

Speaker Gingrich, the Senate Democratic leader, Tom Daschle, and the House Democratic leader, Dick Gephardt.

These changes I hope are the beginning of something that will continue for the next several years. We must use this impetus to make much deeper changes in the culture of Washington that has too often disconnected it from ordinary Americans. The American people, for example, know that lobbyists frequently get access to Congress they can never hope to get. They know the voices of special interests still sometimes ring too loud. They know too much of what goes on here goes on behind closed doors. Congress should ban the practice of gifts and meals and travels and entertainment from lobbyists. It should pass the strongest possible version of

the line-item veto, lobby disclosure reform, and real comprehensive campaign finance reform.

I want to discuss these matters in detail tomorrow evening, but this is a job we must finish. This bill demonstrates the common resolve of people here that those in power should not lose touch with those who sent them here. Now we've got to go on. We must make this system more open, more fair, and less elitist. That's the goal we all share. I look forward to working with all of the Members here and all the Members of the Congress in both parties to achieve that goal.

Now I want to get on with signing the bill.

NOTE: The President spoke at 10 a.m. in the Oval Office at the White House. S. 2, approved January 23, was assigned Public Law No. 104-1.

## Message to the Congress on Terrorists Who Threaten To Disrupt the Middle East Peace Process

January 23, 1995

*To the Congress of the United States:*

Pursuant to section 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(b) and section 301 of the National Emergencies Act, 50 U.S.C. 1631, I hereby report that I have exercised my statutory authority to declare a national emergency with respect to the grave acts of violence committed by foreign terrorists that threaten to disrupt the Middle East peace process and to issue an Executive order that:

- Blocks all property, including bank deposits, of foreign persons or organizations designated in the Executive order or pursuant thereto, which is in the United States or in the control of United States persons, including their overseas branches; and
- Prohibits any transaction or dealing by United States persons in such property, including the making or receiving of any contribution of funds, goods, or services to or for the benefit of such designated persons.

I have designated in the Executive order 12 foreign organizations that threaten to use violence to disrupt the Middle East peace process. I have authorized the Secretary of State to designate additional foreign persons who have com-

mitted, or pose a significant risk of committing, acts of violence that have the purpose or effect of disrupting the Middle East peace process, or who assist in, sponsor, or provide financial, material or technological support for, or services in support of, such acts of violence. Such designations are to be made in coordination with the Secretary of the Treasury and the Attorney General.

The Secretary of the Treasury is further authorized to designate persons or entities that he determines, in coordination with the Secretary of State and the Attorney General, are owned or controlled by, or acting for or on behalf of, any of the foreign persons designated under this order. The Secretary of the Treasury is also authorized to issue regulations in exercise of my authorities under the International Emergency Economic Powers Act to implement these measures in consultation with the Secretary of State and the Attorney General and to coordinate such implementation with the Federal Bureau of Investigation. All Federal agencies are directed to take actions within their authority to carry out the provisions of the Executive order.

I am enclosing a copy of the Executive order that I have issued. The order was effective at 12:01 a.m., eastern standard time on January 24, 1995.

I have authorized these measures in response to recurrent acts of international terrorism that threaten to disrupt the Middle East peace process. They include such acts as the bomb attacks in Israel this past weekend and other recent attacks in Israel, attacks on government authorities in Egypt, threats against Palestinian authorities in the autonomous regions, and the bombing of the Jewish Mutual Association building in Buenos Aires, as well as the car bomb at the Israeli Embassy in London.

Achieving peace between Israel and its neighbors has long been a principal goal of American foreign policy. Resolving this conflict would eliminate a major source of instability in a part of the world in which we have critical interests, contribute to the security and well-being of Israel, and strengthen important bilateral relationships in the Arab world.

Attempts to disrupt the Middle East peace process through terrorism by groups opposed to peace have threatened and continue to threaten vital interests of the United States, thus constituting an unusual and extraordinary threat to the national security, foreign policy, and economy of the United States.

Terrorist groups engaging in such terrorist acts receive financial and material support for their efforts from persons in the Middle East and elsewhere who oppose that process. Individuals and groups in the United States, too, have

been targets of fundraising efforts on behalf of terrorist organizations.

Fundraising for terrorism and use of the U.S. banking system for transfers on behalf of such organizations are inimical to American interests. Further, failure to take effective action against similar fundraising and transfers in foreign countries indicate the need for leadership by the United States on this subject. Thus, it is necessary to provide the tools to combat any financial support from the United States for such terrorist activities. The United States will use these actions on our part to impress on our allies in Europe and elsewhere the seriousness of the danger of terrorist funding threatening the Middle East peace process, and to encourage them to adopt appropriate and effective measures to cut off terrorist fundraising and the harboring of terrorist assets in their territories and by their nationals.

The measures we are taking demonstrate our determination to thwart acts of terrorism that threaten to disrupt the Middle East peace process by attacking any material or financial support for such acts that may emanate from the United States.

WILLIAM J. CLINTON

The White House,  
January 23, 1995.

NOTE: This message was released by the Office of the Press Secretary on January 24. The Executive order of January 23 is listed in Appendix D at the end of this volume.

## *Address Before a Joint Session of the Congress on the State of the Union January 24, 1995*

Mr. President, Mr. Speaker, Members of the 104th Congress, my fellow Americans: Again we are here in the sanctuary of democracy, and once again our democracy has spoken. So let me begin by congratulating all of you here in the 104th Congress and congratulating you, Mr. Speaker.

If we agree on nothing else tonight, we must agree that the American people certainly voted for change in 1992 and in 1994. And as I look

out at you, I know how some of you must have felt in 1992. [*Laughter*]

I must say that in both years we didn't hear America singing, we heard America shouting. And now all of us, Republicans and Democrats alike, must say, "We hear you. We will work together to earn the jobs you have given us." For we are the keepers of a sacred trust, and we must be faithful to it in this new and very demanding era.