

for me and for Hillary. My wife has been so interested in Africa, and she and our daughter made a wonderful trip to Africa not so long ago.

It's a great day for the Members of Congress like Congressman Royce, a Republican from California, and Congressman McDermott, a Democrat from Washington, who himself worked in the Peace Corps in Africa many years ago.

But I don't think you can possibly imagine what this day means to the members of the Congressional Black Caucus, to the African-American members of my Cabinet, and those who hold senior positions in the White House and in the departments of Government. It wasn't so very long ago in the whole sweep of human history that their ancestors were yanked from the shores of western Africa as slaves. Now they come back home to Africa

and to Ghana as the leaders of America, a country that hopes to be a better model than we once were for the proposition that all men and women are free and equal, and that children ought to have an equal chance. And we hope that their successes will play a role in our common triumphs, the United States and Africa, the United States and Ghana, in the years ahead.

Thank you, and God bless you.

NOTE: The President spoke at approximately 4 p.m. In his remarks, he referred to Alicia Diaz, Peace Corps volunteer, who introduced the President; President Jerry John Rawlings of Ghana and his wife, Nana Konadu Rawlings; Ambassador Edward Brynn and his wife, Jane; and J. Brian Atwood, Administrator, U.S. Agency for International Development.

Message to the Congress Reporting on the National Emergency With Respect to Angola (UNITA)

March 23, 1998

To the Congress of the United States:

I hereby report to the Congress on the developments since my last report of September 24, 1997, concerning the national emergency with respect to Angola that was declared in Executive Order 12865 of September 26, 1993. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c).

On September 26, 1993, I declared a national emergency with respect to the National Union for the Total Independence of Angola ("UNITA"), invoking the authority, *inter alia*, of the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*) and the United Nations Participation Act of 1945 (22 U.S.C. 287c). Consistent with United Nations Security Council Resolution ("UNSCR") 864, dated September 15, 1993, the order prohibited the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare parts, and

petroleum and petroleum products to the territory of Angola other than through designated points of entry. The order also prohibited such sale or supply to UNITA. United States persons are prohibited from activities that promote or are calculated to promote such sales or supplies, or from attempted violations, or from evasion or avoidance or transactions that have the purpose of evasion or avoidance, of the stated prohibitions. The order authorized the Secretary of the Treasury, in consultation with the Secretary of State, to take such actions, including the promulgation of rules and regulations, as might be necessary to carry out the purposes of the order.

1. On December 10, 1993, the Department of the Treasury's Office of Foreign Assets Control (OFAC) issued the UNITA (Angola) Sanctions Regulations (the "Regulations") (58 *Fed. Reg.* 64904) to implement the imposition of sanctions against UNITA. The Regulations prohibit the sale or supply by United States persons or from the United States, or using U.S.-registered vessels or aircraft, of arms and related materiel of all types, including weapons and ammunition, military vehicles, equipment and spare

parts, and petroleum and petroleum products to UNITA or to the territory of Angola other than through designated points. United States persons are also prohibited from activities that promote or are calculated to promote such sales or supplies to UNITA or Angola, or from any transaction by any United States persons that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in the Executive order. Also prohibited are transactions by United States persons, or involving the use of U.S.-registered vessels or aircraft, relating to transportation to Angola or UNITA of goods the exportation of which is prohibited.

The Government of Angola has designated the following points of entry as points in Angola to which the articles otherwise prohibited by the Regulations may be shipped: *Airports*: Luanda and Katumbela, Benguela Province; *Ports*: Luanda and Lobito, Benguela Province; and *Namibe*, Namibe Province; and *Entry Points*: Malongo, Cabinda Province. Although no specific license is required by the Department of the Treasury for shipments to these designated points of entry (unless the item is destined for UNITA), any such exports remain subject to the licensing requirements of the Departments of State and/or Commerce.

2. On August 28, 1997, the United Nations Security Council adopted UNSCR 1127, expressing its grave concern at the serious difficulties in the peace process, demanding that the Government of Angola and in particular UNITA comply fully and completely with those obligations, and imposing additional sanctions against UNITA. Subsequently, the Security Council adopted UNSCR 1130 postponing the effective date of measures specified by UNSCR 1127 until 12:01 a.m., eastern standard time, October 30, 1997, at which time they went into effect.

On December 12, 1997, I issued Executive Order 13069 to implement in the United States the provisions of UNSCRs 1127 and 1130 (62 *Fed. Reg.* 65989, December 16, 1997). Executive Order 13069 prohibits (a) the sale, supply, or making available in any form, by United States persons or from the United States or using U.S.-registered vessels or aircraft, of any aircraft or aircraft components, regardless of origin: (i) to UNITA; (ii) to the territory of Angola other than through a specified point of entry; (b) the insurance, engineering, or servicing by United States persons or from the United States of any

aircraft owned or controlled by UNITA; (c) the granting of permission to any aircraft to take off from, land in, or overfly the United States if the aircraft, as part of the same flight or as a continuation of that flight, is destined to land in or has taken off from a place in the territory of Angola other than a specified point of entry; (d) the provision or making available by United States persons or from the United States of engineering and maintenance servicing, the certification of airworthiness, the payment of new claims against existing insurance contracts, or the provision, renewal, or making available of direct insurance with respect to (i) any aircraft registered in Angola other than those specified by the Secretary of the Treasury, in consultation with the Secretary of State, and other appropriate agencies; (ii) any aircraft that entered the territory of Angola other than through a specified point of entry; (e) any transaction by any United States person or within the United States that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in this order. Specific licenses may be issued on a case-by-case basis authorizing, as appropriate, medical emergency flights or flights of aircraft carrying food, medicine, or supplies for essential humanitarian needs. Executive Order 13069 became effective at 12:01 a.m., eastern standard time, December 15, 1997.

There have been no amendments to the Regulations since my report of September 24, 1997.

3. On December 31, 1997, OFAC issued an order to the Center for Democracy in Angola ("CEDA" or "CDA") to immediately close its offices in the United States as required by Executive Order 13069. The CEDA responded that it had closed its only U.S. office, located in Washington, D.C., in compliance with Executive Order 13069.

The OFAC has worked closely with the U.S. financial and exporting communities to assure a heightened awareness of the sanctions against UNITA—through the dissemination of publications, seminars, and a variety of media, including via the Internet, Fax-on-Demand, special fliers, and computer bulletin board information initiated by OFAC and posted through the U.S. Department of Commerce and the U.S. Government Printing Office. There have been no license applications under the program since my last report.

4. The expenses incurred by the Federal Government in the 6-month period from September 26, 1997, through March 25, 1998, that are directly attributable to the exercise of powers and authorities conferred by the declaration of a national emergency with respect to UNITA are about \$80,000, most of which represent wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs

Service, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel) and the Department of State (particularly the Office of Southern African Affairs).

I will continue to report periodically to the Congress on significant developments, pursuant to 50 U.S.C. 1703(c).

WILLIAM J. CLINTON

The White House,
March 23, 1998.

Message to the Congress Transmitting the Report of the National Endowment for Democracy

March 23, 1998

To the Congress of the United States:

As required by the provisions of section 504(h) of Public Law 98-164, as amended (22 U.S.C. 4413(i)), I transmit herewith the 14th

Annual Report of the National Endowment for Democracy, which covers fiscal year 1997.

WILLIAM J. CLINTON

The White House,
March 23, 1998.

Exchange With Reporters Prior to Discussions With President Yoweri Kaguta Museveni of Uganda in Kampala, Uganda

March 24, 1998

The President. Good morning.

President's Invocation of Executive Privilege

Q. Mr. President, we haven't yet had the opportunity to ask you about your decision to invoke executive privilege, sir. Why shouldn't the American people see that as an effort to hide something from them?

The President. Look, that's a question that's being asked and answered back home by the people who are responsible to do that. I don't believe I should be discussing that here.

Q. Could you at least tell us why you think the First Lady might be covered by that privilege, why her conversation might fall under that?

The President. All I know is—I saw an article about it in the paper today. I haven't discussed it with the lawyers. I don't know. You should ask someone who does.

President's Visit to Africa

Q. There is speculation, sir, you're glad to be out of Washington for a couple weeks. Is that the case?

The President. Well, I'm glad to be doing the business of the United States and the people. I've looked forward to this for years. And I think most Americans want me to do the job I was elected to do. And so I'm going to try to do what most people want me to do.

Q. What was your reaction to the crowd yesterday? We saw—the pictures were pretty dramatic.

The President. I thought it was wonderful. I've never seen so many people at an event. But what I was concerned about, there were two people there who were just wedged between the crowd and the barrier, and I was afraid they would be hurt or perhaps even killed