

## Statement on Signing the Executive Order Blocking Property of Certain Persons and Prohibiting the Export of Certain Goods to Syria

*May 11, 2004*

Today I have signed an Executive order implementing sanctions on Syria pursuant to the Syria Accountability and Lebanese Sovereignty Restoration Act of 2003. These sanctions will significantly reduce the level of trade and commercial activity between our two countries and, in particular, target entities and officials in or closely associated with the Syrian Government who have engaged in actions of concern specified in the act.

Since 1979, the United States has designated Syria a state sponsor of terrorism due to its support for groups such as Hezbollah and Palestinian terrorist organizations. In 2003, Congress passed the SAA because of Syria's continued support for terrorism, pursuit of weapons of mass destruction, occupation of Lebanon, and actions undermining U.S. and international efforts with respect to Iraq. Based on Syria's failure to take significant, concrete steps to address the concerns we have raised, I have determined that further economic sanctions be imposed.

The Syrian Government must understand that its conduct alone will determine the duration of the sanctions and the extent to which additional sanctions may be imposed should the Syrian Government fail to adopt a more constructive approach to relations with its neighbors, weapons of mass destruction, and terrorism.

If the Syrian Government demonstrates a genuine intention to seek true peace by

confronting terror and violence, ending its pursuit and development of weapons of mass destruction, and respecting the sovereignty and independence of Lebanon, the United States will respond positively.

Similarly, I urge the Syrian Government to offer its full support to the goal of a stable and sovereign Iraq, beginning with redoubled efforts along the border to prevent the movement of foreign fighters into Iraq. The Syrian Government has taken some steps in this regard but must do more, given that individuals bent on sowing terror continue to cross into Iraq from Syria. Additionally, it is time for the Syrian Government to comply with its obligations under U.N. Security Council Resolution 1483 and immediately transfer assets belonging to the former Iraqi regime to the Development Fund for Iraq.

This is a momentous time in the Middle East. I call upon the Syrian Government to join the ranks of those nations that have committed themselves to political and economic reform, a decision that would benefit—first and foremost—the people of Syria. I sincerely hope that the Syrian Government will conclude that its interests are best served by joining efforts to build a Middle East that is stable, secure, and free from terror and violence.

NOTE: The Executive order is listed in Appendix D at the end of this volume.

Message to the Congress Transmitting the Executive Order Blocking  
Property of Certain Persons and Prohibiting the Export of Certain Goods  
to Syria

*May 11, 2004*

*To the Congress of the United States:*

Consistent with subsection 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(b) (IEEPA), and section 301 of the National Emergencies Act, 50 U.S.C. 1631, I hereby report that I have issued an Executive Order (order) in which I declared a national emergency with respect to the threat constituted by certain actions of the Government of Syria. Further, in accordance with subsection 5(b) of the Syria Accountability and Lebanese Sovereignty Restoration Act of 2003 (SAA), Public Law 108-175, this message also constitutes the report on my exercise of the waiver authority pursuant to that statute.

On December 12, 2003, I signed into law the SAA in order to strengthen the ability of the United States to effectively confront the threat to U.S. national security posed by Syria's support for terrorism, its military presence in Lebanon, its pursuit of weapons of mass destruction, and its actions to undermine U.S. and international efforts with respect to the stabilization and reconstruction of Iraq. These policies by the Government of Syria directly threaten regional stability and undermine the U.S. goal of a comprehensive Middle East peace. Despite many months of diplomatic efforts to convince the Government of Syria to change its behavior, Syria has not taken significant, concrete steps to address the full range of U.S. concerns, which were clearly conveyed by Secretary of State Powell to Syrian President Asad in May 2003. I find the actions, policies, and circumstances described above sufficiently grave to constitute a threat to the national security, foreign policy, and economy of the United States, and thus have declared a national emergency to address that threat.

In implementation of subsection 5(a) of the SAA, in the order I directed that action be taken to prohibit the export to Syria of products of the United States other than food and medicine, including but not limited to items on the United States Munitions List or Commerce Control List, and I prohibited commercial air services between Syria and the United States by aircraft of any air carrier owned or controlled by Syria, as well as certain non-traffic stops by such aircraft.

It is important to the national security interests of the United States, however, that certain discrete categories of exports continue in order to support activities of the United States Government and United Nations agencies, to facilitate travel by United States persons, for certain humanitarian purposes, to help maintain aviation safety, and to promote the exchange of information. Also, it is important to U.S. national security interests that aviation-related sanctions take into account humanitarian and diplomatic concerns as well as the international obligations of the United States.

Accordingly, I have waived the application of subsections 5(a)(1) and 5(a)(2)(A) of the SAA to permit the export and reexport of: products in support of activities of the United States Government to the extent that such exports would not otherwise fall within my constitutional authority to conduct the Nation's foreign affairs and protect national security; medicines on the Commerce Control List and medical devices; aircraft parts and components for purposes of flight safety; exports and reexports consistent with the 5(a)(2)(D) waiver outlined below; information and informational materials, as well as telecommunications equipment and associated items to