

for reviewing and encouraging other nations' compliance.

Yet, because of our historic and often manifest allergy to joining international conventions, we remain alone in our hemisphere, alone among the industrialized nations of the world, apart from 161 other nations alongside nations like Sudan and North Korea in not ratifying this treaty.

This is not an issue of party but of principle. Today I am sending a letter to the Senate leadership asking them to ratify the treaty, and I ask the Senate to do so this year. We signed this treaty in the late 1970's. Finally, after we took office, the Senate Foreign Relations Committee voted the treaty out of committee with a bipartisan vote in 1994. If we are going to be true to our own legacy of leadership in human rights, we must ratify this treaty.

When you look ahead to this new century and new millennium and you ask yourselves what you would like the story of the next 100

years to be, surely all of us want one big chapter to be about how, finally, in all nations of the world, people of all races and ethnic groups, of many different religious persuasions and cultural practices came together to guarantee that every young girl got a chance to grow up to live up to the fullest of her abilities and to live out her dreams. Let that be our mission as we leave today.

Thank you, and God bless you.

NOTE: The President spoke at 2:47 p.m. in the East Room at the White House. In his remarks, he referred to Dr. Saisuree Chutikal, Senator, Parliament of Thailand, who introduced the President; Dr. Christine Gosden, professor of medical genetics, University of Liverpool, whose editorial-page commentary on Iraqi use of chemical weapons appeared in the Washington Post on March 11; and Minister of Health Tatyana Dmitriyeva of Russia.

## Memorandum on Steps To Combat Violence Against Women and Trafficking in Women and Girls

March 11, 1998

*Memorandum for the Secretary of State, the Attorney General, the Administrator of the Agency for International Development, the Director of the United States Information Agency*

*Subject:* Steps to Combat Violence Against Women and Trafficking in Women and Girls

As we celebrate International Women's Day today, we highlight the achievements of women around the world. We also acknowledge that there is much work yet to be done to ensure that women's human rights are protected and respected. The momentum generated by the United Nations Fourth World Conference on Women in Beijing in 1995 continues to encourage our government, as well as nations around the world, to fulfill our commitments to improve the lives of women and girls.

I have, once again, called upon the Senate to give its advice and consent to ratification to the Convention on the Elimination of all Forms of Discrimination Against Women, thus enabling

the United States to join 161 other countries in support of the Convention. This Convention is an effective tool that can be used to combat violence against women, reform unfair inheritance and property rights, and strengthen women's access to fair employment and economic opportunity. Ratification of this Convention will enhance our efforts to promote the status of women around the world. As we look at Afghanistan and the egregious human rights violations committed against women and girls at the hands of the Taliban, we recognize that this is an issue of global importance.

My Administration is working hard to eliminate violence against women in all its forms. Our efforts help to combat this human rights violation around the world and here in the United States. As part of the 1994 Crime Bill, I signed into law the Violence Against Women Act. This legislation declares certain forms of violence against women to be Federal crimes and provides for critical assistance to States, tribes, and local communities in their efforts

to respond to this problem. The Department of Justice is implementing the Violence Against Women Act and working with communities across the country to promote criminal prosecution and provide services to victims. Through the Department of Health and Human Services, we have established for the first time a nationwide domestic violence hotline, so that women throughout the country can call one toll-free number and be connected to a local domestic violence support center. We have come a long way since 1994, and I am proud of our efforts.

Each day recognition of the importance of this issue grows around the world. In recent years, many countries have begun to respond to calls for legislation and government programs addressing violence against women. The international community increasingly regards violence against women as a fundamental human rights violation, an impediment to a nation's development, and an obstacle to women's full participation in democracy.

Today I am directing the Secretary of State, the Attorney General, and the President's Interagency Council on Women to continue and expand their work to combat violence against women here in the United States and around the world. We have made great progress since the enactment of the Violence Against Women Act in 1994, but there remains much to be done. We must continue to work to implement the Act fully and to restore the Act's protection for immigrant victims of domestic violence here in the United States so that they will not be forced to choose between deportation and abuse.

The problem of trafficking in women and girls, an insidious form of violence, has received a great deal of attention from the world community. This is an international problem with national implications. Here in the United States, we have seen cases of trafficking for the purposes of forced prostitution, sweatshop labor, and exploitative domestic servitude. The victims in these cases often believe they will be entering our country to secure a decent job. Instead, they are virtual prisoners, with no resources, little recourse, and no protection against violations of their human rights. My Administration is committed to combating trafficking in women and girls with a focus on the areas of prevention, victim assistance and protection, and enforcement. Our work on this issue has been enhanced

by a strong partnership with nongovernmental groups and the U.S. Congress.

I am also directing the Secretary of State, the Attorney General, and the President's Interagency Council on Women to increase national and international awareness about trafficking in women and girls. I want to ensure that young women and girls are educated about this problem so that they will not fall prey to traffickers' tactics of coercion, violence, fraud, and deceit.

I also want to provide protection to victims. And finally, I want to enhance the capacity of law enforcement worldwide to prevent women and girls from being trafficked and ensure that traffickers are punished.

Therefore, I direct:

I. The Secretary of State, in coordination with the Administrator of the Agency for International Development, to strengthen and expand our efforts to combat violence against women in all its forms around the world. These efforts should be responsive to government and nongovernment requests for partnerships, expert guidance, and technical assistance to address this human rights violation.

II. The President's Interagency Council on Women to coordinate the United States Government response on trafficking in women and girls, in consultation with nongovernmental groups.

III. The Attorney General to examine current treatment of victims of trafficking including to determine ways to insure: the provision of services for victims and witnesses in settings that secure their safety; precautions for the safe return of victims and witnesses to their originating countries; witness cooperation in criminal trials against traffickers; and consideration of temporary and/or permanent legal status for victims and witnesses of trafficking who lack legal status.

IV. The Attorney General to review existing U.S. criminal laws and their current use to determine if they are adequate to prevent and deter trafficking in women and girls, to recommend any appropriate legal changes to ensure that trafficking is criminalized and that the consequences of trafficking are significant, and to review current prosecution efforts against traffickers in order to identify additional intelligence sources, evidentiary needs and resource capabilities.

V. The Secretary of State to use our diplomatic presence around the world to work with

source, transit, and destination countries to develop strategies for protecting and assisting victims of trafficking and to expand and enhance anti-fraud training to stop the international trafficking of women and girls.

VI. The Secretary of State to coordinate an intergovernmental response to the Government of Ukraine's request to jointly develop and implement a comprehensive strategy to combat trafficking in women and girls from and to Ukraine. The U.S.-Ukraine cooperation will serve as a model for a multi-disciplinary approach to combat trafficking that can be expanded to other countries.

VII. The Secretary of State, in coordination with the Attorney General, to expand and strengthen assistance to the international community in developing and enacting legislation

to combat trafficking in women and girls, to provide assistance to victims of trafficking, and to continue to expand efforts to train legal and law enforcement personnel worldwide.

VIII. The Secretary of State and the Director of the United States Information Agency to expand public awareness campaigns targeted to warn potential victims of the methods used by traffickers.

IX. The President's Interagency Council on Women to convene a gathering of government and nongovernment representatives from source, transit, and destination countries and representatives from international organizations to call attention to the issue of trafficking in women and girls and to develop strategies for combating this fundamental human rights violation.

WILLIAM J. CLINTON

## Letter to Congressional Leaders on the Convention on the Elimination of All Forms of Discrimination Against Women

March 11, 1998

Dear \_\_\_\_\_:

I write to seek your support in obtaining Senate consent to the ratification of the Convention on the Elimination of All Forms of Discrimination Against Women (CEDAW). CEDAW is the most comprehensive and detailed international treaty developed to date relating to the rights of women. The United States actively participated in the drafting of CEDAW and signed the treaty in 1980. Although the Senate Foreign Relations Committee voted in favor of ratification in 1994, the Senate has not formally considered the treaty since that time.

The rights of women are an issue of global importance—and one that is integral to our foreign policy. The success of any government depends ultimately on ensuring that all its citizens can participate fully in the decisions that affect their lives. Too many societies continue to shunt women to the sidelines, limiting their access to education, health care, and economic opportunity. Moreover, violence against women remains a widespread problem. I think you would agree that, as we enter the next century, we must address these issues. CEDAW provides us with an effective tool for doing so.

I believe that the ratification of CEDAW is critical to our efforts to advance the status of women throughout the world. To date, 161 countries have ratified CEDAW, including all our European allies and most of our important trading partners. The United States is one of the few countries that has not. This impedes our efforts to ensure that women everywhere are treated fairly and have the opportunity to achieve their full potential.

As you know, U.S. state and federal law already provides strong protections for women and is largely consistent with the provisions of CEDAW. In 1994, the Administration submitted a detailed analysis of the consequences of CEDAW ratification for U.S. law. All concerns at that time were addressed by the small number of reservations, understandings, and declarations upon which the Senate Foreign Relations Committee and the State Department agreed. These include an explicit understanding that the treaty does not create a right to an abortion.

Today, in celebration of International Women's Day, I am announcing that obtaining Senate advice and consent to the ratification of CEDAW is a top Administration priority during