

To Queen Noor, to Crown Prince Abdullah, to the King's family, and to the people of Jordan, Hillary and I send our condolences. The United States stands with you—today, tomorrow, and in the future. I ask all Americans to remember this good man and his family.

NOTE: The related proclamation of February 7 on the death of King Hussein is listed in Appendix D at the end of this volume.

Message to the Congress Transmitting the 1999 National Drug Control Strategy

February 8, 1999

To the Congress of the United States:

On behalf of the American people, I am pleased to transmit the 1999 *National Drug Control Strategy* to the Congress. This *Strategy* renews and advances our efforts to counter the threat of drugs—a threat that continues to cost our Nation over 14,000 lives and billions of dollars each year.

There is some encouraging progress in the struggle against drugs. The 1998 *Monitoring the Future* study found that youth drug use has leveled off and in many instances is on the decline—the second straight year of progress after years of steady increases. The study also found a significant strengthening of youth attitudes toward drugs: young people increasingly perceive drug use as a risky and unacceptable behavior. The rate of drug-related murders continue to decline, down from 1,302 in 1992 to 786 in 1997. Overseas, we have witnessed a decline in cocaine production by 325 metric tons in Bolivia and Peru over the last 4 years. Coca cultivation in Peru plunged 56 percent since 1995.

Nevertheless, drugs still exact a tremendous toll on this Nation. In a 10-year period, 100,000 Americans will die from drug use. The social costs of drug use continue to climb, reaching \$110 billion in 1995, a 64 percent increase since 1990. Much of the economic burden of drug abuse falls on those who do not abuse drugs—American families and their communities. Although we have made progress, much remains to be done.

The 1999 *National Drug Control Strategy* provides a comprehensive balanced approach to move us closer to a drug-free America. This *Strategy* presents a long-term plan to change American attitudes and behavior with regard to

illegal drugs. Among the efforts this *Strategy* focuses on are:

- Educating children: studies demonstrate that when our children understand the dangers of drugs, their rates of drug use drop. Through the National Youth Anti-Drug Media Campaign, the Safe and Drug Free Schools Program and other efforts, we will continue to focus on helping our youth reject drugs.
- Decreasing the addicted population: the addicted make up roughly a quarter of all drug users, but consume two-thirds of all drugs in America. Our strategy for reducing the number of addicts focuses on closing the “treatment gap.”
- Breaking the cycle of drugs and crime: numerous studies confirm that the vast majority of prisoners commit their crimes to buy drugs or while under the influence of drugs. To help break this link between crime and drugs, we must promote the Zero Tolerance Drug Supervision initiative to better keep offenders drug- and crime-free. We can do this by helping States and localities to implement tough new systems to drug test, treat, and punish prisoners, parolees, and probationers.
- Securing our borders: the vast majority of drugs consumed in the United States enter this Nation through the Southwest border, Florida, the Gulf States, and other border areas and air and sea ports of entry. The flow of drugs into this Nation violates our sovereignty and brings crime and suffering to our streets and communities. We remain committed to, and will expand, efforts to safeguard our borders from drugs.

- Reducing the supply of drugs: we must reduce the availability of drugs and the ease with which they can be obtained. Our efforts to reduce the supply of drugs must target both domestic and overseas production of these deadly substances.

Our ability to attain these objectives is dependent upon the collective will of the American people and the strength of our leadership. The progress we have made to date is a credit to Americans of all walks of life—State and local leaders, parents, teachers, coaches, doctors, police officers, and clergy. Many have taken a stand against drugs. These gains also result from the leadership and hard work of many, including Attorney General Reno, Secretary of Health and

Human Services Shalala, Secretary of Education Riley, Treasury Secretary Rubin, and Drug Policy Director McCaffrey. I also thank the Congress for their past and future support. If we are to make further progress, we must maintain a bipartisan commitment to the goals of the *Strategy*.

As we enter the new millennium, we are reminded of our common obligation to build and leave for coming generations a stronger Nation. Our *National Drug Control Strategy* will help create a safer, healthier future for all Americans.

WILLIAM J. CLINTON

The White House,
February 8, 1999.

Remarks to the American Embassy Community in Amman, Jordan February 8, 1999

Death of King Hussein I

Thank you. Ladies and gentlemen, I would like to begin, if I might, by thanking President Bush, President Carter, and President Ford and this congressional delegation for coming on very short notice all the way to Jordan to make a clear and unambiguous statement about our regard and respect and gratitude to King Hussein and the people of Jordan. I thank them very, very much.

I want to thank Ambassador Burns and all of you in the Embassy community for representing us in a difficult and challenging part of the world, in a wonderful country. I thank all the Jordanian nationals who work for the United States. We are honored by your efforts. And when Jordanians and Americans work together in our Embassy here in Amman, they symbolize the partnership that we hope will always exist between the United States and Jordan.

Most of what I would have said has already been said so eloquently by those who have spoken before. I would just like to make a couple of points about King Hussein and about King Abdullah.

First of all, Hussein really did bring people together. You know, I was looking at the four of us—here we are, two Democrats, two Republicans—we've agreed on many things; we've dis-

agreed on a thing or two over time. But we know that America's interest and America's heart were close to this King and this country.

I looked at the Israeli delegation today; I could hardly believe my eyes. All the candidates for prime minister were there. [*Laughter*] They were all walking together. I don't know if they talk at home, but they were all talking here. [*Laughter*] I thought, it was as if Hussein was hugging them all, you know? It was really a beautiful sight. People coming from all around the world, countries that are at each other's throat, here meeting in peace and friendship and the sanctity of the umbrella of this great man. He worked with every American President since President Eisenhower—amazing thing.

The second thing I would like to say is that he really was driven not by the title he had but by the responsibilities it bore. And he was ennobled not by the title but by the strength of his own character and his vision and his spirit. It was unbelievable to me, when we talked right before we started this last round of peace negotiations at Wye—and I knew how ill he was—he said, "Well, I would be willing to come down there if you think it would help." I said, "If I think it would help? This whole thing is about to come apart; of course, it would help." I said, "If you come down, they won't have the courage