

the relationship; restricts training activities during the transition period to those required by the Services; sets forth an ambitious economic development plan for Vieques that would be implemented during this transition; and gives the people of Puerto Rico and the Navy an opportunity to discuss this plan in order for it to be understood fully before training resumes this spring for this transitional period.

In particular, the following steps will be undertaken:

First, the Navy and the Marine Corps will make alternative arrangements which they deem satisfactory for training of the Eisenhower Battle Group and the WASP Amphibious Ready Group, scheduled for December. While such arrangements can be undertaken for the Eisenhower and WASP groups, they do not constitute a long-term alternative to Vieques. Rather, this period will provide an opportunity for the people of Vieques to discuss this plan with the Navy and the Marine Corps and understand it fully.

Second, we will resume training next spring for a transition period, no longer than 5 years. This will enable the Navy to develop a suitable, long-term alternative. Training on Vieques will cease after this transition period unless the peo-

ple of Vieques decide it should be continued. The Navy and the Marine Corps will develop a timetable to phase out operations in Vieques as soon as possible during the transition period, including transferring title of land to Puerto Rico beginning with the western quarter of the island.

Third, when training resumes for this transition period, it will be limited to inert ordnance only—no live fire—unless and until the people of Vieques decide differently. Training will be authorized for 90 days a year, what we need to meet our essential training needs.

Finally, when training resumes, we will implement an ambitious program that addresses the concerns that the community has had for so long and that has been spelled out by the Secretary of Defense.

I am convinced that this plan meets my essential responsibility as Commander in Chief to assure that our military forces are satisfactorily trained and ready, while at the same time addressing the legitimate concerns of the people of Vieques. It provides some breathing space so that the people on the island and the Navy and Marine Corps can proceed in an orderly and mutually respectful fashion.

## Statement on Signing the Intelligence Authorization Act for Fiscal Year 2000

*December 3, 1999*

Today I have signed into law H.R. 1555, the "Intelligence Authorization Act for Fiscal Year 2000." The Act authorizes appropriations for U.S. intelligence and intelligence-related activities during fiscal year 2000. This legislation contains numerous provisions that will help to ensure that the U.S. Intelligence Community retains the capability to counter threats to our Nation's security.

This Act contains a provision, known as the "Foreign Narcotics Kingpin Designation Act," that establishes a global program targeting the activities of significant foreign narcotics traffickers and their organizations. The new Act provides a statutory framework for the President to institute sanctions against foreign drug kingpins when such sanctions are appropriate, with

the objective of denying their businesses and agents access to the U.S. financial system and to the benefits of trade and transactions involving U.S. businesses and individuals. Working with other nations, I intend to use the tools in this provision to combat the national security threat posed to the United States by international drug trafficking.

No nation alone can effectively counter these supra-national criminal organizations. The United States must continue to cooperate with, assist, and encourage other nations to join in coordinated efforts against these organizations. Consequently, as kingpin designations are made under this law, we look forward to working with

appropriate host government authorities to pursue additional measures against those designated.

I am concerned about several parts of the legislation as well as segments of the accompanying joint explanatory statement. Although not law, classified language in the statement accompanying the bill, entitled "State Department Restrictions on Intelligence Collection Activities," could, if required to be implemented, interfere with my responsibilities under the Constitution to conduct foreign policy and as Commander in Chief. My Administration is committed to protecting and increasing its foreign intelligence collection capabilities while simultaneously promoting our foreign policy goals. To that end, in July of this year the Department of State issued new, uniform guidance that clarified the contact procedures and guidelines for executive branch personnel (including military attachés) with respect to official representatives of nations of concern. I believe that these guidelines strike an appropriate balance among the competing interests at stake. Accordingly, consistent with my constitutional responsibilities with respect to the conduct of foreign policy and as Commander in Chief, I will continue to expect that foreign policy guidance provided to U.S. defense attachés will be treated as a foreign policy matter, and direct that the July guidance remain in effect until such time as I decide otherwise.

The Act also creates a commission to review the roles, mission, and operations of the Na-

tional Reconnaissance Office (NRO), and I am pleased to note that the Director of Central Intelligence will have a representative on the commission. While I support the establishment of this commission, I believe that because the NRO is an element within the Department of Defense, the Department should be represented on the commission. I also recommend that the commission coordinate its review and findings of mutual interest with the Commission to Assess U.S. National Security Space Management and Organization established by the National Defense Authorization Act for Fiscal Year 2000 (Public Law 106-65). Further, H.R. 1555 provides that "[n]o department or agency of the Government may withhold information from the [National Commission for the Review of the National Reconnaissance Office] on the grounds that providing the information to the Commission would constitute the unauthorized disclosure of classified information or information relating to intelligence sources or methods." I do not read this provision to detract from my constitutional authority, including my authority over national security information.

WILLIAM J. CLINTON

The White House,  
December 3, 1999.

NOTE: H.R. 1555, approved December 3, was assigned Public Law No. 106-120.

## The President's Radio Address

*December 4, 1999*

Good morning. Yesterday we crossed a historic threshold with the creation of more than 20 million new jobs since January 1993. This is a great American achievement and further proof of the health of our economy, which now has given us the longest peacetime expansion in our Nation's history. Today I want to talk about a group of new workers who, just a few short years ago, were virtually locked out of our growing economy and their chance at the American dream: the more than one million

Americans who are now moving from welfare to work every year.

Seven years ago I asked the American people to join me in ending welfare as we know it. In 1996, with bipartisan support, we passed a landmark welfare reform bill. Today I am pleased to announce that we've cut the rolls by more than half. Fewer Americans are on welfare today than at any time since 1969, 30 years ago. We're moving more than a million people a year from the welfare rolls to the payrolls, 1.3 million in 1998 alone. And most of