

*Mar. 7 / Administration of William J. Clinton, 1997*

at other targets like Bosnia? Then they're having to define in themselves, "Where do we want to be 25 or 30 years from now?"

And when they say things that we find offensive, I would ask the American people to understand their sensitivities. We were never invaded by Napoleon or Hitler, and they were. So they're a little sensitive about the prospects of their borders. And we're trying to work together for a better, brighter world.

I think that we're going to get there. I expect that the Helsinki meeting will be positive. But you should understand, this is a tough debate

and that they have reasons in their own psyche and circumstances that make it a difficult one.

Thank you.

NOTE: The President's 137th news conference began at 2:02 p.m. in the East Room at the White House. In his remarks, he referred to Nancy Hernreich, Deputy Assistant to the President and Director of Oval Office Operations; Bernard Rapoport, member, Advisory Committee for Trade Policy and Negotiations; and Ron Fitzsimmons, executive director, National Coalition of Abortion Providers.

## Statement on the National Economy *March 7, 1997*

Today we learned that the economy is continuing to generate good jobs, almost 600,000 jobs in the first 2 months of this year alone. That's good news for American workers and their families. The American economy has now created nearly 12 million new jobs since I took office. Now it's time to keep this American job engine on the move by passing a balanced budget plan that invests in education and our future.

Our 1993 economic plan has helped spur this strong job growth, while cutting the deficit by 63 percent, from \$290 billion in 1992 to \$107 billion in 1996. Now we must cut the deficit to zero while investing in our people. My budget will do just that. I look forward to working with the Congress to get the job done by passing a balanced budget plan.

## Letter to Congressional Leaders Reporting on Iraq's Compliance With United Nations Security Council Resolutions *March 7, 1997*

*Dear Mr. Speaker: (Dear Mr. President:)*

Consistent with the Authorization for Use of Military Force Against Iraq Resolution (Public Law 102-1) and as part of my effort to keep the Congress fully informed, I am reporting on the status of efforts to obtain Iraq's compliance with the resolutions adopted by the United Nations Security Council (UNSC). This report covers the period from January 7 to the present.

Saddam Hussein remains a threat to his people and the region. The United States successfully responded to the increased threat resulting from Saddam's attack on Irbil in late August 1996, but he continues to try to manipulate local rivalries in northern Iraq to his advantage. The United States and our coalition partners con-

tinue uninterrupted enforcement of the no-fly zone over northern Iraq under Operation Northern Watch, the successor mission to Operation Provide Comfort. France chose not to participate in Operation Northern Watch, but the United Kingdom and Turkey remain committed to the same enforcement of the no-fly zone above the 36th parallel that existed under Operation Provide Comfort. Enforcement of the southern no-fly zone also continues, and France remains engaged with our other coalition partners in conducting Operation Southern Watch.

Besides our air operations, we will continue to maintain a strong U.S. presence in the region in order to deter Saddam. U.S. force levels have returned to approximate pre-Operation Desert

Strike levels, with land- and carrier-based aircraft, surface warships, a Marine amphibious task force, a Patriot missile battalion, and a mechanized battalion task force deployed in support of USCINCCENT operations. On February 20, 1997, an air expeditionary force consisting of 30 F-16s and F-15s deployed to Doha, Qatar, to further strengthen the U.S. deterrent in the region. On February 22, an F-117 squadron deployed to Kuwait since last autumn was redeployed to the United States upon the completion of its mission. USCINCCENT has completed the initial phases of Operation Desert Focus, with the relocation and consolidation of all combatant forces in Saudi Arabia into more secure facilities throughout Saudi Arabia. To enhance force protection throughout the region, additional military security personnel have been deployed for continuous rotation. USCINCCENT continues to closely monitor the security situation in the region to ensure adequate force protection is provided for all deployed forces.

United Nations Security Council Resolution (UNSCR) 949, adopted in October 1994, demands that Iraq not utilize its military forces to threaten its neighbors or U.N. operations in Iraq and that it not redeploy troops or enhance its military capacity in southern Iraq. In view of Saddam's reinforced record of unreliability, it is prudent to retain a significant U.S. force presence in the region in order to maintain the capability to respond rapidly to possible Iraqi aggression or threats against its neighbors.

Regarding northern Iraq, we have conducted three rounds of talks, along with our British and Turkish partners, with the major Kurdish parties in northern Iraq—the Kurdistan Democratic Party (KDP) and the Patriotic Union of Kurdistan (PUK). Our immediate goal is to strengthen the U.S.-brokered cease-fire of October 23, which continues to hold, and to encourage political reconciliation between the PUK and KDP. This Administration continues to warn all concerned that internecine warfare in the north can only work to the advantage of Saddam Hussein and Iran, which we believe has no role to play in the area. In this connection, we remain concerned about Iraqi Kurd contacts with either Baghdad or Tehran.

The United States is providing political, financial, and logistical support for a neutral, indigenous Peace Monitoring Force (PMF) in northern Iraq that has demarcated the cease-fire line

and will monitor the cease-fire. The PMF likely will be fully deployed in the next few weeks. Our support is being provided in the form of commodities and services in accordance with a drawdown directed by me on December 11, 1996, and in the form of funds to be used to provide other non-lethal assistance in accordance with a separate determination made by former Secretary of State Christopher on November 10, 1996.

We also are encouraging both Kurdish groups to take steps toward reconciliation. At the latest round of higher-level talks in Ankara on January 15, the Iraqi Kurds agreed to establish joint committees to cooperate in such areas as education, health, and transportation. Local representatives of the two Kurd groups, the three countries and the PNF continue to meet bi-weekly in Ankara and move forward on other confidence-building measures. All our efforts under the Ankara process, like all our efforts concerning Iraq, maintain support for the unity and territorial integrity of Iraq.

The United States, working through the United Nations and humanitarian relief organizations, continues to provide humanitarian assistance to the people of northern Iraq. We have contributed more than \$15 million this fiscal year to programs in the north administered by the United Nations International Children's Fund (UNICEF) and the World Food Program (WFP). Security conditions in northern Iraq remain tenuous at best, with Iranian and Kurdistan Workers Party (PKK) activity adding to the ever-present threat from Baghdad.

The oil-related provisions of UNSCR 986, which authorized Iraq to sell up to \$2 billion of oil during an initial 180-day period (with the possibility of UNSC renewal of subsequent 180-day periods), went into effect on December 10, 1996. This resolution requires that the proceeds of this limited oil sale, all of which must be deposited in a U.N. escrow account, will be used to purchase food, medicine, and other materials and supplies for essential civilian needs for all Iraqi citizens and to fund vital U.N. activities regarding Iraq. Critical to the success of UNSCR 986 is Iraq's willingness to follow through on its commitments under 986 to allow the U.N. to monitor the distribution of food and medical supplies to the Iraqi people. While Iraq has already sold nearly 80 percent of the oil allowed for the first 90-day period, Iraqi efforts to impose restrictions on the access and

freedom of movement of the U.N. monitors tasked with overseeing the equitable distribution of humanitarian supplies have slowed such distribution.

Since my last report, the Government of Iraq has continued to flout its obligations under UNSC resolutions in other ways. Under the terms of relevant UNSC resolutions, Iraq must grant the United Nations Special Commission on Iraq (UNSCOM) inspectors immediate, unconditional, and unrestricted access to any location in Iraq they wish to examine, and access to any Iraqi official whom they wish to interview, so that UNSCOM may fully discharge its mandate to ensure that Iraq's weapons of mass destruction program has been eliminated. Iraq continues, as it has for the past 5 years, to fail to live up either to the letter or the spirit of this commitment.

On February 23, UNSCOM Chairman Rolf Ekeus obtained permission from the Iraqi regime to remove more than 130 SCUD motors from Iraq for extensive testing in the United States and France. Iraq agreed to this action after 3 months of stalling, and only after a December 30 Security Council Presidential Statement deplored Iraq's failure to comply with its obligation to cooperate with UNSCOM. Ekeus continues to believe that Iraq maintains significant numbers of operational SCUD missiles, possibly with CBW warheads. As long as Saddam refuses to cooperate fully with U.N. weapons inspectors, UNSCOM will be impeded in its efforts to fulfill its mandate. We will continue to fully support the mandate and the efforts of UNSCOM to obtain Iraqi compliance with all relevant U.N. resolutions.

Implementation of UNSCR 1051 continues. It provides for a mechanism to monitor Iraq's efforts to reacquire proscribed weapons capabilities by requiring that Iraq notify a joint unit of UNSCOM and the International Atomic Energy Agency in advance of any imports of dual-use items. Similarly, countries must provide timely notification of exports to Iraq of dual-use items.

Iraq continues to stall and obfuscate rather than work in good faith toward accounting for the hundreds of Kuwaitis and third-country nationals who disappeared at the hands of Iraqi authorities during the occupation. It has also failed to return all of the stolen Kuwaiti military equipment and the priceless Kuwaiti cultural

and historical artifacts, which were looted during the occupation.

Iraq's repression of its Shi'a population continues with policies that are destroying the Marsh Arabs' way of life in southern Iraq as well as the ecology of the southern marshes. The human rights situation throughout Iraq remains unchanged. Saddam Hussein shows no signs of complying with UNSCR 688, which demands that Iraq cease the repression of its own people.

The Multinational Interception Force (MIF) has been increasingly challenged in the last few months. In the first 6 weeks of the year, 12 merchant vessels were diverted for sanctions violations. This represents the highest volume of smuggler traffic we have seen since maritime sanctions enforcement began. Most of these smugglers take gas oil illegally from Iraq via the Shatt Al Arab waterway and sell it on the spot market for enormous profit. As I have noted in previous reports, these smugglers use the territorial waters of Iran to avoid the MIF inspection in the Northern Gulf. With the help of the Iranian government, which profits from these activities by charging protection fees, these smugglers are able to export between 40,000 and 65,000 metric tons of gas oil through the Gulf each month.

To counter the efforts of those who engage in illegal trade with Iraq, we have taken a number of steps to minimize the smuggling activity. We have adjusted the positioning of our naval forces to take maximum advantage of known trade routes. We are working closely with our friends in the Gulf Cooperation Council to develop greater cooperation in border patrol and customs inspection procedures. We have publicized the involvement of the Iranian government at the United Nations and in press reports.

It is important to remember that these sanctions violations not only aid Saddam and his policy of resisting U.N. mandates, but also slow the flow of humanitarian aid to the Iraqi people who are in such great need. Committing scarce MIF assets to counter the smuggling trade results in fewer ships available to process the legal humanitarian shipments that bring food to Iraq under the provisions of UNSCR 986 and the humanitarian exceptions to sanctions.

We continue to work closely with our maritime partners in the MIF. Recently, The Netherlands informed us that they will send a frigate and an aircraft to join the MIF in the near

future. Canada will also soon be sending a ship to join the MIF. The continuing support of the international community is critical to the success of this multinational operation.

Since the implementation of UNSCR 986 in December, the MIF has not encountered any serious problems in processing the maritime traffic involved in lifting oil from the Mina Al Bakr offshore terminal. While it is still too early to tell if the inbound shipments will go as smoothly, we are hopeful that our advance planning and preparation in this area will pay off.

The United Nations Compensation Commission (UNCC), established pursuant to UNSCR 687, continues to resolve claims against Iraq arising from Iraq's unlawful invasion and occupation of Kuwait. The UNCC has issued over 1 million awards worth approximately \$5.2 billion. The UNCC has authorized to date only limited payments for fixed awards for serious personal injury or death because additional funds to pay awards have been unavailable due to Iraq's refusal to comply with all relevant UNSC resolutions. With the advent of oil sales

under UNSCR 986, however, 30 percent of the proceeds will be allocated to the Compensation Fund. These proceeds will be used to make installment payments on awards already made and to finance operations of the UNCC.

To conclude, Iraq remains a serious threat to regional peace and stability. I remain determined to see Iraq comply fully with all of its obligations under United Nations Security Council resolutions. My Administration will continue to oppose any relaxation of sanctions until Iraq demonstrates its peaceful intentions through such compliance.

I appreciate the support of the Congress for our efforts and shall continue to keep the Congress informed about this important issue.

Sincerely,

WILLIAM J. CLINTON

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Strom Thurmond, President pro tempore of the Senate.

## **The President's Radio Address** *March 8, 1997*

Good morning. This week we learned that America's economy continues to grow steady and strong, creating almost 600,000 new jobs in the first 2 months of this year alone and about 12 million in the last 4 years. We can make this time one of enormous promise for America, but only if we make sure that all Americans who are willing to work have the chance to reap the rewards of our prosperity.

This morning I want to talk to you about what we can do to lift the permanent underclass into a thriving and growing middle class and to announce new steps the National Government will take to move people from welfare to work.

Four years ago when I became President, I pledged to end welfare as we know it. We worked with States to launch welfare reform experiments to require work. We cracked down on child support enforcement, increasing child support payments by 50 percent. We required teen mothers to stay at school and live at home

if they wanted to receive welfare. Today I'm pleased to report that due to these efforts and our growing economy, we've already moved 2.6 million people off the welfare rolls, a record number.

Last summer we took the most dramatic step of all when I signed the bipartisan welfare reform legislation that imposed time limits, required work, and extended child care and health care so that people can move from welfare to work without hurting their children. The new law ended the old welfare system when we said to those on welfare: Responsibility is not an option; it must be a way of life.

Now, all the rest of us have our responsibility, indeed, our moral obligation, to make welfare reform work, to make sure that those who now must work, can work. We must move another 2 million more people off the welfare rolls in the next 4 years. And frankly, we must recognize that many of these people will be harder to reach and will need more help than those who