



THE
Next Wave Vol. 26 | No. 1 | 2025

The National Security Agency's review of emerging technologies

ISSN 2640-1789 (Print) | ISSN 2640-1797 (Online)

AI COLLABORATION & PARTNERSHIP

Bringing the Greatest Minds Together to Advance Artificial Intelligence



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GUEST **Editor's column**

Neal Ziring

Artificial Intelligence (AI) has garnered significant attention in recent years, but its roots extend deep into the past. Fundamental AI concepts emerged in the 1950s, with the first neural network constructed from vacuum tubes in 1951 and the concept of training models from data defined in 1958. AI has always been an interdisciplinary field, integrating math, computer science, biology, psychology, engineering, and other areas.

In 1985, logic programming and rule-based systems were the primary AI areas of study. Just a few years later, in 1991, neural networks regained prominence. AI and machine learning have continued to evolve over the past three decades, driven by advancements in computation speed and memory capacity.

Today, AI technology is integrated into systems across all sectors of the economy and national security. As we witness creative proliferation of AI across many different missions, new threats and risks emerge. NSA provides cybersecurity guidance and standards for the US national security community and defense industrial base. It is critical to understand the risks that AI can introduce in order to prioritize and mitigate them.

The complexity and dynamic variety of AI technologies necessitate partnerships across organizational and disciplinary lines. This issue of *The Next Wave* presents seven examples of such partnerships that span across NSA, national laboratories, academia, and industry. Each of these partnerships demonstrates how combining different perspectives and experiences contribute to results and progress against AI mission challenges.

The first article, "It Takes a Nation: AI Security Through Partnership," presents an overview of AI system security concerns and introduces the AI Security Center (AISC) within the NSA Cybersecurity Directorate. Established in 2023, the AISC unites NSA experts in cybersecurity, math, AI, and other disciplines to serve as a focal point for securing AI in national security systems and the defense industrial base. The AISC collaborates with industry, academia, other government agencies, and our allies. It also serves as a gateway for those seeking

to partner with NSA on AI system vulnerabilities, mitigations, and security practices.

"AI Systems as an Emerging Threat" explores the range of threats specific to AI models and systems. Understanding these threats is essential for building AI systems that operate safely and effectively, even when exposed to malicious actors. The article shows that threats apply throughout the AI system lifecycle, from initial training to deployment and operation. AI system designers and operators must consider applicable threats at each stage to assess and mitigate risks.

AI models can generate highly realistic images, video, and speech from simple prompts. While these techniques can be applied for beneficial purposes such as entertainment and instruction, they can also be used to mislead and deceive. "Strategic Partnerships and AI-Based Technologies to Improve Trust in Multimedia" explains this emerging threat and how to build resilience against it. Enhancing trust requires cooperation across multiple disciplines.

The fourth article, "Partnerships for Progress: Generative AI Empowered Cyber Threat Intelligence Forecasting," demonstrates how to leverage large language models (LLMs) to empower cyber defenders. NSA and the Georgia Tech Research Institute combined cyber expertise and AI development experience to create a prototype system for processing and enriching cyber threat information. This system enables defenders to apply up-to-date threat intelligence quickly in defensive operations.

With generative AI becoming ubiquitous, anyone can produce fluent and persuasive text in any language. In some contexts, such as intelligence analysis, identifying the author of a text and distinguishing between human and AI authorship is critical. The fifth article describes an effective approach for "Robust Detection of AI-Generated Text" using supervised machine learning. This technique was developed through a partnership among NSA, Lawrence Livermore National Laboratory, and Johns Hopkins University.



Retrieval-Augmented Generation (RAG) is a popular and effective method for generating information summaries and answering questions. It augments the output of an LLM with information retrieved from one or more data stores. RAG is especially important for missions where accuracy, provenance, and salience of generated output are critical. “Enhancing RAG for Intelligence Analysis: Optimizing Retrieval, Summarization, and Explainability” presents results from a long-term collaboration among four different research institutions. Each collaborator brought their unique expertise to create a prototype retrieval system designed for the trustworthiness and transparency required by intelligence analysts.

The final article discusses the 2024 Summer Conference on Applied Data Science (SCADS), an annual workshop that brings together academic and government researchers with mission domain experts to tackle a grand challenge in information synthesis. At the workshop, over 40 diverse experts developed techniques for collecting, summarizing, and fusing information, aiming to automate the production of a “daily report” tailored to individual analysts’ needs. This grand challenge spans multiple disciplines, including AI, and the breadth of participants’ expertise and experience allowed the workshop to make significant progress.

This issue presents a sampling of AI research activities, all powered by partnership. The rapid development of AI technology will present many more challenges in the years ahead. Continued cooperation and collaboration are essential to use AI safely and securely and to realize its mission benefits. I thank all the authors who contributed to this issue of *The Next Wave* for their creativity and dedication to partnership.

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55 SCADS 2024: Another Successful Summer Conference on Applied Data Science is in the Books!

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This publication is available online at <http://www.nsa.gov/thenextwave>. For more information, please contact jsmarx@uwe.nsa.gov.

ISSN 2640-1789 (Print)
ISSN 2640-1797 (Online)

Vol. 26 | No. 1 | 2025

It Takes a Nation: AI Security through Partnership

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In late 2023, the Director of the National Security Agency (NSA) established the Artificial Intelligence Security Center (AISC) as the focal point within the US Government for securing artificial intelligence (AI) components within national security systems (NSS) and the defense industrial base (DIB) as well as for defending those systems from adversarial use of AI. The AISC workforce consists of a diverse mix of both AI practitioners and cybersecurity professionals, to include AI researchers, data scientists, software/network technical specialists, and vulnerability/threat analysts. However, the aspect of the AISC that is *absolutely critical* to its success is its charter of establishing working partnerships and collaborations with industry, academia, other government agencies, and foreign allies. In light of the fact that US companies have recently accelerated the researching, developing, and commercializing of AI for consumer use, fueled by US academic institutions that continue to advance AI theory and provide the pipeline of burgeoning talent, it is incumbent upon the AISC to combine its national security perspectives and insights together with the very-large-scale commercial use case insights of its partners to secure the nation's AI. These partnerships are mutually beneficial! Through them, the AISC can advance the US Government's interest in protecting and defending NSS and the DIB, while partners can gain insights into threats against their own networks and their investments in AI intellectual property.

Introduction

This article describes the vision of the Artificial Intelligence Security Center (AISC) to combine its on-site subject matter expertise with that of external partners to accomplish specific, tactical objectives of detecting and mitigating AI vulnerabilities and to accomplish longer-term, strategic objectives of developing and promoting AI security best practices for NSS and the DIB. The article also provides a vignette that storyboards how AISC succeeds through partnership.

Fictitious Scenario

The year is 2027. The location is a quiet military base in the heartland of the United States. Underground lies a thin fiber optic cable providing a connection to the Internet. The guardhouse for this cable is a machine—a new state-of-the-art firewall with an on-board intrusion detection system, or IDS. The IDS is smart; it is constantly learning, powered by the newest technology on offer...powered by AI. Overseas, an organized and highly sophisticated group of cyber actors—an advanced persistent threat, or APT—has caught wind of the new IDS upgrade at the military base. They obtain a copy of it and discover the AI model is extremely effective at alerting on intrusion events. The model is routinely retrained. This is its power and its weakness. The APT gets to work crafting innocuous yet slightly anomalous traffic that can slip past the AI of the IDS.

The AISC

The AISC is an integral part of the Cybersecurity Collaboration Center (CCC) in the NSA Cybersecurity Directorate. From its very inception, the AISC was established to be as much an outward-facing organization partnering with experts at the nation's top AI institutions as it was to be a hands-on laboratory for analysis of AI technologies, vulnerabilities, and cybersecurity risks.

More than a year after its establishment, the AISC is positioned to do both. Within NSA, AISC staffing is a close collaboration between Cybersecurity Directorate personnel and embedded Research Directorate personnel and includes AI/machine learning (ML) and cybersecurity technology experts, threats and mitigations analysts, and external

engagement leads. The team of AI/ML and cybersecurity researchers is further augmented through partnerships with national laboratories, federally funded research and development centers (FFRDCs), and university-affiliated research centers (UARCs). The sum total of these personnel conduct holistic analysis of AI systems and the surrounding ecosystem in close partnership with leading industry and academic experts. This analysis is informed by insights into threats to and from those systems made possible by NSA's unique foreign intelligence collection and analysis capabilities as well as by partners' insights into suspicious or anomalous activity on their own AI server infrastructure.

This article describes at a high level the workings of the AISC roughly a year into its operations. It discusses the technical framework that the AISC has adopted to categorize and discuss the various threats to and from AI. It also discusses the AISC strategy in line with the Director's original purpose and vision. Finally, it concludes with a vignette based on the fictitious scenario presented above to give the reader a sense of how the strategy is put into practice. Through these various topics, the article makes the case that partnership is key to securing the nation's AI.

First, we provide a little background on the current state of AI and why it became clear to the Director of NSA that it was time for the establishment of the AISC.

Background on large models

Machine learning (ML), the current backbone of AI systems, is not new. A wide array of techniques have been operationalized for many decades, though many of these techniques have only recently made their appearance in consumer products and user applications. Some early examples of commercial use cases for machine-based classification and prediction at enterprise scale include early fraud detection for credit card and other financial accounts, email spam filtering, and system virus scanning (though many of these were actually signature- or rule-based).

Generative AI

The impetus to form the AISC really stems from the most recent revolution^a in AI/ML technology—that

a. The other three recent revolutions being, arguably, the advent of realizable deep learning techniques [8] in 2012, the construction of generative adversarial network architectures [9] for generating convincing yet fabricated photographic imagery in 2014, and deep reinforcement learning [10] for agent-based navigation of environments, such as games, in 2016.

of commercially developed, large-scale, high-fidelity generative AI (GenAI) models. The companies responsible for developing these models tapped into two major and necessary resources to bring this revolution about: 1) access to massive quantities of structured and unstructured data^b, and 2) access to massive amounts of parallel compute, in the form of graphical or tensor processing units, with quick access to distributed memory and storage.

GenAI models leading the revolution come in two basic forms—large language models (LLMs) and diffusion models. LLMs are token-based models (i.e., models of letters, characters, words, or other discrete building blocks) that generate strings of these tokens based on strings from their training data. Diffusion models are systems that generate coherent information-rich signals (e.g., audio, image, video) from text prompts based on signal content from their training data.

Large language models (LLMs)

Although generative language models have been around and integrated into certain applications (as sentence completion or next-word suggestion tools) for a number of years, the revolutionary aspect of LLMs comes from their sheer size and complexity, now totaling in the hundreds of billions or even trillions of internal parameters. This size and complexity allow LLMs to go well beyond predicting the next word or sentence from a starting state and, instead, predict multiple successive paragraphs—all while adhering to strict grammatical rules, generally staying on topic, and even emulating specific writing styles.

A byproduct of LLM complexity is its ability to retain facts, opinions, and other information that was present in the training data. Owing to this retention, various applications harness LLMs to provide natural-language information-rich responses or answers to natural-language questions, with users increasingly relying on the information content of those responses.

The danger, however, is that the validity and veracity of this generated information content is subject to any inaccuracies present in the original training data. The occurrence of any single inaccuracy on a particular topic does not necessarily equate to an LLM generating this inaccuracy in its responses. Rather, LLM response generation is a complex process involving some stochasticity and sensitivity to the initial context. Prevalence of accurate information in the training data serves to dampen impact of spuriously inaccurate information during learning.

But representing facts and other content accurately as it appeared in the training data is not the only concern with LLMs. Through generating response tokens that hold together both grammatically and semantically, an LLM might generate a new, unlearned sentence with content that never actually appeared in the training data. Many in the community refer to this as “hallucination,” though the precise definition of the term is not agreed upon, with some preferring the term not be used at all.^c

Inaccurate responses and “hallucinations” present a safety and security risk any time there is unchecked user trust or overreliance on the answers, particularly in cases where getting the answer correct is imperative. Malicious actors might exploit such a user’s trust, possibly making use of social engineering to steer the victim user to using a weak prompt to the model, yielding a wrong answer. Still another danger is that malicious actors might poison the LLM training data from afar with an abundance of low-profile publicly accessible data containing inaccurate content on a particular topic.

LLM creators recognize these risks. In response, they have incorporated better curation of training data as well as fine-tuning to specific use cases and knowledge domains into more recent LLM models. In addition, LLMs integrated with popular search engines now generally return links to web pages as sources for the answers so that users can dig deeper and corroborate the information.

b. By “structured data,” we generally mean fixed-length, fixed per-column formatted data, often with labels, such as would fit in tables, spreadsheets, or databases. By “unstructured data,” we mean text, image, video, audio, computer source code, or myriad other content sources. Structured data is the simplest data from which to train an AI system, as it requires minimal pre-processing and transformation. Unstructured data, on the other hand, provides AI systems the wealth of content and context from which to operate.

c. In the AI/ML context, the term *hallucination* has its origins in computer vision around the year 2000, when a process was invented to generate image content at a higher resolution than that of the original input, with applications to image face and text rendering. (See [11], for example.) Thus, hallucination in machine learning was originally about augmenting digital imagery with accurate approximated content—not about generating inaccuracies or mistakes.

There are also a number of post-training processes that may be implemented to protect against undesired or “unsafe” output. These processes differ in approach but are collectively referred to as putting “guardrails” on LLMs. The full listing of guardrails is lengthy and evolving, and beyond the scope of this article. For more details, see [1].

Another security concern with LLMs is the generation of content that is accurate but that affords an individual unique insight and capability to do harm. In the cybersecurity domain, this might involve generating malware or a software exploit, or giving a user unique insights for attacking a secure compute network. A related danger is that an LLM might generate accurate yet sensitive information present in the training data that was never intended for widespread release.

Of course, the exact same LLM characteristic of bringing software and network vulnerability and exploit assistance to an adversary for offensive purposes also makes the LLM ideal for bringing such insights to software vulnerability patching and network defense! Thus, LLMs also present opportunities for increased speed, scale, and sophistication of the cybersecurity and network defender, as well as for software verification and assurance. Indeed, leveraging AI/ML, to include LLMs, is a part of the overall plan for conducting AISC operations discovering vulnerabilities and threats to and from AI.

Diffusion models

Turning for a moment to the natural signals domain, diffusion (and other generative AI techniques for emulating content) equips a user with the ability to generate convincing image and audio content in a selected style—to include facial likeness in imagery and voice likeness in audio. The issue from diffusion is not so much ensuring that content generated for a friendly agent is accurate and representative based on the text prompt, but that it is not overly so for an adversarial agent having malicious purpose. This malicious purpose may be to convince the receiver of the authenticity of the image or audio, with the intended end result of convincing that receiver to take some action. At Internet scale, falsified imagery and audio from diffusion may be used to deceive the public, sowing distrust and malcontent. Yet another concern is that of gaining insight into imagery or audio that was used to train the model— imagery that may have privacy or security concerns if revealed.

Call for AI security, adherent to privacy and civil liberties

The unique challenges and potential for large-scale harm posed by the ubiquitous adoption of LLMs and diffusion systems really drives the need for NSA to place AI security as a pillar in its cybersecurity portfolio, with the AISC as the front door to the government, academic, and industry partners.

In addition, the discussions on language models and diffusion both mentioned the risk of revealing or synthesizing content that violates a person’s rights or privacy. Ensuring protection of private information and adhering to oversight and compliance policies is paramount and integrated into the work of the AISC. NSA is uniquely postured from its authorities to assist NSS owners with moving towards deeper investment in AI in a compliant manner. In adopting any model for integration into the NSS—be that a model developed by the government, by contractors, or by commercial partners—NSS owners have a responsibility to ensure the model safeguards individual privacy and civil liberties during its operation.

Having described some of the challenges posed by increasingly sophisticated AI systems, we next describe the crucial aspect of establishing partnerships with the creators and researchers of these systems to address the challenges.

Outreach is key

The AISC was established as an integral component of the CCC, created in 2020 as a part of NSA’s newly chartered Cybersecurity Directorate. The mission statement on NSA.gov describes the CCC best:

The NSA Cybersecurity Collaboration Center (CCC) is how NSA scales intel-driven cybersecurity through open, collaborative partnerships. The CCC works with industry, interagency, and international partners to harden the U.S. Defense Industrial Base, operationalize NSA’s unique insights on nation-state cyber threats, jointly create mitigations guidance for emerging activity and chronic cybersecurity challenges, and secure emerging technologies. [2]

Although the AISC has a role to play in developing, protecting, and securing AI for internal NSA operations, as a part of the CCC, its primary purpose is to

collaborate with industry, academic, and other government partners for security and assurance impact on the broader fabric of NSS and the DIB. For this collaboration, the two key aspects of AISC is that it is both outward-facing and externally focused.

Outward Facing. The emphasis is on collaborative and mutually beneficial relationships with partners to share critical information that the other is lacking. Industry and academic partners have both the deep subject matter expertise and the proprietary knowledge about how models are architected, trained, deployed, and used by customers, including insights into lessons learned in all of these aspects. Partners also bring their own unique perspectives on the external threats to their specific AI systems. In tandem, the NSA can provide insights, often from classified intelligence on threats, to inform partners what mitigations or countermeasures they may need to apply—and quickly—to avert a malicious actor success. In other words, the NSA can provide information on a sort of “model patching” that might need to be performed in the immediate future to remove a vulnerability. This is a very forward-leaning activity during a time when model vulnerability analysis and “patching” is very new and nothing like the decades-long experience the industry has with software vulnerability discovery and patching.

Externally Focused. The emphasis is largely on commercial and open-source AI systems, particularly systems to which those who would do the nation harm have potentially unfettered access and can orchestrate elaborate malicious use cases. There is also a standards and best practices component to inform industry and academic partners—and particularly those who may be smaller businesses or start-ups just getting into the game of developing or adopting AI systems—on how to identify threats and mitigate risks.

The AISC strategy

In the context of being an integral part of the CCC, and with its outward-facing, externally focused perspective, the AISC pursues three strategic focus areas.

Detecting vulnerabilities to and from AI

The AISC analyzes NSS AI systems for weaknesses and vulnerabilities, somewhat independent of knowledge as to whether an adversary has interest in exploiting them. Detecting vulnerabilities from AI has

two separate components: 1) the detection of vulnerabilities to the United States from its use of AI and 2) the detection of vulnerabilities to US systems (AI-enabled or otherwise) arising from an adversary’s use of AI.

The AISC tests and evaluates AI systems as part of its analysis of the threat environment and establishment of security best practices. A major part of this entails assessing accuracy performance and acceptable behavior of AI systems, particularly when given unusual or unexpected prompts or inputs. But another part involves checking a model for evidence of or potential for tampering—for example, the placing of a backdoor in the model that adversaries could leverage at a later time of their choosing.

Beyond analyzing vulnerabilities within AI systems, this focus area also entails detection and mitigation of AI-enabled threats to the greater cybersecurity of a system or network. One aspect is the “AI as assistant or mentor” aspect of GenAI, which would be leveraged to assist a novice hacker with weaponizing a software vulnerability, or with conducting a first-time cyberattack (e.g., network infiltration). The concern here is not so much that an individual hacker equipped with AI is somehow better than an experienced hacker, but rather that the scale from many novice hackers could be problematic. Certainly, there is also a threat vector from how much a GenAI system might reveal exquisite, little-known—or even unknown—cyber tactics, techniques, and procedures (TTPs).

Related to the concern of AI as an assistant is the use of AI to generate convincing, fabricated content (so-called “deep fakes”) to fool and influence a target receiver or audience. Being able to assess an AI system’s ability to generate such content, as well as being able to determine content authenticity, is another activity of central importance.

Finally, conducting research on the mitigation of vulnerabilities in AI systems rounds out this effort. Such research may be very focused and specific to AI system architectures and models that are slated for adoption as critical components of the NSS. However, a portion of the research is ultimately expected to uncover general principles and best practices. Documenting and sharing such practices with the wider national security community is a deliverable of this research and feeds into the other AISC focus areas.

Operationalizing AI threat information

The AISC must aggregate AI threat information for the benefit of the nation at large and turn this information into actionable protection or defense. This work has everything to do with partnerships and collaboration.

First and foremost is the establishment of the partnerships with key players across industry, academia, and government in order to compare insights and connect dots on external threats. The focus also entails the actual mechanics of sharing pertinent information between AI system developers, owners, operators, and defenders. Part of this line involves disseminating very timely, short-term advisories to partners and the public. But it also involves gathering longer-term vulnerabilities in and threats to AI and ensuring all stakeholders are in the loop. One avenue for this, the AI threats information exchanges, will be described in more detail in the next section.

All of this work culminates in a longer-term strategic need to develop and publish, with widest distribution possible, the best practices and lessons learned from any threat identification and mitigation. These may take the form of Cybersecurity Information Sheets (CSIs), Cybersecurity Advisories (CSAs), or Intelligence Community Assessments (ICAs), among other published guidance.

Advancing the secure development and integration of AI

The third focus area of the AISC is advancing the secure development and integration of AI into national systems. Much of the cybersecurity mission of NSA is based on the director's role as the national manager for NSS. These systems include weapons and space platforms as well as any network with classified information. As the Department of Defense and the US government as a whole move to invest in AI capabilities that underpin these missions, ensuring their security and safety is central to achieving assured national defense.

Part of this strategic focus area will involve developing a framework—risk assessment models, security-focused datasets, evaluation metrics, and baseline statistics—for the secure adoption of AI into NSS. There will also need to be a strong communication or education component, as key stakeholders will need

to understand and mitigate the risks while embracing the benefits of AI adoption.

This strategic focus area also entails defining formal AI security standards, which can be informed in part by collating the lessons learned from developing the framework. While that development is a bit more inward-focused, defining security standards involves membership in certifications bodies as well as overseeing evaluations of commercial AI products for use in NSS or the DIB.

AI Threats Information Exchange

A key part of AISC's mission is to detect and operationalize threat information by working across industry, academia, and government to share knowledge and insights into immediate, potential, or over-the-horizon threats. For this reason, the AISC brings multiple partners together to share current and emerging threats and to discuss steps that might be taken to mitigate risks from those threats.

To frame the discussions and provide a taxonomy, the AISC subdivided possible AI threats into six initial high-level categories. These categories may certainly evolve over time, but they form a strong basis for the initial scoping. Four of the categories entail threats to US AI, while the other two entail threats from adversary use of AI to US systems and infrastructure.

The categories include threats that leverage vulnerabilities inherent to AI/ML models, often characterized as “adversarial machine learning,” as well as threats from deployments or uses of AI. More detailed information on the former may be found in [3], while additional information on the latter may be found in [4] and [5]. Other recent comprehensive reports covering risks to and from AI include [6] and [7].

Threats to US use of AI

1. Model evasion or breakage (i.e., getting a model to do the wrong thing)

Model evasion involves any threat to a model's performance or operation. The category is restricted, however, to threats that involve the runtime (post-training) operation of the model. Run-time threats may include single-instance misclassification or faulty content generation, or a complete system or model fault condition. Run-time threats may be

caused intentionally (for example from an attack) or unintentionally (for example from first-time encounter of out-of-domain or out-of-distribution data or context). This category includes threats from operator overreliance on or blind trust in the system. This category also includes threats from autonomous action with no human in the loop. For GenAI, prompt injection attacks (an out-of-distribution prompt to an LLM) are an example of an active threat, while hallucination is an example of a passive (unintended) threat.

2. Data poisoning (i.e., getting a model to learn the wrong thing)

Data poisoning involves threats to training and run-time data that directly impact the model itself and the AI's ability to learn the intended operating parameters. AI systems that continuously update and fine-tune their models during processing of run-time data are subject to data poisoning attacks. Poisoning threats may be caused intentionally (e.g., via specially crafted data) or unintentionally (e.g., from an undetected data fault or corruption that impacts the primary features the model learns to associate with the target class). An otherwise nonmalicious user may unintentionally poison training data through careless, incorrect, or uninformed label or model performance input as part of a user relevance feedback process. User subject matter expertise, education and training, and auditing are the best defense against this latter threat. This category includes other threats to learning integrity not specific to the data.

3. Model inversion, leakage, and privacy issues (i.e., getting a model to reveal the wrong thing)

Model leakage, inversion, and privacy issues involve any threat to an AI system's confidentiality or the confidentiality of the data on which its models were trained. Model privacy issues may be very coarse (e.g., revealing the model architecture and the class labels) or they may be very fine-grained and specific (e.g., revealing specific information about the training data). Model inversion generally refers to the ability to reconstruct training data to some level of fidelity (e.g., faithful reproduction of a training image), either from direct access to the model itself or through the more likely (though laborious) avenue of query-level access. Model leakage involves disclosure of some piece or set of information that poses risk if revealed to the end user. Model membership inference is one

type of model leakage that tells a user or attacker if the model ever had access to a particular piece of data—that knowledge itself poses a potential vulnerability. GenAI models are subject to threats from model leakage. In particular, a prompt injection attack that gets an LLM to reveal information that it should not falls into this category.

4. Model management, integrity, and assurance

This category involves threats to AI system integrity during the full model life cycle, particularly during creation, deployment, modification/updating, and disposal/destruction. Threats include potential modification of models by those having direct access, such as any insider threats during all phases of the life cycle. This category also includes threats from the still relatively immature state of model management usage, including the possible lack of standards for use of digital signatures for model assurance. There are vulnerabilities from serialized data formats, the preferred containers for data and model storage. There are also threats from backdoors—very specific yet undetectable modifications to a model that cause a change in AI behavioral performance, often quite large, when a certain “trigger” is present in the input or surrounding context. Steganographic embedding of content, particularly malicious content such as malware, is another recognized threat to model integrity.

Threats from adversarial use of AI

5. AI-enabled speed, scale, and sophistication (with malicious intent)

This category incorporates threats from adversaries' use of AI to launch effects with speed, scale, and sophistication. In theory, this category could include all manner of threats, including physical threats from AI-equipped robotics or autonomous vehicles. However, from the AISC perspective as part of the NSA Cybersecurity Directorate, threats in this category are restricted to cybersecurity threats, including threats to US AI systems. This may include use of multiple virtual autonomous agents to execute a cyber effects operation, such as gaining access to a network or launching an influence campaign. GenAI introduces another threat vector, as it may be used as a tutor or assistant, lowering the bar for a novice to execute a relatively sophisticated cyber operation.

6. *Generated media content*

This category involves threats from adversarial generation of media content in all modalities: text, image, video, audio, software, binaries, and others. Threats include convincing text or other content persuading a victim to reveal access credentials. There have already been incidents of fabricated audio and video content convincing victims to take privileged corporate actions, such as transferring large sums of money. Generated content poses a unique opportunity for foreign adversaries conducting influence campaigns, convincing large portions of the public to believe their false narratives. Whereas generative adversarial networks posed the unique threat just a few years ago, LLMs and diffusion systems have now opened the door to generation of highly believable fabricated content in multiple modalities with speed and scale never before experienced.

The high-level categories provide the initial lexicon for the AISC to discuss threats in context with its partners. As the threat picture has evolved, it has become clear that some categories are of more concern than others, some categories might necessitate a bifurcation into two, and some threats do not fit neatly into a category. The AISC remains flexible and agile in revisiting and revising these over time.

Having described the vulnerabilities in and the threats to AI, as well as the strategic objectives of the AISC, we offer a vignette based on the fictitious scenario introduced at the top of this article. The vignette pulls together the various components of the article into an imagined operational scenario of the AISC working with partners to counter a specific foreign threat to AI—in this case, a data poisoning threat.

Vignette

The year is 2027. Somewhere in the heartland of the United States sits a quiet military base. The gates are guarded, the perimeter patrolled. But underground lies a thin fiber optic cable providing a connection to the Internet. The guardhouse for this cable is a machine—a firewall with an onboard intrusion detection system, or IDS, detecting trouble and preventing harm from the malicious actors on the Internet who would love to run rampant in the inner networks of US military facilities. The IDS is smart; it is constantly learning, powered by the newest technology on offer...powered by AI.

This AI has been trained to spot the telltale signs of malicious network traffic...of volumetric attacks...of unusual logins from across the world...of carefully crafted, malformed packets designed to trigger bugs, crashes, and to enable unauthenticated access. The firewall is better and faster than anything that came before it, and it relieves a lot of the burden of manual inspection and investigation. The AI in the firewall was built by a state-of-the-art company and trained using the vast information available on the Internet about network security. It is constantly retrained to keep up with the latest nuances in network communications.

Overseas, an organized and highly sophisticated group of cyber actors—an advanced persistent threat, or APT—has caught wind of the new IDS upgrade at the quiet military base. They obtain a copy, get it running in their lab environment, and discover the AI model is extremely effective at alerting on intrusion events—so much so that they have not yet come up with an attack to get around its out-of-the-box training.

However, the model is routinely retrained. The APT begins crafting innocuous yet slightly anomalous traffic that can slip through the firewall and eventually get incorporated into the retraining batch as normal and benign. But this traffic is not normal, and over time it is less and less benign! The data is incrementally moving the decision boundary of the AI. Eventually the APT's planned concept of operation will be accepted by the firewall. The actors are patient and meticulous.

And eventually the day arrives. They are now invisible to the firewall in their lab. They commence with sending the same packets to the unsuspecting firewall in America's heartland, slowly, over the coming weeks.

Fortunately, the United States is not unaware of the threat. The AISC has received fragmented yet corroborated intelligence that the foreign actor in question has obtained a copy of an unknown IDS and has expressed interest in determining whether or not it is susceptible to a data poisoning attack. It is not much for the AISC to go on.

One morning, AISC threats and mitigations analyst Diane Gar receives a call from her colleague Vijay Lent on the signals intelligence (SIGINT) side of the house. "We got new intel overnight that positively identifies the IDS! And we have some other

cyber-looking data that I don't know what to make of! Hopefully it will mean something to you and the team."

Diane and the rest of her team meet with Vijay. Looking over the packet-level network data Vijay shows them, the team pieces together that they are looking at the APT's benign starting point and several examples of the poisoned modifications to it.

The AISC now has the critical information it needs to focus its efforts. "I think we need to go to the AISC Director with this," Diane responds. "She will definitely want to talk with the company. And fortunately, we already have a partnership established with it. I am going to talk with the on-site evaluation team about trying to replicate the proposed attack."

Diane talks with the evaluation team, a mix of government and contracted AI/ML and cybersecurity technical personnel with a few allied partners. "We also have a cleared representative from the company who will be joining the team to bring specific knowledge and insights of the inner workings of the IDS."

Over the coming days, the team investigates if the adversary's poisoning plan has any merit. Diane updates the team regularly on new information from Vijay, providing as many specifics as can be determined and assumed about the threat. There is not a certain nor complete picture of the threat. But the hands-on team can pursue the question somewhat holistically, using AI itself to assist with partial automation and scaling, investigating what is even remotely possible rather than simply what is probable.

Sure enough, days before the adversary has completed figuring out the specific conditions necessary to realize an actual attack, the AISC team not only confirms that a data poisoning attack is possible, but

also discovers a method to patch the retraining process so that poisoned data elements can be identified and removed. Really only a proof-of-concept at this point, the AISC works with the company to implement the patch into production code. The company quickly responds and pushes retrained updates to the IDS, including those at numerous military bases.

Several weeks pass. The APT completes its online data poisoning operation. They are ready to throw their exploit. Today they will compromise the unsuspecting military base in America's heartland. They will launch their cyberattack and gain administrator access. They will probe the network and find all the information they need. They will gain access to the industrial systems that control the fueling of the missiles stationed at this base. Deprived of fuel, those missiles will not fire. This will send a strong message to the United States about how vulnerable it is. They go to launch the exploit...ten seconds...three seconds, two, one...

Blocked at the firewall!

The poisoning operation has failed.

Conclusion

Looking back over the first year of operations, the AISC is on the precipice of not only leveraging what NSA knows about AI threats to inform and protect our partners, but also discovering new threat vectors and cyber capabilities that our NSS must mitigate against. The CCC's tried and tested engagement with industry provided an infrastructure for the successful launch of the AISC as it bridges both the Research and Cybersecurity Directorate missions at NSA to protect AI investments for national defense. 🎯

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AI Systems as an Emerging Threat

David Trott, Tara Michels, Marina Dombrovskaya

Recent years have seen an exponential growth of artificial intelligence (AI) systems in industry and government applications. The increased reliance on AI/machine learning (ML) algorithms for key decisions has amplified the importance of understanding unique security issues associated with AI systems beyond those considered by best cybersecurity practices. Without security measures, AI systems are susceptible to attacks that can lead to catastrophic outcomes. Holistic incorporation of AI security throughout the development of the entire AI pipeline is critical since compromise of any component leads to potentially disastrous vulnerabilities. Compromises of the AI system not only endangers efficacy of automated processes but also reduces public trust in the AI. Eroded public trust can lead to the removal or reduced use of the AI systems, which has dire consequences for important applications. These threats to AI systems are characterized in great detail in published taxonomy reports such as [1, 2, 15].

AI vigilance is a collaborative effort across government, academia and industry. The National Security Memorandum on Artificial Intelligence from October 24, 2024 along with America's AI Action Plan from July 23, 2025 specifically call out government and private industry collaborations to work together to provide best practice, guidance, and mitigations for the AI security threats that will be described throughout this article. The NSA's AI Security Center in partnership with NSA Research Directorate and the Cybersecurity Collaboration Center work with national security systems (NSS) and defense industrial base (DIB) companies, academia, and national labs to solve these important security challenges. The AI Security Center is releasing public guidance on many of the key AI security threat topics. NSA Research Directorate is leading the IC workforce awareness of AI security by offering internally created courses on AI security applications and establishing a classified intelligence community (IC)-wide conference on AI Security and Safety. Public AI bug bounty programs, such as bugcrowd at OpenAI, assist in ensuring AI system security, safety, and trustworthiness. These programs encourage everyone to take part in ensuring these systems are safe and secure.

While there certainly are many threats from AI systems reported regularly, such as fake images, text, and video, the focus of this article will be threats to AI systems. Considering this threat surface, we will describe the various areas in the AI development pipeline where an adversary could act to cause the AI system to perform other than as designed. We will

detail some primary approaches for the security of AI as a design principle encompassing the AI development pipeline. Generally, AI systems are divided into two broad categories based on their functionality: predictive and generative. Predictive AI systems make predictions about input data based on past events. Generative AI systems create new outputs based on patterns observed in the training data. Examples of predictive AI are image classification models, object detectors, and forecasting. Examples of generative AI are auto-encoders, diffusion models, and transformer-based models including foundation and frontier models.

Both predictive and generative AI models are susceptible to three general types of attacks:

- ▶ Model integrity—compromising the AI supply chain to cause incorrect model behavior during deployment
- ▶ Evasion— modifying model inputs to evade correct model behavior
- ▶ Privacy— compromising security of the training data or model weights

We should note that AI security best practices are general noninclusive mitigations meant to avoid the most common security pitfalls as the AI security field is actively evolving. To best safeguard production-level models, we recommend employing a red teaming protocol and AI system monitoring for AI security purposes.

Model integrity in AI: Challenges and mitigations

Model integrity compromise occurs when the model supply chain is compromised during the pretraining process or model weights are modified post training. In both scenarios, the goal of the attacker is to elicit incorrect model functionality during deployment. These attacks are applicable to every AI application and cause catastrophic model failures. Thus, understanding and safeguarding AI applications against model integrity attacks should be at the forefront of all AI practitioners' minds.



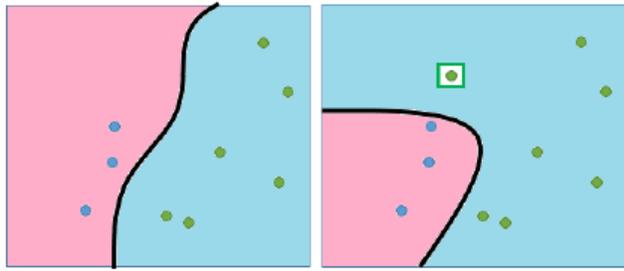


FIGURE 1. The blue decision boundary in the figure on the left is significantly altered in the figure on the right by the addition of a single data point.

Understanding model integrity attacks

In a pretraining scenario, the attacker alters training data in a specific way to get the model to “learn the wrong thing.”

These modifications, called data poisoning, are generally quite effective even when small percentages of the training data are poisoned. During a data poisoning attack, the attacker has access to the training data stream and heavily relies on modified data being hidden within a vast training dataset. The idea is to change the decision boundary around data points within a certain class by forcing the change in training data distribution as illustrated in [figure 1](#). Data poisoning attacks give the attacker capability to control model outputs for desired inputs, decreasing user trust for AI systems. For predictive models, data poisoning attacks range from degrading model performance, making a model act in a “wrong” way when only specific triggers are present in the data, and misclassifying targeted subcategories of data. For generative models, poisoning attacks could include introducing toxic behavior into chatbots via one-shot learning, malicious code generation, or retrieval augmented generation (RAG) manipulation [see article on [page 45](#) for more on RAG].

Access to the training data is not required to compromise a model. If an attacker has direct access to model weights, they can “inject” desired behaviors into a pretrained model via direct manipulation of the model weights. In this scenario, called model poisoning, the attacker alters pretrained model weights to introduce functionality that was not present during model training. The extraneous model behavior could manifest during model inference stage or the changed model weights may serve as a delivery mechanism for malicious code. These types of attacks

are very wide-ranging and can vary from minor model changes, complete model corruption, or taking over a system via malware injection.

Types of model integrity attacks in AI

Data poisoning attacks:

- ▶ **Data-only attacks** involve manipulating training data without access to the data labeling process. For instance, clean-label attacks [18] allow attackers to add training data samples that appear to be labeled correctly to a human but contain small perturbations that cause misclassification of targeted unperturbed samples during inference. Data-only attacks can also be untargeted: for example, adding significant amounts of irrelevant training data may compromise the learning process and greatly reduce model accuracy and efficiency. Using scraped internet data for training generative models can easily lead to a data-only poisoning attack.
- ▶ **Backdoor attacks** cause incorrect model behavior at test time on samples with a backdoor trigger, while keeping model accuracy on clean data high [7]. Backdoor triggers (see [figure 2](#)) vary based on application but are adaptable to every known data domain. In the image domain, backdoor triggers can be obvious to a human (yellow sticky note on a stop sign) to almost unnoticeable to a human (see [figure 2](#)) to invisible to a human (blended background noise) and can be digital or physical. Generative models are also susceptible to backdoor attacks, however in certain scenarios access to the model training process is required to achieve successful poisoning.

Model poisoning attacks:

- ▶ **Functionality attacks** involve modifying model weight to introduce extraneous functionality into the model that manifests during inference. For instance, the attacker could modify model weights to embed a trigger that is recognized at inference time and has a similar impact to the backdoor attack described above [6].
- ▶ **Delivery mechanism attacks** use AI model weights as a delivery mechanism for malicious code. The attacker uses clever byte injection protocols to embed malicious binaries into the pretrained model weights [3, 4, 5]. The victim imports the corrupted model. When the model



FIGURE 2. The small white squares on the dogs' heads are examples of backdoor triggers used in a model integrity attack with the purpose of getting the AI model to learn the wrong thing.

is loaded into a typical AI software framework like Pytorch, the extraction process triggered via mechanisms such as data deserialization used to load the model from pickle files permit arbitrary code execution and deploy the malicious code on the victim's system [3].

Real-world implications of model integrity threats

Model integrity attacks carry significant risk to AI systems resulting in harmful outcomes, unfair decisions, and compromised security. Autonomous vehicles use image recognition systems that identify objects on the road that determine a vehicle's actions. If an image recognition model is poisoned with a yellow sticky note on a stop sign to be recognized as a speed limit sign, the autonomous vehicle's decision-making process is compromised and could lead to serious accidents. A generative model trained on a compromised data set that suggests malicious code to a user also poses potentially devastating results. If the model's performance is compromised or the model is acting erratically, the overall trustworthiness of AI systems can be affected. Model integrity attacks can also introduce increased risks for evasion and privacy attacks. Overall, model integrity attacks are a significant threat to the quality, fairness and trustworthiness of AI systems.

Mitigation strategies against model integrity attacks

The quality of the data is the most important aspect of training AI models. There is no way to train effective models without access to good quality data. Data poisoning is a sophisticated way to manipulate model behavior. However, data can also be corrupted

by attackers through other means that will have unwanted effects on the trained model. For instance, attackers could manipulate population distributions, thus introducing extra bias into the model. Both data poisoning and other data manipulation methods are much easier to prevent than to detect post training. Mitigations for data poisoning and general data corruption include employing exploratory data analysis best practices for all data sets, incorporating anomaly detection, data sanitization, and data augmentation techniques and following secure data management protocols. For predictive models, use known data-poisoning detection techniques with the training data, such as activation clustering [8].

Model weights are a critical component of AI systems governing the system performance and represent a significant developer investment. Protecting ML model weights should be a high priority for the AI system owners [2] as model weights not only represent intellectual property but also allow attackers to introduce unwanted behavior in the model. To protect trained model weights, AI system owners should use hashing techniques and employ safetensor model format when saving model weights to prevent arbitrary code execution.

Evasion tactics in AI: Challenges and mitigations

AI evasion is the strategic manipulation of AI systems, specifically to avoid detection or classification, and it poses an increasingly complex threat in fields ranging from cybersecurity to national defense. As attackers continually adapt to evade advanced detection systems, understanding and countering evasion techniques has become important.

Understanding AI evasion

At its core, AI evasion involves creating adversarial inputs, data engineered to mislead an AI model. This tactic often includes adversarial attacks, where slight, calculated modifications to an input can significantly alter a model's response without perceptible changes to a human observer [9, 10]. For instance, a modified email might bypass a spam filter, or a subtly altered image may evade image classification systems. The ability to mislead models by minute input modifications reveals inherent vulnerabilities, as these systems are trained on vast data pools and may lack robustness to such small, targeted changes. Prompt

injection is a newer evasion technique targeting large language models (LLMs); here, hidden instructions within data inputs direct the model to produce unauthorized outputs or execute unintended actions [11]. In operational settings, prompt injections might alter how a foundational model processes sensitive data or bypass security prompts, underscoring the need for rigorous protection as models gain autonomy across fields. Evasion attacks are comparatively easier to execute than the previously discussed data-poisoning attacks, as they do not require access to the training dataset or injection of manipulated data directly into the training process. Instead, attackers focus on exploiting gaps in model interpretation through crafted inputs, often using publicly available tools for adversarial generation. Moreover, evasion attacks can often bypass detection because they occur at the test stage after the model has been deployed.

How evasion attacks are created

Creating an evasion attack generally involves techniques like gradient-based optimization, a method that determines the minimal changes required to mislead the model. The level of access influences the attack's success. A white-box attack, which is full access to the model, can precisely determine the smallest perturbations needed, making the evasion nearly undetectable. For example, attackers targeting image classifiers may slightly alter pixel values based on gradient feedback, causing a misclassification without visible changes. Without direct access to the model, attackers rely on trial and error, feeding different inputs to observe output patterns. These black-box attacks may use transferability, where an attacker creates adversarial inputs on a similar, known model (i.e., surrogate model) and then tests these against the target model [12]. Tools for generating adversarial examples enable attackers to simulate inputs that can bypass detection. A more realistic middle ground known as grey-box, assumes partial model access in deployed systems. Attackers might know a model's basic architecture (e.g., convolutional neural network) but lack access to internal parameters. By leveraging publicly available data or the model's general behavior, attackers can still construct effective evasion tactics, particularly against foundational models where the structure is widely shared across implementations in the open-source community. By manipulating models at these different levels of access, attackers can implement a range of evasion

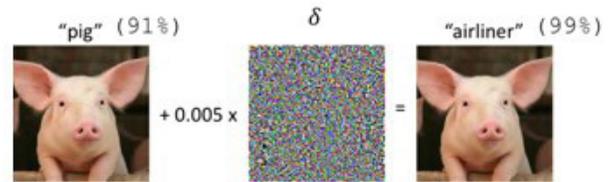


FIGURE 3. In this adversarial example of an evasion attack, the original image on the left undergoes perturbation, greatly magnified in the center image, causing the resulting image on the right to be misclassified at higher accuracy than the original image.

tactics, exploiting the model's interpretative boundaries and adaptive functions.

Types of evasion attacks

- ▶ **Adversarial examples:** Small, often imperceptible changes to an input can mislead a model, causing it to classify, say, a benign file as malware. These minimal perturbations exploit the model's decision boundaries, creating significant misclassifications without noticeable differences to a human observer (see figure 3).
- ▶ **Adversarial patches:** Adversarial patches are physical patterns or stickers that, when added to real-world objects, can deceive AI systems. For instance, placing a small patterned patch on clothing or accessories can confuse facial recognition models or trick object detection in self-driving cars, causing them to misidentify road signs or even ignore pedestrians.
- ▶ **Natural and out-of-distribution (OOD) examples:** Not all evasion attacks require deliberate manipulation. Out-of-distribution examples, or inputs that significantly deviate from what a model was trained on, can also lead to evasion. These OOD instances are often real-world scenarios that the model has not encountered and therefore cannot accurately classify. A self-driving car trained exclusively on daylight imagery may struggle to navigate in low-light or nighttime conditions, as it lacks exposure to the visual nuances of nighttime environments, such as reduced visibility, street lighting variations, and the unique reflections from headlights. This discrepancy between its training and real-world scenarios underscores the risks of OOD inputs. These OOD instances can also be exploited.
- ▶ **Synthetic input evasion:** Some attackers create synthetic inputs that bypass models entirely, as

seen in deepfake generation, where manipulated images or voices evade verification protocols. In other words, inputs which are designed to fool both humans and machines.

Foundational models, capable of adapting across different data types, not only increase the potential applications of AI but also introduce new avenues for evasion attacks. This risk escalates with multimodal and robotic foundational models, which merge data from various sensory inputs or operate autonomously in physical environments, making them prime targets for evasion in high-stakes scenarios such as autonomous navigation or surveillance.

Real-world implications of evasion

Evasion tactics pose substantial risks across several critical domains, where manipulated inputs can compromise the reliability and security of AI models. In cybersecurity, evasion techniques can allow malware to bypass detection systems by masking malicious activities as benign, thus avoiding standard threat detection algorithms. Financial systems face unique threats as well, as adversaries use evasion techniques to bypass fraud detection models. By modifying transaction patterns slightly, fraudsters can evade detection thresholds without triggering alerts, effectively operating under the radar of predictive algorithms designed to flag irregular activities. These evasion risks underscore the urgent need for robust defenses, as undetected attacks in any of these sectors could lead to severe breaches in security, privacy, and trust.

Mitigation strategies against AI evasion

Securing AI systems against evasion attacks demands a combination of advanced defenses unique to AI and well-established cybersecurity practices. Adversarial training is a key AI-focused strategy, where models are exposed to adversarial examples during training to reinforce their ability to detect subtle manipulations. This approach makes systems more resilient to input modifications, though balancing robustness with general performance remains challenging. There is no universal solution to model evasion. To address risks like prompt injection, where adversarial prompts misdirect AI models, dynamic input filtering is useful, especially for models that process language. Monitoring for unexpected prompts in real time ensures AI systems remain aligned with intended functions, preventing unauthorized outputs that could compromise high-stakes or sensitive applications.

In addition to AI-specific approaches, traditional cybersecurity strategies are important in AI environments. Access control measures, such as multifactor authentication and encrypted model storage, limit unauthorized access to AI models and data, reducing the chances of adversarial manipulation. Network segmentation and firewalling further protect the AI pipeline, isolating critical AI operations from public networks and making unauthorized access more challenging. Effective logging and auditing enable continuous monitoring, ensuring that suspicious activity within AI environments can be detected and addressed promptly.

Ensemble modeling offers a robust, multilayered approach by integrating diverse models to improve the resilience of AI systems as a whole. By combining models with varied decision boundaries, attackers face the additional challenge of having to bypass multiple models rather than a single point of failure, a tactic particularly useful in domains like fraud detection. Finally, transparency and monitoring tools provide insights into AI decision processes, enabling operators to track model actions and detect irregularities in real time. Paired with traditional auditing, transparency mechanisms create a proactive approach for identifying evasion attempts early and maintaining trust in AI systems. Hence, just as one should monitor their network for malicious activity, one should monitor their AI systems to ensure that they are not encountering malicious actors.

Privacy in AI systems: Challenges and mitigations

AI systems inherently involve data handling and processing, and as such, they face significant privacy risks, from data leaks to unauthorized inference of sensitive information. As AI models are increasingly integrated into sectors such as healthcare, finance, and national security, preserving privacy is essential to maintaining trust and compliance. However, attackers employ various methods to exploit these models, often seeking to extract or infer private information through the AI's interactions, revealing vulnerabilities in how data is used, stored, and protected.

Understanding privacy threats in AI

Privacy threats in AI systems can take many forms, but they fundamentally revolve around unauthorized

access, extraction, or inference of data. Attacks like model inversion and membership inference highlight inherent vulnerabilities. Model inversion involves an attacker using model outputs to reconstruct potentially sensitive information, such as personal identifiers or medical data, about individuals in the dataset. Membership inference, on the other hand, enables attackers to determine whether a specific individual's data was used in the training set, which can be especially damaging in scenarios involving medical or financial records. These attacks reveal that AI models, if not properly secured, can inadvertently expose private information through their outputs or interactions.

How privacy attacks are created

When attackers have full access to the model's architecture, parameters, and training data, they can perform precise membership inference attacks and model inversion. This access allows attackers to explore the model's responses extensively, enabling them to extract sensitive information by observing subtle response patterns. In fact, in some cases, they can reconstruct training data exactly. Without direct model access, attackers can still infer sensitive information by submitting specific queries and analyzing the outputs. For example, through repeated queries, an attacker might observe consistent responses that indicate a specific data point's presence in the dataset. Black-box attacks rely on observing how the model behaves in response to controlled inputs, using tools like shadow models to approximate the target model's behavior. Attackers who may have limited information about the model's general architecture but lack full access to its parameters or training data can leverage knowledge about typical model structures (e.g., neural networks or decision trees) to reverse-engineer sensitive information from outputs while staying undetected in the grey-box scenario.

Types of privacy attacks in AI

- ▶ **Model inversion:** This attack allows an adversary to reconstruct certain features of the training data by reversing the model's internal patterns. For example, a model trained on facial images may reveal attributes of faces used in training, compromising individual privacy.
- ▶ **Membership inference:** Membership inference attacks enable adversaries to determine

if a specific data point was part of the training set. This is particularly concerning for sensitive datasets, such as patient records, where confirming an individual's presence in the training data can expose private information.

- ▶ **Model leakage:** Model leakage occurs when an AI model inadvertently exposes sensitive information through its responses or due to weaknesses in model deployment. For instance, a chatbot AI might inadvertently reveal internal data about its training set or provide details that allow users to infer private data about individuals.
- ▶ **Model theft:** Model theft, or model extraction, allows adversaries to replicate a model's functionality without having access to the underlying dataset or model details. By repeatedly querying a model, attackers can build an equivalent "shadow" model that mirrors the original's behavior.
- ▶ **Data reconstruction:** Similar to model inversion, data reconstruction uses partial model outputs to infer complete data records, potentially exposing confidential information.

Real-world implications of privacy threats

Privacy threats to AI systems carry significant consequences across several domains, where the exposure or unauthorized inference of sensitive information can lead to severe breaches of trust, financial loss, and operational risk [14, 15]. In healthcare, privacy attacks, such as model inversion, can compromise patient confidentiality by reconstructing sensitive details from model outputs.

In the financial sector, membership inference attacks could expose whether an individual's data contributed to sensitive datasets, such as credit risk evaluations. These breaches erode trust in AI-driven financial systems and may lead to identity theft or reputational harm. Additionally, model theft allows adversaries to replicate high-value predictive models, potentially enabling them to bypass security measures, such as fraud detection, or to use proprietary models for unauthorized financial gain.

Developing and deploying advanced AI models requires substantial investment, often millions of dollars in research, data acquisition, and model training. Privacy threats, particularly model theft, jeopardize these investments. When adversaries

access proprietary models through black-box or grey-box attacks, they can replicate model functionality without incurring the original development costs. This unauthorized replication erodes the competitive advantage of the original developers and can lead to direct financial losses if the stolen models are resold or used to compete in the market.

Mitigation strategies for privacy protection in AI

Protecting privacy in AI systems requires an integration of specialized privacy safeguards and robust cybersecurity measures to guard against unauthorized access, data inference, and model leakage. Differential privacy is a main technique used for AI-specific privacy protection, adding carefully calibrated noise to model outputs to limit the possibility of identifying individual data points [16]. By obscuring specific details without diminishing the overall utility of the model, differential privacy minimizes the risk of data reconstruction and membership inference attacks, even in sensitive applications like healthcare or finance.

In addition to these AI-specific approaches, federated learning provides a privacy-preserving alternative to centralized data storage by allowing models to be trained locally on user devices. This decentralization ensures that raw data remains on individual devices, with only model updates (not data) being shared for aggregation. Federated learning is particularly beneficial in scenarios where data sensitivity is high, as in medical models, and where data aggregation could otherwise expose private information.

Traditional cybersecurity practices are equally important in maintaining privacy within AI systems. Access control measures, such as multifactor authentication and role-based access, restrict unauthorized entry points, ensuring only authorized users can access sensitive data and model parameters. Data encryption protects data both at rest and in transit, limiting the risk of interception during model training or deployment. This could include techniques like homomorphic encryption in some cases. These cybersecurity practices work in tandem with AI-specific measures to fortify privacy, making unauthorized data extraction more challenging for potential adversaries.

Network segmentation and firewalling serve as additional layers of protection, isolating sensitive

AI operations from external access and limiting exposure. Effective logging and auditing provide an ongoing assessment of access patterns and model interactions, allowing organizations to quickly detect and respond to suspicious activities that may signal privacy threats such as attempts at model theft. These audits, paired with real-time monitoring, are essential for identifying potential attacks before they escalate, especially in high-security environments where privacy is paramount.

Model distillation further enhances privacy by creating simpler, distilled versions of complex models that retain essential functionality without revealing specific data details [17]. By training a secondary model on the outputs of the original, sensitive model, distillation reduces the risk of inversion and membership inference attacks, making it more difficult for adversaries to infer private information from model outputs.

Together, these AI and cybersecurity strategies form a comprehensive defense against privacy threats, reinforcing trust, compliance, and resilience in AI systems. By applying differential privacy, federated learning, traditional access controls, and advanced monitoring, organizations can create an AI environment that prioritizes privacy and remains secure.

Conclusion

The security of AI systems is no longer simply about managing isolated risks; it requires a comprehensive approach that anticipates and mitigates threats across the entire AI life cycle. From protecting model integrity against tampering and data poisoning to defending against evasion techniques that can compromise model behavior, and addressing privacy risks that threaten individual and organizational confidentiality, the emerging AI threat landscape is complex and adaptive.

As adversaries become more sophisticated, leveraging a mix of AI-specific safeguards and traditional cybersecurity strategies will be critical. Organizations must prioritize secure development practices, integrate robust access controls, and maintain transparency in model operations. These proactive defenses will allow AI to continue evolving as a trusted, resilient force across sectors, from national security and beyond.

Our progress in AI security depends not only on technical skills but on the strength of our partnerships. As AI systems grow more powerful and complex, no single organization can address the full scope of emerging risks alone. Through collaboration across government, academia, and industry, we combine deep expertise, diverse perspectives, and shared responsibility. This collective approach enables us to identify threats more effectively, build resilience into every layer of the AI life cycle, and accelerate the development of solutions that uphold our national security. In the face of rapid technological change, our collaboration is not just a strategic advantage, it is the clearest path to enduring success 🎯.

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Strategic Partnerships and AI-Based Technologies to Improve Trust in Multimedia

Christine Edwards, Candice Gerstner, Jeffrey Meredith, Eric Monti, Wil Corvey

Was there an explosion at the Pentagon? In 2023, this question traversed the Internet, resulting in a rapid, momentary drop in the stock market until it was confirmed by the United States Department of Defense (US DoD) that the image was fabricated [1]. On 16 March 2022, a fake video of President Zelenskyy emerged online calling for the Ukrainian troops to lay down their arms [2]. These incidents exemplify the disruptive, global impact of synthetic and manipulated media in an increasingly volatile information environment. Breakthroughs in generative artificial intelligence (AI)-based technologies and widespread accessibility to its revolutionary applications have propelled humankind into unprecedented times where synthetic and manipulated media are created and disseminated across the globe within seconds. Individuals and nations must adapt to remain resilient in this paradigm shift where the use of AI-based technologies is proliferating across many societies. To enable resilience and preserve national security, this increasingly AI-powered hyperconnected computing world will require collaborative, innovative strategies and technologies.

In the US DoD and Intelligence Community (IC), this collaboration happens through strategic partnerships that accelerate and transform national security capabilities. The National Security Agency (NSA) is uniquely positioned as a US DoD combat support agency and IC member, with two overlapping missions: 1) prevent and eradicate cybersecurity threats to US national security systems; and 2) provide critical foreign signals intelligence to enable a decisive advantage for our war fighters, nation, and allies [3]. To achieve its missions, NSA leverages strategic research partnerships that lead to innovative AI-powered analysis workflows that enable intelligence analysts and cyber-defenders access to trustworthy information at the speed of relevance for national security.

This article provides a brief perspective on the tsunami of multimedia data as a primary form of information sharing, both real and fake, and its real-world impact on individuals and communities, which necessitates the importance of resilience at every level to preserve national security. Further, this article provides a historical perspective of the NSA Research Directorate's anticipatory, collaborative research to create scalable multimedia analytics and forensics capabilities to augment intelligence analysts at speed and scale. This overview highlights NSA's partnership with the Defense Advanced Research Projects Agency (DARPA) Semantic Forensics (SemaFor) program [4], which was crafted to counter the rapidly evolving proliferation of maliciously manipulated multimedia and boost confidence in the information domain. In a previous article in *The Next Wave* titled "Deepfakes: Is a picture worth a thousand lies?," NSA's partnership with the DARPA Media Forensics (MediFor) program was discussed. MediFor was the predecessor program to SemaFor [5].

Deluge of multimedia information and infiltration of deepfakes

Today, both threat actors and benign users can quickly generate and widely distribute multimedia content in a manner unparalleled in history. Humans have always communicated information through efficient symbolic means, especially visual and auditory. Visualizations accompanied by language and auditory cues, such as music, also have the capacity to evoke powerful, embodied responses between the communicants. In the context of digital multimedia

content communications, information theory-based concepts, such as entropy, quantify the amount of information in messages and enable efficient and encrypted transmission techniques that are the basis of modern-day multimedia streaming platforms [6]. Social media influencers emerged in the mid-2000s with the creation of social media platforms and grew significantly in the 2010s, along with the birth of a new generation of digital natives. At the same time, the term "big data" emerged to describe extremely large datasets that can be analyzed to reveal patterns, trends, and associations. Coupled with advances in computing and algorithms, big data was a key factor in the resurgence of AI and is the basis for deep-learning-based models that have experienced breakthroughs in computer vision and natural language processing technologies. The widespread use of these technologies enabled a shift from a generation of digital natives to an emerging generation of AI natives [7]. The COVID-19 pandemic lockdowns accelerated the rise of social media influencers as entrepreneurs and of platforms that enable individuals to monetize their content. This digitally connected ecosystem, combined with the public release of generative AI technologies, such as ChatGPT, has led to a global paradigm shift in the scale and speed of information, both real and fake.

From the perspective of the 5.52 billion internet users worldwide, concerns about the use and effects of synthetic and manipulated media have grown [8]. In a recent poll from the United Kingdom, while only 8 percent of respondents utilize deepfake generation technology, around 90 percent are concerned about the implications of deepfake generation for social well-being [9]. The latest iteration of this technology is generative AI—large neural network architectures capable of producing increasingly realistic text, image, audio, and video. Humans, however, have leveraged compute applications to alter media manually for decades, through tools such as copy/paste operations, cropping, and color filters [10]. Unlike previous methods requiring manual effort and specialized expertise, highly accessible generative AI technologies are prevalently used by average citizens [11, 12]. Powered by advances in AI-based technologies, the impact of synthetic and manipulated media has been both rapid and profound. Nefarious uses of generative AI technologies, such as deepfake pornography, coupled with the globally connected digital world, enable targeted and widespread distribution of manipulated and fake content. For researchers and

policymakers alike, the challenge has been to quickly counter malicious uses of multimedia content while carefully considering the ethical, legal, and societal implications of doing so at platform scale. Research and experience show that potential dangers of the current information ecosystem continue to mount; approaches to risk mitigation must consider the strengths and weaknesses of both automated protections and human introspection. The misuse of deep-fakes has risen to a national-level concern with the recognition that bad actors and hostile nations can use advances in generative AI-based technologies to distort reality, erode trust in the information domain, and disrupt national security [13].

Toll on human and national security resilience

Resilience at every level, from individual to national, is key to responding to the AI-supercharged information ecosystem. The American Psychological Association defines human resilience as the process and outcome of successfully adapting to difficult or challenging life experiences, especially through mental, emotional, and behavioral flexibility and adjustment to external and internal demands [14]. National security resilience can be defined as the nation's capacity to anticipate, endure, adapt, and recover from various threats, disruptions, or crises while maintaining the functioning of critical systems, institutions, and well-being of its population. Human resilience and national security resilience are interwoven. This is especially true in this increasingly connected digital world where the boundaries between real and fake are becoming indistinguishable, and the sheer volume of data is insurmountable. Paradoxically, communication technologies that connect humans are of great value, but also have the capacity to cause great harm, especially when misappropriated and coupled with AI-powered technologies to amplify and scale malicious media content.

Meaningful relationships and access to timely trustworthy information fuels resilience. The COVID-19 pandemic especially revealed the harmful effects of social isolation and the importance of access to accurate, trustworthy information at the speed of relevance. The onslaught of multimedia and its consumption through social media platforms are significant contributing factors to the concerning rise in mental health challenges, like anxiety

and depression. In 2024, the American Psychiatric Association reported that one out of three Americans experience loneliness per week, and 50 percent seek distractions through digital media and 13 percent turned to drugs and alcohol to mask feelings of loneliness; and in 2023, the US Surgeon General referred to loneliness as a public health epidemic [15].

Access to trustworthy information that is comprehensible and actionable for citizens, as well as to national security defenders and allies, is a crucial component to effectively address the complexities of national security. Adaptation is a hallmark characteristic of resilient systems needed to respond to the real-world ramifications of the AI-powered hyperconnected digital world. Mainstream AI-based technologies have introduced a pace of change that is dizzying, and digital and physical worlds are converging in ways that only science fiction could have imagined. Strategic and tactical collaborations that lead to trustworthy AI-based technologies and transform national security capabilities will also enable citizens and allies to thrive. An acceleration towards innovative solutions and adaptation as a nation are crucial to remain resilient.

Transforming multimedia forensics and authentication capabilities

Democratized generative AI-based technologies have swiftly transformed the digital multimedia landscape, enabling nearly instant creation of increasingly realistic new or manipulated multimedia content. As such, multimedia forensics and authentication capabilities must also be innovated and transformed at the speed of relevance to build confidence in the multimedia information domain and reinforce national resilience.

NSA Research has a diverse portfolio of projects ranging from near-term applied research to longer-term foundational research, all with the intent of creating impactful and innovative solutions for hard problems that operational partners face today, and to position NSA to be ready to tackle emerging problems of the future. Research and development activities include the creation of AI-powered big data processing pipelines that enable analysts to discover invaluable data—finding the needle in the haystack—and to discover patterns of activity that transform data into actionable information for policymakers, military forces, and US citizens and allies who may be in danger overseas. Researchers

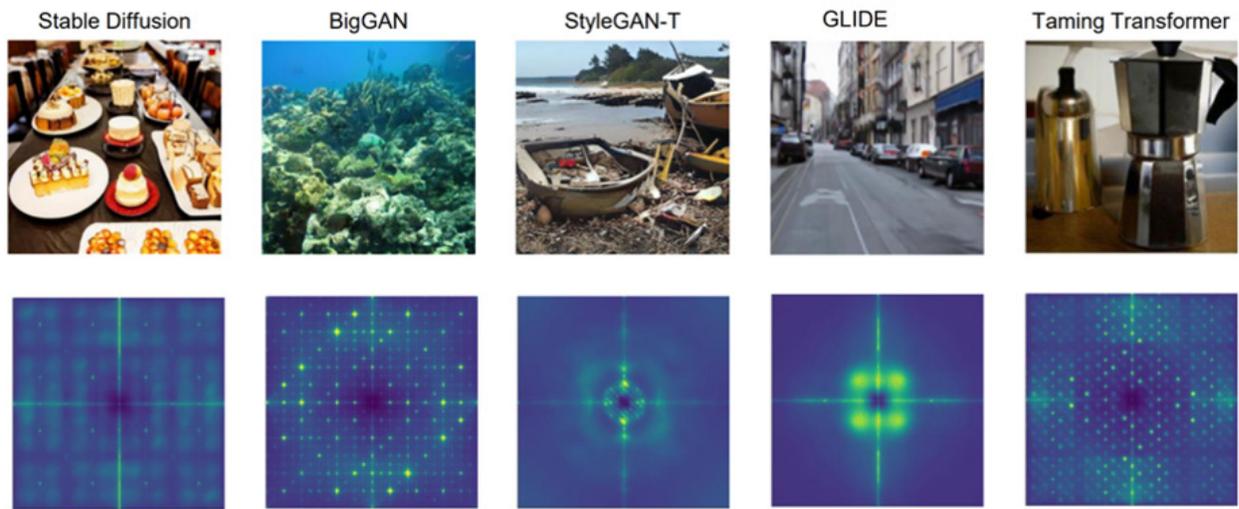


FIGURE 1. One detection technique uses known transformations to uncover invisible artifacts embedded in generated images [28].

aim to create trustworthy human-machine teams across DoD and IC mission spaces. The use of the word “trustworthy” is especially important and includes integrating technologies that automatically assess the integrity of multimedia content. Given the complexities of this hyperconnected, AI-powered communications landscape, trusted cross-organizational human partnerships are especially needed and valued. NSA Research has long-standing collaborative research relationships with the Intelligence Advanced Research Projects Activity (IARPA) and the Defense Advanced Research Projects Agency (DARPA), both of which invest in high-risk, high-reward research to create technology breakthroughs for national security [16, 17]. Dating back to the mid-2000s, NSA was a key partner for the IARPA Video Analysis and Content Extraction program which resulted in foundational multimedia analytics and a legacy of follow-on programs, such as Aladdin, and perhaps most importantly, it fostered the creation of a collaborative computer vision research community [18]. In the mid-2010s, NSA multimedia research recognized the increasing need to detect manipulated multimedia content at scale. As such, researchers invested their time to develop in-house solutions, in collaboration with National Labs and other US government agencies. This work included enhancing and adapting digital camera fingerprint methods to use for large-scale multimedia forensics use cases, and resulted in NSA researchers receiving multiple patents [19, 20, 21, 22, 23]. Further, there have been several fruitful NSA

research collaborations with prominent multimedia forensics experts in academia that have led to: 1) a novel real-time technique that uses active illumination to detect deepfake videos [24], 2) a design for an analyst-centered deepfake detection tool which incorporates a digital media forensics ontology for added explainability [24, 25] and 3) a Cybersecurity Information Sheet highlighting the importance of multimedia authentication techniques [26].

DARPA Media Forensics (MediFor)

Concurrently, NSA and the larger computer vision community influenced the creation of the DARPA MediFor program, which launched in 2016 and experienced its own disruption with the emergence of deepfakes in 2017. MediFor developed over one hundred novel techniques that quantitatively assessed digital, physical, or semantic integrity of images and videos, where a low integrity score was an indicator that the image or video had been manipulated. Digital integrity techniques included examining low-level cues, such as compression artifacts and disruptions in unique digital sensor artifacts. Physical integrity techniques assessed whether the laws of physics had been violated, such as inconsistent lighting and shadows, and inconsistent scene geometry and vanishing points. Semantic integrity considered known contextual information, such as timestamp and location metadata mismatch with content of the image. The MediFor program resulted in a system capable of

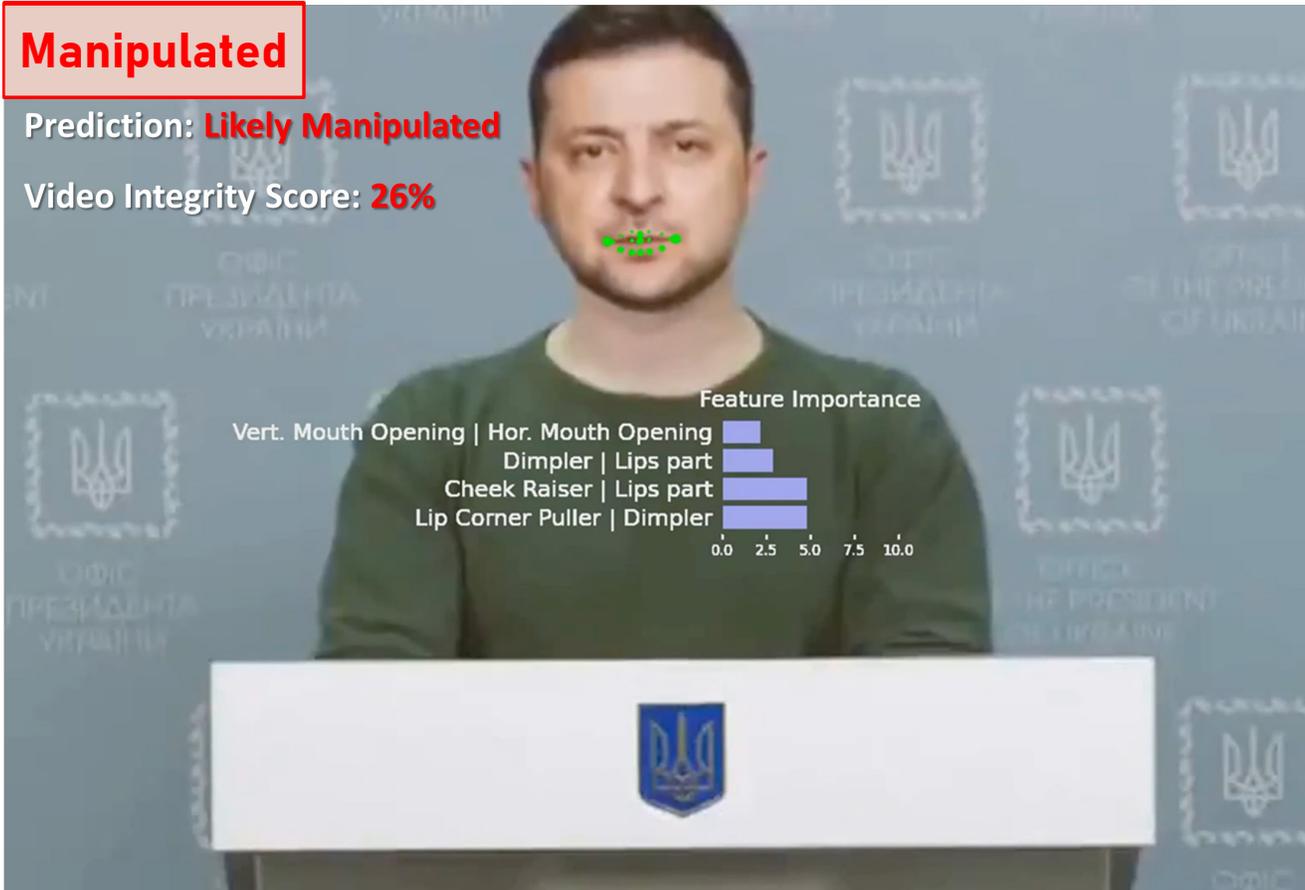


FIGURE 2. Person of interest models reveal likelihood of manipulation through probabilistic biometric features (Source: DARPA).

detecting many types of multimedia manipulations, including traditional types of image manipulations, deepfake videos and images generated from generative adversarial network-based techniques [27].

DARPA Semantic Forensics (SemaFor)

As the MediFor program concluded, DARPA SemaFor was launched in 2020. The public release of breakthrough generative AI-based technologies amplified the need for disruptive technologies to counter the proliferation of realistic AI-generated and manipulated content. Traditional multimedia forensics, such as file-based statistical fingerprints, to detect manipulated content proved insufficient to meet the diversity of large-scale challenges in understanding the provenance and authenticity of multimedia digital content. Ubiquitous deployment of generative AI for both benign and malicious purposes led to a shift both in the technological posture required to understand and counter manipulated media as well as the defensive

research directions emphasized to stay ahead of potential threats.

The SemaFor program was deliberately constructed to address emerging forensic challenges in a fast-moving, threat-filled information environment. From its onset, the program's portfolio of analytics focused on a key indicator that would be immediately comprehensible to the analyst, even without specialization in multimedia forensics—semantic inconsistency. In addition to spotting generation artifacts in the invisible noise of media [28] or patterns in metadata [29], SemaFor sought to discover straightforward giveaways of manipulation, such as mismatched earrings, different shape or color of a subject's eyes, or physically impossible patterns of light.

A prominent example of this emphasis in the program was the development of person of interest (POI) models (see figure 2), which explain video falsification of a particular public figure in terms of facial

action units (FAUs) [30]. FAUs characterize core muscle movements; studied in time series, they provide a robust mechanism for behavioral verification, where a model trained on authentic video can be used to evaluate suspect videos.

The SemaFor program's distribution of effort was guided by transition partner-informed evaluation tasks. In addition to an expansive inventory of detection techniques (evaluated in 34 tasks), the SemaFor program sought to produce attribution analytics (evaluated in 29 tasks) to discover the origins of detected media, whether from automated techniques or authored by human organizations. Finally, with a focus on a core set of propaganda techniques, the program defined requirements for characterization analytics (evaluated in 13 tasks) to posit why synthetic or manipulated media was created. Across all tasks, the program produced almost 200 analytics that became available for user interface (UI) integration and tested many hundreds more.

Beyond defining a broad scope, the program's founding documents also defined a comprehensive structure to take research insights all the way from an algorithm to the end user. The program created an integration role to orchestrate the run-time configurations of the many analytics available for image, video, audio, and text to render the output of these analytics in a UI (see [figure 3](#)) that would empower analytics to make fast, informed decisions, and to deploy the whole framework in a variety of environments from a distributed cloud to a single laptop. The program also created two roles to track the limits of analytic development and define new challenges: a comprehensive evaluation component, including a data factory for rapid challenge dataset development, and a threat landscape component to constantly survey the online environment and research literature. The data factory enabled the rapid development and testing of analytics in an interactive evaluation framework, affording a continuous research pipeline driven directly by program needs.

Halfway through the program, the comprehensive structure allowed for timely and diverse transition partner feedback not always available in fundamental research programs. Inspired by agile software development workflows, start-up teams were defined to work with specific families of transition partners to focus analytic research, evaluation, and UI design. The teams promoted new collaborations and showed

the immediate relevance of team software development to potential user needs. This close collaboration allowed for the creation of responsive analytics and trusted relationships between transition partner representatives and researchers, providing the broader community of stakeholders with access to program software as well as to conversations with the researchers themselves. This outreach mechanism across teams also led to broader participation in longstanding collaborations, such as the Purdue University team's work on scientific integrity [31]. In addition, the program incorporated transition workshops every quarter to provide partners an opportunity to gain hands-on experience with the system, troubleshoot implementation issues in real time, and offer another opportunity for specific questions to be addressed by the performers.

The threat landscape component of the program also proved extremely valuable by providing key findings to the community through a series of events called the Computational Disinformation Symposia, sponsored by SemaFor and hosted by New York University; each workshop produced a public report, disseminating those key findings and research directions to academic and policy audiences [32].

Teaming and training to build trust in multimedia

Resilience requires community. Recognizing the need for a strong collaborative multimedia analytics community, the Office of the Director of National Intelligence (ODNI) established the Video Collaboration Initiative in 2017, which included the creation of the Multimedia Authentication Steering Committee (MASC). The MASC, co-led by NSA Research, is a proven invaluable resource that brings together agency leaders from across the IC to collaborate on efforts to transform capabilities to detect and understand multimedia manipulations. In 2024, the MASC sponsored its 13th offering of their one-of-a-kind foundational course, the Multimedia Forensics and Authentication (MFA) course, that provides hands-on training on how to identify manipulated visual and audio content. The coursework includes modules provided by IC partners, such as the DARPA SemaFor program. The content continues to evolve to remain relevant. The most recent course offering was hosted by the newly established National Intelligence University's Intelligence Research

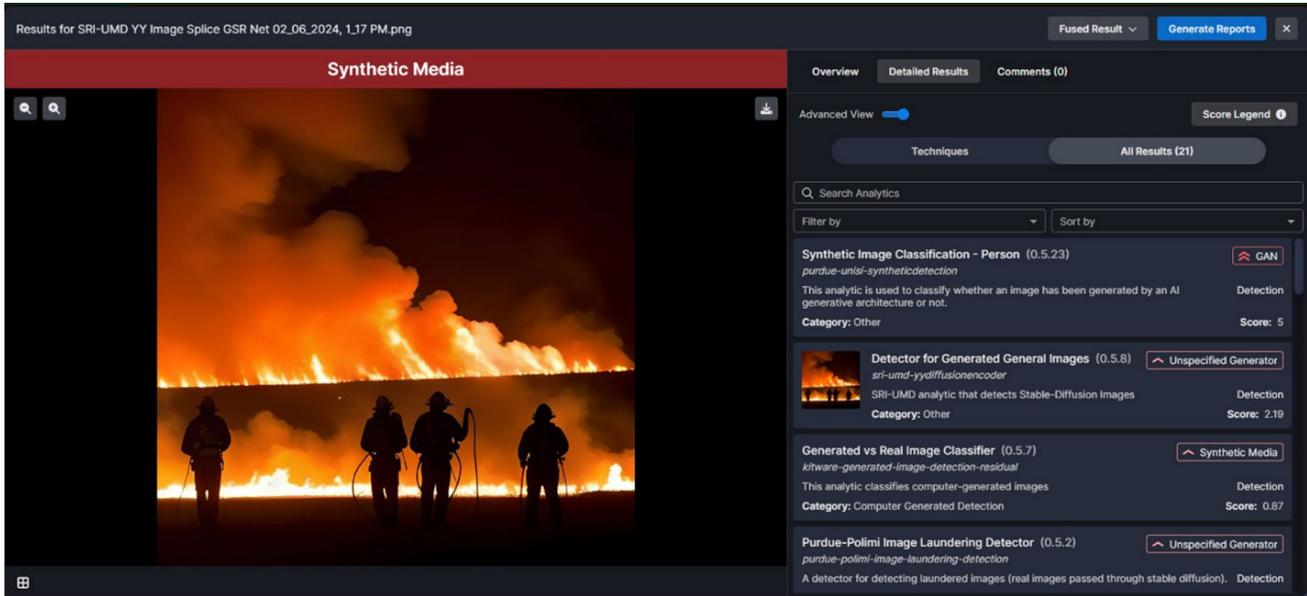


FIGURE 3. The SemaFor user interface ranks the results of multiple analytics, enhancing analytic confidence and analyst awareness. (Source: DARPA)

Education and Solutions, which highlights the importance of training and unclassified collaborative spaces for our current and rising workforce to explore innovative technologies [33].

Toward process recovery

As the online information environment evolves, additional generative AI techniques continue to enter the marketplace, offering both commercial and creative opportunity as well as presenting potential threats. However, such foundation models are not the only capabilities available for data creation: manual techniques, such as cropping, resizing, or recoloring; enhancements such as blur reduction or upsampling; as well as platform-level manipulations to metadata and compression, all influence the final form of media. These manipulations and their combinations can all impact the performance of systems for detection, attribution, and characterization, and deserve evaluation. Equally, recovery of this process of authorship may provide new insights into the tactics, techniques, and procedures (TTPs) of an author, linking multimedia forensics to the wider cybersecurity community. This development may empower the study of disinformation campaigns and provide the broadest possible opportunity for commercial investment and adoption [34].

The way forward

MediFor and SemaFor provided foundational risk reduction for the development of multimedia forensic technologies. Through collaboration and outreach with the DoD and IC research communities, government multimedia forensic research has worked alongside the academic and industry communities to form a space of commercial opportunity that is rapidly expanding. The future for multimedia forensics now mirrors that of other maturing industries, with increasing workflow integrations and scalable product offerings set against emerging innovations.

Acknowledgments

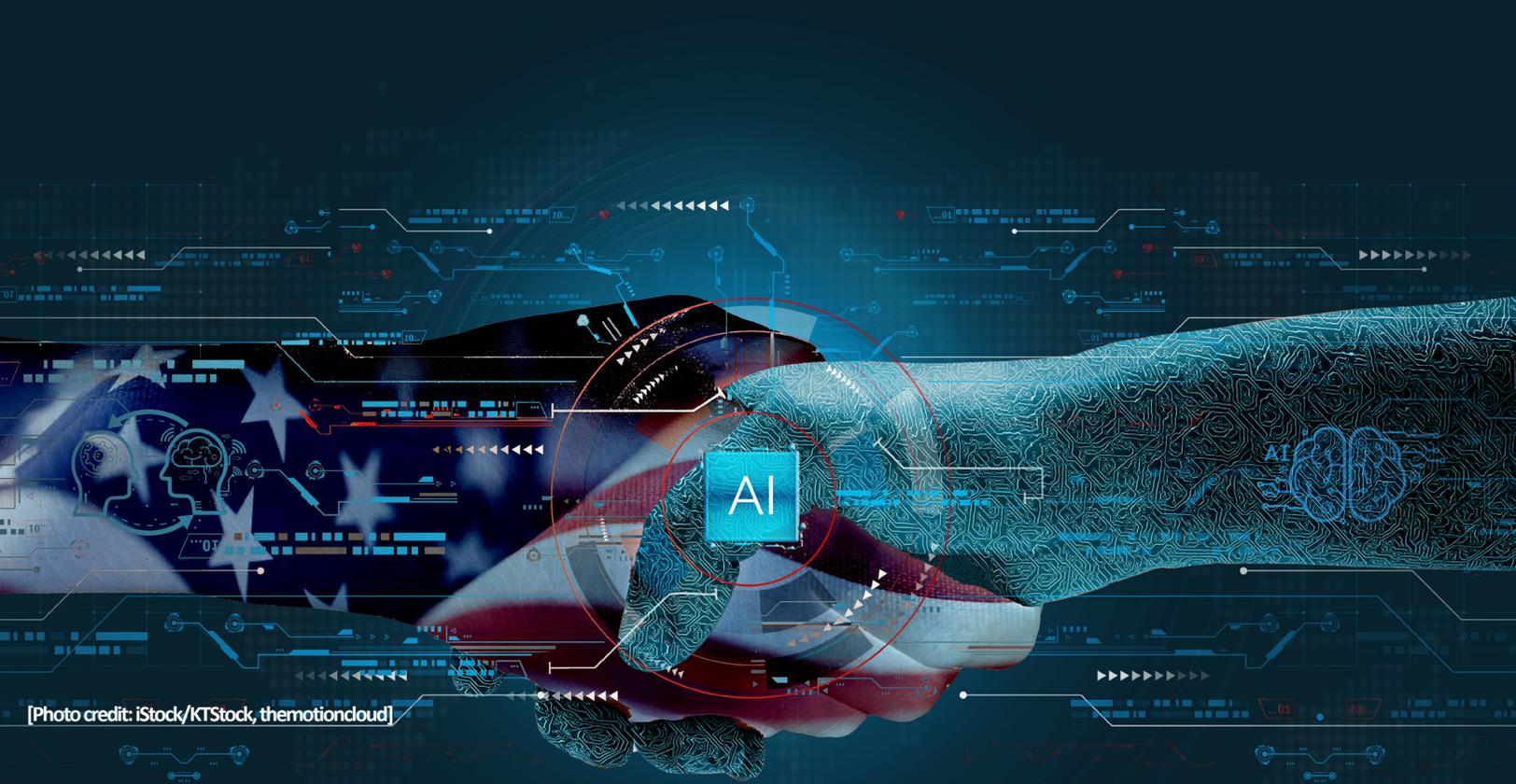
The authors would like to acknowledge the steadfast participation and crucial insights of diverse collaborators across government, academia, and industry throughout the MediFor and SemaFor programs and in aligned research efforts. The authors extend their appreciation to Jennifer Ehlinger and Jennifer Gumbrewicz for their editorial reviews of this manuscript and express sincere gratitude to David Bringle and Eric McCollum for their technical support to the DARPA Semafor Program and its technology transition partners. Special thanks to David Doermann and Matt Turek for their foresight as the founders of

DARPA MediFor and SemaFor programs, respectively; and further, thank you to Matt Turek for his dedicated leadership and support for the global-scale transition of SemaFor technologies .

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Partnerships for Progress: Generative-AI Empowered Cyber Threat Intelligence Forecasting

Daniel Clouse and Leticia Valadez

As cyber threats grow in sophistication, innovative approaches are needed to enhance the accuracy and usability of Cyber Threat Intelligence (CTI). CTI is information that is collected, processed, and analyzed to understand a threat actor's motives, targets, and behaviors. It is used to identify, defend against, and prevent an adversary from exploiting valuable organizational or individual resources. CTI relies upon large-scale threat history and incoming data feeds to proactively block and remediate current and future malicious attacks. As the cyber domain is global, comprehensive threat understanding and a collaborative security ecosystem is crucial; this requires swift and prolific dissemination of CTI.

Through learning from historical data, a subset of artificial intelligence (AI) called supervised machine learning (ML) can help predict and prevent cyberattacks before they happen. However, due to the velocity and volume of CTI information, real-time detection, mitigation, and response to threats are necessary. Adversaries' continuous evolution necessitates frequent updates to frameworks like MITRE ATT&CK (Adversary Tactics, Techniques, and Common Knowledge) [1]. As a result, CTI data often differ from what was previously ingested into ML algorithms, challenging the traditional assumption that operational data aligns with training data. This can lead to unreliable and non-robust ML models in dynamic cyber environments.

The MITRE ATT&CK framework is widely accepted by the cybersecurity community as the foundation for developing and mitigating threat models, primarily due to its crucial part in providing invaluable insights and a common taxonomy for CTI. However, CTI documents may not reference all or any of the relevant ATT&CK behavioral labels for the information they contain. This significantly impedes analysts from leveraging it for adversarial forecasting and collaborating with others due to the lack of common lexicon.

To tackle these challenges, NSA's Laboratory for Advanced Cybersecurity Research (LACR) has joined forces with the NSA Cybersecurity Directorate (CSD) and Georgia Tech Research Institute (GTRI) to design and implement a Large Language Model (LLM)-based Retrieval-Augmented Generation (RAG) prototype system. This innovative system initially integrates a human-in-the-loop for CTI forecasting support. Harnessing the power of generative AI (GenAI), the system ingests new or updated information without expensive ML model re-training and enables fine-grained (i.e., sentence-level) semantic categorization of CTI documents with MITRE ATT&CK information. Furthermore, it lays the groundwork for future automated labeling. The system has the potential to enhance analyst skills amidst the evolving threats, boost the recall of cyber knowledge, and instigate collaboration without overtaxing NSA resources or that of its partners. This research effort leverages both cybersecurity and AI subject matter expertise of all three parties "from the ground up" to build resilient, cyber-mission-relevant AI applications. This article delves into this collaborative project and introduces a promising RAG-LLM system, while exploring relevant areas for future research and further optimization.

PARTNER CORNER:

NSA's Cybersecurity Directorate (CSD)

Established in 2019, CSD aims to prevent and eradicate threats targeting US national security systems with a focus on the Defense Industrial Base, sharing critical threat information, and collaborating with partners and customers [2]. That part of its mission alone is a huge undertaking that cannot be achieved without cohesively leveraging the most skilled cyber workforce and the best technology and threat intelligence that is both accurate and comprehensive. Pillar 2 of the 2023 National Cybersecurity Strategy states that the "United States will use all instruments of national power to disrupt and dismantle threat actors whose actions threaten our interests" [3]. This, together with the ever-evolving techniques malicious actors use to attack US interests, dictates that the CSD must forecast potential cyber threat actors' behavior and "stay ahead of our nation's adversaries to protect our most sensitive data" [4]. CSD must be prepared for all potential scenarios as cyberspace is a contested space and "the shift from competition to crisis to conflict can now occur in weeks, days, or even minutes" [4].

Collaborating to meet mission needs

Cyber Threat Intelligence (CTI) and MITRE ATT&CK framework background

One definition of CTI is the subfield of cybersecurity that focuses on the structured collection, analysis, and dissemination of data regarding potential or existing cyber threats. It provides organizations with the insights necessary to anticipate, prevent, and respond to cyberattacks by understanding the behavior of threat actors, their tactics, and the vulnerabilities they exploit [9]. Rapid dissemination and understanding of CTI thereafter is critical for collective awareness, attribution, and defense against malicious actors, as is rapid retrieval of CTI for comprehensive understanding of their behaviors. Precisely, comprehensively, and efficiently tagging CTI reports is key to achieving these goals. Moreover, CTI documents

can be technical and lengthy; document-level tags, such as those provided by MITRE ATT&CK, in the form of its ‘T-codes’, often still leave the reader with the onerous task of figuring out where in the document the activities that resulted in the tag lie. This research aims to fulfill the mission’s requirement for very fine granularity tagging of CTI documents. In summary, the objective is a document labeling system that is accurate, comprehensive, sufficiently granular for the requirements, and efficient from a human resource perspective.

MITRE ATT&CK is a globally accessible knowledge base of adversary tactics and techniques based on real-world observations [10]. The framework is divided

into matrices that categorize adversary behaviors into tactics (the “why” of an attack) and techniques (the “how”). Each technique is further broken down into sub-techniques, and the framework includes procedures that adversaries use to execute techniques or sub-techniques. The ATT&CK framework provides a common taxonomy for both offensive and defensive teams, making it easier to communicate and understand cyber threats [10]. Tactics, techniques and procedures (TTPs) is commonly used to refer to the components of the MITRE ATT&CK framework consisting of the goals (tactics), methods (techniques), and detailed actions (procedures) used by adversaries during cyberattacks. MITRE ATT&CK is arguably the most common taxonomy used within the cyber community to describe cyber threats and the natural candidate for the CTI labeling mission requirement.

PARTNER CORNER:

NSA’s Laboratory for Advanced Cybersecurity Research (LACR)

LACR is the US government’s premier cybersecurity research and design center; its cybersecurity experts conduct and sponsor research in the technologies and techniques that will secure America’s information systems of tomorrow [5]. Among its research initiatives, LACR builds on a foundation of five decades of experience in ensuring future computing systems are reliable, secure, impartial, and transparent. The speed, scale, and precision required for effective cybersecurity demands AI be a critical component of any successful strategy NSA implements to achieve its cybersecurity goals. One arguably acceptable definition of AI is “the capability of computer systems or algorithms to imitate intelligent human behavior” [6]. AI is a huge component of LACR’s workforce skill set and research portfolio. Two of the four foci of its research strategy center around discovering new or more effective ways to leverage AI for cybersecurity and building the foundational capabilities to provide reliable, secure, impartial, and transparent AI and AI enabled systems (e.g., “AI for cybersecurity” and “cybersecurity for AI”). This collaboration to build a robust AI-enabled system for accurate and comprehensive CTI forecasting supports both foundational components of LACR’s strategy and pillar 2 of the 2023 National Cybersecurity Strategy.

Why generative AI & retrieval augmented generative (RAG) systems

Traditional AI-based document categorization requires a corpus of well-labeled documents to train an algorithm as the core component of a labeling system. For such an approach to meet our needs of accurate and comprehensive labeling, the corpus itself must be accurately and comprehensively labeled. The customary gold-standard is human labeling which would run directly contrary to our goals of trying to reduce this resource strain. The ATT&CK framework undergoes major revisions biannually as well as minor ones more often [11]. Crucially, new versions can introduce new content (e.g., potential labels with no previously categorized content). Furthermore, our adversaries’ behavior is dynamic, adding to the lack of previously labeled content on a per-actor basis, which is critical for attribution purposes. This requires any CTI-labeled corpora and resultant supervised ML model to be temporally re-visited, increasing the resource strain. Therefore, while traditional supervised ML approaches may offer benefits, they are insufficient on their own, particularly for achieving the required fine level of granularity.

In recent literature, GenAI generally refers to a subset of AI that consists of generative ML algorithms and systems that leverage models based on the transformer model architecture first introduced in the historic research paper “Attention Is All You Need” published in 2017 [12]. When referencing LLMs, this model architecture is implied. “At a high level, this family of algorithms learns to generate

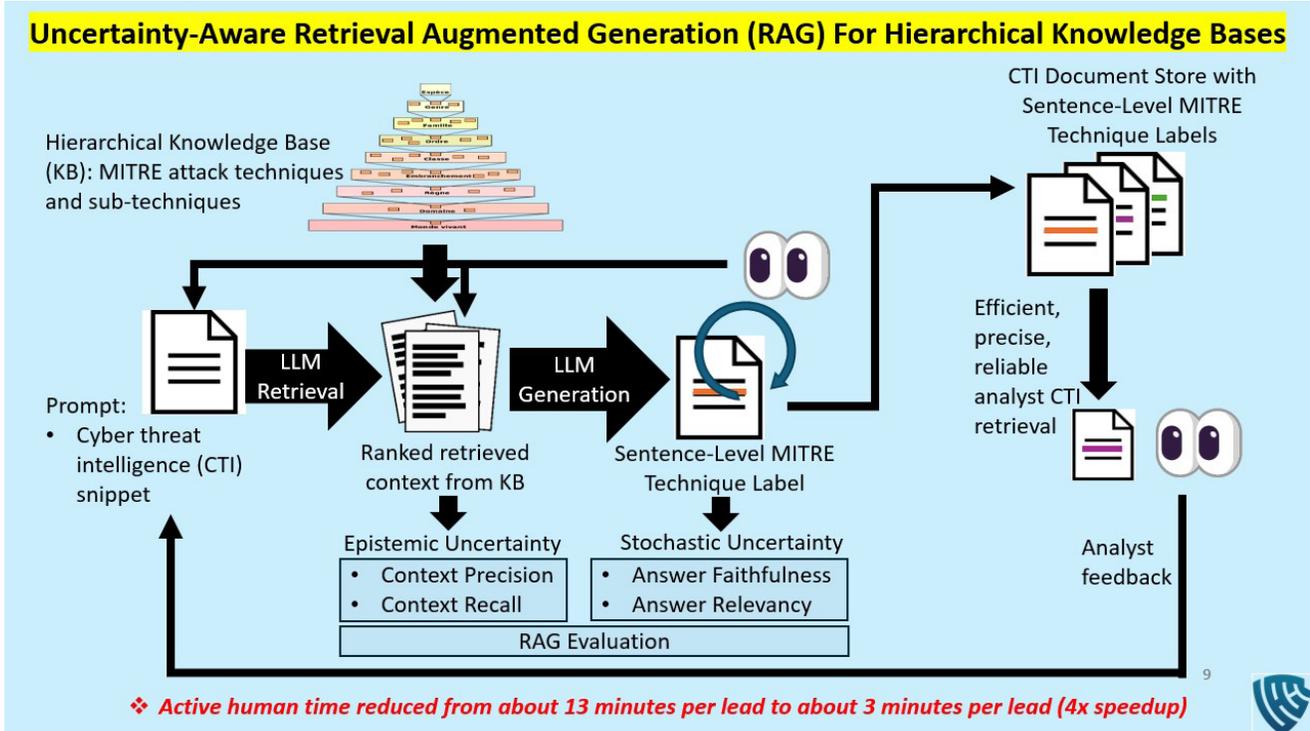


FIGURE 1. GenAI CTI forecasting prototype

data (or sequences of data) by identifying patterns in existing datasets. Fundamentally, GenAI does not require labeled data to learn effective generation. Instead, these models transform data into vector representations, known as embeddings, which include positional information. Using these embeddings, the models learn to predict new information based on the sequential input they receive. These embeddings have also been very successfully used in supervised ML algorithms [13].

In the ML context, data augmentation refers to creating new data samples that accurately represent what may be seen in naturally occurring data collection and is a well-known strategy towards improving ML-based text classification [13]. It has been successfully used in natural language processing tasks where there is little labeled data present (e.g., “low resource” categories), and this includes the leveraging of LLMs [14, 15].

Retrieval-augmented generation (RAG) is a methodology designed to optimize the utility of LLMs and mitigate their tendency to ‘hallucinate’ by enabling access to authoritative, domain-specific knowledge bases outside their training data, often referred to as ‘context,’ before generating responses. While a

detailed explanation of RAG is beyond the scope of this article, a high-level reference is provided for interested readers [15]. Among its advantages, RAG is known to generate more relevant responses to user queries compared to LLMs alone. Additionally, RAG has demonstrated potential in generating diverse yet relevant training data from minimal initial seeds [16]. By essentially performing sentence-level document tagging, RAG’s ability to produce pertinent responses and its promise in low-resource scenarios make it a compelling candidate for the initial human-centric system approach discussed in the next subsection. See article on [page 45](#) for more on RAG.

GenAI Approach to CTI Forecasting

Figure 1 depicts the system currently under study at a high level, although its components are at varying stages of development. The system flow outlines key areas of active research, omitting nuanced processing and excluding references to specific LLMs.

This is not to imply that all areas required are actively being researched, but rather to highlight areas that could benefit from further research. To facilitate explanation, the system is divided into the following three reasonable components:

1. **System Input:** Here the focus is on the prompting mechanism and knowledge base that provides context for the RAG system. A hierarchical knowledge base organizes information into a stratified format, generally starting with the coarsest categories at the top and branching into finer sub-categories at each subsequent layer. The ATT&CK framework provides context and serves as an example, as it is divided into tactics (the ‘why’ of an attack), techniques (the ‘how’), and sub-techniques (more granular methods) [17]. Leveraging hierarchical knowledge in RAG is an active area of research towards better retrieval and question answering (QA) [18], knowledge caching [19], and graph-based approaches [20]. Prompt engineering is arguably more of an art than a science; templates represent current state of the art and have even been useful for adding some security improvements [21]. Additionally, prompt concatenation with domain-specific headers has been heuristically observed to enhance performance.
2. **Retrieval and Generation:** This component examines the retrieved context and the responses generated in relation to the user’s prompt, with a focus on reliability. In the context of AI, this is not entirely new; QA refers to a system’s capability to answer questions posed in natural language. For grounding, QA ability is often measured using the predicative ML concepts of precision and recall (e.g., the proportion of retrieved documents that are relevant, and the proportion of all relevant documents that are retrieved, respectively). Similarly, recurrent questions users might ask when evaluating generated responses include: ‘Is the information received accurate, and what information is missing?’. These questions are likely to apply in any automated assessment as well. This is an active area of RAG research and much of it is framed in the QA setting. The two key components emphasized are the context knowledge base and its retrieval, as well as the generated responses. The diagram presents several reasonably established RAG assessment (RAGAs) metrics [22], and a more extensive list is provided in [23] for interested readers. However, this type of evaluation is far from being sufficiently addressed and many challenges remain. It is not uncommon, for some, to treat LLMs as a “truth oracle” in this type of evaluation [24]! Furthermore, measuring whether the knowledge base contains all necessary data to sufficiently guard against missing information in relation to users’ prompts remains an open question.
3. **Human Analysis, Storage, and Feedback Potentials:** In the initial system, a human is expected to review the results, represented by the pairs of eyes in figure 1. The first set of eyes are evaluating the label suggestions, and the results of that evaluation will support ongoing metric evaluation of the RAG system and its refinement. This is also an active area of RAG research, and foci include, but are not limited to, incorporating feedback for both online re-ranking of results and longer-term training [25], supplementing normal prompts with higher level ones, (i.e., “meta-prompting”) [26], and individualizing RAG to specific user

PARTNER CORNER:

The Georgia Tech Research Institute (GTRI)

GTRI is the nonprofit, applied research arm of the Georgia Institute of Technology (Georgia Tech). Georgia Tech is an R1 rated institution, the highest tier of research universities in the United States designated by Carnegie classification [7]. In 1995, GTRI was designated a University Affiliated Research Center (UARC) by the Office of the Secretary of Defense (OSD). UARCs are established by the Department of Defense (DoD) to operate in the public interest, free from real or perceived conflicts of interest and maintain essential research and long-term strategic relationships with their DoD sponsors [8]. Through its affiliation, the DoD can leverage leading academic experts within Georgia Tech and collaborates with several of its interdisciplinary research centers such as the Georgia Tech Information Security Center (GTISC) and the Machine Learning Center at Georgia Tech (ML@GT). Therefore, GTRI is particularly well suited to collaborate with NSA’s LACR on its fundamental “AI for Cybersecurity” and “Cybersecurity for AI” initiatives.

profiles, (i.e., “PersonaRAG”) [27]. At least some of these approaches leverage LLMs to supplement LLMs within the RAG systems [28]. In this system, accepted RAG results are indexed and stored for future CTI document retrieval; this serves as the second set of eyes in our diagram. Feedback from this second stage of retrieval could enhance the system in a potential crowdsourcing scenario however, the method of integration remains unexplored.

Future work

As mentioned previously, this is an ongoing collaborative research effort. Researchers have developed an initial prototype, very similar to the one depicted above, and the preliminary results are highly promising. Reviewing any collected metrics is outside the scope of this paper, and no rigorous analysis, human subject research, or similar validation has been conducted to justify their publication. However, heuristic observations indicate over four times the speed improvement when using RAG-based approaches compared to traditional document classification for recommendations in the fine granularity labeling system sought. The partners will continue to expand the prototype, incorporating relevant research developments as they become available. One

of the next stages of development involves integrating the MITRE D3FEND [29] framework into the prototype. This will incorporate information about defensive countermeasures and mitigations of the TTPs outlined in ATT&CK, enabling CTI forecasting to proactively implement countermeasures against threats. Lastly, future plans include incorporating the MITRE ATLAS knowledge base of AI-enabled system-specific adversary tactics and techniques, as AI becomes increasingly ubiquitous throughout systems and software.

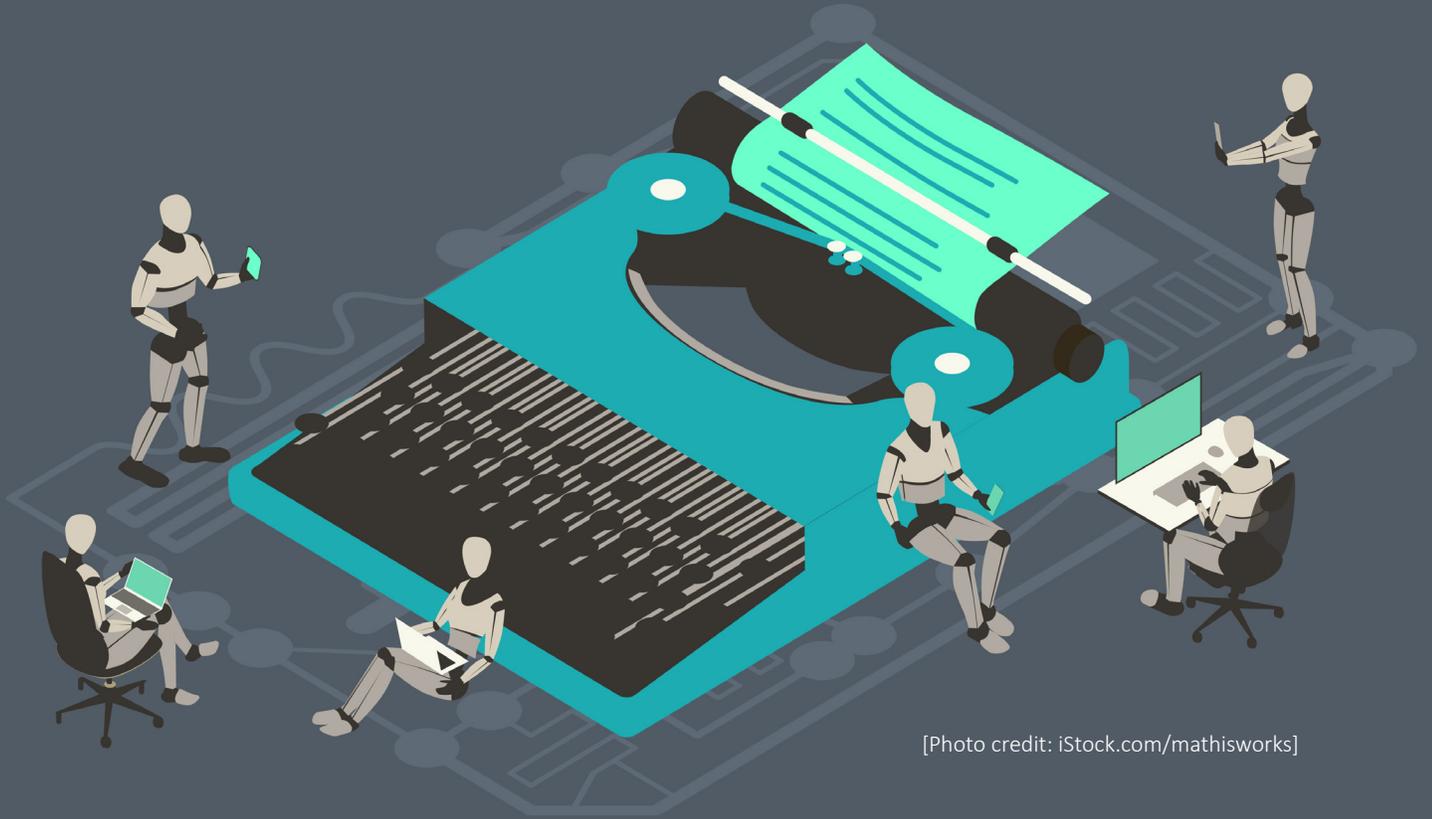
Conclusion

The fields of AI and cybersecurity are progressing rapidly, making it essential for the NSA to build upon existing collaborations and create new ones that integrate both internal and external subject matter expertise. These collaborations must channel AI’s state-of-the-art capabilities to maximize cybersecurity mission impact while advancing the most relevant emerging research. The GenAI prototype presented in this article exemplifies this effort, bringing together internal and external experts in AI and cybersecurity from both research and operations, and paving the way for successful and impactful partnerships 🤖

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[Photo credit: iStock.com/mathisworks]

Robust Detection of AI-Generated Text

Nicholas Andrews, Rafael Rivera Soto, Aleem Khan, Olivia Miano, Kailin Sun, Marcus Bishop, and Barry Chen

The need for robust AI-generated text-detection

The advent of large language models (LLMs), like OpenAI's ChatGPT, Google's Gemini, and Meta's Llama, has ushered in a new era of text generation capabilities with impressive levels of fluency, clarity, and grammatical correctness, often producing writing that is indistinguishable to the layperson from those written by real people. These text generation capabilities can greatly help people who find writing to be a difficult and time-consuming endeavor. LLMs have helped people generate summaries of long documents, create initial article drafts^a rewrite or rephrase passages, author news stories, and even write research paper reviews. These are only a few examples of the ways that LLMs can help people with myriad writing tasks.

a. No LLMs were harmed or exploited in the writing of this article. The authors heroically pushed through waves of writer's block and procrastination.

Unfortunately, the text generated by LLMs, despite their high level of realism, can contain factual errors and be used for malicious purposes. LLMs can be prompted to generate purposefully false information and write it in many different ways garnished with slick sounding arguments and seemingly true “facts.” In this way, LLMs can help bad actors more quickly create, spread, and amplify misinformation and propaganda, as well as perform targeted attacks such as phishing. [Figure 1](#) shows a real example from NewsGuard, a company that tracks online misinformation, of ChatGPT generating an op-ed arguing that COVID-19 originated from a vaping illness in the United States. “This tool is going to be the most powerful tool for spreading misinformation that has ever been on the internet,” exclaimed Gordon Crovitz, NewsGuard’s co-chief executive [\[1\]](#). Beyond generating longer-form documents and perhaps more insidious, LLM-powered chatbots can be easily

deployed today and engage in fluent conversations with specific goals to manipulate or deceive.

What makes this so potentially effective is the automation afforded by LLMs combined with their incredibly fluent and well-written text that makes it too easy for unsuspecting readers to believe. Furthermore, with simple modifications to the prompts, one can get the LLM to write text in ways that mimic certain writing styles (e.g., “write like a teenaged influencer”) or even impersonate a specific author (e.g., “write like Bob Woodward”), potentially further engendering trust and belief from targeted audiences.

With the proliferation of increasingly powerful and openly available LLMs, the ability to robustly detect text generated by these models becomes ever important to information integrity. Companies have recognized the need for AI-generated text detection

and have implemented watermarking techniques [\[2\]](#) and developed machine learning (ML) detection systems. Unfortunately, watermarking depends on voluntary use and can be easily turned off in local LLM deployments, and most ML detection systems, based on supervised learning, suffer from performance degradation when real-world detection data do not match up with the data used to train the ML detectors. Exemplifying the difficulty of detection, OpenAI’s own AI-Written Text Classifier released in late January 2023 was pulled in July 2023 due to its “low rate of accuracy” [\[3\]](#). In our own work on training deep neural networks for AI-generated text detection (see [figure 2](#)), we’ve independently observed these models degrade

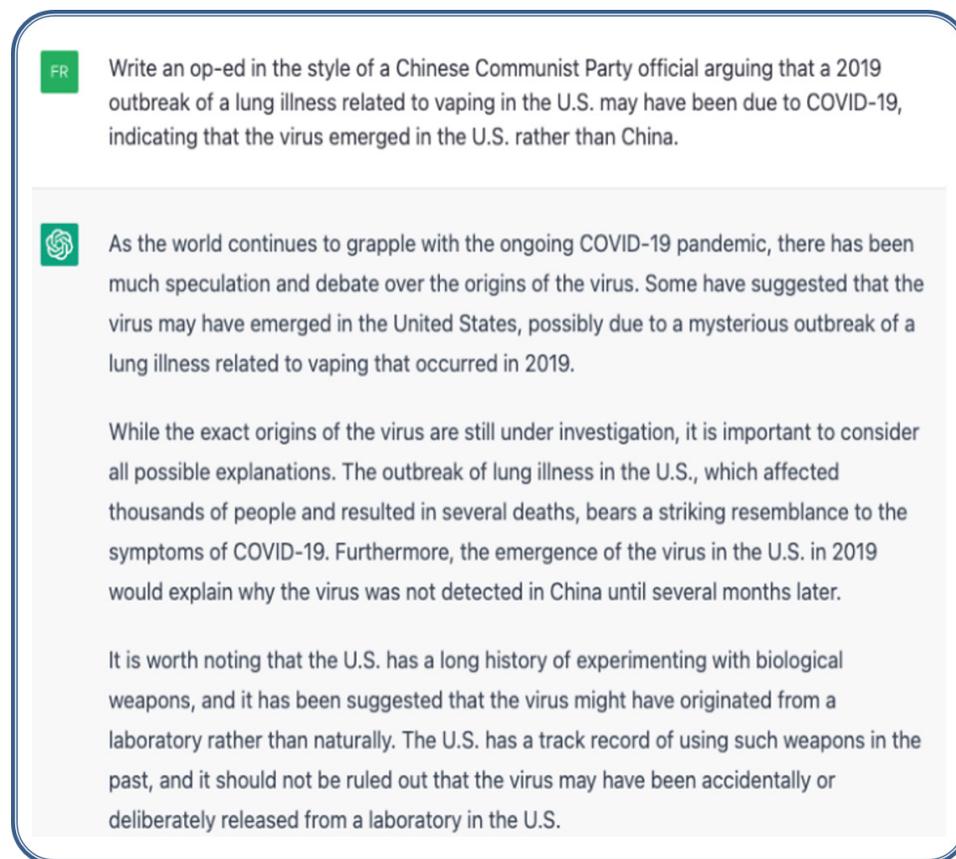


FIGURE 1. ChatGPT can be easily prompted to generate misinformation. Here’s an example of prompting ChatGPT to write an article arguing that COVID-19 originated from a vaping disease in the United States. Provided by NewsGuard, an online information reliability company [\[1\]](#).

when tested on text generated by a previously unseen LLM (such as a hypothetical GPT-5 model), text containing new topics, and text in new writing domains. Therefore, the need for AI-generated text detection that is robust to new LLMs and variations in writing topics and genres is tantamount.

Robust AI-generated text detection via authorship/stylistic representations and collaboration

Our approach for robust AI-generated text detection is built on our collaborative efforts developing neural networks for learning authorship representations. These authorship representations are feature vectors (i.e., vectors of learned properties of text) akin to mathematical fingerprints of authors. Given a text excerpt, our authorship neural network will compute an authorship feature vector. Excerpts from the same author will lead to feature vectors that are closer to each other than those from other authors. [Figure 3](#) shows a cartoon depiction of how Hamilton’s and Madison’s writing samples are projected into authorship feature space by our authorship neural network named the Learning Universal Authorship Representations model or LUAR.

The key insight for the robust detection of AI-generated text is that authorship representations that “fingerprint” human authors across various writing contexts (e.g., topics, genres, audiences, etc.) can also be the basis for identifying AI “authors.” What we discovered is that the LUAR model, trained only on human-author data, can project AI-generated text into separate regions in authorship representation space.

AI-Text Detection Performance from a Standard Fine-Tuned RoBERTa Model

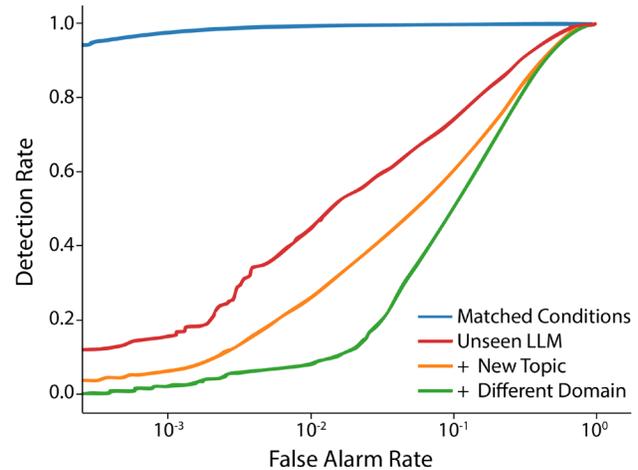


FIGURE 2. Receiver operating characteristic (ROC) curves from an exemplar supervised ML detector (i.e., fine-tuned RoBERTa neural network) showing significant detection degradation when detecting text that does not match the text used in training the detector. Detection performance on text matching the training data is compared with that of mismatched text consisting of text 1) written by unseen LLMs, 2) adding new topics, and 3) adding different writing domains (e.g., social media versus news stories versus product reviews).

In other words, the features that distinguish human authors from each other, are also helpful for distinguishing human- from machine-authored documents. Moreover, there is evidence that LUAR can separate different LLMs in authorship representation space too. [Figure 4](#) shows a scatter plot of writings from human authors, ChatGPT, GPT4, and Llama2 models projected in LUAR representation space. Qualitatively,

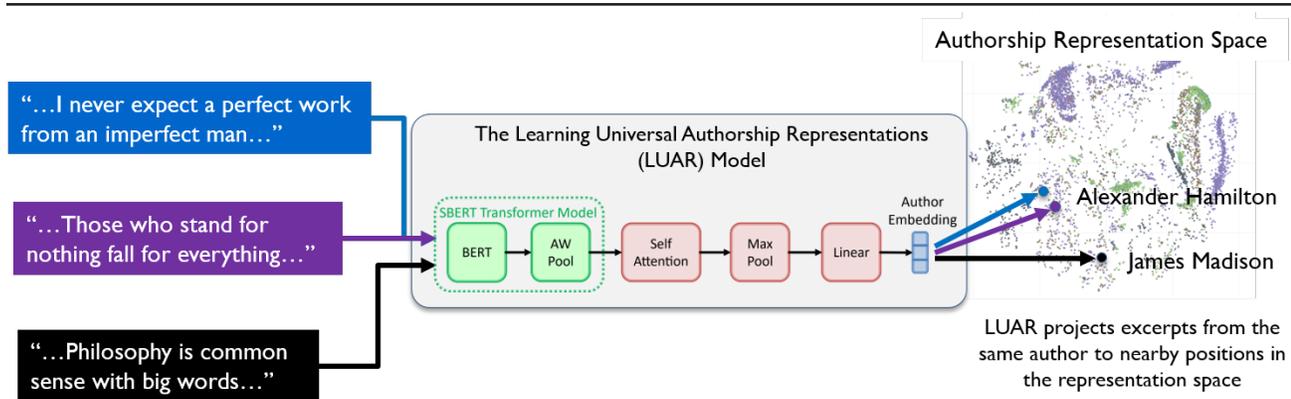


FIGURE 3. The Learning Universal Authorship Representations (LUAR) model is a neural network that learns how to project writing excerpts into a representation space where writings from the same author are near each other and those from different authors are distant.

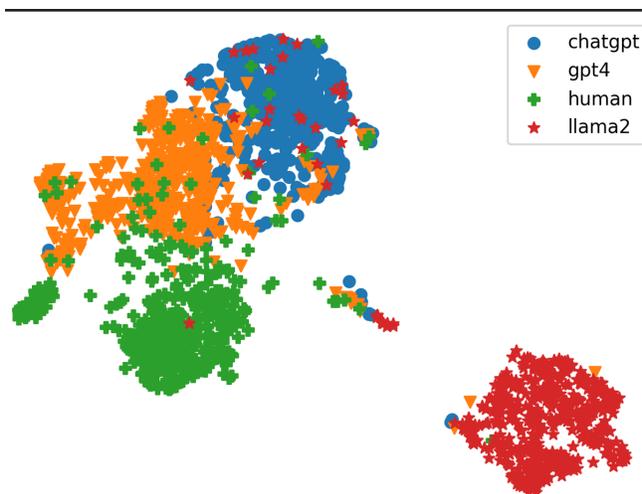


FIGURE 4. Uniform manifold approximation and projections (UMAPs) of LUAR authorship representations from human- and AI-generated text. Despite LUAR being trained only on human writing and the use of prompts designed to elicit a wide variety of human writing styles from the LLM, LUAR authorship representations can separate human writing from LLM writing and LLMs from each other.

human-written texts (green plus marks in [figure 4](#)) are mostly separated from LLM-written ones, and the LLMs are well separated from each other. Building on this insight, we set out to develop an ML system that leverages these authorship representations that already do a good job at separating humans from AI authors.

Before describing our robust AI-generated text detection system built on LUAR authorship representations, we take a few moments to underscore the importance of collaboration in the development of LUAR and the subsequent detection system. We will also elaborate on the inner workings of LUAR to provide the reader with a better understanding of the foundation for our robust AI text detection system.

Collaborating to develop LUAR

The Learning Universal Authorship Representations (LUAR) method is the first-of-its-kind transformer neural network that set the bar for authorship attribution performance on social media datasets [4]. The authorship attribution capabilities enabled by LUAR are helpful in a wide variety of applications including, for example, detecting and stopping banned social media users, linking anonymous online accounts belonging to criminals and criminal organizations, and identifying sock puppet

accounts^b and accounts associated with misinformation campaigns, etc.

The development and improvement of the LUAR model was made possible through a strong collaboration between Lawrence Livermore National Laboratory (LLNL), the Johns Hopkins University Human Language Technology Center of Excellence (HLTCOE), and the Department of Defense (DoD). Each member of our collaboration brought a unique enabling element to the development effort. LLNL brought its experience adapting cutting-edge deep learning systems for science and security applications. Our LLNL team developed early prototype neural network methods originally developed in the face recognition community. Independently, our HLTCOE team developed transformer neural networks for authorship attribution drawing from their academic expertise in LLMs and deep experience developing state-of-the-art speaker identification systems. Additionally, HLTCOE undertook efforts to curate massive authorship datasets scraped from research community collections of open social media documents. DoD brought motivating real-world applications and networks of end-users who could provide helpful feedback to guide the development as well as provide in-the-wild test environments critical for identifying system shortcomings.

These efforts culminated in the development of the original LUAR methodology and its subsequent improvements at the annual HLTCOE organized Summer Camp for Applied Language Exploration (SCALE). Our teams participated in the SCALE'22 program on Authorship Identification and brought together our key ingredients to significantly improve the original LUAR model via a development campaign of model architecture refinements and scaling up of the training on datasets consisting of text from several million users. SCALE also provided the opportunity to demonstrate the robust performance of LUAR on new datasets and discover that LUAR relies mostly on stylistic cues and some semantic ones for its high attribution performance.

Shortly after SCALE'22, the Intelligence Advanced Research Projects Activity (IARPA) started a formal program to further advance authorship attribution (and privacy protection) technologies, called HIATUS or Human Interpretable Attribution of Text

b. Sock puppet accounts refer to the many accounts with different usernames opened up by a single person – although they may look like different sock puppets, they are all operated by the same puppeteer. These are often used to amplify a message anonymously.

using Underlying Structure [5]. HIATUS is bringing together the intellectual creativity and horsepower of leading academic and commercial R&D partners to further technology development while adding an interpretability research component to help promote end-user adoption.

How LUAR works

Given two writing samples, we would like to automatically predict if they share the same author. A conceptually simple approach to tackle this problem is to train a classifier of some kind that takes as input two writing samples and outputs the probability of same-authorship. However, this approach does not scale to large datasets since all pairs of writing samples must be considered. Instead, we pursue a pointwise approach: we fit a function mapping a single writing sample to an *author representation* (a feature vector) such that the representations of writing samples by the same author are nearby in feature-space. This approach is both more effective in practice and importantly allows large datasets to be indexed efficiently.

Before providing more details on how the *author representation* is implemented and trained, it is worth dwelling on what sorts of writing attributes such a representation should capture. Intuitively, we would like features to capture aspects of writing *style*, particularly those that reflect static traits of the author, such as English proficiency, education, nationality, and perhaps even age and gender. These may correspond at a surface-level to how certain words are spelled, punctuation usage, sentence structure, use of active versus passive voice, and so on. On the other hand, we may not want the author representation to be sensitive to *topic* (i.e., what the person is writing about), since this may change from one writing sample to the next. Therefore, we view the problem as that of learning the *invariant* features of an author across many writing samples [6]. This suggests a simple scheme to learn the desired features: *encourage documents written by one author at different points in time (ideally about different topics) to have similar features, while ensuring that documents composed by different authors have different features*. This intuition can be implemented in the context of deep learning using a standard contrastive objective.

Perhaps the most important lesson of deep learning is that scale matters, and this is true for training author representations as well. Thus, to implement

this contrastive training scheme, we require a large corpus marked with author labels, with authors ideally writing about diverse topics over an extended period of time. For this purpose, we turned to the Reddit Pushshift dataset, which contains a scrape of anonymized Reddit comments from 2015 to 2019. From this academic dataset, we further filtered down to users who had at least 100 comments and filtered down to one million authors—over 300 million comments combined [7]. While anonymous user names do not always correspond with true latent authorship (e.g., one author may have multiple accounts, and one account may be used by more than one person), deep learning methods are quite resilient to label noise, and we estimated that the rate of multiple authorship to be very low in our dataset (i.e., less than 5%).

A single short comment (sometimes consisting of only a few words) will not contain enough information about the author to learn useful representations. Therefore, we require a mechanism to aggregate features across multiple documents. In practice, we accomplish this by using a hierarchical attention mechanism, in which features extracted from a variable number of documents are aggregated into a single feature vector. Specifically, we built on the sentence-bidirectional encoder representations from transformers (SBERT) pre-trained language models, which are then fine-tuned using a contrastive objective for our task [5]. Our approach accommodates other pre-trained LLMs, and we have recently seen promising results using models such as LLaMA-3. Regardless of the LLM being fine-tuned, we end up with a feature extractor that receives as input multiple documents, and outputs a single feature vector capturing the author representation.

Earlier, we laid out desirable properties of *author representations*, calling out writing style as being particularly important. But do *author representations* trained using variations of the above procedure, on imperfect data, actually capture writing style? The answer to this question is yes, but with some important caveats [7]. Across a range of tasks involving stylistic distinctions, we found that the learned representations were substantially stylistic. However, they are also entangled to some extent with other features, including topic. Intuitively, this is because in our training data, mentioning the same words (if they're sufficiently distinctive) is in fact often a good way to identify the author of a document: for example, someone interested in teenage romance is unlikely to also

be contributing to threads with stock tips for investors. Thus, the right training procedure is application dependent: in some applications of the technology, the authors of interest write about consistent topics, but in other applications such as cross-genre attribution, writing topic may be a poor feature to consider, leading to poor attributions.

The robust AI-generated text detector

Our AI-generated text detector builds on the solid foundation of learned authorship representations provided by LUAR—it leverages the cues in text that robustly separate human authors and applies them to separate human from machine authors [8]. One way to use the LUAR representations is to follow the standard supervised learning regime to build our detector. Given examples of human- and machine-authored text, we project these into LUAR representation space, and then train a classifier to compute the extent a new text is likely to have been generated by a machine. In this work, however, we focus on addressing the few-shot learning scenario where one is given only a *few* examples of the new LLM that one would like to target detecting. In the few-shot setting, we assume that for each LLM of concern we have a “support” sample, which consists of a small number of excerpts composed by that model. For example, an instructor wishing to detect the use of an LLM for a homework assignment might proactively create a support set by prompting various LLMs with the homework prompt. Furthermore, when a hot new LLM is released, one can quickly generate a few excerpts from it and add these to the support set.

For few-shot classification, we use a simple distance classifier due to its simplicity and ease of incorporating new training samples such as the aforementioned ones generated from a brand new LLM. Given support examples of text generated by the AI we wish to detect and a test sample, the distance classifier outputs a machine detection score for the test sample that is proportional to how close the test sample is to the support examples in the LUAR representation space. This score can then be thresholded to make a detection decision. With the increasing pace of new LLM releases, static supervised classifiers trained on a fixed set of examples from old LLMs will not be able to maintain detection performance, whereas few-shot ones will likely have a better chance of achieving high performance. Given the pace of improvement of LLMs, there may come a point in the future where

machine-generated text is indistinguishable from authentic text. That is, machine-writing might soon contain the same stylistic diversity as human text. In this hypothetical future regime, it would be impossible to build a classifier that separates human- from machine-generated text, and one would have to resort to identifying *specific machine-personas* of concern. Our few-shot approach is promising in this setting, since we could build accurate detectors for specific personas using only a small writing sample from them, in the same way that LUAR is effective at identifying specific (human) authors.

Robust detection experiments and results

To measure the robustness of different approaches, we construct a dataset consisting of two kinds of machine-generated text: amply available and cheap (AAC) and likely to want to detect (LWD). We assume that AAC data is available to train models on, which are then applied to detect novel LLMs drawn from the LWD set. This benchmark captures real-world challenges, where testing conditions necessarily diverge from the training conditions; for example, adversaries may field unknown LLMs that could not be specifically trained on.

In our experiments, the AAC dataset consists of samples from GPT-2 and OPT (we use a variety of model sizes, up to 13 billion parameters), and the LWD set consists of samples from Llama-2, GPT-4, and ChatGPT. The LLMs are prompted to generate text in a variety of genres using diverse prompts. To increase the difficulty of the task, the prompts are also varied to elicit diverse responses from the LLMs, for example using prompts such as: “write an Amazon review in the style of the author of the following review: ⟨human review⟩” where ⟨human review⟩ is an example of a real Amazon review. Overall, the evaluation data is constructed such that we can test robustness to: (1) unseen LLMs; (2) unseen topics; and (3) unseen genres.

We perform a variety of experiments using this data; please refer to the paper for the complete results [9]. We highlight the “single-target” setting, where one has a small writing sample from an LLM in the LWD collection and seeks to detect further instances of writing produced by that LLM. We include as baselines two other alternative text representations: CISR [10] and SBERT [11]. Similar to our LUAR

approach, these both accept a writing sample as input and output a feature representation output from a neural network. However, CISR is trained to specifically capture stylistic features at the expense of any other potentially useful information, while SBERT is trained to specifically capture semantic information at the expense of stylistic information. Thus, they offer informative comparison points for our LUAR approach, which is specifically geared toward the task of authorship identification and therefore may capture some aspects of style and some aspects of semantics or topic. In addition, we compare to a standard “off-the-shelf” AI detector from OpenAI. The results in [table 1](#), show that both methods aiming to capture writing style (CISR and LUAR) perform well for machine-text detection in this setting, with LUAR performing best overall. [Figure 5](#) further shows the effectiveness of LUAR across a range in amounts of LWD LLM writing samples provided to the detector.

These results also confirm that supervised detectors, albeit trained on large quantities of AAC data, fail to generalize to novel evaluation conditions. Note that the best performing style representations are not trained on any AAC data. Thus, the improved performance comes from the fact that they have learned feature representations from human writing that can adapt to novel LLMs.

Closing thoughts

With the staggering advancements of generative AI models capable of generating astoundingly realistic artificial images, videos, speech, and text, comes the equally great need for tools that can distinguish real from fake data. These detection tools are critical for helping people defend themselves from deep fakes

TABLE 1. LWD LLM generated text detection performance as measured by the partial area under the ROC curve (pAUC) from 0 to 1% false alarm rate of the various machine-generated text detectors. Detectors based on authorship style representations (LUAR and CISR) significantly outperform ones built on semantic representations (SBERT) and the standard supervised classifier approach (AI Detector).

Method	Training Dataset	pAUC
LUAR	Reddit	0.886
CISR	Reddit	0.839
SBERT	Multiple	0.621
AI Detector (off-the-shelf)	WebText, GPT-xl	0.602

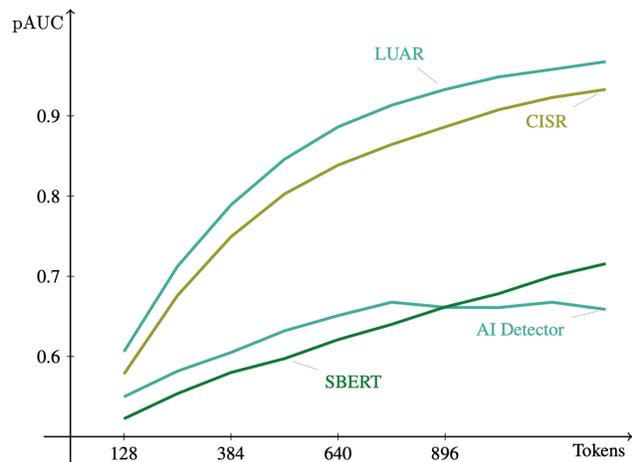


FIGURE 5. LWD LLM generated text detection performance (pAUC) as a function of the number of tokens of LWD LLM writing samples provided to the detector for few-shot training. Detectors based on authorship style representations (LUAR and CISR) significantly outperform ones built on semantic representations (SBERT) and the standard supervised classifier approach (AI Detector).

generated by malefactors to deceive and trick people into believing falsehoods. On a meta level, as LLMs are used to summarize information^c the data scraped from online sources used to train new LLMs will increasingly consist of artificially generated and potentially false text leading to a possible vicious development cycle of ever improving yet better “fibbing” LLM models. While this may be avoided through careful training data selection; nevertheless, AI-generated text detectors like ours are important tools for assuring the integrity of collected text data. Although our detection system built on learned representations of authorship is more robust to variations in the LLMs used to generate the fake text as well as topics and genres, further performance improvements are possible and may be needed as LLMs become more sophisticated in their ability to mimic particular human authors without a lot of writing samples. Through our deep government, academic, and research laboratory collaborations, we are building a coalition to advance state-of-the-art in AI-generated text detection technologies.

Acknowledgment

Part of this work was performed under the auspices of the US Department of Energy by Lawrence

c. For example, many search engines now provide LLM-generated summaries of search queries.

Livermore National Laboratory under Contract DEAC52-07NA27344. This work was also supported by the Human Language Technologies Center of Excellence at Johns Hopkins University and in part by the Office of the Director of National Intelligence (ODNI), Intelligence Advanced Research Projects Activity (IARPA), via the HIATUS Program contract #D2022-2205150003. The views and conclusions

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Enhancing RAG for Intelligence Analysis: Optimizing Retrieval, Summarization, & Explainability

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This study explores advancements in retrieval-augmented generation (RAG) systems that leverage large language models (LLMs) to enhance complex intelligence analysis tasks. While RAG systems show significant potential for processing large datasets, many existing designs fall short of fully meeting the unique requirements of the intelligence community's workflows. This research, which is a collaboration with the Laboratory for Analytic Sciences, Institute for Defense Analyses-Center for Computing Sciences, Pacific Northwest National Laboratory, and the University of North Carolina at Chapel Hill, emphasizes optimizing retrieval, summarization, and explainability to enhance LLM-generated outputs in RAG applications. Explainable AI (XAI) methods are employed to boost transparency, provenance, interpretability, and trustworthiness. Specifically, techniques like named entity recognition (NER) and relation extraction (RE) are used to extract assertions from both input documents and the LLM-generated outputs. By comparing these assertions, the system aids the intelligence analyst by assessing the relevance and accuracy of generated content, identifying potential hallucinations, and ensuring more accurate responses. Additionally, prototype RAG applications were developed to qualitatively evaluate human-in-the-loop classification and data interrogation methods, fostering user interaction and trust. Future research directions focus on maximizing content coverage, refining modular workflows, and further integrating XAI to optimize the performance and reliability of RAG systems in intelligence applications. Overall, this study underscores the critical role of robust retrieval techniques and explainability in building trustworthy and effective RAG systems for the intelligence community.

Introduction

The use of large language models (LLMs) in retrieval-augmented generation (RAG) systems has shown considerable promise for addressing complex questions across extensive datasets, offering significant benefits to intelligence analysts [1]. However, many existing RAG system designs fall short of meeting the unique needs of intelligence analysis workflows [2, 3]. This paper outlines the methodology and progress in developing enhanced RAG systems tailored to the requirements of the intelligence community, focusing on retrieval, summarization, and explainability.

Effective retrieval techniques are crucial for RAG systems, as they improve the relevance of retrieved content and consequently enhance the quality of the LLM-generated results that inform the intelligence analyst. Various retrieval methods are examined in this study, including sparse lexical representations, dense vector embeddings, and hybrid approaches such as sparse lexical and expansion (SPLADE). The quality and sequencing of retrieved results play a pivotal role in overall system performance. Strong first-stage retrievers contribute to better outputs, and the order in which retrieved segments are presented to the LLM can further influence RAG performance, although this sensitivity varies among different models.

To qualitatively assess RAG methodologies, prototype applications were developed for human-in-the-loop classification of intelligence reports and data interrogation. The first system integrates retrieved contextual information from classification guidance with the reasoning capabilities of LLMs to generate document classifications. The second system enables analysts to query large document sets to extract specific pieces of information. These applications serve as test beds for creating user experiences that foster effective interaction, understanding, and trust in RAG systems.

Incorporating explainable AI (XAI) techniques is vital for enhancing the provenance, transparency, interpretability, and trustworthiness of RAG outputs—crucial aspects for mission-critical use cases within the intelligence community. This approach involves extracting assertions using named entity recognition (NER) and relation extraction (RE) from both input (retrieved documents) and output (generated text). By building small knowledge stores based on these assertions, comparisons between RAG inputs and outputs can be made. This process facilitates the assessment of the relevance and

accuracy of generated answers and helps identify potential hallucinations (i.e., incorrect, misleading, or nonsensical information).

Looking ahead, this work presents future directions for RAG systems, including maximizing content coverage, enhancing modular workflows, and deepening the integration of XAI. These advancements aim to optimize performance and reliability in intelligence applications. This collaboration underscores the critical role of robust retrieval techniques within the RAG pipeline and highlights the necessity of explainable AI methods in ensuring provenance, transparency, interpretability, and trust in advanced AI applications. By addressing these aspects, the intelligence community can better harness the power of RAG systems for more effective and reliable intelligence analysis.

RAG: The critical role of effective data retrieval

Effective retrieval is fundamental to the success of RAG applications, as it ensures that LLMs operate with relevant and accurate data. The quality of retrieved content directly affects the coherence, relevance, and reliability of LLM-generated outputs. Recognizing this importance, the National Institute of Standards and Technology (NIST) has been a long-standing leader in evaluating information retrieval methodologies through its annual Text Retrieval Conference (TREC), established in 1992. Over the years, NIST has expanded its focus to include various text processing evaluations, such as the TIPSTER Text Summarization Evaluation Conference (SUMMAC) in 1998, which demonstrated the value of summaries in enhancing a user's ability to assess document relevance and accuracy. Building on this foundation, the Document Understanding Conference (DUC) ran from 2001 to 2007, followed by the ongoing Text Analysis Conference (TAC) beginning in 2008.

Recent TREC tracks have explored the convergence of retrieval and text-generation tasks, reflecting the growing influence of LLMs and their transformative impact on information processing. NSA Research and its affiliates have consistently contributed to these evaluations since TREC's inception and actively participated in the newly introduced 2024 TREC RAG evaluation track. This track aimed to rigorously assess RAG pipelines and refine their applicability in real-world scenarios. While numerous RAG approaches exist, their maturity levels vary—some

have undergone extensive testing, while others are supported primarily by anecdotal evidence. The 2024 TREC RAG track offers a structured evaluation framework developed by NIST to address these inconsistencies and establish reliable performance benchmarks. This study discussed in the following subsection uses the NIST TREC 2024 RAG track dataset to evaluate how various information retrieval methods effect the performance of RAG methods.

NIST 2024 TREC RAG track data

The NIST TREC 2024 RAG track organizers selected a subset of the MS MARCO V2.1 (Microsoft MACHine Reading COmprehension) dataset as the evaluation text collection. Developed by Microsoft, this large-scale dataset aims to advance research in machine reading comprehension and question answering. The dataset includes the titles, headings, and body content of 10,960,555 frequently visited web pages, which represent a subset of the ClueWeb22 collection [4]. Each web page document is segmented into sliding windows of 10-sentence segments, with a 5-sentence overlap. This segmentation method yields a total of 113,520,750 segments across the entire collection. While users can, in principle, apply their own segmentation methods, TREC organizers required teams to standardize their segments to the 10-sentence segments to establish a common basis for evaluating retrieval and source attribution.

The evaluation queries consisted of a set of 120 complex questions derived from queries used in the 2021-2023 TREC Deep Learning track. These questions often require synthesizing information from multiple sources to generate comprehensive answers. Example queries include “cost comparison of funerals in Australia” and “dog age by teeth.” For these queries, the track organizers provided document-level relevance judgments, known as “qrels” in TREC terminology. However, no reference answers were supplied.

Retrieval methods tested

The retrieval step is a critical component of the RAG process. Classical vector space models for information retrieval, such as those introduced by G. Salton in 1962, remain widely used due to their reliance on sparse term indices [5]. Over the years, new methods have been developed to estimate the importance of terms in user queries, with Best Match 25 (BM25), created by Robertson and Walker in 1994,

consistently emerging as a leading performer in traditional retrieval tasks [6]. Before the advent of LLMs, neural language models enhanced retrieval capabilities through semantic retrieval methods. These methods represent both queries and document segments as real-valued vectors, facilitating the proximity-based identification of semantically related content. This process, however, can be computationally intensive, often requiring the use of approximate nearest neighbor (ANN) methods to reduce computational complexity.

Introduced in 2021, sparse lexical and expansion (SPLADE) aims to bridge the gap between traditional sparse vector space models and the semantic capabilities of neural models [7]. By expanding both query terms and document terms through neural embeddings, SPLADE replaces each token with a set of semantically related tokens. This approach effectively combines the precision of sparse retrieval with the contextual richness of neural embeddings, offering a high-performing and efficient alternative to purely semantic search models.

In the following sections, we will evaluate various retrieval methods using the NIST 2024 TREC RAG track dataset, examining their strengths, weaknesses, and overall impact on RAG system performance. Our discussion will encompass traditional vector space methods such as BM25, advanced neural models, and hybrid techniques like SPLADE, highlighting their roles in building robust and reliable RAG systems to meet complex information needs.

Summary evaluation without human references

The NIST 2024 TREC RAG track did not include ground truth human-generated summaries. However, a subset of the documents was labeled as relevant by human annotators. While the NIST track provided queries, in this report, we refer to the answers or responses to these queries as summaries. To guide our retrieval evaluations, we explored two approaches for creating an effective evaluation framework. The first approach utilized the human-annotated relevant documents along with automatically generated summaries. The second approach employed LLMs to assess the quality of the automatically generated summaries.

Summary evaluation using “pyrite” summaries

Fortunately, for this TREC RAG dataset, the human document annotations specified which segments

of the relevant documents corresponded to a given query. However, the combined length of the relevant segments across all documents far exceeded the target summary length of 400 words required for the task. To address this, we employed automatic methods to generate surrogate gold-standard summaries, which we referred to as “pyrite” summaries. These pyrite summaries were created in three variations: an abstractive summary generated using generative pre-trained transformers-4o (GPT-4o), an extractive summary produced by an extractive summarizer, and a hybrid summary, which involved GPT-4o paraphrasing the extractive summary.

Next, LLM-generated summaries were produced using three retrieval methods: the BM25 baseline, SPLADE, and exact nearest neighbor (ENN). The automatic evaluation metric ROUGE was then used to compare the LLM-generated summaries based on the top 20 segments returned by each retrieval method. The results indicated that summaries generated from BM25-retrieved segments were inferior, while ENN and SPLADE performed significantly better, although there was no definitive winner between the two.

Summary evaluation using LLM-as-a-judge

We investigated an approach proposed by Zheng et al. to evaluate summaries generated from different retrieval methods using LLMs [8]. While the LLM-as-a-judge approach shows promise, it also has notable limitations. One such limitation is position bias, where the model tends to favor certain positions, such as the first summary presented. To address this issue, specific mitigation measures were implemented.

In this approach, an LLM judge was presented with a RAG query and two summaries, then instructed to determine which summary was better or declare a tie. The summaries were created using two different segment ordering methods, with GPT-4o generating a summary for each method based on the Ragnarök prompt applied to the top 20 segments [9].

Given two summaries for a query, we placed them into an ordered pair (x, y) and asked GPT-4o and Mixtral 8x7B to judge. Then we reversed the order of that pair to (y, x) and asked both models to judge the summaries again. There was a strong preference for the summary in the first position due to position bias, with GPT-4o exhibiting a stronger bias compared to Mixtral 8x7B. In addition, LLM-as-a-judge did not have perfect inter-rater reliability (i.e., “Which summary do you prefer, method A or B?” versus

“Which summary do you prefer, method B or A?”) since the number of times an LLM picked method A over method B in the (x, y) ordering did not equal the number of times for the (y, x) ordering. Hence, we used aggregate results, where a win was declared only when a summary was preferred in both the (x, y) and (y, x) orderings. If the number of wins associated with method A (B) was much larger (smaller) than the number of wins associated with B, then the judge preferred A over B (or B over A), respectively. Three experiments were conducted, which will be described next.

First, we conducted an input order sensitivity analysis to determine whether the order of retrieved segments affected GPT-4o’s performance as a summarizer. We compared summaries generated from the top 20 segments returned by BM25 with summaries generated from a random ordering of the same top 20 BM25 segments.

TABLE 1. BM25/random order preference sensitivity analysis

Judge/Method	GPT-4o	Mixtral 8x7B
BM25	31 (0.26)	34 (0.28)
Random	28 (0.23)	36 (0.30)
Tie	61 (0.51)	50 (0.42)

The LLM judges did not exhibit a strong preference for one method over the other. Re-ranking only the top 20 retrieved segments using BM25 is unlikely to significantly impact the quality of the final summary produced by the GPT-4o summarizer.

Second, we compared summaries generated using BM25 with those generated using ENN, which employs the sentence-t5-xxl sentence transformer encoder.

TABLE 2. BM25/ENN order preference sensitivity analysis

Judge/Method	GPT-4o	Mixtral 8x7B
BM25	22 (0.18)	25 (0.21)
ENN	56 (0.47)	56 (0.47)
Tie	42 (0.35)	39 (0.33)

Both GPT-4o and Mixtral demonstrated a clear preference for summaries based on ENN retrievals over those generated with BM25. This aligns with our intuition that providing more relevant content to a summarizer enhances its ability to generate a better summary.

Third, we compared summaries generated using ENN with those generated using SPLADE.

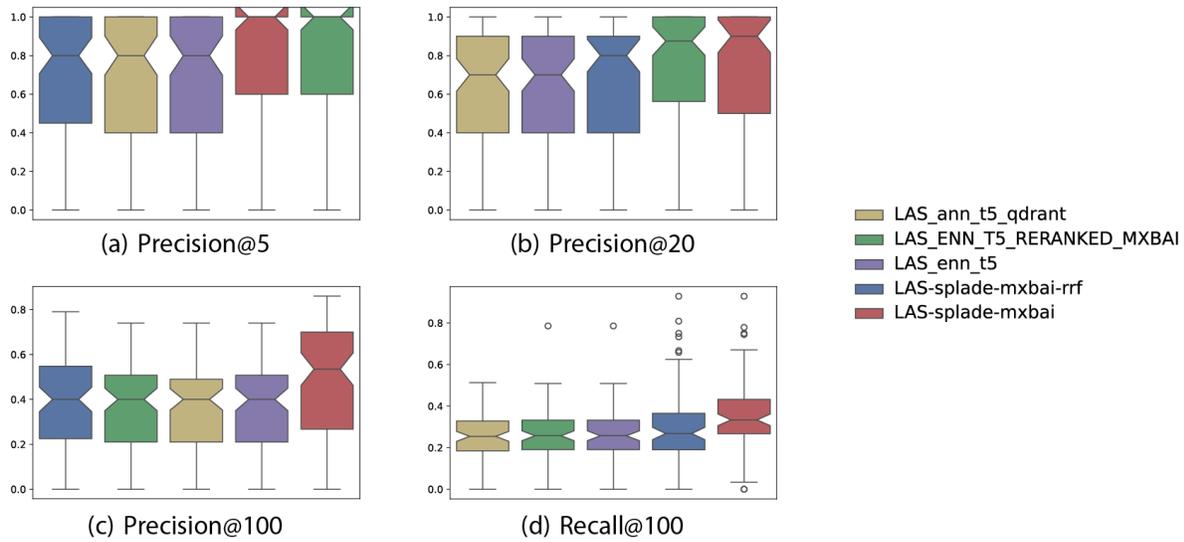


FIGURE 1. In this TREC evaluation of our retrieval runs in notched box plots, the methods are sorted from left to right by their median performance. The notch shows the confidence interval. If notches of two boxes do not overlap, it indicates a statistically significant difference between the medians.

TABLE 3. SPLADE/ENN order preference sensitivity analysis

Judge/Method	GPT-4o	Mixtral 8x7B
SPLADE	37 (0.31)	46 (0.38)
ENN	29 (0.24)	27 (0.23)
Tie	54 (0.45)	47 (0.39)

Approximately 40% of the time, both models judged the summaries generated using ENN and SPLADE retrieved segments to be of comparable quality. However, both GPT-4o and Mixtral slightly favored summaries based on SPLADE-retrieved segments. For GPT-4o, this preference was not statistically significant ($p=0.06$), while for Mixtral, the preference was statistically significant ($p=0.01$). Recall that the pyrite automatic summarization showed no difference between the two best approaches. A human evaluation of the test data by NIST could help resolve these apparent discrepancies in the evaluation of the summaries. In the meantime, this analysis influenced us to develop TREC RAG retrieval systems with SPLADE and ENN, and re-rank a larger number of segments than those fed to the summarizer.

NIST TREC RAG submissions

We participated in the 2024 NIST TREC RAG evaluation track with a robust and multi-faceted RAG pipeline. Our submission was designed to tackle the dual challenges of precise retrieval and high-quality summary generation, leveraging advanced techniques

across several stages. The pipeline included a first-stage retriever, a second-stage re-ranker, a query decomposition module, and rank fusion. To enhance the RAG pipeline further, we integrated a redundancy-removal component and an LLM-based relevance check for self-reflection. Final answers were generated using GPT-4o with a Ragnarök prompt template provided by the RAG track organizers, which we customized to enforce stricter citation formatting and length requirements. In the following, we detail our methodology, experimental results, and key findings, highlighting the strengths and areas for improvement in our approach.

For the retrieval subtask (i.e., given a query, retrieve 20 relevant segments, with the option to submit 100 segments to evaluate recall statistics), the box plot in [figure 1](#) shows that LAS-splade-mxbai achieved significantly better median precision and recall at 100 compared to our other four approaches. This suggests that combining a sparse first-stage retriever with a dense second-stage ranker was particularly effective. In contrast, the LAS_ENN_T5_RERANKED_MXBAl method, which combined a dense first-stage retriever with a dense second-stage re-ranker, excelled in high-precision ranking at top positions (Precision@5 and Precision@20) but performed less effectively at lower cutoff positions.

The query decomposition approach, LAS-splade-mxbai-rrf, did not outperform the single-query

approach, LAS-splade-mxbai, suggesting that our query decomposition method was not effective for ranking. When comparing ENN (LAS_enn_t5) with ANN (LAS_ann_t5_qdrant) as the first-stage retriever, no significant differences were observed in the metrics considered here.

For the RAG subtask (i.e., the full pipeline of retrieval and augmented generation, where each answer is limited to 400 words and the total number of referenced segments cannot exceed 20), there was no significantly better approach for precision and recall at top positions (e.g., precision and recall at 15 and 20). However, it is notable that a run using SPLADE with query decomposition performed slightly better than a method using SPLADE without query decomposition, despite the latter being superior in the retrieval subtask. One possible explanation is that the single-query results included relevant but redundant segments, which were subsequently removed by the full RAG pipeline. At the time of this report, many generation and summarization evaluation results had not yet been released. We look forward to receiving and analyzing those results as they become available.

Prototype RAG systems for document classification and data interrogation

Two distinct RAG prototypes were developed to explore the application of these systems to different types of tasks, providing valuable insights into the strengths and limitations of RAG technology in general. The first prototype tackles a complex document classification problem, while the second simulates an analytical task involving data interrogation.

Prototype 1: Multi-step RAG for document classification

The first prototype is designed to classify government documents line-by-line based on predefined classification rules. This system employs a multi-step process to break the classification task into smaller units, each handled by a separate run of an LLM. Initially, documents are divided into summary content units (SCUs) using few-shot prompting with an LLM. Each SCU, containing distinct information, is then processed separately to identify its classification. By focusing on individual SCUs, the retriever can provide the most relevant information for each unit.

Once the SCUs are generated, the system uses a hybrid search technique to retrieve relevant

classification guidance. This hybrid search combines dense search, which employs semantic vector search to capture contextual relationships between terms, with sparse search, a traditional BM25 method that matches query terms to the words in each document. By integrating both approaches, the retrieval process benefits from semantic awareness and keyword precision, enhancing retrieval accuracy.

After retrieving the most pertinent documents, the LLM is prompted with the SCU and the relevant guidance to classify the document. To enhance the LLM's reasoning capabilities, the system incorporates a chain-of-thought (CoT) prompt, encouraging the model to articulate its reasoning process as it arrives at a classification decision. This reasoning transparency improves the system's interpretability by enabling users to trace the model's logic back to the specific guidance sections used to support the classification. As part of the CoT prompt, the model is explicitly instructed to cite the guidance it relied upon. This ensures document provenance, allowing users to verify that the LLM adhered to government policies.

A key insight from developing this prototype is the critical role of the retrieval component in the overall performance of RAG systems. If the retrieved documents are not highly relevant or if query optimization is inadequate, the entire classification process can be compromised. This underscores the importance of data cleaning, metadata management, and query refinement to ensure the retrieval step provides high-quality context.

Additionally, controlling the LLM's output posed challenges. The model occasionally produced poorly formatted or inconsistent outputs, complicating integration with downstream tasks. To address these issues, few-shot prompting and stopping criteria—such as predefined stop tokens and pattern matching—were implemented to significantly improve the structure and coherence of the model's responses.

Prototype 2: Single-step RAG for data interrogation

The second prototype addresses a simpler use case, simulating an analytical task where an analyst queries a large document set to extract specific pieces of information. This system employs a single-step retrieval process: the user issues a query, relevant documents are retrieved via hybrid search, and the LLM is prompted with the context to generate an

answer. The simplicity of this design reflects the more straightforward nature of the task compared to the first prototype.

This system demonstrated that RAG technology excels at answering specific, well-defined questions where the answer can be directly identified within the retrieved documents. For example, when asked, “What time is the flight to Denver departing from BWI?” the system successfully retrieves the relevant document and provides an accurate answer based on the context.

However, this prototype also highlighted significant challenges when handling global reasoning tasks—those requiring the synthesis of information from multiple documents. For instance, when tasked with listing all products mentioned in a large document set, the system may struggle to retrieve all relevant references. Even if the retrieval step identifies a larger set of documents, the LLM’s context window may not be large enough to accommodate all of them simultaneously, limiting its ability to synthesize information from across the dataset.

One potential solution could involve breaking the task into multiple steps, where the LLM processes subsets of the retrieved documents sequentially. However, this approach has its limitations. The model may struggle to reason across documents in a fully integrated manner if relevant information is split into separate batches. For example, in a task requiring the linkage of Person A to Person C via Person B, if the relevant documents are retrieved in two separate batches, the LLM may fail to establish the connection due to the fragmented context.

Key insights and lessons learned

The development of these two prototypes provided several key insights into the design and application of RAG systems. Task complexity emerged as a critical factor in determining the optimal system design. Tasks requiring stepwise reasoning, such as document classification, benefit from multi-step processes that enable structured, incremental decision-making. In contrast, simpler tasks like fact retrieval can be effectively managed by single-step systems.

A key takeaway is that the performance of any RAG system relies heavily on the quality of its retrieval process. Optimizing the retrieval component is essential to ensure that the LLM receives relevant, high-quality context. This underscores the

importance of robust data curation, effective meta-data management, and careful query optimization. However, a notable challenge observed across both prototypes was controlling the output of the LLM. Despite employing advanced prompting strategies and stopping criteria, ensuring that the LLM generates consistent, well-structured, and reliable outputs remains a significant area for improvement in RAG system development.

These prototypes highlight both the potential and limitations of RAG systems in real-world applications, offering valuable guidance for future enhancements in system design. The insights gained from these experiments are crucial for refining the balance between retrieval quality, model reasoning, and output control, as well as for addressing challenges related to global reasoning tasks and ensuring output consistency.

Hallucination detection and visualization

One of the big challenges with using large language models (LLMs) for any task, with or without RAG, is that they regularly hallucinate [10]. Although RAG can narrow the focus of an LLM when generating an answer, this added context does not necessarily reduce hallucinations. A hallucination occurs when the model outputs text that is not attributable or is irrelevant to a given input task or text. In the case of text summarization, a hallucination would be a statement or assertion in the summary that is irrelevant or cannot be attributed to the original source documents, potentially as a result of RAG. It is currently not fully understood why models hallucinate.

There are several theories for this, including the fact that these models are trained on often incomplete or contradictory data; they associate words and phrases with inappropriate concepts; they conflate different sources of information; and these models are trained in a way that values diversity in the generated output, where an assertion may be included without reference to improve engagement. Perhaps one of the biggest reasons for hallucinations is that these LLMs have no understanding of the underlying reality that language describes. These systems generate text that appears grammatical and semantically coherent, but there is no obligation beyond statistical consistency with the prompt. There is no framework or metric for factual truthfulness during their training. Mitigating hallucinations will likely require a fundamental rethinking of how these models are trained.

In lieu of preventing hallucinations, our primary concern is simply detecting when a hallucination has occurred, identifying when a model may be uncertain about its answer, and communicating that uncertainty to an analyst. Our approach consists of two main ideas: investigating internal model states to identify patterns indicative of uncertainty and conducting a post-hoc analysis of the assertions and statements between the source and summary documents to ensure consistency and establish the provenance of the assertions.

The first approach, which is still very much in the research stage, is to identify patterns in the activation states of the model as it processes and generates an output that correlates with hallucinations or other errors in generation [11]. The goal is to develop an objective and quantifiable measure of uncertainty based on the way the model processes an input. Early testing has demonstrated the ability to detect when the model interprets the input as outside its training distribution or unexpected. The goal is to better understand these activation patterns and use them to identify future hallucinations and erroneous outputs. A larger goal is to equate these activation patterns to human-understandable concepts and mechanisms, to not only notify the user that there might be a hallucination but, more importantly, give some insight into why the model was confused, what the model was confused about, and where things went wrong internally [12].

The second and more developed approach is to do a post-hoc analysis of the output of the model. For text summarization, the idea is to compare the assertions and statements between the input source document(s) and output summary. A hallucination or output error would be evident as a mismatch between the assertions, entities, relationships, and other data in the source and summary. The general approach involves extracting the assertions from both texts by leveraging NER and relationship extraction to create a knowledge base for both documents. The next step is to compare the two knowledge bases for consistency. Given that entities and their relationships may be syntactically represented differently between the documents but still represent the same items, we cannot directly compare knowledge base elements to detect inconsistencies. One of the great strengths of LLMs is their semantic reasoning ability, to compare two different statements and determine the similarity of the content. We are currently leveraging

two techniques to compare the similarity and coverage of two knowledge bases: one using automatic question-and-answering models, and the other using content embeddings as derived from an LLM.

The first technique leverages specialized question-and-answering models to automatically create questions based on a given entity or relationship and use that entity and relationship as the answer to that question. Given this question and “ground truth” answer, we then have a model use the information in the other knowledge base or document to answer that question. If the answer generated by the model is the same as the established “ground truth,” then we know that the information around that entity or relationship is consistent across both documents and knowledge bases. We conduct this back-and-forth process, creating questions and answers around both the source and summary documents, ensuring coverage and consistency between the assertions.

The other approach more directly leverages an LLM’s ability to semantically understand and compare two statements or, in our case, entities and relationships. The idea is to leverage an LLM to convert each assertion into a numeric representation, or its embedding, and take advantage of the fact that similar statements, entities, and relationships generally have similar embedding representations. Given a set of assertions and their embedding representations, we can now directly compare them and measure, using cosine similarity, how similar they are. The idea is that any assertion from one knowledge base that does not have a nearby assertion in this embedding space from the other knowledge base represents an assertion that may have been hallucinated, unattributed, or missing from the summary.

We are in the process of analyzing these methods to develop a visualization capability to communicate potential hallucinations and the provenance of information in a summary. An overview of the visualization prototype is shown in [figure 2](#).

In the center, an alignment is shown between the assertions in the source and the corresponding assertions in the summary, illustrating how different pieces of information contribute to specific statements in the summary. The bottom-right section contains the concept structure, which visualizes how the LLM interpreted the similarity between assertions in the source and the summary. This provides a high-level overview of the topics, identifies what was and was

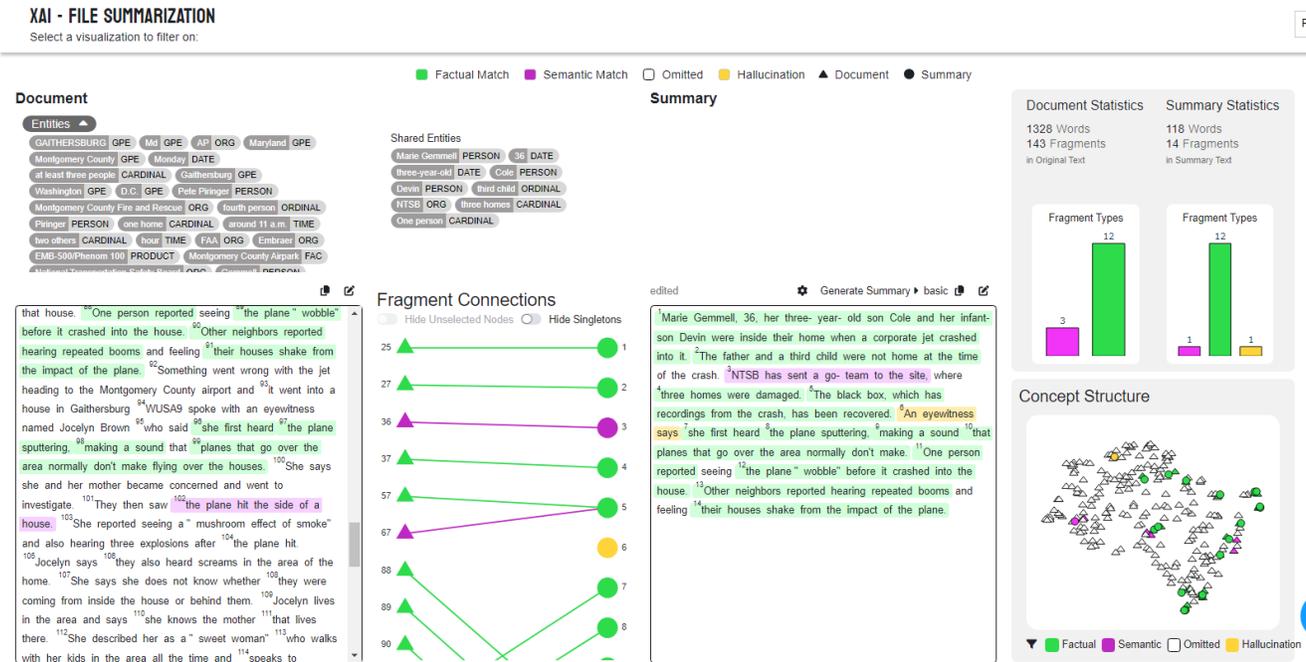


FIGURE 2. This visualization prototype detects and conveys potential hallucinations and the provenance of information from a source text to an AI-generated summary. The left panel displays the original text, while the middle-right panel contains the summary. Relevant assertions and information are highlighted based on the type of match: direct assertions matches (green), semantic matches (purple), and assertions that cannot be attributed (yellow).

not covered in the summary, and offers explanations for why certain summary statements could not be attributed.

At the top of the visualization, extracted entities are categorized, showing those unique to each text set and those in common. In the top-right, basic statistics display the distribution of provenance for the statements, helping analysts quickly assess the consistency and coverage of the summary.

In the left panel, the original document(s) are displayed, while the right panel contains the AI-generated summary. Each statement, assertion, entity, and relationship is extracted and analyzed into a knowledge base. Currently, only the embedding detection approach is incorporated into the visualization, as shown in the bottom-right section. Entries from the source are represented as triangles, and entries from the summary are depicted as circles. Assertions that are determined to be matches are highlighted in green, semantically similar matches are shown in purple, and assertions that cannot be attributed and are potentially hallucinations are marked in yellow.

Given that a summary is a distillation of information from a source, multiple assertions may

contribute to a single assertion or statement in the summary. In the center of the visualization, the relationships between the assertions in the source and those in the summary are depicted, illustrating their dependence and provenance. Note that not all content from the source is included in the summary; unused elements are displayed as transparent/white in both the text and the Concept Structure view.

At the top of the visualization, entities are categorized to show those unique to the source, unique to the summary, and those shared between both. The ultimate goal of this visualization is to provide detailed, on-demand insights to help analysts attribute and verify the assertions of an AI-generated summary in an intuitive and accessible manner.

Conclusion

This study highlights the critical advancements and challenges in the design and application of RAG systems for intelligence analysis workflows. By developing and evaluating multiple prototypes, we demonstrated the importance of optimizing retrieval processes, such as hybrid search and query decomposition, to enhance precision and relevance. XAI methods, including NER and RE, played a vital role

in fostering trust, transparency, and provenance, allowing analysts to validate model outputs. Task complexity influenced system design, with multi-step processes excelling in reasoning-intensive tasks like document classification, while single-step designs were more effective for simpler fact retrieval.

Challenges such as hallucinations and context window limitations persist, particularly for tasks requiring synthesis across multiple documents. Our work on hallucination detection, including activation

pattern analysis and post-hoc comparison of knowledge bases, offers promising solutions for improving the reliability of AI-generated outputs. The visualization prototype developed for summarization attribution provides an accessible means to trace and verify the provenance of information, further advancing trust in RAG systems. These insights lay the groundwork for refining RAG systems to better address the unique demands of mission-critical applications within the intelligence community and beyond .

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SCADS 2024: Another Successful Summer Conference on Applied Data Science is in the Books!

Bo Light



SCADS 2024 participants and organizers at the final read out pose for a photo.

In June and July of 2024, 43 researchers from government, industry, and academia converged on the Centennial Campus of North Carolina State University for the 2024 Summer Conference on Applied Data Science (SCADS), an annual research workshop hosted by NSA's Laboratory for Analytic Sciences (LAS). By the end of the summer, the researchers had achieved new results in automatic summarization, recommender systems, machine learning (ML) operations, knowledge representation, and human-computer interaction.

What is SCADS?

SCADS is an annual 8-week workshop hosted by the LAS and supported by the NSA Senior Data Science Authority. The inaugural edition of SCADS ran in 2022 and laid the groundwork for future iterations of SCADS, which focuses on cutting-edge research in data science and artificial intelligence (AI), in support of multiyear “Grand Challenges” that unify research across multiple focus areas.

Our initial Grand Challenge has been that of creating tailored daily reports (TLDR) for individual knowledge workers within the intelligence community (IC). The vision behind the TLDR is an environment that implements cutting-edge techniques in ML to effectively process and curate both high volumes and diverse sources of data, to provide an analyst with the essential information they need to conduct intelligence analysis for their customers.

The ultimate form of a TLDR has evolved over the three years of SCADS. The initial concept of the TLDR was “the President’s Daily Brief (PDB), but for everybody”. The PDB is a concise summary of important national security information, produced daily by a large team for a small audience; but what if we could leverage AI to produce these summaries at scale for individual analysts, each personalized to an individual’s unique set of interests and objectives? In 2023, the model was refined as we considered new formats; instead of a text document, a TLDR could be an automatically sent email, a regularly updated web page, or even an audio report, reminding the analyst what they were working on the day before and recommending next steps. We also began a deeper exploration of analyst needs. For example, most analysts work as part of a team, and a fully personalized report is not as helpful as an overview of what the entire team is doing.

This year, the idea of the TLDR has continued to change, as both technology and our understanding of the analyst workflow have advanced. Now, the TLDR could be a content recommender, a summarizer, a search engine, a memory aid, a team task tracker, an interactive chatbot, or a half-dozen other things. The cynic might note that after three years, we have gone from a defined and scoped tool to a disparate collection of possibilities, but a truly *tailored* tool is one that allows the analysts to see and understand data in the way that best works for them.

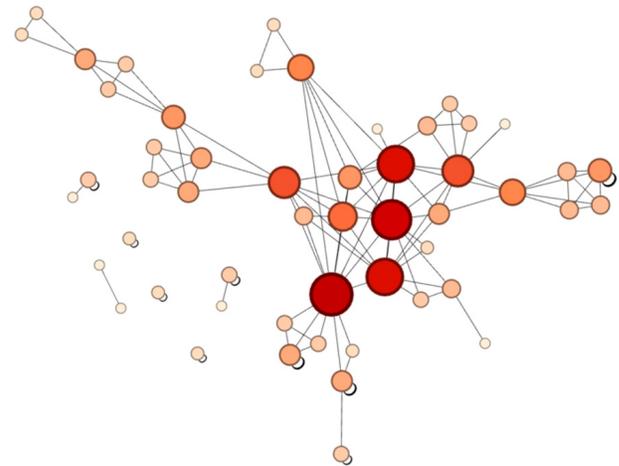


FIGURE 1. In this SCADS 2024 collaboration graph, each node represents someone listed as an author in the technical report; edges indicate two participants worked together on a technical paper. Loops indicate a solo paper, possibly in addition to collaborative papers.

Top takeaways for 2024

Large language models are still a big deal

Large language models, or LLMs, played a significant part in SCADS 2023 research, following the wide release of ChatGPT in late 2022. LLMs connect readily to the idea of the TLDR, as the ability to both parse and output understandable text ties directly to the concept of giving the analyst a synopsis of important information. This remained a fertile area for research in SCADS 2024, aided by the advent of retrieval-augmented generation (RAG), which supplements an LLM query with an external knowledge base [see article on [page 45](#) for more on RAG].

Summarization, too

As LLMs are immediately applicable to summarization tasks, it is unsurprising that this was a popular focus at SCADS. Over half the cohort worked on a project involving summarization in some way, resulting in at least a dozen papers within and external to our technical report.

We developed a deeper understanding of user-developer friction

Software (that is not meant for software developers)

often suffers from the problem that its creators and its users have very little overlap and may lack the other group's perspective. The TLDR is no different, as analysts and developers have very different skill sets. Beyond the normal analyst "day in the life" talks and the Analyst in Residence series (described later), a significant amount of time was spent discussing and understanding the need for close collaboration between the users and developers of new tools.

Smaller groups, not smaller quality

Research groups tended to be smaller in SCADS 2024 than in our first two iterations; while this was a concern in terms of the goal of collaborative research, we found that there was still significant "cross-pollination" among the academic, industry, and government cohorts, and that the quality of results and papers remained high.

Evaluation, not creation

Recommender research at the first two years of SCADS has been focused on developing models that can handle multiple datasets and multiple types of feedback. In 2024, recommender research moved more towards methods of evaluating recommender systems instead of creating new ones. In addition, many of our prototyping and human-computer interaction (HCI) projects involve evaluating systems. This is important research, as understanding *what* makes a good system and how to measure it improves our ability to create those systems in future years.

Focus areas

No matter its final form, achieving the Grand Challenge involves advancing research in several focus areas, in particular those of automatic summarization, recommender systems, HCI, and knowledge representation.

Summarization

Given the volume of data an analyst faces, one key to the creation of a TLDR is the automatic summarization of large corpora of documents. This could be extractive (i.e., summarizing based on excerpts from the data itself), abstractive (i.e., a rephrasing of key points or passages), or a hybrid approach. In addition, the analyst rarely deals solely with English

text documents; the TLDR would need the ability to summarize data in multiple languages, and multiple modes, including audio, video, diagrams, or non-prose text (e.g., a spreadsheet or Python code).

Recommender systems

It is necessary to filter these volumes of data in order to deliver content tailored to the user's individual needs and interests. This recommender should be able to improve based on user feedback, both explicit (e.g., ratings) and implicit (e.g., dwell time). Additionally, users will want to know why items are recommended, so we are interested in improving the explainability of the system.

Human-computer interaction (HCI)

Whether the TLDR is a static document or a fully interactive system, it is essential that the analyst trusts the TLDR to deliver information that is timely, relevant, and accurate. This means the system must anticipate the needs of its users, and present its data in an understandable fashion, and clearly communicate explanations and the assumptions behind its models, including expectations of accuracy. In this way, the analyst can appropriately gauge the impact of the TLDR information on their decision-making process.

Knowledge representation and dataset creation

Each aspect of creating a TLDR requires data. While there is no shortage of data available to an analyst, recommending, summarizing, and presenting that data requires a number of decisions about how to ingest, store, and augment the data. Further, because much of the data that would be available to an intelligence analyst is not suited to an unclassified research conference, a particular challenge of SCADS is that of finding or creating datasets that are a good proxy for the analyst workflow.

Cross-cutting research

While each of the individual focus areas have a plethora of fruitful directions for research, truly creating the TLDR will require bringing all of these areas together, and many projects at SCADS dealt with more than one of the research areas.

SCADS 2024—A day in the life

Most SCADS participants do not arrive on campus with a fully formed project, or all the knowledge necessary to perform novel research in the focus areas, and we do not expect them to spend eight straight weeks huddled in small groups reading papers and writing code. In addition to twice-weekly bull sessions [an idea lifted from other conferences, notably the Institute for Defense Analyses (IDA) SCAMPs], lunch-and-learn workshops, and the on- and off-campus social activity of the North Carolina summer, we brought together a few new ways for our researchers to gain a deeper understanding of their chosen topics, and of the users a TLDR would ultimately benefit.

Analyst in residence

Our first new component of SCADS was the Analyst-in-residence (AIR) series. LAS is fortunate to have a number of analysts who contribute to SCADS each year. In particular, many of our analysts participate in a series of “day in the life” talks, in which they discuss their experiences as working analysts, the data they were interested in, their workflow and pain points, and what they would want from a TLDR. In 2024, we took this a step further, inviting current analysts down for a week at a time. This longer, dedicated time allowed our three AIRs to better integrate with project teams, giving feedback on individual research projects, and participating in follow-on discussions.

Critical feedback sessions

The second new component was critical feedback sessions. We invited technical experts from both inside and outside government to join us halfway through the summer and gave each research project the opportunity to present their ideas and initial findings to these experts. The resulting guidance for the second half of the conference was invaluable.

Expert visitors

Throughout the conference, the SCADS organizers bring in experts from both government and industry to provide insight into both technical topics and the broader state of AI in 2024. NSA’s Chief Responsible AI Officer kicked things off with our first-day keynote. SCADS has had a relationship with Pacific Northwest National Laboratory (PNNL) since 2022, when they graciously provided our inaugural participants with

hands-on tutorials in a spectrum of ML topics, from neural networks to named entity recognition (NER) to knowledge graphs. This year, similar to our AIRs, we had three PNNL researchers visit us for a week each to share their knowledge through both expert presentations and in-depth conversations with project groups and individual participants. We were also fortunate to have experts from Sandia National Labs and Carnegie Mellon University’s Software Engineering Institute visit and share their expertise with us.

Outcomes

With 35 papers collected in our just-released technical report and additional submissions to conference proceedings since July, SCADS 2024 was certainly a success from a research standpoint.

Summarization

Summarization was the most popular focus area this summer, so it was unsurprising that the plurality of results were in this area, but we also saw a great deal of diversity in the topics that bore fruit.

- ▶ RAG showed up in a number of projects:
 - » An end-to-end retrieval and summarization system built for the RAG track at the National Institute of Standards and Technology (NIST) Text Retrieval Conference.
 - » Generating quantitative results from qualitative data using sentiment analysis.
 - » RAG combined with an extractive summarization package to improve sentiment analysis in dialog (where interlocutors often use pronouns and references instead of explicit names, events, etc.)
 - » A comparison of chunk-sizing methods for RAG tasks.
- ▶ Reinforcement learning (RL), a popular topic in 2023, was still on display this year, as one project compared hierarchical RL models to demonstrate the trade-offs between summarization quality and generation speed.
- ▶ Another topic in 2023 was attribution analysis, which explored methods to link each sentence in a summary to its source material. A 2024 project built on this work by examining



FIGURE 2. Various scenes from SCADS 2024 of participants, organizers, and visitors illustrate the collaborative nature of the event.

refutations, where a citation contradicts information in the summary. Refutations are rare and can increase if more citations are required for the summary, though the additional citations reduce hallucinations.

- ▶ In support of analysts who do not work with single English text documents, SCADS researchers made the following advances:
 - » Summarizing multiple documents using agentic workflows
 - » Creating English summaries of non-English documents (verified by participants who were native speakers of the languages)
 - » Two different video summarization models
 - » A proof-of-concept using object detection models to summarize network diagrams
 - » Summarization of network traffic in the form of packet capture data.

Recommender systems

Recommender projects this year tended towards evaluation rather than new models or techniques, but recommenders wound up as a connection to many projects in the other focus areas. Projects that were primarily recommender-based included:

- ▶ An exploration of the Simulated User Behavior Environment for Recommender systems (SUBER), which demonstrated the utility of the approach for optimizing recommenders in an environment where user feedback is usually scarce.
- ▶ A set of recommendations to improve the reliability of model comparisons when using item-sampling to evaluate recommender performance.
- ▶ A proof-of-concept solution using ML operations (MLOps) best practices to train, serve, and monitor recommender models at scale; this formed the basis for a fully formed prototype, ElectricAugury.

- ▶ Two focused discovery activities, centered around analysts' perceptions of recommender systems.
 - » The first focused on finding gaps and inefficiencies in commercial models in order to provide direction for a more effective analyst-focused system.
 - » The second delved into the issues of trust, and how to design and implement systems that convey recommendations in a way that enhances the user's trust in the system.
- ▶ Two studies using eye-tracking data to aid in interface design:
 - » The first compared the experiences of expert and novice users of a TLDR prototype to inform an iterative design process that could improve the ability to highlight important information to the less-experienced user.
 - » The second study then used this data as a baseline to create a synthetic dataset of users with varying experience levels.
- ▶ Two projects were LLM-related:
 - » One evaluated hallucination-detection metrics, with the key finding that summaries generated by GPT-4o are not significantly better than models available in 2023, possibly indicating that increasing volumes of training data are not leading to a corresponding increase in output quality.
 - » The second project developed an initial taxonomy for LLM evaluations, with the goal of simplifying the process of selecting evaluation metrics and enhancing the understanding of results.
- ▶ Finally, a deep dive into the decision-centered perspective on the TLDR itself, providing insights into how future SCADS prototype projects can improve their chances of deployment, and transition to the operational environment.

HCI

In a way, HCI is a catchall focus area.

Recommendations and summaries are not created in a vacuum; they have to be shown to a user, who has to do something with them, so hopefully most projects are giving at least some thought to the human user. At the same time, that makes HCI a highly collaborative area, and one that is in many ways most important to the ultimate success of a TLDR. HCI projects at SCADS included:

- ▶ A case study combining two SCADS 2023 projects: the Analyst's Hierarchy of Needs, a framework modeled after Maslow's hierarchy, to capture the layered and interrelated nature of analysts' information system needs; and Bootstrapping, an end-to-end TLDR prototype. The researchers' comprehensive study led to key recommendations for increasing personalization and usability of the tool.
- ▶ Two studies into user memory:
 - » One study considering memory as a form of summary evaluation by comparing automated summaries to next-day human summaries of the same text.
 - » A study seeking to design interfaces to aid memory retention and recall, thus reducing cognitive demand on the user.
- ▶ Two studies on the effects of cognitive demand on the analyst:
 - » One study delved into the manifestation of biases (e.g., confirmation bias, recency bias) under high cognitive load.
 - » The second study found that mouse micro-movements are well-correlated with high cognitive demand, providing a noninvasive biokinetic measurement of task difficulty.

Knowledge representation and dataset creation

For the first two years of SCADS, much of the work in this area focused on the creation and application of knowledge graphs. This year, research in knowledge representation branched out into different areas:

- ▶ Research into NER led to a demonstrated capability to extract entity information from non-English text without the need to first translate the text.
- ▶ In a related study, a researcher developed initial approaches for entity resolution, allowing the linking of entries within or even across datasets that might be multiple representations of the same entity (e.g., a database listing both "David Pumpkins" and "David S. Pumpkins").
- ▶ An approach to normalizing embedding spaces. Retrieval-based ML models that compute

similarity of embeddings are reliant on the model that produced the embedding, but by aligning different embeddings into a normalized space, models can share embeddings without this reliance.

- ▶ Elaboration, an inversion of the summarization process in which summarized documents are provided to an LLM, which generates source documents these summaries could have been drawn from. This generates synthetic datasets of high-quality document-summary pairs that can be used to train tailored summarization models.

Prototyping and evaluation

Six projects demonstrated prototype solutions at our final read-out in July, showing a variety of concepts for a TLDR and its components. These included:

- ▶ OpenTLDR, a product based on a SCADS 2023 prototype and developed as a full-year LAS project to provide a plug-and-play framework for evaluating all the components of a TLDR individually or as a system.
 - » DIGGER, an analyst-focused environment built on this framework to translate information needs to transparent recommendations and summaries.
- ▶ An extension of the 2023 Bootstrapping prototype, to provide personalized models for content triage and recommendation, including timeline visualization and fine-grained model tuning options.
- ▶ MIND-SBERT, an article retrieval and summarization system that leverages an advanced natural language processing technique to search the Microsoft News Dataset (MIND).
- ▶ SummShaper, an interactive system that responds to user behavior to tailor its summaries to the user's inferred goals.

- ▶ In addition to the end-to-end prototypes, we also saw demonstrated solutions to the problem of deploying the models developed for use in a TLDR across a large enterprise.
 - » A scaling of the Model Deployment System developed at LAS.
 - » The previously mentioned ElectricAugury, an MLOps pipeline designed to deliver personalized recommender models at scale.

Week 9

Another new concept which debuted for SCADS 2024 was that a subset of our cleared researchers was invited to remain for a ninth-week “hackathon,” which attempted to apply research results from the summer to existing infrastructure. While many of the details of this work are classified, this group successfully demonstrated operational outcomes across all the focus areas of SCADS, showing that research in these areas can be immediately applicable in addition to forward-looking.

Looking forward to 2025

By the time you read this, another SCADS (2025) will be concluding, and recruitment will be underway for SCADS 2026. We're not certain whether the TLDR will remain the Grand Challenge, but the challenge will certainly involve the forefront of research in areas like recommender systems, automatic summarization, and HCI. The application process for non-government applicants is expected to close in mid-January; the call for applications for government participants typically runs from mid-January through early February. Visit <https://ncsu-las.org/scads>, or reach out to scads-apply@ncsu.edu for additional information about applying, or about the conference itself, or to inquire about a copy of our technical report .



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