

PUBLIC PAPERS OF THE PRESIDENTS
OF THE
UNITED STATES

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Foreword

During the second half of 1994, America continued to move forward to help strengthen the American Dream of prosperity here at home and help spread peace and democracy around the world.

The American people saw the rewards that grew out of our efforts in the first 18 months of my Administration. Economic growth increased in strength, and the number of new jobs created during my Administration rose to 4.7 million. After 6 years of delay, the American people had a Crime Bill, which will put 100,000 police officers on our streets and take 19 deadly assault weapons off the street. We saw our National Service initiative become a reality as I swore in the first 20,000 AmeriCorps members, giving them the opportunity to serve their country and to earn money for their education. I signed the Community Development Banking and Financial Institutions Act of 1994, which will make capital available to Americans who have been denied access to basic banking services for far too long.

As we gave our citizens the means to make America stronger at home, we also continued our efforts to assert American leadership in the world. The Congress passed and I signed the implementing legislation for the Uruguay Round Agreement of the GATT, the most comprehensive international trade agreement in history. It helped to put in place expanded export opportunities for American products that will create more jobs and produce higher incomes for our people for years to come. I travelled to Indonesia for a meeting of the Asian Pacific Economic Cooperation forum in order to expand free trade with the world's most dynamic economies. In December, at the Summit of the Americas in Miami, the leaders of the 34 democratically elected countries in this hemisphere agreed to negotiate on a free trade area for the Americas by 2005, to work together to preserve our natural resources, and to advance democracy and social justice, holding out promise of greater prosperity throughout the hemisphere.

The United States also continued to help bring an end to ancient disputes around the world. We actively supported the efforts of the people of Northern Ireland to work toward a peaceful resolution after many years of conflict. Building on our work to bring peace to the Middle East, I had the great privilege to witness the signing of an historic peace treaty between Israel and Jordan. And closer to home, in our own hemisphere, America took active steps to promote democracy. Our Armed Forces again proved their strength, flexibility, and devotion to freedom as they helped give a second chance to the long-suffering people of Haiti, and renewed hope to freedom-loving people throughout the world.

A handwritten signature in black ink, reading "William Clinton". The signature is written in a cursive, flowing style with a large, prominent "W" and "C".

Preface

This book contains the papers and speeches of the 42d President of the United States that were issued by the Office of the Press Secretary during the period August 1–December 31, 1994. The material has been compiled and published by the Office of the Federal Register, National Archives and Records Administration.

The material is presented in chronological order, and the dates shown in the headings are the dates of the documents or events. In instances when the release date differs from the date of the document itself, that fact is shown in the textnote. Every effort has been made to ensure accuracy: Remarks are checked against a tape recording, and signed documents are checked against the original. Textnotes and cross references have been provided by the editors for purposes of identification or clarity. Speeches were delivered in Washington, DC, unless indicated. The times noted are local times. All materials that are printed full-text in the book have been indexed in the subject and name indexes, and listed in the document categories list.

The Public Papers of the Presidents series was begun in 1957 in response to a recommendation of the National Historical Publications Commission. An extensive compilation of messages and papers of the Presidents covering the period 1789 to 1897 was assembled by James D. Richardson and published under congressional authority between 1896 and 1899. Since then, various private compilations have been issued, but there was no uniform publication comparable to the Congressional Record or the United States Supreme Court Reports. Many Presidential papers could be found only in the form of mimeographed White House releases or as reported in the press. The Commission therefore recommended the establishment of an official series in which Presidential writings, addresses, and remarks of a public nature could be made available.

The Commission's recommendation was incorporated in regulations of the Administrative Committee of the Federal Register, issued under section 6 of the Federal Register Act (44 U.S.C. 1506), which may be found in title 1, part 10, of the Code of Federal Regulations.

A companion publication to the Public Papers series, the Weekly Compilation of Presidential Documents, was begun in 1965 to provide a broader range of Presidential materials on a more timely basis to meet the needs of the contemporary reader. Beginning with the administration of Jimmy Carter, the Public Papers series expanded its coverage to include additional material as printed in the Weekly Compilation. That coverage provides a listing of the President's daily schedule and meetings, when announced, and other items of general interest issued by the Office of the Press Secretary. Also included are lists of the President's nominations submitted to the Senate, materials released by the Office of the Press Secretary that are not printed full-text in the book, and proclamations, Executive orders, and other Presidential documents released by the Office of the Press Secretary and published in the *Federal Register*. This information appears in the appendixes at the end of the book.

Volumes covering the administrations of Presidents Hoover, Truman, Eisenhower, Kennedy, Johnson, Nixon, Ford, Carter, Reagan, and Bush are also available.

The Public Papers of the Presidents publication program is under the direction of Frances D. McDonald, Director of the Presidential Documents and Legislative Division. The series is produced by the Presidential Documents Unit, Gwen H. Estep, Chief. The Chief Editor of this book was Karen Howard Ashlin, assisted by Kent Giles, Margaret A. Hemmig, Carolyn W. Hill, Rachel Rondell, Cheryl E. Sirofchuck, and Michael J. Sullivan.

The frontispiece and photographs used in the portfolio were supplied by the White House Photo Office. The typography and design of the book were developed by the Government Printing Office under the direction of Michael F. DiMario, Public Printer.

Richard L. Claypoole
Director of the Federal Register

John W. Carlin
Archivist of the United States

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Secretary of the Treasury	Lloyd Bentsen Frank N. Newman (acting, effective December 22)
Secretary of Defense	William J. Perry
Attorney General	Janet Reno
Secretary of the Interior	Bruce Babbitt
Secretary of Agriculture	Mike Espy
Secretary of Commerce	Ronald H. Brown
Secretary of Labor	Robert B. Reich
Secretary of Health and Human Services	Donna E. Shalala
Secretary of Housing and Urban Development	Henry G. Cisneros
Secretary of Transportation	Federico Peña
Secretary of Energy	Hazel Rollins O'Leary
Secretary of Education	Richard W. Riley
Secretary of Veterans Affairs	Jesse Brown
United States Representative to the United Nations	Madeleine Korbel Albright
Administrator of the Environmental Protection Agency	Carol M. Browner
United States Trade Representative	Michael Kantor

Director of the Office of Management and Budget	Alice M. Rivlin
Chief of Staff	Leon E. Panetta
Counselor to the President	Thomas F. McLarty III
Chair of the Council of Economic Advisers	Laura D'Andrea Tyson
Director of National Drug Control Policy	Lee Patrick Brown
Administrator of the Small Business Administration	Philip Lader

Administration of William J. Clinton

1994