

Joint Declaration by President George W. Bush and President Vladimir V. Putin on the New Strategic Relationship Between the United States of America and the Russian Federation
May 24, 2002

The United States of America and the Russian Federation,

Recalling the accomplishments at the Ljubljana, Genoa, Shanghai, and Washington/Crawford Summits and the new spirit of cooperation already achieved;

Building on the November 13, 2001 Joint Statement on a New Relationship Between the United States and Russia, having embarked upon the path of new relations for the twenty-first century, and committed to developing a relationship based on friendship, cooperation, common values, trust, openness, and predictability;

Reaffirming our belief that new global challenges and threats require a qualitatively new foundation for our relationship;

Determined to work together, with other nations and with international organizations, to respond to these new challenges and threats, and thus contribute to a peaceful, prosperous, and free world and to strengthening strategic security;

Declare as follows:

A Foundation for Cooperation

We are achieving a new strategic relationship. The era in which the United States and Russia saw each other as an enemy or strategic threat has ended. We are partners and we will cooperate to advance stability, security, and economic integration, and to jointly counter global challenges and to help resolve regional conflicts.

To advance these objectives the United States and Russia will continue an intensive dialogue on pressing international and regional problems, both on a bilateral basis and in international fora, including in the UN Security Council, the G-8, and the OSCE. Where we have differences, we will

work to resolve them in a spirit of mutual respect.

We will respect the essential values of democracy, human rights, free speech and free media, tolerance, the rule of law, and economic opportunity.

We recognize that the security, prosperity, and future hopes of our peoples rest on a benign security environment, the advancement of political and economic freedoms, and international cooperation.

The further development of U.S.-Russian relations and the strengthening of mutual understanding and trust will also rest on a growing network of ties between our societies and peoples. We will support growing economic interaction between the business communities of our two countries and people-to-people and cultural contacts and exchanges.

Political Cooperation

The United States and Russia are already acting as partners and friends in meeting the new challenges of the 21st century; affirming our Joint Statement of October 21, 2001, our countries are already allied in the global struggle against international terrorism.

The United States and Russia will continue to cooperate to support the Afghan people's efforts to transform Afghanistan into a stable, viable nation at peace with itself and its neighbors. Our cooperation, bilaterally and through the United Nations, the "Six-Plus-Two" diplomatic process, and in other multilateral fora, has proved important to our success so far in ridding Afghanistan of the Taliban and al-Qaida.

In Central Asia and the South Caucasus, we recognize our common interest in promoting the stability, sovereignty, and territorial integrity of all the nations of this region. The United States and Russia reject the failed model of "Great Power" rivalry that can only increase the potential for conflict in those regions. We will support economic and political development and respect for human rights while we broaden our humanitarian cooperation and cooperation on counterterrorism and counter-narcotics.

The United States and Russia will cooperate to resolve regional conflicts, including those in Abkhazia and Nagorno-Karabakh, and the Transnistrian issue in Moldova. We strongly encourage the Presidents of Azerbaijan and Armenia to exhibit flexibility and a constructive approach to resolving the conflict concerning Nagorno-Karabakh. As two of the Co-Chairmen of the OSCE's Minsk Group, the United States and Russia stand ready to assist in these efforts.

On November 13, 2001, we pledged to work together to develop a new relationship between NATO and Russia that reflects the new strategic reality in the Euro-Atlantic region. We stressed that the members of NATO and Russia are increasingly allied against terrorism, regional instability, and other contemporary threats. We therefore welcome the inauguration at the May 28, 2002 NATO-Russia summit in Rome of a new NATO-Russia Council, whose members, acting in their national capacities and in a manner consistent with their respective collective commitments and obligations, will identify common approaches, take joint decisions, and bear equal responsibility, individually and jointly, for their implementation. In this context, they will observe in good faith their obligations under international law, including the UN Charter, provisions and principles contained in the Helsinki Final Act and the OSCE Charter for European Security. In the framework of the NATO-Russia Council, NATO mem-

ber states and Russia will work as equal partners in areas of common interest. They aim to stand together against common threats and risks to their security.

As co-sponsors of the Middle East peace process, the United States and Russia will continue to exert joint and parallel efforts, including in the framework of the "Quartet," to overcome the current crisis in the Middle East, to restart negotiations, and to encourage a negotiated settlement. In the Balkans, we will promote democracy, ethnic tolerance, self-sustaining peace, and long-term stability, based on respect for the sovereignty and territorial integrity of the states in the region and United Nations Security Council resolutions. The United States and Russia will continue their constructive dialogue on Iraq and welcome the continuation of special bilateral discussions that opened the way for UN Security Council adoption of the Goods Review List.

Recalling our Joint Statement of November 13, 2001 on counternarcotics cooperation, we note that illegal drug trafficking poses a threat to our peoples and to international security, and represents a substantial source of financial support for international terrorism. We are committed to intensifying cooperation against this threat, which will bolster both the security and health of the citizens of our countries.

The United States and Russia remain committed to intensifying cooperation in the fight against transnational organized crime. In this regard, we welcome the entry into force of the Treaty on Mutual Legal Assistance in Criminal Matters on January 31, 2002.

Economic Cooperation

The United States and Russia believe that successful national development in the 21st century demands respect for the discipline and practices of the free market. As we stated on November 13, 2001, an open market economy, the freedom of economic choice, and an open democratic society are the most effective means to provide

for the welfare of the citizens of our countries.

The United States and Russia will endeavor to make use of the potential of world trade to expand the economic ties between the two countries, and to further integrate Russia into the world economy as a leading participant, with full rights and responsibilities, consistent with the rule of law, in the world economic system. In this connection, the sides give high priority to Russia's accession to the World Trade Organization on standard terms.

Success in our bilateral economic and trade relations demands that we move beyond the limitations of the past. We stress the importance and desirability of graduating Russia from the emigration provisions of the U.S. Trade Act of 1974, also known as the Jackson-Vanik Amendment. We note that the Department of Commerce, based on its ongoing thorough and deliberative inquiry, expects to make its final decision no later than June 14, 2002 on whether Russia should be treated as a market economy under the provisions of U.S. trade law. The sides will take further practical steps to eliminate obstacles and barriers, including as appropriate in the legislative area, to strengthen economic cooperation.

We have established a new dynamic in our economic relations and between our business communities, aimed at advancing trade and investment opportunities while resolving disputes, where they occur, constructively and transparently.

The United States and Russia acknowledge the great potential for expanding bilateral trade and investment, which would bring significant benefits to both of our economies. Welcoming the recommendations of the Russian-American Business Dialogue, we are committed to working with the private sectors of our countries to realize the full potential of our economic interaction. We also welcome the opportunity to intensify cooperation in energy ex-

ploration and development, especially in oil and gas, including in the Caspian region.

Strengthening People-to-People Contacts

The greatest strength of our societies is the creative energy of our citizens. We welcome the dramatic expansion of contacts between Americans and Russians in the past ten years in many areas, including joint efforts to resolve common problems in education, health, the sciences, and environment, as well as through tourism, sister-city relationships, and other people-to-people contacts. We pledge to continue supporting these efforts, which help broaden and deepen good relations between our two countries.

Battling the scourge of HIV/AIDS and other deadly diseases, ending family violence, protecting the environment, and defending the rights of women are areas where U.S. and Russian institutions, and especially non-governmental organizations, can successfully expand their cooperation.

Preventing the Spread of Weapons of Mass Destruction: Non-Proliferation and International Terrorism

The United States and Russia will intensify joint efforts to confront the new global challenges of the twenty-first century, including combating the closely linked threats of international terrorism and the proliferation of weapons of mass destruction and their means of delivery. We believe that international terrorism represents a particular danger to international stability as shown once more by the tragic events of September 11, 2001. It is imperative that all nations of the world cooperate to combat this threat decisively. Toward this end, the United States and Russia reaffirm our commitment to work together bilaterally and multilaterally.

The United States and Russia recognize the profound importance of preventing the spread of weapons of mass destruction and missiles. The specter that such weapons could fall into the hands of terrorists and

those who support them illustrates the priority all nations must give to combating proliferation.

To that end, we will work closely together, including through cooperative programs, to ensure the security of weapons of mass destruction and missile technologies, information, expertise, and material. We will also continue cooperative threat reduction programs and expand efforts to reduce weapons-usable fissile material. In that regard, we will establish joint experts groups to investigate means of increasing the amount of weapons-usable fissile material to be eliminated, and to recommend collaborative research and development efforts on advanced, proliferation-resistant nuclear reactor and fuel cycle technologies. We also intend to intensify our cooperation concerning destruction of chemical weapons.

The United States and Russia will also seek broad international support for a strategy of proactive non-proliferation, including by implementing and bolstering the Treaty on the Non-Proliferation of Nuclear Weapons and the conventions on the prohibition of chemical and biological weapons. The United States and Russia call on all countries to strengthen and strictly enforce export controls, interdict illegal transfers, prosecute violators, and tighten border controls to prevent and protect against proliferation of weapons of mass destruction.

Missile Defense, Further Strategic Offensive Reductions, New Consultative Mechanism on Strategic Security

The United States and Russia proceed from the Joint Statements by the President of the United States of America and the President of the Russian Federation on Strategic Issues of July 22, 2001 in Genoa and on a New Relationship Between the United States and Russia of November 13, 2001 in Washington.

The United States and Russia are taking steps to reflect, in the military field, the changed nature of the strategic relationship

between them. The United States and Russia acknowledge that today's security environment is fundamentally different than during the Cold War.

In this connection, the United States and Russia have agreed to implement a number of steps aimed at strengthening confidence and increasing transparency in the area of missile defense, including the exchange of information on missile defense programs and tests in this area, reciprocal visits to observe missile defense tests, and observation aimed at familiarization with missile defense systems. They also intend to take the steps necessary to bring a joint center for the exchange of data from early warning systems into operation.

The United States and Russia have also agreed to study possible areas for missile defense cooperation, including the expansion of joint exercises related to missile defense, and the exploration of potential programs for the joint research and development of missile defense technologies, bearing in mind the importance of the mutual protection of classified information and the safeguarding of intellectual property rights.

The United States and Russia will, within the framework of the NATO-Russia Council, explore opportunities for intensified practical cooperation on missile defense for Europe.

The United States and Russia declare their intention to carry out strategic offensive reductions to the lowest possible levels consistent with their national security requirements and alliance obligations, and reflecting the new nature of their strategic relations.

A major step in this direction is the conclusion of the Treaty Between the United States of America and the Russian Federation on Strategic Offensive Reductions.

In this connection, both sides proceed on the basis that the Treaty Between the United States of America and the Union of Soviet Socialist Republics on the Reduction and Limitation of Strategic Offensive Arms of July 31, 1991, remains in force

in accordance with its terms and that its provisions will provide the foundation for providing confidence, transparency, and predictability in further strategic offensive reductions, along with other supplementary measures, including transparency measures, to be agreed.

The United States and Russia agree that a new strategic relationship between the two countries, based on the principles of mutual security, trust, openness, cooperation, and predictability requires substantive consultation across a broad range of international security issues. To that end we have decided to:

- establish a Consultative Group for Strategic Security to be chaired by Foreign Ministers and Defense Ministers with the participation of other

senior officials. This group will be the principal mechanism through which the sides strengthen mutual confidence, expand transparency, share information and plans, and discuss strategic issues of mutual interest; and

- seek ways to expand and regularize contacts between our two countries' Defense Ministries and Foreign Ministries, and our intelligence agencies.

The President of the
United States of America:
George W. Bush

The President of the
Russian Federation:
Vladimir V. Putin

Moscow
May 24, 2002.

NOTE: An original was not available for verification of the content of this joint declaration.

Joint Statement by President George W. Bush and President Vladimir V. Putin on the Situation in the Middle East *May 24, 2002*

Mindful of the responsibility the United States of America and the Russian Federation as co-sponsors of the Middle East peace process, we believe that there is an opportunity to move away from the current unacceptable situation of terror and violence towards a resumption of meaningful negotiations between Israelis and Palestinians. We are agreed that we have to move aggressively to help the parties take advantage of this opportunity. In the Middle East, neither conflict nor peace is inevitable. Peace will not come to the Middle East on its own. We must do all we can for the attainment of peace.

In that spirit, the United States and Russia pledge their maximum efforts to realize the vision of a negotiated settlement, including two states, Israel and Palestine, living in peace and security within recognized borders. This should become part of a comprehensive settlement of the Arab-Israeli

dispute based on UN Security Council resolutions 242 and 338, the Madrid principles, and the principle of land for peace, and existing agreements and understandings. We share these approaches, which were reflected in UN Security Council resolution 1397.

We reaffirm our unequivocal condemnation of all terrorist acts, considering terrorism and any form of violence an absolutely unacceptable means for achieving political goals. At the same time, recognizing the legitimate right of Israel to fight terrorism, we urge the Israelis and Palestinians to consider carefully the consequences of any actions they may take and to work to create and sustain an environment in which the parties can return to a serious political dialogue. We urge the parties to move forward on a settlement between Israel and the Palestinians along the lines of the goals outlined by the President of