Under clause 1 of Rule XXII, private bills and resolutions

were introduced and severally referred as follows: By Mr. BACHARACH: A bill (H. R. 10141) granting a pen-sion to John C. Kulpman; to the Committee on Pensions.

By Mr. BROOKS of Pennsylvania: A bill (H. R. 10142) to provide for an honorable discharge from the United States Army of John Sponseller; to the Committee on Military Affairs.

Also, a bill (H. R. 10143) granting a pension to Maude C. Cooper; to the Committee on Pensions.

By Mr. ECHOLS: A bill (H. R. 10144) granting an increase of pension to Mary A. Johnston; to the Committee on Invalid Pensions.

By Mr. HAWLEY: A bill (H. R. 10145) granting a pension to Irving Bunce; to the Committee on Pensions.

By Mr. KETTNER: A bill (H. R. 10146) to authorize the President of the United States to appoint Marion C. Raysor an officer of the Army; to the Committee on Military Affairs.

Also, a bill (H. R. 10147) granting an increase of pension to

Elizabeth A. Hinman; to the Committee on Invalid Pensions. Also, a bill (H. R. 10148) granting an increase of pension to Cordelia D. Maynard; to the Committee on Invalid Pensions.

By Mr. NEWTON of Missouri: A bill (H. R. 10149) granting an increase of pension to Catherine E. Brinkmann; to the Committee on Pensions.

By Mr. RANDALL of California: A bill (H. R. 10150) granting a pension to Sarah A. Dow; to the Committee on Invalid Pensions.

By Mr. WEAVER: A bill (H. R. 10151) making appropriation to compensate the Carolina Provision Co. for wood furnished the United States Government during the war; to the Committee on Claims. Also, a bill (H. R. 10152) granting a pension to Cornelia

Deal ; to the Committee on Pensions.

Also, a bill (H. R. 10153) granting a pension to Lewis A. Boone; to the Committee on Pensions.

By Mr. WILSON of Illinois: A bill (H. R. 10154) granting an increase of pension to James Scott; to the Committee on Invalid Pensions.

PETITIONS, ETC.

Under clause 1 of Rule XXII, petitions and papers were laid on the Clerk's desk and referred as follows:

By Mr. BABKA: Petition of Local No. 51, American Federation of Railroad Workers, of Cleveland, Ohio, protesting against the passage of the Cummins bill; to the Committee on Inter-State and Foreign Commerce. By Mr. ELSTON: Petition of Metal Trades Council of Ala-

meda and Contra Costa Counties, Calif., relative to the industrial strike in the shipbuilding and metal trades industry; to the Committee on the Judiciary

By Mr. FESS: Petition of 10 citizens of Springfield, Ohio, protesting against mob violence; to the Committee on the Judiciary.

By Mr. KIESS: Papers to accompany House bill 9507, granting a pension to Charles I. Meck; to the Committee on Pensions.

By Mr. LINTHICUM : Petition of R. Walter Graham, of Baltimore, Md., favoring legislation which will give the railroads a square deal; to the Committee on Interstate and Foreign Commerce.

Also, petition of John H. Dockman & Son, per James M. Smith, of Baltimore, Md., favoring the passage of Senator CALDER's bill; to the Committee on Interstate and Foreign Commerce.

Also, petition of United States customs inspectors of the port of Baltimore, Md., favoring the passage of House bill 6577; to the Committee on Ways and Means.

By Mr. McGLENNON: Petition of J. P. O'Connor, secretary Michael Davitt Branch, Friends of Irish Freedom, relative to the Irish Republic; to the Committee on Foreign Affairs. By Mr. MEAD: Petition of Plimpton-Cowan Co., of Buffalo,

N. Y., protesting against the passage of the Steenerson bill, House bill 5123; to the Committee on the Post Office and Post Roads.

By Mr. O'CONNELL: Petition of Smith & Hemenway Co. (Inc.), of Irvington, N. J., favoring the passage of House bills 5011, 5012, and 7010, relating to patents; to the Committee on **Patents**

By Mr. THOMPSON: Petition of sundry citizens of Ohio, asking consideration of the Cummins bill now before Congress, which takes away individual initiative, and asking that fair and wise treatment be given the railroad security holders in order to promote the development and prosperity of the United States; to the Committee on Interstate and Foreign Commerce.

SENATE.

FRIDAY, October 24, 1919.

(Legislative day of Wednesday, October 22, 1919.)

The Senate met at 12 o'clock noon, on the expiration of the recess.

TREATY OF PEACE WITH GERMANY.

Mr. HITCHCOCK. Mr. President, I ask to have a number of telegrams printed in the RECORD. I should like to have the one send to the desk read.

The PRESIDENT pro tempore. The Secretary will read, if there be no objection.

The Secretary read as follows:

GRAND RAPIDS, MICH., October 22.

Senator HITCHCOCK, Washington, D. C .:

Senator HITCHCOCK. Washington, D. C.: Resolved, That the National Council of Congregational Churches, now in session at Grand Rapids, Mich., volces its grafitude to Almighty God for the triumph of right over might and the return of peace. The coun-cil favors the ratification and adoption of the peace treaty and the cov-enant of the league of nations without amendments and with only such reservations as shall strengthen the moral influence of the United States. While not indifferent to imperfections, and anticipating adjust-ments under the test of actual operation, the council regards the league as substituting reliance on moral principles effectively organized for dependence on military policy subject to the balance of power. The council supports the covenant as the only political instrument now varilable by which the spirit of Jesus Christ may find wider scope in practical application to the affairs of nations. Through this covenant the conscience of mankind registers its determination to renounce aggressive warfare, and the United States assumes responsibility in promoting freedom and justice among the peoples of the earth. *Resolved*, That a copy of these resolutions be sent by telegraph to the Committee on Foreign Relations of the United States Senate. By order of the council. W. EL LOUGER, Secretary. Mr. HITCHCOCK. I also ask to have printed in the RECORP.

Mr. HITCHCOCK. I also ask to have printed in the RECORD, without reading, resolutions unanimously adopted after full discussion in Chicago by the Baptist Ministers' Conference of Chicago and vicinity, in support of the league of nations. There being no objection, the resolutions were ordered to be

printed in the RECORD, as follows:

BAPTIST MINISTERS' CONFERENCE OF CHICAGO, ILL.,

Chicago, Ill., October 14, 1919.

The Hon. G. M. HITCHCOCK, United States Senate, Washington, D. C.

DEAR SIR: I have the honor to inclose herewith and forward to you a resolution which was presented at and, after full discussion, unanimously adopted by the Baptist Ministers' Conference of Chicago and vicinity, in regular session, Monday, October 13, 1919.

Very respectfully, yours,

C. T. HOLMAN, Secretary.

Whereas the loss of millions of lives and the wastage of billions of treasure in the World War most impressively admonish us to provide against another such war; and

Whereas America's part in the late war has given our Nation a commanding position in world affairs and this influence should be used to help organize the nations against war; and

Whereas the covenant for a league of nations is part of the peace treaty, and if agreed to by the nations of the earth will make another great war almost an impossibility; and

Whereas this covenant for a league of nations is not a legal, but a high moral bond and is made in the spirit so native to Baptists, being a spiritual organization that will hold the nations together for common ends; and

Whereas the Northern Baptist Convention, under date of June 2, 1919, passed the following resolution: "Resolved, That we express our gratitude to God for the

return of peace; that we recognize in the Paris covenant for the league of nations a great step in the advance of Christian civilization; and that we urge our people to use their utmost influence to secure its ratification"; and

Whereas the following religious bodies have expressed themselves in much the same manner in favor of the proposed league of nations

The Methodist Episcopal, July 4, 1919;

General Assembly of the Presbyterian Church in the United States of America, May 15, 1919;

The Board of Bishops of the United Brethren Church;

Sections of the Congregational body;

Many bishops and other religious leaders for their groups;

The Federal Council of the Churches of Christ in America,

in the following plea at Cleveland, Ohio, May 6, 7, 8, 1919: "That we express our gratitude for the establishment of the league of nations as agreed upon by the Paris peace conference, and pledge our support in securing its ratification by the Senate of the United States, and our devotion to make it a success ": Therefore be it

OCTOBER 24.

Resolved by the Baptist Ministers' Conference of Chicago and vicinity in regular meeting this Monday morning, October 13, 1919, First. That we express our great joy in the thought of the world being leagued together against war and for peace in international relations.

Second. That the covenant for a league of nations as part of the peace treaty is the beginning of a new and powerful fellowship of the nations, which will bind the earth together for peace and mutual good will.

Third. That we urgently request the Senators from Illinois and their fellow Members of the United States Senate to agree to this new covenant as part of the peace treaty and to do so without amendment or reservation, which would make it necessary to resubmit the treaty of peace to the peace conference, and thus dangerously delay the making of peace among the nations.

Fourth. That we are not opposed to such interpretations of the various provisions of the treaty and the covenant as shall make clear our own understanding of the obligations we thus assume, and that these interpretations become a part of the record of ratification.

Fifth. That we urge our Baptist people to use every proper effort to bring our Senate to an early vote on ratification of the peace treaty and the consequent creation of the league of nations. We believe that the ratification of peace awaits only the vote of our National Senate.

Sixth. That copies of this resolution be given our Baptist newspapers, furnished to the daily press, sent to the United Senators from Illinois, filed as a petition to the Senate, and spread upon our own records. (Signed)

CARL D. CASE, President, C. T. HOLMAN, Secretary,

Baptist Ministers' Conference of Chicago and Vicinity.

Mr. HITCHCOCK. Also resolutions unanimously adopted by the Second District California Congress of Mothers and Parent-Teacher Associations, representing 5,000 mothers in northern California, in favor of the league of nations. There being no objection, the resolutions were ordered to be printed in the Parcon as follows:

printed in the RECORD, as follows:

CALIFORNIA CONGRESS OF MOTHERS AND

PARENT-TEACHER ASSOCIATIONS, Los Angeles, October 11, 1919.

Senator HITCHCOCK, Senate Office Building, Washington, D. C.

DEAR SENATOR HITCHCOCK: The Second District, California Congress of Mothers and Parent-Teacher Associations, representative of 5,000 mothers in northern California unanimously adopted the following resolutions:

- "Whereas the late war was fought by the allied peoples to end war, as the great statesmen have testified, not once but many times; and
- "Whereas the peace conference at Paris has drawn up a constitution of the league of nations designed to achieve peace: and
- "Whereas we, the members of the Second District, California Congress of Mothers and Parent-Teacher Associations, representing 5,000 women in seven northern counties in California, desire an end of wars, and believe that the league of nations will make for peace: Therefore be it

"Resolved, That we heartily indorse the league of nations; that we urge our fellow-citizens to support it: that we call upon our representatives in the Senate to ratify it; that we send copies of these resolutions to President Wilson, Secretary Lansing, Senators JAMES D. PHELAN and HIRAM JOHNSON, and to our Representatives; and that we give copies of the same to the press."

We, as a Nation, must think constructively-not destructively. "America's participation in the war was to make the world safe for democracy," and we believe the league of nations, without reservation or amendment, is a step of tively. progress.

The opportunity has come to finish the task undertaken for the benefit of mankind. Let us accept the responsibility, realizing the magnitude of power for good America has, and let us show the generations to come that true democracy never dies. Cordially,

Mrs. L. P. Boyce,

Secretary, Women's League for the Peace Treaty.

Mr. HITCHCOCK. Also a letter from Mr. Hamilton Holt, editor of the Independent, giving the result of a postal-card vote among returned soldiers and sailors from France, representing 554 for the league of nations as against 12 who were opposed and 5 who wanted reservations.

There being no objection, the letter was ordered to be printed in the RECORD, as follows:

THE INDEPENDENT, New York, October 20, 1919.

New York, October 29, 1913. Senator G. M. HITCHCOCK, United States Senate, Washington, D. C. My DEAR SENATOR HITCHCOCK : I wrote to Mr. Frank Andrews, who is the chairman of the League to Enforce Peace, in Fall River, and who was presiding officer when I had my debate there, for the informa-tion concerning which I spoke to you, and I have received the inclosed letter. He told me that they originally sent out 2,500 questionnaires to returned soldiers in their neighborhood, and these are the replies that he got. I think it will be very interesting when some one says the soldiers are against the league of nations. Very truly, yours, HAMILTON HOLT. Editor.

FALL RIVER, MASS., October 16, 1919.

Mr. HAMILTON HOLT, Independent Corporation, 119 West Fortieth Street, New York City.

MY DEAR MR. HOLT: Yours of the 14th instant at hand. The result of the poll among the returned soldiers and sailors was 554 for the league of nations, 5 wanted reservations, and 12 were opposed. Very truly, yours,

FRANK L. ANDREWS.

Mr. HITCHCOCK. Also a number of communications from California, representing protests against the attitude of the Senator from California [Mr. JOHNSON].

There being no objection, the telegrams were ordered to be printed in the RECORD, as follows:

LOS ANGELES, CALIF., October 21, 1919.

printed in the RECORD, as follows: Los ANGELES, CALIF., October 21, 1919. Hon. GILBERT HITCHCOCK, United States Senate, Washington, D. C.: On October 5 the Los Angeles branch of the League to Enforce Peace conveyed to the United States Senate through you certain facts to con-vince them that the people of the State of California were not in har-mony with the views and stand expressed and taken by Senator JOHNSON on the peace treaty and the covenant. We are now conveying to you additional facts which conclusively prove that our former stand was correct, and that the people of this State, if given an opportunity at the polls, would overwhelmingly re-pudiate the Senator and his stand upon the covenant. In a very recent letter written by former Senator Prescott F. Cogs-well, now supervisor of the first district in Los Angeles County, con-cerning Senator JOHNSON's attitude, he sald: "During the six years that Senator JOHNSON was governor of Cali-fornia as a member of the California-Senate I gave him undivided sup-port, but I regret to say that in his present attitude upon this question he does not represent either the people of California or the Republi-can Party of this State. At a meeting recently at which was present a man who was candidate for governor of this State on the Republi-can Party of this State. At a meeting recently at which was present a man who was candidate for governor of the State on the Republican ticket six years ago; a man who was a candidate for United States Senator on the Republican ticket eight years ago, and who is being seriously considered as a candidate a year hence; the chairman of the county Republican central committee; and a number of the most promi-nent members of the Republican State central committee, it appeared to be the unaninous opinion of all that if the ratification of the peace treaty and league of nations were left to a vote of the Republicans of the State of California is clearly expressed in a resolution passed at san Bernardino

"Whereas there has been much confusion in the minds of some of our citizens with reference to the league of nations, which confusion has been encouraged and increased by certain petty politicians and radical newspapers, some of which had doubtful tendencies with regard to their patriotism : Therefore be it

has been encouraged and increased by certain petty politicians and regard to their patriotism : Therefore be it "Resolved by the Los Angeles annual conference of the Methodist Church South, meeting in San Bernardino on October 16, 1915. "First, That any man who endeavors to inject a spirit of bitterness and controversy into the present international situation is not only a trainer of his country but a trainer to the world. "Second, That we favor the adoption of the league of nations with-out amemments or reservations. "Third, That we request our Senators from Arizona and California to support and vote for the same." "Our organization has received since our last report resolutions from organizations and groups of people from all southern California saking for the immediate ratification of the covenant without amendment, in-cluding the Los Angeles High School Teachers' Association, representing eleven hundred teachers; the faculty of the University of Southern California ; the Glendale Union High School ; Pomona College ; and in-numerable other educational institutions. Many women's clubs have adopted similar resolutions. Orange County League to Enforce Peace, composed of former supporters of Senator Johnsox, has sent communi-cations demanding the Senator's support of the covenant of the league. The California Teachers' Association in Oakland last week, twenty-three hundred the league. In fact, the churches and educational insti-tutions of our State stand almost unanimously in favor of the adoption of the league covenant without amendment. Nearly every county in southern California from many commercial, financial, and industrial noverther. California from many commercial, financial, and industrial orderers, churches, and lodges shows a vote of 16,710 for adoption of the league covenant without amendment. Nearly every county in southern California her approval of the league speaks for itself: "We, the undersigned, former supporters of Senator Jounsox, have romindered the pleas which he made in this State in o

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Mr. HITCHCOCK. Also, telegrams indicating the drafting of petitions with hundreds of signatures forwarded to the Senator from California [Mr. JOHNSON] against his position in the Senate.

There being no objection, the telegrams were ordered to be printed in the RECORD, as follows:

SAN FRANCISCO, CALIF., October 17, 1919. Senator GILBERT M. HITCHCOCK, Senate Office Building, Washington, D. C.:

To-day mailed 829 names on petition to JOHNSON. Congratulations on Shantung vote.

WOMAN'S LEAGUE FOR PEACE TREATY. Mrs. RAY LYMAN WILBUR, President. Mrs. L. T. BOYCE, Secretary.

SAN FRANCISCO, CALIF., October 20, 1919.

Senator GILBERT M. HITCHCOCK, Senate Office Building, Washington, D. C.:

To-day mailed 499 names on petition to Senator Johnson. WOMAN'S LEAGUE FOR PEACE TREATY. Mrs. RAY LYMAN WILBUR, President. Mrs. L. P. BOYCE, Secretary.

Mr. HITCHCOCK. Also a brief article by Chief Justice Frank M. Angellotti, of the Supreme Court of California, on the subject of the vote of the British Empire compared with the vote of other nations.

There being no objection, the matter referred to was ordered to be printed in the RECORD, as follows:

THE "SIX TO ONE VOTE" OBJECTION TO THE TREATY.

[By Frank M. Angellotti, Chief Justice of the Supreme Court of California.]

"Much of the opposition to the ratification of the treaty is based on the claim that the British Empire is given by the provisions of the covenant of the league of nations six votes to the one vote of the United States of America. This claim rests on the fact that Canada, Australia, South Africa, New Zealand, and India are all members of the league. It is, of course, impossible to conceive of any effective league without the participation of such self-governing dominions as Canada, Australia, New Zealand, and South Africa. At the same time all of the five are, in a sense, integral parts of the British Empire, and if it were true that by reason of the vote they are given as separate units, the interests of America may be substantially prejudiced, no real American could approve the proposed compact as it stands.

"Careful consideration of the provisions of the covenant, however, demonstrates that there is no possible prejudice to America therein.

"The functions of the league are to be exercised by the council and the assembly.

' It is only in the assembly, where each member of the league has one vote, that any of these dominions or colonies of the British Empire has a vote, or ever can have a vote without the consent of the United States of America. No one of them is now entitled to a vote in the council, which will consist solely of representatives of the principal allied and associated powers (the United States of America, the British Empire, France, Italy, and Japan), and, until other selections by the assembly, the representatives of Belgium, Brazil, Spain, and Greece, each parties to the dispute,' make and publish a report containing a

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nation being entitled to one vote only (art. 4, covenant). place of any of the last four named nations the assembly may from time to time select other members of the league for representation in the council, but a unanimous vote of the assembly is essential to any such selection. This is so because article 5 of the covenant provides that except where otherwise expressly provided in the covenant or by the terms of the treaty, decisions at any meeting of the assembly or of the council shall require the agreement of all the members of the league represented at the meeting. It is not otherwise provided as to such selections. The United States is a member of and has a vote in the assembly, and consequently there can be no such selection without her consent. Again, with the approval of the majority of the assembly, the council may name additional members of the league whose representatives shall always be members of the council. This must be done by the council by unanimous vote. Obviously America's consent is here essential. Again, the council may in-crease, with the approval of the majority of the assembly, the number of members of the league to be selected by the assembly for representation on the council. Here, too, the selection by the assembly must be by unanimous vote. (See art. 4, covenant.) These are all the provisions as to membership in the council. It is perfectly plain that without the consent of America neither Canada, Australia, New Zealand, South Africa, nor India, nor indeed any member of the league other than the nine now specified in article 4, can ever be represented in the council, except as the five just named are represented by the British Empire with its one vote.

We come, then, to a consideration of how we can be prejudiced by these votes in the assembly. Here, again, it is obvious that in all matters in which a unanimous vote is required we can not be injured, as our one vote therein amounts to an effectual veto of action. What may the assembly do by less than a unanimous vote?

1. By a two-thirds vote it may admit to membership in the league any fully self-governing state, dominion, or colony giv-ing effective guaranties of its sincere intention to observe its international obligations, and accepting such regulations as may be prescribed by the league in regard to armaments, etc. (art. 1). It is evident that the addition of a new member even against our vote, a most improbable contingency, could not prejudice us, if by the vote of such member, when in, nothing of importance can yet be done, unless we by our own vote consent thereto. "2. By a majority vote it may regulate all matters of pro-

cedure at its meetings, including the appointment of committees to investigate particular matters. (Art. 5.) These matters are manifestly unimportant.

"3. As already noted, it may, by a majority vote, approve the unanimous selection by the council of additional members of the league, whose representatives shall always be members of the council; and by majority vote may approve unanimous action by the council increasing the number of members of the league to be unanimously selected by the assembly for repre-sentation on the council. Obviously our vote is required for any action.

"4. By a majority vote it may indicate its necessary approval of the unanimous selection by the council of any successor to the person named in the covenant as the first secretary general of the league, or any subsequent incumbent of that office. The secretaries and staff of the secretariat are apof the council. (Art. 6.) Here again our vote is required.

"5. By a majority vote it may ratify such proposed amend-ments to the covenant as are unanimously ratified by the members of the league whose representatives composed the council. (Art. 26.) Again our vote is required.

"If there be anything in any of these matters by which we may be prejudiced by the votes of Canada, Australia, New Zealand, South Africa, and India, it certainly is not apparent.

"In only one other instance can the assembly do anything by less than a unanimous vote. In the event of a dispute between members of the league likely to lead to a rupture, which is not settled and as to which the parties do not agree to a submission to arbitration, to a tribunal agreed upon by them, as they undertake to do by the terms of the covenant wherever the dispute is of such a nature as to be suitable for submission to arbitration, and as to which the council, to which the matter may then be submitted for consideration, either on its own motion or at the timely request of either party, makes a reference to the assembly, the assembly may, with the concurrence of the representatives of all the members of the league represented on the council and of a majority of the other members of the league, 'exclusive in each case of the representatives of the

statement of the facts of the dispute and the recommendations which are deemed just and proper in regard thereto. (Art. 15.) The same thing is true as to a dispute between a member of the league and a State not a member of the league, and between States not members of the league. As to the immediate question under consideration, it is manifest that where we are not a party to the dispute, being a member of the league represented on the council, our concurrence is essential to any report of the assembly, for it is so expressly provided. And if Canada, Australia, New Zealand, South Africa, and India are parts of the British Empire, as is conceded, wherever one of them or the British Empire itself is a party to the dispute, it would seem that all of them are necessarily parties to the dispute, and that none of them can have a vote in the matter of such report, for the language excludes ' the representatives of the parties to the dispute.' This certainly is a plain, common-sense construction of the provisions of the covenant, and the one all the members of the league will doubtless insist on in any possible dispute with the British Empire or any of its dominions or colonies. So that in any possible dispute between us and the British Empire or any of its integral parts which may finally be referred to the assembly for a report, while our vote is excluded, so likewise are the six votes of the British Empire and its five constituencies. It may safely be assumed, I take it, that as to any dispute between us and some other member than these, which may be so referred for a report, there can be nothing other than advantage to us in the participation as separate voting entities of Canada, Australia, South Africa, and New Zealand. In any event it would seem that a complete answer to any objection based on the existence of these so-called extra votes in the assembly in the matter of the report to be made, is to be found in the fact that, regardless of who are the parties to the dispute, the report of the assembly to be effective for any purpose must be concurred in by the representatives of every one of the members of the league represented on the council, exclusive of the parties to the dispute, exactly as in the case of a report of the council.

"Moreover, it is most unlikely that any dispute to which we may be a party will ever be referred to the assembly for a report. The first obligation imposed by the covenant in case of such a dispute is to seek a settlement by arbitration, the agreement of all the members being to submit the subject matter to arbitration by a court of arbitration, agreed on by the parties or stipulated in any convention existing between them. In this connection the establishment of a permanent court of international justice is provided for, and to this court or any other tribunal agreed upon by the parties the matter may be submitted. It is only in the event that a submission to arbitration is not agreed upon that the matter is to be submitted to the council of the league. Such a submission is effected by any party to the dispute giving notice of the existence of the dispute to the secretary general. When it is so submitted the first duty of the council is to endeavor to effect a settlement of the If it succeeds in doing this, of course, the matter is dispute. ended. If not so settled, the council may make a report, which to be effective for any purpose whatever must be unanimously agreed to by the members thereof other than the representatives of one or more of the parties to the dispute, or it may refer the dispute to the assembly; and it must so refer it when either party to the dispute so requests within 14 days after the submission of the dispute to the council.

"Furthermore and most important: The only effect of an effective report by either council or assembly is as follows: The report must contain a statement of the facts of the dispute and the recommendations which are deemed just and proper in regard thereto. 'The members of the league (including, of course, the disputants) agree that they will not go to war with any party to the dispute which complies with the recommendations of the report.' (Art. 15.) Should any member of the league resort to war in disregard of its obligations in this behalf it will be deemed to have committed an act of war against all other members of the league, who undertake to then proceed in the manner provided in article 16. Only if the disputant resorts to war with another party which has complied with the recommendations of the report is there any action against it by the other members of the league based on the report.

"In the light of these facts, does it not seem that the objection we have discussed is entirely without substantial merit, and that it affords no good ground for the rejection of the treaty as it now stands, as is in effect proposed by an attempted amendment favorably reported by a majorty of the Senate Com-mittee on Foreign Relations?"

Mr. ROBINSON. I present a resolution adopted by Centerville Camp, No. 14439, Master Woodmen of America, of Hope,

Ark., touching the ratification of the league of nations, which I ask may be referred to the Committee on Foreign Relations. The PRESIDENT pro tempore. Without objection, it will be so referred.

RAILROAD CONTROL.

Mr. LA FOLLETTE. Mr. President, on yesterday, as appears by the RECORD this morning, the chairman of the Committee on Interstate Commerce reported the bill for the return of the railroads to private interests, and stated that he was authorized by the committee to make the report. As there was no morning hour I had no notice of the fact that the report was to be presented on yesterday. Otherwise I would have been present, and would have stated that the report was not a unanimous one from the committee; that I dissent from the report; and that I shall at such time as the written report is filed by the chairman of the committee ask leave to file as a minority my views in dissent. I shall at the appropriate time present a substitute proposition to that reported by the committee.

The PRESIDENT pro tempore. The Chair ought to state that the present occupant of the chair as chairman of the Interstate Commerce Committee in presenting the bill stated that later there would be both a majority and a minority report.

Mr. PHELAN. I have a telegram from railroad interests in California affecting the railroad bill before the Senate which I desire to have printed in the RECORD.

There being no objection, the telegram was ordered to be printed in the RECORD, as follows:

LOS ANGELES, CALIF., October 15, 1919. Hon. JAMES D. PHELAN, Senate, Washington, D. C.:

Hon. JAMES D. PHELAN, Senate, Washington, D. C.:
Electric railways in California are unanimous and very carnest in conclusion that legislation related to return of steam railroads to private control should not include interurban and street railway system in any manner, even though some of them may, as incidental to their other business, be engaged in interstate traffic. We, of course, as connections of steam roads expect to be controlled with respect to interstate rates and safety-appliance acts, as we are now, but national legislation as otherwise proposed will not help and is api to harm us greatly. Our revennes, whether we do interstate business or not, are dependent to the extent of 90 per cent or more upon traffic purely local to our lines, and in many cases 100 per cent. So dependent rates, upon which we live without exception, are dependent upon local con-ditions, including motor-vehicles competition, franchise obligations, State and city control, and attitude of public; and while you can not help us in such matters by national legislation, you may harm greatly through other measures in your bill. A highly important industry, already finding it difficult to live, the conditions on the electric lines that have interstate business are apt, in large measure, to control conditions on those that do not, and so we feel we have one common interest in asking that all interurban and street railways central California Bakersfield & Kern Electric Railway; Central California Bakersfield & Kern Electric Railway; Contral California Antioch & Eastern Railway; Pacific Coast Railway; Pacific Electric Railway (San Diego Electric Railway; Pacific Electric Railway (San Diego Electric Railway; San Diego & Arizona Railroad; San Diego Electric Rail-way; San Francisco, Nepa & Calistoga Railway; San Francisco-Oakland Terminal Railway; Stockton Electric Railroad; Union Traction Co.; United Rail-roads of San Francisco; Visalia Electric Railway; Sockton Electric Railfornia electric railway associations.)

JAPANESE IMMICRATION.

Mr. PHELAN. I also present a resolution of the Native Sons of the Golden West, Colusa Parlor No. 69, of Colusa, Calif., protesting against the present conditions of the immigration of Japanese to this country, which I ask may be printed in the Record. There being no objection, the resolution was ordered to be printed in the RECORD, as follows:

- "Whereas we are deeply and vitally interested in the advance-ment of the State of California and the welfare of the people; and
- "Whereas the Japanese and Hindu population in California is increasing rapidly; and
- "Whereas these people will always remain in our midst an alien element, unassimilated and unassimilable; and
- "Whereas their presence here lays the foundation for a race problem more serious than any that ever confronted us and may lead to armed conflict, which may again involve the world, since at least one of these races will be backed by a proud and war-like nation; and
- "Whereas the only way to solve a race problem is to stop it before it begins; and
- Thereas the most feasible way to stop it is the prohibition of immigration from oriental countries: Now therefore be it

"Resolved by Colusa Parlor, No. 69, Native Sons of the Golden West, That our Senators, HIRAM W. JOHNSON and JAMES D. PHELAN, and our Representative, CLARENCE F. LEA, be asked to use their best and utmost endeavors in favor of the following proposition, to wit:

"1. Cancellation of the 'gentlemen's agreement." "2. Exclusion of 'picture brides.'

"3. Rigorous exclusion of Japanese as immigrants.

"4. Confirmation and legalization of the policy that Asiatics shall be forever barred from American citizenship.

"5. Amendment to section 1 of Article XIV of the Federal Constitution providing that no child born in the United States of foreign parents shall be considered an American citizen unless both parents are of a race that is eligible to citizenship. "Be it further resolved, That a copy of this resolution be sent to each of said Members of Congress.

[SEAL.]

"NATIVE SONS OF THE GOLDEN WEST, "COLUSA PARLOR, NO. 69.

"Attest:

"W. G. DANSON, Recording Secretary."

THREATENED COAL STRIKE.

Mr. THOMAS. I have been requested to ask permission to have inserted in the RECORD three telegrams from my State relating to the present coal strike.

There being no objection, the telegrams were ordered to be printed in the RECORD, as follows:

DENVER, COLO., October 20, 1919.

Hon. CHARLES S. THOMAS, United States Senate, Washington, D. C.:

United States Senate, Washington, D. C.: The demand of the coal miners for a 60 per cent increase in wages and a reduction in working hours at the mines from 48 to 30 hours per week will mean a heavy increase in cost of coal to the consumers and industries which they can ill afford, and the reduced production of coal due to fewer hours worked will cause a shortage of coal that will result in suffering to every community in the country There is not enough coal produced now to take care of the present demand. With the entire winter before us, we sincerely trust you will use your good offices in trying to prevent such a calamity by vigorously opposing a strike, oppos-ing any increase in wages to the men at the mines, or any decrease in the present working hours. THE UNITED STATES PORTLAND CEMENT CO.

DENVER, COLO., October 20, 1919.

DENVER, COM, UNITED STREAM OF THE ADDRESS OF THE AD

DENVER, COLO., October 21, 1919.

DENVER, COLO, OCCOUNT A, DEN-Hon, CHARLES S, THOMAS, United States Senate, Washington, D. C.: The threatened coal strike will mean nation-wide suffering and closing down of all industries. The demands made by coal miners for a 30-hour week and 60 per cent increase in wages will raise the price of coal to a figure that will be prohibitive and at the same time curtail the pro-duction of many million tons annually. There is not enough coal pro-duced now under eight hours per day worked at the mines to take care of the present demand. With the entire whater before us, every indi-vidual and industry is vitally interested, for the result will be an enor-mous increase in the cost of all the necessities of life. We sincerely trust you will use your influence to avert strike and to oppose any settlement that would result in an increased cost of coal to the consumer or any change in present working hours at the mines, in view of the fact that present wages for mine labor are commensurate with present living costs and the eight-hour day is a very reasonable workday. THE DENVER MFRS. ASSN.

Mr. WARREN. I ask to have one telegram of five lines read and the signatures of several others given that refer to the same subject.

The PRESIDENT pro tempore. If there be no objection, the Secretary will read.

The Secretary read as follows:

CASPER, WYO. October 23, 1919.

Hon. F. E. WARREN, United States Schate, Washington, D. C.: As business men of Wyoming and in the interests of commercial life of America we urge and carnestly bespeak your influence to avert threatened coal strike as we feel that the consequences of such strike would only spell ruin to business. We are short 3,000 tons now. NATRONA FUEL CO.

Mr. WARREN. I have differently worded telegrams but referring to the same subject from the Casper Coal & Coke Co., a large operator named W. R. Johnson, the Natrona Power Co., the Natrona Fuel Co., the National Supply Co., and an individual coal owner by the name of George Stilphen, and also from the Bennett Oil Co. and the Leidecker Tool Co., which I ask may be printed in the RECORD.

There being no objection, the telegrams were ordered to be printed in the RECORD, as follows:

CASPER, WYO., October 23, 1919.

Hon. F. E. WARREN, United States Senate, Washington, D. C.:

As citizens and business men of Wyoming and in the interests of the commercial and social life of America, we urge and earnestly bespeak your influence to avert the threatened coal strike, as we feel that the consequences of such a strike would spell ruin to business. CASPER COAL & COKE CO.

CASPER, WYO., October 23, 1919.

Hon. F. E. WARREN, United States Senate, Washington, D. C.: As citizens and business men of Wyoning and in the interests of the commercial and social life of America, we urge and earnestly bespeak your influence to avert the threatened coal strike, as we feel that the consequences of such a strike would only spell ruin to business. W. R. JOHNSON,

CASPER, WYO., October 23, 1919.

Hon. F. E. WARREN, United States Senate, Washington, D. C.:

As citizens and business men of Wyoming and in the interests of the commercial and social life of America, we urge and earnestly bespeak your influence to avert the threatened coal strike, as we feel that the consequences of such a strike would only spell ruin to business. NATBONA POWER CO.

CASPER, WYO., October 13, 1919,

Hon. F. E. WARREN, United States Senate, Washington, D. C.:

As citizens and business men of Wyoming and in the interests of the commercial and social life of America, we urge and earnestly bespeak your influence to avert the threatened coal strike, as we feel that the consequences of such a strike would only spell ruin to business. NATIONAL SUPPLY CO.

CASPER, WYO., October 23, 1919.

Hon, F. E. WARREN, United States Senate, Washington, D. C.:

As citizens and business men of Wyoming and in the interests of the commercial and social life of America, we urge and carnestly bespeak your influence to avert the threatened coal strike, as we feel that the consequences of such a strike would only spell ruin to business. GEO. STILFHEN.

CASPER, WYO., October 23, 1919.

Hon. FRANCIS E. WARREN, United States Senate, Washington, D. C.: In behalf of the people of the State of Wyoming, we respectfully re-quest that you exert your influence toward effecting a settlement between the coal miners and operators, to the end that the impending strike and consequent suffering may be averted.

CASPER, WYO., October 23, 1919.

As citizens and business men of Wyoming and in the interests of the commercial and social life of America, we urge and carnestly bespeak your influence to avert the threatened coal strike, as we feel that the consequences of such a strike would only spell ruin to business. LEIDECKER TOOL CO.

UNITED STATES PATENT OFFICE.

Mr. ROBINSON. I desire to have printed in the RECORD a letter which I have received from George P. Kimmel, a patent attorney residing in the city of Washington, relating to the con-dition of the business in the Patent Office. I call the attention of the chairman of the Committee on Patents to the contents of this communication. I will not ask that it be read, but I do ask that it be printed in the RECORD.

There being no objection, the letter was ordered to be printed in the RECORD, as follows:

WASHINGTON, D. C., October 23, 1919.

WASHINGTON, D. C., October 23, 1919. Hon. JOSEPH T. ROBINSON, United States Senate, Washington, D. C. DEAR SIR: I write you about a matter that is of vital importance to the country as a whole and to many of your constituents in particular. As an attorney having a large practice before the United States Patent Office, I am in a position to know whereof I speak. When I say that conditions in the Patent Office are simply terrible and constantly grow-ing worse, I am not stating the facts too strongly. This is a matter over which the Commissioner of Patents certainly has no control, but It is something that must be put squarely up to Congress. It is something that patent attorneys, inventors, and manu-facturers throughout the United States are even more vitally interested in than the Commissioner of Patents and the employees in that branch of the Government service.

facturers throughout the United States are even more standy intertake in than the Commissioner of Patents and the employees in that branch of the Government service. Because a committee of Congress fails to realize the vital importance of this branch of the service is no reason why the matter should be dropped there. The situation plainly is that some of the very best men in the Patent Office have resigned and others will resign to accept posi-tions which will amply compensate them for the use of their extraordi-nary knowledge and experience. I am sure that the details of the lamentable situation that this is creating in the Patent Office can be obtained from the proper officials thereof. Taking one instance alone, that of the division which issues certified copies of patents, and they are seven months behind with their work. This means, in a great many cases, that inventors filing applications in Great Britain are compelled to pay a fine of \$11 because of their inability to file certified copies of their patent with the foreign application within the time limit pre-scribed by the British patent laws, while others may lose their foreign rights entirely by reason of this delay. The matter of procuring copies of patents cited in connection with searches or pending applications is absolutely exasperating to attorneys who must practice before the Patent Office. The other branches of the service are equally handi-

BENNET OIL CO.

Hon. F. E. WARREN, United States Senate, Washington, D. C.:

capped simply because Congress fails to appreciate the situation and meet it promptly and in an effective manner. Something must be done! That something must be done immediately! In the interest of your constituents—attorneys, inventors, and manu-facturers—won't you please lend your aid in this direction? Very respectfully,

GEO. P. KIMMEL.

CONFIRMATION OF ADMIRAL ROBERT E. COONTZ.

Mr. POINDEXTER. I ask unanimous consent to submit a report from the Committee on Naval Affairs as in executive session. I report favorably the nomination of Robert E. Coontz, to be Chief of Naval Operations in the Department of the Navy. I ask unanimous consent for its immediate considera-tion and confirmation and that the President be notified.

The PRESIDENT pro tempore. Is there objection? Without objection, the report will be received. The Secretary will state it.

The Secretary read as follows:

Rear Admiral Robert E. Coontz, United States Navy, to be Chief of Naval Operations in the Department of the Navy, with the rank of admiral, for the term of four years.

The PRESIDENT pro tempore. Without objection, the nomi-nation is confirmed and the President will be notified.

SEDITIOUS UTTERANCES BY STRIKERS.

Mr. HARDING. I send to the desk for printing in the Record a series of resolutions adopted by the Youngstown (Ohio) Chamber of Commerce, calling the attention of the Department of Justice to certain inflammatory revolutionary utterances made among the steel strikers of Youngstown without any governmental interference or restriction whatsoever. With the resolutions are certain quotations from these utterances which I think ought to be made a matter of record.

The PRESIDENT pro tempore. Without objection, the matter will be printed in the RECORD.

There being no objection, the matter referred to was ordered to be printed in the RECORD, as follows:

to be printed in the KECORD, as follows: Whereas certain meetings have been held in the city of Youngstown recently consisting of alleged radical elements; and Whereas such meetings have been addressed by openly avowed Bolshe-viki representatives; and Whereas the spreading of Bolsheviki propaganda by such addresses is to develop a dangerous condition in the already inflamed minds of the particular element likely to attend such meetings; and Whereas in view of the existing steel strike if is regarded as detrimental to the interests of the community as a whole to have such meetings occur with speakers repeatedly spreading the violent Bolsheviki propaganda: Therefore be it Resoluted That the Demartment of Justice of the United States be

propaganda: Therefore be it Resolved, That the Department of Justice of the United States be urged to take immediate cognizance of this condition and to have its representatives at Youngstown attend meetings of this character and to suppress all further possibilities through prosecution of speakers publicly preaching the Bolsheviki doctrines, which are openly and without equivo-cation of the most violent and seditious nature. THE YOUNGSTOWN CHAMBER OF COMMERCE, PAUL J. JONES, Vice President. FRED A. LABELLE, Secretary.

EXTRACTS OF SPEECHES MADE AT RESCH'S HALL, WEST FEDERAL STREET, OCTOBER 9 AND 15, 1919.

EXTRACTS OF STFECTION MADE AT TESCT'S HALL, WEST FLOCALL STREET, OCTOPER 5 AND 15, 1915. The object of these meetings, according to the assertions of the speak-crs, is to organize the workingmen for the purpose of taking forcible possession of the industries of the country and overthrowing the Gov-ernment. The following extracts from speeches made at these meetings are submitted as proof of their intentions: "With the fiame of the steel strike burning we will soon have fresh fuel added to our red fire by the coal miners' strike and then the rail-road workingmen will strike and help to keep the fires burning." "Socialism is dead. This is a revolutionary organization. This movement is spreading all over the world, and we are going to over-throw all capitalistic governments." "I am glad that they look upon me as a Bolshevik. I am looking for something to burst in the American Federation of Labor, and then Samuel Gompers will be sent the way of all kings and others who have betrayed the working class." "When the time comes we are going to march into these mills and take possession of them, and we will run them to suit ourselves." "The people are now receiving their pay for their loyality and patriot-ism to the United States Government during the war. At Gary, Ind., they are putting the people into stockades with barbed wire cat top. Your pay day will come in Youngstown when they send in the soldlers and plant machine guns on the corners of the streets."

THE HOUSING PROBLEM.

Mr. WADSWORTH. Mr. President, I ask that an address delivered by my colleague, Senator CALDER, at the sixteenth an-nual convention of the Real Estate Association of New York State on Saturday morning, October 18, be printed in the RECORD. This address has to do with a most important problem, namely, the housing problem, which my colleague has studied very care-fully and it contains an excellent résumé of the situation. I

ask that my colleague's address be printed in the RECORD. The PRESIDENT pro tempore. Without objection, it will be printed in the RECORD.

Senator CALDER's address is as follows:

Address of Senator Calder at the Sixteenth Annual Convention, Real Estate Association of New York State, Hotel McAlpin, New York City, on the Morning of Saturday, October 18, 1919. THE HOUSING PROBLEM.

"In discussing the housing problem as it affects the United States, we must note that 'it is a condition, not a theory, that confronts us.'

"This condition, stated in the simplest and most direct terms, is that the United States lacks approximately 1,000,000 dwellings to meet the normal needs of the population; that abnormal conditions in business, due in a large part to the war and gov-ernmental interference with the natural course of trade and business, has turned from the building industries the money usually invested therein, the result being growing congestion of population, increasing taxation, and higher rents, with no relief " In addressing the United States Senate on August 9, 1919, I

stated the situation, as I saw it, in the following language:

stated the situation, as I saw it, in the following language:
"During the war the policy of the Government was to divide its work among the different concerns in the same line in proportion to their capacity to perform. There was a fixed price and a fixed profit. There was fittle or no competition. It was, as the President has put it in dealing with our labor troubles, a matter of collective bargaining. The prices of a given article were practically the same, no matter from where or by whom quoted. To day one must pay practically the same price for what he buys, no matter who sells it to him.
"During the war we abolished the economic law of competition and in its place have created a system of cooperation, where men in every line of industry are assured a profit on their output. This is all very fine in theory, but what about the ultimate consumer? The man who builds houses to day not only competes with other men who have old houses for sale, houses built when prices for thematerial and labor that were wise enough the purchase houses under old-price conditions, the man who builds houses to-day runs a great risk of having difficulty in disposing of them unless they are unusually attractive and different in type from those built in prewar times.

" Referring to my remarks on the subject in the Senate during the year previous, I also stated as follows:

The periods is also stated as follows: "I pointed out then that the action of the Treasury Department and the Federal Reserve Board in discouraging the loaning of money for building purposes would bring on a situation that by this year would be exceedingly difficult. Building was also discouraged by the War Industries Board; in fact, that board, over my protest, issued an order, which was generally object, prohibiting building of every character without a permit from that board. Their object was, of course, to utilize the funds that would ordinarily go into building construction for the purchase of Liberty bonds and other war purposes. The War Industries Board also insisted that the material necessary for the con-struction of houses could not be spared and that the labor necessary for the same could be better utilized in manufacturing material for the Army and Navy abroad. I insisted that while every possible effort should be put forth to obtain for the Nation everything needed to carry out the war program, it was entirely unnecessary for us to break down the whole fabric of the building industry to carry out this purpose. I called the Senate's attention to this condition in detail, and I advised the War Industries Board that the complete destruction of our building organization would undoubtedly work have in the future. The results indicate that the statements I then made were entirely correct, for when the war was over and those who had been engaged in building pursuits resumed their operations they were compelled to organize from the see plants during the present year. "Because of these governmental acts to-day's housing situa-

"Because of these governmental acts to-day's housing situation was inevitable. Man, in his wisdom, makes the attempt to interfere with the laws of trade. He has never been successful, no matter how often or in what fields he makes the endeavor. Neither does he learn by his experience; and so it comes about that in the first quarter of the twentieth century we find man setting out to contravene the law of supply and demand, with the usual results of throwing the business world into convulsions, entailing a long period of readjustment, with its trouble and suffering.

"At the time of the Civil War statesmen of the day thought it possible to escape the difficulties due to the scarcity of coin by the legal-tender act, which, after having been once declared unconstitutional by the Supreme Court, was afterwards given a legal standing by what is now generally conceded to have been a forced construction of our fundamental law. Future generations will pass their verdict upon the action of governmental authority during our recent war, and while they may not find any contravention of the laws set forth in the statutes they will decide what they did might have been done with less disturbance and upsetting of business and trade.

"Are statistics needed to substantiate the claim that there is a scarcity of dwelling construction? If so, take the figures showing the amount of money spent for dwellings in the three largest boroughs of Greater New York. It can be shown that even so late as the year 1916 the money spent for dwelling houses in the boroughs of Manhattan, Brooklyn, and The Bronx amounted to more than \$76,000,000. As is well known, even that expenditure failed at that time to meet fully the increasing

"With this tremendous diminution in accommodations for shelter, there is an increase in the population, thus producing an enormous strain upon the existing accommodations, creating a contest among occupants for the needed space which would of itself produce a rise in rent. In addition to this the costs of administration, paid chiefly through taxes on real estate, have also increased. To meet these increased charges additional taxes had to be laid on old buildings, which addition the landlord passes on to the tenant in the form of higher rent, and as a consequence we have such spectacles as are seen almost every day in the great metropolis-rent riots.

"A momentary consideration of the figures available shows that it is probable that the yearly expenditures during normal years for real estate improvements throughout the country approximates \$3,500,000,000. If, as seems to be the case, the expenditures for last year for new construction were less than \$300,000,000, it does not take much of an accountant to figure the gross loss and to show the increasing pressure upon existing accommodations

"Statistics are available as to the number and amount of real estate mortgages placed upon New York property during the war years. From these it appears that from 1905 to 1914, inclusive, the average number of mortgages each year was 42,969, whereas the average number during the four years, 1915, 1916, 1917, and 1918, was 5,461; or about 121 per cent of the average for the value of real estate mortgages placed in the boroughs of Manhattan, Brooklyn, and The Bronx, was \$471,978,874, while the average value of the mortgages for the years 1915, 1916, 1917, and 1918 was \$44,831,550, less than 9 per cent of the average for the prewar years indicated.

"But consider the problem from any angle you please, we can not get away from the fact that there is a phenomenal scarcity of housing accommodations; that capital is not being attracted to this manner of investment in anything like normal measure; and that, unless something is done to change this tendency, we of this country are in a fair way of finding ourselves in the condition now said to exist in England, where people, unable to find other shelter, are living in caravans, house boats, tents, and in any kind of structure that can be erected with odds and ends of waste material. So serious is the situation there, the Government acts as if in panic, and is promising to make, and is making, strenuous efforts to meet the situation that are contrary to all the laws of supply and demand, and are laying the foundation for future trouble. The authorities are erecting dwellings without regard to their cost, which they propose to rent to tenants at any price the latter will pay, expecting to make up the ensuing deficiency by laying heavier taxes on the few who will have any property to be taxed.

The trained business mind would find the correction for this difficulty with speed and certainty. A good business manager would tell his directors that they must immediately stimulate and encourage new business. He would not imitate the ostrich and, sticking his head into the sand, endeavor to blind himself to the situation as it is. Those of us who would try to correct the difficulty can not stand still. We have for years depended on the yearly increase in the amount of money spent in the building industry, and the only way to get it back again into the usual channels is to stimulate building activity now, so that a few years hence we will have doubled or tripled the usual income.

For years builders have depended on banks and other loaning agencies for the money needed to carry on their functions, but now the banks, as well as other investors, find what they consider better methods of investing their money, so that much of the capital once depended upon for the building trades has been withdrawn and withheld from building loans and mortgages and put into other income-yielding activities. How extensive is this withdrawal and withholding is evidenced by the fact that if to-day the banks had invested in mortgage loans the same percentage of their resources as they did in 1913 we would have had placed in building operations one and one-half billion dollars more than was used for this purpose from 1913 until 1918.

To make the investment in building loans and mortgages more attractive to investors and thus produce some of the funds which may be used to meet the housing needs of the Nation is the object of the proposed amendment to the income tax law, provided by Senate bill 8094, which I have introduced, by which investment in mortgage loans to the extent of \$40,000 are exempted from the provisions of the law.

"Technically speaking, the Government is not giving anything if it makes the offer of the remission of taxes as provided in the bill. It is merely delaying their assessment. On the other hand, the investor is giving something to the State and the Nation in that he is adding at once to the general wealth billions of dollars worth of real property, and the Government is doing a stroke of good business, because, within a year or two, it will have an income of double or triple the amount of the remitted taxes when taxes upon rentals and new real estate begin to flow into the treasuries of the Nation and State,

"That there is an absolute necessity for encouragement of this kind is apparent when one considers the amount of taxation that is now placed upon real estate. It is claimed that at the present time nearly nine-twentieths of the total income from real estate investments is taken up by taxation, and when in addition to this certain drain is added the uncertainties of business conditions and possible changes in prices and wages, it is not to be wondered at that former lenders of money on real estate securities are putting their money into other channels. They are uncertain and afraid; they find themselves facing new problems; they say labor and wages may drop in prices and cause depreciation in values, and that they may have to lose 20 or 30 per cent of the present cost, and perhaps be left high and dry with a partly completed building.

" During the period of advancing costs many a mortgage lender has had the unsatisfactory experience of being obliged to step in and complete a project at greatly increased costs, and naturally he is not going to run the chance of experiencing the same difficulty again. He knows that if he does not advance money enough the project will fail, and he will have a partly completed building on his hands, and that if he advances a sufficient amount a drop in prices of material, labor, and so forth, would quickly place him in a position of holding a 100 per cent mortgage.

"Too many people whose duty it should be to consider the problems we are discussing, and the proper methods for soiving the difficulties which present themselves, are inclined to assume a policy of watchful waiting. They say, 'Just let us wait until we have reached a normal level of prices; let us keep our hands off natural processes and allow the laws of trade and commerce to assert themselves and bring about an equilitrium.' There is in this attitude an assumption that prices will fall to something approaching the prewar level. This prospect is to some a hope; to others, a dread; to all, an uncertainty. But a study of the situation shows beyond a doubt that, so far as we can be guided by the history of the past, we are now on a new level of prices which, if there is no economic cataclysm, wift endure for many years.

"During the war we called on 'professors' to help us out of our difficulties. Let us listen to what one of them says in relation to the question of decreasing costs. Prof. Irving Fisher, of Yale, is probably the most competent authority that America holds to-day, and his conclusion is this:

"Business men of the United States need not hesitate to plan for an immediate period of business prosperity. No period of dp e-sion and no collapse of values need be feared. The man who goes full speed shead will gain an advantage over his procrastinating competitor which will far outweigh any possible slight decline in the costs of production.

"From the above quotations it is evident that the many leaders of thought and industry in the United States have no fear for future trouble based upon the decline of values.

Persons who find it to their interest to oppose the provisions of the tax-exemption bill make the claim that the proposed bill is a measure of State paternalism, and that we are forcing the Government to perform a function that would better be left to the initiative of the individual. In general, we are opposed to the interference of the Government in matters of this kind, but because it has interfered in times past and by this interference created the condition by which we are to-day confronted we feel that the State is bound to interfere yet again in an effort to correct the difficulties it has created. By the imposition of discriminatory freight rates on building materials, by preferential restrictions on delivery, and by removing the balance wheel of competition through guaranteed profits it has made the producrepresent these loans it has turned money that should naturally seek investment in building construction away from its natural course to channels where the returns are quicker and larger than they promise to be on a long-term mortgage loan.

"The object of the proposed amendment to the income-tax law is intended to remove some of the penalties attached to mortgage loans and to place such investments more nearly on a parity with the money that is seeking investment in Government loans and securities, and, in so far as the Government is asked to grant this concession, so far is it allowable that it interferes with the ordinary and natural courses of business.

"Congress is also asked to give its sanction to what is known as 'the home-loan bill,' which I have introduced. The object of this proposed legislation is to allow building and loan associations to use as property the enormous sums now tied up in first-class real estate mortgages. The limitation of the services rendered by these building and loan associations is due to the lack of liquid capital behind them, and this lack is likely to grow greater rather than less for the same reasons that prevent money going into other real estate investments. It is interesting to note that during the 40 years of their service to the home builders of the United States who had no capital except an earning power, they have had practically negligible losses and have built up an enormously potential capital in their mortgages, which, because of their inability to discount at a reasonable rate, amounts to the sequestration of about \$2,000,000,000. It is the object of the home-loan bill to remove the prohibition of discounting and to turn this locked-up capital into industrial property.

"So far the emphasis has been placed upon the economic advantages to be secured through the passage of the two bills which I have mentioned. Important as these economic advantages are, they are, after all, the smaller part of the good that will accrue to the people and to the country through the assured stability of our political institutions. The main object of this proposed legislation is to enable the workingman to secure a home of his own. It is a truism of political economy that the land or home owner is the foundation on which the political stability of the Nation is founded. The most pessimistic thinker, as he looks over the world to-day, foresees political disaster for Great Britain, Germany, Italy, the United States, and, in fact, the whole world except France; and the one thing that gives the pessimist, as well as the fair-minded observer, assurance as to the future of France is the fact that nearly 80 per cent of its population is interested in the land as owners thereof. There are four families out of five living in their own homes, from which nothing, even the ravages of war, can separate them permanently. Were the United States in a similar condition we might smile at, or feel contempt for, all the disturbing and noisy elements that seem at the moment to threaten our social well-being. Bolshevism is a weed that will not flourish in communities of home owners. Where most of the people own their own homes, there you will find a refreshing spirit of common interest in the community, and a real, wholesome, patriotic, and zealous support of American traditions and ideals.

"It has been pointed out that the United States has been at war on an average of once in 20 years since the Constitution was adopted, and that the object of each of these wars has been, in the last analysis, to preserve the home. Yet we find that to the majority of people in this country 'home' means little more than a dwelling for which they are paying rent. This situation is bad enough, but what is worse in the situation is that the percentage of these rent payers is growing with each enumeration. In 1890 we were advised that 52 per cent of the people in America lived under the rental system; that in 1910 the percentage had increased to 55; and that probably the census of 1920 will show that fully 60 per cent of the people will be classed as tenants. If it is the case to-day that but 40 people out of a hundred live in their own homes, and that the increase, small as it is, will continue, it is fair to conclude that 25 years hence less than one-third of the population of the United States will be outside of the tenant class. A common interest in the Nation's wealth and the widest distribution of real property are absolutely essential to our national well-being, and these essentials are not to be looked for among a population three-quarters of whom are at the mercy of landlords. Tenantry is a poor substitute for the real home, as it leads neither toward independence and responsibility nor toward community association, which is as necessary for the poise and development of the adult as it is for that of the child.

"Normal home and community life best assures the health, recreation, development, and independence of the family, and,

while the figures show that the normal or usual life of the family is spent in a hired home, it is understood by everybody who thinks that such a condition is abnormal. The tenant, no matter how long he remains on the land or in a community, is losing the 'unearned increment.' He is living in surroundings marred and depreciated by others. By changing from one community to another he deprives himself and his family of permanent acquaintances and friendships. This brings about an unsettled and discontented state of mind, induces unproductiveness, leads to waning power and lower wages, and a gradual descent in the social scale, all of which would be avoided if the family lived in its own home, 'Be it ever so humble.'

"The agencies that are striving for moral uplift along the lines of Christian missionary work recognize the folly of preaching religion to a hungry, homeless man. The first move is to feed him and then get him placed in one spot where he can be reached for further effort. It is equally foolish and useless to preach economy, prudence, and the obligation of citizenship to the workingman if he belongs nowhere and is not permanently attached to the community by ownership of the home in which he lives. Unless he is so attached he can not be said to really belong there, no matter how good may be his financial condition. In the long run a 'poor' home owner is a better asset to a community than a rich and transient tenant.

"If the object of government is to do the greatest good to the greatest number, is there any effort that promises greater results than in providing that it should be within the power of every man who is able to earn a day's wage and who wants to own his home, that he should be able to own his own home, that he may become an important factor in his community, so that the growth and development of the community shall be his aim because its well-being will redound to his own profit and benefit?

"The United States, like France, must either develop a homeowning instinct or a housing movement like England. This homeowning instinct may be helped forward through governmental aid, through preferential freight rates, through banking legislation and bills such as I have described, and encouragement of standardization of building materials. These governmentai aids at this time will produce increased homes whose value will more than offset their cost.

"Or the Government may, on the other hand, wait for the situation to become worse and eventually be obliged to follow the example of England and provide housing at normal rentals, with the corresponding demoralization and pauperization of its people. The best way to help a man is to help him to help himself. This is the sentiment of the man who will make the best citizen, and in providing such help the Government can depend upon the support and applause of the best element of American citizenship."

SACCHARIN IN FOOD.

Mr. GAY. Mr. President, in the Washington Post this morning there is a half-page advertisement on the use of saccharin in food. Recently before the Senate Committee on Agriculture and Forestry Dr. Carl L. Alsberg, chief of the Bureau of Chemistry, Department of Agriculture, made a statement with respect to the use of saccharin. I have also a letter from Dr. Alsberg on this subject and a further article taken from the Washington Herald, which I ask, together with the statement and the advertisement to which I have referred, may be placed in the RECORD.

There being no objection, the matter referred to was ordered to be printed in the RECORD, as follows:

UNITED STATES DEPARTMENT OF AGRICULTURE, BUREAU OF CHEMISTRY.

Washington, D. C., October 23, 1919.

Hon. EDWARD J. GAY, United States Senate.

DEAR SENATOR GAY: In compliance with the request of your secretary over the telephone, I beg to transmit herewith foodinspection decisions Nos. 135 and 142, issued by the Department of Agriculture in 1911 and 1912. Saccharin is a coal-tar drug. As you will see from the decisions, the department regards its use in food as a menace to health. This is the position of the department to-day, as it was in 1911. There has been no scientific evidence adduced, of which I am aware, on the basis of which the department would be justified in any manner in altering its position. Indeed, the department has evidence in confirmation of the position taken in 1911, which was not then available.

The department regards food to which saccharin has been added as adulterated in two respects. It regards it as adulterated since a substance has been added to the food which may render it deleterious to health. It regards it as adulterated in that a substance of no food value whatever has been substituted for sugar, a very valuable food. The department now has pending a criminal prosecution against the Monsauto Chemical Co., which will be brought to speedy trial for the shipment interstate of a parcel of saccharin labeled as harmless. The department, moreover, has prosecuted, in all cases sucessfully, a number of manufacturers of food products for the substitution of saccharin for sugar. The food and drugs act does not contemplate the restriction of the traffic of any drug, however harmful, if unadul-terated and properly labeled. It furthermore has no jurisdiction over representations that may be made in various types of advertising.

Furthermore. I beg to point out that a majority of the States prohibit the use of saccharin in food, either by statute or by regulation.

Aside from any question of deleteriousness, I believe the unrestricted use of saccharin to be contrary to public interest. Its Its use is not, as is frequently urged, a measure of economy. use is really extravagance. Sugar is a food, but saccharin has no food value. If one does without sugar and spends part of the money thus saved for saccharin, one will eventually have to spend the remainder, and possibly more, for some other food, to make up for the lack created by the absence of sugar, a concentrated food. If one considers that a not inconsiderable proportion of the people are forced to live continuously close to the starvation line, one must realize that no part of their essential diet can be decreased with safety. To encourage them to waste any portion of their inadequate resources upon an adulterated food of no food value is an economic fallacy.

Therefore, the substitution of a flavoring drug for a valuable food is not only contrary to the public interest, because it is uneconomical, but also because of the inroad it may make upon the health of the Nation. Finally, there are to-day available upon the market a considerable number of sugar substitutes equal in food value to sugar and quite unobjectionable. I refer to the various types of malt sirup and other sirups that are being placed, in ever-increasing quantity, upon the market.

Respectfully,

C. L. ALSBERG, Chief.

Inclosures: F. I. D. Nos. 135 and 142.

[F. I. D. 135. Issued Apr. 29, 1911. United States Department of Agriculture, office of the Secretary. Food inspection decision 135.] SACCHARIN IN FOOD.

At the request of the Secretary of Agriculture, the Referee Board of Consulting Scientific Experts has conducted an investigation as to the effect on health of the use of saccharin. The investigation has been concluded, and the referee board reports that the continued use of saccharin for a long time in quantities over three-tenths of a gram per day is liable to impair digestion; and that the addition of saccharin as a substitute for cane sugar or other forms of sugar reduces the food value of the sweetened product and hence lowers its quality.

Saccharin has been used as a substitute for sugar in over 30 classes of foods in which sugar is commonly recognized as a normal and valuable ingredient. If the use of saccharin be continued it is evident that amounts of saccharin may readily be consumed which will, through continual use, produce digestive disturbances. In every food in which saccharin is used some other sweetening agent known to be harmless to health can be substituted, and there is not even a pretense that saccharin is a necessity in the manufacture of food products. Under the food and drugs act articles of food are adulterated if they contain added poisonous or other added deleterious ingredients which may render them injurious to health. Articles of food are also adulterated within the meaning of the act if substances have been mixed and packed with the foods so as to reduce or lower or injuriously affect their quality or strength. The findings of the referee board show that saccharin in food is such an added poisonous or other added deleterious ingredient as is contemplated by the act, and also that the substitution of saccharin for sugar in foods reduces and lowers their quality.

The Secretary of Agriculture, therefore, will regard as adulterated under the food and drugs act foods containing saccharin which, on and after July 1, 1911, are manufactured or offered for sale in the District of Columbia or the Territories, or shipped in interstate or foreign commerce, or offered for importation into the United States.

> FRANKLIN MACVEAGH. Secretary of the Treasury. JAMES WILSON, Secretary of Agriculture. CHARLES NAGEL.

Secretary of Commerce and Labor.

WASHINGTON, D. C., April 26, 1911.

[F. I. D. 142. Issued Mar. 11, 1912. United States Department of Agriculture, office of the Secretary. Food inspection decision 142.] SACCHARIN IN FOOD.

The following decision which relates to the use of saccharin in food will not go into effect until the 1st of April, 1912, the month of March being given to interested parties so as to arrange their business and take such steps as they may deem proper.

JAMES WILSON. Secretary of Agriculture.

WASHINGTON, D. C., March 1, 1912.

After full consideration of the representations made in behalf. of the manufacturers of saccharin at the hearing before us and of the briefs filed by their attorneys, as well as the briefs filed, at our request, by officers of the Department of Agriculture, we conclude that the use of saccharin in normal foods. within the jurisdiction of the food and drugs act, is a violation of the law and will be prosecuted.

It is true that the referee board did not find that the use in foods of saccharin in small quantities (up to 0.3 gram daily) is injurious to health. However, the referee board did find that saccharin used in quantities over 0.3 gram per day for a considerable period is liable to disturb digestion, and the food and drugs act provides that articles of food are adulterated which contain any added poisonous or other added deleterious ingredient which may render them injurious to health.

The Bureau of Chemistry of the Department of Agriculture reports that saccharin has been found in more than 50 kinds of foods in common use. It is argued, therefore, that if the use of saccharin in foods be allowed the consumer may very easily ingest day by day over 0.3 gram, the quantity which, according to the findings of the referee board, is liable to produce disturbances of digestion. On the other hand, it is claimed by the manufacturers that the sweetening power of saccharin is so great that in a normal dietary the amount of saccharin ing sted daily would not exceed 0.3 gram, the amount found to be harmless by the referee board.

However this may be, it is plain from the finding of the referee board that the substitution of succharin for sugar lowers the quality of the food. The only use of saccharin in foods is as a sweetener, and when it is so used it inevitably displaces the sugar of an equivalent sweetening power. Sugar has a food value and saccharin has none. It appears, therefore, that normal foods sweetened with saccharin are adulterated under the law.

In making this decision we are not unmindful of the fact that persons suffering from certain diseases may be directed by their physicians to abstain from the use of sugar. In cases of this kind saccharin is often prescribed as a substitute sweetening agent. This decision will not in any manner interfere with such a use of saccharin. The food and drugs act provides that any substance which is intended to be used for the prevention, cure, or mitigation of disease is a drug, and a product containing succharin and plainly labeled to show that the mix-ture is intended for the use of those persons who, on account of disease, must abstain from the use of sugar, falls within the class of drugs and is not affected by this decision.

The Secretary of the Treasury dissents.

JAMES WILSON, Secretary of Agriculture, CHARLES NAGEL.

Secretary of Commerce and Labor.

WASHINGTON, D. C., February 29, 1912.

[From the Washington Herald, Oct. 23, 1919]

NO SACCHARIN UNDER DRUG ACT-MANUFACTURERS AND BAKERS CAN NOT USE SUGAR SUBSTITUTE.

Washington housewives who had pinned their hopes to saccharin as

Washington housewives who had pinned their hopes to saccharin as a relief from the growing sugar shortage will be d.sappoint d to know that the District Health Department yesterday frowned on efforts being made to incroduce the substitute for general household use. Dr. John L. Norris, acting health officer, announced h s intention of prosecuting violators of the law restricting the use of saccharin under the food and drug law. The regulations provide that no saccharin shall be used by manufac-turers of foods or drinks. Infringement of these laws by soda estab-lishments, delicatessens, bakeries, candy makers, and the like will be vigorously prosecuted, said Dr. Norris. Housewives who care to make use of the substitute at their own risk are privileged to do so, he said, as the law does not apply to private consumers.

are privileged to do so, he said, as the law does not apply to private consumers. However, Dr. Norris said, continued use of large quantities of sac-charin is injurious to the health of the individual. "Three-tenths of a gram of saccharin a day is the limit of safety determined by a spe-cial investigation board of college expects appointed by the Department of Agriculture," he assorted. Dr. Norris said that this amount was about equal to a tenth of a teaspoonful. Saccharin is a sugar-like substance derived from coal tar. It is far

sweeter than sugar.

SACCHARIN-THE PUREST OF ALL SWEETENERS-IS RELIEVING THE SUGAR SITUATION. Think of saccharin and ease your alarm over the present sugar

shortage. There is not a family or a member of a family who can not again enjoy sweetened coffee or tea or other beverages, as well as sweetened foods.

foods. Saccharin has a sweetening strength five hundred times greater than that of suger. It is a healthful, harmless, sweetening agent. It is excellent for use in coffee, tea, and wherever sweetness, not food value, is needed. Go to a store to-day and buy saccharin tablets in boxes of 100. Use one tablet instead of a lump or teaspoonful of sugar in all your home because

home beverages.

home beverages. Sugar is scarce and costly. Saccharin is plentiful and cheap. By using it now as a sweetener instead of or as an auxiliary to sugar the present scarcity of sugar will be relieved with actual saving of money. Saccharin will prove itself a useful aid to American health and

economy. Give saccharin a trial now in your coffee or tea. JOHN F. QUEENEY, Chairman of the Board, Monsanto Chemical Works (Established 1901).

Norg .--- This advertisement is inserted by Monsanto Chemical Works, the world's most important manufacturers of saccharin.

STATEMENT OF DR. CARL L. ALSBERG, CHIEF BUREAU OF CHEMISTRY, DEPARTMENT OF AGRICULTURE, WASHINGTON, D. C.

"Senator McNARY, Dr. Alsberg, you have heard the state-ments made by Mr. Cooke and Dr. Du Bois concerning the desire on their part to have the ruling of the Department of Agriculture changed with respect to the use of saccharin. As a representative of the Bureau of Chemistry the committee would like to have you make such statement on the subject as you desire. "Dr. ALSBERG. I have not very much to say, Mr. Chairman,

except that we feel this particular matter is one which should properly be settled in court. A case has been pending for a couple of years. The reason why the department was not able to press it to trial during the war was that some of the Government's important witnesses were fighting in the Army in France and were not available. They are available now, and the Attorney General has been notified by the Department of Agri-culture that the department is ready to go ahead at any time. And on that point all I would like to say is that it seems to me the proper place for the settlement of this particular question is in the courts.

"Also, I would like to point out, Mr. Chairman, if I may, that Mr. Cooke brought out that there is no prohibition on the shipment of saccharin as such. Anybody who wants to buy a tablet of saccharin to sweeten coffee with can go into any drug store in the United States and buy it at small cost and use it. The only prohibition there is is the expression of opinion on the part of the Department of Agriculture that saccharin is deleterious to health and that saccharin substituted for sugar may injuriously affect the quality of food. It follows that there is no prohibition against saccharin as such. Anybody may buy it and use it on his table and in his own cooking if he or she sees fit. But where the article is used in the manufacture of a compound food, such as soda pop, jam, jelly, or anything of that kind or any other kind, the department holds that it may be a deleterious ingredient added to the food, and that the addition of such deleterious ingredient is in violation of the law.

Now, gentlemen of the committee, the Department of Agriculture still holds, and I still hold, that the question of the effect of saccharin is not clear and free from doubt, as has been repreis sented here. I believe there is very considerable evidence that it may be deleterious to health. That evidence will be preit may be deleterious to health. That evidence will be pre-sented in court in due time. I believe also that the use of saccharin will lead to endless debasement of the country's food supply and result in endless fraud of one kind or another.

'It is very easy to argue that soda water is not food. But that is all nonsense. You can not take anything into your system which is capable of being used as food and after you have swallowed it control what your system shall do with it. You may will that the sugar in soda water is not going to be used as food. You may not be conscious that you are taking it as food, but it is food; and if you take an ounce of sugar in your diet in the form of soda water, your system has an automatic governor or regulator so that your appetite at your next meal is correspondingly less, and you will take a correspondingly less quantity of some other food. If you spend your money, as they want you to do, for an article that tickles your palate but is of no food value whatever, you have thrown that amount of money away and you have got to spend a correspondingly additional sum of money to get the amount of energy you would have gotten if you had gotten sugar. In my judgment, to permit the unrestricted use of saccharin would be contrary to public interest from any angle that you may look at the subject. It is deleterious to health, and it will debase the food supply of the country as a whole. The best evidence of that is that it will actually reduce the per capita consumption of sugar.

"If the war showed one thing, it showed this, that the average person in any country does not eat to excess. That is an honest figment of some food faddist; but we eat, the most of us, to the point we need, and not very much in excess of that. Now, if we are going to eliminate 100,000 tons or 100,000 pounds have been eating that sugar must eat something else, and that will result in an increased expenditure for the food supply of the country.

"I can not see any argument at this time or any other time for an unrestricted use of saccharin. The only argument is a business argument, that for the time being, for a few weeks, certain industries will be hampered. We are not in the condi-tion in which they were in Europe, where they could not get enough of any kind of food. The situation is different here. "Senator MCNARY. Now, Dr. Alsberg, is there any Federal

law that will prevent the manufacture of soda pop or ginger ale by the use of saccharin?

"Dr. ALSBERG. Well, there is no law against it, but the food and drugs act defines adulteration. It defines food as being adulterated if it contains any added deleterious ingredients. If saccharin, as the Department of Agriculture has held, is an added deleterious ingredient, then such soda water is adulterated, and can not be shipped in interstate commerce, because it contains an added deleterious ingredient.

"There is another definition of adulteration, and that is if in a food a substance has been substituted for a normal ingredient of food in such manner as to injuriously affect its quality and strength. So that it may be held that if soda water, which normally has always been made of sugar or some similar material, is made by the use of saccharin as a substitute, which saccharin has no food value, then that article is adulterated, in that a valuable ingredient has been substituted by an ingredient with no value. So we hold at the present time that soda water made by the use of saccharin instead of sugar and shipped in interstate commerce would not be legal.

"Senator RANSDELL, Suppose it is not shipped in interstate commerce?

"Dr. Alsberg. Then we would have no jurisdiction over it whatever.

Senator MCNARY. Supposing I am a manufacturer and bottler in a State where there is no local prohibitory law. Say I buy saccharin from the manufacturer in St. Louis, Mo., and ship it into New Jersey, where there is no State law. Is there any departmental restriction or order to prevent me from manufacturing soda water and selling it to the people of New Jersey?

"Dr. ALSBERG. The Department of Agriculture has no authority whatever to interfere in a case of that kind.

"Representative MARTIN of Louisiana. That is a matter for State law?

"Dr. Alsberg. Yes, sir. But the chairman is assuming that there is no State law or regulation.

"Senator MCNARY. Can you assure this committee that there will be no further delays in the trial of your case, which is to be a test case?

"Dr. Alsberg. There will be no future delays so fas as the Bureau of Chemistry, Department of Agriculture, is concerned. What delays may ensue due to the action of the court or due to some matter over which we have no jurisdiction, I can not say.

"Senator RANSDELL. Do you know how many States prohibit the use of saccharin?

"Dr. ALSBERG. I do not, sir; but I have the data on file in my office, and if this committee wishes I can easily have it inserted in the record.

"Senator RANSDELL, I would like to have it go along with

your testimony. "Dr. Alsberg, I will make a note to furnish you a memorandum on that subject for insertion in the record.

"(The data subsequently furnished by the witness is here printed in full in the record, as follows:)

"UNITED STATES DEPARTMENT OF AGRICULTURE, "BUREAU OF CHEMISTRY, "Washington, D. C., October 14, 1919.

"Hon. CHARLES L. MCNARY, "United States Senate, Washington, D. C.

"Dented States Sentre, washington, D. C. "DEAR SENATOR MCNARY: In keeping with my promise made to you at the hearings on saccharin this morning, I beg to transmit herewith information concerning the prohibition on the addition of saccharin to food in various States for inclusion in the record of the hearings held

food in various States for Inclusion in the territorial by law in Iowa, "The addition of saccharin to food is prohibited by law in Iowa, "The addition of saccharin to food is prohibited by law in Iowa, Pennsylvania, Rhode Island. South Dakota, Utah, and Wisconsin. "The addition of sweetening agents other than sugar to soda waters is prohibited by law in Alabama. "The addition of saccharin to nonalcoholic beverages is prohibited by law in Nebraska and New Jersey. "Nothing but cane sugar can be used as the sweetening agent in pickles and fruit sauces according to the law of Oregon.

"The addition of saccharin to cider and vinegar is prohibited by law in Arkansas. "The addition of saccharin to food is prohibited by the rules and regulations of the food and drug commissioners of all the other States, except Delaware, Missouri, New Mexico, and Texas. There are no organizations for the enforcement of food and drug laws in Delaware and New Mexico. "Very truly, yours,"

"C. L. ALSBERG, Chief.

"UNITED STATES DEPARTMENT OF AGRICULTURE, "BUREAU OF CHEMISTRY, "Washington, D. C., October 29, 1919.

"Washington, D. C., October 29, 1919. "Hon. CHARLES L. MCNARY, "United States Scnate, Washington, D. C. "DEAR SENATOR MCNARY: The Bureau of Chemistry has done con-siderable work on providing substitutes other than säccharin for sugar in soft drinks. This work was done during the war for the purpose of conserving sugar. The substitutes recommended will not only replace part of the sugar, but will provide valuable food material, which saccharin does not. "I am attaching a statement of this work and a number of the formulæ which have been used generally by the soft-drink industry with highly satisfactory results. If you consider it advisable, I would be very glad to have this statement inserted as a part of my remarks before the subcommittee of the Committee on Agriculture and Forestry on Oc-tober 14.

tober 14. "Very truly, yours,

C. L. ALSBERG, Chief."

" STATEMENT OF EXPERIMENTAL WORK OF THE BUREAU OF CHEMISTRY TO PROVIDE SUBSTITUTES FOR SUGAR IN THE MANUFACTURE OF SOFT DRINKS.

To PROVIDE SUBSTITUTES FOR SUGAR IN THE MANUFACTURE OF SOFT DRINKS. "In the manufacture of beverages, especially that class known as 'soft drinks,' the use of sweetening materials other than refined while sugar is entirely practicable, as shown by the experimental work of the Bureau of Chemistry during the year 1918. Starch or 'corn' sirup, starch sugar, maltose sirup, and refiners' sirup may all be used to replace a part, at least, of the usual quantity of sugar. The quantity of starch sirup (glucose) which it is possible to produce is almost unlimited. Maltose sirup of a grade suited to the use of bottlers is only produced in limited quantity, but an active demand would induce the purification of the crude maltose sirup in quantity. The large anticipated surplus of barley due to the reduction of brewing would seem to indicate that a supply of maltose sirup could be made available to meet the demand. It should be remembered that the cost of production of soft drinks with sugar substitutes of equivalent sweetness has been in the past greater than with pure white sugar selling at 7 to 9 cents per pound, but if the sugar is not available, the substitutes are satisfactory from both a sweet-ening and a food-value standpoint. "It is believed that the production of maltose, glucose, and starch sugar can be expanded to meet any legitimate demand, since the raw materials are available in great abundance. "CANTITY OF SWEETENING INGREDIENT IN BOTTLED SOFT DRINKS. "The quantity of sweetening ingredient to be used in bottled soft

"QUANTITY OF SWEETENING INGREDIENT IN BOTTLED SOFT DRINKS. "The quantity of sweetening ingredient to be used in bottled soft drinks depends upon the personal preference of the consumer, which is influenced by the acidity of the beverage. The acid beverages, such as ginger ale, cherry, raspberry, strawberry, pineapple, lemon, orangeade, grape, and other sodas, require more sweetening than do the nonacid beverages, such as root beer, sarsaparilla, birch beer, cream, chocolate, etc. Some consumers, especially children, prefer a sweeter product than do others. Consequently, from the standpoint of sweetness, soft drinks may be divided into 'sweet' products and 'dry' products, and since a 'sweet' acid drink requires more sweetening than does a 'sweet' non-acid drink, soft drinks may be further subdivided as indicated in Table 1, which shows the average quantity of sugar in soft drinks (based on analyses made in the Burcau of Chemistry). Ounces per half

Ounces per half pint bottle.

Nonacia group (sarsaparina, root beer, etc.);			
In "sweet" products			- 8
In "dry" products		1	1
Acid group (lemon, grape, phosphates, etc.) :	233	1	-
In "sweet" products	1	to	15
In "dry " products			3

"PRINCIPAL SWEETENING SUBSTITUTES.

⁽ⁿ⁾ PRINCIPAL SWEETENING SUBSTITUTES.
 ⁽ⁿ⁾ The principal sweetening ingredients proposed for replacing a part of the sugar in bottled soft drinks are corn sirup (ordinary glucose), corn sugar, maltose sirup, honey, and high grade refiners' sirup. After testing these products in various combinations with many different flavors the Walter Laboratory has found that:

 ⁽ⁿ⁾ (1) None of these products can be used to replace all of the sugar.
 ⁽ⁿ⁾ (2) Each of these products can be used to replace all of the sugar.
 ⁽ⁿ⁾ (2) Each of these products can be used to replace all of the sugar.
 ⁽ⁿ⁾ (2) Each of these products can be used to replace all of the sugar.
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 ⁽ⁿ⁾ (2) Each of these products can be used to replace all of the sugar.
 ⁽ⁿ⁾ (2) Each of these products can be used to replace all of the sugar.
 ⁽ⁿ⁾ (3) The keeping quality of these products when made up into sirups is not so high as that of ordinary sugar sirup, but if the new sirups are flitered, boiled, and used immediately the keeping quality of the finished beverage is satisfactory, as observed over a period of six weeks.
 ⁽¹⁾ (4) The relative sweetness of the products mentioned (except refiners' sirup) is as follows: Ordinary sugar, 100; honey (44° Baumé), 75; corn sugar, 45; maltose sirup (42° Baumé), 30; corn supar (45° Baumé), 20.
 ⁽ⁿ⁾ These products can be used to replace one-fourth to one-half the amount of sugar ordinarily used, thereby effecting a saving of approximately 50,000 tons of sugar a year.
 ⁽ⁿ⁾ FORMULAS.

 ⁽ⁿ⁾ As a result of the experimental work conducted in the Bureau of

"As a result of the experimental work conducted in the Bureau of Chemistry the quantities of sugar, corn sirup, and refiners' sirup given in Formulas I to VI are suggested for the different types of soft drinks.

" FORMULA I. SUGAR AND CORN SIRUP (COMMERCIAL GLUCOSE).

"To be used for a sweet root beer, sarsaparilla, birch beer, cream, chocolate, or for a dry lemon, orangeade, and the following beverages made with imitative flavors: Cherry, raspberry, strawberry, pineapple,

wr grape. "Dissolve 100 pounds of granulated sugar and 200 pounds of corn strup (45° Baumé) in 27 gallons of pure water. The solution obtained will measure about 50 gallons. Filter, boil, and use immediately. Add

1½ fluid ounces of this sirup to each half-pint bottle. Each 1½ fluid ounces of this sirup will contain three-eighths ounce sugar and three-fourths ounce corn sirup (45° Baumé).

"FORMULA II, SUGAR AND CORN SIRUP (COMMERCIAL GLUCOSE).

"To be used for a dry root beer, sarsaparilla, birch beer, cream, choc-

"Same formula as Formula I. Add 1 fluid ounce sirup to each half-pint bottle. Each ounce of the sirup made according to Formula I will contain one-fourth ounce sugar and one-half ounce corn sirup (45° Baumé).

"FORMULA III. SUGAR AND CORN SIRUP (COMMERCIAL GLUCOSE)

"FORMULA III. SUGAR AND CORN SIRUP (COMMERCIAL OLUCOSE)."
"To be used for a sweet ginger ale, lemon, orangeade, or the following beverages made with imitation flavors: Cherry, raspberry, strawberry, pineapple, or grape, or for dry true fruit, blackberry, wild cherry, Dissolve 114 2/7 pounds of granulated sugar and 171 3/7 pounds of corn sirup (45° Baumé) in 28.6 gallons. Filter, boll, and use immediately. Add 12 fluid ounces sirup to each half-pint bottle. Each 13 fluid ounces of this sirup will contain one-half ounce sugar and three-fourths ounce corn sirup (45° Baumé).
"If is desired to use a less concentrated sirup than the one given and to increase the quantity per half-pint bottle, the following formula may be employed:
"Dissolve 100 pounds of granulated sugar and 150 pounds of corn sirup (45° Baumé) in 31.3 gallons of pure water. The solution obtained will measure about 50 gallons. Filter, boll, and use immediately. Add 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup to each half-pint bottle.
"FORMULA IV, SUGAR AND CORN SIRUP (COMMERCIAL GLUCOSE)."

"FORMULA IV. SUGAR AND CORN SIRUP (COMMERCIAL GLUCOSE).

"To be used for a sweet true fruit, blackberry, wild cherry, pineapple,

"To be used for a sweet true truit, blackberry, while cherry, pineapple, strawberry, raspberry, or grape. "Dissolve 125 pounds of granulated sugar and 200 pounds of corn sirup (45" Baumé) in 25.6 gallons of pure water. The solution obtained will measure about 50 gallons. Add 2 fluid ounces of this sirup to each half-pint bottle. Each 2 fluid ounces of this sirup will contain five-eighths ounce sugar and 1 ounce corn sirup (45° Baumé).

"FORMULA V. SUGAR AND REFINERS' SIRUP.

"FORMULA V. SUGAR AND REFINERS' SIRUP. "To be used for a sweet sarsaparilla or other heavy-flavored, nonacid beverages, for sweet beverages containing extract of cola, and for low-grade sweet ginger ale, or for a low-grade dry lemon, or other low-grade dry beverages of the acid group. "Dissolve 200 pounds of ordinary sugar and 100 pounds of high-grade refiners' sirup (40° to 44° Baumé) in 274 gallons of pure water. The solution obtained will measure about 50 gallons. Filter, if not clear, and use immediately. Add 1 fluid ounce to each half-pint bottle. Each fluid ounce of this sirup will contain one-half ounce ordinary sugar and one-fourth ounce refiners' sirup.

"FORMULA VI. SUGAR AND REFINERS' SIRUP.

"To be used for a dry sarsaparilla or other heavy-flavored, nonacid, dry beverages, for beverages containing extract of cola, and low-grade dry ginger ale. "Add one-half fluid ounce of the sirup made according to Formula V to each half-pint bottle. Each one-half fluid ounce of this sirup will contain one-fourth ounce sugar and one-eighth ounce refiners' sirup. "ExCEPTIONS.

"EXCEPTIONS. "A cream soda made with three-eighths ounce sugar and three-fourths ounce corn sirup is less sweet than the other beverages of the same group, and a chocolate made with one-fourth ounce sugar and one-half ounce corn sirup is not quite sweet enough, even for a 'dry' product. On the contrary, ginger ale made with one-half ounce sugar and three-fourths ounce corn sirup will be too sweet even for a 'sweet' product, the combination one-half ounce sugar and one-eighth ounce sugar one-fourth ounce corn sirup being preferable. For a 'dry' ginger ale, one-fourth ounce sugar and one-half ounce corn sirup gave satisfactory results. One-half ounce sugar and three-fourths ounce or on sirup will make a 'dry' grape beverage, but more sugar will be required to make a 'sweet' product. "Formula III can be used to make dry true fruit, blackberry, wild cherry, pineapple, strawberry, raspberry, and grape beverages, but for sweet products of this nature it will be necessary to increase the sweetening 30 per cent over that specified in Formula III. "With the exceptions noted, Formulas I to VI can be used as a general guide for preparing beverages." "MAITOSE SIGU. "MAITOSE SIGU.

"If desired, the same quantity of maltose sirup (42° Baumé) may be used in place of the corn sirup in Formulas I, II, III, and IV. In the case of maltose sirup, care should be taken to purchase only a high-grade product which is low in protein; otherwise the keeping quality of the finished beverage will not be satisfactory.

" CORN SUGAR.

"If it is desired to use corn sugar or honey in place of corn sirup, it will be necessary to use only about one-half as much, since these products generally are sweeter than corn sirup. The corn sugar used in these experiments was slightly off flavor. It is suggested that corn sugar be used only in beverages with heavy flavors, such as sarsaparilla and root beer, in which the slight, not altogether unpleasant, bitterness is masked. It is suggested also that when corn sirup, corn sugar, etc., are used the normal quantity of acid be reduced to two-thirds of the usual amount and that the normal quantity of flavor be increased by one-half. one-half.

" HONEY.

"Honey, when used in soft drinks, must be clarified; otherwise, with some beverages the coloring matter will be precipitated as a sediment, making the product unmarketable. The commercial liquid honey is made into a sirup, about 1 ounce of kaolin (china clay) is added per gallon, the solution well mixed and filtered through paper. It is neces-sary to return to the filter the first runnings which are not clear. The filtration proceeds rather slowly, and it is probable that a filter press could be used to hasten the process when conducted on a commercial scele scale.

"REFINERS' SIRUP.

"Refiners' sirups which are being offered to the bottling trade vary greatly in quality and in price. The cost per gallon is not always a criterion of the quality. The strong molasses flavor and saline taste of even the best grades of refiners' sirup appear to limit its use largely to

the nonacid and the cola beverages. It is believed, however, that bot-tlers will find it profitable to test thoroughly Formulas V and VI, which suggest the use of small percentages of refiners' sirups. " COLA BEVERAGES.

"Beverages containing extract of cola, etc., can be manufactured with good results, using any of the substitutes mentioned except honey. The quantities and proportions are practically the same as those used for 'sweet' and 'dry' sarsaparilla. "LIMITING PRODUCTION.

"Bottlers are urged, in the interests of sugar conservation, to limit the production of beverages such as grape, phosphates, and other acid drinks which require a large amount of sweetening to render them palatable. By cartailing the output of this type of beverage and by making use of the formulas here given, it is believed that the normal production of bottled soft drinks need not be greatly reduced and yet the supply of sugar will be conserved.

" SACCHARIN.

"SACCHARN. "Saccharin, which some bottlers have proposed to use during the period of the war, has no food value, and is considered to be deleterious to health. Its use is prohibited by the laws or regulations of 14 States, and is believed by the Department of Agriculture to be within the inhi-bition of the Federal food and drugs act (Food Inspection Decisions 135, 142); consequently, it is not classed with such products as corn sirup and maltose sirup.

" LABELING SOFT DRINKS.

"The Federal food and drugs act places no restriction on the use in soft drinks of corn sirup, maltose sirup, honey, corn sugar, and reiners" sirup. Their presence should be declared, however, on the label.

" FOUNTAIN SIRUPS.

"The application of these formulas to the preparation of fountain sirups has not been experimentally determined, but it is believed that they can be satisfactorily employed provided slightly more of the sirup is used than is ordinarily employed in bottled beverages and care is exercised to observe strictly the suggestions regarding the keeping quality of the sirups. "PEPGET OF RESULTS. " REPORT OF RESULTS.

"The bureau will appreciate it if bottlers using these formulas will report the results obtained, especially any difficulties experienced in their application.

" SIRUP TABLES.

"In the manufacture of simple sirups, it is convenient to know the final volume, degrees Baumé, percentage sugar, etc., of the sirup ob-tained when a given weight of sugar or other sweetening ingredient is added to a given volume of water. Such data are not always available to the bottler, nor is it a simple matter to deduce them from the data which the average bottler can conveniently obtain. For this reason it was thought worth while to make the calculations contained in Table 2.

" TABLE 2 .-- Sirup table for the bott'er.

Pounds sugar to each gallon water.	Gallons sirup obtained.	Ounces sugar to each fluid ounce of sirup.	Percentage sugar in sirup by weight.	Specific gravity, at a tempera- ture of 17.5° C.	Degrees Baumé (new).
	1.296 1.371	0.386	32. 43 37. 50	1.1414	18.2 21.0
·····	1.446 1.521 1.503	.519 .575 .627	41.86 45.65 48.98	1,1891 1,2001 1,2272	23.4 25.4 27.2
)	1. 000 1. 1.72 1.717	.673	51.92 54.51	1.2434 1.2532	28.7
	1.823 1.899	.751	56,90 59,01	1.2718 1.2811	31.4 32.5
	1.974 2.051 2.126	. 823 . 853 . 882	60.94 62.68 64.28	1.2951 1.3053 1.3155	33. 4 34. 4 35. 2

" CAUTION.

"CAUTION. "In many instances, as little as one-eighth ounce additional sugar to the half-pint bottle will raise the grade of a soft drink from an un-marketable product to a medium or high-grade product. Now, in a 10-pound sirup (i. e., 10 pounds sugar to each gaion of water taken), one-eighth ounce sugar is contained in 0.17 fluid ounce. If a ma-ending the ounce sugar is contained in 0.17 fluid ounce, If a ma-ending the ounce sugar is contained in 0.17 fluid ounce. If a ma-ending the ounce sugar is contained in 0.17 fluid ounce, in many cases affect the marketability of the product. Consequently, while it is al-ways advisable to so adjust the machine to measure accurately the quantity of sirup delivered, it is part/cularly necessary if sugar sub-stirute sirups are used. Serious errors may occur in making up the sirups of the ounceurate measurement of the sweetening ingredients and of the water used. Especial care should be taken to make up the sirups of known strength, and in doing this, good use can be made of Table 2, in which the volume relations have been worked out accurately. The water should be measured at a temperature approx-imately 17.5° C. (63.5° F.), although a difference of 10° F. will not seriously affect the result. More scrious errors are likely to result from the process of filtering and heating.

"Senator RANSDELL. Do the people in your profession agree on how much sugar the human system ought to take in order to get the very best results?

"Dr. ALSBERG. Well, I do not think anybody has ever considered it from that standpoint. Sugar is a source of energy in the human frame, and so are all fats, and so are all starchy materials, and we know that the average man requires enough fuel-furnishing food-that is, fats, or oils, or starches, or sugars-to furnish him a certain amount of energy, which the physicist figures out in heat units. A person needs so much a day. A person needs so much if he is lying in bed, and a larger quantity if moving around. You need more in winter than in summer. If you are chopping wood or doing very hard physi-

cal labor, you need an additional quantity. Of course, a small man will need relatively more than a large man, because the small man loses more heat from his body for the reason that more heat radiates from his body, and he loses more.

"Senator KEYES. You mean the other way, don't you?

"Dr. Alseerg. Per unit of weight, the small man needs more than the large man; per pound of body weight, the small man needs more than the large one, because the amount of his body surface is greater, and a thin man needs more than the fat man, because the fat man has the better insulation.

"Representative MARTIN. Dr. Alsberg, what about prohibi-tion? Do you think that is one cause of the demand for sugar? "Dr. ALSBERG. I think it will increase the consumption of sugar.

" Senator RANSDELL. Why?

"Dr. Alsberg. Because of the large quantity of sugar that is being used in beverages and will be continued in various beverages of all kinds.

"Senator RANSDELL. Is that the sole reason, or does the man who has been accustomed to intoxicating drinks get any beneficial effect; or at least imagine that he gets a beneficial effect from an intoxicating point of view from the use of sugar?

"Dr. ALSBERG. He will not get any intoxicating effect, but there is this to be said, that sugar is the most quickly available form of food that you can take into the system. When I used to talk to students before I came into the department, I used to use this metaphor: That the sugar you take into your body is like the loose change you carry around in your pocket-available very easily; that the starch you take into your body is like the bills that you carry in your billfold-you have to unbutton your coat in order to get to them; and that the fats that you take into your body are like your bank account-you have to draw a check and go to the bank or somewhere else and get it cashed, being the least available of the three.

"It is a well-known fact that it helps an athlete at the beginning of a race or just before any great effort to take a few lumps of sugar, because that sugar is immediately available. Starch has to be broken down into glucose first, and fats have to be burned to yield energy very slowly. A man requires so much energy a day, according to size, and weight, and shape, and the life he follows. He can get that energy mainly from starches or sugar, or mainly from fats, or mainly from nitrogenous materials, according to circumstances. So we can not really say what a man's sugar requirements during the year You can say what the total requirements in his diet are, are.

and he can get that by varying the three ingredients. "Senator McNARY. Following Senator RANSDELL'S questions, isn't it true that a man having alcohol denied him craves sweets?

"Dr. ALSBERG. That is generally so stated, but I do not know that it is correct.

"Senator RANSDELL, I know that is the opinion, but does science agree to that?

"Dr. Alsberg. Well, that is my observation, too, but why it should be I do not know. "Representative MARTIN. It is not a stimulant, then?

"Dr. ALSFERG. Sugar is not a stimulant in the sense that alcohol is. Scientifically speaking, alcohol is not a stimulant; it is a depressant. It seems to be a stimulant because it paralyzes the highest centers and removes the inhibitions. In other words, a man who is brave when he is drunk is brave in fact because he does not care; his inhibitions have been removed. Alcohol stimulates, apparently, but actually it paralyzes, the paralysis beginning with the highest intellectual centers and going progressively downward until a man gets dead drunk. So that what appears to begin with stimulation is in fact the beginning of the paralysis. That is the scientific view of the effect of alcohol. Sugar does not have and can not possibly have any effect of that kind. The nearest approach to it that it might have is that it is a source of energy immediately and rapidly available, so that if a man has sudden and great efforts to make If he has a little extra sugar that can be absorbed into the blood and so "Senator RANSDELL, Isn't it true that people who perform

very hard manual labor have a craving for sugar and will eat more sugar than those doing mental work?

" Dr. ALSBERG. That is true; and they have to eat more food generally. It is just the same proposition as in the case of a machine. There are two elements in food; one is fuel and the other is repair parts. The nitrogenous materials which we take in our food are repair parts. They repair the machine. The sugar, fats, and starch are just fuel. If a man does hard manual labor he has to have more fuel, the same as an automobile which runs 100 miles has to have more fuel than the automobile which runs 10 miles. That craving of the man who is at

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work for starch and sweet food is simply his expression of greater requirements for fuel.

"Senator RANSDELL. Not especially for sweets, but for more fuel?

" Dr. Alsberg. Yes, sir; that is it, for more fuel. "Senator McNARY. Does not the human system generate alcohol in its daily functioning?

" Dr. ALSBERG, Yes, sir; in small amounts. "Senator McNARY. Isn't sugar one of the very strong ingredients that bring about that condition?

" Dr. Alsberg. Senator, that is true, apparently, but we do not know the details, unfortunately. Sugar goes to the muscle and in the muscle it is burned just the same as you burn it by putting a match to it. The difference in the burning is that instead of burning it up all at once it is gradually broken down step by step, and it is believed that a part of the sugar in one of those steps of oxidation may be transformed somewhat into alcohol.

"Senator McNARY. Any other questions? "Mr. Cooke. May I ask a question or two? "Senator McNARY. Certainly.

"Mr. Cooke. In the case of a sugar shortage, Dr. Alsberg, which makes the normal ration, whatever it may be, unavailable, would you consider it preferable to have the sugar that goes into soda water used on the table or in the production of any true foods?

"Dr. Alseerg. I do not think so far as the well-being of the country is concerned it makes much difference where the sugar ration is used. It is going to be used as food whether it goes into the stomach—whether it is used to sweeten coffee or in foods. You can not take it into your mouth and swallow it whether in the form of the sugar itself or when added to food without using it, so that the sum total of the sugar is the same, although the distribution may be different. "Mr. Cooke. If the housewife can find no sugar at her store on

a given morning and wants sugar for her children's oatmeal, would you say failing that she should go to the drug store and get a drink of sweetened water?

" Dr. ALSBERG. No; and I shouldn't say that she should go to the drug store and buy saccharin to put on her oatmeal either.

"Mr. COOKE. No; but if saccharin were used in soda water and sugar on oatmeal it would be preferable from a dietetic standpoint.

"Dr. ALSBERG. I do not think that makes any difference. "Mr. COOKE. The young woman who eats a full dinner and then eats a pound of candy while sitting on the lounge afterwards would not get a balanced ration, would you say? Is that candied sugar necessary to her?

" Dr. Alsberg. No; but you will find she does not eat as much

supper, so it becomes the same thing. "Mr. Cooke. But she eats the candy after eating a full dinner? "Dr. Alsberg. Yes; but she will not eat so much supper thereafter.

"Mr. Cooke. Do you think that the use of saccharin in soda water would have a deleterious effect upon people?

" Dr. Alsberg. Yes, sir. "Mr. Cooke. Have you heard about the opinion of Dr. W. E. Burge, of the physiological laboratory at the University of Illinois?

Dr. Alsberg. Yes, sir.

"Dr. ALSBERG, 1es, SH. "Mr. Cooke. Here is his conclusion— "Dr. ALSBERG, Yes; I have had it repeated. We have never been able to corroborate it in any respect. "Mr. Cooke. We know nothing of this ourselves.

"Dr. ALSBERG. I know; you had nothing to do with it. When I saw that I believed it necessary to have it repeated by a man of higher standing than he has, and he could not corroborate it.

"Mr. COOKE. May I put this in the record, because it is interesting?

Senator MCNARY. Yes.

"Mr. COOKE. It is as follows:

"The conclusion is drawn that in addition to being a sweetening agent, saccharin, although not oxidized itself, serves to facilitate the oxidation of the other food materials by stimulating the liver to an increased output of catalase, the enzyme in the body principally re-sponsible for oxidation. Hence it would seem that saccharin should be positively helpful in the diet, instead of harmful, as some have claimed, particularly in a disease such as diabetes, where the principal trouble is defective oxidation.

" Senator RANSDELL. Before you leave, Dr. Alsberg, how does

"Senator RANSDELL Before you leave, Dr. Alsberg, how does sugar compare with other food products in food-producing value, do you know? "Dr. ALSBERG. One part of sugar will produce four units of energy in the system, in round numbers. One part of fat or oil will produce nine units of energy in the system. One part of protein or nitrogenous material will produce about the same number of units as sugar, four units of energy. Of course, nitrogenous material has an advantage over the fats and over

sugar in that you have to repair your tissues with it and it becomes available as a repair material.

"Senator RANSDELL. Sugar is a very valuable food product?

"Dr. ALSBERG. Oh, yes; very valuable. "Senator MCNARY. Any other questions, Mr. Cooke? "Mr. Cooke. Conceding that sugar is valuable as a food prod-uct, is it possible for a citizen to overindulge in sugar?

Dr. ALSBERG. It is possible to indulge too much in any ingredient.

'Mr. COOKE. And sugar is a deleterious thing if too much is used?

"Dr. Alsberg. Well, that depends upon circumstances. You can get a deleterious effect from the excessive use of anything. "Mr. Cooke. In other words, you can use too much sugar,

and you can use too much beef, and you can use too much sait? "Dr. ALSBERG. You can make a pig of yourself in the use of any ingredient.

Mr. COOKE. And possibly you could use too much saccharin. "Dr. ALSBERG. I think it altogether likely that you could. "Mr. COOKE. That is all.

"Senator MCNARY I wish to thank you on behalf of the com-mittee, Dr. Alsberg, for your attendance here. Dr. Du Bois, have you anything further to say?

"Dr. Du Bois. My only suggestion is to conclude, from our standpoint, with the statement that I am sorry the controversial aspect has taken so much time. If there could be a relaxation of the regulation with reference to saccharin there is no question but what there would be a better distribution of sugar, and if saccharin could be used where it may be used, it would be absolutely harmless. You could release 100,000 pounds of sugar at least for the table and food products."

PETITIONS AND MEMORIALS.

Mr. KING. I present a joint memorial of the Legislature of the State of Utah, which I ask to have printed in the RECORD and referred to the Committee on Public Lands.

There being no objection, the memorial was referred to the Committee on Public Lands and ordered to be printed in the RECORD, as follows:

STATE OF UTAH, EXECUTIVE DEPARTMENT, SECRETARY OF STATE'S OFFICE. This is to certify that the document hereto attached is a true copy of senate joint memorial No. 1, passed by the Legislature of the State of Utah at a special session, convened on the 29th day of September and adjourned on the 6th day of October, 1919, petitioning the Congress of the United States to pass necessary legislation to determine the ques-tion of title to mineral lands included in sections of public lands granted to the State under the enabling act, approved July 16, 1894, and for other purposes, as the same now appears of record in said office In witness whereof I have hereunic set my hand and affixed the great seal of the State of Utah, at Salt Lake City, in said State, this 17th day of October, 1919. [SEAL.]

HARDEN BENNION, Secretary of State, By JERROLD R. LETCHER, Deputy.

Senate joint memorial 1.

Petitioning the Congress of the United States to pass necessary legisla-tion to determine the question of title to mineral lands included in sections of public lands granted to the State under the enabling act, approved July 16, 1894, and entitled "An act to enable the people of Utah to form a constitution and State government and to be ad-mitted into the Union on an equal footing with the original States."

To the Senate and the House of Representatives of the United States in Congress assembled:

To the Senate and the House of Representatives of the United States in Congress assembled: Tour memorialists, the governor and the Legislature of the State of the the respectfully represent that— The sepectfully represent the sequence of the state of Utah for the support of common schools certain sections of every township in said state, to wit: Sections 2, 16, 32, and 36, and provided for lands in the thereof where said-named sections or any part thereof in any town-ship were unavailable; and The purpose of constructing public buildings and for the University and reservoirs for irrigating purposes, and for the establishment and maintenance of a derivation of mines, and for the establishment and maintenance of a derf and dumb asylum, and for the establishment and maintenance of a derf and dumb asylum, and for the establishment and maintenance of a derf and dumb asylum and for the establishment and maintenance of a derf and for a mines; and for the establishment and maintenance of a derf and for a mines; and for the establishment and maintenance of a derf and funds asylum and for the establishment and maintenance of a derf and funds asylum and for the establishment and maintenance of a derf and dumb asylum, and for the destable miners; and Mereas the State of Utah has sold and disposed of large parts of sold lands so granted by the United States under the impression and which he understanding that it had full tild thereto, regardless of where said lands were mineral or otherwise; and Mereas it was the understanding and impression of the executive officers dealling with said lands, and of the State of Utah, that said lands were granted by said enabling act to the State of Utah with all mineral le

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for coal, and has further held that lands known to be mineral at the time of the taking effect of said grant were reserved to the United States; and

time of the taking effect of said grant were reserved to the United States; and Whereas said decision has worked a hardship on those purchasers who purchased school lands under the impression and with the understand-ing that they obtained full title from the State; and Whereas the State of Utah is unable to determine in any case just what lands were known to be mineral at the time of the taking effect of said grant, and is thus unable to determine fust what lands the State of Utah has title to, and what it has not title to, and is unable to assure purchasers or prospective purchasers as to the title to such lands; and Whereas lands which are now found to contain minerals or thought to be mineral lands upon investigation by the Department of the In-terior, and which were included in the sections conveyed by the United States to the State of Utah and sold by the State of Utah to pur-chasers for the purposes designated in the enabling act, are being dis-posed of or attempted to be disposed of by the Department of the In-terior as property of the United States; and Whereas in each case where said attempted disposition is made by the United States a contest between the State and the United States, er between a purchaser of the United States; and the State, or between a purchaser of the State and the United States, is entailed; and Whereas there have been a great many of such contests and under the present state of affairs a likelihood of many more contests of like nature will take place, leading to the unsettlement of titles and sup-posed rights, and will tend to confusion; and Whereas the State of Utah is unable to determine in many cases just exactly what land it owns, and therefore what it may sell, to the great detriment of the common-school funds and the purposes for which said lands were granted; and Whereas it is deemed that said state of affairs should be remedied by

detriment of the common-school funds and the purposes for which said lands were granted; and Whereas it is deemed that said state of affairs should be remedied by proper legislation of Congress: Now, therefore, the governor and the Legislature of the State of Utah respectfully petition that necessary legislation be enacted by the Congress of the United States whereby it may be determined what see-tions granted by the enabling act to the State of Utah for the purposes threin mentioned belong to the State of Utah, and that some certain and workable method be instituted for determining without contest in each particular case what lands sold by the State to purchasers really belong to the said purchasers or belong to the United States. Passed October 4, 1919. Approved October 8, 1919.

Mr. TOWNSEND presented petitions of the congregation of the Free Baptist Church of Branch County, of the Association of Congregational Churches of Saginaw, and of sundry citizens of Alanson, all in the State of Michigan, praying for the ratification of the proposed league of nations treaty, which were ordered to lie on the table.

He also presented a petition of Hiram Lodge, No. 1, Free and Accepted Masons, of Detroit, Mich., praying for an investigation into the recent race riots and mob violence in the United States, which was referred to the Committee on the Judiciary.

Mr. CAPPER presented a memorial of Local Lodge No. 867, Brotherhood of Railway Carmen of America, of Hutchinson, Kans., remonstrating against the passage of the so-called Cummins bill for the operation and control of railroads, which was ordered to lie on the table.

DETACHED SERVICE OF ARMY OFFICERS.

Mr. WADSWORTH, from the Committee on Military Affairs, to which was referred the bill (S. 3238) relating to detached service of officers of the Regular Army, reported it without amendment and submitted a report (No. 275) thereon.

BILLS INTRODUCED

Bills were introduced, read the first time, and, by unanimous consent, the second time, and referred as follows: By Mr. WADSWORTH :

A bill (S. 3200) to authorize the Secretary of War to transfer free of charge to the Federal Board for Vocational Education certain machines, appliances, tools, equipment, and other supplies under the control of the War Department; and

A bill (S. 3291) to fix the mileage to be paid to officers of the Army, active and retired, including members of the Officers' Reserve Corps, contract surgeons, expert accountants of the Inspector General's Department, and others connected with the Army, and also providing for reimbursement for actual expenses of travel and a flat per diem in lieu thereof; to the Committee on Military Affairs.

By Mr. SHIELDS:

A bill (S. 3292) for the relief of Davidson County, Tenn., and the city of Nashville, Tenn.; to the Committee on Claims. By Mr. CALDER:

A bill (S. 3293) for the relief of the owner of the derrick Capitol:

A bill (S. 3294) for the relief of the owner of the derrick Concord; and

A bill (S. 3295) for the relief of the Moran Towing & Transportation Co.; to the Committee on Claims. By Mr. MCKELLAR:

A bill (S. 3296) regarding the education and naturalization of aliens and the children of aliens, and for other purposes; to the Committee on Education and Labor.

A bill (S. 3297) to punish conspiracy against organized government; to the Committee on the Judiciary.

By Mr. PHELAN:

A bill (S. 3298) granting a pension to August Garich (with accompanying papers); to the Committee on Pensions. By Mr. THOMAS:

A bill (S. 3299) providing for the purchase of certain inventions, designs, and methods of aircraft, aircraft parts, and aviation technique of Edwin Fairfax Naulty and Leslie Fairfax Naulty, of New York; to the Committee on Military Affairs.

By Mr. KING: A bill (S. 3300) to subject Indian lands to condemnation under the eminent domain of the several States for waterways and highways; to the Committee on Indian Affairs.

FEDERAL TRADE COMMISSION.

Mr. JONES of Washington. I ask leave to present a Senate resolution of inquiry, and I ask for its immediate considera-tion. If it leads to any discussion I will withdraw the request for consideration, but I do not think that it will.

The PRESIDENT pro tempore. The Secretary will read the resolution.

The Secretary read the resolution (S. Res. 219), as follows: The Secretary read the resolution (S. Res. 219), as follows: Resolved, That the Federal Trade Commission be, and it is hereby, directed to give to the Senate the following information in resard to the public statement dated October 22, 1919, purporting to be issued by the Federal Trade Commission with reference to Senator JAMES E. WATSON, a Senator from the State of Indiana, to wit: 1. Who directed and authorized the preparation of said public statement? 2. Who prepared it? 3. How many copies were prepared? 4. How many copies were distributed? 5. To whom and to what publications and organizations were they sent?

sent ?

Who paid for their preparation and distribution? If paid for with Government money, out of what fund was it 6.7

8. How members of the commission approved the preparation and distribution of this document, and if not all of them, give the names of those who did.

The PRESIDENT pro tempore. Is there objection to the

Mr. McCUMBER. Until at least the Senator from Indiana [Mr. WATSON] can be heard on the resolution, I think it ought to go over

Mr. JONES of Washington. The Senator from Indiana has been conferred with about it.

Mr. McCUMBER. If it is satisfactory to the Senator from Indiana, I have no objection, but it relates to an address which he made a few days ago. Mr. JONES of Washington. It is satisfactory to him. Mr. McCUMBER. I think he should be heard with reference

to any such matter.

Mr. WATSON. It is entirely satisfactory to me to have the resolution passed.

The PRESIDENT pro tempore. Objection is made, and the resolution goes over. Mr. McCUMBER subsequently said: Mr. President. there

seems to have been a misunderstanding in regard to my having objected to the consideration of the resolution offered by the Senator from Washington [Mr. JONES]. I did not object to the present consideration of the resolution, provided it was satisfactory to the Senator from Indiana [Mr. WATSON], who was not in the Chamber. That Senator, however, is now present.

The PRESIDENT pro tempore. The Senator from North Dakota withdraws his objection to the present consideration of the resolution?

Mr. MCCUMBER. Yes; if my intervention was understood to have been an objection, I withdraw it.

The PRESIDENT pro tempore. Is there objection to the present consideration of the resolution offered by the Senator from Washington?

The resolution was considered by unanimous consent and agreed to.

MESSAGE FROM THE HOUSE.

A message from the House of Representatives, by D. K. Hempstead, its enrolling clerk, announced that the House disagrees to the amendment of the Senate to the bill (H. R. 9782) to regulate further the entry of aliens into the United States, asks a conference with the Senate on the disagreeing votes of the two Houses thereon, and had appointed Mr. Rocers. Mr. TEMPLE, and Mr. FLOOD managers at the conference on the part of the House.

ENROLLED BILLS SIGNED.

The message also announced that the Speaker of the House had signed the following enrolled bills, and they were there-upon signed by the Vice President: H. R. 333. An act providing for the disinterment and removal

of the remains of the infant child, Norman Lee Molzahn, from

the temporary burial site in the District of Columbia to a per-manent burial place;

H. R. 446. An act authorizing the Commissioner of Indian Affairs to transfer fractional block 6 of Naylor's addition, Forest Grove, Oreg., to the United States of America for the use of the Bureau of Entomology, Department of Agriculture;

H. R. 753. An act for the relief of Susie Currier; H. R. 2452. An act for the relief of Charles A. Carey; and

H. R. 5007. An act granting citizenship to certain Indians.

UNITED STATES GRAIN CORPORATION.

The VICE PRESIDENT. The Chair lays before the Senate a statement from the United States Grain Corporation, which will be inserted in the RECORD.

The communication is as follows:

UNITED STATES WHEAT DIRECTOR, Washington, D. C., October 23, 1919.

To the CONGRESS OF THE UNITED STATES :

To the CONCRESS OF THE UNITED STATES: Pursuant to instructions from Julius H. Barnes, United States Wheat Director, I herewith file with the Secretary of the Senate and the Clerk of the House of Representatives, as required by section 9 of the act of Congress approved March 4, 1919, entitled "An act to enable the President to carry out the price guaranties made to producers of wheat of the crops of 1918 and 1919 and to protect the United States against mdue enhancement of its Habilities thereunder," an itemized statement covering all receipts and disbursements by the United States Grain Cor-poration for the month ending September 30, 1919, together with copy of a letter of transmittal from the officers of the United States Grain Corporation. This statement embraces the activities of the United States Grain for protein for methaneses the activities of the United States Grain forporation from September 1 to September 30, 1919, inclusive, showing on page 1 thereof the receipts from sales of the various products handled by the United States Grain Corporation and from other sources and dis-bursements for purchases of those commodities and on account of the other designated items; and also showing on page 2 thereof the item-ized schedule of operating expenses for the month ending September 30, 1919. Respectfully, UNITED STATES WHEAT DIRECTOR. By W. W. Every Division of Directors.

UNITED STATES WHEAT DIRECTOR, By WM, W. EATON, Division of Licenses.

UNITED STATES GRAIN CORPORATION, GENERAL OFFICE, New York City, October 14, 1919.

WILEAT DIRECTOR, Washington, D. C. (Attention Mr, Wm. W. Eaton.)

DEAR SIR: We herewith transmit, in triplicate, itemized statement of receipts and disbursements of the United States Grain Corporation, with schedule of expenses for month ending September 30, 1919. The correctness of this statement is certified to by Leslie, Banks & Co., chartered accountants, and is vouched for by the officers of the Grain Cor-poration, whose signatures are hereto appended. Very truly, yours,

	UNITED STATES GRAIN CORPORATION.
(Signed)	WATSON S. MOORE, Second Vice President,
(Signed)	W. A. FRICK, Secretary.
(Signed)	WM. BEATTY, Comptroller.

UNITED STATES GRAIN CORPORATION, ACCOUNTING DEPARTMENT.

Statement of receipts and disbursements for month ending Sept. 30, 1919.

RECEIPTS

ALCOLD AND	
Sales : Beans Flour Peas Rice	\$10, 640; 45 18, 017, 496, 23 1, 615, 42 3, 423, 59
Wheat	
Capital-stock subscriptions European operations Accounts payable Food Administration Grain Corporation, operating	12,052,039.71 179,686,37
Guarantee and operating expense fund Guarantee and operating expense fund Interest Reserve for marine insurance Miscellaneous earnings	$\begin{array}{r} 162, 631, 21\\ 619, 415, 05\\ 195, 822, 92\\ 29, 977, 12\\ \end{array}$
Total receipts Cash balance from preceding month	207, 351, 268, 17 413, 131, 957, 66
and have seen and the second second second	620, 483, 225, 83

DISDUDSEMENTS

$28,473,524,51\\178,015,614,41\\213,129,83$
$\begin{array}{r} 2, 204, 26\\ 10, 409, 46\\ 2, 728, 869, 87\\ 3, 118, 765, 88\\ 91, 724, 15\\ 284, 567, 66\end{array}$
212, 938, 810, 03 407, 544, 415, 80

AUDITORS' CERTIFICATE.

We have examined the books and accounts of the general office of the United States Grain Corporation, and we hereby certify that the above statement of receipts and disbursements prepared therefrom is correct and properly vouched. LESLIE, BANKS Co., Chartered Accountants.

NEW YORK, October 21, 1919. Schedule of operating expense for month ending Sept. 30, 1919.

	General office.	Agencies and de- partments.	Total.
Advertising Auditing Collection fees. Exchange Insurance Legal Market reports, news service, and periodicals. Office supplies Postage Rent and light Repairs and alterations Salaries Sampling Stationery and printing Stationery and printing Sundries. Tedephone and telegrams. Traveling	\$2,147.08 725.00 141.42 328.83 1,290.21 246.05 3,530.38 142.76 74,419.52	\$7,583.83 3,750.00 2,982.06 1,850.93 887.10 150.00 130.29 1,928.27 141.57 7,592.88 209.98 120,597.66 212.00 15,083.31 2,045.03 10,832.75 9,869.18	\$7,583,83 5,587,08 2,582,06 1,580,93 1,612,10 291,42 468,12 3,218,48 387,92 11,123,06 442,74 105,017,18 212,00 19,448,88 3,062,95 18,062,45 13,026,46
Total	99,641.71	184, 925, 95	284, 567, 66

TREATY OF PEACE WITH GERMANY.

The Senate, as in Committee of the Whole and in open executive session, resumed the consideration of the treaty of peace with Germany

Mr. GRONNA obtained the floor. Mr. LODGE. Mr. President, the Senator from North Dakota has kindly yielded to me for a moment to report from the Committee on Foreign Relations a new draft of the reservations already reported, together with certain additional reservations. I ask that these may be printed in the RECORD without reading, and also printed as a document for the use of the Senate.

The PRESIDENT pro tempore. Without objection, the request of the Senator from Massachusetts is granted.

The reservations this day reported by Mr, Lodge are as follows:

"The committee also report the following reservations and understandings to be made a part and a condition of the resolution of ratification, which ratification is not to take effect or bind the United States until the said following reservations and understandings have been accepted as a part and a condi-tion of said instrument of ratification by at least three of the four principal allied and associated powers, to wit: Great Britain, France, Italy, and Japan.

"1. The United States so understands and construes article 1 that in case of notice of withdrawal from the league of nations, as provided in said article, the United States shall be the sole judge as to whether all its international obligations and all its obligations under the said covenant have been ful-filled, and notice of withdrawal by the United States may be given by a concurrent resolution of the Congress of the United States. "2. The United States assumes no obligation to preserve the

2. The United States assumes no obligation to preserve the territorial integrity or political independence of any other country or to interfere in controversies between nations-whether members of the league or not-under the provisions of article 10, or to employ the military or naval forces of the United States under any article of the treaty for any purpose, unless in any particular case the Congress, which, under the Constitution, has the sole power to declare war or authorize the employment of the military or naval forces of the United States, shall by act or joint resolution so provide. "3. No mandate shall be accepted by the United States under

article 22, part 1, or any other provision of the treaty of peace with Germany, except by action of the Congress of the United States

"4. The United States reserves to itself exclusively the right to decide what questions are within its domestic jurisdiction and declares that all domestic and political questions relating wholly or in part to its internal affairs, including immigration, labor, coastwise traffic, the tariff, commerce, the suppression of traffic in women and children and in opium and other dangerous drugs, and all other domestic questions, are solely within the jurisdiction of the United States and are not under this treaty to be submitted in any way either to arbitration or to the consideration of the council or of the assembly of the league of nations or any agency thereof or to the decision or recommen-620, 483, 225. 83. dation of any other power.

"5. The United States will not submit to arbitration or to inquiry by the assembly or by the council of the league of nations, provided for in said treaty of peace, any questions which in the judgment of the United States depend upon or relate to its long-established policy commonly known as the Monroe doctrine; said doctrine is to be interpreted by the United States alone and is hereby declared to be wholly outside the jurisdiction of said league of nations and entirely unaffected by any provision contained in the said treaty of peace with Germany.

"6. The United States withholds its assent to articles 156, 157, and 158 and reserves full liberty of action with respect to any controversy which may arise under said articles between the Republic of China and the Empire of Japan.

7. The Congress of the United States will provide by law for the appointment of the representatives of the United States in the assembly and the council of the league of nations and may in its discretion provide for the participation of the United States in any commission, committee, tribunal, court, council or conference, or in the selection of any members thereof, and for the appointment of members of said commissions, committees, tribunals, courts, councils, or conferences, or any other representatives under the treaty of peace, or in carrying out its provisions, and until such participation and appointment have been so provided for and the powers and duties of such representatives so defined, no person shall represent the United States under either said league of nations or the treaty of peace with Germany or be authorized to perform any act for or on behalf of the United States thereunder and no citizen of the United States shall be selected or appointed as a member of said commissions, committees, tribunals, courts, councils, or conferences, except with the approval of the Senate of the United States.

"8. The United States understands that the reparation commission will regulate or interfere with exports from the United States to Germany, or from Germany to the United States, only when the United States by act or joint resolution of Congress approves such regulation or interference.

⁴⁹9. The United States shall not be obligated to contribute to any expenses of the league of nations, or of the secretariat, or of any commission, or committee, or conference, or other agency organized under the league of nations or under the treaty or for the purpose of carrying out the treaty provisions, unless and until an appropriation of funds available for such expenses shall have been made by the Congress of the United States.

"10. If the United States shall at any time adopt any plau for the limitation of armaments proposed by the council of the league of nations under the provisions of article 8, it reserves the right to increase such armaments without the consent of the council whenever the United States is threatened with invasion or engaged in war.

"11. The United States reserves the right to permit, in its discretion, the nationals of a covenant-breaking State, as defined in article 16 of the covenant of the league of nations, residing within the United States or in the countries other than that violating said article 16, to continue their commercial, financial, and personal relations with the nationals of the United States.

"12. Nothing in articles 296, 297, or in any of the annexes thereto or in any other article, section, or annex of the treaty of peace with Germany shall, as against citizens of the United States, be taken to mean any confirmation, ratification, or approval of any act otherwise illegal or in contravention of the rights of citizens of the United States.

"13. The United States declines to accept any interest as trustee or in her own right, or any responsibility for the government or disposition of the overseas possessions of Germany, her rights and titles to which Germany renounces to the principal allied and associated powers under articles 119 to 127, inclusive. "14. The United States reserves to itself exclusively the right

"14. The United States reserves to itself exclusively the right to decide what questions affect its honor or its vital interests, and declares that such questions are not under this treaty to be submitted in any way either to arbitration or to the consideration of the council or of the assembly of the league of nations or any agency thereof, or to the decision or recommendation of any other power."

THE LEAGUE COVENANT AND THE TREATY OF PEACE.

Mr. GRONNA. Mr. President, I was very glad to have the Senator from Nebraska [Mr. HITCHCOCK] this morning introduce petitions and resolutions adopted by certain religious organizations throughout the United States. I shall refer to some of chose matters in the course of my address. I believe if there are any organizations which have great responsibilities to meet

they are organizations composed of ministers of the gospel, who profess to preach the teachings of the Immaculate Master. I have not examined as carefully as I should like to do the history which I am about to rehearse, but it has been stated by one Sherman Pettigrew that during the entire known history of the world preachers have advocated war and that during the same period there have been 2,358 years of war and only 227 years of peace. Approximately 90 per cent of the leaders in the recent war were professed Christians and the other 10 per cent were Buddhists and Mohammedans. That being the case, I believe that the preachers should not only be interested but that they ought to feel that they have some responsibilities to meet in this matter.

Mr. President, in connection with this covenant, which proposes an international organization, invested, as it is, with what I believe to be arbitrary and almost unlimited power, I feel that we should carefully look into the subject and ascertain what has been done by the Governments which are to be our partners in this colossal enterprise.

In looking at it from an absolutely unprejudiced standpoint so far as it may affect foreign nations, but naturally with a keen interest on behalf of my own country, it appears to me that before we enter into this world business on this tremendous scale it is the right as well as the duty of those of us who are representatives of the American people most carefully to scrutinize and investigate the affairs of our business partners. I shall, therefore, be compelled to refer to what has happened in the past, but in referring to what has been done by certain administrations of the various governments of the world I shall only give such as are known to be historical facts.

I hope that I may not be understood as favoring the people of any foreign nation as against the people of any other foreign nation, for such is absolutely not the case. I hope that the remarks that I am about to make will not lead to the conclusion that I owe any allegiance to any country under the sun except to the United States of America. Neither do I want to be understood as entertaining any hatred whatever for the people of foreign lands, and especially the British people or people of British descent. I consider it wholly unnecessary for me to make an effort to eulogize the English-speaking race, for American history is an illustration so complete of what the English-speaking people did to establish this Government that any fulsome praise coming from me would add nothing to the glory of their splendid achievements.

Mr. President, there is now pending in this body for our consideration a document denominated as the covenant for a league of nations combined with a treaty of peace between the allied nations and Germany.

This is the first time in our history as a nation, and so far as I know it is the first time in the history of civilization, that the people of any nation have been forced to consider and urged to adopt as one document a treaty of peace which necessarily involves the settlement of claims, of boundaries, and indemnities. together with a covenant which prescribes rules of conduct, and both legal and moral obligations of the contracting parties, to be administered by an executive council or by a supergovernment.

If this double-headed contract only provided for specific obligations and performances, setting forth in plain, unmistakable terms what the obligations are, we might overlook the novelty of this scheme. But the most unfortunate and objectionable features of the covenant are its provisions setting up a supergovernment with unlimited powers defined in vague and indefinite language.

I think it is only fair to say that the American people are very much divided on the question of what this supergovernment can and can not do. Some of us honestly believe that it would be a surrender of our American sovereignty, of our Monroe doctrine, and of control of questions affecting our vital interests to adopt this covenant in its present form. Others say that we would not surrender our sovereignty, our Monroe doctrine, and the control of questions affecting our vital interests by adopting it; but, at best, we stand divided as to the meaning of some of the provisions, and especially as to some of the most important provisions of the covenant.

Some people seem to believe that this covenant embodies a new theory of promoting peace, but it does not, because in theory as well as in practice the making of peace treaties and alliances is as old as the world itself. They may be found and are referred to in the Old Testament; they are recorded on the monuments of Egypt and Assyria, and many of them will be found in the histories of Greece and Rome.

These treaties and alliances may be classed as political, as treaties of peace, of cession, of boundary, of neutralization, of guaranty, but I know of no treaties or alliances subscribed to by any nation or nations in which there have not been specific provisions to safeguard and protect most carefully the sovereignty of the nations or parties in interest.

It has been the common practice among the people to enter into agreements for the submission of controversies to an arbitral tribunal, or the objects may have been commercial and relating We have had treaties with reference to the 1 navigation treaties. During the last 3,000 to conventions. slave trade, and navigation treaties. years there have been an innumerable number of treaties and conventions relating to civil justice, and there have been confed-erations for special social objects. More than 500 years before the birth of Christ the celebrated treaty was made between Rome and Carthage.

In making a treaty the first consideration in importance is the object sought and the validity of the treaty. It must be made between competent parties, sovereign States. A treaty made between the United States of America and Great Britain can rightfully be called a valid treaty, because both are competent to act; they are sovereign nations. But a treaty between British India and the United States is not a valid treaty, nor would a treaty between Egypt and British India be a valid treaty, because the foreign nations named are not sovereign States.

At one time, since the beginning of the Christian era, it was held that a treaty between an infidel and a Christian State was not a valid contract or treaty. Treaties of peace and guaranty were made between Great Britain and Portugal and other European nations as far back as 1373.

This is not the first time that an effort has been made to unite the nations of the earth, to form an alliance and agree to a covenant for the promotion of peace, but it is the first time that an effort has been made to establish a supergovernment to rule every nation on the face of the earth. For centuries it has been the common practice among the nations of the earth when tired and sick of war to enter into alliances which would assure the parties to such an agreement that they would not be disturbed as long as the agreement entered into was in good faith carried out, but these agreements have too often been violated and broken. They have, nevertheless, been the means of temporarily delaying war. But never has any nation been asked, as we are now asked, to surrender its sovereignty, involving its domestic and vital interests, nor have the people of any nation been asked to send their soldiers across the sea, a distance of 3,000 miles, to police any other nation, and thus guarantee the territorial integrity of foreign nations.

As a rule, these treaties have commenced with the following words:

"In the name of the Most Holy and Indivisible Trinity" or " In the name of Almighty God."

I believe it is safe to say that all former peace treaties between nations which have been of any great importance have at the outset referred to and recognized the existence of a supreme being; but, contrary to this old custom, this treaty seems to ignore the existence of Almighty God; at any rate, it does not refer to nor recognize in any form the existence of a supreme being.

The Holy Alliance, ratified by Alexander I, Emperor of Russia, Francis I, Emperor of Austria, and Frederick William III, King of Prussia, on the 26th of September, 1815, if compared with the proposed league covenant, will be found to be in better form, and is as much superior, both in spirit and in form, to this proposed covenant as is the Master's Sermon on the Mount to the Book of Talmud or the Koran. This so-called Holy Alliance, which was a general treaty, was based upon exalted Christian principles, but still it never became effective as a diplomatic instrument. But at that time Europe had gone through ceaseless wars for more than a quarter of a century, and the people were war-torn, tired, and sick of wars, as the people now are tired and sick of wars. The people were then, as we are now, praying for wars to end and for the promotion of peace among all the peoples of the earth.

If the Holy Alliance of 1815, based as it was on the most beautiful declaration of principles to which any Christian could subscribe, was not regarded as a treaty, was not effective and lived up to, how can we expect that an unloy alliance such as is proposed at this time will promote peace? This proposed covenant sets up and establishes a supergovernment and authorizes an executive council consisting of nine men to dictate the business, the terms, and the policies of every nation on the earth with reference to both peace and war; and the people of the United States of America must take their chances with one the United States of America must take their chances with one representative on this executive council and with one vote in the assembly. This council consists of the representatives of the principal allied and associated powers, together with four other representatives of the league, and we have only one vote in the assembly as against the 32 original members of the league signatories of the treaty, and the possible 45 members of

the league if the States which have been invited accede to the covenant. How can we expect that the smaller and less powerful nations of the world will be satisfied, even though they subscribe to this autocratic and despotic constitution and covenant such as is proposed?

Fortunately, or unfortunately, some people have been blessed with a great vocabulary and a superabundance of ingenuity and skill to prepare and use phrases which are very, very pleasing to the ear, but which are as meaningless as a sounding brass or a tinkling cymbal, and which are as impossible of execution as was the Holy Alliance of 1815.

Anxious as we are, and glad as we all would be if it were possible, to reach an agreement and have an understanding with the peoples of the earth that no more wars should be fought, that no more human lives should be sacrificed on the field of battle, we must, nevertheless, not forget that the renaissance of the people among the nations of the earth is not yet complete. Some of us, at least, fear that there still linger in the hearts and minds of men selfish and unworthy motives, and we refuse to believe that it is possible for all humanity to do to others as they would others should do unto them. So let us face the situation as it actually exists, and let us deal with it in an honest, upright, and practical way. Some of us refuse to be-lieve that the peoples of the earth have become perfect; and we need not go to foreign lands to be convinced that mortal man still possesses a desire for wealth and power, and is not altogether careful how he may obtain it. The millennium has not been reached; a state of perfection is as much of an uncertainty to-day as it was in the days when former treaties and covenants were made and broken.

So let us not attempt the impossible, but let us proceed in a same and practical manner; let us protect our own people first—the people of the United States—with confidence and full assurance and belief that we shall in the future as we have in the past, to the utmost of our ability, assist the helpless, defend the defenseless, assist and protect the oppressed, and to the best of our ability aid and support the people of the nations which may suffer injustice. But I believe that the people of the United States will resent the idea, and will take it as an insult, to be told by a council composed mostly of aliens that we must do thus and so. Whatever we do in the future should be done with the sanction and approval of our own people, and not at the command of some autocratic or despotic foreign power which would say "Go" and we must go, and "Come" and we must come. It should be left to the free will of the American people; it must be approved or disapproved through the representatives of the people of the United States of America.

It is not necessary for me to point out what it has cost our people to make this a free and independent Nation. It is not necessary to call attention to the battles fought by the heroes of the Revolutionary days, commencing at Lexington on April 19, 1775, and ending at Yorktown on the 19th of October, 1781. It is not necessary to call attention to the War of 1812, when we were fighting for the freedom of the seas, or to the Civil War, when we had our internecine strife to perpetuate this Union. It is hardly necessary to call attention to what the brave boys did who fought in the Spanish-American War; and I am sure that no one has forgotten the heroic deeds of our American boys during this war-a war so costly in blood and treasure, a war so stupendous that no writer will ever be able to fully describe the sufferings and the losses to the entire human race. At any rate, let it not be said that these stupendous sacrifices which we have made shall be treated lightly; that the services which these young brave heroes of the United States have performed have already been forgotten by us, and that the sorrows and the tears of the mothers and other relatives and friends shall so soon be forgotten.

We know that thousands of them have sacrificed their pre-cious blood, and for what? Was it to protect the territorial integrity of foreign nations? Was it to extend the boundary lines of aggressive European powers who wish to control the earth? Must it be said that we are ready or willing to turn over the affairs of government, the principles for which our boys believed they fought, to an executive council composed largely of aliens, and that from now on the several nationalities, many of whom are found among the nations of Europe, and also in Asia and Africa, shall be denied the right of self-determination and must submit to the mandate of this council or this

and yet we are asked to give up that which has always been the most cherished ideal of the human race, the opportunity of independent and separate nationalities who love liberty and freedom to establish governments fit for free people to live in.

I shall not go into the alleged causes which led us into this war, because in reading the statements made by prominent officials of the administration before the war and the statements that are being made now they differ somewhat; and listening to the debates in the Senate, it is evident that all do not agree as to the real causes, although the declaration of war itself is presumed to give the best reason for our entry into the terrible conflict.

If I may be pardoned for digressing for a moment from the consideration of this proposed treaty, I wish to make a few observations with reference to conditions as I saw them for at least two years previous to our entry into the war. But before I enter into any discussion as to what provoked or caused the unfriendly relations, and ultimately war, between the United States and Germany, I wish to say that no one could more severely condemn the wrongs and the injustices perpetrated upon the people of Belgium and France by the German army than I did, and on many occasions I said that the entry of the German army into those countries meant the ultimate defeat of the German Government, and that the people of Germany would for generations to come have to bear the burdens and pay the penalties for the gross violations committed against the people of Belgium and France.

It is a well-known fact that we all poured out our treasure and our sympathy, and helped in every way we could the people of Belgium and the people of France before our entry into the war, and it was our plain duty to do so.

war, and it was our plain duty to do so. When on the 7th day of May, 1915, the Lusitania was sunk by a German submarine, I received from the metropolitan press of New York a telegram asking me to state my position with reference to what should be done by the United States, and the files of at least one of those papers will show that I stated very plainly that although I was opposed to war I considered that the sinking of the Lusitania was an assault upon our Government and an insult to our flag and our people; that it was a gross violation of international law, and unless the German Imperial Government should immediately make reparation and cease its murderous operations against the American people it was a cause for war against them by our Government.

I know that my telegram was printed in at least one of the New York papers, because it was reprinted in some of the western newspapers, which criticized me for the position I then took, and I was reminded of the fact that it was a mistake for any Member of this body to make such a frank declaration, because our President was committed to a policy of peace, and we had declared our intention to remain neutral and keep out of the European war.

An election was subsequently held, and the people of my State and of the United States indorsed the position of President Wilson in keeping this country out of war. It was nearly two years from the time the Lusitania was sunk until our declaration of war was made against the Imperial Government of Germany. I believed then, sir, and I believe now, that if a firm stand had been taken by the administration against the invasion of Belgium and France by the German army, and against the murder of American people regardless of whether they were on foreign ships or not; if we had made it known in unmistakable language and terms that immediate reparation must be made for the insult to our flag, and the gross violation of killing our people by sinking the Lusitania, and that submarine warfare must immediately stop or we would be compelled to resort to war, as we did two -I say if we had at that time taken such a firm stand years laterand asserted our rights as a great government, I believe, sir, that there would have been no war between the United States and the Central Powers of Europe. If we had taken the position that the German army must withdraw from Belgium and France or face the inevitable, if we had used more firmness instead of a shilly-shallying policy, there is every reason to believe that the German Government would have known that they would meet with an ignominious and disastrous defeat, because it would not take a military genius to know that Germany would have to surrender, as she could not hope to be successful against her European enemies and against the United States.

I am not mentioning this as a criticism of the administration because I have stated that President Wilson's policy for peace was indorsed at the election of 1916. I know, because I personally participated in that campaign, and any argument that might be advanced against President Wilson's administration would immediately be met by his supporters with the assertion that he must be reelected in order that our beloved country

should be kept out of European wars. That is what reelected President Wilson in 1916 to the high position which he now holds. I am not relating this as a matter of criticism against the administration; I am simply reciting an historical fact. But after the election, what happened? Conditions seemed to change. The war clouds which had been visible only upon the horizon soon spread their gloomy darkness over our entire land; and it now became apparent that the sinking of the *Lusitania* was a violation of international law, a violation of American rights and decency; and the friends of the administration who formerly had pictured the horrors of war, and who had promised the American people that we would keep out of it, now changed from angels of peace to advocates of war.

All these changes took place suddenly; it all happened, so to speak, over night. But no one was permitted to discuss it. The freedom of speech was not only limited, but denied and prohibited; and, unless you were in a position and willing to say "So sayeth the king," you were denominated a pro-German and a traitor; and even before the war was declared it was treason to express an honest opinion. No one was permitted to ask for information as to what had been done or what had happened to cause this sudden changé, and history glready reveals that much misinformation was given to the people of this country.

The Angel of Peace had now vanished, and the country became inflamed with the spirit of war, and if any Member of this or the other body of Congress should take a very limited portion of time to discuss the question, he was at once consigned to be guillotined, or to face a firing squad.

As one member of this body. I felt that sufficient information was not given by the administration to warrant this sudden change; without at least some discussion upon a resolution which meant so much to America and to the American people, involving, as it did, the lives of millions of our people and the expenditure of untold sums of treasure. On this fateful day, the 4th day of April, 1917, I was one of the six Senators who voted against this resolution. I do not wish to take up the time of the Senate to go over the brief statement which I then made, but I ask unanimous consent to insert at the conclusion of my remarks the statement which I then made.

The PRESIDENT pro tempore. Without objection, leave is granted.

Mr. GRONNA. Mr. President, I believe now, as I did then, that we had as much right to oppose the resolution as any other Member had to speak and vote for it. I well remember how some of you, who are now clamoring for this covenant which you say will give an immediate peace, were then acting as demons of war-nothing could be discussed, no information could be obtained even by a Member of Congress, we had to take orders from our Chief Executive, and regardless of whether we saw hones! mistakes made or not, no one would be allowed to correct them. But you say now that you hate war, and you believe in peace. You know as well as I do that this covenant will not be a promoter of lasting peace; you know as well as I do that no covenant can be made to promote a lasting peace unless it is based upon the fundamental principles of justice and equality. You need not be alarmed and you must not console yourselves with the false hope that the people of the country have so soon forgotten this horrible conflict, so costly to them, a war which robbed them of so many of their loved ones, and which placed upon them the burdens of taxation which it will take generations to overcome. You need not console yourselves with the idea that they will so soon forget the sudden change and

the hasty action which you then took. The citizens of the United States unanimously supported the administration during the war. It was their patriotic duty to do so after war was declared; to have done otherwise would have been disobedience to law, and disloyalty to our country. Undoubtedly there were many honest, well-meaning, and lawabiding citizens who were at a loss to understand what compelling force caused our entry into the war so suddenly after President Wilson's second inauguration. Most of the people did not know that the revolutionary outbreak in Russia to a large extent changed the European conditions. Had the Russian armies continued to fight the armies of Germany and Austria-Hungary, the war would also have been less demand for American troops, because Germany would have been defeated if Russia with her once powerful armies had been able to carry on a vigorous fight. Nevertheless, a great number of loyal American citizens believed that we should either have entered the war at an earlier time or else stayed out altogether. That was honest opinion.

I made the statement that if war should be declared I would do my full duty. Mr. President, I can truthfully assert that my promise has been made good, as four young men bearing my name, and of my nearest kin, participated in the horrible conflict on the battle fields of France, three of whom were in the trenches as doughboys and the fourth one served in the heavy Artillery until the day the armistice was signed. All of these boys were under age and not subject to conscription. None of them sought a swivel-chair position, but fought on the battle fields of France and elsewhere in the trenches and on the fields until the armistice was signed. We contributed in a most substantial way in every way that we could to the support of our Army, and no red-blooded American could afford to do less after our declaration of war than to aid to the extent of his ability to help furnish food, supplies, and money to successfully prosecute the war.

Of course I am not saying this boastfully, but I want to remind the character assassins and detractors of the past that the success of the war so far as America is concerned can not be attributed to those who spoke longest and loudest and did the shouting. Throughout this entire land the patriotic men and women, regardless of party or creed, regardless of nationality or descent, most loyally contributed in every way possible, and it was but natural for them to do so, because their sons were in the struggle; they were doing the fighting, and were the most potential in winning the war.

I have called attention to this because very naturally the question will be asked. Why are those who opposed the declaration of war now against this covenant and this treaty?

Mr. President, we are not opposing the treaty of peace. If the Shantung robbery were not included in the provisions of the treaty, I should not oppose the treaty; but I am opposing the covenant, which in all fairness ought to be considered as a separate document by this body and by the Chief Executive of our land.

Answering for myself only, I wish to say that there never was presented to the American people a document so replete with inconsistencies and with provisions so dangerous and full of pitfalls as the proposed covenant. There never was in the history of our country presented to this legislative body a document so infinical to the best interests of our country and our people, and it really seems to me that every provision affecting American interests must have been conceived in iniquity and born in sin. In the first place, it is established on the basis of inequality and injustice, and it adds to the power of the stronger nations as against the weaker nations, and worst of all it takes from the people of dependencies, of empires, and kingdoms the God-given right to rebel against tyranny and injustice.

If we ratify this covenant as proposed, we bind ourselves and our posterity to support the dominant powers of every nation that belongs to this league, and to participate in their wars, their struggles, and their troubles; and the question of selfdetermination will have been completely defeated and destroyed. If we ratify this treaty, we, as members of the league, must live up to all its provisions, both moral and legal. If we do not intend to do so, let us not obligate ourselves to do so. If we approve this treaty we would have nothing to say as to which side of the question we shall make our fight, because that would be determined by the council or by the league. This covenant in its present form sets up an autocracy with powers unrivaled or unheard of among the family of man. It would take from the American people their sovereign rights; it would involve them in the wars of Europe, Asia, and Africa whenever the members of the league might see fit to demand our service; and as to our representation in the league, it discriminates against us.

The senior Senator from New York [Mr. WADSWORTH] the other day called attention to the fact that the American Nation is composed of peoples from many foreign lands. America has been an asylum for the oppressed and the poor; it has brought to our shores virile men and women, men and women possessing the very best and strongest minds, all of whom loved freedom and independence more than they respected the emperors, kings, and rulers of Europe. Most of these men and women have come to our shores to obtain for themselves their own freedom and liberty; they were anxious to become citizens of the United States because they knew that they would share the blessings and the liberties of the natural-born citizens of our land; they were anxious to renounce all their allegiance to the rulers of the lands from whence they came. They have been obedient to law, and while their hearts may throb with friendly feelings toward the land of their birth—and it is only natural that they should feel friendly toward their own kin—they have always been mindful of the responsibilities and the obligations which they owe to their adopted country. There may be exceptions to this rule, but I am glad to say that there are mighty few who

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have disgraced themselves and their ancestors by showing disobedience to law and disloyalty to their adopted land. This is now their country, and they are in soul and spirit loyal to America; the Stars and Stripes is their banner and they have manifested their loyalty and their eagerness to defend our flag, because thousands, yes, hundreds of thousands, of these young men have offered to sacrifice, and thousands have sacrificed, their all on the fields of battle. These men know that men of foreign birth can pay the greatest tribute to their ancestors and to the country from whence they or their ancestors came, by becoming loyal, patriotic, and law-abiding citizens. And let me say right now that no man of foreign birth who comes to this country to better his condition, who advocates the destruction of government, who refuses to be obedient to law, or who looks upon citizenship as an empty honor or an informal ceremony, has any right whatever to ask to become a citizen of the United States and share the blessings of liberty, freedom, and justice; and such men should not be permitted to live in the United States, but they should be sent back to the country from

whence they came. Mr. President, I am aware that a few foreigners who had the opportunity to land on American soil have been unfaithful to the promises they made when they were permitted to enter our shores. Some of them have not become citizens of this country. For such men I shall make no apology, because I believe that the man who asks to share our blessings should also assume his share of our burdens and responsibilities.

But I am not defending or speaking for individuals. I am calling attention to the different nationalities in our country. It is of the patriotism of nationalities I speak and not of individuals.

Speaking of our heroic soldiers and their ancestry, is it possible that anyone will dare to question the loyalty and the valor of the American soldier of Irish or British blood, of Scandinavian, of French, of Italian, of Finnish, of Russian, or even of German, or any other blood or ancestry? To do so would be a malignant falsehood, because millions of American boys, descendants of citizens of foreign birth, went to the field of battle with only one purpose in view, and that was to win a glorious victory for the United States of America. Who will challenge the Americanism of these patriotic heroes, all of whom stood ready to sacrifice their all upon the battle fields of France and elsewhere for the protection of the Stars and Stripes, and for the honor and the glory of America? It is true that we are called a representative democracy, and

It is true that we are called a representative democracy, and this is one of the fundamental principles which the American soldier had in mind; that the administration of our Government shall be in the hands of the many and not of the few; that nobility and rank shall not be recognized, but that our citizens when distinguished shall be preferred to public service upon merit and honor, and, first of all, because of loyalty to America and to American institutions and ideals. If excellence and honor are recognized, let it be based upon meritorious service, so that we shall always have laws which secure equal justice to all alike in their private disputes, and let this principle extend to public and international disputes. If we do so, it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy from our neighbors; it will not be necessary for us to copy for on the second that the fundamental principles enunciated by the fathers still live, and that America shall, in the future as in the past, exemplify in deed as will as in word the teachings of Washington, Jefferson, the Adamses, Monroe, Lincoln, and other great heroic statesmen, who through their love for the people of America served for the promotion of

Mr. President, I now come to the covenant which I shall briefly discuss.

ARTICLE 1.

In the very first paragraph of article 1 of the covenant we find this provision:

The original members of the league of nations shall be those of the signatories which are named in the annex to this covenant, and also such of those other States named in the annex as shall accede without reservation to this covenant.

Why was it necessary in order to become an original member of the league to provide that the covenant must be agreed to without reservations, which might mean without explanation, and also without the right of any of the signatories to place a definite construction upon the language or provisions of the covenant?

In the second paragraph of article 1 we find this provision:

Any fully self-governing State, dominion, or colony not named in the annex may become a member of the league if its admission is agreed to by two-thirds of the assembly, provided that it shall give effective

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guarantees of its sincere intention to observe its international obliga-tions, and shall accept such regulations as may be prescribed by the league in regard to its military, naval, and air forces and armaments.

In the first place, this paragraph makes clear that the league is not a mere debating society as has been contended by the President of the United States; secondly, it means that any dominion or colony may become a member of the league if agreed to by two-thirds of the assembly.

The self-governing dominions or colonies under the control of Great Britain being recognized as original members of the league of nations and as signatories to the treaty of peace, it will become more difficult in the future for any other dominion or colony to be recognized in like manner as a member of the league.

A great deal has been said with reference to the privilege granted a member of the league to withdraw from the league. We find in the third paragraph of article 1 this language:

Any member of the league may, after two years' notice of its in-tention so to do, withdraw from the league, provided that all its in-ternational obligations and all its obligations under this covenant shall have been fulfilled at the time of its withdrawal.

Under this provision it might become not only difficult, but absolutely impossible for any nation to withdraw from the league, because it would be easy for the council or the league to impose international or other obligations which would estop the applicant from withdrawing, because the requirements might be of such a nature as would be impossible of fulfillment.

ARTICLE 2.

Article 2 provides that the action of the league under this covenant shall be effected through the instrumentality of an assembly and of a council, with a permanent secretariat. This is a very simple and plain provision, and can not easily be misconstrued.

If we analyze this article we must conclude that what is possible to be done under the authorities granted this league may be done under the exertion of power or force, or under the agency, activity, or operation of the council or of the league, I think we shall all agree that whatever shall be done or executed through this organization will be done through the instrumentality of the assembly and of the council. We must come to the conclusion that it means that the action, operation, or whatever is being done, is effected, executed, performed, enforced, accomplished, or fulfilled through the operation of the assembly and the council.

ARTICLE 3.

The first paragraph of article 3 reads as follows:

The assembly shall consist of representatives of the members of the league.

The second paragraph reads:

The assembly shall meet at stated intervals and from time to time as occasion may require at the seat of the league or at such other place as may be decided upon.

Both of these paragraphs are plain, and can not easily be misconstrued.

The third paragraph, however, is one that is not so easily understood because it deals in the broadest sense with all matters within the sphere of action of the league or affecting the peace of the world. Quoting the whole paragraph, it reads:

The assembly may deal at its meetings with any matter within the sphere of action of the league or affecting the peace of the world.

There never was, nor do I believe that there ever will be, any man possessing the wisdom fully to realize the scope, the full interpretation and meaning of this paragraph. Who can say what may be affecting, or what may not be affecting, the peace of the world? Any and every exertion or performance of any human being may to a greater or lesser degree affect the peace of the world. Any and all things done by a govern-ment will to a greater or smaller degree affect the peace of the world. So that we may easily inquire, What is there to prohibit, or what vital question may arise which does not come under the jurisdiction of this league? It may be a financial or an economic question, it may be a religious or moral question, or it may be a question of government; and it seems to me that this body of men must necessarily be possessed with more wisdom than was possessed by Solomon in order to meet the responsibilities devolved upon them.

Is it good statesmanship to trust our vital interest to be decided by this council consisting of one American only as against all the other members, most of whom are aliens; to trust them to decide our questions of vital interest such as education, immigration, and other questions most vitally affecting the people of our Nation?

ARTICLE 4.

Article 4 provides that the council shall consist of representatives of the principal allied and associated powers, together with representatives of four other members of the league. This means

that Great Britain, Japan, France, Italy, and the United States shall be permanent members of the council, and that four other members of the league shall be selected by the assembly from time to time in its discretion; and until the appointment of the representatives of the four members of the league, Belgium, Brazil, Spain, and Greece are named as members. It also provides that with the approval of a majority of the assembly the council may name additional members of the league, whose representatives shall always be members of the council. The council, with like approval may increase the number of members of the league, to be selected by the assembly for representation on the council.

It will be observed that the four members to be selected by the assembly may be so selected from time to time in its discretion. It is fair to presume that there will be no change in the dominating the league shall desire that such a change be made. It is also fair to presume that the membership of the council will not be increased unless Great Britain and her allies should. desire that it be increased, as it is plain to us all that the same countries which control the assembly will also control the council.

In this article it is provided that the council may deal at its meetings with any matter within the sphere of action of the league, or affecting the peace of the world.

In article 3 it is provided that the assembly may deal at its meetings with any matter within the sphere of action of the league, or affecting the peace of the world. It is obvious, therefore, that both the assembly and the council have jurisdiction and may deal at its meetings with any matter within the sphere of action of the league or of the council, affecting the peace of the world.

It has been argued by the President and his supporters that, Great Britain does not have six votes. Technically that may be true, but it is quite certain that upon any and every question affecting the welfare of Great Britain or any of her colonies, she will have six votes, and the United States will have only one vote. It has also been argued that Canada can not become a member of the council. It may be true that she will not become a member of the council, because, as I have said, in all probability no change whatever will be made, but if a change is desired-and that change can only be made by Great Britain and her allies, as she will be in controlthere is absolutely no reason why Canada can not become a member of the council.

I desire to read from the speech of the Senator from Missouri [Mr. REED] made on September 22, 1919, on page 5710 of the CONGRESSIONAL RECORD:

On September 3, Sir Robert Borden, premier of Canada, in address-ing the Canadian Parliament, declared, in answering the inquiry, "What are the powers and what is the standing of Canada in the league?"

"What are the powers and what is the standing of Canada in the league?" "The new and definite status of the dominions at the peace con-ference is further manifested in the constitution of the league of nations. Since they had enjoyed the same status at the peace con-ference as that of minor powers, we took the ground that the dominions should be similarly accepted in the future international relationship contemplated by the league. The league of nations commission, while inclined to accept this in principle, did not at the outset accept all its implications, as was apparent in the first draft of the covenant. This document, however, was professedly tentative. The dominions' case was pressed, and in the final form, as amended and incorporated in the treaty of peace with Germany, the status of the dominions as to membership and representation in the assembly and the council was fully recognized. They are to become members signatories of the threaty, and the terms of the document make no distinction between them and other signatory members".— Now, get this, for I am coming back to it— "An official statement as to the true intent and meaning of the pro-visions of the covenant in that regard was secured by me, and is on record in the archives of the peace conference." The British premier goes on to state that a similar question arose in respect to the constitution of the international labor organization and in substance declares that the representatives of the dominions and colonies forced its revision so as to recognize their status in that organi-zation as it had been recognized in the league covenant. He then declared: " I hope the House will realize that the recognition and status ac-orded to the British dominions at the peace conference were not won

zation as it had been recognized in the league covenant. He then declared:
"I hope the House will realize that the recognition and status accorded to the British dominions at the peace conference were not won without constant effort and firm insistence. In all these efforts the dominions had the strong and unwavering support of the British prime minister and his colleagues."
Further on he discusses the future of the British Empire, and in substance declares that the colonles are to be recognized as nations in their dealings with the British league of nations.
Referring back to the statement just quoted, I call attention to the clause in the statement of Sir Robert Borden:
"An official statement as to the true intent and meaning of the provisions of the covenant in that regard (the status as to membership of the dominions and colonies) was secured by me and is on record in the archives of the peace conference.
That official statement filed in the archives of the peace conference was undoubtedly disclosed in the House of Commons of Canada on September 9 by Hon. Arthur Lewis Silton, minister of public works, and one of the plenipotentiaries who signed the treaty for the Dominion.

After concurring generally in the statement made by Sir Robert Bor-den as to the struggles of the Dominion's statesmen to secure the full right to take part in the peace conference, he said: "And, undoubtedly, they did work— The Canadian representatives— "In conjunction with the permanent officials of the British Govern-ment • • • for the purpose of assisting in the formation of the treaty that would be of great advantage to Great Britain, to the ad-vantage of the British Empire, and, as far as possible, a fair and honor-able treaty for the world at large." That is the British view. It is a photograph of the British soul. I do not say that with unkindness for Great Britain; she is not a monster, but she is a great power that first secures great advantage to therself and then, as far as possible, a fair and honorable treaty for the other fellow. I continue reading; I should not have broken the thread of my discourse. I read on: "That work— That is, the work of securing this recognition— "was performed in connection with what I may call the peace treaty proper." I continue reading:

That is, the work of sectring with what I may can the peak "was performed in connection with what I may can the peak "was performed in connection with what I may can the peak of proper." I continue reading: "The leader of the opposition contends that we can not take any part in the league of nations; that they are only members of the council; that they have not any authority; that they are just admitted to a debating society. Let us see what these Canadians say: "The leader of the opposition contends that we can not take any part in the league of nations; that they are only members of the council; that they have not any authority; that they are just admitted to a debating society. Let us see what these Canadians say: "The leader of the opposition contends that we can not take any part in the league of nations. Let me say that Clemenceau, President Wilson, and Lloyd-George disagreed absolutely with the honorable gentleman in that contention." "In proof of this he submitted the following letter signed by Clemenceau, Wilson, and George: "The question having been raised as to the meaning of article 4 of the league of nations covenant, we have been requested by Sir Rob-ert Borden to state whether we concur in his view that upon the true construction of the first and second paragraphs of that article rep-resentatives of the self-governing dominions of the British Empire may be selected or named as members of the council. We have no hesi-tation in expressing our entire concurrence in this view. If there were any doubt it would be entirely removed by the fact that the articles are not subject to a narrow or technical construction. "(Signed) G. CLEMENCEAU. WOODROW WILSON. D. LLOYD-GEORGE. D. LLOYD-GEORGE.

"'Dated at the Quai D'Orsay, Paris, the 6th day of May, 1919.'"

I suppose that is sufficient proof that Canada's representatives can become members of the council if it is decided to make a Of course, as I said in the first place, if it is deemed change. best to leave matters in statu quo, there will be no change; but if the change is made it must be plain to every Senator here or to any man who has carefully read this document that Canada may become a member of the council as well as a member of the league, because it is agreed that she is one of the signatories and original members of the league.

ARTICLE 5.

This article provides as follows:

Except where otherwise expressly provided in this covenant or by the terms of the present treaty, decisions at any meeting of the assembly or of the council shall require the agreement of all the members of the league represented at the meeting.

It is clear that in any and all business of any great importance It is clear that in any and all ousliess of any great importance it will be held that the decision at any meeting of the assembly or of the council must be unanimous. It would be argued that this is in the interest of the United States, which has only one vote. Let us see from a practical standpoint how it would work out. If the United States were one of the parties to a controversy, she would not, according to one of the paragraphs of article 15, be entitled to vote, because that paragraph reads:

If a report by the council is unanimously agreed to by the members thereof other than the representatives of one or more of the parties to the dispute, the members of the league agree that they will not go to war with any party to the dispute which complies with the recom-mendations of the report.

This clearly indicates that if the parties which are not parties to the dispute shall agree, it will not be necessary to submit the matter to arbitration. But the question may be decided by unanimous vote, leaving out the countries of the parties which are the parties in dispute.

I have heard it stated so often on this floor that this council will have no important work to perform. I have heard that argued by lawyers who have made themselves famous as students of law. I ask, in all seriousness, how can any rightthinking man who can read either the English language or the French language or both stand upon this floor and assert that no important function can be transacted by this council in the face of that language?

ARTICLE 6.

This article only provides for the modes of procedure by the league, and also how the secretaries, etc., shall be appointed.

ARTICLE 7.

This article provides where the seat of the league shall be established, and who may attend. It also provides that repre-sentatives or members of the league and officials of the league engaged in business of the league shall enjoy diplomatic privileges and immunities.

ARTICLE S.

This article is a significant one. It demonstrates that those who framed this covenant, to a small extent, at least, recognized that on the maintenance of peace depends the reduction of national armaments to the lowest point consistent with national safety, etc., but it leaves it to the council to decide what the reduction of armaments shall be.

Quoting the second paragraph of this article, which reads:

The council, taking account of the geographical situation and circum-stances of each State, shall formulate plans for such reduction for the consideration and action of the several Governments.

The brief paragraph following provides that "Such plans shall be subject to reconsideration and revision at least every 10 years."

The fourth paragraph provides:

After these plans shall have been adopted by the several Governments, the limits of armaments therein fixed shall not be exceeded without the concurrence of the council.

And yet you say the council does not perform any important function, when, as a matter of fact, the council has it in its power to say what each nation shall have as a matter of armaments, of standing armies and of navies.

To anyone who understands the English language or the French language it must be apparent that the executive council of the league dictates the policy of its members with reference to armaments.

The fifth paragraph of this article is not only significant, but alarming. It provides that:

The members of the league agree that the manufacture by private enterprise of munitions and implements of war is open to grave objec-tions. The council shall advise how the evil effects attendant upon such manufacture can be prevented, due regard being had to the necessi-ties of those members of the league which are not able to manufacture the munitions and implements of war necessary for their safety.

While the delegates to this convention recognized that it was necessary in order to maintain the peace of the world to reduce armaments, yet they proceeded on the theory that it will be necessary for all the members of the league to be provided with armaments, so it is provided that due regard shall be paid to such States as are unable to manufacture for themselves munitions and implements of war.

In the last paragraph of this article it is provided that all the members of the league must furnish full and frank information as to the amount of armaments as well as their military, naval, and air programs, and such of their industries as are adaptable to warlike purposes. Let us see, now, what that That means, of course, that the question of production means. as well as the enterprise of munitions and implements of war must be reported to the league. In other words, this super-government will have the authority to demand full and frank reports with reference to the condition of the industries of its membership, whether food products or munitions and implements of war, and for this purpose there is provided in article 9 a permanent commission which shall advise the council on the execution of the provisions of articles 1 and 8 on military, naval, and air questions generally.

ARTICLE 10.

We now come to the celebrated article 10, which, I think, is one of the most objectionable in the entire proposed covenant:

The members of the league undertake to respect and preserve as against external aggression the territorial integrity and existing politi-cal independence of all members of the league. In case of any such aggression or in case of any threat or danger of such aggression the council shall advise upon the means by which this obligation shall be fulfilled.

I seriously doubt if any two members of this body or any two citizens anywhere would agree upon the construction and the meaning of this article. I may be entirely mistaken in my analysis and my conclusions, but I interpret it to mean that the members of the league agree to preserve and protect the territorial integrity and the existing political independence of all the members of the league. I construe the last sentence of this paragraph to mean that in case of any aggression or assault, or in case of any threat against any member of the league, the council shall advise what steps are to be taken and what means are to be employed in order that the obligations entered into shall be fulfilled.

The proponents of this league argue that this article does not mean that the United States or any other member of this league shall be compelled to go to war or to assist in maintaining the territorial integrity or the political independence of any foreign nation unless it be so directed by the legal authorities of the government of any member of the league. I wish I could believe that, Mr. President. In other words, if the United States should become a member of this league she would not be compelled to send her boys across the sea to wage war against any nation unless Congress should so direct.

In all probability the people of the United States would likely do what the friends of this measure say they must do, but it is very clear to me that if the executive council should command that the United States send her soldiers abroad to protect some European, Asiatic, or African nationality, and if the United States should refuse until Congress had so declared, we would have violated article 10, because the language is so plain and so clear that it can not be misunderstood by anyone.

If we join this league we are both morally and legally bound to abide by all the provisions of it, and article 10 provides in unmistakable language that if the council directs that war shall be declared against some nation because of some violation of the territorial integrity and the existing political independence of such nation, the council shall advise upon the means by which this obligation shall be fulfilled, and certainly it would do so.

How any red-blooded American who loves American liberty and American independence can subscribe to a proposition of this sort is beyond my comprehension. With the existing inequalities and the discriminations prevailing if this covenant is adopted it seems to me unthinkable that any real American should be willing to agree to a provision so eminently unfair and so dangerous and destructive of our American Government.

ARTICLE 11.

Article 11 provides that:

AFLICIE 11 provides that: Any war or threat of war, whether immediately affecting any of the members of the league or not, is hereby declared a matter of concern to the whole league and the league shall take any action that may be deemed wise and effectual to safeguard the peace of nations. In case any such emergency should arise the secretary general shall on the request of any member of the league forthwith summon a meeting of the council. It is also declared to be the triendly right of each member of the league to bring to the attention of the assembly or of the council any circumstance whatever affecting international relations which threatens to disturb international peace or the good understanding between nations upon which peace depends.

This article makes it possible for any member of the league to summon a meeting of the council, and to interfere with any war or threat of war, whether it affects any of the members of the league or not. In other words, this supergovernment undertakes to dictate and regulate the affairs of every nation on the face of the globe. Can it be possible that such a policy would promote peace? And does anyone believe that it would be possible for the dominant powers of the league at any time in the future to reduce armaments to a minimum? Is it not reasonable to believe that munitions and armaments must be increased on a tremendously large scale, so that peace may be enforced by war, and that no small nation will at any time in the future have the right to demand reform, regardless of how oppressed, or of how brutal the treatment of its people may be by the dominant nation which may happen to be a member of the league?

In other words, if any of the European, Asiatic, or African peoples shall be threatened with war, our boys must again cross the ocean to police the boundary lines of Europe, Asia, and Africa, possibly to extend boundary lines. If you want them to do that, vote for it. I for one am not in favor of it. This is limitless autocracy and oligarchy complete; self-determination will forever be a thing of the past. Peoples who want to be freed from the oppression and brutality of the rulers of the dominant powers would never, as long as this league is in existence, enjoy their inherent right to withdraw and become a separate government dominated by any certain nationality.

I wonder what has become of the idealistic 14 points; the freedom of the seas; of the right of the people to self-determination, to rule themselves in accordance with their own views? The executive council of the league of nations might just as well adopt the slogan used by that distinguished auto-crat, Louis XIV, who said, "I am the State," because it would be the State; it would be the controlling factor; the men composing this executive council would indicate and control the policy of every nation on the globe.

The last paragraph of this article provides:

It is also declared to be the friendly right of each member of the league to bring to the attention of the assembly or of the council any circumstance whatever affecting international relations which threat-ens to disturb international peace or the good understanding between nations upon which peace depends.

To use an old time-worn phrase, "that may embrace and constitute a multitude of sins." It may affect the economic affairs of this Nation, as well as international trade and other matters affecting international transactions.

ARTICLE 12.

In this article we agree, if we become a member of this league, that if there should arise between us any dispute likely to lead to a rupture we will submit the matter either to arbitration or to inquiry by the council; and we agree in no case to resort to war until three months after the award by the arbitrators or the report by the council.

In the second paragraph it provides:

In any case under this article the award of the arbitrators shall be made within a reasonable time, and the report of the council shall be made within six months after the submission of the dispute.

Standing alone there could be no objection to this article: but in the article which follows, article 13, the members of the league agree that whenever any dispute shall arise between them which they recognize to be suitable for submission to arbitration, and which can not be satisfactorily settled by diplomacy, they will submit the whole subject matter to arbitration. and so forth.

If there is a dispute in interpretation of the treaty-

As to the existence of any fact which if established would consti-tute a breach of any international obligation, or as to the extent and nature of the reparation to be made for any such breach, are declared to be among those which are generally suitable for submission to arbi-tration.

In article 12 the members of the league agree that if there should arise any dispute which would lead to a rupture, they would submit the matter either to arbitration or to inquiry by the council. And in article 13 it is provided that in case of any such dispute the court of arbitration to which the case is referred shall be a court agreed upon by the parties to the dispute.

The provision is very indefinite, and the only choice is to have the matter left either to arbitration or to inquiry by the council. Then it is agreed that in no case will either party resort to war until three months after the award by the arbitrators or of the report of the council.

ARTICLE 13.

This article is to some extent similar to the preceding one in that it refers to arbitration. Under the first paragraph of this article it is agreed that whenever any dispute shall arise between the members which they recognize to be suitable for submission to arbitration, and which can not be satisfactorily settled by diplomacy, they will submit the whole subject matter to arbitration.

Paragraph 2 submits for arbitration any question with reference to the interpretation of any question of international law or with reference to any fact which if established would constitute a breach of any international obligation, also as to the damages which may be assessed or the reparation to be made for any such breach.

ARTICLE 14.

Article 14 provides for the establishment of a permanent court of international justice, which court shall be competent to hear and determine any dispute of international character which the parties thereto submit to it. It might also give an advisory opinion upon any dispute or question referred to it either by the council or by the assembly.

ARTICLE 15.

This article clothes the council with great authority and power in that it provides:

If there should arise between members of the league any dispute likely to lead to a rupture, which is not submitted to arbitration in ac-cordance with article 13, the members of the league agree that they will submit the matter to the council. Any party to the dispute may effect such submission by giving notice of the existence of the dispute to the secretary general, who will make all necessary arrangements for a full investigation and consideration thereof.

In case the council shall fail to effect a settlement of the dispute, the article provides that a statement shall be made up, giving the facts regarding the dispute, and also the terms settlement thereof as the council may deem appropriate. If the dispute is not settled, the council shall either unanimously, or by a majority vote, publish a report containing a statement of the facts of the dispute and the recommendations which are deemed just and proper in regard thereto. In other words, the council is authorized to decide the case by a majority vote by, declaring what it deems as just and proper. On the other hand, if the council fails to reach a report unanimously agreed to by the members thereof other than the representatives of one or more of the parties to the dispute, the members of the league reserve to themselves the right to take such action as they shall consider necessary for the maintenance of right and justice. In

other words, the league may, if it sees fit, make its decision and enforce such penalties as "it" may deem to be right and just. It is claimed by the friends of this measure that in no case shall the council or the league interfere with any domestic question, but the eighth paragraph of this article provides:

If the dispute between the parties is claimed by one of them, and is found by the council to arise out of a matter which by international law is solely within the domestic jurisdiction of that party, the council shall so report, and shall make no recommendation as to its settlement.

That means, in my judgment, that the council shall be the judge and shall decide whether or not the question is a domes-

tic one; so it is not fair to say that the United States or any other country which shall become a member of this league can decide for itself what is or is not a purely domestic question.

In the next paragraph we find that the council has the authority, and it may in any case under article 15 refer the dispute to the assembly. This may be done at the request of either party to the dispute; so it will not do to say that the league is a mere "debating society" because it has the power and authority, and may have to decide some of the most important questions affecting the nations which are parties to the dispute.

The last paragraph of this article provides:

Inc also paragraph of this article provides: In any case referred to the assembly, all the provisions of this article and of article 12 relating to the action and powers of the council shall apply to the action and powers of the assembly, provided that a report made by the assembly, if concurred in by the representatives of those members of the league represented on the council and of a ma-jority of the other members of the league, exclusive in each case of the representatives of the parties to the dispute, shall have the same force as a report by the council concurred in by all the members thereof other than the representatives of one or more of the parties to the dispute.

But it is argued by the proponents of this covenant that neither the council nor the assembly renders any verdict or award. Such arguments are not warranted by the facts if we are to assume that the assembly or the council will use the authority and the power granted to it under article 15 as well as under article 12. ARTICLE 16.

This article in very plain language provides that: Should any member of the league resort to war in disregard of its ovenants under articles 12, 13, or 15, it shall ipso facto be deemed have committed an act of war against all other members of the covenants league.

How can any Senator, in view of this language, argue that neither the council nor the assembly has the authority to render a verdict or an award when it is declared that in the case of a disregard for that which may have been done by either the council or the assembly shall of itself be deemed as an act of war against all members of the league? I can not see how anyone can justify his position by using the argument that neither the council nor the assembly has any power. I do not know by what mode of reasoning anyone can come to any other conclusion than that both the assembly and the council have almost plenary powers in the matter of settlements between members as well as between those who might not be members of the league. The authority and the powers of the council are authorized to the extent of recommending to the several governments concerned what effective military, naval, or air force the members of the league shall severally contribute to the armed forces to be used to protect the covenants of the league.

The other day I listened to a speech of the able Senator from Illinois [Mr. SHERMAN], and I heard the Senator from Nebraska [Mr. HITCHCOCK], in questioning the statement of the Senator from Illinois as to what extent the burdens of military, naval, or air forces may be imposed upon the Government of the United States, state specifically that the expense would be borne in proportion or in accordance with the proportionment of the expenses of the International Bureau of the Universal Postal Union. I do not believe that any such provisions can be found in this covenant. That reference and provision which is found in section 6 has reference only to the expenses of the secretariat or to the expenses of the office of the secretary.

It would be not only possible, but probable, that in the case of a dispute which could not be settled under the provisions of article 12 or under article 15, that the United States would be assessed to the very extreme, and that the main burdens would fall upon our country both as to the men required to enter the war as well as the armaments required. So that the United States would become the pack horse for the Governments of Europe, Asia, and Africa; not only would we have to sacrifice our men in the settlement of these disputes, but we would have to pay the bills. I think that this language is so plain that it can be easily understood by anyone who can read either the French or the English language, or both, or who wants to understand it.

ARTICLE 17.

If this covenant has been written for the sole purpose of doing justice and promoting peace, why was it necessary to set up an autocratic standard such as is provided for in article 17, where it refers to a dispute between a member of the league and a State which is not a member of the league, or between States not members of the league? Why not use the same yardstick in the measuring of justice to be dealt out to all the nations of the earth if we are proceeding upon the theory that this measure is complete and replete in its provisions for its dealings not only with the members of the league, but in meting out instice and righteousness to humanity wherever it may be found?

Anyone who has seriously studied this measure from an unbiased and unprejudiced standpoint can not help but be convinced that it is autocratic in the extreme, and drastic in its provisions, and untold misery may be imposed upon the weaker nations under the domination of this supergovernment.

I am not going to take the time to analyze the provisions of every article of this covenant, but I want to briefly refer to article 21, which reads as follows:

Nothing in this covenant shall be deemed to affect the validity of international engagements, such as treatiles of arbitration or regional understandings like the Monroe doctrine, for securing the maintenance of peace.

This, as has been so ably argued by those who are opposed to this treaty, is said to be intended to protect our Monroe doctrine. The Monroe doctrine, as I understand it and as has been said, is not an international agreement; it is an American doctrine, promulgated and enforced by the American Government without any understanding whatsoever with any European, Asiatic, or African nation. It is wholly an American doctrine, and with which we want no European interference or agreement. I think that most any citizen who is capable of reading and writing the English language could have written a provision which would have more clearly interpreted the intent and the purpose of the Monroe doctrine.

ARTICLE 22.

Mr. President, this article was so well explained in a recent editorial in the Washington Post that I have taken the liberty of using that editorial. This article was there very ably ana-lyzed. I ask that the editorial be printed in the RECORD without reading.

The PRESIDING OFFICER (Mr. THOMAS in the chair). Without objection, it is so ordered. The editorial referred to is as follows:

[From the Washington Post, Monday, Oct. 20, 1919.] DEFINING FUTURE OBLIGATIONS.

[From the Washington Post, Monday, Oct. 20, 1919.] DEFINING FUTURE OBLIGATIONS. The expressions of individual Senators on both sides of the Chamber and from the drift of the voting upon proposed ameni-ments it is now quite certain that the outcome of the long discussion of the peace treatly will be ratification of the text without amendment in a resolution making such reservations as will thoroughly safe-guard the vital interests, honor, and independence of the United States. The reservations that have been tentatively agreed upon by a majority of the Senate will not only keep the United States such that will furnish such valuable suggestions to other nations as will cause them, without doubt, to make similar reservations. The result will be a league of nations incomparably better fitted for the main-tenance of the world's peace than the league that would have been evolved from the covenant adopted at Paris. A simple illustration will emphasize this point. The reservation which will provide that Congress shall determine when and how this Government shall inter-vene in behalf of another nation under article 10 will be infinitely more potent than the original provision, because American inter-vention under the reservation will be made only in response to the combined will of the American people, constituting an action which no other nation, however ambitious or powerful, would care to resist. Without the reservation, however, the action of the United States might be merely a diplomatic move, similar to some of those made by the American delegates to the Paris conference, which might or might not carn the fear and respect of other movel provide that acceptance by the United States of an mandate over any foreign territory or negle should be valid without the express consent of Congress. The truth is that the Senate is still in the dark concerning the mat-ter dealt with in article 22 of the covenant. There are minipu-ties and hidden meanings in this article which may be of immense consequence to the United St

Senate should guard against future deadly surprises by providing that the United States shall not be committed in any way except by consent of Congress. The little that is known by the Senate indicates that immediately upon ratification of the treaty the United States will be found to have incurred a "moral obligation"—a binding obligation, in other words— to send armed forces to pacify and govern the territory loosely de-scribed as "Armenia." This region is of indefinite boundaries, but is usually understood to be a portion of the late Turkish Empire, consist-ing of vilayets stretching from the Black Sea to the Mediterranean, between Anatolia and Persia, and inhabited largely by Armenians, but also by Kurds, Tartars, and other turbulent and uncivilized tribes. There is a mixture of races and religions in that backward region which makes for murders and wars as long as the population exists. But the pacification of Armenia would be only one phase of difficulty. What about the disposition of Armenia after having taken over the mandate? How could the United States get rid of the country? It could not turn it adrift, nor could it turn it back to the league, which has no machinery for administering a colony. If it should altempt to turn it over to some other power a quarrel would almost surely ensue, such as now threatens the good relations of France, Italy, Eng-land, and Japan in various directions. On the other hand, the pow-ers may take mandates over other regions, and administer them in a

manner contrary to the interests of the United States, and in violation of the spirit of the covenant. In that case violent disputes might de-velop in spite of the efforts of the league council. The inevitable tendency of article 22 is to embroil the United States in foreign quarrels. Therefore the Senate should make specific reserva-tions concerning it.

Mr. GRONNA. Mr. President, on January 8, 1918, President Wilson made an address to the Congress of the United States, which, to my mind, is the most memorable of all the addresses made by the President during the war. In this address are embodied the so-called "14 points," and I might say that if the provisions of the proposed covenant were in accord with the principles laid down by the President at that time, this treaty would meet with my approval.

In this address, President Wilson lays down certain basic and fundamental principles without which no nation can long endure: at any rate, it is quite certain that no nation, great or small, can escape the horrors of war and other difficulties unless the basic principles laid down by the President are put into practice.

. In this speech the President advocated the following:

1. Open covenants of peace openly arrived at, after which there shall be no private international understandings of any kind, but diplomacy shall proceed always frankly and in the public view.

Mr. President, that sounds well to any citizen who is at all interested in the welfare of mankind, and had this declaration impressed itself upon the minds of the members of the peace conference, there would have been no condonation of the Shantung robbery committed by the military powers of Germany during the Boxer War. If the secret treaties which were per-fected during this war had been taken into consideration, we would not be confronted to-day with a treaty which proposes to take from one of our friendliest and most loyal allies and give to another ally a portion of the territory of China taken from her at a time when the Chinese people were unable to defend themselves.

You say China is weak. Of course, she is weak in militarism and warfare. China has lived up to the doctrine of Confucius, whose teachings are still fresh in the memories of the Chinese people, whose dust still rests in the bosom of the earth in the K'une Cemetery outside of the city of K'uih-fow, and who, as we are told, in the fourth month of the year 478 B. C. passed away from among men.

Almost 24 centuries have passed since this sage and reformer died, and while dynasties have vanished and governments have crumbled the words of this great reformer still live, and tributes are paid to his memory as much so as we pay our tributes to the memory of the Father of his Country. Yet we are about to take from this peaceful race of people this hallowed ground where lie the remains of this wise and once powerful man who exercised his influence for the relief of his people and for the betterment of humanity. It was Confucius who said to his disciples, of which we are told he had more than 3,000, " Remember this, my children, oppressive government is fiercer and more to be feared than a tiger." This statement was made upon the occasion of meeting a woman who was weeping and wailing at a grave. The sage stopped and sent one of his followers to ask the reason of her grief. He was told that her husband's father and her husband and also her son were killed in this particular place by a tiger. Being asked why she did not leave so fatal a spot, where there was so much danger of being devoured by carniverous animals, what was her reply? She responded that there was no oppressive government at that place. She preferred to face those wild animals rather than to live in a country where the people were being oppressed.

Millions of Chinese people still worship the memory of this reformer, and as I have said, although it is almost 2,400 years since his remains were laid at rest, millions of Chinese people meet at least once a year upon this hallowed spot, there to worship in their own way their god and to pay a tribute to the memory of Confucius. Yet we are proposing to condone the wrong done in 1898 and approve the secret treaty made by Japan during the recent war when she threatened to overpower the Chinese people unless these concessions were made. We are now approving this robbery and this theft.

The Chinese are an honest and industrious class of people, most of whom live by cultivating the soil. They religiously fol-low the principle and doctrine of minding their own business. China is a peaceful nation. For centuries her people have been taught to believe and to practice the doctrines of peaceful relations with all the nations of the earth. Shall it now be said because the people of China believe in peace that she must be dismembered; that part of her most sacred territory shall be taken away from her people because she does not happen to be a military nation?

I may not be able to comprehend this philosophy, but to me it seems a cold-blooded, cruel, and wicked procedure. To take Shantung from China is a crime against the people of China ; it is a violation of the fundamental laws of society; it is a crime against civilization and against the highest standards of morality. We can not afford at this time, or at any time, to take from this friendly ally this most valued portion of her territory and give it to her most dangerous opponent and enemy; and it shall not be done with my vote.

I am no more pro-Chinese than I am pro-Japanese, but it is not a question of whether we favor China or Japan; it is a ques tion of doing even-handed justice, and this treaty will be but a rope of sand if enacted into law in its present form, with all its imperfections, with all its discriminations which will breed dissension and war, and can not promote the principles of peace.

Let me tell you that the Christian principles of peace can not be enforced with the cannon or the sword, or by the use of force or armaments of any kind; they can not be established and promoted without the principles of equality and justice. Yet we are asked to ratify this treaty in this form, when every proponent of it has admitted that to take Shantung from China is not in accordance with the principles of justice and morality. Most of those who are for the treaty have already admitted that it is a wrongful act.

The time to right this wrong is now; the time to correct this mistake is right now, and not at some future time.

I almost get impatient with men who have been sent here to represent 110,000,000 people standing upon this floor and arguing that we must not do anything which would have the effect of sending this document back for further consideration. lose my patience with statesmen of that caliber. It might just as well be said that the men who represented the nations at the peace conference are superior to God Almighty. You have admitted that robberies and thefts have been committed; you are condoning those robberies and thefts when you say you do not want the treaty to go back with an amendment. What a pitiful exhibition when men of high character, representing more than a hundred million people, care more for the opinion of 40 men who sat at Versailles and who made this imperfect document than they do for right and justice.

There is not a Member of the Senate who will say that this is a perfect treaty; there is not one Senator on the floor who will dare to say to the American people that it has been framed upon the broad principles of humanity, of equality, and of justice; but "So saith the king," and we must follow him.

I listened with a great deal of interest to the speech of the able Senator from Nebraska [Mr. Norms] with reference to the persecution of the people of Korea by the Japanese, and I would advise every minister of the gospel in this broad land to read the great speech made by the statesman from Nebraska, who stated that he did not belong to any church. He may not belong to any church, but from what I know about Christianity, God Almighty has implanted in his heart the fundamental ideas upon which Christianity is based, and I advise and ask you preachers and ministers of the gospel to read the speech of the Senator from Nebraska.

It is of very little use for any of us to lift our eyes to heaven, invoke the blessings and the power of God, and ask that something shall be done which we know is contrary to Christian and moral principles. It is worse than sacrilege to invoke the aid of an omnipotent God to do something which we ourselves have acknowledged to be wrong and unjust. By doing so we acknowledge that we have adopted the doctrine of Kaiser Bill, and our prayers will not be heeded or heard, but ignored, as his prayers were ignored.

Those who oppose this treaty are not only criticized but denominated as advocates of war and the enemies of peace. The opponents of this measure are also charged with stirring up race prejudices; they are called pro-German and friendly to Germany, as advocates of Bolshevism, and friends of the hyphenated Americans.

It must be clear to anyone who is a sincere lover of peace and a firm believer in the Christian faith that the criticism does not come from men who have been converted either to peace or to the Christian faith and religion. Anyone who is fully committed to a righteous plan must concede something to his enemies as well as to his friends. Anyone who is a lover of and a believer in the doctrines of peace must not discriminate against the Irish any more than the English, or against any nationality, not even the German people or citizens of German descent. If you do, you are proceeding upon a false doctrine, and your advocacy of a peace measure will be as impotent and as meaningless as were the prayers of the scribes and the Pharisees in the days of centuries ago.

To be consistent, we can not claim that we advocate peace and at the same time do the things which we know will provoke war. We are either in favor of peace or we are in favor of war. We can not serve two masters. We are either believers in the teachings of Christ or we are dissenters.

I find in St. Matthew, twenty-second chapter, beginning with the twenty-fourth verse, the following:

But when the Pharisees had heard that he had put the Sadducees to silence, they were gathered together. Then one of them, which was a lawyer-

It seems there were lawyers in those days, too. I am glad we have them now

asked Him a question, tempting Him, and saying, Master, which is the great commandment in the law? Jesus said unto him; Thou shalt love the Lord thy God with all thy heart, and with all thy soul, and with all thy mind. This is the first and great commandment and the second is like unto it. Thou shalt love thy neighbor as thyself. On these two commandments hang all the law and the prophets.

The question will naturally be raised, Who is our neighbor?

According to the teachings of this same Christ, all men are our neighbors. So I say I do not believe that many who have spoken so often

and so eloquently in favor of this covenant are preaching the true gospel of Christ, nor the basic principles of the fundamental laws which promote peace.

The second paragraph of the President's 14 points reads:

Absolute freedom of navigation upon the seas, outside territorial waters, alike in peace and in war, except as the seas may be closed in whole or in part by international action for the enforcement of inter-national covenants.

Will some Senator who may have given this treaty more careful study than I have point out any provision in this covenant or in the treaty which embodies this principle laid down by President Wilson, and which is conceded by us all to be of more than ordinary importance? This paragraph, like the first one, has either been forgotten or rejected.

In paragraph 4 the President touches upon one of the most fundamental principles absolutely necessary to the promotion of peace and the elimination of wars.

The fourth point, or paragraph 4, reads:

Adequate guaranties given and taken that national armaments will be reduced to the lowest point consistent with the domestic safety.

The first paragraph of article 8 of the covenant provides:

The members of the league recognize that the maintenance of peace requires the reduction of national armaments to the lowest point con-sistent with national safety and the enforcement by common action of international obligations.

This is the only place in this proposed covenant where reference is made to the reduction of armaments.

In the President's fourteen points it is proposed that adequate guaranties shall be given that national armaments will be reduced to the lowest point consistent with domestic safety. In the covenant it is mentioned that the members of the league recognize that the maintenance of peace requires the reduction of national armaments to the lowest point consistent with national safety and the enforcement by common action of international obligations-quite a different proposition from that advocated by the President in his address on January 8, 1918.

Anyone having studied this covenant and who wishes to place an honest interpretation upon its provisions, must conclude that the questions which I have raised with reference to the President's fourteen points are not embodied in this covenant, and unless it shall be argued that all the President's addresses made during the war-the fourteen points included-shall ipso facto become a portion of the covenant or the treaty, you must admit that the humane principles advocated by the President have been overlooked or rejected.

There is one important matter which the peace conference overlooked, and that is the fundamental principles of Nature's God, which can not be violated.

Some four thousand years ago, when there was but one language in the world, and the earth was of one speech, the generations of Noah undertook to perpetuate this condition, and in order to do so they attempted on the plain in the land of Shinar to construct a great building in the form of a tower. Undoubtedly this was done with the very best of intentions, as it may be with the best of intentions that this league is advocated by its proponents, who profess that it will promote peace. The people of that day wanted to build a monument so high that it might reach unto heaven. They wanted to assume a certain name lest. they be scattered abroad upon the face of the whole earth; but we are also told that the Lord came down to see the city and the tower which the children of men builded, and the Lord said-

Behold the people is one-

He recognized that they were one-

and they have one language, and this they begin to do, and now noth-ing will be restrained from them which they have imagined to do. Go to, let us go down, and there confound their language, that they may not understand one another's speech.

So the language of these people was confounded so that they could not understand each other, and they were much confused; and ever since that day the people of this earth have been scattered upon the face of all the earth. It seems that some mighty power deemed it unwise to have but one people and one language, and so their language was confounded and the people were confused and scattered broadcast over the earth.

It is evident to me from the reading of the history of this event that this omnipotent power did not desire that man's individuality should forever be lost, and so the people were scattered, and many differing languages came into use, all for the purpose of establishing individualism among the family of man

I think we all realize that a larger amount of good might be accomplished if all the people of the world would unite upon some altruistic and Utopian principle, but we also agree that such a thing is impossible, and that it would be just as bad for all the people to unite on something which in itself is destructive of that which is good, and so through this individualism man's power has been reduced to a minimum to accomplish that which is either good or bad.

There are hundreds, yes, thousands, of nationalities in the world to-day, and in my judgment it would be just as difficult and just as impossible to unite them all, as it was in the days when the people of Noah had in their minds the idea of constructing the Tower of Babel. So let us keep these nationalities separate, and let them work out their own form of government so long as they do not interfere with us and peoples of other governments.

This league consisting of a few men would be exactly what the men composing it would make it. If they should happen to be high-minded men, men of altruistic and Utopian ideas, the league might become a power for good. On the other hand, if its membership should happen to consist of weak and selfish men, the league would become just as powerful and effective in the administration and practice of injustice and oppression, and it might result in endless wars-wars which could not cease until this supergovernment was destroyed.

President Wilson, in one of his points, in speaking of all of the Russian territory and her people, lays down a principle which is fundamental not only to the people of Russia but to every nationality on the face of the globe.

every nationality on the face of the globe. VI. The evacuation of all Russian territory and such a settlement of all questions affecting Russia as will secure the best and freest coop-eration of the other nations of the world in obtaining for her an un-hampered and unembarrassed opportunity for the independent deter-mination of her own political development and national policy and assure her of a sincere welcome into the society of free nations under institutions of her own choosing; and, more than a welcome, assist-ance also of every kind that she may need and may herself desire. The treatment accorded Russia by her sister nations in the months to come will be the acid test of their good will, of their comprehension of her needs as distinguished from their own interests, and of their intelligent and unselfish sympathy.

The President's reference to the people of Russia might well apply to the people of Ireland, to the people of India, of Finland, or to any nationality that feels oppressed and is capable of setting up its own form of government, where people may enjoy, to the fullest extent freedom and liberty. The inherent right of nationalities to set up their own form of government could easily be denied under the provisions of this covenant. Selfdetermination would become a forlorn hope, and this to me is one of the most objectionable features of this covenant.

Let us suppose that Ireland, whose population has been reduced since 1841 from more than 8,000,000 of people to nearly half that number, should insist on becoming a free and independent people. But you say it is none of our business to interfere with Ireland or with England, and I agree with you. We refuse to be bound by an international agreement setting up a superstate, and which establishes a principle of status quo in every kingdom and monarchy, and no matter how much oppression there might be, the people who are oppressed would have no right to protest, and could, of course, have no hope of becoming a free and inde-pendent people. I think we all agree to that. So I say that I agree with you that we should mind our own business and not interfere with the affairs of foreign nations unless it is for the purpose of assisting the weak and the oppressed.

Why should we in America with our 110,000,000 of people, a larger portion of which consists of a foreign population; when we take into consideration that from 1820 to 1918 more than 33,000,000 foreigners came to our shores and settled on American soil; more than \$,000,000 have come from Great Britain and

Ireland, almost 3.500.000 from Russia, more than 4,000,000 from Italy, 500,000 from France, 5,500,000 from Germany, 2,250,000 from the Scandinavian countries, and since 1861 more than 4,000,000 have emigrated from Austria-Hungary, millions of people have come from a great many of the other nations, most of whom have come from Europe, a very few have come from Asia, less than 300,000 from China, and only a little more than 200,000 from Japan—with this condition, why do we wish to interfere with European affairs?

It is absolutely true that a large proportion of these aliens have become thoroughly Americanized; it is also true that nearly all, if not all of them, are loyal to America, but naturally they would have a more friendly feeling for the land of their birth than they would have for some other nation in Europe or in Asia. But, regardless of this fact, we undertake to meddle in the affairs of every nation on the face of the globe. For America to meddle in all European and Asiatic squabbles is unwise, and would lead to many an unnecessary conflict and war. The people of Ireland, like the people of Scandinavia, Great Britain, Germany, or France, who come here to make this their home, have sworn allegiance to our flag; they have manifested their willingness on many occasions to sacrifice their all for the honor of our flag and for the glory of our people.

No member of this body can more earnestly desire the adoption of a world plan that would stop wars and promote peace than I do, and while there may be great doubts as to the possibility of perfecting such a plan I most earnestly desire to help in any way that I can to arrive at some practical plan which will help to reduce standing armies and armaments to a minimum, so that instead of building up a military machine we may set up a more perfect plan, one in which all the people of the respective nations shall be the deciding factors whether or not we shall have another war.

To adopt this proposed covenant would be to give the lie to the principles for which we said we fought. We were told by the leaders of Great Britain, of France, of Italy, of Japan, as well as by the leaders of this Government, that this war was waged in the interest of humanity and democracy, in the interest of self-determination of oppressed people. How can we at this moment, before this horrible war has completely ended, before peace has been officially declared, how can we look any libertyloving human being in the face and say that we are carrying out our pledges in good faith, when as a matter of fact this treaty provides for the creation of a superstate, of government by a very few? And while it may not be the purpose that it shall be autocratic and despotic, it surely must be conceded that there is a possibility, and a probability, that the administration of this supergovernment would become the most autocratic, and possibly the most despotic of any organization the world has ever known.

Mr. President, I was born on American soil, but my parents both came from the little Kingdom of Norway, and I am not ashamed of being a descendant of people of that splendid race. It is true that they are not rich in material wealth, but the people of that little kingdom compare favorably with the people of any other nation on the face of the earth in morality, in obedience to law, in education and in art, in music and in literature. It can not be truthfully said that the people of Norway consist of an inferior race. They love liberty and freedom more than their own lives. Ever since the dawn of civilization the Scandinavian people have been looked upon as a class of intelligent, intellectual, and law-abiding people, people who love liberty and justice, and who love peace.

I assume that none of you are interested in the history of the Scandinavian Peninsula, but I am going to outline briefly some of the historical events of the three little kingdoms, which are now separate, but which at one time composed one kingdom.

At one time the three Scandinavian Kingdoms were all under the administration of one government. There is very little difference in their language, their customs, and their ideals. The people of Denmark have the same language as the people of Norway, and the people of the three Kingdoms all fully understand the language of each other. So we may 'ruly say that they are a homogenous people. They are people with the same habits, the same customs, the same love for liberty and justice. They all believe in religious liberty and they all belong to the same denomination.

Denmark's history dates back to the dim twilight of the Sagas, out of which shines the figures of her heroes, their brave deeds, as well as their daring voyages. I want you who are not ashamed of acknowledging that you are of Celtic descent to pay a little attention to this history, because I assure you it is correct. It was here that the Celts first had their home, and from these shores the Angles and the Saxons sailed in the fifth century to conquer England, and in their place the Danes of

Zeeland, a little island north of Denmark, settled on the deserted lands.

We are told that the missionary Ansgar baptized a Danish king in the year 826, but even in that day, I am sorry to admit, Christianity did not hinder the Danes from making their usual inroads into the territory of the Franks or check the piratical voyages of the famous vikings. The islands were first united by Gorm the Old, one of the old viking pirates. At that time the mainland, under one ruler, opposed Christianity, but Gorm had a grandson named Canute who became the conqueror of England, who was a zealous friend of Christianity. But as time went on the nobles grew powerful by means of the adoption of the feudal system. In this country to-day we do not have the feudal system, but we have a system which in many ways is just as inimical to the best interests of American ideals and American Government as the feudal system was to the Danes and to the Scandinavians at that time. The nobles in those days took advantage of their fellowmen and ground down the once free people to mere serfs.

Waldemar I (1157-1182) conquered Norway, while Waldemar II conquered German and other lands, which were lost under his successors. Under the humane rule of that splendid queen, Marguerite, who ruled Denmark, Norway, and Sweden from 1375 until 1412, the three rival Scandinavian kingdoms lived together quietly and peaceably.

I have often been asked by the good ladies who champion the cause of votes for women why it was that the Scandinavian countries were in favor of woman suffrage. I have always told them that I wished they would not ask me that question, because it indicated to me that they had failed to read Scandinavian history.

But following the reign of Marguerite, Christian I—1448–1481—founded what is known as the Oldenberg line of kings, and these were maintained on the throne until 1863. But, mark you, up to this time the kings were chosen by the people; but Christian II, who ruled from 1513 to 1523, was such a tyrant that he lost his throne and his kingdom. He was recalled by the Danes, who chose his uncle, Frederick I, to be their king.

That is why people of Scandinavian descent have always been in favor of what you denominate radical laws, such as laws for the referendum and for the recall of men who do not carry out the wishes of the people who elected them. The Scandinavian people get that idea from the early history of their country.

At this time Sweden was forever separated from Denmark. From this time on, democracy lost its sway, the people lost their power, nobility was so firmly established that it became the controlling factor, and it was not until the early part of the eighteenth century that the peasants became free from serfdom and more liberal laws were enacted.

It is a peculiar coincidence, Mr. President, that nobility and democracy never travel the same road. They do not go together.

We find in 1801 that Copenhagen was bombarded by the British under Nelson, and the second bombardment took place in 1807, when the Danish people had to surrender. From 1807 to 1813 Denmark was in the hands of Napoleon. It was then that Denmark was forced to relinquish Norway, and from that time on Norway and Sweden became united.

I have very briefly, and I might say incoherently, recited this bit of history relating to the Scandinavian peninsula, not only for the purpose of paying a tribute to these peoples, but to show that even in a land where the people may be of the same race and the same religion, the same customs and the same ideals, differences will arise. The climatic conditions of these three little kingdoms differ, and the temperament of the people is not altogether the same. At any rate, the difference in the make-up of these people was sufficient to divide them into three separate and distinct classes, so that they became three separate independent governments.

If a league of nations such as is here proposed had been in existence during the struggles of these people, there would not be the tranquillity and the cemented friendship which now exists between these three nations, because it might have been impossible for them to separate.

The Scandinavian people are not a cowardly people, neither do they love war, as was shown in 1905, when, on the 7th day of June, Norway declared its independence from Sweden, and became a separate kingdom, ruled by one king; and all this was done without shedding a single drop of blood. Sweden, who at that time had more than twice and almost three times as many people as Norway, yielded.

But it was not altogether because these people differed somewhat temperamentally that strifes and wars were carried on between these peoples of practically the same kin and blood. The real issue causing the troubles was of an economic nature. For almost a century the people of Norway protested against the

injustice of refusing them their own consuls, of being able to do their business in their own way. All exports and imports had to be sent through the consulate of Sweden, and very naturally the people of Norway were unwilling to pay into the treasury of Sweden an extra profit. They demanded the right to appoint their own consuls and to transact their own business.

Now, those of you who find fault with the people of Ireland because they are protesting against British rule, let me say to you that the condition which existed between Norway and Sweden also exists between England and Ireland. I can find no fault with the people of Ireland for protesting against the injustice of compelling Ireland to conduct her national business through the consulate of Great Britain. Ireland has more people and is larger in area than many of the small nations of Europe. It has a larger population than Norway, Denmark, and Switzerland; it has a larger area than Belgium, Holland, Denmark, and Switzerland. Ireland has an area of 32,531 Square miles, and claims a population of 4,392,219. Mr. President, I said at the outset of my remarks that I have

no hatred for any European people. I respect the people of one nationality as much as those of another, but let me call attention to the fact that Ireland, which has an area of little more than 32,000 square miles, and which has slightly more than 4,000,000 people, did a business last year of more than \$820,-000,000, and more than 95 per cent of that was done with Eng-Serbia did a business of \$47,500,000; Greece, \$61,500,000; Bulgaria, \$75.000,000; Portugal, \$115,000,000 Roumania, \$205,000,-000; Norway, \$210,000,000; Denmark, \$325,000,000; Sweden, \$375.000,000.

Mr. President, I hold no brief for the Irish people, and I would not even mention or refer to the business of any nationality were it not for the fact that you are compelling us to go into partnership with these people, you are compelling us to take in as an equal partner Great Britain, with her six votes, and you are satisfied with but one vote. Is that satisfactory to you? You will also receive the blessing that will come in the course of time. Do not expect that any curses will come, because we have reached that Utopian stage where we are perfect and we can not commit any wrong, of course. It would be sacrilegious to say that people from now on will never commit any wrong, and I am not here to make that definite statement.

I repeat what I have just stated, that Sweden yielded to the demands of the people of Norway without resorting to war. The Swedish people did not surrender because they were a cowardly people. The noble and humane King Oscar, a philosopher as well as a great statesman, who loved peace more than war, knew too well the history of his country; the history of the great Gustavus Adolphus and that of Charles XII, as well as he knew the history of his own administration. He knew that Gustavus Adolphus, who reigned from 1611 to 1632, became famous, and was adorned by one of the great writers as the father of Swedish poetry and as a man who loved humanity, and that Charles XII was among the great generals and military leaders of his day, and I say that he is to-day recognized by students of history as one of the greatest leaders and greatest generals.

He knew what happened to Stockholm when invaded by the Danes in 1389, and what happened when captured by Christian of Denmark in 1520, when the terrible massacre followed, known as the "blood bath of Stockholm." He had studied the warlike career of the gifted but reckless King Charles XII, who reigned from 1697 to 1718, who humbled Frederick IV of Denmark; and Peter the Great of Russia who defeated Augustus of Poland and nearly ruined his country. No greater general can be found in the annals of history than Charles XII, but King Oscar had more love for peace and humanity than he had for fame and war, and so he yielded to the demands of the ministers of the cabinet of Norway, and on that historic day, June 7, 1905, Norway, like Sweden, became a free, independent Government.

To my mind, this beautiful lesson taught us by this great King should be printed in our textbooks and taught the children in our schools.

There are only two roads to follow: Either follow the military road to war, or follow the road to peace and prosperity.

King Oscar was a real lover of peace; he was a humani-tarian; he laid down and followed the Golden Rule as announced by the Master in His Sermon on the Mount.

I call the attention of some of these advocates who are so earnest in their prayer for the adoption of these provisions without the crossing of a "t" or the dotting of an "i" that none of these things must be written in the textbook which the

war. I have listened to them upon many occasions. The two do not go together; you may be sure of that. You can not harmonize them. They will not mix any more than water will mix with oil. You are either for militarism and war or you are for peace. You can not be for both. Just remember that.

Charles XII, on the other hand, chose to follow his inclination as a military genius. He humiliated monarchs, destroyed governments, and captured armies, but ultimately he failed as others have failed, and as others will fail who choose the method of murder and destruction rather than the path of righteousness and peace.

On the question of peace and war there can only be two classes; and to be consistent we must either recognize the necessity of a military government or we must follow in the path of the noble King of Sweden, and promote peace by righteous and just dealings rather than to enforce peace by the sword.

This proposed treaty provides for the enforcement of peace by force, by the second, by waging war, and it takes from the peoples of every nation on the face of the globe the right to have a voice in the matter. So in this matter, so important to the welfare of the human family, you are setting up a supergovernment ruled by what we hope may be a few benevolent despots; but, if we miss our guess, so that instead of directing their energies in the interest of benevolence, justice, and pcace, if they desire to become autocrats, there is absolutely nothing to prevent them from becoming the greatest tyrants the world has ever known; and yet you call this a league to establish peace.

Perhaps I am unable to understand the meaning of the words which this covenant and this treaty contain; but understanding it as I do to be a breeder of troubles and war and not a covenant for the promotion of peace, I must follow the dictates of my own conscience; and believing as I do that some of the provisions of this covenant are in direct contravention of the Constitution, I must again follow the dictates of my own conscience, as I do not want to violate the oath to which I have subscribed to "support and defend the Constitution of the United States against all enemies, foreign and domestic," to "bear true faith and allegiance to the same," to "take this obligation freely without any mental reservation or purpose of evasion," and to "well and faithfully discharge the duties of the office."

I have spoken of the early history, and referred to the traditions of the Scandinavian people, simply for the purpose of illustrating how difficult it is for peoples who differ temperamentally, although they may be of the same race and the same religion, to agree on all issues without dissension and troubles which may lead to war. You may then ask, Why is not this true of America? Happily, it does not apply to America, because every man who comes to America for the purpose of becoming one of its citizens relinquishes all that which may be inimical to American citizenship, and he becomes a full-fledged American. Let me say right here that any man who asks for citizenship in any other way is not worthy of the splendid opportunity of becoming a citizen of this great land—" the land of the free and the home of the brave.'

Any man of foreign birth who is not willing to subscribe to that oath, and to live up to it, is not worthy of cltizenship in this country. Now, think you, because I have spoken feelingly and friendly of the people whose descendant I am, that I would yield any of America's sovereignty in the interest of the peoples of that land? If you do, you are sadly mistaken.

I heard the able Senator from Massachusetts [Mr. WALSH] say a few days ago, with reference to the great Irish race, that rather than to yield American rights or American sovereignty he would prefer to see that splendid country sink into the sea than to do anything which would interfere with their citizenship or take from us our rights or our sovereignty. I confess that this is my feeling with reference to the land from whence my people came. I hope and believe that the time will never come that these people will ask America or ask American citizens to surrender American sovereignty or to disobey American laws and dishonor the American flag. I hope and believe that such shall never happen, but if it should, with me America is first and America last. The Stars and Stripes is my only banner, and I shall protect that banner wherever it may be found against any and all enemies, no matter what the cost may be. I shall as cheerfully give up life itself, as I would be willing to part with and give up what little treasure I might possess, in the defense of this unsullied emblem and in the de-fense of the United States of America.

We have been told that we should hate our late enemies. A big man will hate and resent insults, and he will also fight when he has to fight, but when he sees before him his conquered children of to-day read. Those men advocate militarism and foe prostrate and helpless, begging for mercy, and promising to

It is the small man with a small mind who loves to hate and continually quarrels and fights.

We hated the English during the Revolutionary War; we hated them in 1812, when they stopped our ships and kidnapped our sailors; and we especially hated them when Admiral Cockburn, on August 24, 1814, seated himself in the Speaker's chair in this Capitol and asked his fellow Englishmen, "Shall this harbor of Yankee democracy be burned? All for it will say And a general shout of aves settled the question. The ave. torch was applied not only to this Capitol Building, but to the President's house and other public buildings.

But we do not now hate the British people; we have long ago forgiven them for this wrongful act. We have years ago turned that hate into amity and friendship. A really civilized man never continues to hate his opponent if that opponent makes an effort to correct his mistakes. It is the uncivilized, heathen bar-barian who continually hates, and, like Satan himself, never loves anybody or anything, but always hates.

We hated the Germans during this war. It was only natural for us to do so. They were killing our soldiers and destroying our property whenever the opportunity afforded. We still hate and we always shall hate their wrongdoings, but we We still shall not always continue to hate the German people any more than our hatred continued for the British people. It was the unlawful acts of the British which we hated; it is the unlawful acts and the wrongdoing of the Germans that we hate and which we shall always hate.

The German autocracy and the German Government have been destroyed; the German people must now see to it that a real representative form of government is established. The German people must accept the inevitable. The burdens placed upon them by their autocratic and military government must be patiently endured by the German people. Militarism destroyed Germany; it was not the people of Germany who destroyed it.

Mr. President, I realize that accompanying all wars waged by the sword is an intellectual warfare where great minds, like great armies, clash, and where the one does its best to outdo the other. Yes, greater even than the clash of swords is the opposition of great minds, more confusing even than the roar of guns, and ultimately more effective than explosive shells is the mass of skilled and ingenious arguments. The cannon is fired and the roar and detonation soon subsides, but the words spoken here in the Senate and recorded in the RECORD, and the thoughts which they clothe, go much further than any cannon shot, and while their effects may not be apparent to all, they surely will in time to come become an instrumentality in fashioning governments, and if the arguments used and the words spoken are wrong and misleading, they are more destructive of liberty and freedom and human welfare than the shells fired are to the soldiers upon the field of battle.

A year has passed since the armistice was signed, yet we are facing an intellectual warfare as fierce, desperate, cruel, cunning, and unrelenting as the bayonet assaults in the trenches.

CONCLUSION.

We say the war is over ; we are not complaining so much about our expended treasure which reached such an enormous amount during this horrible conflict; we are willing to share the burden of taxation if the principles for which we said we fought are put into operation throughout the world.

Our soldier boys who crossed the sea to fight on the fields of Europe in the greatest and most destructive war in the annals of history, and who through the providence of God have returned to their homeland, are not complaining that they went and fought and suffered; their sacrifices were great, but if the principles for which they so gallantly fought are put into practice, they will not complain. But what shall we say of those who have not returned, and who never will return to see their loved ones? What shall we say of the fifty thousand or more whose lives were snuffed out on the battle fields of France? They have sacrificed their all for the United States of America. How can we pay a fitting tribute to their memory and commemorate their deeds and achievements? If they were here, and if this covenant and treaty were left with them, what would they do? Are we not safe in believing that the first thing they would do would be to safeguard America and American interests? Are we paying a tribute to the honor of their memory unless we really live up to the fundamental principles for which | peace, I can not with any certainty assert that it is so. I do

they fought? What a beautiful and unselfish example these heroes, the living and the dead, have furnished, having fought on the battle fields of a foreign land to make men throughout the world free, but first of all to honor and protect the United States of America.

Believing that these were the uppermost thoughts in the American soldiers' minds, should we not with the greatest reverence and respect carry out the principles for which they all fought and for which so many sacrificed their precious blood? What shall we say to the 50,000 mothers and fathers, and to the thousands of brothers and sisters and widowed mothers, to the widows, sons, and daughters of the heroes who have sacrificed their all? . These men who gave up their lives to protect our land from a foreign foe would at least expect that this great Government of ours shall in a more substantial way than by mere words of praise assist the parents, the widows, and the orphans who need assistance. Can we do less than to aid sub-stantially those who are financially oppressed because they have lost those upon whom they depended for support? Thousands of these heroes now rest in unmarked graves. To be remembered they need no costly monuments; their deeds will always be fresh in the minds and memories of their relatives and friends.

If we believe that these heroes made this great sacrifice for any other purpose than that I have named; if we believe that the acquisition of territory, the changing of the boundary lines of the nations of Europe or elsewhere, or guaranteeing the territorial integrity of all the nations of the earth were the principles for which these men fought, we may vote for this proposed covenant. But if we believe that first and foremost they fought for our nationality, for the protection of America, for the liberation and freedom of oppressed peoples, no matter where found, then surely we can not support this covenant in its present form.

Wednesday, April 4, 1917.

[The Senate, as in Committee of the Whole, had under consideration the joint resolution (S. J. Res. 1) declaring that a state of war exists between the Imperial German Government and the Government and the people of the United States, and making provision to prosecute the same.]

Mr. GRONNA. Mr. President, I had intended to take some time in calling to the attention of the Senate and the country some of the things which happened during the closing hours of the last Congress, and also, with reference to the European war, some of the facts which I believe have been overlooked or which have not been disclosed so far as I know. But after listening to the speeches of some of my colleagues, and especially to the wise and patriotic words of the distinguished Senator from Missouri [Mr. Stone], I have concluded to occupy only a few minutes, because I agree with what the Senator from Missouri has said-that we ought not at this time to enter into any controversy among ourselves. I shall, therefore, waste neither time nor words; but the question of peace or war is so momentous a question and so serious that I feel that I would not do my full duty should I remain silent. This resolution declaring war is too grave a question to be decided passionately.

Senators, we are intrusted with and are holding the power vested in 100,000,000 of American people. I would, therefore, agree that we proceed to argue this question impassionately, in a friendly spirit; not in a light spirit, nor with minds clouded by passion.

The members of this Congress and the President of the United States are holding in their hands the destiny of 100,000,-000 of people. May God give us wisdom and strength to discharge the responsibility with which we have been intrusted, in obedience to Christian principles, rights, and justice.

Senators, I do not presume to point out to any one of you the course you should pursue. Each one of us must take this momentous problem into the judgment chamber of our own hearts and decide it according to our own judgment and the dictation of our own conscience. Those of you who have made up your minds to plunge this country into a bloody war have no right to criticize any one who sincerely and patriotically believes in peace. Those of you who believe that the only way in which we can protect our national honor is to declare war, and in that way manifest your patriotism, I ask you in all sincerity, Have you reckoned the cost of the dreadful conflict that will ensue?

I shall not now argue whether the majority of the American people desire war. No man knows, without first submitting it to a vote of the American people, what their decision might be. The American people will not have that opportunity. But while I believe that the majority of the American people are for

friends.

know, however, the sentiment of the people of my own State, and I do assert that a very small minority are in favor of war. We criticize European monarchies for forcing their subjects into war against their will, but we refuse to ascertain by a referendum vote of the American people whether they desire peace or war.

Mr. President, this is a fateful hour, and the Senate is about to decide one of the most momentous problems in the history of our country. Let me remind the Senate that we are not the Government; let me remind you that Congress is not the Government; let me remind you that the President of the United States is not the Government; but the 100,000,000 of people are the sovereign power of this country. Why do we refuse to submit for their decision a question so important to the future welfare of our people? Why do we ignore their petitions, which we have by the hundreds of thousands, asking us to avert war? Why do we ignore the pleadings and the petitions of the millions of mothers of this country, whose hearts are bleeding in sadness and whose minds are disturbed over the possible loss of lives dear to them and the future welfare of their beloved ones?

Mr. President, I have before me the petitions of thousands of patriotic American citizens asking me to oppose a declaration of war with any of the nations of Europe. Shall I regard their pleading prayers as noisy clamor or shall I respect their constitational right of petition? This question will not be decided until it is decided right. It will not meet with the approval of the American people unless it is based upon the principles of right, justice, and equality.

Mr. President, the European countries are to-day regretting that they precipitated a war. Their people are sick to death and are wishing that they could find a way to end it. Selfishness was the cause of beginning this cruel and bloody war in Europe; false national pride prevents the ending of it.

Mr. President, speaking for the people whom I in part represent, we are as jealous of our national honor as any loyal American can possibly be. We are as devoted to the flag and would as quickly resent any insult as would those who are now clamoring for war. But we believe, sir, that there is a possibility of averting war without the killing of the millions of our youth and the sacrifice of our national honor.

I shall therefore vote against this resolution declaring war against the Imperial Government of Germany. I would under similar circumstances vote against war with any of the nations of Europe. I shall vote against war because I believe it would have been possible to maintain an honorable peace with all the nations of the earth. While I believe it will be a tremendous mistake and an unpardonable blunder and error to plunge our country into war at a time when we ought to be at peace with all the nations of the earth, if war shall be declared—as I fear it will be—there will be but one course for every loyal American citizen to pursue, and that course will be to do our full duty in defense of our flag.

Mr. President, I am opposed to war because war means destruction, misery, and poverty to the toiling millions of our country for generations to come; but if it shall come I shall do my full duty.

Mr. SHIELDS. Mr. President, the amendments proposed to give the United States equal representation in the council and in the assembly of the proposed league of nations with the British Empire and five of its dominions and colonies or political divisions, or to reduce the representation of the British Empire to the equality of the other members of those bodies, are now before the Senate; and I desire to bring to the attention of the Senate some facts which I think are important and should be considered in the disposition of these amendments and to make some observations upon them.

Mr. President, the British Empire, by the express provisions of the proposed league of nations, is one of the five permanent members of the council of the league with one vote in all its decisions, and the Empire, in its sovereign and collective capacity, and five of its overseas dominions or colonies—Canada, Australia, New Zealand, Union of South Africa, and India integral parts of the Empire, are made members of the assembly with the right to one vote and to be represented by three delegates each in the assembly of the league, thus giving to the Empire 6 votes and 18 delegates in that body.

The United States, France, Italy, and Japan are also made permanent members of the council with one vote each, and members of the assembly with the right, respectively, to three delegates and one vote.

Those Governments, not members of the council, 27 in number, original members of the league of nations and those who may hereafter become members, are allowed three delegates and one vote each, and any of them has the potential possibility of

being elected to become one of the four temporary members of the council subject to removal. They are also eligible to per innent and temporary membership if increased in number.

That this is a correct statement of the original organization of the proposed league of nations can not be controverted, and I do not understand that it is now denied by anyone who understands the terms of the covenant.

There was a controversy as to whether or not Canada, Australia, New Zealand, Union of South Africa, and India could be elected to membership in the council; but this was abandoned, as I understand, when the Senator from Missouri [Mr. REED], in a recent address, read the letter of President Wilson, M. Clemenceau, and Mr. Lloyd-George to the premier of the Dominion of Canada.

That there may be no mistake as to the contents of that letter I will reread it:

The question having been raised as to the meaning of article 4 of the league of nations covenant, we have been requested by Sir Robert Borden to state whether we concur in his view that upon the true construction of the first and second paragraphs of that article representatives of the self-governing dominions of the British Empire may be selected or named as members of the council. We have no hesitation in expressing our entire concurrence in this view. If there were any doubt it would be entirely removed by the fact that the articles are not subject to a narrow or technical construction.

Mr. President, the proposition has been advanced that, notwithstanding the British Empire and five of its subordinate political divisions are given this preponderance of power over any one nation in the assembly and the possibility of further representation in the council, the United States and perhaps other members of the league have no grounds to fear that their rights and interests will be prejudiced in the deliberations and decisions of the council or the assembly, that there is no assurance that the subordinate divisions or governments of the British Empire will always favor the Imperial Government in its contentions, and that we could reasonably expect them, especially Canada, to side with the United States.

There never was, in my opinion, a more groundless suggestion. While the British Empire is geographically and physically widely separated, its dominions lying in both the Eastern and Western Hemispheres, in the Continents of Europe, Asia, Africa, and North and South America, and Innumerable islands in the Atlantic, Pacific, Indian, Arctic, and Antarctic Oceans, and the Mediterranean and Caribbean Seas, it is politically the most thoroughly organized, united, and compact Government whose existence history records. The Imperial Government dominating all these far-flung dominions is styled "The Kingdom of Great Britain and

The Imperial Government dominating all these far-flung dominions is styled "The Kingdom of Great Britain and Ireland," and has its seat and capital at London, England. It is composed of England, Scotland, Wales, Ireland, the Isle of Man, and the islands lying adjacent in the British and Irish Channels and the North Sea.

Channels and the North Sea. The chief executive of the Empire at this time is George V, whose title as conferred by Parliament is "George V, by the Grace of God, King of the United Kingdom of Great Britain and Ireland and of the British Dominions beyond the Seas, Defender of the Faith, Emperor of India." His imperial office is hereditary and his government a limited monarchy.

The supreme legislative power of the Empire is vested in a Parliament, sitting at London, composed of the House of Lords, whose offices are hereditary, and a House of Commons, the members of which are elected by the people of Great Britain and Ireland.

Canada, Australia, Union of South Africa, New Zealand, and India are overseas dominions, and the most important of the Empire in wealth and population. These and the other dependencies of the Empire enjoy a limited local self-government, granted them in the form of charters or patents, as they are styled, by the King and Parliament of Great Britain, and subject to amendment and repeal by the granting power. The chief executives of Canada and New Zealand, Australia,

The chief executives of Canada and New Zealand, Australia, and Union of South Africa are styled governors general; and that of India, governor general or viceroy. They are appointed by the King and Emperor, with the advice and assistance of his ministers, with tenure of office subject to his will or for brief terms of years. They are the representatives of the King and Emperor, and derive all of their authority from him, and act in his name and for him. They have no other authority than that conferred upon them by the King and the acts of the British Parliament.

These political divisions have parliaments, which may enact laws for their government in regard to local concerns and affairs as authorized and empowered in the acts of the British Parliament providing for them, consisting of an upper and a lower house; the members of the first being in part, at least, appointed by the King through his representative, the governor general, and those of the latter elected by the people of the colony or dominion. There is also a well-organized judicial system for each of the local governments, with broad jurisdiction and pow-The King has the veto power upon much of the legislation; and appeals, with some limitations, lie from the courts of last resort to the King in council in England,

These local governments are largely self-governing in local affairs, but not so much as the several States of the United States in many particulars,

The colonies and dominions of the Kingdom of Great Britain are subordinate political divisions and dependencies of the Empire.

The Commonwealths and States composing the United States are sovereign and independent governments, save in Federal offairs as fixed by the Constitution.

The chief executives of the dominions and colonies are appointed by the King and Emperor, and are responsible to him, and not to the people.

The governors of the States are elected by their people, and responsible alone to them.

The legislative power is vested in the general assemblies of the States, elected by the people, and the power vested in them, when not involving a Federal matter, is unlimited, save by their local constitutions, which they have the power to amend or abrogate at pleasure.

The Federal Government has no control over these matters. There is no appeal from their courts of last resort, except in questions involving the Constitution and laws of the Federal Government.

The governors general, members of Parliament, and other officials of the colonies and dominions owe and swear allegiance to their King.

The governors and other_officials of the several States swear to support the constitutions of their States in State matters and the Constitution of the United States in Federal matters.

I make this comparison that the political corporate entity of the dominions and colonies and their want of that independent sovereignty necessary to constitute an independent nation entitled under the laws of nations to absolute equality with the other nations of the world in national affairs may fully appear, and that the incongruity-yes, the injustice-of giving these colonies and dominions a position and membership in the league of nations equal to the United States may be clear beyond question.

The acts of the Parliament of Great Britain granting the charters and patents of local self-government to the dominions

and colonies are too voluminous for me to read them in full. "The British North America act," applicable to the Dominion of Canada, was enacted in 1867 (30 and 31 Victoria) and amended in 1871 (34 Victoria) and 1875 (39 Victoria).

The act applicable to Australia was enacted in 1900 (63 and 64 Victoria)

The act for New Zealand was enacted in 1852 (15 and 16 Victoria), supplemented by an order in council made September 9. 1907.

The South African act for the Union of South Africa was passed in 1909 (9 Edward VII). The present form of the government of the Indian Empire

was established by various acts of the British Parliament, consolidated in the Government of India act, 1915 (5 and 6 George V).

Those who desire to examine them can do so, and I think they will find my statement substantially correct.

I will, however, read from Parliamentary Government in the British Colonies, by Alpheus Todd, LL. D., C. M. G., author of Parliamentary Government in England, a recognized authority upon British colonial government.

I read concerning the general authority of the Imperial Gov ernment over its colonies from pages 29, 39, 40:

ernment over its colonies from pages 29, 39, 40: The mother country, however, still retains the right to interpose-cither by advice, remonstrance, or, if need be, by active measures of control-whenever the powers of self-government are attempted to be created by any colony in an unlawful, unconstitutional, or oppressive manner. "The whole question of the relations of the imperial author-ity to the representative colonies is one of great difficulty and delicacy. If requires consummate prudence and statesmanship to reconcile the metropolitan supremacy with the worthy spirit of colonial independence. As a matter of abstract right, the mother country has never parted with the claim of ultimate, supreme authority for the imperial legisla-ture. If it did so, it would dissolve the imperial tie and convert the colonies into foreign and independent states." Throughout the British Empire—even in colonies where self-govern-ment has been conceded to the fullest extent compatible with the main-tenance of imperial supremacy—there is a reservation of the para-mount authority of Parliament, and of the right of every British sub-ject, to appeal to that tribunal. But while the ultimate control, allke over colonial and imperial administration, is vested by the constitution in the Imperial Parliament, which is at all times ready to listen to com-plaints of an undue exercise of power on the part of any minister of the Crown, that supreme authority may be constitutionally invoked only in extreme cases, and enforced only when it is indispensably nec-essary to maintain the integrity of the Empire.

Moreover, certain prerogatives of the Crown are suitably reserved in every colony to the direct and immediate expression of the royal pleasure thereon. The powers so reserved differ according to the posi-tion and circumstances of the particular colony, but they invariably include the abstract right of dealing with all colonial legislation, and of disallowing such acts as may be deemed objectionable or in direct oppo-sition to imperial policy. Sometimes colonial laws which, for defect in form or substance, might otherwise need to be disallowed, are remitted to the colony wherein they were enacted, accompanied by a dispatch from the secretary of state for the colonies, suggesting their modifica-tion or repeal. The judicial prerogative of the Crown or the right of determining in the last resort all controversiles between subjects in every part of the empire, has been universally reserved as being one of the most stable safeguards, and most beneficial acts of sovereign power.

Concerning the power of the King and Emperor through his representative, the governor general, I read from pages 34, 35, 36, and 37:

Concerning the power of the King and Emperor through his representative, the governor general, I read from pages 34, 85, 36, and 37: In every British colony of adequate extent and importance the personal authority of the Crown is represented and monarchial functions, in council and appointed by letters patent ander the great seal ; his in comminstent on his office by the soverian in council and appointed by letters patent ander the great seal ; his and by the royal instructions which accompany the same. A governor so appointed is empowered by his commission "to do and execute all things that shall belong" to his office and be appropriate to be communicated to him through one of Her Majesty's principal sectrates of state, who is the constitutional monthplece of the Crown. He is authorized to exercise the lawful powers and personalives of the Crown in assembling, prorogaing, and dissolving the colonial parliament; for the reserve them for the signification of the royal pleasure, pursuant to his instructions from the Crown. He is sempowered to appoint to office all for any the structure of remove them for on the royal pleasure, pursuant to his instructions from the Crown. He is sempowered to appoint to office and the reprice or pardon of criminal offenders within his jurisdiction; and penalties due to the Crown. All moneys to be experience of marks and penalties due to the Crown. All moneys to be experience of appender due to the green of the structure of an error which alter may be in the present and the second mand. The transment is not provided for the present therein." It is not the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor of a colony is not a viceroy and that the governor is powers has i

And from pages 155 and 156, under the head "Imperial dominion exercisable over self-governing colonies in matters of local legislation ":

of local legislation ": The right of the Crown, as the supreme executive authority of the Empire, to control all legislation which is enacted in the name of the crown in any part of the Queen's dominions is self-evident and un-questionable. In the mother country the personal and direct exercise of this pre-rogative has fallen into disuse. But eminent statesmen, irrespective of party, and who represent the ideas of our own day, have concurred in asserting that "it is a fundamental error to suppose that the power of the Crown to reject laws has consequently censed to exist." The authority of the Crown, as a constituent part of the legislative body, still remains, although since the establishment of parliamentary gov. ernment the prerogative has been constitutionally exercised in a differ-ent way.

still remains, annough since the constitutionally exercised in a differ-ent way. But, in respect to the colonies, the royal veto upon legislation has always been an active and not a dormant power. The reason of this is obvious. A colony is but a part of the Empire, occupying a subordi-nate position in the realm. No colonial legislative body is competent to pass a law which is at variance with, or repugnant to, any imperial statute which extends, in its operation, to the particular colony. Neither may a colonial legislature exceed the bounds of its assigned jurisdiction or limited powers. Should such an excess of authority be assumed, it becomes the duty of the Crown to veto, or disallow, the illegal or un-constitutional enactment. This duty should be fulfilled by the Crown without reference to the conclusions arrived at, in respect to the legality of a particular enactment, by any legal tribunal. It would be no ade-quate protection to the public against erroneous and unlawful legisla-tion on the part of a colonial legislature that a decision of a court of law had pronounced the same to be ultra vires. An appeal might be taken against this decision and the question carried to a higher court. Therefore, whenever it is clear to the advisers of the Crown that there has been an unlawful exercise of power by a legislative body, it be-

comes their duty to recommend that the royal prerogative should be invoked to annul the same. The Crown, moreover, is the chief executive authority of the Empire, and the instrument for giving effect to the national will, as the same has been embodied in acts of the Imperial Parliament, or sanctioned by Parliament, upon the advice of responsible ministers. It is the proper function of the Crown, therefore, to uphold and enforce the national policy throughout the realm, save only in so far as rights of local self-government may have been conceded to any portion thereof.

This is said of the supreme judicial power retained and exercised over the colonies, page 301:

Legislation by the Imperial Parliament, as has been already pointed out, is not subject to be reviewed and annulled by any court of law within the realm. Parliament itself, in its collective capacity, is the highest court in the Kingdom, and is necessarily the supreme judge of the proper limits of its own jurisdiction and powers; and it is not either constitutional or lawful for an inferior court to question the propriety or the discretion of any act done or passed by the Imperial Parliament.

Parliament. Within the limits of every colony or Province having representative institutions the iocal legislature is invested with a similar supreme authority and jurisdiction, subject, of course, to the discretion of the Crown in assenting to or disallowing colonial enactments; and subject, moreover, to the determination of the question, whether the legislature has exceeded its competency and the lawful bounds of its prescribed powers on any given occasion. For the powers of every colonial legis-lature—in contradistinction to those of the Imperial Parliament—are defined and limited, and are practically prescribed by a constitution which is written.

And on page 305 it is said:

And on page 305 it is said: The sovereign, as the fountain of justice, is constitutionally empow-cred to receive petitions and appeals from all her colonies and posses-sions abroad upon whatever regulations and conditions may be defined and imposed by the authority of the Crown in council. Such petitions or appeals are referred to the consideration either of the judicial committee of the privy council or of some other committee of that body, upon whose report the decision of the sovereign is pro-nounced. The reference may be made either upon an appeal from an inferior colonial court or on a petition or claim of right or on a peti-tion praying for the redress of a grievance that is not within the pre-scribed jurisdiction of other courts or departments of state, but which the Crown is willing to entertain. It is not the duty of the governor of a colony to transmit to the secretary of state an application of this description from parties in a private suit, but the same should be brought before the lords of the council by a professional agent in the customary way.

The King of Great Britain, under the unwritten constitution and form of government of that Kingdom, has for centuries exercised the absolute power to declare war, make peace, and negotiate and ratify treaties with foreign nations. The power over all foreign relations is vested in him and is one of the exclusive prerogatives of the Crown.

There has been of late years a number of treaties submitted to the Parliament for its approval, but this was a concession upon the part of the King and not a right which the Parliament could demand. The acts of Parliament, which constitute the organic law of the self-governing dominions and colonies, do not undertake to interfere with this prerogative of the Crown or to confer any jurisdiction over foreign relations upon these dependencies.

There seems to be no controversy but what they are bound in all such matters by the Imperial Government, and can only take such part in negotiating treaties applicable to the particular dominion or colony as the King may consent and authorize, and as his representatives.

I desire to read from the same authority from which I have quoted upon this subject, page 41:

Finally, all questions which involve the relations of British de-pendencies, and consequently of the United Kingdom itself, with foreign States—the formation of treatles and aliances; the naturalization of aliens; the declaration of war or peace, and, by consequence, all regula-tions affecting the disposition or control of imperial military forces— are invariably, and for obvious reasons, reserved for the direction and control of the parent State.

And, again, on page 388, it is said:

In affairs of peace and war, which are essentially of Imperial concern, the supremacy of the Crown must be everywhere maintained inviolate. The governor in every colony is the representative of the sovereign in the administration of this prerogative; but he himself must be careful that he acts in such matters in obedience to his instructions from Her Majesty's Government. For example, upon the breaking out of hostill-ties between Russia and Turkey, in 1877, the secretary of state for the guidance of colonies in the observance of neutrality toward the bel-ligerent powers. guidance of col ligerent powers.

Mr. President, it has been said that the demand for representation in the league of nations by these dominions and colonies came from them and that the British Empire did not really favor it. Whatever the representatives of the empire may have said upon the subject. I can not believe that they looked with disfavor upon the prospect of having five additional votes for their Government.

I can readily see British diplomacy and shrewdness in allow ing the colonies to make the demand as in their own interest, and I fear that those who believe the parent country was not behind them are not fully informed of the aggressive foreign policy of the British statesmen and diplomats to obtain every political

and commercial advantage possible in all treaties entered into by them and that their guile is "childlike and bland."

I attach little weight to the argument advanced that those overseas dominions, especially Canada, would probably favor the United States in a controversy with the empire. They are not only bound to the parent country by the strongest political ties and look to it for political favors and commercial advantages, but they rely upon its great navy to protect them in their exposed geographical positions from aggressions of predatory nations. Their political and national interests are with the parent country against all the world, and they have so mani-fested it upon every occasion which required them to speak or act.

Canada, in the War of 1812, strongly supported Great Britain, and in the Civil War between the States, when Great Britain was secretly favoring the South in order to disrupt the Union, Canada was an asylum and safe refuge to all those in sympathy with the Confederate States. It also furnished troops in the Boer War.

Further, when the great World War, through which we have just passed, broke out and Great Britain became involved a wave of loyal enthusiasm swept over those dominions and they rallied to the support of their King and Emperor, sending money, munitions, supplies, ships, and armies to its defense without a parallel in the annals of history. Indeed, they furnished of their mag-nificent citizenship the flower and most effective part of the British Army in France. Canada furnished 418,052 officers and men and the total

Canadian casualties were 213,586, including 51,022 dead and 7,988 presumed dead, missing, and prisoners.

Australia, out of a volunteer enlistment of 417,000, accepted and sent to France 330,000, and her casualties were 54.890 dead and 158,099 wounded

The Union of South Africa furnished for service in France and in expeditions against German African possessions 144,000 officers and men, and its casualties were 6,320 killed and 11,661 wounded.

New Zealand, out of its total population of 1,099,449, sent to France 99.650 officers and men, and its casualties of all kinds exceeded 52.000.

India, from the outbreak of the war to September 30, 1918, furnished, at her own expense, 219,534 British and 953,374 Indians, nearly all of whom saw active service. The majority of the soldiers furnished by Canada and New

Zealand and all of those in the other dominions were volunteers

Can we say that the sovereign States of our own country responded to the call of the Federal Government more promptly and more loyally under the compelling force of conscription?

These brave colonials fought side by side with the soldiers from Great Britain and Ireland, and their blood flowed freely together, and all that is mortal of thousands of them lie united in death and in glorious history in the same cemeteries and often in the same graves upon the plains of France, and there they receive, as the brave sons of one people, one country, and one Empire the reverence and devotion of a common country.

Mr. FALL. I call the Senator's attention to the manner in which the disposition of the oil lands in Canada has been provided for, not leaving it even to the English Parliament to pass acts, or to the local Canadian Parliament or Government to dispose of them, but by an oil directory named by the King of England, directing how the disposition of such lands should be effected.

Mr. SHIELDS. Mr. President, I understand that is true; and it is only an evidence of the complete control that the parent country yet exercises over all its dominions. There can be no doubt of it; and there is no necessity to cite instances when one reads the various charters granted by the Parliament to the dominions, constituting their organic law.

Mr. President, it takes no argument to convince anyone that the people of Great Britain and her colonies are now united more closely, strongly, and permanently than ever before; that friends of one are the friends of all, and that the foe of any one of them is the common enemy. Can you conceive a case wherein it is possible that one of these dominions would take sides against the parent country or one of their sisters in favor of any other country of the world? The very suggestion of such a possibility is, to my mind, absurd.

Mr. President, there is no sound reason, moral or legal, why the dominions and colonies of the British Empire should be recognized in the league of nations and not the sovereign States of the United States. There are many of our States and Commonwealths greater in wealth and population than all those colonies, and their people are just as brave and patriotic and contributed as much to the winning of the World War. We are

as much entitled to 48 votes in the league of nations for our sovereign States as Great Britain is to 5 votes for its colonies; and if one is allowed, common justice and national equality require that the other should be allowed.

The Empire State of New York, with its immense wealth and 11,000,000 people, is certainly entitled to the same consideration as Australia with 5,000,000; and Tennessee, the great volunteer State, with her 2,300,000 brave, free, and enlightened people, the equal of any in the world, has more right to be recognized among the nations of the world than far-off New Zealand with her population of 1,000,000. I could make similar comparisons for other States of our great country, but it is unnecessary to do so.

Mr. President, we are gravely told that the British dominions and colonies have representation in the assembly of the league of nations only and that that body is without power—a mere "debating society "—and therefore the five additional votes give the British Empire no material advantage over the other members of the league. If this were true, it would be the most cruel joke of all history. It would be a disappointment and a delusion to all the nations that have been invited to come in and accept membership in the proposed league of nations. But it is not true. The second paragraph of article 1 provides that—

Any fully self-governing State, dominion, or colony not named in the annex may become a member of the league if its submission is agreed to by two-thirds of the assembly, provided that it shall give effective guaranties of its sincere intention to observe its international obligations and shall accept such regulations as may be prescribed by the league in regard to its military and naval forces and armaments.

This vests in the assembly the power and control over the admission of new members, including that to prescribe conditions under which they may be admitted.

There are half of the white people of the world, including the great nations of Russia, Germany, and Austria, on the outside. Is the power to exclude some 300,000,000 civilized people from the society of nations and thus deny them a voice in controlling the affairs of the world in their own interest and the advancement of civilization immaterial? I will not argue such an obviously unsound proposition.

In article 4 the power to elect the four temporary members of the council from time to time, in its discretion, is conferred upon the assembly.

In the same article the approval of the majority of the assembly is required to authorize the council to increase the number of its permanent and temporary members. Is not the membership in number and personnel of the great governing body of the league of some importance? Give me the power to name the members of a political council or convention and to increase the membership at my pleasure and I will not fear any adverse action from its deliberations and decisions.

Will anyone be so guileless as to believe that the great and experienced diplomats of the British Empire will fail to take advantage of their greater representation in the assembly to see that the new members of the council are not unfriendly to its interests, or that the council will or will not be increased by the election of permanent or temporary members who are friendly or unfriendly to it? And it must be remembered that any or all of these dominions or colonies are eligible to membership in the council.

In article 6, while the council is authorized to appoint the secretary general, the assembly by a majority vote may veto its appointment. Surely the control over the chief executive officer of the league is of some importance.

All matters of procedure, including the appointment of committees to investigate particular matters by the assembly, shall be decided by a majority of its members represented at the meeting. The power to control organization and appoint committees is obviously important and often controls the action of the body and reports of committees. The member that controls six votes certainly has greater influence in such matters than the member who has only one vote. The broad jurisdiction of the assembly is declared in article 3

The broad jurisdiction of the assembly is declared in article 3 in these words:

The assembly may deal at its meetings with any matter within the sphere of action of the league or affecting the peace of the world.

The like jurisdiction, conferred upon the council, is set forth in article 4 in the same identical words save "council" is substituted for "assembly." What else can this mean but to consider, decide, and dispose of all matters within the purpose and jurisdiction of the league of nations?

How it is to be done is not here definitely declared, but surely the great men who drafted this instrument, after deliberating for six months, did not intend that these most important clauses conferring jurisdiction upon both the assembly and the council should be inoperative, null, and void, mere sounding brass and tinkling cymbal.

Was it purposely left in this way in order that these great governing bodies might in the future, as emergencies confronted them and exigencies of nations required, put their own construction upon their powers and jurisdiction? They certainly have that power, because the clause must be construed and interpreted by some one, and the authority to do so is not to be found in any other article or clause of the covenant. Diplomatic language is generally left open for liberal con-

Diplomatic language is generally left open for liberal construction, and in this connection Talleyrand, the great French diplomat, said "words were invented to conceal ideas." President Wilson, Mr. Clemenceau, and Mr. Lloyd-George, in their letter to the Canadian premier, said:

That these articles are not subject to a narrow and technical construction.

A familiar canon of constitutional and statutory construction is that such instruments must be so construed as to make them valid and effectual for the purpose for which they were intended, and not one to nullify and destroy them. These clauses were certainly intended to give the league power.

There is here the vestiture of great power to be used by the assembly in its broad and unlimited discretion.

Article 11 declares:

It is also declared to be the fundamental right to each member of the league to bring to the attention of the assembly or of the council any circumstance whatever affecting international relations which threatens to disturb either the peace or the good understanding between nations upon which peace depends.

This is authority for a member of the assembly to, in substance, hale any member of the league before that body or before the council, to answer any charge which such member may believe affects international relations or threatens the peace or the good understanding between nations.

Surely this power to harass nations and to consume the time of the assembly or the council means something and is of some importance. It must have been intended that the assembly and the council in such cases shall take some action.

The jurisdiction in this case, it will be seen, is not confined to members of the league, but, at the instance of any of its members, these governing bodies may intermeddle and concern themselves with the affairs of any nation in the world.

Was there ever such a scheme for stirring up discord and bringing on wars conceived by the mind of man; and yet it is said to be a provision for keeping the peace.

Article 14 authorizes the council to formulate plans for the establishment of a court of international justice, and when created this court is authorized to give an advisory opinion upon any dispute or question referred to it by the council or the assembly. Here again is a provision for the assembly to engage in disturbing the peace. Article 15 provides that if there should arise between the

Article 15 provides that if there should arise between the members of the league any dispute likely to lead to a rupture, which is not submitted to arbitration, it shall be submitted to the council, and that the council may in any case, under this article, refer the dispute to the assembly or it shall be referred at the request of either party, and that the assembly acting under the rules prescribed for the council shall take jurisdiction; and if its action is concurred in by the representatives of the members of the league in the council and a majority of the other members of the parties to the dispute, it shall have the same force as the action of the council. This most important jurisdiction is conferred upon the

This most important jurisdiction is conferred upon the assembly at the instance of the council, or of the parties to all disputes likely to lead to a rupture between members of the league, and a majority, with the concurrence of the members of the council, not including parties to the dispute, will control. The decision may affect the whole world and may lead to war.

Will not the fact that five of the self-governing dominions and colonies of Great Britain have votes in the assembly and will be counted in making a majority be of importance to the British Empire in a dispute between it and the United States or any other member of the league? Is it denied that there is force in numbers and votes in political assemblies?

Surely no elaborate argument is necessary to show that membership in the assembly of these dominions and colonies is of material advantage to the parent Government.

The assembly, by section 19, is authorized from time to time to advise the reconsideration by members of the lengue of treaties which have become inapplicable and the consideration of international affairs whose conditions might endanger the peace of the world.

Diplomatic language used between nations is courteous and generally there lurks under the veil of courtesy of such words as "advise" and "recommend," order and command. These words appearing in this treaty must be given such force. It is to be remembered that all these articles are intended to mean something and be operative and "are not subject to narrow or technical construction.'

Article 26 provides for amendments of the covenant and that they must be ratified by not only the members of the league whose representatives compose the council but by a majority of the members of the assembly. Here again there is power in the number of votes any one nation can control.

The treaty with Germany contains numerous provisions conferring power and authority on the league of nations, with-out saying by what body it is to be exercised. The presumption is that the popular body, the body in which all the members of the league have a right to a voice and a vote, is there meant; and here again the number of votes a Government can control is of a great advantage.

The great powers vested in the council are not to be overlooked and disregarded in considering the power of the members of the assembly. That body will practically control the commerce, the armies and navies, and the peace of the world. There never was such vast power for good or evil vested in any nine men before in all history.

It is a political body, and the members are the political representatives of the Governments appointing them and controlling their tenure of office. Can we believe that its deliberations and decisions will be free from barter, bargaining, intrigue, swapping votes, and every other trick and device known to "practical politics," in the light of the methods practiced by European nations in political affairs, as evidenced by the secret treaties between England, Japan, Italy, and France for the disposition of territories and peoples in Europe, Asia, and Africa, and the consummation of them at Paris over the protest, in some instances, of the representatives of the United States?

The members of the assembly, we have seen, elect the four temporary members of this great and powerful council and have the power concurrently with the council to increase the membership of the latter. And yet, in the light of all these things, it is said that the great British Empire has no advantage in having five of its dependencies in the assembly, eligible to membership in the council, to vote for it in these bodies in all these matters. The provision for unanimity of action does not afford the United States any protection, for whenever a member is a party to a dispute such member can not vote.

Mr. President, aside from material advantages or possible prejudice, can the United States consent that in a society of nations an empire, however powerful and however broad its dominions may be, shall take precedence over it and have a greater representation than it?

Can we maintain our national honor and our pride in the sovereignty and independence of our great Government and its glorious history and agree that international law, guaranteeing to all sovereign nations absolute equality, be violated and our country reduced to the equality of colonial dependencies?

I shall never assent by my voice to such a proposition. The American people will never approve a thing so unpatriotic and so degrading and humiliating.

I have great admiration for the English people, but I can not admit that they are superior to Americans and shall have precedence over them even in a matter of form or ceremony.

Mr. President, the very proposition is revolting to the American people, every one of whom is a sovereign in his own right and yields superiority and allegiance to no man. Would you have them admit that they are not equal to the subjects of a king or emperor?

President Cleveland in his message upon the Venezuelan matter well said:

There is no calamity which a great nation can invite which equals that which follows a supine submission to wrong and injustice and the consequent loss of national self-respect and honor beneath which are shielded and defended a people's safety and greatness.

Mr. President, there may be some Senators who will hesitate to vote for the amendment offered by the Senator from California [Mr. JOHNSON] to cure this great injustice and indignity to the people of the United States upon the theory that it is an amendment and will cause delay in the final ratification of the treaty and conclusion of peace.

It has been suggested that the same end can be reached by a reservation applicable to disputes which the United States might have with the British Empire or any of its dominions, and I think there is merit in the suggestion. It would be fairer to provide that the British Empire collectively should have but one vote.

These contentions, however, have troubled me but little. When I became convinced that the treaty allowing this great advantage to the British Empire was a discrimination against the United States and an affront to the honor and dignity of the American people, I resolved to support whatever measure so seems certain.

was necessary to remedy the wrong and injustice proposed. T prefer that it be done so as to create as little delay and friction as possible, but it must be done.

The maintenance of national integrity and national honor is infinitely more important to the American people than the in-convenience resulting from a few weeks' or months' delay, which is all that could possibly happen from either an amendment or a reservation.

It would be better to destroy the league of nations than to degrade the United States before the world and humiliate her people for all time.

If it requires an amendment to make the necessary changes. Т will vote for it without the slightest hesitation.

The league of nations is not sacred or hedged around with divinity. It was not thundered down from Mount Sinai mid convulsions of nature, like the laws of Moses.

It is not profane for the United States Senate in the dis-charge of its constitutional duty to consider, dissect, and, if

charge of its constitutional dury to consider, dissect, and, it necessary, amend it in the interest of the American Govern-ment and the American people. It is a British document. The original draft or foundation was prepared by Gen. Smuts, a British subject, and the super-structure was largely the work of Lord Robert Cecil, an hereditary aristocrat and adviser of the King of Great Britain.

It must be Americanized and made to conform to American constitutional liberty and free institutions. If this is not done in some proper and effective way, it should not be ratified. The chief argument advanced against amendments is that

the treaty will have to be submitted to the other signatory powers for their acquiescence and thus cause delay in the final conclusion of peace-an argument not against the soundness of the amendments, but one of expedience, which should have no weight when the independence of our country and liberties and safety of our people are concerned.

There will not be, in my opinion, any appreciable or preju-dicial delay caused by amendment.

The treaty amended would first be submitted to the other four principal allied and associated powers-the British Empire, Japan, France, and Italy—and to Germany and to whatever they do the other members of the league will readily assent. They will have no alternative. They were not consulted and had no voice in the construction of the league, and why will it be necessary to consult them about amendments?

CONTROLLING NATIONS WILL CONSENT.

The British Empire will unquestionably consent to the amendments. That Empire gets a lion's share of commercial advantages and territorial annexations under the treaty and has the integrity of its territories lying in every quarter of the globe and peculiarly open to foreign aggression guaranteed by the wealth and power of the United States.

The Earl of Curzon, when the treaty was presented to the House of Lords, July 3 last, said:

House of Lords, July 5 hast, said: "But it is permissible, perbaps, to point out in a sentence that Great Britain has gained in this war all, and, indeed, much more than all, she set out to win. Our navy remains at the end of the war intact and unassailed. The principle of freedom of the seas, which is the basis of our national existence, stands unimpaired and unimpugned. The Brit-ish protectorate of Egypt is provided for in one of the clauses of this treaty. We are demobilizing our forces, but we can not lay down our arms; we can not disband them altogether. We must still be able to fight for what we have won, and be sure that it is not taken from us after we have won it."

Col. Hilder, in the House of Commons, in discussing the treaty, July 21 last, said:

"The outstanding feature of the peace treaty is that it puts the Brit-ish Empire at the highest point that it has ever reached as regards territory and world influence. Largely by force of circumstances and the leading part which our navy and army took in either breaking down or destroying the enemy, we have been left with far greater territory and power than at any other period of our race's history."

And Mr. Bottomley, in the same debate, said:

And Mr. Bottomley, in the same debate, said: "May I compliment the prime minister on the great acumen he showed when he secured Britain as the mandatory of the ex-German colonies, because I believe that before we get on very far with the ex-German colonies the league of nations will come to an untimely end, as every experiment of that kind has done. The same thing was tried in ancient Greece and falled, and what happened then will happen now. No power will enforce their verdict. The noble lord, the member for Hitchin (Lord R. Cecil), says that public opinion will solve it. He said that it is possible that when we have spent a lot of money and had a few little wars we shall come out with the German ex-colonies to our credit. At present we owe America 21,000,000,000. Let her take over some of the obligations of Russia to ourselves. Let us see some sincerity in theso high principles enunciated so freely on the other side of the water."

These British statesmen show how highly they value the stipulation in the treaty in favor of the Empire, and is it reasonable to assume—it is hardly conceivable—that they would fail to agree to our reasonable and just amendments in order to preserve and retain those advantages? Indeed, that they would do

Mr. A. G. Gardiner, editor of the London Daily News, referring to the pending amendment, and evidently volcing the ap-prehension of the British people that the United States might reject the treaty, made certain statements which I ask may be printed as a part of my remarks without reading. The VICE PRESIDENT. Without objection, it is so ordered.

The matter referred to is as follows:

The matter referred to is as follows: "If asked to accept such an amendment, I am sure the British people willingly would do so." Gardiner said. "The spirit of the covenant certainly contemplates the British Em-pire as a unit. But it fails to specify this, probably because the omis-sion never came to the attention of the peace conferees. Now that the issue had been raised, however, it will not be difficult to make the wording conform to the spirit and to eliminate America's cause for fear. Perhaps the wording could be changed without resubmitting the covenant to the nations concerned if Great Britain, as the interested party, would request the change. "Although the intention of the conferees obviously was not to give the British Empire more votes than the United States, the text of the covenant justifies Senator REED's assertion. He believes that in case of a dispute between the United States and one section of the compire the other sections would be sitting in judgment on the matter. Per-sonally, I think it is debatable how much the scales would be loaded; it is conceivable that Canada's or South Africa's interests might be opposed to those of the empire or even allied with America's. But I readily understand the American concern in the matter and recognize it as a real objection which should be met. Perhaps the best way would be to insert a ruiling in the covenant specifically covering this exigency. "I am convinced the English sentiment would support such a more

would be to insert a runng in the covenant specificarly covering this exigency. "I am convinced the English sentiment would support such a move, for we do not want an unfair advantage. "Just now, of course, President Wilson's answer to this criticism may well be that the veto power protects the United States Un-doubtedly this clause has the most practical bearing on the question of power. There exists in the covenant an absolute safeguard, a guar-antee that nothing injurious can be done to any power. I don't like the idea of settling affairs on that basis, however; there is a better way out of the dilemma, and I think that eventually the unanimity and veto clause will be modified, anyway."

Mr. SHIELDS. Another Englishman some time since published an article in the Round Table Series, volume 1, which is very informing in this connection; and I ask that an extract from his article be printed as a part of my remarks without reading.

The VICE PRESIDENT. Without objection, it is so ordered. The matter referred to is as follows:

The matter referred to is as follows: This is not the place in which to inquire whether the strength derived from the unconscious processes of organic growth is ideally preferable to the conscious forcefulness of organization and discipline. It is sufficient for the moment to notice that in virtue of its very nature our static empire is vitally interested in the maintenance of the status quo of the world. It is not a fighting machine. It is inconceivable that its powers should ever be used for any aggression except such as is necessary for self-defense. But it is idle on hope that it can continue on its chosen road of peaceful progress and development without making collision with the interests or the pride of other political organizations. So vast a Colossus can not bestride the seas without creating a sense of oppression in those whom it overshadows. Its mere presence on the world's stage, often in ap-parent inertness, inevitably helps to shape the course and to decide the issue of every diplomatic dispute. There is not a progressive power whose ambition it does not seem to stiffe, whose development it does not seem to check. In every quarter of the globe its mere sub-sistence is a standing challenge to rivalry in the arts of peace or of war. There is hardly a spot on the earth of which it can be said, "Here the British Empire has no interest to further or to protect."

Mr. SHIELDS. Mr. President, France will certainly consent to the amendments. It needs the protection of the United States under the special treaty for that purpose negotiated by the President and now before the Senate for approval.

In the International Trade Conference now in session at Atlantic City the French financial experts estimated that their commodity purchases during 1920 would total between \$600,-000,000 and \$700,000,000.

Julian Potin, of the French mission, stated that France must purchase \$145,540,000 worth of foodstuffs from January 1 to October 1, 1920, including 1,000,000 tons of wheat, 2,000,000 tons of oats, 100,000 tons of sugar, 600,000 cases of condensed milk, and 25,000 tons of salted meats.

Italy must have money, coal, food, and other essentials of life from the United States, and will do almost anything to keep on terms of peace and amity.

The Italian mission at the International Trade Conference recommended to the American commission on credit and finance that a long-term credit, at reasonable rates, of \$500,000,000 to \$600,000,000 be granted to permit purchase in the United States in 1920 of \$300,000,000 worth of food and \$200,000,000 to \$300,-000,000 worth of raw materials and machinery.

Japan, gorged with Shantung, with its population of 30,000,-000, will undoubtedly accept the amendment when it acts upon the treaty.

Germany is not a party to the league, but there is in my mind

The treaty, practically ratified by the British Empire, France, and Italy, will be effective against Germany without our ap-proval, and all the drastic provisions against Germany will be

enforced by those nations. That country lies prone in the dust, without an army and without a navy, needing food and raw material, which it can only get from the United States. Our Navy could at any time, by blockade, compel acceptance

on the part of Germany if force were required.

Again, Germany is not very materially interested in the proposed amendments and reservations, and will hardly withhold her assent, considering her necessitous condition. There is but little trouble with the treaty proper, in so far

as the conclusion of peace is concerned, the main objections being found in the proposed league of nations, a distinct, separate, and foreign matter never before attempted to be fastened upon a treaty to conclude peace and restore normal conditions.

I have always favored peace at home and abroad, and I will support any measure reasonably calculated to prevent war in any country in the world, provided it does not involve the surrender of the sovereignty of our country or the safety of our people.

I regret that peace has not long since been concluded and our people allowed to return to their usual vocations and the pursuit of happiness. It would have been well if the effort to create a world government, to abolish war—an iridescent dream of centuries—had been deferred until the great civic convulsions created by the World War had quieted, until nations had once more reasserted conservatism, established organized governments, and arrived at a condition calmly to consider a proposition of such tremendous importance and far-reaching consequences. It would have been well if the attempt to organize a league had been postponed until all the great civilized nations of the world and all civilized peoples could have been consulted and given a voice in its construction and

included in a lasting society of nations formed by them. It requires great faith to believe that peace will be promoted by a supergovernment or league planned by the representatives of the British Empire, the most powerful Empire in the world, the Empire of Japan, the Prussia of the Orient, the King of Italy, and the Republics of France and the United States, five only of the nations of the world, under a constitution which enables them arbitrarily to control it for all time, and which all other nations are arbitrarily commanded to accept. It seems to me that it will be productive of wars.

President Wilson, among other things, in his address on March 3, 1917, said:

The essential of peace is the actual equality of nations in all matters of right or principle.

And in his war message of April 2, 1917, he declared :

A steadfast concert for peace can never be maintained except by a partnership of democratic nations. • • • It must be a league of honor, a partnership of opinion. Intrigue would eat its vitals away; the plottings of inner circles, who could plan what they would and render account to no one, would be a corruption seated at its very heart.

How does the league covenant square with these sound and just pronouncements?

The nations that conceived and formulated the proposed league and are the permanent dominating members consist of two Empires, a Kingdom, and two Republics, and of the nine members of the council six are monarchies.

The work was done behind closed doors, all other nations of the world being excluded. The representation and power of members was not made equal. There was no previous agree-ment, no consultation. There was plotting in the inner circle. Only a portion of the nations of the world were admitted to membership, and these were ordered to accept it as presented to them. They were given no choice. Three hundred millions of white people were excluded in the organization and only given a remote chance of membership in the future, a two-thirds vote of the assembly being required to admit them.

This is what is called a partnership of democratic nations.

It is, in fact, an autocratic oligarchy dominated by empires and kingdoms, responsible to no one, and imposed upon the world without consultation or consent and proposing to rule those in and out of the league alike.

It is bound by no code of procedure or laws; it establishes a government of men. There is no semblance of democracy or of the principle of government by the consent of the governed to be found within its four corners.

If this is the promised safe place for democracy, God save the Republic.

Mr. HALE. Mr. President, the Johnson amendment has been heralded throughout the country as a test of Americanism. As such a test, it should hold water. That it does not hold water I think I ca: show. Perhaps it is fair to state here, even if it did hold water, I should not vote for it. I have already given my reasons for voting for reservations instead of Under the covenant of the league of nations action may be taken either by the council or by the assembly, or in certain cases by both together.

Article 5 provides:

Except where otherwise expressly provided in this covenant or by the terms of the present treaty, decisions at any meeting of the assembly or of the council shall require the agreement of all the members of the league represented at the meeting.

In all cases where the council acts, therefore, such action requires a unanimous vote of the council except under paragraph 6 of article 15, where it is provided that—

If a report by the council is unanimously agreed to by the members thereof other than the representatives of one or more of the parties to the dispute, the members of the league agree that they will not go to war with any party to the dispute which complies with the recommendations of the report.

Action by the assembly may be taken only in the following cases:

Article 1, paragraph 2: Where new members of the league are admitted on a two-thirds vote of the assembly. Article 3, paragraph 3: Where the assembly may deal at its

Article 3, paragraph 3: Where the assembly may deal at its meetings with any matters within the sphere of action of the league or affecting the peace of the world; a unanimous vote is here required.

Article 4, paragraph 1: Referring to the selection of four permanent members of the council not included in the original five; a unanimous vote is here required.

Article 4, paragraph 2: Referring to the naming of additional members of the league whose representatives shall always be members of the council and to an increase in the size of the council, and here the assembly acts by a majority vote in conjunction with the council, where the vote, of course, must be unanimous.

Article 5, paragraph 2: Referring to the question of procedure at meetings of the assembly; in this case a majority vote decides.

Article 11, paragraph 2: Referring to the friendly right of each member of the league to bring to the attention of the assembly any circumstance whatever affecting international relations which threatens to disturb international peace or the good understanding between nations upon which peace depends. I do not think that any action can be taken under the provisions of this article, which, as Senators have said, provides merely a general world debating society. In any event, no action could be taken except by unanimous vote.

Article 15, paragraph 10: Where a dispute has been referred from the council to the assembly. In this case the assembly acts on a majority vote of its members, exclusive of those who are on the council, and must in conjunction have the unanimous vote of those of its members who are on the council, with the exception of the parties to the dispute.

Article 19: Where the assembly may from time to time advise the reconsideration by members of the league of treaties which have become inapplicable, and the consideration of international conditions whose continuance might endanger the peace of the world. Here the action must be unanimous.

In only six cases does the assembly act without the council. In four of these six cases the assembly must act unanimously. In only two cases—article 1, referring to the election of new members of the league, and article 5, referring to the procedure at its own meetings—does the assembly act alone and by less than a unanimous vote.

In only one case—article 15, paragraphs 6 and 10—are the parties to a dispute prevented from voting in the assembly or in the council.

Wherever in the council or in the assembly a unanimous vote is required, or wherever under the provisions of the league joint action is required necessitating a unanimous vote by either the council or the assembly, the interests of the United States are manifestly taken care of, since we must ourselves be a party to any action taken, and on a unanimous vote one vote is as valuable as six.

This narrows the question down to article 1, paragraph 2, where the assembly elects new members by a two-thirds vote; article 5, paragraph 2, where the assembly regulates the procedure at its own meetings; article 15, paragraph 6, where the souncil acts unanimously on a dispute referred to it, exclusive of one or more of the parties to the dispute; and paragraph 10 of the same article, where a dispute has been referred to the assembly and action can only be taken where the report made by the assembly is concurred in by the representatives of the members of the league represented on the council and a majority of the other members of the league, exclusive, in each case, of the representatives of the parties to the dispute. The question is, Does the Johnson amendment protect the United States in these particular cases?

In all other cases the vote of the United States could definitely defeat any action to be taken, either by the council or by the assembly, or both jointly, and bring to naught the numerical advantage lying with Great Britain through her colonies having membership in the league.

The Johnson amendment reads as follows:

(1) Provided, That when any member of the league has or possesses self-governing dominions or colonies or parts of empire which are also members of the league, the United States shall have votes in the assembly or council of the league numerically equal to the aggregate vote of such member of the league and its self-governing dominions and colonies and parts of empire in the council or assembly of the league.

With it, although by no means a part of it, should also be associated the so-called Moses amendment to paragraph 9 of article 15:

(2) Whenever the case referred to the assembly involves a dispute between one member of the league and another member whose selfgoverning dominions or colonies or parts of empire are also represented in the assembly, neither the disputant members nor any of their said dominions, colonies, or parts of empire shall have a vote upon any phase of the question.

I shall hereafter refer to the two amendments together as the Johnson amendment. The amendment would undoubtedly apply to article 1, paragraph 2, which provides for the election of new members by a two-thirds vote of the assembly, and in such election we should have the same number of votes in the assembly as Great Britain and her colonies combined. It would also apply to article 5, paragraph 2, which regulates the procedure at meetings of the assembly. Mr. McCORMICK. Mr. President, I do not want to inter-

Mr. McCORMICK. Mr. President, I do not want to interrupt the Senator's argument. If he prefers, I will wait until he gets through.

Mr. HALE. I wish the Senator would wait until I conclude what I have to say.

Mr. McCORMICK. Certainly.

Mr. HALE. Article 15, paragraph 6, provides that if a report by the council is unanimously agreed to by the members thereof other than the representatives of one or more of the parties to the dispute, the members of the league agree that they will not go to war with any party to the dispute which complies with the recommendation of the report.

I do not claim, as some of my colleagues have claimed, that the colonies would not have a right to representation upon the council should they be elected so to serve. I believe that as members of the league they have the same privileges and rights as all the other members of the league. They can not, however, be so elected under the first provision of article 4 of the covenant without the unanimous consent of the assembly, which will include ourselves, or, under the second provision, without the unanimous consent of the council, which will also include ourselves. It is inconceivable to me that the United States should ever consent to allow a sovereign State and one or more of its dependencies to serve at the same time on the council. In any event, should it do so, under paragraph 9 of article 15, the dispute may be referred, at the request of either party to the dispute, to the assembly. There are three sorts of disputes under article 15 where the interests of the United States might be affected: First, a dispute between the United States and Great Britain; second, a dispute between the United States and some country other than Great Britain; third, a dispute between two countries other than Great Britain or the United States. I am assuming that we can have no dispute with one of the colonies of Great Britain that would not be a dispute with Great Britain.

In the first case, under paragraphs 6 and 10 of article 15, neither the United States nor Great Britain could take part in the proceedings of the council or assembly because both are parties to the dispute. The British colonies could conceivably take part as outside members not parties to the dispute. The amendment would cure this difficulty.

In the second case, where, for instance, the United States had a dispute with Spain, the United States in any event would be debarred as being a party to the dispute, and no matter how many votes it had in the council or assembly it could not use such votes. The Johnson amendment would not apply. Great Britain, as well as her colonies, could take part. In the third case a dispute between two members, where the

In the third case a dispute between two members, where the United States and Great Britain were not included, the amendment would give us the same vote in the council as Great Britain, but would not apply to a dispute referred to the assembly, because while the United States could take part as a member of the council, and Great Britain could take part as a member of the council, the additional votes that the United States would have could not be used because of the provisions of paragraph 10, providing for the concurrence by the representatives of those members of the assembly represented on the council and of a majority of the other members of the assembly, exclusive in each case of the representatives of countries that are parties to the dispute.

The British colonies could take part as a part of the majority of the other members of the assembly, but the votes of the United States could not be so used, since our only status would be that of a member represented on the council. The Johnson amendment, therefore, would only apply to the election of new members, to the regulation of the procedure of the assembly at its own meetings, and to the participation by the colonies in votes of the council or assembly where the United States and Great Britain were both parties to a dispute.

The following reservation has been drawn by the Senator from Wisconsin [Mr. LENROOT] and is now in the hands of the Committee on Foreign Relations:

The United States assumes no obligation to be bound by any election, decision, report, or finding of the council or assembly in which any member of the league and its self-governing dominions, colonies, or parts of empire in the aggregate have more than one vote, or in case of any dispute between the United States and any member of the league in which such member or any self-governing dominion, colony, empire, or part of empire, united with it politically, shall have voted.

The reservation applies to every act in the covenant where Great Britain and its colonies in the aggregate have cast more than one vote. It takes care of paragraph 2 of article '1 and makes void, as far as the United States is concerned, any election of new members where Great Britain and her colonies have in the aggregate cast more than one vote.

In the same way it takes care of the procedure at the meetings of the assembly. It takes care of paragraph 6 of article 15 and of paragraph 10 of article 15, and not only of the case where we have a dispute with Great Britain, but of the two other cases above referred to under this article where we have a dispute with a country other than Great Britain or where a dispute arises in which neither we nor Great Britain are concerned. It renders void, as far as we are concerned, any action taken under the provisions of these paragraphs where Great Britain and her colonies have in the aggregate cast more than one vote. It meets, as the Johnson amendment does not, the objectious raised on account of the preponderating British vote, and as a test of Americanism it meets the situation, as I claim the Johnson amendment does not.

Let me say to the Senator from California that I am just as much against the provision in the treaty allowing Great Britain and her dependencies six votes to our one as he is, but I believe in meeting the difficulty with a reservation that will cure it rather than with an amendment that will not.

The Senator has stated that three years ago no Senator in this Chamber would have for a moment considered voting against his amendment. Let me say to the Senator, Mr. President, that my reason, and I believe the reason of most of the Senators in this Chamber who believe as I do in voting against his amendment, aside from the fact that we prefer reservations to amendments, is that his amendment is not a good amendment and does not answer the purposes for which it was drawn. I am very certain that the same fault which we now find with his amendment would have been found by the Senate of three years ago and that his amendment would then have met the same fate which I firmly believe it will meet when we vote upon it to-day or to-morrow.

The motives of the Senators who will vote against the amendment of the Senator from California are every bit as high as the motives of the Senator from California and every bit as pro-American. The only difference is that we believe in a provision that will safeguard the interests of the United States while he believes in his own amendment, which, as has been clearly demonstrated by other Senators in this Chamber, will not have that effect.

Mr. JOHNSON of California. Mr. President, just one word in response to the Senator from Maine.

The Senator from Maine is at some pains to demonstrate that the amendment proposed by me, that is now the subject of discussion, does not meet the situation. He is at pains to indulge in that demonstration in order that, as he says, the situation may be met by a reservation.

Let us assume for the purposes of the argument, Mr. President, that the entire situation is not met by the amendment presented by me. At least, according to what he says, the amendment meets a part of the situation, while, in my opinion, the reservation to which he adverts does not meet the situation at all. Since this amendment meets a part of the situation, if the Senator from Maine has the very great desire which he

expresses to accomplish the same purpose as I, at least he might agree to go part of the way with the amendment; and then, if he desires, he can go any other part of the way with the reservation to which he adverts.

My view of the situation is such that I am for the amendment. If the reservation will add to it, I am for the reservation, too; but they are two distinct and different propositions entirely. One seeks, the amendment, as its very language imports, to give to the United States the same voting power that Great Britain has.

The Senator from Maine [Mr. HALE] says he wishes to do that very thing. A reservation does not purport in any degree to give the same voting power on any question to the United States that Great Britain has, and if the Senator from Maine has exactly the same purpose that I have, as I understand his language to imply, then the Senator from Maine will give to the United States in those instances where it can be given, even though it may not give it in all instances, as he asserts, the same voting power to the United States that Great Britain is given in this very instrument.

If he believes, as I do, that it is unjust and unfair to America that Britain should be given six votes to the United States one, if he has exactly the same purpose in view that I have in regard to our actions concerning either amendment or reservation, he will go with me in giving where he can by amendment. If this is not wholly appropriate, I will see that the Senator from Maine and the other Senators are furnished with an amendment which will be appropriate before we conclude, and I hope he will go with me just as far as we can by amendment in seeing that the United States has six votes, as well as Great Britain, in this league of nations.

That is the point. The point is not that you may give an option by a reservation to the United States subsequently to disavow some action which may be taken by the league. That is not the idea of the amendment, nor the thought that was in my, mind in its original presentation. The idea was to say that my country shall have just exactly what this league covenant gives to Great Britain. If I have not whofly accomplished the purpose, I promise the gentlemen who find fault with the amendment that they will have an opportunity with an amendment which goes the full distance to vote before we conclude this debate and before we conclude action upon this instrument.

The difficulty is that the gentlemen—whose motives, of course, I do not question at all—are endeavoring by a reservation to accomplish a purpose perfectly legitimate in itself, which is their purpose; but it is a purpose which is not my purpose, nor the purpose of this amendment. The purpose of this amendment and its cognate amendment, offered by the Senator from New Hampshire [Mr. Moszs], is to give, as far as we may, equal voting power—ultimately, I hope, equal representation to the United States of America with Great Britain in this league. That is the idea.

The Senator says frankly that he would not vote for the amendment even if it went the whole way; that he would not stand for this amendment even if it did all that he says it does not do. Then what is the use of arguing the proposition, Mr. President? If no amendment could be drawn which would give America equal representation and equal voting power with Great Britain in this league, why spend our time arguing whether this amendment goes the full distance, or three-fourths or four-fifths or half or a quarter of the distance we are trying to cover by its presentation to this body? Why spend our time arguing that it is not sufficient except in some particulars when, if it were sufficient in all particulars, the Senator from Maine frankly says he would not vote for it anyway?

The difficulty with the amendment, Mr. President, is not that it does not go all the way; the difficulty with the amendment is not that it has not sufficient vitality; the difficulty with the amendment is that it goes part of the way anyway, and that it has any vitality at all. That is the difficulty; and the difference between the Senator from Maine and myself regarding this situation rises from two diverse views, the one being, on my part, that America shall have exactly the same representation as Great Britain in this league, and the Senator's view being that by a reservation he will give us the option to determine after action shall have been taken by the league.

There is the difference in viewpoint. He is against the proposition, by his own statement to-day, that we should have equal representation, by amendment at least, with Great Britain in the league, though he would give us the power to annul action subsequently taken. There is the test. Call it what you will. You may call it of one sort or you may call it of another. It is my test of Americanism. I question no other man's Americanism. That is not the point. I am questioning the Ameri-

canism of neither the Senator from Maine nor of any other man. To me the test of Americanism is that my country shall be as great, and as powerful, and as big, and have the same representation exactly in any league that Great Britain has.

Mr. MCCUMBER and Mr. HALE addressed the Chair. The PRESIDING OFFICER (Mr. KNox in the chair). The

Senator from North Dakota. Mr. McCUMBER. Mr. President, I yield to the Senator from Maine in view of the course the debate has taken.

Mr. HALE. Mr. President, I am glad to hear that the Senator from California states that his test of Americanism is his amendment to the treaty. I can not, however, accept it as my test of Americanism.

The Senator has said that I am trying to reach the same result that he is, and to give this country the same number of votes in the assembly and council that Great Britain has. have never tried to reach that result. I do not claim that the reservation reaches that result. I have believed from the first that this treaty could be taken care of, and American interests and rights safeguarded, by reservations instead of by amendments, and I have consistently held to that course

As far as the pending matter is concerned, I am very certain, in my own mind, that the case is amply taken care of by the reservation of the Senator from Wisconsin, and far better than it is by the amendment of the Senator from California. If the Senator has any question about my patriotism, or the patriotism of anyone else who believes as I do and who will vote as I do, he is welcome to it.

Mr. JOHNSON of California. No, Mr. President, let there be no misunderstanding about this. I said that my test of Americanism, for myself, was that my country should have equal representation in any league, in any body, in any confed-eration, or in any partnership with any other nation on the face of the earth. I asperse no other man's patriotism or Americanism at all. I have my own test for myself. I have made that test.

Mr. HALE. The Senator is welcome to it.

Mr. JOHNSON of California. And I am welcome to it, of course, just as the Senator from Maine is welcome to his test, with which I am not quarreling at all. My test is the right of representation and membership and equal power in this or any other league for my country, with any country, I do not care what it is. In this instance it happens to be Great Britain.

Mr. HALE. And I have endeavored, Mr. President, in my humble way, to show that we shall have equal power under the reservation.

Mr. JOHNSON of California. I think it is demonstrated

quite to the contrary. Mr. McCUMBER. Mr. President, it was my intention to proceed and discuss a certain feature of the treaty, especially in relation to the address made by the Senator from Idaho [Mr. BORAH] the other day and some of the remarks he made in that address concerning my own position. I sometimes find it a little difficult to obtain the floor in these close times, and therefore I simply desired to obtain it this evening that I might go on in the morning. I will now yield to the Senator from Indiana [Mr. WATSON], who, I understand, desires to move a recess.

ENTRY OF ALIENS.

The PRESIDING OFFICER, as in legislative session, laid before the Senate the action of the House of Representatives disagreeing to the amendment of the Senate to the bill (H. R. 9782) to regulate further the entry of aliens into the United States, and requesting a conference with the Senate on the disagreeing votes of the two Houses thereon.

Mr. LODGE. I move that the Senate insist upon its amendment, agree to the conference asked for by the House, the conferees on the part of the Senate to be appointed by the Chair.

The motion was agreed to; and the Presiding Officer appointed Mr. LODGE, Mr. McCUMBER, and Mr. HITCHCOCK conferees on the part of the Senate.

VICE PRESIDENT MARSHALL'S VIEW OF INDUSTRIAL UNREST.

Mr. THOMAS. Will the Senator from Indiana yield to me for a moment?

Certainly.

Mr. WATSON. Mr. THOMAS. I ask unanimous consent to have inserted in the RECORD certain remarks of the Vice President concerning the present labor situation, which were published in this morning's Washington Post

The PRESIDING OFFICER. Without objection, it is so ordered.

The matter referred to is as follows:

LOVE AND COMPASSION, NOT LAWS, WILL SOLVE INDUSTRIAL UNREST, SATS VICE PRESIDENT MARSHALL-MANUFACTURERS MUST SEE SOME-THING MORE IN BUSINESS THAN DIVIDENDS AND LOOK UPON EM-PLOYEES AS BROTHERS IN THE REPUBLIC AND NOT COGS IN A MACHINE TO PRODUCE PEACE, HE WRITES. [By Thomas R. Marshall, Vice President of the United States.]

"Just so long as capital and labor stand and glare at each other we may expect everlasting turmoil and a nation-wide cataclysm.

"The Congress of the United States is a kind of doctor that treats symptoms and does not treat disease.

"No legislative remedy that I know of can be found to produce peace and quietude and good order-unless the manufacturers see something more in business than dividends and look upon the employees as brothers in the Republic and not as cogs in the machine or as numbers on a pay roll. It is hopeless from their standpoint; and unless the laboring men have some higher incentive to do their work than the mere wage which comes from the doing of it; if they put in their time finding how little they can do and how much more they can get for the doing of it, it is hopeless from their standpoint.

CAN NOT BOOST ONE, BOOT ANOTHER.

"It is no part of government to boost one man and to boot another.

"It is hopeless if the mad passions of men are to hammer at legislative halls for their final and just settlements. A government of discretion dies.

"The only government in business life that can hope to live is a government of love and compassion.

"What the economic life of America needs is not a lawgiver, but an evangelist.

"The country needs a rebaptism of peace patriotism such as it had of war patriotism.

LAMB AND LION TOGETHER.

"There never will be perfect justice in the world until the lion and the lamb can lie down together, and not as they do now, with the lamb inside of the lion. "Just now we need a body of citizens who are content to do

a day's work for a day's wage; who are willing to pay a day's wage for a day's work; who believe more in the common good than in the larger good.

"Since the world began, business and wealth have had no such opportunity for the angel of the Lord to write their names down beside that of Abou Ben Adhem as they have just now.

"The trumpet call of conscience is not only to the meek and lowly, but to the high and mighty, and when dividends and wages are measurably forgotten in the love of service for our Christian country, if there is any hope at all, passion, personal preferment, and personal success must all be put in the background and the capitalists and the laborers must realize that the consumer is also entitled to admission into the brotherhood and business must be conducted and work must be done primarily for the love of promoting a contented and a happy people.

DIVIDENDS MUST BE SECONDARY.

"Dividends and wages must be secondary. This is a prob-lem for solution by men who believe in the fatherhood of God and the brotherhood of man.

"It calls on every man of every creed to solve it; not for one person, nor for one class, but in the interests of the whole people. "Is it not to be hoped that soon again the Nazarene shall walk through field and factory, through palace and hovel, leaving be-hind Him everywhere the only solution for every great problem, the healing influence of His golden rule.

I am in favor of any alleviating measure for the time that would adjust these troubles, but I have no confidence in the proposed settlement of these difficulties. This offers no new may realize how futile has been our theology when we have imagined that we could go to church on Sunday and love God whom we have not seen without the rest of the week loving our fellow men whom we have seen."

SUITS FOR SALVAGE SERVICES.

Mr. JONES of Washington. Mr. President, a day or two ago when the calendar was up we reached the bill (S. 3076) authorizing suits against the United States in admiralty, suits for salvage services, and providing for the release of merchant vessels belonging to the United States from arrest and attachment in foreign jurisdiction, and for other purposes. The bill was read at considerable length, although I do not think entirely, and it went over at the suggestion of the Senator from Utah [Mr. KING]. The Senator from Utah has examined the bill, and I think not only is perfectly satisfied to withdraw his objection but thinks that the bill ought to pass. It is a very urgent matter, and I hope it may be passed. I think there will be no objection to it.

There being no objection, the bill was considered as in Committee of the Whole, and was read, as follows:

be no objection to it.
There being no objection, the bill was considered as in Committee of the Whole, and was read, as follows:
The it enacted, etc., That the United States, and any corporation in which the United States owns not less than a majority of the capital states, in admiralty, for any cause of action of which said courts of the United States, in admiralty, for any cause of action of which said courts or the united states, in admiralty, for any cause of action of which said courts or the United States, in admiralty, for any cause of action of which the presension, or ownership by the United States, is such corporation, or ownership by the United States, is such exportation, or ownership by the United States, or such exportation, or ownership by the United States, or such exportation, or ownership by the United States, or such exportation, or ownership by the United States, or such exportation, or ownership by the United States, or such exportation, or ownership by the United States, or such exportation, or ownership by the United States, or such exportation, or any such suit is hall be brought in the district court of the United States, or the district in which the partice law of the united States, or in any district is the the the anine of a chon arises, or in any district, ar oras likel, or a private party. Such district court is here by authorized to be are and determine any such suit upon the principles of likulity, and in accordance with the practice, or such corporation, with the same force and effect as if the likel ha deen of the connect which the excession of the court is here by authorized to here an and determine any such suit upon the principles of likulity, and in accordance with the practice, or such corporation, which evers of the district court is a private partiate or interest, and like evers of ordination, which evers of the district court is a presented by or an any district, and the decision of the Circuit Court of Appeals and to the proceed another the practice, o

Section 2. SEC. 6. That jurisdiction be, and hereby is, conferred upon the sev-eral rourts of the United States for the purposes herein specified. SEC. 7. That in any suit brought hereunder, the libelant shall file his libel, duly verified, with the clerk of the district court having jurisdic-tion of the cause, and shall forthwith serve a copy thereof on the United States attorney for such district, and mail a copy thereof, by registered mail, to the Attorney General of the United States, and shall file with the clerk of said district court an affidavit of such service and mailing. Such service and mailing shall constitute a valid service on the United States. SEC. 8. That suits herein authorized may be brought within one year after the approval of this act, with respect to any of the aforesaid causes of action arising prior to such approval ; and all other suits here-under shall be brought within two years after the cause of action arises. SEC. 9. That if any vessel or cargo within the purview of sections 1

causes of action arising prior to such approval; and all other suits here-under shall be brought within two years after the cause of action arises. SEC. 9. That if any vessel or cargo within the purview of sections 1 and 5 of this act is arrested, attached, or otherwise selzed by process of any court in any country other than the United States, or if any suit is brought therein against the master of any such vessel, for any cause of action arising out of, or in connection with, the possession, operation, or ownership of any such vessel, or the possession, carriage, or ownership of any such cargo, the Secretary of State of the United States, in his discretion, upon the request of the Attorney General of the United States, or any other officer duly authorized by him, may, in the event of such arrest, attachment, or seizure of any such vessel, di-rect the United States consul residing at or nearest the place at which such action is commenced to claim such vessel or cargo and to execute an agreement, undertaking, bond, or stipulation for and on behalf of the United States, or the United States Shipping Board, or such aforesaid corporation, for the release of such vessel or cargo from such arrest, attachment, or seizure, as by said court required, and, if an appeal shall thereafter intervene, to execute such agreement, under-taking, bond, or stipulation as shall be required for the prosecution of said appeal, or may, in the event of such such against the master of any such vessel, direct the United States Shipping Board, or nearest the place of such action is commenced to enter the appearance of the United States, or of the United States Shipping Board, or of such aforesaid corporation, in such action, and to pledge the credit thereof to the payment of any judgment and costs that may be entered in such suit. The Attorney General is hereby vested with power and authority

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The bill was reported to the Senate without amendment, ordered to be engrossed for a third reading, read the third time, and passed.

TREATY OF PEACE WITH GERMANY.

The Senate, as in Committee of the Whole and in open executive session, resumed the consideration of the treaty of peace with Germany.

RECESS.

Mr. WATSON. I move that the Senate take a recess until 11 o'clock to-morrow.

The motion was agreed to; and (at 4 o'clock and 50 minutes p. m.) the Senate took a recess until to-morrow, Saturday, October 25, 1919, at 11 o'clock a. m.

CONFIRMATION.

Executive nomination confirmed by the Senale October 24 (legis-lative day of October 22), 1919.

CHIEF OF NAVAL OPERATIONS.

Rear Admiral Robert E. Coontz to be Chief of Naval Operations in the Department of the Navy with the rank of admiral.

HOUSE OF REPRESENTATIVES.

FRIDAY, October 24, 1919.

The House met at 12 o'clock noon.

The Chaplain, Rev. Henry N. Couden, D. D., offered the following prayer:

Eternal Father, author of life and all that makes it dear to our hearts, we draw near to Thee for inspiration. Illumine our minds. purify our hearts, quicken within every noble impulse, that our service may be acceptable unto Thee and bring peace, joy, and happiness to our souls. This in the name of Jesus Christ our Lord. Amen.

The Journal of the proceedings of yesterday was read and approved.

The SPEAKER. By special order, the gentleman from Ohio [Mr. SHERWOOD] has 40 minutes. Mr. STEENERSON. Mr. Speaker, that is after the disposi-

tion of the business on the Speaker's table, which, of course, includes conference reports. If the gentleman desires to pro-

ceed before that, very well. The SPEAKER. The Chair presumes that the gentleman from Ohio will prefer to have these matters disposed of first. Does the gentleman from Minnesota wish to call up the conference report on the joint resolution first?

Mr. STEENERSON. Mr. Speaker, I call up the conference report on House joint resolution 151, to provide additional com-pensation for employees of the Postal Service and making an appropriation therefor.

Mr. CLARK of Missouri. Will that interfere with Gen. Mr. STEENERSON. No. If the general desires, I will yield

to him.

Mr. CLARK of Missouri. I think we ought to have a quorum here.

Mr. STEENERSON. Does the gentleman from Ohio desire to proceed now?

Mr. CLARK of Missouri. Yes. I would like to have the general have his chance.

Mr. STEENERSON. Very well.

A QUORUM-CALL OF THE HOUSE.

Mr. CLARK of Missouri. I make the point, Mr. Speaker,

that there is no quorum present. The SPEAKER. The gentleman from Missouri makes the point of order that there is no quorum present.

Mr. MONDELL. Mr. Speaker, I move a call of the House.

A call of the House was ordered. The SPEAKER. The Doorkeeper will close the doors, the Sergeant of Arms will notify the absentees, and the Clerk will call the roll.

The Clerk called the roll, and the following Members failed to answer to their names

to answer to h	nen names.		
Ackerman	Fields	Kincheloe	Rogers
Andrews, Md.	Flood	Kreider	Rowan
Anthony	Fordney	LaGuardia	Rowe
Bankhead	Frear	Langley	Sabath
Barkley	Gandy	Layton	Sanders, N. Y.
Bland, Va.	Ganly	Lee, Ga.	Saunders, Va.
Boies	Garner	Little	Scully
Booher	Garrett	Lonergan	Sells
Bowers	Godwin, N. C.	McClintic	Shreve
Brand	Goldfogle	McCulloch	Siegel
Britten	Good	McKiniry	Sisson
Browning	Goodall	McKinley	Slemp
Brumbaugh	Goodykoontz	McLane	Smith, Ill.
Burdick	Graham, Pa.	McLaughlin, Nebr	Smith N.Y
Burke	Graham, Ill.	Maher	Snyder
Burroughs	Greene, Mass.	Mann, Ill.	Steele
Byrnes, S. C.	Greene, Vt.	Montague	Stephens, Miss.
Cantrill	Hadley	Moore, Pa.	Stevenson
Casey	Hamili	Moores, Ind.	Sullivan
Chindblom	Hamilton	Mudd	Sumners, Tex.
Collier	Haskell	Nelson, Wis.	Swope
Costello	Hayden	Newton, Mo.	Thomas
Cramton	Heflin	Nicholls, S. C.	Tincher
Crowther	Hersman	Nichols, Mich.	Vare
Cullen	Hicks	O'Connor	Vestal
Curry, Calif.	Hin	Ogden	Vinson
Davey	Husted	Pell	Voigt
Dempsey	Hutchinson	Peters	Whaley
Dickinson, Mo.	Ireland	Porter	Wheeler
Donovan	Jefferis	Pou	White, Me.
Dooling	Johnson, Ky.	Rainey, Henry T.	Wilson, Ill.
Drane	Johnson, Miss.	Rainey, John W.	Wilson, Pa.
Dunbar	Johnson, S. Dak,	Reavis	Wise
Dunn	Johnston, N. Y.	Reed, N. Y.	Woodyard
Eagle	Kelley, Mich.	Riddlek	Young, N. Dak,
Edmonds	Kendall	Riordan	Zihlman
Ellsworth	Kennedy, Iowa	Robston, Ky.	
Fess	Kiess	Rodenberg	

The SPEAKER. Two hundred and eighty-one Members have answered to their names. A quorum is present. The Door-keeper will open the doors. Without objection, further proceedings under the call will be dispensed with. There was no objection.

LEAVE OF ABSENCE.

Mr. SEARS. Mr. Speaker, the gentleman from Iowa, Judge Bores, is unavoidably absent on account of the serious illness of his wife. It is entirely possible that he will be unable to attend the sessions for some time. With three exceptions, I have given a general pair to him. It is hoped that he will soon be able to sit with us again.

The SPEAKER. The gentleman from Florida asks indefinite leave of absence in behalf of Judge Bones, of Iowa. Is there objection?

Mr. WALSH. What was the request, Mr. Speaker?

The SPEAKER. The gentleman from Florida asks indefinite leave for the gentleman from Iowa [Mr. Bons].

Mr. SEARS. There was no specific request, Mr. Speaker. I announced that I had a pair with him.

The SPEAKER. Under the order adopted, the gentleman from Ohio [Mr. SHERWOOD] is entitled to 40 minutes. [Applause.]

Mr. SHERWOOD. Mr. Speaker and gentlemen of the House, I am glad to speak to a full house, but it is much easier to address vacant chairs, because they do not criticize or kick. I am to speak about the world-wide war, with some reference to Gen. Pershing, who has been attacked on this floor by the Member from Minnesota [Mr. SCHALL]. I am going to call attention to the fact, however, that our style of fighting, which is entirely different from the fighting in the Civil War of half a century ago, calls for the same presence of the generals at the front as it did during that war.

Quite recently this Congress by official action proclaimed Gen. Pershing the hero of this great World War and endowed him with as high rank as was ever accorded any general in any of our wars. The occasion was marked by earnest enthusiasm, and eloquent and glowing tributes were paid to the general who commanded successfully our victorious armies. I had the pleasure and the honor of quietly participating in these remarkable tributes. Later a capable and honored Member of this body, the gentleman from Minnesota [Mr. SCHALL], of the same political faith as Gen. Pershing, made a carefully prepared speech on this floor that both surprised and startled me. Let me quote a paragraph:

This parlor soldier might be asked to point out just one instance where he ever exposed himself to any danger, hardship, or suffering. After the war was over he did see some battle fields and put in a good deal of time laying wreaths on soldiers' graves and visiting hospitals in Parls. He might be requested to reconcile the tears that the ever-faithful and ever-present reporter sees glistening in his eyes at sight of the wounded soldiers with his condoning the barbaric treatment of the wounded boys in prison camps.

In another part of Congressman SCHALL's speech I find another equally startling statement:

other equally starting statement: As a member of the Rules Committee, I voted for the rule to bring the matter before the House, that Members might have opportunity to express themselves. But as a Member of this House, on behalf of the brave officers and men, dead and living, who fought this war, I felt it an obligation to enter their protest. Thave talked with men who had intimate chance to observe Pershing in the Philippines; I have talked with officers and men who accompanied him on the ill-conducted fiasco, the trail of the lone bandit in Mexico; I talked with hundreds of sol-diers in the recent war, and their opinion, officers and men, was unani-mous that he has not the elements so mixed in him to stand before the ma man and a soldier in whose elevation they would feel honored.

These charges are very grave, and, if true, I shall regret that I voted to elevate Gen. Pershing to the highest rank in our great patriotic Army. I voted for the bill elevating and glorifying Gen. Pershing because he was the commander in chief of our victorious Army and because the bill was approved by our strong Military Committee, in which I have implicit confidence. And I hope that every Member on this floor will unite in the request to have this important committee tell the House and the country when and where Gen. Pershing was at the front during any of the great conflicts of this World War. I think that is due to the Congress and to the country.

I recently attended a convention of World War soldiers in Ohio, where four posts of the American Legion were organized, and L have talked with a goodly number of these overseas soldiers. Without exception they have declared to me that they never saw or heard of Gen. Pershing at the front. Congressman SCHALL's remarkable address has gone into the permanent Record of Congress. It can not be answered by silence. It may be claimed that since the advent of long-range cannon the style of fighting is entirely different from the Civil War or the Spanish-American War. This is true. But in case of a break in any part of a battle line it is just as necessary now as ever for the near presence of the general in chief to promptly order forward the reserves. If a battle line is broken or the integrity of any part of the line is threatened, all students of military strategy agree that the emergency calls for the immediate pres-ence of the commander in chief. Furthermore, in all wars the men behind the guns are always encouraged and enthused by the presence of their commanding general. Gen. Shafter, of Michigan, was selected as commander in chief of our Army in the war for free Cuba. And he commanded a victorious Army. But Congress did not grant him the supreme rank or hall him as a hero, because when the battle was on he was 6 miles in the rear. Congress and the country made a hero and a President of Theodore Roosevelt, who was only a lieutenant colonel at Santiago, but who was always at the front. [Applause.] Per-haps it is now the prevailing style to adopt the street car motto, "Safety first." But I am a little old-fashioned, and "safety first." for a war hero does not appeal to me. [Applause.]

In Webster's voluminous dictionary, which every Member of Congress should read carefully [laughter], I find the follow-

ing definition of a hero: "A man of distinguished valor in I have not that subtleness of intellect to recognize a danger." hero, either a physical or moral hero, who shirks danger. Every great cause has had both physical and moral heroes. The courageous men who signed the Declaration of Independence were both moral and physical heroes, because if their new and untried manhood creed had failed their lives would have been imperiled.

Congressman SCHALL also charges that Gen. Pershing was guilty of brutal conduct toward private soldiers. Again I quote:

guilty of brutal conduct toward private soldiers. Again I quote: After the armistice was signed, Gen. Pershing issued the order to the froops on their march into Germany that everyone who fell out should be counted as deserters. Why these strenuous marches, where the officers were ordered not to allow anyone to take care of the boys who fell by the wayslde through exhaustion? These courageous young Americans, 16. 17, 18, 19 years old, who would rather die than give up, trudged on under heavy packs until they fell from exhaustion. When doctors loaded them into ambulances orders from headquarters hauled them out and forced them to trudge on or get on as best they could. Many of them, unable to go farther, fell in their tracks, and when doc-tors, who, after camp had been made for the night, unable to stand for this inhuman régime, had secured ambulances and lanterns and sneaked back to look for the lost of their flock, they found them frozen to the ground, covered with snow, many beyond help, and others dead.

This is a terrible arraignment, but it is in the CONGRESSIONAL RECORD and is from a responsible source. It can not be answered by a sneer.

Mr. SCHALL was one of the visiting Congressmen who went overseas to investigate conditions in our Army. On page 10 of his address he mentions the fact that Gen. Pershing refused to testify before the congressional committee. Here I quote from Mr. SCHALL's speech :

The news might have got back before his generalship was a reality how he allowed \$1,000,000 worth of planes to be burned at Colombe-les-Belles and wholesale destruction by fire of clothes and food, ammunition and equipment, and he might not want to be questioned about the million-dollar dugout it was commonly rumored in Paris he had con-structed for his own safety in case the enemy should succeed in breaking through so far to the rear.

The statement made in an address on the floor of the House that Gen. Pershing had constructed a dugout 60 miles in the rear is too much for my credulity; that a million dollars' worth of planes were burned with Gen. Pershing's approval is a very serious and startling charge; and I am unable to comprehend the animus of such ruthless waste and outlawry. I repeat, therefore, that there is due all those who voted for the bill to endow Gen. Pershing as the supreme hero of this great World War that these grave and incriminating charges against him be refuted without delay. The country wants to know the facts.

There is much prejudice among the soldiers who served overseas against their officers. I believe much of this prejudice has been engendered by a too-severe system of training and discipline inaugurated by the War Board, for which the officers were not responsible. I believe we have a splendid body of officers of the line and field. I would be the last man on this floor to discredit their behavior, their patriotism, or their valor. believe the prejudice of the private soldiers against the officers is principally due to two causes: First, the large number of courts-martial of private soldiers, with severe penalties for trivial offenses, and, second, the creation of a distinct class of officers by drill and military training and placing them in command over the rank and file. This gave the men behind the guns, who do the perilous work of war, no chance to earn a promotion in the crucible of battle.

It comes to me in a way I can not ignore that Gen. Pershing has been guilty of cruelty to the soldiers of the rank and file. In our Civil War, when we had from first to last some 2.212.742 soldiers enlisted, we had only some hundred courts-martial. Now we are told there have been over 350,000. I hear of two soldiers who from sheer exhaustion were found asleep on guard duty, were tried and condemned to die, and their execution was approved by Gen. Pershing. On an appeal to President Wilson their sentence was set aside. Afterwards one was killed in battle and the other wounded in battle. Cruelty and lack of human sympathy are not the shining attributes of a great general.

THE BATTLE OF FRANKLIN.

Now, as to the question of our style of fighting in the Civil War. There stands to-day, as it stood over half a century ago, in front of the town of Franklin, Tenn., on the highest point of the ridge, a large linden tree. It was half past 3 in the afternoon of November 30, 1864, when Gen. Hood, commanding 75,000 veteran soldiers, rode unattended to that tree, threw the stump of the leg that was shot off at Chickamauga over the pommel of the saddle, drew out his field glass, and sat looking across the valley to the position of the Union Army. It was the silence that always precedes a great battle. Presently the silence was broken by the soft strains of music which floated up from the town below. It was the Federal band playing "Just before the battle, mother." The men in gray on the hill and the men in horses shot under him. Twelve Confederate generals were

blue in the valley below listened. There were tears in many eyes, as the pathetic words were well remembered-

Just before the battle, mother, I am thinking most of you.

I was at Franklin, on the Union side, and I saw and heard it all from an advanced position near the center of the Federal I saw and heard it all-all that a soldier can see and hear line. amid the glare, the thunderous roar, the stifling battle smoke, the yells of the victors, the agonizing groans of the wounded and dying. I remember the scene just before the battle. I see it now, as I saw it then, a lovely valley basking in the mellow glory of November sunshine. I see the little town of Franklin, quiet yet restless, just inside the circle of the Federal lines. These lines extended from river to river. There were patches of woodland in the rich foliage of the autumn leaves, in scarlet, gold, and green, tinged with the early frosts to gladden and glorify their fall.

I was speaking of Gen. Hood, the commanding general, who sat on his horse under the linden tree taking a survey of the Federal lines. Suddenly he closed his field glass, wheeled his horse, and rode back to Gen. Stewart with the command, "Gen-eral, we will charge the Federal line in front." Stewart formed his corps on the right. Gen. Cheatham formed his corps on the left, and on the extreme right, on the Harpeth River, rested Gen. Forrest's cavalry. A cannon on the ridge sounded the signal for the charge. With bayonets fixed the heavy columns, all veterans, marched with a steady and even tread down the slope. The fiercest and bloodiest battle of the centuries was on. I say that because it is a fact that more men were lost in that battle in proportion to the number of troops engaged than in any battle that was ever fought on either continent. Hood's losses were over 40 per cent.

In 1874 a southern soldier, who was in that battle line with Gen. Cleburne, wrote a valuable article on this marvelous charge in the Southern Magazine, then edited by Gen. Basil Duke, of Louisville. I quote a paragraph:

The hottest part of the line was a black-locust thicket just at the right of the Columbia Pike.

This is correct. I was at that part of the line. I have a distinct recollection of that locust thicket, and I can see now, as I saw then, that waving line of shining bayonets as it rushed to the works with that defiant rebel yell, and the mad and murderous conflict that followed. My horse, Firefly, a coal black that I had ridden in many fierce conflicts from Rocky Face to Atlanta, was shot. He fell with a deadening thud. I never knew how many bullets pierced his quivering body. But I was young and spry then and was at the front to witness the culmination of the charge. [Applause.]

On the left of my command the Federal lines gave way. And this is something historical, on which historians have disagreed. Horace Greeley; the Count de Paris; Gov. Cox, of Ohio; Gen. Banks, of Mississippi; Gen. Basil Duke; and John Trotwood Moore, of Tennessee, have written conflicting accounts. I am going to clear that up. On the left of my command the Federal lines gave way. Gen. Cleburne was abreast of that charging line. He fell just at the left of my brigade. As the Confederates rushed on the Federal line of battle a gray figure on a chestnut horse rode diagonally across the front of the charging column. The horse went down within 50 yards of the breastworks. The rider arose, waved his sword, and led his men on foot to the ramparts; then his brave form staggered and fell against the Federal line, pierced with minie balls. His corps was swept back under a terrific fire of musketry, nearly one-half either killed or wounded. This was Gen. Pat Cleburne. [Applause.]

A few yards on the Confederate right Gen. George W. Gordon, of Tennessee, who was also abreast of the charging line, fell just under the fresh earth of the breastworks. He was wounded and captured, as he refused to fall back. Near this spot Gen, John Adams also fell. He stood upon the parapet and was fatally shot, his horse falling across the breastworks. My old friend, Gen. Jack Casement, of Ohio, was commanding a Union brigade where Gen. Adams fell. Deeply touched with his splendid courage, Gen. Casement had cotton brought from the old ginhouse and placed under the dying soldier's head. Yon are too brave a man to die," said Casement, "and I wish I could save you." [Applause.] Gen. Carter fell mortally wou_ded before reaching the Federal battle line. Gen. Strahl reached the ditch: he stood on the bodies of the dead and gave commands and rallied his men. Just in front of my lines, facing the locust thicket, Gen. Cockrell, of Missouri, was wounded, but not fatally. Not a hundred yards away lay Gen. Granbury dead. He died leading the brave Texans to the works. A minute more and Gen. Strahl fell, mortally wounded. Gen. Walthall,

either dead or wounded. Colonels were commanding divisions, captains were commanding brigades.

I am indebted to John Trotwood Moore, of Nashville, Tenn., the well-known poet, historian, and book writer, and author of that great little book "The Bishop of Cottontown," who visited the battle field the day following the battle, for several interesting incidents which I have quoted. More generals were killed in that eight hours' struggle in front of that little Tennessee town than were killed in the two days' fight at Chickamauga or the three days' fight at Gettysburg, where three times as many soldiers were in battle. And let me emphasize this with the statement that more brigadier and major generals were killed at Franklin in that eight hours' fight than in the whole World War of four years and over where nearly 18,000,000 soldiers were in the hell of battle. [Applause.]

The struggle closed at midnight. Our dead lay across and inside the breastworks from river to river. Outside the breastworks, in a wider and thicker line, lay the Confederate dead. Amid the smoke and grime of battle, the dun clouds hiding the stars, the Blue and the Gray looked alike to me. [Applause.] I stood upon the parapet just before midnight and saw all that could be seen. I saw and heard all that my eyes could see or my rent soul could contemplate in such an awful environment.

It was a spectacle to appall the stoutest heart.

A Nashville poet wrote:

Ten thousand men, when the warfare was o'er, Lay on the battle field crimsoned in gore.

The wounded, shivering in the chilled November air, the heartrending cries of the desperately wounded, and the prayers of the dying filled me with an anguish that no language can describe. From that hour to this I have hated war. [Applause.]

I was colonel, commanding the One hundred and eleventh Ohio, just to the right of the old cotton gin, and just in front of a grove of black locusts. Early in the fight Col. Lowrey, of the One hundred and seventh Illinois, and Col. Leroy Clark, of the One hundred and eighty-third Ohio, were killed, which left me the ranking officer of the battle line of the brigade, which I commanded to the end of the struggle. My regiment suffered, both in officers and men, the largest casualty list of any regiment in the Union Army. [Applause.] I had only 8 offi-cers alive and not wounded in 10 companies. A half century and five years has elapsed since that battle, but I have never even mentioned in any public address the official order of Gen. Orlando H. Moore, of the Second Brigade, issued in camp at Nashville three days after the Battle of Franklin. As my time on earth is but a span, and over half a century has elapsed since this official war order was issued, I feel I will not be accused of egoism in printing a vital extract:

[Extract.]

[Extract.] SECOND BRIGADE, SECOND DIVISION, TWENTY-THIDD ARAY CORPS, Nashville, Tonn., December 3, 1864. The repeated desperate and determined charges of the enemy were every time successfully met, and with a heroism unsurpassed in the annals of war. They advanced but to be driven back with terrible slaughter—they advanced upon a line of steel. The heroic spirit which inspired the whole command was forcibly illustrated by the gallant One hundred and eleventh Regiment of Ohio Infantry (Col. SHERWOOD com-manding) on the left flank of the brigade. When the enemy carried the works on their left, they stood firm and crossed bayonets with them, holding them in check. (Signed) ORLANDO H. MOORS, Commanding General.

[Applause, the Members rising.]

During my four years' service I was compelled to witness the agonizing aftermath of over 40 battle fields. I saw the brave and intrepid Gen. Harker go undaunted to his death in the charge on Kenesaw Mountain. Gen. Harker was the idol of his soldiers. I saw that splendid Ohio soldier, Gen. McPherson, the handsomest mounted general in our Army, brought on a stretcher to the left of my command at the Howard House in the Battle of Atlanta, just as his great soul had departed to the unknown world. These many heartrending sights and environments have saddened my life, and I have never voted to involve my beloved country in war when peace with honor was possible and never will. [Applause.] But when the Congress votes war, I shall always be for war, by word and deed, earnestly and with unflagging zeal to the bitter end. [Applause.]

In any crisis or critical time in a battle I hold it is just as vital now as during any previous war that the commanding gen-eral be near the front. Gen. Sherman was the commander in chief of the Union Army in the memorable Atlanta campaign. I commanded the brigade skirmishers the day of the Atlanta battle of July 22, 1864, and established a front skirmish line in easy view of the Confederate breastworks. Gen. Sherman came to my outpost and, standing in front of a tree, took out his field glass to survey the Confederate lines. Just then a sharp-

shooter concealed in the foliage of a tree made a line shot at Gen. Sherman, the bullet piercing the tree about 2 feet above his head. But he never took down his field glass. [Applause.] I called his attention to the fact that the Confederates who were strengthening the earthworks were evidently militia, as they wore white shirts. Gen. Sherman from that vantage point immediately concluded that Confederate Gen. Hood had vacated the trenches and was contemplating some flank attack. He suddenly mounted his horse and rode way. Only a few minutes later the roar of artillery and infantry was heard on our left. Gen. McPherson was killed; our left flank was doubled up in confusion. Gen. John A. Logan, mounted on his war horse, Black Jack, rode to the front, rallied our staggering battalions, and saved our Army. [Applause.]

Again, at Chicamauga, another gallant and intrepid general saved our Army. Maj. Gen. James B. Steadman, of Ohio, came to the front with a division of volunteers in the most critical period of the conflict. Gen. Steadman rode abreast the front of his charging battalions. He snatched the flag of an Illinois regiment, which was wavering under the tremendous fire, and ordered an about face and "follow your general." His horse was shot dead in that hell of fire, and he was thrown over his head and severely stunned. Binding up his bleeding hands he mounted another horse and saved his battle lines. [Applause.]

It will be remembered that Gen. Albert Sidney Johnston, commander in chief of the Confederate Army in the fierce battle of Shiloh April 6, 1862, was shot and mortally wounded riding his war horse and rallying the battle lines.

I commanded the brigade skirmish line the day of the battle of Pine Mountain, at the right of Kenesaw, June 14, 1864. I saw the cannon shot fired that killed Lieut. Gen. Leonidas Polk. He was standing close to the Confederate front.

That great Virginian, Maj. Gen. George H. Thomas, the idol of the boys behind the guns, appeared, amid wild applause, along the battle lines just before the final charge December 16, 1864, in the three days' battle of Nashville. Sixty pieces of artillery were thundering on our right for three terrible hours. Just before sunset, with long lines of Infantry in line, with bayonets fixed, the grand charge was ordered. When the brigade bugles sounded the advance I looked back to the hill in easy range of the Confederate cannon and saw the heroic figure of our beloved commander sitting calmly on his war horse. I can see him now as I saw him then. The foam hangs from the lips of his tired horse, and his wet limbs are slashed with the bloody slime of the battle field, but around that brow that the gods must have formed a proud Army were wreathing a chaplet of immortality. [Applause.]

In the Battle of Resaca I saw Gen. Joe Hooker in the full uniform of a major general-yellow sash and all the plumes riding at the extreme front, almost abreast of our advance line. He was mounted on a powerful high-headed bay stallion, rednostriled and furious, the most daring and inspiring figure I ever saw on a battle field. [Applause.]

In the Battle of Burnt Hickory, Ga., I saw Maj. Gen. O. O. Howard, the maimed soldier who lost his good right arm in the Battle of Fair Oaks, ride the battle line in the hottest moment of the conflict, enthusing and encouraging the men behind the guns.

I give these heroic incidents to emphasize the contention that a commanding general should always be in the near presence of his army when a battle is on. [Applause.]

In the Meuse-Argonne Battle, in which 1,250,000 American soldiers were engaged, the greatest battle ever fought on either continent, lasting 47 days, with a casualty list of 120,000 killed, wounded, and missing, we did not lose a single general. We had 478 generals in uniform in this great World War, but a benign Providence saved them all for our home and love without a scratch. [Laughter and applause.]

The theory of this remarkable promotion appears to be that while the private soldiers, who did all the fighting, are to have no recognition, the general officers are to have all the glory.

In the Civil War, from '61 to '65, we lost-killed in battle and died of wounds-129 general officers. Of this number 83 were Confederate generals and 46 were Union generals. We lost 12 major generals and the Confederates lost 7. We lost 34 brigadier generals and the Confederates 72.

Their loss was greater than ours because of this fact, that Secretary of War Stanton, instead of making generals com-manders of brigades, took the ranking colonel. This was true in all the campaigns in which I participated; and if you will get the fatality lists of colonels you will find that the losses on both sides were about equal. The Confederates lost one general-Albert Sidney Johnston-and three lieutenant generals-Am-brose P. Hill, Thomas J. Jackson (Stonewall Jackson), and Leonidas Polk. I am indebted to Gen. James D. McBride, a careful student of Civil War history, for a detailed list of fatalities among the generals of our armies, which I ask to print with my remarks. It should prove illuminating and interesting to all students of war history.

[The list appears as an appendix.]

As I read history all the great generals in the past won their stars at the battle front. I have some firm convictions, born in the school of sad experience, as to the shining attributes of a war hero. It would seem, however, that I am out of tone with the times. But I am willing to be judged and shall not quake over captious criticism. I venture the opinion that the successor to such great soldiers and generals as Grant, Sherman, Sheridan, and Nelson A. Miles, our greatest living soldier to-day, should be a general recognized everywhere as a brave leader, a nonexploiting patriot, and a great American. [Applause.]

Napoleon, the greatest conquering general of either Europe or Asia, had 17 horses shot under him in battle—the world's record. His favorite war horse was Marengo, an Arab stallion, captured from a Mameluke chief during Napoleon's Egyptian campaign. He was seven times wounded in battle; at Marengo, Austerlitz, Wagram, Jena, twice in the disastrous Russian campaign, and last at Waterloo, when he was wounded in the left hip.

The Duke of Wellington rode his famous war horse Copenhagen in winning Waterloo. The Iron Duke was in the saddle riding the battle lines for 18 hours. At 4 o'clock on June 18, 1815, the Iron Duke dismounted and held his historic interview with the Prussian field marshal, Blucher.

The SPEAKER. The time of the gentleman has expired. Mr. ASHBROOK. I ask unanimous consent that the gentleman be allowed to conclude his remarks.

The SPEAKER. The gentleman from Ohio asks unanimous consent that his colleague be allowed to conclude his remarks. Is there objection?

There was no objection.

Mr. SHERWOOD. We have made 11 soldiers and generals President of the United States; all generals but two, McKinley and Roosevelt.

George Washington, the first President, was our first com-manding general. He had four horses shot under him, always at the front of battles, with many bullet holes in his uniform— four in one battle. [Applause.] When he left Mount Vernon June 30, 1775, to take command of the Continental Army at Combined 20, 1975, to take tech with him fore horses of his own June 30, 1776, to take command of the Continental Army at Cambridge, Mass., he took with him five horses of his own breeding. Afterwards he acquired by gift or purchase seven other war horses. When Gen. Washington first appeared before the ragged Continentals at Cambridge, splendidly mounted, he rode his favorite charger, Fairfax, a 16-hands Virginia thor-oughbred, that both enthused the Army and the motley throng of Revolutionary patriots gathered there to see for the first time the hero of the epoch. Fairfax was shot in the Battle Washington by Gov. Livingston, of New Jersey, died from exhaustion as Washington rode the battle lines on June 28, 1778, in the Battle of Monmouth.

Our soldier Presidents all had solid battle records-Gen. Washington elected in 1788, Gen. Jackson in 1828, Gen. William H. Harrison in 1840, Gen, Zachary Taylor in 1848, Gen. Franklin Pierce in 1852 (who was twice wounded in the Mexican War), Gen. U. S. Grant in 1868, Gen. Rutherford B. Hayes in 1876, Gen. James A. Garfield in 1880, Gen. Benjamin Harrison in 1888, Maj. William McKinley in 1896, and Col. Theodore Roosevelt in 1900—all had war records—all had served in the battle's front. [Applause.]

I venture the opinion that it would have been more satisfactory to the great body of our overseas soldiers, and to all justice-loving and patriotic American citizens, if the Congress had waited for a calmer period than the present, when public opinion is everywhere in agitation and discussion, before creating a hero and a war idol by national law.

It may be developed later, when the prevailing animosities have calmed and the sunlight of an uncensored publicity il-lumines those gory battle fields of France, that other heroes may be seen who are entitled to share with Gen. Pershing the tributes of a grateful Nation, even if they did not wear stars. [Applause.] I believe that Congress should, before creating an idol, see to it that this idol is endowed with that democratic spirit of fraternity; of humane comradeship; of that love of equality of manhood, which are the shining qualities in a vic-torious democracy. [Applause.] I know the times are full of trouble, that a dominating ele-

nent in our Government is predicting revolution and havoc. I know there are dun clouds deepening to crimson athwart the sky. I know that the map of the world has been changed, and

that we are in the midst of the most momentous epoch of all history. But I believe the future is safe; that democracy under our flag is safe. I believe in the great, brave, patient people. But we need no military idols to make liberty a vibrant quality or democracy a vitalizing force in our national life. [Prolonged applause, the Members rising.]

APPENDIX.

GENERAL OFFICERS OF THE UNITED STATES ARMY KILLED OR DIED OF WOUNDS RECEIVED IN ACTION DURING THE CIVIL WAR BETWEEN APRIL 15, 1861, AND JUNE 1, 1865.

This list of fatalities was obtained from official records by Gen. James D. McBride. It is valuable as an aid in the study of war history. The Confederate Army lost thirty-eight brigadier generals more than the Union Army, which was due to the policy of Secretary of War Stanton making the ranking colonels commanders of brigades.

[This (*) indicates that the officer graduated at the United States Military Academy.]

The roll of fatalities-46.

Killed in action: Eight major generals, 19 brigadier generals. Died of wounds: Four major generals, 15 brigadier generals. Major generals.

KILLED.

KILLED. Baker, Edward D., October 21, 1861, at Balls Bluff, Va. Berry, Hiram G., May 3, 1803, at Chancellorsville, Va. Kearny, Philip. September 1, 1862, at Chantilly, Va. McPherson, James B., July 22, 1864, near Atlanta, Ga. * Reno, Jesse L., September 14, 1862, at South Mountain, Md. * Reynolds, John F., July 1, 1863, at Gettysburg, Pa. * Sedgwick John, May 9, 1864, at Spottsylvania, Va. * Stevens, Isaac I., September 1, 1862, at Chantilly, Va.

DIED OF WOUNDS.

* Mansfield, Joseph K. F., September 18, 1862. of wounds received at Antietam, Md. * Richardson, Israel B., November 3, 1862. of wounds received at Antietam, Md. * Strong. George C., July 30, 1863, of wounds received at Fort Wagner, S. C. * Whipple, Amiel W., May 7, 1863, of wounds received at Chancel-lorsville, Va.

Brigadier generals.

KILLED.

KILLED. * Bayard, George D., December 14, 1862, at Fredericksburg, Va. Bidwell, Daniel D., October 19, 1864, at Ccdar Creek, Va. Bohlen, Henry, August 22, 1862, at Freemans Ford, Va. Burnham, Hiram, September 30, 1864, at Chapins Farm, Va. Chapin, Edward P., May 27, 1863, at Port Hudson, La. Farnsworth. Elon J., July 3, 1863, at Gettysburg, Pa. Hackleman, Pleasant A., October 3, 1862, at Corinth, Miss. * Harker, Charles G., June 27, 1864, at Kenesaw Mountain, Ga. * Harker, Charles G., June 27, 1864, at Kenesaw Mountain, Ga. * Harks, Charles G., June 27, 1862, at Fredericksburg, Va. Jackson, Conrad F., December 13, 1862, at Fredericksburg, Va. Jackson, James S., October S, 1862, at Wilsons Creek, Mo. Rice, James C., May 10, 1864, at Spottsylvania, Va. *Sill, Joshua W., December 31, 1862, at Stone River, Tenn. Stephenson, Thomas G., May 10, 1864, at Spottsylvania, Va. *Terrill, William R., October 8, 1862, at Perryville, Ky. *Weed, Stephen H., July 2, 1863, at Gettysburg, Pa. *Williams, Thomas, August 5, 1852, at Baton Rouge, La. DIED OF WOUNDS.

DIED OF WOUNDS.

*Kirby, Edmund, May 28, 1863, of wounds received at Chancellors-

ville, Va. Kirk, Edward N., July 29, 1863, of wounds received at Stone River, Tenn.

Lowell, Charles R., October 20, 1864, of wounds received at Middle-town, Va. Lytle, William H., September 20, 1863, of wounds received at Chicka-mauga, Ga.

Lytle, William H., September 20, 1863, of wounds received at Chicka-mauga, Ga. McCook, Daniel, July 17, 1864, of wounds received at Kenesaw Moun-tain, Ga. McCook, Robert I., August 6, 1862, from wounds received from guer-rillas while en route to Decherd, Tenn. Rice, Samuel A., July 6, 1864, of wounds received at Jenkins Ferry, Ark. Rodman, Isaac P., September 30, 1862, of wounds received at Antie-tam Md.

Sanders, William P., November 19, 1863, of wounds received at Knox-ville, Tenn. Smyth, Thomas A., April 9, 1865, of wounds received at Farmville, Va. Taylor, George W., August 31, 1862, of wounds received at Bull Run, Va.

Run, Va. Run, Va. Vincent, Strong, July 7, 1863, of wounds received at Gettysburg. Pa. Wadsworth, James S., May 8, 1864, of wounds received at the Wilder-

ness, Va. Wallace, William H. L., April 10, 1862, of wounds received at Shilo, Tenn. Zook, Samuel K., July 3, 1863, of wounds received at Gettysburg, Pa.

GENERAL OFFICERS OF THE CONFEDERATE ARMY KILLED OR DIED OF WOUNDS RECEIVED IN ACTION DURING THE CIVIL WAR BETWEEN APRIL 15, 1861, AND JUNE 1, 1865.

[This (*) indicates that the officer graduated at the United States Military Academy.] The roll of fatalities—83.

Killed in action: 1 general, 2 lieutenant generals, 3 major generals, brigadier generals. Died of wounds: 1 lieutenant general, 4 major generals, 10 brigadier 62 generals. General.

KILLED.

• Johnston, Albert Sidney, April 6, 1862, at Shiloh, Tenn.

Lieutenant generals. KILLED.

Hill, Ambrose Powell, April 2, 1865, before Petersburg, Va.
 Polk, Leonidas, June 14, 1864, at Kenesaw Mountain, Ga. DIED OF WOUNDS.

• Jackson, Thomas Jonathan, "Stonewall Jackson," May 10, 1863, of wounds received May 2, 1863, at the Battle of Chancellorsville, Ve

Major generals. KILLED.

Cleburne, Patrick R., November 30, 1864, at Franklin, Tenn. Rodes, Robert E., September 19, 1864, at Winchester, Va. * Walker, William H. T., July 22, 1864, at Atlanta, Ga.

DIED OF WOUNDS.

* Pegram, John, February 6, 1865, of wounds received at Hatchers Run, Va. * Pender, William D., July 18, 1863, of wounds received at Gettys-

burg, Pa. * Ramseur, Stephen D., October 20, 1864, of wounds received at Cedar

Creek, Va. * Stuart, James E. B., May 12, 1864, of wounds received at Yellow Tavern, Va.

Brigadier generals. KILLED.

Stuart, James E. B., May 12, 1864, of wounds received at Yellov Favern, Ya.
 Brigadier generals.
 KILED.
 Adams, John, November 30, 1864, at Franklin, Tenn.
 Armstead, Lewis A., July 2, 1863, at Gettysburz, Pa.
 Ashby, Turner, June 6, 1862, near Harrisonburg, Ya.
 Rarksdale, William, July 2, 1861, at Bull Run, Ya.
 Bece, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1861, at Bull Run, Ya.
 These, Bernard E., July 21, 1864, at Yanghan Road, Ya.
 Cobb, Thomas R., Deveni, Att 1, 1862, at Chicksmuga, Ga.
 Doles, George, May 30, 1864, at Hethesda Church, Ya.
 Garnett, Richard H., July 3, 1863, at Gettysburg, Pa.
 Garnett, Richard H., July 3, 1863, at Gettysburg, Pa.
 Garnett, Richard K., September 6, 1862, at Shiloh, Tenn.
 Gist, States R., November 30, 1864, at Franklin, Tenn.
 Giadden, Adley H., September 2, 1863, at Vicksburg, Miss.
 Green, Martin E., July 21, 1864, at Yallow Tavern, Va.
 Grack, Archibald, F., December 2, 1864, at Franklin, Tenn.
 Gladden, Adley H., September 30, 1864, at Franklin, Tenn.
 Gladden, Adley H., September 20, 1863, at Chicksburg, Miss.
 Green, Maxy, December 13, 1862, at Kione River, Tenn.
 Hatton, Roger W. December, 30, 1864, at Franklin, Tenn.
 Gradk, Archibald, F., December 20, 1863, at Chicksburg, Miss.
 Green, John, October 7, 1864, at Derbytown Road, Va.
 Green, Maxy,

* Anderson, George B., October 16, 1862, of wounds received at An-tietam, Md. Benton, Samuel, July 29, 1864, of wounds received at Atlanta, Ga. Carter, John C., November 30, 1864, at Franklin, Tenn. Gladden, Adley H., April 11, 1862, of wounds received at Shiloh, Tenn. Griffith, Richard, June 30, 1862, of wounds received at Savage Sta-tion. Va

Grimith, Richard, Julie 50, 1852, of wounds received at Falling tion, Va. Pettigrew, James J., July 17, 1863, of wounds received at Falling Waters, Md. Posey, Carnot, November 13, 1863, of wounds received at Gettys-burg, Pa. Semmes, Paul J., July 10, 1863, of wounds received at Gettysburg, Pa. Slack, George W. Y., March 8, 1862, of wounds received at Pea Bldge Ark

Ridge, Ark. Stafford, Le Roy A., May 11, 1864, of wounds received at the Wilderness, Va.

LOAN OF MACHINE TOOLS, ETC., TO SCHOOLS.

Mr. KAHN. Mr. Speaker, I ask unanimous consent to take from the Speaker's table the bill (H. R. 3143) to provide for further educational facilities by requiring the War Department to loan certain machine tools and scientific instruments not in use for Government purposes to trade and technical schools and

universities, and for other purposes, to disagree to the Senate amendment, and ask for a conference. The SPEAKER. The gentleman from California asks to take from the Speaker's table a bill which the Clerk will report by title.

The Clerk read the title of the bill.

The SPEAKER. The gentleman asks to disagree to the Senate amendment and asks for a conference. Is there objection?

Mr. WALSH. Reserving the right to object, will the gentle-man state whether the Senate amendment was one striking out all after the enacting clause?

Mr. KAHN. It was. Mr. WALSH. One amendment? Mr. KAHN. One amendment.

The SPEAKER. Is there objection?

There was no objection, and the Speaker appointed as conferees on the part of the House Mr. KAHN, Mr. MCKENZIE, and Mr. CALDWELL.

ADDITIONAL COMPENSATION FOR POSTAL EMPLOYEES-CONFERENCE REPORT.

Mr. STEENERSON. Mr. Speaker, I call up the conference report on House joint resolution 151, to provide additional com-pensation for employees of the Postal Service and making an appropriation therefor.

The SPEAKER. The gentleman from Minnesota calls up the conference report on House joint resolution 151, which the Clerk will report by title.

The Clerk read the title of the joint resolution.

The SPEAKER. Does the gentleman wish to have the report read?

Mr. STEENERSON. I think the Clerk had better read both the report and the statement. They are short. The SPEAKER. The Clerk will read the report.

The Clerk read the conference report and statement of the House conferees, as follows:

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the joint resolution (H. J. Res. 151) to provide additional compensation for employees of the Postal Service and making appropriations therefor having met, after full and free conference have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows: In lieu of the matter proposed by the Senate amendment insert the following:

"That because of the unusual conditions which now exist, the compensation provided for in the act entitled 'An act making appropriations for the Post Office Department for the fiscal year ending June 30, 1920,' approved February 28, 1919, the following classes of employees shall be increased as follows for such fiscal year only:

"(a) Postmasters at offices of the third class; assistant postmasters and clerks, including clerks at division headquarters of post-office inspectors, special clerks, finance clerks, bookkeepers, printers, mechanics, skilled laborers, watchmen, mes-sengers, laborers, and other employees of offices of the first and second class; letter carriers in the City Delivery Service; employees in Government-owned automobile service; supervisory officials, inspectors, railway postal clerks, including substitutes, superintendents, requisition fillers, packers, and laborers; the agent in charge, clerks, and messengers at the United States Stamped Envelope Agency, Dayton, Ohio; and employees of the mail equipment shop who receive compensation at the rate per annum of-

"(1) Not less than \$1,000 nor more than \$1,200, to be increased \$200.

"(2) More than \$1,200 and not more than \$1,600, to be increased \$150.

"(3) More than \$1,600 and not more than \$2,000, to be increased \$125.

"(4) More than \$2,000 and not more than \$2,500, to be increased \$100.

"Provided, That no third-class postmaster shall receive more than \$2,000 per annum.

"(b) Carriers in the village delivery service, and other employees paid from lump-sum appropriations, receiving compensation at the rate of less than \$1,000 per annum, to be increased

20 per centum of their present compensation. "(c) Rural letter carriers on daily routes and rural letter carriers on two triweekly routes whose routes are—

"(1) Eleven miles or less in length, to be increased \$75. "(2) Over 11 miles and under 20 miles in length, to be increased \$100.

"(3) Twenty miles and under 24 miles in length, to be increased \$150.

"(4) Twenty-four miles or over in length, to be increased \$200.

"(d) Rural letter carriers on triweekly routes of-"(1) Eleven miles or less in length, to be increased \$37.50.

"(2) Over 11 miles and under 20 miles in length, to be in-

creased \$50. "(3) Twenty miles and under 24 miles in length, to be in-

creased \$75.

(4) Twenty-four miles or over in length, to be increased \$100. "(e) Postmasters at offices of the fourth class to be increased by an amount equal to 15 per cent of their present compensation.

"(1) Substitute, temporary, and auxiliary clerks at first and second class post offices, and substitute, temporary, and auxiliary letter carriers in the City Delivery Service, shall receive after the passage of this act, for the remainder of the fiscal year ending June 30, 1920, in lieu of their present compensation, a compensation of 60 cents per hour for each hour of service performed.

"SEC. 2. That the above-mentioned increases in compensation shall apply to officers and employees in the Postal Service at the time of the passage of this act, and be effective as of July 1, 1919, or as of such subsequent date when such officers or employees entered the Postal Service: *Provided*, That as to substitute, temporary, and auxiliary employees, and employees paid from lump-sum appropriations, the increases shall be effec-tive from and after the date of the passage of this act: And provided further, That none of the increases provided herein shall be applicable to officers and employees who have received an increase in their compensation of more than \$300 per annum during the current fiscal year.

"SEC. 3. That no post office shall be advanced to the next higher class as a result of the increases in compensation of postmasters herein provided.

"SEC. 4. That in order to provide for the increased compensation herein authorized, so much as is necessary is hereby appropriated out of any money in the Treasury not otherwise appropriated, to supplement the amounts appropriated for the various classes of employees herein mentioned, in the act entitled 'An act making appropriations for the service of the Post Office Department for the fiscal year ending June 30, 1920,' approved February 28, 1919."

And the Senate agree to the same.

H. STEENERSON, MARTIN B. MADDEN, W. W. GRIEST, JOHN A. MOON, THOS. M. BELL Managers on the part of the House. CHAS. E. TOWNSEND, THOMAS STERLING. J. H. BANKHEAD,

Managers on the part of the Senate.

STATEMENT.

The managers on the part of the House at the conference on the disagreement of the House to the amendment of the Senate to the joint resolution (H. J. Res. 151) entitled "Joint resolu-tion to provide additional compensation for employees of the Postal Service, and making an appropriation therefor," submit the following written statement in explanation of the effect of the action agreed upon by the conferees as to said amendment:

The Senate amendment struck out all of the original resolution after the resolving clause and inserted new matter, en-tirely rewriting the bill. This included the same employees as covered by the original resolution, and in addition thereto enumerated employees in the Government-owned automobile service, railway substitute clerks, the assistant agent and clerks at the postal stamp agency, Dayton, Ohio, and employees of the mail-equipment shop. The House made a flat increase of \$150 for all. The Senate amendment divided the employees into those receiving \$1,000 or less per annum, who were in-creased \$240; second, those receiving \$1,100 or \$1,200, who were increased \$200; third, those receiving \$1,300, \$1,400, \$1,500, or \$1,600, who were increased \$150, the same increase as provided in the House bill; and those receiving \$1,700 to \$2,500, who were increased \$100, reducing the House figure by \$50; and those receiving more than \$2,500 per annum, who receive no increase.

The House receded from its disagreement to the \$240 increase with an amendment making an increase of \$200 to employees with an amendment making an increase of \$200 to employees receiving \$1,000, \$1,100, and \$1,200. The Senate agreed to the House provision of \$150 increase as to employees of \$1,300, \$1,400, \$1,500, and \$1,600. As to employees receiving more than \$1,600 and not more than \$2,000, the House accepted the \$125 increase proposed by the Senate, and likewise the House ac-

cepted \$100 increase for employees receiving more than \$2,000 and not more than \$2,500, proposed by the Senate.

Village delivery carriers and other employees paid out of lump-sum appropriations receiving compensation of less than \$1,000 per annum are given 20 per cent increase, instead of the \$150 provided in the House bill.

Rural carriers on routes 11 miles or less in length under the conference measure are to be increased \$75; on routes over 11 miles and under 20 miles, \$100 increase; on routes of 20 miles and under 24 miles, \$150 increase; on routes 24 miles and over, \$200 increase; and carriers on triweekly routes are increased one-half of these amounts. This is an increase on all routes of 24 miles and over of \$50.

Fourth-class postmasters, who under the House bill were to receive 10 per cent, are increased 15 per cent under the present measure

The compensation of substitute, temporary, and auxiliary clerks and carriers was increased from 40 cents to 60 cents an hour in the House bill and remains so in the present measure.

In section 2 of the Senate amendment the increases were made retroactive, so as to take effect as of July 1, 1919. As agreed to in conference this provision is modified by a proviso that, as to substitute, temporary, and auxiliary clerks at first and second class post offices, and substitute, temporary, and auxiliary letter carriers in the City Delivery Service, and other employees paid from lump-sum appropriations, the increases shall be effective from and after the date of the passage of the act. There is also a further proviso that none of the increases provided for shall be applicable to officers or employees who have received an increase in their compensation of more than \$300 during the current fiscal year.

Section 3 provides that no post office shall be advanced to the next higher class as a result of increases in compensation to postmasters herein provided for.

Section 4 makes the appropriation required to meet the increases.

> H. STEENERSON, MARTIN B. MADDEN, W. W. GRIEST, JOHN A. MOON, THOS. M. BELL,

Managers on the part of the House.

Mr. STEENERSON. Mr. Speaker, I think this report and statement include everything that needs to be said. I want to add, however, that the bill as passed by the House, giving an increase of \$150 to each employee, was estimated to carry about \$40,000,000. I stated in my report, I believe, that I thought it would be about \$38,000,000. The Senate proposition was estimated to carry a little over \$41,000,000. The conferees, after considering these two propositions, succeeded in reducing the amount required for these increases by a considerable sum, so that the present bill as recommended by the conferees carries, it is estimated, only about \$35,500,000. Mr. BLANTON. Mr. Speaker, will the gentleman yield? Mr. STEENERSON. Yes.

Mr. BLANTON. I notice that the House provision with regard to fourth-class postmasters was changed by the Senate, the Senate proposing, in addition to the 15 per cent increase to be allowed to fourth-class postmasters, that where the office was situated in a separate, distinct building not used for any other purpose, such fourth-class postmaster should be allowed \$50 a quarter to pay for rent, light, and fuel; in other words, \$12.50 a month to cover rent, light, and fuel for a building used

Mr. RUCKER. Will the gentleman yield? Mr. BLANTON. In just a moment. Mr. RUCKER. The gentleman's statement is not quite correct.

Mr. BLANTON. I notice that the conferees have taken that provision out of the bill. Why was that done?

Mr. RUCKER. Before the gentleman from Minnesota answers the question, will he yield to me for one moment?

Mr. STEENERSON. Yes; I yield to the gentleman from Missouri.

Mr. RUCKER. The gentleman from Texas is slightly in The amendment put on the House bill in the Senate proerror. vided that in all cases where the post office is kept in a room or building in which no other business is conducted, a reasonable sum shall be allowed for rent, light, and fuel. Mr. BLANTON. Not to exceed \$50 a quarter. Mr. RUCKER. Yes.

furnishing a separate building, which could not be used for anything else, and even that little stipend was taken away by the conferees, as shown by the conference report. Mr. STEENERSON. I will say that the conferees went carc-

fully over that proposition, and they concluded it would be practically impossible to administer the provision referred to, and besides, the fourth-class postmasters are well taken care of already.

Mr. BLANTON. Will the gentleman let me call his attention to another case?

Mr. STEENERSON. I am trying to answer the gentleman's question. The postmasters of the fourth class are now receiv-Ing-those that receive \$75 a quarter, or \$300 a year, are by law given the first 100 per cent of that amount; that is, they are getting it all. The last appropriation bill gave them 20 per cent in addition. So that fourth-class postmasters who receive \$300 a year get \$60 more than the total receipts of the office. In addition to that we have now increased the allowance 15 per cent. So that the conferees thought there should be no further increase by allowance for rent in these small offices which are mostly in residences. I, perhaps, have as many in my district as has the gentleman from Texas. Some receive, perhaps, \$20 a quarter in revenue. They are kept in the man's house. Of course, if they had an inducement like this they could easily put a lean-to on the house and get up to \$50 additional for that.

Mr. BLANTON. There is a more serious case which I wish to call the gentleman's attention to for a moment.

Mr. STEENERSON. The fact is the conferces agreed that it was not wise to give them this allowance.

Mr. BLANTON. Will the gentleman let me call attention to a very serious case that has occurred in my district? post office there which less than a year ago had about 400 people or less, to-day, by reason of large oil wells which have developed there, now has a population of about 25,000 people. Now

Mr. STEENERSON. I decline to yield further. That is faken care of in another appropriation in an item for unusual conditions. The gentleman can get the allowance now from the department

Mr. BLANTON. But the department says that this man has no remedy whatever.

Mr. STEENERSON. There is an appropriation for unusual conditions, and that is a case of that kind. I should be very glad if large oil wells developed in my district.

Mr. BLANTON. Will the gentleman give me two minutes to call attention to something he does not know about?

Mr. STEENERSON. Yes.

Mr. BLANTON. The department told me that they had called the attention of the Post Office Committee to the fact that the present law and regulations for postmasters required that this postmaster, until recently of the fourth class, should continue to work in a town of 25,000 inhabitants for \$1,000 a year for a whole year and until the year expired before they could increase his salary a single cent.

That is something the Post Office Committee does not seem to know, and the gentleman does not seem to realize the fact that the department has compelled that postmaster to work a whole year in a town of 25,000 people, to furnish service to that whole population, at a salary of only \$1,000, and that postmasters have resigned three different times. They have had three different men in charge and can not get a man now to take the position.

Mr. STEENERSON. In reply to the gentleman, the gentle-man seems to know about this extraordinary case, but takes no note of the good fortune to have oil wells developed— Mr. BLANTON. But it is not the good fortune of the post-

master who has to run a first-class post office a whole year for \$1,000 salary.

Mr. STEENERSON. Will the gentleman let me have a minute? It is not every locality that has the good fortune to have an oil well. We did not know anything about that. We went on the assumption that every locality in the United States had a Congressman, and if he had a grievance like this he should come before the committee and present his case. The gentleman from Texas has never appeared before the Post Office Committee.

Mr. BLANTON. I have worn out three pairs of shoes going to the department about it, and Mr. Elsworth advised me that he had requested such emergency authorization from your committee

Mr. MOON. Will the gentleman from Minnesota yield?

Mr. STEENERSON. I will. Mr. MOON. I ask the gentleman to yield in order to ask the gentleman from Texas what are the receipts of that office?

Mr. BLANTON. The receipts show for the last quarter that it is a first-class office, and the postmaster is now receiving a salary of only \$1,000 a year to handle this mail for 25,000 people, and there is no law to give him more.

Mr. MOON. It will ripen into a first-class office and he will get the salary

Mr. BLANTON. Maybe he will get it if he lives long enough. Mr. MADDEN. Will the gentleman from Minnesota yield? Mr. STEENERSON. Certainly.

Mr. MADDEN. The gentleman from Texas knows very well that the talk he is making has no place in this bill and that the condition he speaks of can not be remedied in this report.

Mr. BLANTON. The Post Office Department told me that it had called the attention of the committee to this emergency and asked for an increased appropriation, and the committee would not give it to them.

Mr. MADDEN. I do not think the gentleman is stating the facts.

Mr. BLANTON. It is a fact, the Post Office Department told me, and if I am not mistaken the gentleman over there was present.

Mr. MADDEN. The Post Office Department already has all the appropriation it needs for these emergency cases.

Mr. STEENERSON. Now, Mr. Speaker, I decline to yield further. The House included, as we believe, all employees in the Postal Service who are entitled to consideration, but upon reflection we agreed with the Senate to add the employees in the Government automobile service, substitute clerks, assistant agents and clerks at the postal stamp agency, Dayton, Ohio, and the employees of the mail-equipment shop. All of these employees were not included in the House bill; for one reason. they are lump-sum employees, paid a salary fixed by the department, and not by Congress, but we agreed and they are included in this bill.

As I said, the conference measure here recommended reduced the appropriation required to make these increases, and we have estimated the amount at \$35,500,000. We have increased those who are paid the smallest salaries the most. Those receiving \$1,000 and \$1,100 and \$1,200 have been increased by \$200 instead of \$150, as proposed by the House bill. All those receiving more than \$1,200 and up to \$1,600 under this bill will receive \$150, the same as carried in the bill as it passed the House. Those who receive more than \$1,600 and up to \$2,000 are given \$125 increase, and those receiving between \$2,000 and up to \$2,500, \$100 increase. All of those above \$2,500 are omitted from the bill.

I want to say a word about that omission. The conferees yielded to the Senate on that point, because it was contended that this is an emergency measure, and that we should not include those whose salaries were as high as \$2,500 and more, because it could not be claimed that it was necessary to in-crease their compensation on account of the cost of living. I

want to say, however, that there is no class of employees that has borne the heavy strain of recent times in the Postal Service more worthily or well than the supervisory employees. The testimony before the Joint Commission to Investigate Postal Salaries has been that the eligible lists in all of the large cities have been exhausted, that they have been compelled to take in substitute, temporary, and auxiliary carriers and clerks, with-out any examination by the Civil Service Commission. Necessarily they have brought in thousands of men who were hardly prepared for this skilled service, and the burden of training and putting them in shape to do efficient work has fallen upon the supervisory officials. However, they have made no complaint about that, and, as I say, we yielded to the Senate provision in that regard. These increases are simply for the fiscal year ending June 30, 1920. As to those employees who are on the statutory roll, whose compensation has been fixed by Congress, it is retroactive to the 1st day of July, but as to all those paid out of the lump-sum appropriations, whose compensation is determined in the discretion of the department, the compensation is not retroactive.

Mr. RUCKER. Mr. Speaker, will the gentleman yield?

Mr. STEENERSON. Yes.

Mr. RUCKER. The gentleman is now speaking of employees paid out of a lump sum?

Mr. STEENERSON. Yes.

Mr. RUCKER. Like the village delivery carriers? Mr. STEENERSON. Yes.

Mr. RUCKER. Receiving a compensation at the rate of less than \$1,000 per annum?

Mr. STEENERSON. Yes.

Mr. RUCKER. To be increased 20 per cent?

Mr. STEENERSON, Yes. Mr. RUCKER, As I recall, the village delivery carriers who are paid less than \$1,000 a year have had, under some

other legislation, a bonus allowed to them. What I want to know is this: Is the 20 per cent increase computed upon the salary and bonus together?

Mr. STEENERSON. Oh, yes; according to the bill reported by the conferees, this is in addition to the compensation that these employees are now receiving.

Mr. RUCKER. Let me present it in this way: A village delivery carrier is getting \$60 a month salary and \$10 a month Is the 20 per cent increase computed upon the \$60 or bonus. upon the \$70?

Mr. STEENERSON. I will answer in this way: I have here the official circular of the department with reference to village delivery, and they say that the annual salary of the carriers during the present fiscal year-that is, the village carriers-will be as follows: Where the salary is \$600, with a 20 per increase, it will be \$720; during the second year, where it is \$690, with a 20 per cent increase, it will amount to \$828; and the third year, with \$780, with a 20 per cent increase, it makes \$936 compensation, which they are now receiving. Here is what it will be under the conference bill. Is that what the gentleman wants?

Mr. RUCKER. Take the last salary which is mentioned, that of a man who has been in the service for three years, whose salary plus the bonus or increase is \$936. Will the 20 per cent allowed in this bill be computed on the \$936 or on the \$780?

Mr. STEENERSON. It is based on the total compensation. Mr. RUCKER. On the \$936?

Mr. STEENERSON. Yes; and I have here a computation that gives the salary of each as it will be under the conference report: Present salary \$936, 20 per cent increase, \$1,123.20.

Mr. RUCKER. That answers the question.

Mr. STEENERSON. I might say further to the gentleman that there is a limitation, as he will notice in the bill, that no employee's salary shall be increased if he has already received an increase of \$300 during the year; but I do not think that applies to village delivery carriers.

Mr. BRIGGS. Mr. Speaker, will the gentleman yield?

Mr. STEENERSON. Yes.

Mr. BRIGGS. Did not the original bill as it passed the House provide for a straight \$150 increase in the salaries of the rural carriers?

Mr. STEENERSON. It did.

Mr. BRIGGS. What was the reason for the committee cutting that down as it appears to have done in the conference report?

Mr. STEENERSON. The reason is that there are two classes of rural carriers. There are carriers who have a standard route of 24 miles, and there are carriers who have a route of a less number of miles. The statutory compensation of all these carriers who have less than 24 miles is graded down in the original compensation act, so that if a man has only 11 miles, he is paid about half what he would be paid if he had 24. There is another class of carriers that carry only triweekly, and, of course, it would not be right to pay a man the same who did that as one who carried daily.

Mr. BRIGGS. Did not the House in its action on this matter make a straight, horizontal increase of \$150?

Mr. STEENERSON. That is true; but the conferees agreed to change it.

Mr. BRIGGS. Was it not due to the fact that the high cost of living was so great that that increase they thought was justified by the demands and the necessities which fell on these rural carriers, in view of the small amounts they receive under existing law?

Mr. STEENERSON. The reason was because of the rise in the cost of living, and in addition to that was the extraordinary increase in the cost of maintenance of equipment of rural carriers. But it would not be fair to give the same increase. The man who carries 12 miles should not have the same as a man who carries 24 miles, and should not have the same increase, so we suggested what we thought was equitable and just.

Mr. BRIGGS. This condition, of course, obtains in a great many country districts where roads are not frequently good, and it frequently takes longer to go 12 miles than it does to go 24. In my district in many parts where the roads are very difficult of travel it takes a great deal of time and effort to get over those roads and carry the mail. And in other cases where the roads are very much better the person makes, perhaps, even longer distance in a shorter time, and yet he gets much more increase under this conference report.

Mr. STEENERSON. As a matter of public policy I do not think the United States Government has ever undertaken to reward a community for its poor roads, but we treat them alike and pay them the same.

Mr. BRIGGS. But I am speaking about the fact that if a man's time is all taken up, not on a mileage basis, but if his time is all taken up in carrying the mails, the increase, of course,

ought to be the same as for the other man, as in cities there is no discrimination against a man who traverses the route of a city,

carrier of 12 blocks and a man who traverses 30 or 40 blocks. Mr. STEENERSON. We contend that we have adjusted it fairly for the amount of service they perform, and the gentleman, I think, upon reflection will agree with us.

So many questions have been asked me recently about the compensation of postal employees and postmasters that I have thought it useful to compile the information in a series of statements and tables, which I will insert in the RECORD.

First, there is a statement showing the number of employees, Next, a statement in regard to third-class postmasters and their compensation and allowances; then fourth-class postmasters and their compensation, with illustrations. Then there is a memorandum from the First Assistant Postmaster General showing a computation by the department of the increased cost to the service of the increases provided for in the conference bill and a recapitulation thereof. Then follows a memorandum showing the number of officials and employees who are not included in the bill, whose salaries exceed \$2,500 per annum. Then there are the official rules of the department covering the compensation of village delivery carriers; then a computation of the proposed increases of these village delivery carriers. Then follows a computation of the amount of the increases under the plan first proposed by the Senate.

From an examination of the department figures in the above statements it will be noted that the increases provided for in the conference measure amount to \$35,698,400, as against \$41,528,509 under the first proposition of the Senate, a saving of nearly \$6,000,000.

Approximately.

300.000 185,400

Balance Of this remainder of postal employees, there are :	114, 600
First-class postmasters	665 2,539
(The others are persons employed by third and fourth class postmasters, but of whom the department has no record, and	

postmasters, but of whom the deputition contractors, etc.) The number of persons employed in the Postal Service who are paid from lump-sum appropriations is______ The number of statutory employees is______

- 130, 962 - 54, 438

THIRD-CLASS POSTMASTERS.

The present compensation of third-class postmasters is determined under section 270 of the Postal Laws and Regulations, being from \$1,000 per annum, where the gross receipts are \$1,900 and not exceeding \$2,100, increasing in even hundreds of dollars up to where the gross receipts are \$7,000 and not exceeding \$8,000, the salary in such case being \$1,900.

In addition to this compensation, the third-class postmasters are allowed 3 cents each for the issuance of money orders, and there are several other minor allowances for the performance of extra duties, and in addition to this there is an allowance to cover the cost of clerical service based on the salary of the postmaster, as follows: Po

\$450 600 750 1,200

The clerk-hire allowances above, contained in the act approved February 28, 1919, are 50 per cent higher than any, previous allowances; and also that act provides for assistant postmasters to be paid a maximum salary of \$900 in offices of the third class, where the postmasters' salaries are \$1,800 or \$1,900 per annum. Note: Such assistant postmasters are prob-ably included in the class of lump-sum employees who are to receive 20 per cent increase. There is a lump-sum appropriation of \$600,000 for their basic pay.

FOURTH-CLASS POSTMASTERS.

Postmasters of the fourth class embrace all those whose annual compensation, exclusive of their commissions on money orders, amounts to less than \$1,000.

Their compensation is fixed upon the basis of the whole of the box rents collected and commissions upon canceled postagedue stamps and on postage stamps, stamped envelopes, postal cards canceled, on matter actually mailed at their offices, and on amounts received from waste paper, dead newspapers, printed matter, and twine sold.

By the act of March 3, 1883 (22 Stat. L., 602), this compensation was fixed at 100 per cent of the first \$50 or less per quarter, 60 per cent of the next \$100 per quarter, 50 per cent of the next \$200 per quarter, and 40 per cent of the balance for that quarter.

By the act of July 2, 1918, this was changed, as follows: 100 per cent of the first \$80 or less per quarter (the other percentages remaining the same as above).

By the act of February 28, 1919, this was again changed, as follows: 100 per cent of the first \$100 or less per quarter (the other percentages remaining the same as above).

And in addition to this the last-mentioned act provides that where the compensation of a fourth-class postmaster does not exceed \$75 per quarter for any one quarter he shall receive an increase of 20 per cent of the compensation allowed under existing law. Now, the conference measure provides for an increase in the salaries of fourth-class postmasters by an amount equal to 15 per cent of their present compensation, which will be 10 per cent of such compensation for the present or current year, because as lump-sum employees their pay increase will date from the date of the passage of the act, which will probably be about November 1, leaving eight months for which they will receive an increase of 15 per cent.

Attached hereto are four examples of increases in pay of fourth-class postmasters.

Examples of compensation of fourth-class postmasters. Gross receipts \$475 100 per cent of first \$100 \$100.00

100		
875 100	60 per cent of next \$100	60.00
275 200	50 per cent of next \$200	100.00
75 Total compensation 15 per cent increase from	40 per cent of balance n under existing law n Nov. 1	30. 00 290, 00 29. 40
Total compensatio	on, including present increase	319. 40
Gross receipts \$300 100	100 per cent of first \$100	\$100.00
200 100	60 per cent of next \$100	60.00
100	50 per cent of next \$200	50.00
Total compensation 15 per cent increase from	n under existing law n Nov. 1	210.00 21.10
Total compensatio	on, including present increase	231.10
Gross receipts \$150 100	100 per cent of first \$100	100.00
50	60 per cent of next \$100	30.00
Total compensation	n under existing law	130.00 13 00
Total compensatio	on, including present increase	143, 00
20 per cent increase allo	100 per cent of first \$100 wed under act of Feb. 28, 1919, where one quarter does not exceed \$75	75.00 15 00
15 per cent increase from	n nov. 1	90.00 9.00
Total compensation Net loss to United Sta	n, including present increase tes of \$24 over total receipts.	99.00

Note.—There are 29,000 fourth-class postmasters whose compensa-tion is \$100 or less per quarter.

POST OFFICE DEPARTMENT, FIEST ASSISTANT POSTMASTER GENERAL, Washington, October 22, 1919.

Washington, October 22, 1919. Hon. HALVOR STEENERSON, Chairman Committee on the Post Office and Post Roads, House of Representatives. My DEAR MR. STEENERSON: In accordance with your request I am inclosing herewith a memorandum prepared showing the increased cost to the service of H. J. Res. 151 as agreed to in conference. Sincercly, yours, J. C. Kooxs

J. C. KOONS, First Assistant Postmaster General.

OCTOBER 22, 1919.

OCTOBER 22, 1919. Memorandum showing probable increase in salaries and compensation of postal employees under House joint resolution 151, as agreed to in conference.

	Number.	Grades.	Increased rate.	Cost.
Fourth-class post- masters.	42, 259	15 per cent increase		\$1, 522, 300
Third-class post- masters.	2,595 3,633	\$1,000, \$1,100, and \$1,200 \$1,300, \$1,400, \$1,500, and \$1,600.	\$200 150	519,000 544,950
	1,693	\$1,700, \$1,800, and \$1,900	125	201, 225
	7,921			1, 265, 175
Assistant postmasters	350 1,442	\$1,000, \$1,100, and \$1,200 \$1,300, \$1,400, \$1,500, and \$1,600.	200 150	70,000 216,300
	500	\$1,700, \$1,800, \$1,900, and \$2,000.	125	62, 500
	26	\$2,100, \$2,200, \$2,300, \$2,400, and \$2,500.	100	2,600
	2,318	and <i>q2,000</i> .		351,400

Memorandum showing probable increase in salaries and compensation of postal employees under House foint resolution 151, as agreed to in conference—Continued.

	Number.	Grades.	Increased rate,	Cost.
Clerks, first and sec- ond class offices.	14,106 28,472	\$1,000, \$1,100, and \$1,200 \$1,300, \$1,400, \$1,500, and \$1,600.	\$200 150	\$2,833,200 4,270,800
	3,790	\$1,700, \$1,800, \$1,900, and \$2,000	125	473,750
	332	\$2,100, \$2,200, \$2,300, \$2,400, and \$2,500.	100	33, 200
	46,760	anu 99,000.		7,610,950
City carriers	7, 311 28, 194	\$1,000, \$1,100, and \$1,200 \$1,300, \$1,400, \$1,500, and \$1,600.	200 150	1,462,200 4,229,100
	7	\$1,700	125	875
	35, 512			5,692,175
Railway Mail Serv- ice.	6,550	\$1,000, \$1,100, and \$1,200	200	1,310,000
	5,280	\$1,300, \$1,400, \$1,500, and \$1,600.	150	792,000
	10,049	\$1,700, \$1,800, \$1,900, and \$2,000.	125	1,256,125
	132	\$2,100, \$2,200, \$2,300, \$2,400, and \$2,500.	100	13,200
	22,011	Intel State Latante	Stake)	3,371,325
Watchmen, messen-	2,125	\$1,035	200	425,000
Watchmen, messen- gers, and laborers. Substitute cierks		60 cents an hour instead of 40.		3,700,000
Substitute carriers Additional cost of overtime, account of increased com- pensation.		do		2,361,906 1,000,009
Printers, mechan- ics, and skilled laborers.	31	\$1,150	200	6,200
aborers.	26	\$1,265 and \$1,390	150	3,900
	57		32.2.2	10, 100
Employees, Gov- ernment-owned automobiles.	902	\$1,000, \$1,100, and \$1,200	200	120, 266
(Lump-sum appro- priation.)	946 97	\$1,201 to \$1,600, inclusive \$1,601 to \$2,000, inclusive	150 125	\$4,600 8,086
Francis	16	\$2,001 to \$2,500, inclusive	100	1,066
	1,961		1934	224,018
Clerks in post office, inspectors' head-	20 50	\$1,000, \$1,100, and \$1,200 \$1,300, \$1,400, \$1,500, and \$1,600.	200.00 150.00	4,000 7,500
quarters.	30	\$1,600. \$1,700, \$1,800, \$1,900, and \$2,000.	125.00	3,750
	100			15,250
Requisition fillers,	29	\$1,150	200.00	5,800
packers, and la- borers.	1	\$1,540	150.00	150
	30			5,950
Postal stamp agen- cy, Dayton, Ohio.	45	\$1,000, \$1,100, and \$1,200 \$1,300, \$1,400, \$1,500, and \$1,600.	200.00 150.00	800 750
	1	\$1,700, \$1,800, \$1,900, and \$2,000.	125.03	125
	10	V NUDINU PALÉ Iman	1000	1,675
Village delivery car- riers.	891	Less than \$1,000, 20 per cent increase.		138, 689
Rural carriers, daily routes.	50 1,546 6,286 34,019	11 miles or less. Over 11 miles, under 20 Over 20 miles, under 24 24 miles and over	75.00 100.00 150.00 200.00	3,355 154,600 942,500 6,803,800
	41,901	Van den hander		7,904,650
Triweekly routes	5 144 238 726	11 miles or less. Over 11 miles, under 20 Over 20 miles, under 24 24 miles and over	37.50 50.00 75.00 100.00	187 7,200 17,850 72,600
	1,113			97,837

OCTOBER 22, 1919.

Recapitulation of probable cost of increasing salaries and compensation under House joint resolution 151, as agreed to in conference.

Fourth-class postmasters	\$1, 522, 300
Third-class postmasters	1, 265, 175
Assistant postmasters	
Clerks, first and second class offices	7, 610, 950
City carriers	5, 692, 155
Raflway Mail Service	
Watchmen, messengers, and laborers	425,000
Printers, mechanics, and skilled laborersSubstitute clerks	3, 700, 000
Substitute carriers	2, 361, 906
Additional cost of overtime	
Employees, Government-owned automobiles	224, 018

CONGRESSIONAL RECORD-HOUSE.

OCTOBER 24,

Clerks, post-office inspectors' headquarters \$15, 250 Requisition filters 5, 950 Postal stamp agency 1, 675 Rural carriers, triweekly routes 7, 904, 650 Village delivery carriers 138, 689	Memorandum sho tion under Hou posed by Senate PLAN NO. 1, SU	ese joint a committ	resolutio ce.
Total 35, 698, 400	Same and Same		180 M 1
Those who get no increase under this measure are:	antina and Dar	Number.	
Post-office inspectors, at \$3,0001 15 Special Assistant to Attorney General, at \$6,0001 1 Assistant postmasters, first and second class, at \$4,0005 5 Superintendents delivery, mails, money order, registry, at \$3,2001 10	Fourth-class post- masters.	42, 259	15 per ce
Assistant postmasters, first and second class, at \$4,0005 5 Superintendents delivery, mails, money order, registry, at \$3,20010 10 Superintendents of mails, auditors, at \$3,00015 15 Assistant superintendents of mails, superintendents of deliveries, superintendents of mails, at \$2,70025 25 Assistant superintendents of mails, cashlers, superintendents of deliveries, superintendents of mails, at \$2,60026 35 Assistant postmasters, at \$3,00060 60	Third-class post- masters.	728 1,867 3,633	\$1,000, a \$1,100 ar \$1,300,
livery, superintendents of mails, at \$2,600		1,693	\$1,600.
Assistant postmasters, at \$3,000		7,921	100
Total 166	Assistant postmas-	213	\$1,000, a
VILLAGE DELIVERY SERVICE, POST OFFICE DEPARTMENT, FOURTH ASSISTANT POSTMASTER GENERAL, Washington.	ters.	137 1,442 931	\$1,100 ar \$1,300 \$ \$1,600,1 \$1,700, \$
POSTMASTER: The basic entrance salary of village carriers is at the		2,726	•
POSTMASTER: The basic entrance salary of village carriers is at the rate of \$600 per annum, and after one year's satisfactory service an increase of \$90, making \$690 per annum, is allowed. After two years' satisfactory service, \$90 additional, making \$780 per annum, is granted. In addition to the foregoing, during the current fiscal year, which ends June 30, 1920, an increase of 20 per cent is provided for the salary of village carriers by the terms of an act of Congress. Accordingly, the annual salary of carriers during the present fiscal year is a follows:	Clerks	6,100 8,066 28,472	\$1,000, a \$1,100 an \$1,300,
June 30, 1920, an increase of 20 per cent is provided for the salary of rillage carriers by the terms of an act of Congress.		3, 543	\$1,600, \$1,700, \$
		46,181	Starb.
\$720 (\$600 and 20 per cent) to those serving their first year. \$828 (\$690 and 20 per cent) to those who have completed one year's service. \$933 (\$780 and 20 per cent) to those who have completed two years' service.	City carriers	2,178 5,133 28,194	\$1,000, a \$1,100, a \$1,300,
The increase of \$90, above mentioned, is allowed at the beginning of the first quarter after the completion of service of one or two years,		7	\$1,600 \$1,700,\$
as the case may be.		35, 512	1236 3
Village delivery carriers.	Railway Mail Serv- ice.	6, 550	\$1,000, a \$1,100 at
1.		6, 550 5, 280	\$1,300, \$1,600
AS PROPOSED BY THE HOUSE. AS IN CONFERENCE BILL. Present salary \$720.00 Present salary \$720.00		8,004	\$1,700, \$
Present salary \$720.00 Present salary \$720.00 Addition of \$150 150.00 Addition of 20 per cent 144.00		19,834	
Total 870.00 Total 864.00 2.	Watchmen, messen- sengers, and la-	2,125	\$1,035, a
Present salary 828.00 Present salary 828.00 Addition of \$150 150.00 Addition of 20 per cent 165.60	borers. Printers, mechan-	31	\$1,150, a
	ics, and skilled la- borers.	4 22	\$1,265, a \$1,380, a
Total 978.00 Total 993.60 3.	borers.	57	¢1,000, a
Present salary 936.00 Present salary 936.00 Addition of \$150 150.00 Addition of 20 per cent 187.20	Substitute clerks		60 cents
the second s	Substitute carriers		60 cents 40 cen
Total1, 086, 00 Total1, 123, 20 In proposition No. 1 the 20 per cent increase is \$6 less. In proposition No. 2 the 20 per cent increase is \$15,60 greater. In proposition No. 3 the 20 per cent increase is \$37.20 greater.	Additional cost of overtime, account of increased com-		40 000
POST OFFICE DEPARTMENT,	pensation. Requisition filler, packers, and la- borers.	29	\$1,150, a
FIRST ASSISTANT POSTMASTER GENERAL, Washington, October 13, 1919. Hon. Halvor Steenerson,	Superint endent, packers, and la- borers.	1	\$1,510, a
Chairman Committee on the Post Office and Post Roads, House of Representatives.	a standard	30	1. S. M.
MY DEAR MR. CHAIRMAN : In accordance with your telephonic request on the 11th instant, I am transmitting herewith statistical information	Clerks in post-office inspectors' head-	10	\$1,035, a \$1,150, a
on the 11th instant, I am transmitting herewith statistical mortandar relating to two proposed plans for increasing the salaries of employees in the Postal Service.	quarters.	30 20	\$1,380, a \$1,540, a
Sincerely, yours, First Assistant Postmaster General.	a second second	15	\$1,760, a \$1,980, a
		100	1
Recentulation of probable cost of increasing salaries and compensation	Postal stamp	3	\$840, at
under House joint resolution 151, under plan proposed by Senate committee.	agency, Dayton, Ohio.	1 5	\$1,100 a: \$1,300,
Fourth-class postmasters \$2, 283, 450		1	\$1,600
First, second, and third class postmasters 1, 262, 370 Assistant postmasters 388, 220 Clerks, first and second class post offices 7, 702, 300 City delivery carriers 5, 779, 120	in the second second	10	4,,100, 4
Clerks, first and second class post offices7, 702, 300	willing has		Torre
	Village delivery car- riers	873	Less the
Watchmen, messengers, and naborets 105,020 Printers, mechanics, and skilled laborers 6,730 Employees, Government-owned automobiles 350,850 Substitute clerks 5,550,000	Rural carriers, daily	50	11 miles
Substitute carriers 5, 550, 000 Substitute carriers 3, 542, 859 Post-office inspectors and clerks 5750	routes.	1,546 6,286 34,019	Over 11 Over 20
Post-office inspectors and clerks			Over 24
Post-office inspectors and clerks	C. T.	41,901	11
Railway mail clerks 2, 902, 400 Rural carriers, daily routes 7, 904, 650	Triweekly routes	144	11 miles Over 11
Rural carriers, daily routes 7, 904, 650 Rural carriers, triweekly 195, 675 Village delivery carriers 209, 520	and the state of	238	Over 20 Over 24
Additional cost of overtime, account of increased salaries 3, 000, 000		1.113	

Total______ 41, 528, 509

SEPTEMBER 26, 1919. obable cost of increasing salaries and compensat resolution 151, under plans Nos. 1 and 2 proitee

tion under House joint resolution 151, under plans Nos. 1 and 2 proposed by Senate committee.

and the second	Number.	Grades.	Increased rate.	Cost.
Fourth-class post- masters.	42, 259	15 per cent increase		\$2,283,450
Third-class post- masters.	728 1,867 3,633	\$1,000, at \$1,100 and \$1,200 \$1,300, \$1,400, \$1,500, and	\$240 200 150	174,720 375,400 544,950
	1,693	\$1,600. \$1,700, \$1,800, and \$1,900, at	100	169,300
	7,921		1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	1, 262, 370
Assistant postmas- ters.	213 137 1,442	\$1,000, at \$1,100 and \$1,200, at \$1,300 \$1,400, \$1,590, and \$1,600, at.	240 200 150	51, 120 27, 400 216, 300
	931	\$1,700, \$1,800, and \$1,900, at	100	93, 400
	2,726			388,220
Clerks	6,100 8,066 28,472	\$1,000, at \$1,100 and \$1,200, at \$1,300, \$1,400, \$1,500, and \$1,600, at.	240 200 150	1,464,000 1,613,200 4,270,800
	3, 543	\$1,600, at. \$1,700, \$1,800, and \$1,900, at	100	354, 30
	46,181	State . A series	in an	7,702,300
City carriers	2,178 5,133 28,194	\$1,000, at. \$1,100, and \$1,200, at \$1,300, \$1,400, \$1,500, and \$1,600. at	240 200 150	522,72 1,026,60 4,229,10
	7	\$1,600. at \$1,700, \$1,800, and \$1,900, at	100	70
19	35, 512			5, 779, 120
Railway Mail Serv- ice.	6, 550 5, 280	\$1,000, at. \$1,100 and \$1,200, at \$1,300, \$1,400, \$1,500, and \$1,600, at	240 200 150	1, 310, 00 792, 00
	8,004	\$1,600, at \$1,700, \$1,800, and \$1,900, at."	100	S00, 40
	19,834		P.5 (2010)	2, 902, 40
Watchmen, messen- sengers, and la- borers.	2,125	\$1,035, at	205	435, 62
Printers, mechan- ics, and skilled la- borers.	31 4 22	\$1,150, at \$1,265, at \$1,380, at	150 135 70	4,65 54 1,54
Substitute clerks	57	60 cents nor hour instead of		6,73
Substitute carriers		60 cents per hour instead of 40 cents. 60 cents an hour instead of		5, 550, 00 3, 542, 85
Additional cost of overtime, account		40 cents.		3,000,00
of increased com- pensation. Requisition filler, packers, and la-	29	\$1,150, at	150	4,35
borers. Superint on d en t, packers, and la- borers.	1	\$1,510, at	110	. 11
with s	30	Same in the second second field	Com 5	4,46
Clerks in post-office	10	\$1,035, at	205	2.05
inspectors' head- quarters.	10 30	\$1,150, at \$1,380, at	150 70	1,50 2,10 2,20
	20 15	\$1,540, at \$1,760, at	110 40 20	2,20 60 30
	15	\$1,980, at	20	
Postal stamp	3	\$940, at	160	8,75 48
Postal stamp agency, Dayton, Ohio.	1 5	\$1,100 and \$1,200, at \$1,300, \$1,400, \$1,500, and \$1,600, at.	200 150 100	20 75
	1	\$1,700, \$1,800, and \$1,900, at	100	10
Village delivery car-	873	Less than \$1,000, at	240	1,53
riers	010	1.005 that \$1,000,000.000		
Rural carriers, daily routes.	50 1,546 6,286 34,019	11 miles or less Over 11 miles, under 20 miles. Over 20 miles, under 24 miles. Over 24 miles.	75 100 150 200	3,75 154,60 942,50 6,803,80
	41,901			7,904,65
Triweekly routes	5 144	11 miles or less . Over 11 miles, under 20 miles.	75 100	37 14,40 35,70 145,20
[24] 4 전 ML 42 H	238	Over 20 miles, under 24 miles.	150 200	55,10

7450

Memorandum showing probable cost of increasing salaries and compen-sation under House joint resolution 151, under plans Nos. 1 and 2 proposed by Senate committee.—Continued.

	Number.	Grades.	Increased rate.	Cost.
Employees, Gov- ernment - owned automobile serv- ice.	1,563 255	\$1,000, at \$1,100, at. \$1,300, \$1,400, \$1,500, and \$1,600, at. \$1,700, \$1,800, and \$1,900, at	\$240 200 150 100	\$312,000 38,250
	1,818	的 网络 化四氟化二氟二甲酮	(GIEI)-D	350, 850

Mr. BLACK. If the gentleman has finished, I would like to discuss this proposition.

Mr. STEENERSON. Does the gentleman desire that I yield him some time; if so, how much?

Mr. BLACK. About 10 minutes." + De. 1

Mr. STEENERSON. I yield the gentleman from Texas 10 minutes

Mr. BLACK. Mr. Speaker, I think the House would naturally be interested in considering what relations the expenditures of the Post Office Department for the present fiscal year will bear to the estimated receipts. The appropriation bill which we passed in February of this year, and which is for the fiscal year 1920, carried an aggregate appropriation of something more than Those figures did not include the \$200,000,000 \$400,000,000. which we appropriated for the building of good roads and which. of course, has no connection with the Post Office Department. Now, the adoption of the present conference report and the resolution to which it relates will undoubtedly entail an additional appropriation, and does make an additional appropriation of something over \$35,000,000, anywhere from that amount to about \$38,000,000. Therefore the expenditures for the Post Office Department for the present fiscal year will be around \$440,000,-000. Now, the inquiry naturally arises, or ought to arise, in the minds of Members of Congress, What relation will the receipts of the Post Office Department for this fiscal year bear to the total amount of expenditure? In December, 1918, when we had up our appropriation bill for the present fiscal year in the House, made a speech in which, in discussing the salary increase which it carried, I estimated that the total amount of the deficit for this year would be \$25,000,000. That prediction was made upon the basis that for the last several years our increased postal receipts have been around 5 per cent each year. Now, if that calculation of mine that the percentage increase in postal receipts for the fiscal year of 1920 would be the usual average of 5 per cent over the year before had been correct, \$25.000,000 or thereabouts would have been the deficit, not counting the \$38,000,000 carried in this resolution, and we would have a prospective deficit around \$60,000,000 for the present fiscal year.

Mr. MADDEN. Will the gentleman yield?

Mr. BLACK. Let me complete the statement and then I will yield. I am glad to state, however, that the present rate of increase in postal receipts over the normal average is much higher than the average, and since the beginning of the fiscal year the receipts have been around 12 or 15 per cent higher than the normal average, and I think we can safely estimate and safely count that they will be at least 10 per cent higher for this year and probably as high as 12 per cent. And if this is true, then, basing the estimate of increase over last year's receipts, we ought to have total receipts this year of \$413,000,000, and that would leave us a deficit, a prospective deficit, of about \$25,000,-000. Now, I will yield to the gentleman from Illinois [Mr. MADDEN]

Mr. MADDEN. The gentleman has answered the question I had in mind.

Mr. BLACK. I thought probably I would, and that was the reason I asked to complete the statement. Therefore we can expect that this year the Post Office Department, instead of having a surplus, as has been the case during most of the years of

Mr. BLACK. I will.

Mr. STEENERSON. The evidence before the joint postal commission from postmasters was that in the large cities, notably New York, the receipts during the late months have been practically the same as they were when the letter postage was 3 cents, and they figure that the amount of that increased postage for war purposes amounted to 17 per cent, possibly. Now, if their testimony is true, then the increase during the last four or five months must have been about 17 per cent, which

would not give a deficit at all. Mr. BLACK. I will state that the figures I have reviewedand I reviewed them in the office of the First Assistant Post-¹ of consideration in discussing these matters.

master General-do not indicate that the increase will be as high as 17 per cent, but that the increase will be at least 12 per cent and possibly higher, and that, of course, reduces the prospective deficit to where it will surely be not more than \$25,000,000, and probably not so much. No one is more pleased than I that the pendulum is swinging toward a smaller deficit than at first seemed possible. But what I was about to say when I yielded to the gentleman from Minnesota [Mr. STEENERSON] was this, that while I do not advocate that the Post Office Department should be a profit-making institution, I have always advocated that it be made self-sustaining, as near as possible, and I think we might well consider the fact of the impending deficit in connection with some of the demands which are being made upon us for postal expenditures. And in this connection I want to make mention of the agitation that is now going on for the repeal of the zone postage law. We are all receiving propaganda every day about that matter. I received a marked editorial yesterday headed, in bold outlines, " Repeal the infamous zone postage law." Well, now, I contend that any law that simply seeks to collect for a service from the one who uses such service a fair proportion of the cost of that service is neither wrong nor infamous, and I further contend that any man who now advocates a repeal of the zone postage law, in the face of the fact that no one will contend that it anything like pays the cost of handling such mail matter, is either selfishly interested. or is indifferent to the question of our public expenditures, because even with the collection of the new rates provided by the war-revenue law it amounted to an increase last year of only about \$5,000,000, will make an increase this year of about \$10.-000,000, will make an increase next year of about \$15,000,000, and a final increase in the fourth year of about \$20,000,000, and even with these increases the receipts from that class of mail matter will be far short of paying for the service rendered. No one that is halfway posted on postal affairs will contend that the Post Office Department is self-sustaining, so far as second-class mail matter is concerned, even with the zone postage rates in full force.

And in the face of the certain deficit that now confronts us Congress should turn a deaf ear, and I believe it will turn a deaf ear, to all of this propaganda and agitation that is being carried on by certain newspapers and magazines for the repeal of the zone postage law. I predict that the law is here to stay, for the very sufficient reason that it is right and just.

Now, another thing that we might well consider at this time in connection with a discussion of postal matters is the cost of the transportation of the mails. I call your attention to the fact that the rates that we are now operating on, known as the spacebasis rates, were made by Congress before the war, and the law in which these rates were carried gave the railroads the right to appeal the question to the Interstate Commerce Commission. and they have carried it there and it is now pending before that commission. And while I would not venture a prediction as to what that body will decide as to the merits of the question, yet I do say that in the face of an increase of 25 per cent in the freight rates of the country, and of 50 per cent in the passenger rates, and still a deficit in the operation of the transportation systems, we can hardly expect the mail service to be operated on the present basis for very long.

The SPEAKER. The time of the gentleman from Texas has expired.

Mr. BLACK. Will the gentleman from Minnesota allow me two minutes to complete my statement?

Mr. STEENERSON. Mr. Speaker, how much time have I remaining?

The SPEAKER. The gentleman has 23 minutes.

Mr. STEENERSON. I yield two minutes more to the gentleman from Texas.

Mr. BLACK. Now, if the Interstate Commerce Commission should grant an increase in the charges for transporting mail equal to that which has been made for transporting the freight of the country, that would entail an additional expenditure on the Mr. STEENERSON. Will the gentleman yield?

Mr. BLACK. Yes; I yield. Mr. STEENERSON. Is the gentleman aware of the fact that the case pending before the Interstate Commerce Commission not only involves the amount of pay that will be just under the space plan but involves the whole space plan, and whether we should pay on the weight basis as the old law provided, and that involves back pay as far as 1916, involving perhaps thirty or forty or fifty million dollars?

Mr. BLACK. I am glad the gentleman called my attention to that fact, because it is a matter which should not be left out

Mr. STEENERSON. I want to call the gentleman's attention to the fact, because it might reduce some of the surplus we have been boasting of heretofore.

Mr. BLACK. Well, I am glad that we have had the surpluses and congratulate the country on having a Postmaster General that believes in economy and evidences his belief by running his department within the limits of its receipts whenever that The reason I am discussing these matters, which is possible. might for the moment appear irrelevant to this conference report, is because of the fact that we now have a commission from the House and the Senate investigating the question of postal salaries with a view to reporting recommendations at the December session looking to permanent readjustments. And I have the utmost confidence in that commission. But the reason I am calling attention to these things is that demands are being made of that commission which, if they are acceded to in their full measure, why, even postage at 3 cents for firstclass mail will not begin to take care of the deficit. And that is why I think we might well consider these facts at this time.

I believe that the Government should be a fair and just employer but not an extravagant one. I believe that the increases which we are providing in this present resolution meet the measure of this test, at least as a temporary measure. What the commission of which I have spoken will recommend in its report to the Congress I do not know, but I have confidence to believe that it will keep in mind a well-balanced regard for both the Government and the employees who are to be affected. [Applause.]

Mr. STEENERSON. Mr. Speaker, I yield five minutes to the gentleman from Wyoming [Mr. MONDELL].

Mr. MONDELL. Mr. Speaker, I do not ordinarily take up the time of the House in the discussion of matters not before us for consideration. I should not do so now except for some statements of the gentleman from Texas [Mr. BLACK] relative to the zone postal system. As a Member of the Congress that provided for the zone system for periodicals and newspapers, should not be justified perhaps in referring to it as infamous, but if I were not a Member of the body that passed the act and were expressing my opinion relative to it, I should be tempted to say emphatically that it was infamous; and not only infamous, but in its effect, if it should remain on the statute books in the running of the years, harmful to a degree that we can not now realize.

If there is any one tendency that above all others we must constantly combat it is the tendency to provincialism. If there is any one sentiment above all others that it is our duty to encourage it is that of nationalism. If we do not maintain here under our flag a homogeneous people, actuated in the main by the same sentiments, holding in the main to the same views, guided by sound principles, we can not maintain a free government; we can not maintain here institutions of freedom and justice and liberty. And anything that tends to make us provincial, any legislation that has that effect, is a crime against the Republic and against the liberties of the world, as the hope of the world lies in the Republic.

Mr. RANDALL of California. Will the gentleman yield?

Mr. MONDELL. In a moment.

And I know of nothing, I can think of nothing, that would have so harmful an effect in the running of the years toward making us a provincial people as the building up of provincial and limited centers and circles of thought and view here, there, and elsewhere in the Republic.

Mr. BLACK. Mr. Speaker, will the gentleman yield for a question ?

Mr. MONDELL. And the gentleman who views this matter from the standpoint of revenue has lost sight of the tremendously important fundamental propositions that lie at the base of it. If the postal rate is not high enough, make it high enough. If it is the proper thing to have newspapers and magazines pay their way, and the rate is not high enough, let us raise the rate. But let us avoid, as we would avoid the plague, the policy under which a man in Texas receives his information, his news, gets his ideas, largely from the immediately surrounding section, under which a man in Wyoming has to pay an extra tax, for if he secures the views of the east or west coast, a system under which, in the course of time, we will build up in various portions of the Republic local provincial centers of idea, view, and fashion.

The SPEAKER. The time of the gentleman has expired. Mr. STEENERSON. I yield two minutes more to the gen-

tleman. Mr. MONDELL. Limited local centers of sentiment, of information, and of view.

I yield to the gentleman from California.

Mr. RANDALL of California. Is the gentleman aware that the majority of the newspapers in his own State have indorsed this law, and does he call that provincial?

Mr. MONDELL. Yes; I do think it provincial, and I have so advised them.

Mr. RANDALL of California. The gentleman is aware that the National Editorial Association has indorsed it?

Mr. MONDELL. I do not care who has indorsed it or whence the indorsement came. I know some gentlemen who run local papers imagine that it is to their advantage to have a policy established and maintained under which local people must read their papers, and can not read papers published elsewhere, because they cost too much. But I can not base my views, I can not hold views from the viewpoint of selfish interest. And I care not who holds to the contrary.

Mr. BLACK. Mr. Speaker, will the gentleman yield?

Mr. MONDELL. I hold it is a matter of tremendously important national policy, not to be determined from the standpoint of individual interest

Mr. BLACK. Mr. Speaker, will the gentleman yield? Mr. MONDELL (continuing). Not to be determined from the standpoint of revenues, but to be determined from the standpoint of the good of the American people.

I yield to the gentleman from Texas [Mr. BLACK].

Mr. BLACK. The gentleman, of course, knows that there is no zone postage rate on the reading matter in the magazines?

Mr. MONDELL. Oh, no. There is a complicated system under which the reading matter falls under one classification and the advertisements under another.

Mr. BLACK. Does the gentleman think that the advertising matter is a commercial proposition or an educational one?

Mr. MONDELL. I am rather inclined to think that good advertising, well displayed, has an educational value; that while the reading matter is more important, there is some value in a nation-wide circulation of good advertisements-

Mr. MADDEN. Drawn by an artist. Mr. MONDELL. But that is not the proposition. By placing an additional rate on advertising it is hoped and expected by certain gentlemen that zones will be built up in which they may make money by increasing the circulation of their local newspapers. I have no quarrel with that view from their personal pecuniary standpoint, but from the standpoint of the Nation and its interests we should have a flat rate. It should be possible to secure in any part of this Nation as freely and cheaply as in any other part of the Nation the journals that inform and instruct the people of the country. Mr. STEENERSON. Mr. Speaker, I yield 10 minutes to the

gentleman from Tennessee [Mr. Moon].

The SPEAKER. The gentleman from Tennessee is recognized for 10 minutes.

Mr. MOON. Mr. Speaker, I believe there is nothing in this conference report that needs very much discussion. A motion for the previous question on agreeing to the conference report might very well be made now.

But I want to suggest that I think my friend from Wyoming [Mr. MONDELL], who has spoken on the question of the zone system, is not, to say the least of it, in accord with his brethren in the House on that question. [Applause on the Democratic side.] And he is in error as to the character of the bill that we passed. That bill, providing for a zone system, was practically passed unanimously in this House. The gentleman from Wyoming voted for it. [Applause on the Democratic side.] Now he says that that was an "infamous bill," that he would say so if Congress had not passed it.

Mr. MONDELL. Mr. Speaker, will the gentleman yield?

Mr. MOON. Yes.

Mr. MONDELL. Does the gentleman say that I voted for the zone postal law?

Mr. MOON. It is my understanding that the gentleman did. If he did not, I will correct my statement. Mr. MONDELL. That is a mistake. I opposed it, and I

have always talked against it.

Mr. MOON. Very well. I will withdraw that statement. The gentleman did not vote on the bill, he says. Did he vote on the conference report on the bill? Did he vote on the con-

ference report in favor of that bill? Mr. MONDELL. The gentleman has been here long, and he knows that is pure rot.

Mr. MOON. Oh, the gentleman can not dodge that question. say he voted for the conference report on the bill.

Mr. MONDELL. I am opposed to the zone system.

Mr. MOON. The gentleman has denounced a measure passed by this House as "infamous," and says that but for the fact that he is a Member of the House he would say that the bill is "infamous" now. Let the gentleman take the position that he wants to. If he wants to place himself in the class of infamous legislators on public questions, it is his privilege to do it. But I deny that it is his right to place the whole membership of this House in that class of infamy. [Applause on the Democratic side.]

But aside from that, Mr. Speaker, the objection that the gen-tleman makes to the zone system is that it is parochial; that it is provincial; that it does not build up nationality. Mr. Speaker, is it parochial or provincial for a man who hauls a by a man who hauls the same load 1 mile? That is the issue in this zone system. Can this Government carry 100 tons of mail across the continent as cheaply as it can carry it 150 miles, or can carry it 300 miles as cheaply as 150 miles, or 600 miles as cheaply as 300 miles? That is the issue in this zone question. It is compensation for service performed. The railroads charge the Government full pay. Why should the Government of the United States carry the mails for these publishers at less than the railroads carry them for? Why should that bounty be given to the publishers? There is no reason for it. There is no sense in it. Take, for example, a certain publication : This Government pays \$49,000 a year for its transportation and receives in revenue from it less than \$5,000. Is the gentleman willing to appropriate \$44,000 for them from his Government?

Mr. MONDELL. Mr. Speaker, will the gentleman yield?

Mr. MOON. Yes.

Mr. MONDELL. The gentleman is a member of the Committee on the Post Office and Post Roads. Why does he not raise the flat rate on these publications?

Mr. MOON. The flat rate is not the proper thing to raise on these publications. The zone rate is the scientific way of doing it, and to say that the zone rate is evidence of provincialism as distinguished from nationalism is the purest nonsense.

Now, Mr. Speaker, the Government of the United States a few years ago carried ever-increasing weights of this secondclass matter, 2,450,000,000 pounds, at a loss of \$85,000,000 to the Government of the United States, and that with respect to publications which in many instances were clearing as profits from \$100,000 to millions of dollars; and yet the gentleman from Wyoming, professing to talk in the interests of the people, professing to speak in the interest of nationality, comes here and tells us that this subsidy should be continued to these publishers. [Applause on the Democratic side.]

We ought to raise the zone rate. That is the only mistake we have made. We ought to put it at the cost of transportation. We do not desire to make any money on the publications, but the reason for the policy of ever allowing a lower rate to newspapers and magazines was the supposed educational benefit to be derived from the circulation of these publications. That is not affected by the zone system, so far as the reading matter is concerned, but the purely commercial feature of the proposition, the advertisements, out of which they get money and derive great profits, are the things that are taxed, and that is the thing that the gentleman from Wyoming proposes to protect-the commercial interests of these publishers against the educational interest and the material interest of the people of this Government. We can not continue this policy with justice to the people. If second-class mail matter is made to pay approximately within 20 per cent of what it costs to carry it, you may pass this bill, you may meet the oncoming deficiency in the Treasury which has been spoken of and still have a surplus of money that belongs to the people, or that by justice and right ought to be theirs by law, of more than \$20,000,000 in the next fiscal year.

Passing away from this question, which, of course, I can not fully discuss in 10 minutes, I want to say in reference to the measure before the House, the conference report, that it is not an effort to fix accurately or scientifically the salaries of these officers. It is only an emergency proposition to meet the present conditions. The bill that will come in later from the commission on the subject of salaries will be the result of a long-extended hearing upon this question. This is a measure in-tended to bridge over and give relief only temporarily. We have taken the lowest salaried people and given them an increase of \$200. As the salaries rise we have reduced the amount of increase, the amounts being \$150, \$125, and \$100 for the men drawing regular salaries. For the men working as substitutes and on lump-sum appropriations there has been an increase of about 20 per cent and on fourth-class postmasters about 15 per [Applause.] cent.

I yield back the remainder of my time.

Mr. STEENERSON. Mr. Speaker, how much time have I remaining?

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The SPEAKER. The gentleman has four minutes remaining. Mr. STEENERSON. The gentleman from Tennessee yielded back some time.

The SPEAKER.

The SPEAKER. He yielded back three minutes. Mr. STEENERSON. That makes seven minutes. The SPEAKER. That makes four minutes. The gentleman had one minute remaining.

Mr. STEENERSON. I understand the gentleman charged me with five minutes. I only yielded two minutes to the gen-tleman from Wyoming [Mr. MONDELL]. I yielded five minutes first and then two minutes.

I yield the remainder of my time to the gentleman from Illinois [Mr. MADDEN].

Mr. BLANTON. Mr. Speaker, the chairman of the Post Office Committee has inadvertently forgotten his promise to yield five minutes to me. I am forced to make the point of no quorum.

Mr. MADDEN. I hope the gentleman will not do that. Mr. BLANTON. The chairman of the Post Office Committee

momised me five minutes, but has forgotten it. Mr. STEENERSON. I would yield it if I had any time to

yield.

Mr. BLANTON. I think these promises ought to be kept. The SPEAKER. The gentleman from Texas is out of order. Mr. BLANTON. I make the point of no quorum. Mr. MADDEN. If the gentleman will withdraw that point I will yield to him the time that has been allotted to me. Mr. BLANTON. All right, I will withdraw it. All I want

the time that is coming to me.

Mr. MADDEN. I ask unanimous consent to extend my re-marks on the bill.

The SPEAKER. The gentleman from Illinois asks unanimous consent to extend his remarks on the bill. Is there objection?

There was no objection.

Mr. MANSFIELD. Mr. Speaker, I also have been promised five minutes, which I am not going to get. I ask unanimous consent to extend my remarks in the RECORD.

The SPEAKER. The gentleman from Texas [Mr. MANSFIELD] asks unanimous consent to extend his remarks in the RECORD. Is there objection?

There was no objection.

Mr. BLANTON. Mr. Speaker, not long ago, in company with Mr. Johnson, who is chief clerk in Mr. Koons's office, we went to the office of Mr. Ellsworth, who has charge of the post office service, and Mr. Ellsworth stated to me that where through receipts a fourth-class post office suddenly increased to an amount authorizing it to be raised to a first-class office, the postmaster was required to continue working for a salary of \$1,000 per annum for a whole year before his salary could be raised. told him of a situation where a village of about 400 people in my district had suddenly grown to a city of 25,000 people. The post office there was in the hands of a man under the fourthclass status, who was being forced to hold that office with a salary of only \$1,000 a year, notwithstanding the fact that the receipts of the office showed that it was a first-class office. Mr. Ellsworth and Mr. Johnson stated to me that under the law and under the regulations of the department based upon that law it would be necessary for that postmaster to continue to perform the service of a first-class office for 25,000 people for a whole year before his salary could be raised above \$1,000 per I will ask the chairman of the committee if that is not annum. the law? I ask the distinguished gentleman from Illinois [Mr. MADDEN], the next ranking member on the committee, to state if that is not the law. They are silent. That is a condition that ought not to exist. Mr. Ellsworth stated to me that he had called the attention of our Post Office Committee to this emergency; and even though he had been granted an emergency fund, he could not pay that postmaster one single cent out of the emergency fund over and above his maximum of \$1,000 a year for a fourth-class post office. Consequently you can hardly get a man to think of holding the office of postmaster in that thriving city. Postmaster after postmaster has tried it and resigned, and the citizens in that district to-day are standing in line two, three, and four hours, and some of them are paying \$2 to get a place up at the front of the line near the window, in order to get their mail. The distinguished gentleman from Colorado [Mr. HARDY] stated to me a few minutes ago that this very condition existed at Cripple Creek years ago, and at other places in the mining districts of Colorado. Is it possible that this kind of an emergency has appeared in the past history of this country and that this splendid, efficient Post Office Committee has not taken some steps up to this time to remedy that situation?

Mr. STEENERSON. If the gentleman will yield, I will say to him that neither the Postmaster General nor anybody else in the Post Office Department has ever notified the Post Office Committee of the condition the gentleman speaks of.

Mr. BLANTON. Mr. Ellsworth stated to me that he had called on Congress repeatedly for a larger emergency fund, and that he could not get it, and that several times his department had called attention to these emergency situations without avail.

Mr. BLACK. If my colleague will yield, I think what he has in mind is that he came before the Committee on Appropriations for a deficiency. The Committee on the Post Office and Post Roads does not deal with deficiencies, so I am sure it has not been before our committee.

Mr. BLANTON. However uninformed the committee may have been heretofore, with regard to the emergency situations I have mentioned, they can not state that they are uninformed now, because I have brought it to their attention, and I hope they will remedy the situation, so that the people in a city of 25,000 population can get their mail without standing in line three, four, and five hours and paying \$2 for a place every day or two in order to get their mail. Some of my constituents who are business men have been forced to order their mail sent to another post office 25 miles away, and to send their man automobiles for it every day. This is an emergency that could happen in any part of the country. Five years ago it was never dreamed that oil was in this section, and to-day in two counties in my district there are 200,000 barrels of oil flowing out of the ground every day. Mr. PARRISH. Can the gentleman suggest any way by which

we can run the post offices in our section of the country so that the postmasters can get this increased compensation without having to wait for a year?

Mr. BLANTON. There is no way to do it until we change the existing iaw. My colleague who has just interrogated me represents another district in the same fix. The wonderful oil fields have been developed at Burkburnett and other places in his district, and he has postmasters doing service for a firstclass office with first-class receipts, but still receiving a fourthclass postmaster's salary. It is simply outrageous and should

be remedied immediately. Mr. STEENERSON, Mr. Speaker, I move the previous ques-tion on the conference report.

The previous question was ordered. The SPEAKER. The question now is on agreeing to the conference report.

The conference report was agreed to.

On motion of Mr. STEENERSON, a motion to reconsider the vote whereby the conference report was agreed to was laid on the table.

By unanimous consent Mr. STEENERSON and Mr. NOLAN were given leave to extend their remarks in the RECORD.

LEAVE TO ADDRESS THE HOUSE.

Mr. CLARK of Missouri. Mr. Speaker, I ask unanimous consent that when the bridge bills about to be considered are disposed of, the gentleman from Maryland [Mr. BENSON] may be given leave to address the House for 10 minutes.

The SPEAKER. The gentleman from Missouri asks unani-mous consent that after the disposition of the bridge bills the gentleman from Maryland [Mr. BENSON] address the House for 10 minutes. Is there objection?

There was no objection.

BRIDGE ACROSS PEARL BIVER, LA.

Mr. SANDERS of Louisiana. Mr. Speaker, I ask unanimous consent for the immediate consideration of the bill (H. R. 9697) to extend the time for the construction of a bridge across Pearl River, between Pearl River County, Miss., and Washington Parish, La.

The SPEAKER. Is there objection to the request of the gentleman from Louisiana?

Mr. WALSH. Reserving the right to object, there are seven bridge bills on the Unanimous Consent Calendar. Unless there is some urgency in connection with this particular measure, it seems to me that the bridge bills ought not to be taken up in this way. I would like to ask the gentleman if there is in this case some particular emergency? Mr. SANDERS of Louisiana. The right to begin the con-

struction of this bridge expires on the 7th of November. The advertisements are now out for the construction of the bridge, and it is impossible to begin work by November 7.

Mr. WALSH. I have no objection. The SPEAKER. The Clerk will report the bill.

The Clerk read the bill, as follows:

Be it enacted, etc., That the times for commencing and completing the construction of a bridge, authorized by act of Congress approved Febru-ary 27, 1917, to be built across the Pearl River, at or near the fourth

ward of the parish of Washington, State of Louisiana, are hereby ex-tended one and three years, respectively, from the date of approval hereof. c. 2. That the right to alter, amend, or repeal this act is hereby

expressly reserved. The bill was ordered to be engrossed and read a third time,

was read the third time, and passed. On motion of Mr. SANDERS of Louisiana, a motion to recon-

sider the vote whereby the bill was passed was laid on the table. BRIDGE ACROSS POCOMOKE RIVER, MD.

Mr. COADY. Mr. Speaker, I ask unanimous consent for the present consideration of the bill (S. 3190) to authorize the con-struction of a bridge across the Pocomoke River, at Pocomoke City, Md.

The SPEAKER. The gentleman from Maryland asks unanimous consent for the present consideration of the bill S. 3190, a bridge bill. Is there objection?

Mr. WALSH. Reserving the right to object, why should this be taken from the calendar at this time?

Mr. COADY. This bill authorizes the State roads commission of Maryland to build this bridge. The commission has now built the roads on each side of the river, and they want to build the bridge to connect them up. The material is on the ground, and the contract has been let, and they are ready to go ahead.

Mr. WALSH. I have no objection.

The SPEAKER. Is there objection?

There was no objection.

The Clerk read the bill, as follows:

The Cherk read the bill, as follows: Be it enacted, etc., That the State roads commission of the State of Maryland, its successors and assigns, be, and is hereby, authorized to construct, maintain, and operate a bridge and approaches thereto across the Pocomoke River at a point suitable to the interests of narigation and at or near Pocomoke City, in Worcester County, State of Maryland, in accordance with the provisions of the act entitled "An act to regulate the construction of bridges over navigable waters," approved March 23, 1906. SEC. 2. That the right to alter, amend, or repeal this act is hereby expressly reserved.

The bill was ordered to be read a third time, was read the third time, and passed.

On motion of Mr. COADY, a motion to reconsider the vote whereby the bill was passed was laid on the table.

BRIDGE ACROSS RED RIVER, LA.

Mr. ASWELL. Mr. Speaker, I ask unanimous consent for the present consideration of the bill S. 3096, to authorize the construction of a bridge across the Red River at or near Moncla, La.

The SPEAKER. The gentleman from Louisiana asks unanimous consent for the present consideration of the bill S. 3096. Is there objection.

Mr. WALSH. Reserving the right to object, is there some emergency which requires this bill to be now taken up?

Mr. ASWELL. The county authorities are very urgent in their appeal to begin the erection of this bridge across the river. It is very important, for they want to begin the construction of the bridge right away.

The SPEAKER. Is there objection?

There was no objection.

The Clerk read the bill, as follows:

The Clerk read the bill, as follows: Be it enacted, etc., That the parish of Avoyelles, in the State of Louisiana, be, and is hereby, authorized to construct, maintain, and operate a bridge and approaches thereto across the Red River at a point suitable to the interests of navigation, at or near Moncla, in said parish and State, in accordance with the provisions of the act entitled "An act to regulate the construction of bridges over navigable waters," ap-proved March 23, 1906. SEC. 2. That the right to alter, amend, or repeal this act is hereby expressly reserved.

The SPEAKER. The question is on the third reading of the bill.

The bill was ordered to be read a third time, was read the third time, and passed.

On motion of Mr. Aswell, a motion to reconsider the vote whereby the bill was passed was laid on the table.

LEAVE TO ADDRESS THE HOUSE.

The SPEAKER. The gentleman from Maryland [Mr. BEN-

son], by order of the House, is recognized for 10 minutes. Mr. HUDDLESTON. Mr. Speaker, I ask unanimous consent to extend my remarks in the RECORD. The SPEAKER. Is there objection?

There was no objection. The SPEAKER. The gentleman from Maryland [Mr. BENson] is recognized for 10 minutes.

Mr. BENSON. Mr. Speaker and gentlemen of the House, the Republican leaders in Congress and throughout the country seem to have a concerted plan to criticize the Democratic administration for extravagance, high taxes, and high cost of living. You have been in control for five months-what, let me ask, have you done to remedy conditions?

In the last session of the Sixty-fifth Congress we passed through the House the general appropriation bills in ample time, but they failed to pass the Senate. In order to force the President to call an early session of this Congress certain Republican Senators—among whom, I regret to say, the junior Senator from Maryland [Mr. FRANCE] was the most conspicuous—conducted a filibuster that prevented the passage of these necessary bills. By so doing you delayed the payment of allotments to the dependent relatives of our soldiers, sailors, and marines, and deprived the various Government departments of the necessary funds to conduct the Government. This was done under the pretense that it was necessary to have Congress in session in order that you might pass much needed constructive legislation for the benefit of the people. This Congress was called in extra session on May 19, more than five months ago. What has become of your promised legislation for relief to the people? [Applause on the Democratic side.] You have criticized the Democratic administration so persistently as to cause some of the people to feel that the Democrats are in power, whereas, as a matter of fact, you have control of the House by 50 majority and a workable majority in the Senate. You charge the Democratic Party with extravagance and incapacity, but with what justification? The Demo-During-that cratic Party was in full power for six years. period we passed the following laws: An income-tax law; a law providing for the election of United States Senators by direct vote of the people; corrupt-practice law, providing for the publication of campaign expenses; war-insurance law; ship-purchase law; Clayton antitrust law; Underwood tariff law; Federal reserve bank law; child-labor l.w; workmen's-compensation law; law providing for the safety of railroad employees; antiinjunction law; Sherwood pension law, which increased the average yearly pension paid the Union soldiers from \$183.73 under President Roosevelt to \$226.63 under President Wilson; rural-credits law, which gives the farmer an opportunity to borrow money on easier terms for a longer period and at a lower rate of interest; the Lever agricultural-extension law; good-roads law; and many other progressive and constructive laws in the interest of all the people and for the welfare of the Nation

Which of these laws that were passed by the Democratic Congress and signed by a Democratic President have you repealed?

We conducted our part of the World War on a scale so great, so rapid, and so efficient as to have been largely instrumental in bringing the war to a successful termination more than a year ahead of the time when it was thought to be possible.

Our Army, which consisted at the beginning of the war of 82,000 regulars and about 220,000 State militia, making a total of approximately 300,000 men, was increased to 5,000,000 men—2,000,000 of whom were across the seas and most of whom are now back home, having accomplished one of the most glorious and wonderful performances in the history of the world. [Applause on the Democratic side.]

Our Navy was advanced from fourth place among the nations of the world to second place, and a close second at that. The work of our Navy in transporting and convoying our troops and supplies across the sea in the face of the submarine terror was simply superb, but no language of mine can do justice to the work of our Army and Navy.

work of our Army and Navy. That the Democratic Party did not play politics in the Army and Navy is shown by the fact that few, if any, to-day know the politics of Gen. Pershing or Admiral Benson.

This is a partial summary of the record of the Democratic Party before and during the war. Our friends on the Republican side have found nothing to complain of specifically, but in general terms are accusing us of extravagance—they are blaming us with the high cost of living, and because of the high Federal taxes.

I shall not attempt to say that there was no extravagance or waste in the conduct of this war. But let us consider what we did: We paid our soldiers more than any other nation, with the exception of Canada, where it was practically the same. English soldiers received from 36 to 50 cents per day, the French soldier from 5 to 8½ cents, the Italian soldier from 1 to 5 cents, while the minimum pay of the American soldier was \$1 per day. The American soldiers were well paid, well fed, and well clothed—they had a right to be, and they have shown by their valiant service the wisdom of our methods.

We spent large sums of money in this country in building ships; in the manufacture of ammunition and ordnance, autotrucks, and airplanes; and large sums of money in France in constructing piers and docks and railroads from the seaports to the trenches. The amount of this money was large, and by some might be called extravagance, but let me ask you to pause and consider and answer fairly whether or not the money

spent in this way was not the means of saving many lives and largely instrumental in bringing the war to an early and successful termination.

Let me contrast the ability of a 'Republican administration and a Republican Congress to handle the affairs of the Nation in an emergency.

in an emergency. A Republican investigation commission appointed by a Republican President, after being in session for more than 15 weeks, reported that during the War with Spain there was lacking in the general administration of the War Department that capacity to grasp the situation which was essential to high efficiency. This report of your own party's investigation commission shows the almost criminally inefficient and incompetent manner in which that war was conducted by a Republican administration, and brands your party as utterly incapable and incompetent to properly conduct a war even on a small scale. Among other things the report shows that operating tables, surgical instruments, beds, blankets-an entire hospital outfit, several carloads of supplies-were shipped to one of the camps here in the United States and were lost and not found until after the war. During this time Gen. Shafter was sending imploring telegrams to the War Department here in Washington for medicine and hospital supplies.

Large quantities of medicines and supplies were found in the holds of transports under heavy freight where they had been for many months, while our sick and wounded soldiers were dying because of the lack of medicine and other supplies. Camp Thomas, at Chickamauga, where we had 60,000 soldiers, was allowed to become infected with disease, and according to the testimony under oath of Maj. Helborn, of Kentucky, the Quartermaster Department failed to furnish tents, and the were exposed to the rain. These conditions were allowed to exist for weeks, although at the time there were immense stores piled up at St. Louis, only a few hundred miles away, and all the while Gen. Brooke, in command at this camp, was clamoring for tents, supplies, and medicines. The chief surgeon was obliged to wire Washington repeatedly for medical supplies. At one time he did not even have enough blanks on hand for keeping a record of the sick. The lack of these much-needed medicines and other supplies at Camp Thomas was due to the failure of the War Department to give Surg. Gen. Wrights, whose headquarters were at St. Louis, the necessary authority or orders to provide them.

The report further shows many guns were fitted to improper carriages and sent useless into the fields; it shows that small packages of medicine were shipped from one point to another in the United States by freight instead of express, and did not reach their destination for months, often too late to be of any use to many of the brave men. Incompetency and inefficiency existed everywhere. After the war was over it was discovered that many troops who were in the field since the beginning of the war had never been supplied with sufficient clothing or camp and garrison equipage.

Belts furnished the soldiers were a burden rather than a convenience on account of their poor quality, poor finish, and lack of room for cartridges. In the base hospitals, months after we entered the war, the only medicine on hand was a supply of salts, castor oil, and quinine. The report shows that months after we had entered the war, and after they had been mobilized here in our own country, soldiers died by the hundreds from lack of proper medicine which should have been furnished them.

The Democratic administration has been charged with the deliberate destruction of food, which upon investigation was shown to have been spoiled. But what, let me ask, can be done with spoiled food? Gen. Miles said that the beef furnished some of the soldiers in the Spanish-American War would not be good in any country in the stomach of any man. We are criticized for burning a few carloads of spoiled food, while the Republican administration fed it to our soldiers.

Mr. Speaker, I do not desire to accuse our Republican friends of being inhuman; I do not believe they are inhuman or that their political ancestors were inhuman. The Republican investigating commission excused the greater part of the inefficiency and incompetency of the Republican administration's conduct of the Spanish-American War because of the stupendous task of raising an army of 250,000 men and sending nearly 20,000 of them a few hundred miles to Cuba. We concur in the opinion of the investigating commission; it was too much to expect a Republican administration to do. [Laughter and applause on Democratic side.]

What would you have done had you been called upon to raise an army of 5,000,000 men and send 2,000,000 of them 3,000 miles, over seas infested with submarines, for the purpose of humiliating the proudest military machine that ever existed? What would have happened if the American Army in France had been in command of a general of the Shafter type instead of Gen. Pershing? Compare the result accomplished by Gen. Pershing under a Democratic adminstration with the fiasco, the round robin, and the embalmed beef scandal under a Republican administration with Gen. Shafter in command. Compare the record of Secretary of War Baker in the World War with that of Republican Secretary of War Alger in the Spanish-American War. The people have a right to judge us, and will judge us by our records, and the memories of the people are not short, and if your memories are not short you will come to the conclusion that the less you attempt to criticize our conduct of the recent war the better it will be for you. We are not ashamed of our record; we are proud of it. We recognize that Republican boys as well as Democrat boys and the boys of all other political faiths fought his war, and they have every right to be proud of the result of their efforts; but the Democratic administration is proud of the fact that your boys and our boys were placed under efficient and capable leadership, well fed, well clothed and well paid-paid as much as any other soldiers in the World War and twice as much as our Regular Army men received prior to the war, and they were worth it and more; we never can pay them for their services and sacrifices.

Everyone recognizes that there is a spirit of unrest through-out the world, fortunately less so in the United States than elsewhere. We all recognize that the cost of living has increased, and that taxes have greatly increased as a result of the war. This has been so after every great war in the history of the world. We can not destroy man power, foodstuffs, fuel, steel, and other necessities of industry without creating a shortage in these essentials to normal activities. But in an attempt to take advantage of this spirit of unrest and put the blame upon our shoulders, you are constantly faultfinding, and criticizing the present administration, seemingly failing to realize that in doing so you are criticizing yourselves, and that no change can be made in the laws of the land except by an act of Congress, and that you are in control of the House and Senate. Do not try to fool the people into believing that you are in the minority in Congress. You criticize the President are in the minority in Congress. for his recent trip, stating that there are many domestic things to attend to here. The President upon two different occasions made certain specific recommendations to Congress relative to the high cost of living and to Federal taxation. What have you done about this, and what have you done of your own initiative to relieve the present high cost of living or toward simplifying and modifying or reducing Federal taxes?

The President recommended the following legislation:

First, to extend the life of the food-control act, and for the extension of same as to many other commodities, including food, foodstuffs, fuel, and clothing, and other necessities of life. Tf took you five months to pass this act, which was agreed to, finally, on the 11th of October, 1919.

The President also recommended certain cold-storage legislation, limiting the time during which goods may be kept in storage, prescribing the method of disposing of them if kept Devond the prescribed period, and requiring that goods released from storage shall in all cases bear the date of their receipt; that all goods released from storage for interstate shipment be plainly marked, upon each package, with the selling or market price at which they went into storage.

A bill, partially complying with the President's suggestion, passed the House on September 30. There has been no further action on it.

On May 20, 1919, the President recommended, with reference to Federal taxes, that our taxation be made to rest as lightly as possible on the productive resources of the country; that its rates be stable, and that it be constant in its revenue-yielding power. You have to date ignored this recommendation.

You have absolutely failed to pass any remedial legislation suggested in this recommendation of the President. You have failed to allow to come out of your committee a bill to repeal the luxury tax, or retail-dealers' tax, or to in any way modify the income or excess-profits tax as recommended by the President, and you have not initiated any constructive legislation in lieu thereof.

The President recommended tariff legislation in order to provide a weapon of retaliation in case other Governments should enact legislation unequal in its bearing on our products as compared with the products of other countries. You have taken no action upon this phase of the tariff question whatsoever, and the tariff bills that have been passed in the House are being held up by the Republican leader in the Senate, with no present prospect of any of them passing.

The President recommended legislation with regard to the return of telephone and telegraph lines, so as to make these systems uniform and a coordinated system which would afford

those who use them as complete and certain means of communication with all parts of the country as has so long been afforded by the Postal System of the Government, and at rates as uniform and intelligible. You simply returned the telegraph and telephone lines to their owners without passing such legislation as was suggested by the President and without any of your own making.

What standing have your Republican orators for criticizing the President directly or indirectly because of the high cost of living and high taxes and blaming the Democratic administration because of them? We have been in session for more than five months, with your party in control of the House and Senate, and you have carried out only a small and insignificant part of the recommendations of the President and have passed no constructive legislation to remedy conditions you pretend to com-plain about. [Applause on the Democratic side.]

The Republican Party, chafing to again take hold of the reins of the Government, forced this extra session of Congress. What has been accomplished during the five months you have been in control here? Have you carried out any of the recommendations of the President to pass legislation to place the taxes where they least hamper the life and industry of the people? Have you attempted to repeal any of the minor taxes, retail taxes, or luxury taxes? Have you attempted to repeal or reduce the excess-profits tax or simplify the method of collection of the income or excess-profits tax?

I respectfully suggest that instead of criticizing us the public would like to know why you have not acted on these excellent suggestions of the President.

You spent four days in passing the budget bill-a bill that only two Members voted against, a wise regulation that was first adopted in this country by a Democratic governor and a Democratic legislature in the State of Maryland. Does it never occur to you when criticizing the extravagance of the Democratic administration that such waste of time is a waste of money and therefore extravagance?

Some of your orators have attempted in our State to criticize the administration because a large number of automobiles and automobile trucks at Camp Holabird are not being sold, and without knowledge of facts are charging the administration with allowing them to deteriorate. We know, or can easily learn if we care to make inquiry, that these machines are being kept well oiled and greased by engineers and mechanics who go over them each week and keep them in good order; far better care is taken of them than the average privately owned car when not in use, and the reason for their not being disposed of is that you have failed to pass appropriate legislation authorizing them to be turned over to the Agricultural Department for use upon the post roads of the various States, and to the Post Office Department for use in the delivery of mails. If we were to force these automobiles and autotrucks upon the market at public sale, then you would criticize us for selling these trucks at a sacrifice when they should have been transferred to these departments of the Government.

Gentlemen, you have your own responsibilities, and when you criticize the present administration you must realize that you are criticizing yourselves. You are now in the majority in the House and Senate. The President can not pass laws; he can only sign those that are passed here and presented to him. If you have the capacity, industry, and desire to pass any legislation for the benefit of the people of this country, you will find a most loyal support from those upon this side of the You will find that we are ready, and more than ready, aisle. to cooperate with you in any effort that you may show in the future, looking to the welfare of the country and placing the welfare of the country above partisan politics. And let me predict that unless you stop your rôle of critic and follow the advice of the President by passing the laws that he has sug-gested, or initiate laws of your own construction that will help stabilize conditions in this country and let business go back to its normal condition, you will be very much in the position of a distinguished gentleman who was candidate for index in own represented on the Bernehlicer ticket judge in our county many years ago on the Republican ticket. who, although a very prominent gentleman, had never tried a He came to the polls, and my predecessor, the case in court. late Mr. Talbott, told a Mr. Bagley that that was Mr. Jones, candidate for judge, standing over there, and for him to go over and entertain him; whereupon Mr. Bagley went over to where Mr. Jones was, and the following dialogue ensued:

MICHE MIT. JONES WAS, and the following dialogue ensued: Mr. BAGLEY. Good morning, Mr. Jones. My name is Bagley. Mr. JONES. I am very glad to know you, Mr. Bagley. Mr. BAGLEY. Mr. Jones, they tell me you are candidate for judge. Mr. JONES. Yes, Mr. Bagley; I am a candidate for judge. Mr. BAGLEY. Mr. Jones, would you mind telling these gentlemen around here what important cases you ever tried? These people would like to hear—it won't take you long. [Laughtar an Demonstrate the second seco

[Laughter on Democratic side.]

If you don't stop the filibustering in the Senate that you are conducting on the peace treaty and pass needed legislation for the solution of the railroad question, if you do not simplify and the solution of the railroad question, if you do not simplify and reduce the burden of taxation, if you do not cut out every un-necessary expense, you may find next fall your constituents entertaining you as Mr. Bagley entertained Mr. Jones, by saying, "You have had control of Congress for two years. Won't you kindly tell us what you did in those two years? The people would like to know—it won't take you long." Gentlemen, I have tried to be fair in summarizing the record of the Democratic Party, and commaring it with the

record of the Democratic Party, and comparing it with the present Republican Congress, and I fervently hope that you may realize that little, if anything, is ever gained by abuse and unfair criticism. The people are going to judge the Republican Party by the record they make here in Congress, and for the good of the country, placing my country above partisan forst, and will so proceed with some real legislation for the benefit of the people without regard to partisan advantage, and that you may follow President Wilson's advice and read-just and reduce the most burdensome and annoying of our Federal taxes, and carry out his many other sensible recommendations to place the country upon a normal basis of peace and prosperity such as we enjoyed before the war, under a Democratic President with a Democratic Congress to help him. [Applause on Democratic side.]

PENSIONS.

Mr. FULLER of Illinois. Mr. Speaker, I call up the bill H. R. 9448, granting pensions and increase of pensions to cer-tain soldiers and sailors of the Civil War, and certain widows and dependent children of soldiers and sailors of said war, and I ask unanimous consent that the bill be considered in the House as in Committee of the Whole.

The SPEAKER. The gentleman from Illinois calls up a pension bill, H. R. 9448, and asks unanimous consent that it be considered in the House as in Committee of the Whole. Is there objection?

There was no objection.

The SPEAKER, The Clerk will report the bill, The Clerk read the bill as follows:

Be it enacted, etc., That the Secretary of the Interior be, and he is hereby, authorized and directed to place on the pension roll, subject to the provisions and limitations of the pension laws— The name of Jesse B Connelly, late second lieutenant of Company I, Thirty-first Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now re-<text><text><text><text><text><text><text><text><text><text>

The name of Samuel P. Beck, late of Company B, Eleventh Regiment Michigan Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Jacob McKnight, late of Company B, Fifty-second Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Hugh L. Dicus, late of Company P, Fiftieth Regiment Missour Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Benjamin F. Kester, late of Company H, Eighty-fifth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Benjamin F. Kester, late of Company H, Eighty-fifth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Joshua Griffith, late of Company H, Bo hundred and fity-first Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The names of Thalma Killion and Stephen E, Killion, minor children for the ads \$20 per month a dilitional for each of the said minor children, payable to Edgar P. Killion, legal guardian of the said minor children, or such other legal guardian as may hereafter be designated. The minor, Thalma Killion, was born Angust 27, 1904, and her pen-sion is to terminate August 28, 1920. The miner, Stephen E, Killion, the minor, Thalma Killion, was born Angust 27, 1904, and her pen-sion is to terminate August 29, 1920. The miner for the said minor children, or such athe Big guardian as may hereafter be designated. The minor, Thalma Killion, was born Angust 27, 1904, and her pen-sion is to terminate August 20, 1920. The miner, Stephene E, Killion, the minor, Thalma Killion, was born Angust 27, 1904, and her pen-sion is to terminate August 20, 1920. The miner for the said minor the minor, Thalma Killion and the pension

Note in the transmission of the transmission is to terminate August 17, 1926.
The name of Martha Thornton, widow of Benjamin Thornton, late of Company D, Twentieth Regiment New York State Militia Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Sarah J. Rollins, former widow of William W. McClain, late of Companies F and S, Eighteenth Regiment Ohio Volunteer Infantry, and Company A, Ohio Heavy Artillery, and pay her a pension at the rate of \$25 per month.
The name of Daisy Manore, helpless dependent daughter of Frank Manore, late of Company D, Ninety-difth and Forty-seventh Regiments Illinois Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Daisy Manore, helpless dependent daughter of Frank Manore, late of Company D, Ninety-difth and Forty-seventh Regiments Illinois Volunteer Infantry, and pay her a pension at the rate of \$20 per month, payable only to a legally appointed guardian during period of incompetency.
The name of William A. Pullen, late of Company G, Fourth Regiments at the rate of \$40 per month in lieu of that he is now receiving.
The name of Charles Culbertson, late of Company B, Forty-second Regiment Indiana Volunteer Cavalry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving.
The name of Ann Bullard, former widow of Adam Jack, late of Company F, Twenty-eighth Regiment Iowa Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Marjorie A, Baker, widow of Seldon C, Baker, late of Company F, Twenty-eighth Regiment Howa of Seldon C, Baker, late of Company F, Twenty-eighth Regiment News Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Marjorie A, Baker, widow of John William Lego, alias William Lago, late of Company F, Twenty-eighth Regiment Howa of Seldon C, Baker, late of Sepre anonth.
The name of William H. Crane, late of Company G,

vania Volunteer Cavairy, and pay her a pension at the rate of \$25 per month. The name of William H. Crane, late of Company G. Seventeenth Regiment Hinois Volunteer Cavairy, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Mary E. Martin, widow of Andrew Martin, late of Company A. Eighty-tbird Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Benjamin D. Barr, late of Company C, One hundred and seventeenth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiv-ing. The name of George W. M. Culb, late of Company I, One hundred and thirty-sixth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now re-ceiving. The name of Andrew M. Graham, late of Company F, Eighth Regi-

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The name of Georgie O. Austin, widow of Henry Austin, late of Bat-tery F. First Regiment Rhode Island Volunteer Light Artillery, and pay her a pension at the rate of \$25 per month. The name of Samuel E. Rumsey, late of Company E. Forty-fourth Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Anna Boone, widow of John Boone, late of Company K, Thirteenth Regiment United States Colored Volunteer Heavy Artillery, and pay her a pension at the rate of \$25 per month. The name of Mary Ann Fuller, widow of Wilber W. Fuller, late of Company C, Tweifth Regiment Michigan Volunteer Infantry, and pay her a pension at the rate of \$30 per month in lieu of that she is now receiving. The name of George T. Smith late of Company C. Thirty-fourth Regi-

Company C, Twenth Regiment Michigan Volunteer Infantry, and pay her a pension at the rate of \$30 per month in lieu of that she is now receiving.
The name of George T. Smith, late of Company C, Thirty-fourth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Elias C. Minium, late of Company I, Fifty-third Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Joseph Freeman, late of Company G, Seventy-first Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Ebenezer Codling, late of Company K, Twenty-sixth Regiment Iowa Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Elizabeth F. Humbert, widow of Joseph D. Humbert, late of Company I, One hundred and ninety-first Regiment Pennsylvania Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Agnes Gibbons, widow of William Gibbons, the of Company G, Fifty-fifth Regiment Massachusetts Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Emily Robinson, former widow of George P. Thornton, late of Company F, First Regiment Knew York Engineers, and pay her a pension at the rate of \$25 per month.
The name of Thomas J. Brady, late of Company G. Forty-eighth Regiment Infantry, and pay her a pension at the rate of \$25 per month.
The name of Amanda Burlett, widow of Joseph A. Burlett, late of Company B, Seventy-third Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Amanda Burlett, widow of Joseph A. Burlett, late of Company B, Seventy-third Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The nam

The name of Anna Hills, widow of Francis M. Hills, late of Company M, Second Regiment Pennsylvania Volunteer Infantry, and lleutenant colonel Forty-fifth Regiment Pennsylvania Volunteer Infantry, and lleutenant colonel Forty-fifth Regiment Pennsylvania Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Emma Mathes, widow of John Mathes, late of Twenty-first Battery Indiana Volunteer Light Artillery, and pay her a pension at the rate of \$35 per month in Heu of that she is now receiving. The name of Walter Calhoun, late of Company B, Second Regiment Michigan Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lleu of that he is now receiving. The name of Sherman G. Johnson, helpless and dependent son of Simon P. Johnson, late of Company I, Eighth Regiment Tennessee Vol-unteer Cavalry, and pay him a pension at the rate of \$20 per month in lieu of that he is now receiving. The name of Ella R. Brown, widow of William M. Brown, late of Company D, Thirty-third Regiment Missouri Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.

The name of Henry E. Hurford, late of Company B. One hundred and fifteenth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Martha J. Sutherland, former widow of George W. Speelman, late of Company H, Potomac Home Brigade, Maryland Volunteer Infantry, and pay her a pension at the rate of \$25 per month month

Speciman, late of Company H, Folomae Home Brigade, Maryland Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
 The name of Rhoda A. Beatty, widow of Samuel T. Beatty, late of Company H, Thirty-sixth Regiment, Pennsylvania Emergency Militia Infantry, and pay her a pension at the rate of \$25 per month.
 The name of Susanah Cooper, widow of Jene Cooper, alias William Harris, late of Company K, Tenth Regiment, and Company G, Fiftyninth Regiment, Ohio Volunteer Infantry, and pay her a pension at the rate of \$30 per month.
 The name of John H. Hayman, late of Company H, Ninety-seventh Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$30 per month.
 The name of John H. Hayman, late of Company H, Ninety-seventh Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$30 per month.
 The name of Marinda E. Hays, former widow of John W. Sabin, late of Company B, Fortjeth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
 The name of John Weed, late of Company D, Ninety-first Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
 The name of Peter Shoemaker, late of Company D, Eighty-seventh Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
 The name of John W. Houtze, late of Company D, Eighty-seventh Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
 The name of John W. Houtze, late of Company D, Forty-seventh Regiment Hilnois Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
 The name of John W. Houtze, late of Company F, Fifty-ninth Regiment Hilnois Volunteer Infantry, and

him a per receiving.

The name of Sebra Colrider, widow of William L. Colrider, late of Battery E, West Virginia Volunteer Light Artillery, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Julia S. Dunn, former widow of George W. Graham, late of Company C, Sixth Regiment West Virginia Volunteer Infantry, and Company F, First Regiment West Virginia Volunteer Infantry, and pay her a pension at the rate of \$25 per month.

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The name of Valuate A. Dugan, E. One hundred and fifty-third Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of William P. Dugan, late of Company K. One hundred and sixtleth Regiment, Ohlo Volunteer Infantry, and pay her a pension at the rate of \$50 per month.
The name of Josiah Swick, late of Company K. One hundred and sixtleth Regiment, Ohlo Volunteer Infantry, and pay him a pension at the rate of \$50 per month.
The name of Josiah Swick, late of Company C. Forty-sixth Regiment Ohlo Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Andrew J. Laramore, late of Company H. One hundred and fifty-first Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Vatson F. Bisbee, late of Company J. One hundred and sixty-fourth Regiment M. Grapes, late of Company I. One hundred and sixty-fourth Regiment Ohlo Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Frank M. Grapes, late of Company I. One hundred and sixty-fourth Regiment Ohlo Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Eliza L. Sprague, widow of Wellington G. Sprague, late major United States Army (retired); also corporal Company A. First Wisconsin Heavy Artillery, captain Company H. United States Colored Infantry, second leutenant Sixteenth United States Infantry and Thirty-fourth United States Infantry, and pay her a pension at the rate of \$25 per month.

The name of Julia A. Loyd, widow of Milton Loyd, late of Company K. Twenty-second Regiment Ohio Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
 The name of Louisa E. Prickett, widow of William W. Prickett, late of Company I, Fifty-first Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
 The name of Emma Call, helpless and dependent daughter of Cyrus T. Call, late of Company K. One hundredth Regiment Ohio Volunteer Infantry, and pay her a pension at the rate of \$20 per month.
 The name of William J. Opie, late of Company D. Forty-fourth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month.
 The name of John P. Gamblih, late of Company A. Sixth Regiment Indiana Volunteer Cavairy, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
 The name of William R. Zook, late of Company M. Second Regiment Nebraska Volunteer Cavairy, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
 The name of Mary C. Donley, widow of Levi Donley, late of Company B. Thirty-eighth Regiment Ohio Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
 The name of Atala F. Allen, widow of James A. Allen, late of Company L, Ninety-second Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
 The name of Atala F. Allen, widow of Company G. Tenth Regiment Michigan Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
 The name of Atala F. Allen, widow of James A. Allen, late of Company L, Ninety-second Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$40 per month in lieu of that he is now receiving.
 The name of James King, late of Company B. Forty-eighth Regiment Michigan Volunteer Infantry, and pay him a pension

of \$25 per month. The name of Patrick Whalen, late of Company C, Sixty-sixth Regi-ment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of John Beahen, late of Company B, Veteran Battalion, Fourteenth and Fifteenth Regiments Illinois Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Mary L. Boyce, widow of James N. Boyce, late of Com-pany A. Twenty-fifth Regiment New York Volunteer Cavalry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Lillie May Fifted helping and decedent dentities the state of the section of the section

her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of Lillie May Fifeld, helpless and dependent daughter of Henry Fifeld, late of Company D, First Regiment Michigan Volunteer Cavalry, and pay her a pension at the rate of \$20 per month in lieu of that she is now receiving.
The name of William Newell, late of Company E, Sixth Regiment Pennsylvania Volunteer Heavy Artillery, and pay him a pension at the rate of \$20 per month in lieu of that she is now receiving.
The name of William Newell, late of Company E, Sixth Regiment Pennsylvania Volunteer Heavy Artillery, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Jennie Turner, widow of Evander V. Turner, late of Company H, Twenty-ninth Regiment, and Company I, One hundred and ninety-seventh Reziment Ohio Volunteer Infantry, and pay her a pension at the rate of \$25 per month in lieu of that he is now receiving.
The name of Baker A, Bannon, late of Company E, Sixteenth Regiment Missouri Volunteer Cavalry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of John J. Jeffries, late of Company K, One hundred and twenty-fourth Regiment Hilinois Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of James H. Hodges, late of Company K. One hundred and twenty-fourth Regiment Hilinois Volunteer Infantry, and pay him a pension at the rate of \$20 per month in lieu of that he is now receiving.
The name of Edma May Williamson, helpless and dependent daughter of Horace Williamson, late of Sventh Independent Battery, Ohio Volunteer Light Artillery, and pay her a pension at the rate of \$20 per month in lieu of that she is now receiving.
The name of Mary M. Hancock, former widow of Granville S. Hancock, late of Company H. Thirtieth Regiment Kentucky Volunteer Infantry, and pay her a pension at the

Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Cyrus T. Reed, late of Company G, First Regiment Maine Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Margaret A. Davis, widow of Wilson H. Davis, late of Company F, Second Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$25 per month in a pension at the rate of \$25 per month.
The name of Clarles Way, late of Company F, Eighteenth Regiment New Hampshire Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of William Buckwheat, Ir., helpless and dependent son of Benona Sarazin, alias William Buckwheat, Iate of Company A, One hundred and thirty-second Regiment Illinois Volunteer Infantry, and pay him a pension at the rate of \$20 per month.
The name of Charlotte I. Mallory, widow of John A. Mallory, late of Company B, Third Battallon, Elighteenth Regiment United States Infantry, and Company A, One hundred and eighty-shath Regiment Ohio Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Mary L. Lake, widow of Joseph S. Lake, late of Company F, Twentjeth Regiment Iowa Volunteer Infantry, sand pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of David Huffman, late of Company B, Third Battallow, Elighteenth end and him a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of David Huffman, late of Company B, Third Battallow, elighteenth Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of David Huffman, late of Company B, Thename of David Huffman, late second leutenant of Guthrie's Company A, unattached, Pennsylvania, cand def Pennsylvania Darafted Milita Infantry, and pay her a pen

The name of Joseph S. Marquis, late of Company G, Tenth Regiment Pennsylvania Reserve Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Thomas Conley, late of Companies D and F, Fifth Regi-ment Pennsylvania Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.

The name of James C. Baker, late of Company G, Sixth Regiment Missouri State Militia Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Frances M. Venable, widdw of George F. Venable, late of Company A, Second Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.

The name of Frances M. Venuble, widow of George T. Venuble, late of Company A, Second Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Elden B. Maddocks, late of Company D, Twenty-sixth Regiment Maine Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of William C. Cowman, late of Company H. One hundred and sity-eighth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of William M. Shannon, late of Company G, Fourth Regi-ment West Virginia Infantry, and pay him a pension at the rate of \$72 per month in lieu of that he is now receiving. The name of Cynthia M. Bowles, widow of Justus C. Bowles, late of Company K, Ninety-second Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Albert B. Watrous, late of Company G, Fifteenth Regiment lowa Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Martin Link late first lieutenant Companies A and C, Eighty-fifth Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Thomas Henderson, late of Company K, Nineteenth Regi-ment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of James W. Henderson, late of Company A. Second Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Sileabeth Morand, widow of Alfred L. S. Morand, late acting assistant surgeon, United States Army, and pay him a pension at the rate of \$25 per month. The name of Albert Sanders, late of Company A. Second Regiment Ohio Volunteer Cavalry, and pay him a pension at the rate of \$40 per mon

celving. The name of Elias W. Bowman, late of Company C. Fourteenth Regi-ment Illinois Volunteer Cavairy, and pay bim a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Louise P. May, widow of Emory W. May, late of Com-pany H. One hundred and sixty-fourth Regiment Ohio Volunteer In-fantry, and pay her a pension at the rate of \$25 per month. The name of William F. Brought, late of Company A. One hundred and forty-eighth Regiment Illinois Volunteer Infantry, and pay him a pen-sion at the rate of \$40 per month in lieu of that he is now receiving. The name of Cornelia F. Huckins, former widow of Jeremiah J. Hath-away, late of Company B. Forty-sixth Regiment Illinois Volunteer In-fantry, and pay her a pension at the rate of \$25 per month in lieu of that she is now receiving. The name of Matilda M. Whitaker, widow of Robert D. Whitaker, is now receiving.

late of Company A, Twenty-eighth Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Ferdinand M. Sterrett, late of Company G, Two hundred and eleventh Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Azubath Srofe, widow of John U. Srofe, late first lieu-tenant Company E. Seventh Regiment Ohlo Volunteer Cavalry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of John H. Boggardus late of Company K. One hundred and

receiving. The name of John H. Bogardus, late of Company K. One hundred and eighty-fourth Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of John W. Balley, late of Company C. Fourth Regiment. West Virginia Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Margaret J. Cramp, wildow of William N. Cramp, late of Company D. Twelfth Regiment West Virginia Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Josenh Crites, late of Company D. Twelfth Pays

pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Joseph Crites, late of Company B, Tenth Regiment West Virginia Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Reuben Hunt, late of Company A. One hundred and forty-fifth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Reuben Hunt, late of Company A. One hundred and forty-fifth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Carrie F. Titus, former widow of Daniel Whitman, alias David Whitman, late of United States ship Little Ada, United States Navy, and pay her a pension at the rate of \$25 per month. The name of Ransom House, late of Company F. Elghth Regiment Connecticut Volunteer Infantry, and pay him a pension at the rate of \$45, per month in lieu of that he is now receiving. The name of Margaret W. Mitchell, widow of Walter P. Mitchell, late of Captain Thatcher's Independent Company. Petits County Missouri Home Guards, and Seventh Enrolled Missouri Militia, and pay her a pension at the rate of \$25 per month. The name of James L. Vallely, late of Company C, One hundred and sixty-fourth Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. ceiving.

ceiving. The name of John Johnson, late of Company K, Eighty-second Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of James M Laubach, late of Company E, One hundred and thirty-seventh Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$50 per month in Heu of that he is now receiving. The name of Henry Dunham, late of Company I, Second Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in Heu of that he is now receiving.

OCTOBER 24.

The name of Katharine Patridge, helpless and dependent daughter of Wesley Patridge, late of Company B, Thirty-sixth Regiment Ohio Volunteer Infantry, and pay her a pension at the rate of \$20 per month in lieu of that she is now receiving. The name of Adam Kern, late of Company C, One hundred and forty-eighth Regiment Ohio Volunteer Infantry, and pay him a pen-sion at the rate of \$40 per month in lieu of that he is now receiving. The name of Samuel Godsey, late of Company I, Twelfth Regiment Kentucky Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Edmond R. Weaver, late of Company C, Fifty-fourth Regiment Kentucky Mounted Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Thomas Dillon, late of Company D, Fortleth Regiment Kentucky Mounted Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Oscar Johnson, late of Second Independent Battery New Jersey Light Artillery, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Levi Lindenmuth, late of Company B, Two hundred and eleventh Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Levi Lindenmuth, late of Company B, Two hundred and eleventh Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Maria Meilinger, former widow of William K. Meilinger.

him a pension at the rate of the per widow of William K. Mellinger, receiving. The name of Maria Mellinger, former widow of William K. Mellinger, late of Company G, One hundred and twenty-eighth Regiment Obio Volunteer Infantry, and pay her a pension at the rate of \$25 per

The name of William Ramage, late of Company E, One hundred and forty-fourth Regiment Organs at the rate of \$50 per month.
The name of John Brenemon, late of Company E, Twenty-eighth Regiment Iowa Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Nathan Baker, late of Company B, Seventh Regiment Kentucky Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Mathan Baker, late of Company B, Seventh Regiment Kentucky Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Harriett U. Bland, widow of George W. Bland, late of Company B, Sixth Regiment, and Company G, Forty-fourth Regiment, Indiana Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of Tyrus Fidler, late of Company F. One hundred and seventy-third Regiment Pennsylvania Drafted Militia Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Thomas A. Moody, late of Company A, One hundred and forty-fourth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of \$40 per month in lieu of that he is now receiving.
The name of Harley Sanders, late of Company A, One hundred and forty-fourth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of \$40 per month in lieu of \$40 per month in lieu of that he is now receiving.
The name of Harley Sanders, late of Company K. Fifth Regiment in the rate of \$40 per month in lieu of that he is now receiving.

The name of Harlow Sanders, late of Company K, Fifth Regiment Vermont Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of William H, Calfee, late of Company F, One hundred and fifty-third Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. receiving.

The name of George Daniels, late of Company K, One hundred and fifty-fifth Regiment Illinois Volunteer Infantry, and pay him a pen-sion at the rate of \$40 per month in lieu of that he is now receiving. The name of Anna A. Pearson, former wildow of William Cooper, late of Company F, One hundred and fourth Regiment Illinois Volun-teer Infantry, and pay her a pension at the rate of \$25 per month. The name of William O. Parrish, late of Company B, Third Regi-ment Iowa Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Stop per month in Loean, late of Company C, late of Sixteenth Regiment Michigan Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.

Mr. TOWNER. Mr. Speaker, I move to strike out the last word. I do this for the purpose of having read to the House a letter which I have received from the president of the Federal Land Bank of Omaha, Nebr., which shows the condition of these banks, which I think will be of interest and value to the House

and to the country. I ask to have the letter read in my time. The SPEAKER pro tempore (Mr. WALSH). Without objection the Clerk will read.

There was no objection, and the Clerk read as follows:

THE FEDERAL LAND BANK OF OMAHA, Omaha, Nebr., October 20, 1919.

The Federal Land Bark of Control of the operations of our ender the former of the served and part of the server server of the se

This remarkable showing is all the more gratifying as we are working side by side with joint-stock land banks authorized by the Federal farm-loan act, which are operated by private capital for profit. Joint-stock land banks charge farmers 6 per cent per annum, with no share in the profits, which is practically a difference of 1 per cent per annum, it is a very large item, when it is taken into consideration that there are probably \$800,000,000 of mortgage loans outstanding in the Omaha Land Kank district. One per cent per annum on that amount would save our farmers \$8,000,000 annually. There is one serious defect in the Federal farm-loan act, however. Federal land banks are limited to a loan of \$10,000 to one person, while joint-stock land banks are allowed to loan any amount to any person for any purpose. This gives the joint-stock land banks are monopoly on all loans above \$10,000. We think that farmers who are operating their own land should be allowed to obtain their loans from us and thus save this 1 per cent per annum. The ordinary farm unit in our district is \$10,000 limitation prevents us from serving the needs of a very large majority of the farmers in our district. You will, therefore, perform a great and lasting service to the farmers in our district if you will support the amendment increasing our maixmum loan limit to \$25,000, so that we can serve farmers in our district if you will support the amendment increasing our maixmum loan limit to \$25,000, so that we can serve farmers for the farmers in our district if you will support the amendment increasing our maixmum loan limit to \$25,000, so that we can serve farmers below any rate here to be to say that the Federal farmers. Therefore, perform a great and lasting service to the farmers in our district is remedied without delay. The federal farme-loan act is remedied without delay. The federal farme-loan act is remedied without delay. Muther federal farme able to reduce the interest rate for the farmers and on an only result in your carnest desi

Iowa	$$17, 479, 850 \\ 10, 538, 190 \\ 6, 507, 550 \\ 974, 600$
Total	35 500 190

I shall be glad to have you use the figures that I have given you in any way that you may wish. Our sole purpose is to serve the farmers of our district at the lowest rate of interest with such funds as they need to develop and operate their farms. We believe that by furnish-ing farmers with funds at a low rate of interest and on good terms we enable them to make greater production at a lower cost and thereby help to reduce the cost of living. Yours, very truly, D H. HOGAN, President.

D. H. HOGAN, President.

During the reading of the foregoing bill, the following amendments were severally offered by Mr. FULLER of Illinois, severally reported, and severally agreed to:

Page 5, strike out lines 9, 10, 11, and 12, being the case of Joshua Griffith. Page 7, strike out lines 15, 16, 17, and 18, being the case of William

H. Crane. Page 15, line 23, strike out the word "she" and insert the word

Fage 15, line 25, strike out the word " size and insert the word " he."
Page 25, line 20, strike out the word " if " and insert in lieu thereof the word " of."
Page 33, line 15, strike out the word " Patridge." and insert in lieu thereof the word "Patridge."
Page 33, line 16, strike out the word " Patridge " and insert in lieu thereof the word " Patridge."
Page 34, strike out lines 11, 12, 13, and 14, being the case of Oscar Johnson.
Page 35, line 9, correct the spelling of the word " volunteer."

The SPEAKER pro tempore. The question is on the engross-

ment and third reading of the bill. The bill was ordered to be engrossed and read the third time, was read the third time, and passed.

On motion of Mr. FULLER of Illinois, a motion to reconsider the vote by which the bill was passed was laid on the table.

The foregoing bill is a substitute for the following House bills referred to said committee:

referred to	said committee.			
H. R. 4958. H. R. 5325. H. R. 5764. H. R. 6718. H. R. 8703. H. R. 847. H. R. 957. H. R. 1269. H. R. 1782. H. R. 1833. H. R. 1946.	Jesse B. Connelly. Edward P. Carman. Lillie C. Marvin. Henry Jones. Joseph Ford. Louisiana Thompson. Jourdan B. Roberts. James T. Kent. Matilda J. Haines. Amos Longfield. Benjamin F. Haynes. George H. Hughes.	$\begin{array}{c} H. R. 5178. \\ H. R. 5335. \\ H. R. 5353. \\ H. R. 5380. \\ H. R. 5445. \\ H. R. 5445. \\ H. R. 5445. \\ H. R. 5445. \\ H. R. 5457. \\ H. R. 5457. \\ H. R. 5768. \end{array}$	Ann Bullard. Marjorie A. Baker. Jennie Lego. William H. Crane. Mary E. Martin. Benjamin D. Barr. George W. M. Culb. A. M. Graham. John Grozinger. Sophia A. Lint. Anna Efner. Abner L. Phillips.	
H. R. 1955.	Marion W. Young.	H. R. 5864.	Elisha J. Melton.	
	Henry Davis. Nimrod Brooks.		Andrew W. Hepler. Horace W. Hunt.	
H. R. 2989.	Lorenzo D. Hargis.		Samuel P. McReynolds. Allen Byers.	
H. R. 3064.	Uriah T. Alley. Sarah K. Arnett.	H. R. 6463.	Eliza Murphy.	
H. R. 3191.	Samuel P. Beck. Jacob McKnight.	H. R. 6491.	Cora B. Kretz. Avril Harris.	
H. R. 3263.	Hugh L. Dicus.	H. R. 6777.	Anna Smith.	
	Benjamin F. Kester. Joshua Griffith.		Georgie O. Austin. Samuel E. Rumsey.	
	Edgar P. Killion,	H. R. 6824.	Anna Boone.	
TT T 4990	guardian. Martha Thornton.		Mary Ann Fuller George T. Smith.	
H. R. 4472.	Sarah J. Rollins.	H. R. 6962.	Elias C. Minium.	
H, R. 4505.	Daisy Manore.	H. R. 6969.	Joseph Freeman.	
	William A. Pullen. Charles Culbertson.	H. R. 7058. H. R. 7098.	Ebenezer Codling. Elizabeth F. Humbert.	
	William H. Sipolt.		Bessie M. Trenor.	

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Mr. FULLER of Illinois. Mr. Speaker, I call up the bill H. R. 10107.

The SPEAKER pro tempore. The gentleman from Illinois calls up the bill, which the Clerk will report.

The Clerk read as follows:

A bill (H. R. 10107) granting pensions and increase of pensions to certain soldiers and sailors of the Civil War and certain widows and dependent children of soldiers and sailors of said war.

Mr. FULLER of Illinois. Mr. Speaker, I ask unanimous consent that the bill be considered in the House as in Committee of the Whole House.

The SPEAKER pro tempore. The gentleman from Illinois asks unanimous consent that the bill be considered in the House as in Committee of the Whole House. Is there objection? [After a pause.] The Chair hears none.

The Clerk read as follows:

The Clerk read as follows: Be it enacted, etc., That the Secretary of the Interior be, and he is hereby, authorized and directed to place on the pension roll, subject to the provisions and limitations of the pension laws— The name of Margaret M. Tennant, former widow of Edward J. Cad-well, late of Company I, Twentleth Regiment New York Volunteer Cav-alty, and pay her a pension at the rate of \$25 per month. The name of Albert Raymond, late of Company B, Fourth Regiment Michigan Volunteer Cavalry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of James F. Scott, late of Company I, Fifty-fifth Regiment Kentucky Volunteer Infanity, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Mellville C. Sullivan, late of Company F, First Regiment Connecticut Volunteer Heavy Artiliery, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of \$50 per month in lieu of that he is now receiving. The name of S50 per month in lieu of that he is now receiving. The name of \$50 per month in lieu of that he is now receiving. The name of \$50 per month in lieu of that he is now receiving.

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The name of Wesley Koonce, late of Company H. One hundred and thirty-fourth Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$40 per month in Heu of that he is now receiving.

receiving. The name of William H. Crane, late of Company G. Seventeenth Regiment Illinois Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Rose E. Wicoff, widow of Joseph Wicoff, late of Com-pany C. Cavalry Battalion, Mississippi Marine Brigade, and pay her a pension at the rate of \$25 per month. The name of John Bagent, late of Company B, Thirty-first Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Charles C. Studley, late of Company E, One hundred and thirtieth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now re-ceiving. The name of Caroline Pemberton widow of Date The target Determines and the second s

The name of Charles C. Studicy, late of Company E, One hundred and thirtieth Regiment indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now re-ceiving. The name of Caroline Pemberton, widow of Urinh Pemberton, late of Company G, Sixth Regiment Kentucky Volunteer Cavalry, and pay her a pension at the rate of \$25 per month. The name of Roberta R. Havelick, former widow of Oswald H. Rosenbaum, late of Company G, One hundred and twenty-third Regi-ment Ohio Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of William S. Stockwell, late of Company E, Fifty-seventh Regiment New. York Volunteer Infantry, and pay him a pension at the rate of \$50 per month in liter of that he is now receiving. The name of Franklin Tyler, late first-class boy, United States Navy, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of David Holland, late of Company E, Ninety-inith Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in liter of that the is now receiving. The name of Martha J. Hilliard, former widow of Classe H. Hudoyan, late of Company F, Aleventh Regiment, and pay him a pension at the rate of \$40 per month in lite of that the is now receiving. The name of Martha J. Hilliard, former widow of Classe H. Hudoyan, late of Company F, Eleventh Regiment, and Company K, One hundred and fifteenth Regiment J. Hilliard, former widow of Classe H. Hudoyan, late of Company F, Eleventh Regiment, and Company K. One hundred and fifteenth Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Jane E. Wilcox, widow of Henry F. Wilcox, late of Com-pany H. Elighth Regiment Indiana Volunteer Infantry, and pay her a pen-sion at the rate of \$25 per month. The name of Jane E. Wilcox, widow of Henry F. Wilcox, late of com-pany H. Elighth Regiment New York Volunteer Infantry, and pay her a pen-sion at the rate of \$25 per month. The name

The name of Ruth Gunsallus, helpless and dependent daughter of John Gunsallus, hate of Company G, Fifty-first Regiment Pennsylvania Volunteer Infantry, and pay her a pension at the rate of \$20 per month.

The name of Estelle Palmer, widow of George H. Palmer, late of Company G. First Regiment Illinois Volunteer Cavalry, and Company A, Eighty-third Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.

A. Eignty-third frequencies to find the infinite of that she is now receiving.
The name of Christ Stein, late of Company F. Captain Girardeau's battalion Missouri Volunteer Home Guards, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Malcolm G. Parsons, late of Company D. Ninety-ninth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of William M. Swearingin, late of Company C. Twenty-to onth Regiment Missouri Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of William M. Swearingin, late of Company C. Twenty-to onth Regiment Missouri Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Hiram M. Stacey, late of Company A. Twenty-ninth Regiment Illinois Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Sarah Cox, widow of James L. Cox, late of Company H. Sixty-third Regiment Infantry, and pay him a pension at the rate of \$25 per month.
The name of Alfred Dobbins, late of Company G. Twelfth Regiment Indian Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of James D. Smallwood, late of Company G. Tenth Regiment at of \$50 per month in lieu of that he is now receiving.
The name of Marcy J. Martin, widow of William S. Martin, late of Company M. Sixteenth Regiment Missouri Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Marcy J. Martin, widow of William S. Martin, late of Company H. Sixty-third Regiment Enrolled Missouri K.
The name of John H. Dunkleburg, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.</l

The name of James McDaniel, late of Company G, Sixth Regiment Illinois Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Campany E, Fourteenth Regiment Michigan Volunteer Infantry, and pay her a pension at the rate of \$25 per month in lieu of that she is now receiving. The name of Charles H. Crandall, late of Company I, Nineteenth Regiment, and Company B, Forty-second Regiment, Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of William P. Hughes, late of Company L, Seventh Regi-ment Michigan Volunteer Cavalry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Brahmard D. Nelson, late of Company C, Twenty-ninth Regiment Michigan Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Kittle Rickabaugh, widow of John G. Rickabaugh, lay her a pension at the rate of \$25 per month. The name of Philip Cox, late of Company F. Eleventh Regiment West Virginia Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Philip Cox, late of Company F. Eleventh Regiment Messouri State Miliam Y. A. Bennett, former widow of Charles H. Ogle, late of Company E, One bundredth Regiment Indiana Volunteer In-fantry, and pay her a pension at the rate of \$30 per month in lieu of that she is now receiving. The name of Ruthen T. Berry, late of Company M, Seventh Regiment Missouri State Milita Volunteer Cavalry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving. The name of Laura Jane Handshy, widow of Elijah S. Handshy, lay her a pension at the rate of \$25 per month. The name of Laura Jane Handshy, widow of Elijah S. Handshy, lay her a pension at the rate of \$25 per montb. The name of John Edmundson, arte of Company F, Eighteenth Regi-ment Ohio Volunteer Infantry, and pay him a pension

The name of Agnes M. Sims, widow of Lafayette Sims, late of Com-pany G. Sixty-sixth Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now

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Day her a pension at the rate of \$25 per month.
The name of F. W. Gerding, late special agent, Ordnance Department, United States Army, and pay him a pension at the rate of \$40 per month.
The name of John H. Eversole, late of Company I, One hundred and Seventy-fourth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Jacob Mullet, late of Company C, Twenty-eighth Regiment New Jersey Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Goerge N. Tompkins, late of Company D, Twenty-sixth Regiment New Jersey Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Joseph Finley, late of Company E, Ninety-sixth Regiment New Jersey Volunteer Infantry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving.
The name of Joseph Finley, late of Company G, One hundred and seventy-ninth Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Olive G. Hughes, widow of Nathan B. Hughes, late acting assistant surgeon, United States Army, and pay her a pension at the rate of \$35 per month in lieu of that he is now receiving.
The name of Dabner D. Wright, late of Company D, One hundred and forty-third Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of John Speer, late of Company D, One hundred and seventy-ont Real pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Dabner D. Wright, late of Company D, One hundred and forty-third Regiment Regiment Missouri Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of

of that he is now receiving. The name of Robert A. Evins, late of Company E. Thirtieth Regiment Kentucky Volunteer Mounted Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Chloe A. Bennett, helpless and dependent daughter of Rolley E. Bennett, late of Company G. Ninetieth Regiment Ohio Volun-teer Infantry, and pay her a pension at the rate of \$20 per month in lieu of that he is now receiving.

The name of Alpheus Danley, late of Company A, Seventh Regiment, and Independent Company B, West Virginia Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.

The name of Mollie Reck, widow of William L. Reck, late of Com-pany C. One hundred and fifty-second Regiment Ohio Volunteer In-tantry, and pay her a pension at the rate of \$25 per month. The name of Samuel Arnold, late of Company F. Ninety-ninth Regi-ment Indiana Volunter Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of John J. Williams, late of Company A. Forty-third Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of James Aitken, late of Bourbon County Battalion Kansas Volunteer Militia, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Martha Garrett, widow of David Garrett, alias David Gard, late of Company F, Eighty-third Regiment United States Colored Volunteer Infantry, and pay her a pension at the rate of \$40 per month in lieu of that she is now receiving: *Provided*. That in the event of the death of Bessie Garrett, helpless and dependent daughter of said Martha and David Garrett, the additional pension herein granted shall cease and determine: *Provided further*, That in the event of the death of Martha Garrett the name of said Bessie Garrett shall be placed on the pension roll, subject to the provisions and limitations of the pension laws, at the rate of \$20 per month from and after the date of death of said Martha Garrett. The name of John H. Smith, late of Company I, Eighty-fourth Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Charles B. Mathews, late of Company H. Thirty-third Regiment, and Company H. Eleventh Regiment New Hampshire Vol-unter, Heavy Artillery, and pay him a pension at the rate of \$20 per month.

unteer Heavy Artillery, and pay him a pension at the rate of \$20 per month.
The name of Charles B. Mathews, late of Company H. Thirty-third Regiment, and Company H. Eleventh Regiment, Wisconsin Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Hattie E. Gilliland, widow of John M. Gilliland, late of Company G. Seventh Regiment California Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of Georgia Tuley, widow of David Tuley, late of Company A, Ninth Regiment, and Company A, Twelfth Regiment, Indiana Volunteer Cavalry, and pay her a pension at the rate of \$25 per month.
The name of Allen W. Brewer, late of Company I, Eighteenth Regiment S40 per month in lieu of that he is now receiving.
The name of Lucas Kirchmyer, late of Company I, Twenty-first Regiment New York Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Samuel G. Kreidler, late of Company E, Elghth Regiment Minnesota Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Samuel G. Kreidler, late of Company E, Elghth Regiment Minnesota Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Samuel Durham, helpless and dependent son of John N. Durham, late of Company B, Forty-eighth Regiment Kentucky Volunteer Infantry, and pay him a pension at the rate of \$20 per month.

The name of Samuel Durham, heipless and dependent son of John N. Durham, late of Company B. Forty-eighth Regiment Kentucky Volunteer Mounted Infantry, and pay him a pension at the rate of \$20 per month. The name of Jacob Olinger, late of Company C, Fifth Regiment Ten-nessee Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of James D. Ginger, late of Company D, Forty-eighth Regiment Missouri Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Helen A. Brown, widow of Gideon B. Brown, late of Company A, One hundred and twenty-second Regiment Illinois Volun-teer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Catharine Duncan, former widow of James W. Ulmer, late of Company I, Twenty-ninth Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Katharine Baldes, widow of Adam Baldes, late of Company M, Fourth Regiment United States Reserve Corps, Missouri Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of John C. McNaight, late of Company D, One hundred and fifty-first Regiment Pennsylvania Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Delia T. Owen, widow of John S. Owen, late of Com-pany C, One hundred and eighteenth Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Ellie Dean, former widow of Andrew Watery, late of Company K, Sccond Regiment Ohio Volunteer Cavalry, and pay her a pension at the rate of \$25 per month. The name of James A. Roche, alias James Brady, late of Company B, One hundred and eighty-seventh Regiment New York Volunteer In-fantry, and pay her a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Joseph Fike, late of Compan

a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of John Breeding, late of Company M, Fourteenth Regi-ment Kentucky Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of James W. Calkins, late of Company M. Thirty-first Regiment Maine Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Pauline Ette, former widow of Wolf Beeht, late of Company A. Carondolet Battalion, United States Reserve Corps, Mis-souri Volunteer Home Guards, and pay her a pension at the rate of \$25 per month. The name of Inezella Foy, former widow of William Foy, late of Company B, Thirty-fourth Regiment Illinois Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of James Leming, late of Company I, One hundred and fity-third Regiment Ohlo Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Laura A. Moore, widow of William T. Moore, late of Company D. Twenty-fourth Regiment Ohlo Volunteer Infantry, and pay hor a the rate of \$50 per month in lieu of that he is now receiving. The name of Laura A. Moore, Wildow of William T. Moore, late of Company D. Twenty-fourth Regiment Ohlo Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Anna Jenkins Dennis, widow of Charles P. Dennis, late of Company F, Forty-seventh Regiment Ohlo Volunteer Infantry, and pay her a pension at the rate of \$25 per month.

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Interformative degree of \$40 per month in lieu of that he is now receiving.
Francis A. Caughey, late of Company D. Seventy-fifth Regiment Illinois Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Myrtle L. Hart, helpless and dependent daughter of Charles Hart, late of Company E, Fifty-sixth Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$20 per month in lieu of that he is now receiving.
The name of Cynthia M. James, former widow of George E. Stone, hate of Company II. One hundred and seventeenth Regiment New York Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of Henry C. Jackson, late of Battery B. First Regiment Indiana Volunteer Light Artillery, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Sarah A. Vanghn, former widow of James E. Vaughn, late of Fifteenth Regiment Michigan Volunteer Infantry, and Company L, Seventh Regiment Indiana Volunteer Infantry, and Company L, Seventh Regiment Indiana Volunteer Infantry, and Company L, Seventh Regiment Indiana Volunteer Infantry, and Pay him a pension at the rate of \$45 per month.
The name of Simon H. Malott, late of Company H, Eighth Regiment Indiana Volunteer Infantry, and Company L, Seventh Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving.
The name of Mary I. Tarbox, widow of William W. Tarbox, late of Company G. Tenth Regiment Connecticut Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of Susannah Sprayee, widow of John Sprayee, late of Company A. Tenth Regiment Konnecticut Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.

The name of Robert Ross, late of Company E, Second Regiment Indian Home Guards, Kansas Volunteer Infantry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving.

ceiving. The name of Marshall P. Thatcher, late of Company K, Second Regi-ment Michigan Volunteer Cavalry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Minnie C. Waltenspiel, widow of Albert C. Waltenspiel, alfas A. C. Waltenspiel, late of Company K, Thirtieth Regiment Mis-souri Volunteer Infantry, and pay her a pension at the rate of \$25 per month

Sour Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Sarab E. Allen, widow of Francis Allen, late of Com-pany G. Third Regiment Connecticut Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.

pany G. Third Regiment Connecticut Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving.
The name of Daniel Burket, late of Company B. Eighty-fourth Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Jackson Vail, late of Company D, Seventy-third Regiment Illinois Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of John C. Leonard, late of Company L, First Regiment Indiana Volunteer Cavairy, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Kate Bressler, widow of Martin Bressler, late of Company A, Fiftheth Regiment Permsylvania Volunteer Infantry, and pay her a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Henry Stahl, late of the Ninth Regiment Pennsylvania Reserve Volunteer Infantry, and pay her a pension at the rate of \$50 per month in lieu of that he is now receiving.
The name of Margaret P. Black, former widow of Luther R. Black, late of Company E, One hundred and forty-seventh Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$25 per month.
The name of Charles W. Veach, late of Company D, Fifty-sixth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$26 per month in lieu of that he is now receiving.
The name of Peter Rider, late of Company C. One bundred and fortieth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Peter Rider, late of Company C. One bundred and fortieth Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving.
The name of Jane Jadwin, widow of Benjamin Jadwin, late of Company A, Ninttleer, hate of \$25 per

The name of Mary E. Livingston, widow of Sherman Livingston, Inter and the rate of \$25 per month in lieu of that she is now receiving. The name of John Fasnacht, late of Company K. First Regiment Ohio Volunteer Heavy Artillery, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Rosetta M. J. Tischer, helpless and dependent daughter of Christian Tischer, late of Seventeenth Regiment Wisconsin Volunteer Infantry, and pay her a pension at the rate of \$20 per month in lieu of that she is now receiving. The name of Mary E. Livingston, widow of Sherman Livingston, late of Company C, Second Regiment Wisconsin Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of George W. Culbertson, late of Company I, One hundred and sixty-third Regiment Ohio Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of George Bullock, alias George Sparks, late of Company

The name of George Bullock, alias George Sparks, late of Company K, Twenty-seventh Regiment Michigan Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that she is now receiving.

a pension at the rate of \$50 per month in lieu of that she is now receiving. The name of Mary E. Thomas, former widow of Benjamin F. Magner, late of Company B, Twenty-fourth Regiment Indiana Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Rebecca Murphy, former widow of Wilber H. Eldridge, late of Company G, First Regiment Maine Volunteer Heavy Artillery, and pay her a pension at the rate of \$25 per month. The name of John L. Hix, late of Company G, Fifty-third Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$26 per month. The name of John L. Hix, late of Company G, Fifty-third Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Jokeson O'Darr, late of Company I, Sixteenth Regiment Kentucky Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of George F. Long, late of Company D, Tenth Regiment Illnois Volunteer Infantry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving. The name of Sanford Kirkpatrick, late of Company D, Tenth Regiment Illnois Volunteer Infantry, and pay him a pension at the rate of \$45 per month in lieu of that he is now receiving. The name of Sanford Kirkpatrick, late of Company K, Second Regiment lowa Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Matthew Rowland, late of Company D, One hundred and eighty-first Regiment, Ohio Volunteer Infantry, and pay him a pension at the rate of \$60 per month in lieu of that he is now receiving. The name of Adella Easton, widow of Arago Easton, late of Company B, Eleventh Regiment Connecticut Volunteer Infantry, and pay him a pension at the rate of \$40 per month in lieu of that he is now receiving. The name of Adella Easton, widow of Isaac Lunger, late of Company B, Eleventh Regiment Connecticut Volunteer Infantry, and pay him

The name of Susan Lunger, widow of Isaac Lunger, late of Com-panies E and A. Bighty-third Regiment Pennsylvania Volunteer Infan-try, and pay her a pension at the rate of \$25 per month. The name of Sarah A. Burgess, former widow of Thomas Ghere, late of Company E, Ninety-eighth Regiment Pennsylvania Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Lorenzo D. Crawley, late of Company I, Twenty-seventh Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Samuel Barton, late of Company G. Ninety-first Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving.

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The name of Emma F. Smyth, former widow of John A. Smyth, jr., late of Company B, One hundred and seventy-seventh Regiment Pennsylvania Volunteer Infantry, and pay her a pension at the rate of \$25 per month. The name of Samvel H. Mitchell, helpless and dependent son of Rich-ard P. Mitchell, late of First Regiment Tennessee Volunteer Light Artil-lery, and pay him a pension at the rate of \$20 per month in lieu of that he is now receiving. The name of John Pennington, helpless and dependent son of Eliphalet R. Pennington, late of Company F. One hundred and seventh Regiment Indiana Volunteer Infantry, and pay him a pension at the rate of \$20 per month. The name of James M. Foss, late of Company A, Twenty-seventh Regi-ment Indiana Volunteer Infantry, and pay him a pension at the rate of \$20 per month. The name of Rebecca Johnson, widow of John Johnson, late of Com-pany E, Thirty-ninth Regiment Kentucky Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of William W. Blachly, late of Company H, Ninth Regiment Indiana Volunteer Infantry, late of Company H, Ninth Regiment

The name of Rebecca Johnson, widow of John Johnson, late of Com-pany E, Thirty-ninth Regiment Kentucky Volunteer Infanitry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of William W. Blachly, late of Company H, Ninth Regiment Indiana Volunteer Infanitry, and pay him a pension at the rate of \$50 per month in lieu of that he is now receiving. The name of Luce A. Dodson, former widow of Alexander A. Holstine, late of Company F, Sixth Regiment Provisional Enrolled Missourl Militä, and pay her a pension at the rate of \$25 per month. The name of Hannah M. Clark, widow of James Clark, late of Com-pany K, Eleventh Regiment Iowa Volunteer Infantry, and pay her a pen-sion at the rate of \$35 per month in lieu of that she is now receiving. The name of Elizabeth Rankin, helpless and dependent daughter of John Rankin, late of Company H, Ejetty-eigth Regiment Pennsylvania Volunteer Infantry, and pay her a pension at the rate of \$20 per month through a duly appointed guardia. The name of Mary E. Penke, widow of James B. Peake, late of Company B, Fourth Battailon District of Columbia Volunteer Infantry, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Frederick Mistel, late of Company B, One hundred and fity-fourth Battailon District of Columbia Volunteer Infantry, and pay him a pen-sion at the rate of \$40 per month in lieu of that he is now receiving. The name of Robert C. Pollock, late of Company G, One hundred and fitry-fourth Regiment Indiana Volunteer Infantry, and pay him a pen-sion at the rate of \$40 per month in lieu of that he is now receiving. The name of Mary F. Russell, widow of Alfred W. Russell, late of Company F, First Regiment Wichigan Volunteer Engineers and Mechan-ics, and pay her a pension at the rate of \$35 per month in lieu of that she is now receiving. The name of Hester A. Phillips, widow of Benjamin B. Phillips, late of Company E, Sixth Regiment Delaware Volunteer Infantry, and pay her a pension

This bill is a substitute for the following House bills referred to the Committee on Invalid Pensions:

83	the contracted on another -	101
Γ.	R. 570. Margaret M. Tennant.	H
I.	R. 572. Albert Raymond.	H
Ē.	R. 617. James F. Scott.	H
ř.	R. 715. Melville C. Sullivan.	H
r.	R 821 James J Healy	H
ř.	R 944 Joshua Westbrook	H
ř	P 995 William Johnson	H
i.	R 908 Core F Mitchell	H
2	 R. 572. Albert Raymond. R. 572. Albert Raymond. R. 572. Albert Raymond. R. 715. Melville C. Sullivan. R. 944. Joshna Westbrook. R. 995. William Johnson. R. 998. Corn F. Mitchell. R. 1000. Carrie C. Washburn. R. 1000. Carrie C. Washburn. R. 1077. Josephine Walker. R. 1831. Mary Redfield. R. 1838. Elizabeth A. Snook. R. 1862. Martin Broderick. R. 1926. Sarah E Mathis. R. 2302. Charles McHugh. R. 2042. Charles McHugh. R. 2042. Elizabeth J. Atherton. R. 3042. Elizabeth J. Atherton. 	Ĥ
ř.	P 1777 Losophine Welker	H
F.	P 1921 Mary Podfield	Ĥ
r.	P 1929 Elizabeth A Snook	H
	D 1969 Montin Dasdanisk	H
÷	P 1002, Martin Drouenck.	Ĥ
Ŀ.	n. 1920. Gerali E. Mathis.	Î
-	R. 2392. Charles Michugh.	1
	R. 2741. Andrew SayIstrom.	Ĥ
5.	R. 2988. Cadle Burrell.	11
	R. 3037. Stinnett Bee.	11
6	R. 3042, Elizabeth J. Atherton.	吕
	R. 3043. William H. Atwell.	H
4	R. 3072. Sarah C. Armstrong.	믭
ι,	R. 3994. Wilson B. George.	-11
	R. 4003. Catherine Hartless.	11
	R. 4007. Joseph Miley.	井
ļ.,	 R. 3042. Ellizabeth J. Atherton. R. 3043. William H. Atwell. R. 3072. Sarah C. Armstrong. R. 3094. Wilson B. George. R. 4003. Catherine Hartless. R. 4007. Joseph Miley. R. 4020. Mirian A. Jaques. R. 4038. Oakaley Randali. R. 4044. Joshua Griffith. R. 4143. Louis Sickenberger. R. 4318. Mary J. Titus. R. 4318. Margaret J. Miller. R. 4940. Samuel A. Robertson. R. 4942. James A. Wood. R. 4942. James A. Wood. R. 4942. James A. Wood. 	1
6	R. 4030. John C. Lazier.	H
	R. 4038. Oakaley Randall.	11
	R. 4044, Joshua Griffith.	11
ι.	R. 4143. Louis Sickenberger.	H
ι.	R. 4221. Henry M. Gifford.	H
Ι.	R. 4318. Mary J. Titus.	н
ι.	R. 4518. Margaret J. Miller.	H
Γ,	R. 4930. Newton Sigsby.	H
Ι.	R. 4940. Samuel A. Robertson.	H
١.	R. 4942, James A. Wood.	H
Ι.	R. 4943. William Tomlinson.	H
٢.	R. 4948. William Goodwin,	H
Ľ,	R. 4966. Bridgett Mitchell.	H
ſ.	R. 5050. Ella A. Pollard.	H
Ē.,	R. 5119, Sarah E. Tally.	H
0	R. 5342. Wesley Koonce.	H
E.	R. 4940. Samuel A. Robertson. R. 4942. James A. Wood. R. 4943. William Tomlinson. R. 4966. Bridgett Mitchell. R. 5060. Ella A. Pollard. R. 5119. Sarah E. Tally. R. 5342. Wesley Koonce. R. 5553. William H. Crane. R. 5565. Rose E. Wicoff. R. 5775. John Bagent. R. 5580. Charles C. Studley.	H
	R. 5565. Rose E. Wicoff.	H
ι.	R. 5775. John Bagent.	H
	R. 5803. Charles C. Studiey.	H

e following House bills referred nsions: H. R. 5866. Caroline Pemberton. H. R. 5875. Roberta R. Havelick. H. R. 6120. William S. Stockwell. H. R. 6285. Riley A. Reeves. H. R. 6381. David Holland. H. R. 6388. Martha J. Hilliard. H. R. 6388. Martha J. Hilliard. H. R. 6482. John N. Jones. H. R. 6330. Jane E. Wilcox. H. R. 6330. Jane E. Wilcox. H. R. 6632. Edward T. Jackson. H. R. 6633. William L. Pratt. H. R. 6705. David C. Morgan. H. R. 7095. David C. Morgan. H. R. 7096. George Vandergrift. H. R. 7141. Ruth Gunsallus. H. R. 7166. Charlotte I. Johnson. H. R. 7147. Estelle Palmer, H. R. 7169. Christ Stein. H. R. 7128. Hiram M. Stacey. H. R. 7376. Alfred Dobbins. H. R. 7385. James D. Smallwood. H. R. 7387. John H. Dunkleburg. H. R. 7388. George E. Cowell. H. R. 7387. John H. Dunkleburg. H. R. 7388. George E. Cowell. H. R. 7389. John H. Dunkleburg. H. R. 7340. Brainard D. Nelson. H. R. 7426. Harriet J. Woodbury. H. R. 7439. William P. Hughes. H. R. 7439. William P. Hughes. H. R. 7448. Kittie Rickabaugh. H. R. 7601. Reuben T. Berry. H. R. 7601. Henry Brooks. H. R. 7672. Agnes M. Sims. H. R. 7672. Agnes M. Sims. H. R. 7674. John J. Riggs. H. R. 7674. John J. Riggs. H. R. 7674. Diantha Barnes.

CONGRESSIONAL RECORD—HOUSE.

H. R. 7764. Lewis Holley. H. R. 77860. Mary Belle Chitwood. H. R. 7906. John L. Ware. H. R. 7906. John L. Ware. H. R. 8005. John L. Ware. H. R. 8004. Ellen Ragan. H. R. 8004. Ellen Ragan. H. R. 8004. Ellen Ragan. H. R. 8005. James D. Miller. H. R. 8021. Charles H. Poole. H. R. 8233. George B. Durnell. H. R. 8300. Samuel R. Dick. H. R. 8300. Charles A. Detrick. H. R. 8430. Johnson Hatfield. H. R. 8440. Johnson Hatfield. H. R. 8440. Johnson Hatfield. H. R. 8440. William C. Wilson. H. R. 8440. Johnson Hatfield. H. R. 8440. William C. Southerland. H. R. 8440. Johnson Hatfield. H. R. 8540. Aaron Ready. H. R. 8520. Jerome A. Butts. H. R. 8550. William K. Ree. H. R. 8550. Jowe Edwards. H. R. 8564. John R. Roe. H. R. 8564. John R. Roe. H. R. 8564. John R. Roe. H. R. 8664. Henry C. Livezey. H. R. 8664. Henry C. Livezey. H. R. 8660. F. W. Gerding. H. R. 8670. Jowe Edwards. H. R. 8660. F. W. Gerding. H. R. 8670. John H. Eversole. H. R. 8671. John H. Eversole. H. R. 8875. Henry Strong. H. R. 8895. Samuel Arnold. H. R. 8905. Jannes Aithre. H. R. 8905. Jannes Aithre. H. R. 8905. John W. Bond. H. R. 8905. John W. Bond. H. R. 8905. John W. Brewer. H. R. 8905. John M. Smith. H. R. 8905. John M. Smith. H. R. 9005. Janes M. Calkins. H. R. 9005. John Breeding. H. R. H. R. 9310. Mary Ellen R. Hatch,
H. R. 9322. John L. Mead.
H. R. 9326. Hannah A. Clark.
H. R. 9330. Lucinda Hollowell.
H. R. 9338. William Snyder.
H. R. 9338. John Wilson.
H. R. 9338. John Wilson.
H. R. 9336. Francis A. Caughey.
H. R. 9365. John Wilson.
H. R. 9365. Cynthia M. James.
H. R. 9373. Henry C. Jackson.
H. R. 9376. Sarah A. Vaughn.
H. R. 9386. Mary L. Tarbox.
H. R. 9388. Susannah Sprague.
H. R. 9408. Marshall P. Thatcher.
H. R. 9409. Marshall P. Thatcher.
H. R. 9400. Marshall P. Thatcher.
H. R. 9400. Marshall P. Thatcher.
H. R. 9404. Minnie C. Waltenspiel.
H. R. 9446. Henry Stahl.
H. R. 9446. Henry Stahl.
H. R. 9446. Charles W. Veach.
H. R. 9446. Minnie Points.
H. R. 9447. Jangaret P. Black.
H. R. 9446. Minnie Points.
H. R. 9447. John Fasnacht.
H. R. 9447. Sussan Sewell.
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H. R. 9447. John Fasnacht.
H. R. 9447. Sussan Sewell.
H. R. 9447. Sussan Lunger.
H. R. 9453. George Bullock, allas George Sparks.
H. R. 9453. George F. Long.
H. R. 9516. Susan Lunger.
H. R. 9517. Sarah A. Burgess.
H. R. 9518. Samuel Barton.
H. R. 9519. Lorenso D. Crawley.
H. R. 9519. Lorenso D. Crawl H. R. 9293. Garber Aldrich. H. R. 9294. Harrison Filmton. H. R. 9304. Ellen Sapville. H. R. 9305. Warren G. Bent. H. R. 9306. Charles C. Twyford.

The Clerk read as follows:

Page 6, line 1, strike out "\$30" and insert in lien thereof "\$35." The question was taken, and the motion was agreed to.

Mr. BYRNS of Tennessee. Mr. Speaker, I move to strike out the last word. Mr. Speaker, I regret to announce that in the last few days I have received notice that Mr. Louis Sickenberger, for whom the committee has recommended a pension of \$72, has passed away after a very long, honorable, and very useful life up to within the last few years, since which time he has been wholly incapacitated on account of weight of years. I had intended to notify the gentleman from Illinois of that fact, but I overlooked it. I suggest to the gentleman that he move to strike out the paragraph.

Mr. FULLER of Illinois. Which paragraph?

Mr. BYRNS of Tennessee. The paragraph containing the pension for Mr. Louis Sickenberger.

Mr. FULLER of Illinois. Mr. Speaker, on page 6, I move to strike out lines 15, 16, 17, and 18. The SPEAKER pro tempore. The Clerk will report the

amendment.

The Clerk read as follows:

Page 6, amend by striking out lines 15 to 18, inclusive.

The question was taken, and the amendment was agreed to. The bill as amended was ordered to be engrossed and read a

third time, was read the third time, and passed. On motion of Mr. FULLER of Illinois, a motion to reconsider

the vote by which the bill was passed was laid on the table.

BILLS ON THE PRIVATE CALENDAR.

Mr. EDMONDS. Mr. Speaker, three weeks ago when the bills on the Private Calendar were before the House there were three bills left over for a third reading and are now the unfinished business before the House, and I would like to have them called up

The SPEAKER pro tempore. The gentleman from Pennsylvania calls up certain bills on the Private Calendar, which are the unfinished business.

HEIRS OF ROBERT LAIRD M'CORMICK.

Mr. EDMONDS. I call up the bill H. R. 6289, Private Cal-endar No. 20.

The SPEAKER pro tempore. The Clerk will report the bill by title.

The Clerk read as follows:

A bill (H. R. 6289) for the relief of the heirs of Robert Laird Mc-Cormick, deceased.

The amendments were read.

The question was taken, and the amendments were agreed to. The bill as amended was ordered to be engrossed and read a third time, was read the third time, and passed.

On motion of Mr. EDMONDS, a motion to reconsider the vote by which the bill was passed was laid on the table.

PERRY E. BORCHERS.

Mr. EDMONDS. Mr. Speaker, I call up the bill H. R. 646. The SPEAKER pro tempore. The Clerk will report the bill

by title.

The Clerk read as follows:

A bill (H. R. 646) for the relief of Perry E. Borchers because of losses suffered, due to destruction of property and termination of contract for services because of smallpox, while in the employ of the Navy Department in Cuba.

The amendment was read.

The question was taken, and the amendment was agreed to.

The bill as amended was ordered to be engrossed and read third time, and was read the third time. The SPEAKER pro tempore. The question is on the passage a

of the bill.

The question was taken. Mr. BLANTON. Division, Mr. Speaker.

The House divided; and there were-ayes 35, noes none. So the bill was passed.

On motion of Mr. EDMONDS, a motion to reconsider the vote by which the bill was passed was laid on the table.

AMHERST W. BARRER.

Mr. EDMONDS. Mr. Speaker, I call up the bill S. 1377. The SPEAKER pro tempore. The Clerk will report the bill by title.

The Clerk read as follows:

A bill (S. 1377) for the relief of Amherst W. Barber.

The bill was ordered to be read a third time, was read the third time, and passed. On motion of Mr. EDMONDS, a motion to reconsider the vote

by which the bill was passed was laid on the table.

During the reading of the bill, Mr. FULLER of Illinois. Mr. Speaker, on page 6, line 1, I move to amend by striking out "\$30" and insert "\$35." The SPEAKER pro tempore. The gentleman from Illinois offers an amendment, which the Clerk will report.

Mr. EDMONDS. Mr. Speaker, I move that the Honse resolve itself into the Committee of the Whole House for the considera-tion of bills upon the Private Calendar.

Mr. BLANTON. Mr. Speaker, a parliamentary inquiry. The SPEAKER pro tempore. The gentleman will state it. Mr. BLANTON. Will this motion carry all bills that are objected to as well as those unobjected to? The SPEAKER pro tempore. The Chair understands it takes the consideration of all bills on the Private Calendar. Mr. BLANTON Mr. Speaker is it property this time for

Mr. BLANTON. Mr. Speaker, is it proper at this time for such a motion to be made, or should it rather be by unanimous consent?

The SPEAKER pro tempore. No; the motion is in order to-day for bills upon the Private Calendar. The question is on the motion of the gentleman from Pennsylvania.

The question was taken, and the Speaker pro tempore an-nonnced the ayes appeared to have it. On a division (demanded by Mr. BLANTON) there were— ayes 46, noes 5.

Myes 46, noes 5. Mr. BLANTON. Mr. Speaker, I think in the consideration of some of these bills there should be a quorum, and I make the point of order that there is no quorum present. The SPEAKER pro tempore. The gentleman from Texas makes the point of order that there is no quorum, and the Chair will count. [After counting.] Evidently there is no quorum present. The question is upon resolving the House into the Committee of the Whole House for the consideration of bills upon the Private Calendar

upon the Private Calendar. Mr. BLANTON. Mr. Speaker, I move that the House do now adjourn.

The question was taken, and the motion was rejected. The SPEAKER pro tempore. There is no quorum present. The Doorkeeper will close the doors, the Sergeant at Arms will notify absentees, and the Clerk will call the roll. The question was taken; and there were—yeas 255, nays 1, answered "present" 2, not voting 178, as follows:

TEAS-255.

	1 LiA	0-200.	
Almon	Dunn	Larsen	Ricketts
Anderson	Dupré	Lazaro	Robinson, N. C.
	Echols	Lea, Calif.	Rogers
Andrews, Nebr.			
Ashbrook	Edmonds	Lehlbach	Romjue
Aswell	Elliott	Lesher	Rose
Ayres	Evans, Mont.	Linthicum	Rouse
Babka	Evans, Nebr.	Longworth	Rubey
Baer	Fairfield	Lufkin	Sanders, Ind.
Barbour	Ferris	Lubring	Sanders, La.
Bee	Fisher	McDuffie	Sanders, N. Y.
Begg	Focht	McFadden	Sanford
Bell	Foster	McGlennon	Schall
Benham	Freeman	McKenzie	Scott
Benson	French	McKeown	Sherwood
Black	Fuller, Ill.	McLaughlin, Mic	h Sinclair
Bland, Ind.	Fuller, Mass.	McPherson	Sinnott
Bland, Mo.	Gallagher	MacCrate	Small
Bland, Va.	Gallivan	MacGregor	Smith, Idaho
Box	Gard	Madden	Smith, Mich.
	Garland	. Magee	Smithwick
Briggs		Mann, S. C.	Snell
Brinson	Glynn Glynn	Manon	
Brooks, Ill.	Goodwin, Ark.	Mapes	Steagall
Brooks, Pa.	Green, Iowa	Martin	Steenerson
Browne	Griest	Mays	Stephens, Ohio
Buchanan	Griffin	Mead	Stiness
Burroughs	Hadley	Merritt	Strong, Kans.
Butler	Hardy, Colo.	Michener	Strong, Pa.
Byrns, Tenn.	Harrison	Miller	Summers, Wash.
Caldwell	Hastings	Minahan, N. J.	Sweet
Campbell, Kans.	Hawley	Monahan, Wis.	Tague
Campbell, Pa.	Hayden	Moon	Temple
Candler	Hays	Mooney	Thompson
Caraway	Hernandez	Moore, Ohio	Tillman
Carew	Hersey	Morgan	Timberlake
Carss	Hersman	Mott	Towner
	Hickey	Murphy	Upshaw
Carter		Neely	Vaile
Casey	Hoch		
Chindblom	Holland	Nelson, Mo.	Venable
Christopherson	Howard	Nelson, Wis.	Voigt
Clark, Fla.	Huddleston	Newton, Minn.	Volstead
Clark, Mo.	Hudspeth	O'Connor	Walsh
Cleary	Hulings	Oldfield	Walters
Coady	Hull, Iowa	Oliver	Ward
Cole	Hull, Tenn.	Osborne	Wason
Connally	Humphreys	Padgett	Watkins
Cooper	Igoe	Paige	Watson, Pa.
Crago	Jacoway	Park	Weaver
Crisp	James	Parker	Webster
Currie, Mich.	Johnson, Wash.	Parrish	Welling
Curry, Calif.	Jones, Pa.	Phelan	Welty
Dale	Jones, Pa. Jones, Tex.	Platt	Whaley
Dalinger	Juul	Pou	White, Me.
	Kearns	Purnell	Williams
Darrow	Keller	Quin	
Davey			Wilson, Ill.
Davis, Minn.	Kelly, Pa.	Rainey, Ala.	Wilson, La
Davis, Tenn.	Kennedy, R. I.	Raker	Wingo
Denison	King	Ramseyer	Wood, Ind.
Dickinson, Mo.	Kinkaid	Randall, Calif. Randall, Wis.	Woods, Va.
Dickinson, Iowa	Kitchin	Randall, Wis.	Woodyard
Dominick	Kleczka	Reavis	Wright
Donovan	Knutson	Reber	Yates
Doughton	Lampert	Reed, N. Y.	Young, N. Dak.
Dowell	Lanham	Reed, W. Va.	Young, Tex.

Rhodes

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195 JUNE	Bla	inton					
ANSWERED "PRESENT "-2.							
	Sears NOT VO	Treadway FING—173.					
Ackerman Fordney Layton Rodenberg							
Alexander Andrews, Md.	Frear Gandy	Lee, Ga. · Little	Rowan Rowe				
Anthony Bacharach	Ganly Garner	Lonergan Luce	Rucker Sabath				
Bankhead Barkley	Garrett	McAndrews	Saunders, Va.				
Blackmon	Godwin, N. C. Goldfogle	McArthur McClintic	Scully Sells				
Boles Booher	Good Goodall	McCulloch McKiniry	Shreve Siegel				
Bowers Brand	Goodykoontz Gould	McKinley	Sims				
Britten	Graham, Pa.	McLaughlin, Nel	Sisson pr.Slemp				
Browning Brumbaugh	Graham, Ill, Greene, Mass.	Maher Major	Smith, III. Smith, N. Y.				
Burdick Burke	Greene, Vt. Hamill	Mann, Ill. Mansfield	Snyder Stedman				
Byrnes, S. C.	Hamilton	Mason	Steele				
Cannon Cantrill	Hardy, Tex. Haskell	Mondell Montague	Stephens, Miss. Stevenson				
Classon Collier	Haugen Heflin	Moore, Pa. Moore, Va.	Sullivan				
Copley	Hicks	Moores, Ind.	Sumners, Tex. Swope				
Costello Cramton	Hill Houghton	Morin Mudd	Taylor, Ark. Taylor, Colo. Taylor, Tenn.				
Crowther	Husted	Newton, Mo	Taylor, Tenn.				
Cullen Dempsey	Hutchinson Ireland	Nicholls, S. C. Nichols, Mich.	Thomas Tilson				
Dent Dewalt	Jefferis Johnson, Ky.	Nolan O'Connell	Tincher Tinkham				
Dooling	Johnson, Miss.	Ogden	Vare				
Doremus Drane	Johnson, S. Dak. Johnston, N. Y.	Olney Overstrect	Vestal Vinson				
Dyer	Kahn -	Pell	Watson, Va.				
Eagan Eagle	Kelley, Mich. Kendall	Peters Porter	Webb Wheeler				
Ellsworth Elston	Kennedy, Iowa Kettner	Radcliffe Rainey H T	White, Kans. Wilson, Pa.				
Emerson	Kiess	Rainey, H. T. Rainey, J. W.	Winslow				
Esch Evans, Nev.	Kincheloe Kraus	Ramsey Rayburn	Wise Zihlman				
Fess Fields	Kreider LaGuardia	Riddick Riordan					
Flood	Langley	Robsion, Ky.					
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	of Massachusetts with Mr. FIELD		CAS.				
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Mr. KAHN W	ith Mr. DENT.						
	th Mr. HABDY O						
	f Massachusetts ith Mr. GANDY.	with Mr. ALEXA	NDER.				
Mr. ANDREWS	of Maryland w	ith Mr. WISE.					
Mr. BACHABA	of Maryland w CH with Mr. WI	son of Pennsyl	rania.				
Mr. Bowers	with Mr. WEBB.	1					
Mr. BRITTEN	with Mr. WATSO	on of Virginia.					
Mr. BURKE W	ith Mr. TAYLOB	of Colorado					
Mr. CANNON	with Mr. TAYLO	B of Arkansas.					
Mr. MCKINLI	er with Mr. Mc.	KINIRY.					
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	Illinois with M with Mr. LONERG						
Mr. MONDELL	with Mr. LEE C	f Georgia.					
Mr. MOORES O	f Indiana with	Mr. JOHNSTON O	f New York.				
Mr. HUTCHIN	son with Mr. I	AYBURN.					
Mr. IRELAND with Mr. HENRY T. RAINEY,							
Mr. Jefferis with Mr. Olney. Mr. Kendall with Mr. O'Connell.							
Mr. TINKHAM with Mr. BRUMBAUGH.							
Mr. VARE with Mr. BRAND.							
Mr. Costello with Mr. SUMNERS of Texas.							
Mr. KENNEDY OF IOWA with Mr. OVERSTREET, Mr. KIESS with Mr. NICHOLLS of South Carolina,							
Mr. WHITE of Kansas with Mr. BLACKMON.							
Mr. CROWTHER with Mr. SULLIVAN.							
Mr. Dyer with Mr. Stevenson.							
Mr. KREIDER with Mr. MOORE of Virginia.							
Mr. LAGUARDIA with Mr. MONTAGUE. Mr. ELLSWORTH with Mr. STEPHENS of Mississippi.							
Mr. Elston with Mr. Steele.							
Mr. WINSLOW with Mr. BARKLEY.							
Mr. Zihlman with Mr. Bankhead. Mr. Layton with Mr. Mansfield.							

Dunbar

Lankford

Mr. LITTLE with Mr. MAJOR.

Mr. MORIN with Mr. JOHNSON of Kentucky.

Mr. MUDD with Mr. HEFLIN.

Mr. NEWTON of Missouri with Mr. HAMILL.

Mr. NICHOLS of Michigan with Mr. GOLDFOGLE. Mr. RAMSEY with Mr. EVANS of Nevada.

Mr. ROBSION of Kentucky with Mr. EAGLE.

Mr. MCARTHUR with Mr. MAHER.

Mr. SHREVE with Mr. EAGAN.

Mr. Siegel with Mr. Doremus. Mr. Nolan with Mr. Goodwin of Arkansas.

Mr. SMITH of Illinois with Mr. Dooling.

Mr. GRAHAM of Pennsylvania with Mr. Scully.

Mr. GRAHAM of Illinois with Mr. SAUNDERS of Virginia.

Mr. EMERSON with Mr. STEDMAN.

Mr. FESS with Mr. SMITH of New York.

Mr. Ogden with Mr. GARRETT.

Mr. PORTER with Mr. GARNER. Mr. RADCLIFFE with Mr. GANLY.

Mr. HAMILTON with Mr. SABATH.

Mr. HASKELL with Mr. RUCKER.

Mr. HICKS with Mr. ROWAN.

Mr. HOUGHTON with Mr. RIORDAN.

Mr. SNYDER with Mr. DEWALT.

Mr. Swope with Mr. Cullen.

Mr. TAYLOR of Tennessee with Mr. Collier.

Mr. TILSON with Mr. BYRNES of South Carolina.

Mr. Good with Mr. Sisson.

Mr. Gould with Mr. Sims.

The result of the vote was announced as above recorded. The SPEAKER. A quorum is present. The Doorkeeper will open the doors.

Accordingly the House resolved itself into the Committee of the Whole House for the consideration of bills on the Private Calendar, with Mr. REAVIS in the chair.

WILLIAM E. JOHNSON.

The CHAIRMAN. The House is in the Committee of the Whole House for the consideration of bills on the Private Calendar, the first of which the Clerk will report.

The Clerk read as follows:

A bill (H. R. 683) for the relief of William E. Johnson.

Mr. GARD. Mr. Chairman, a parliamentary inquiry.

The CHAIRMAN. The gentleman will state it.

Mr. GARD. Does the gentleman from Pennsylvania intend to take up the bills as they appear in order on the calendar?

Mr. EDMONDS. This bill is not from our committee. The chairman of the Committee on Indian Affairs not being present,

I would ask that this bill be passed over without prejudice. The CHA'RMAN. Without objection, the bill will be passed without prejudice.

Mr. WALSH. Mr. Chairman, which bill is that? You can not pass it without prejudice until it is called up.

Mr. GARD. Do I understand we are taking up bills only from the Committee on Claims or are we calling the Private Calendar?

The CHAIRMAN. The Chair is not advised with reference to what is being called up.

Mr. EDMONDS. We are going to take up the bills in order on the Private Calendar. I suggest that the next bill, No. 23, on the calendar be taken up. Whenever it happens to be a bill from another committee, the chairman of the committee will be here to take care of it.

Mr. WALSH. Of course, the House is in Committee of the Whole House for the consideration of bills on the Private Cal-The calendar number of this bill is No. 6. It should endar. be reported to the House, and if they want to lay it aside and pass it over, that is the way to do it. What is the use of starting in the middle of the calendar?

Mr. LONGWORTH. Mr. Chairman, a parliamentary inquiry. The CHAIRMAN. The gentleman will state it. Mr. LONGWORTH. Is it not in order for the chairman of

the committee to take up any bill he pleases without reference to its order?

The CHAIRMAN. The Chair would so hold. Mr. EDMONDS. Mr. Chairman, I call up for consideration No. 12 on the Private Calendar. Mr. CLARK of Missouri. Mr. Chairman, if there was no

proposition that hedges this proposition to go into Committee of the Whole, then unanimous-consent bills are called up in the order in which they stand on the Private Calendar.

Mr. MONDELL. That is what is being done. Mr. EDMONDS. As I understand, No. 6 has been called up. Mr. HAYDEN. Mr. Chairman, No. 6 on the Private Calendar is my bill, and I would appreciate the opportunity to have it | Justice would pay the witness fees. If they were employees of

considered at the present time. I shall be glad again to explain the provisions of the bill, as I did when it was called up some weeks ago. The Private Calendar was then considered by unanimous consent, and the bill was fully discussed at that time, but a request was made that it be temporarily passed over. I shall be pleased to answer questions, if any Member desires further information.

The CHAIRMAN. The Clerk will report the bill.

The Clerk read as follows:

A bill (H. R. 683) for the relief of William E. Johnson.

A bill (H. K. 683) for the relief of William E. Johnson. Bc it enacted, etc., That to reimburse William E. Johnson, former chief special officer and special disbursing agent, for the expenditure made by him under the direction of the Commissioner of Indian Affairs in the defense of Juan Cruz, a noncommissioned officer engaged in the suppression of the liquor traffic among Indians, for the payment of which no appropriation was available, there be appropriated, out of any money in the Treasury not otherwise appropriated, the sum of \$1,853.95.

With a committee amendment as follows:

In line 10, on page 1, strike out the figures "\$1,853.95" and insert in lieu thereof "\$1,839.95."

Mr. HAYDEN. Does any Member desire to ask questions about this bill?

Mr. WALSH. Well, I would like to ask the gentleman some questions about the bill. Is there any appropriation in the Indian Bureau for the payment of officers employed to transact the business that this officer did?

Mr. HAYDEN. There was an appropriation available at that time of \$50,000 for the suppression of the liquor traffic among the Indians. A posse man named Juan Cruz, who was employed and paid out of that appropriation, was charged with murder by reason of the fact that he was compelled to kill a man in enforcing the law. The chief special officer of the Indian Service, William E. Johnson, deemed it his duty to assist in the defense of this posse man, who he believed had acted lawfully and properly on that occasion. Mr. Johnson therefore went out to New Mexico to assist in his defense, and thought that he had a perfect right to pay the expenses incident thereto out of the fund for the suppression of the liquor traffic among the Indians. The Auditor for the Interior Department held that that appro-priation was not available for the defense of the posse man and disallowed the account. The account was carefully examined and approved by the Department of the Interior, and the Sec-retary of the Interior in the report on this bill recommends that the amount be paid to Mr. Johnson,

Mr. WALSH. I think the gentleman misunderstood me. My question was, Is there no fund in the Department of the Interior or in the Bureau of Indian Affairs out of which an official of that department detailed on the duty on which he was engaged can be paid for the services he rendered?

Mr. HAYDEN. There was no appropriation of any kind available for this purpose, and it was so held by the Auditor for the Interior Department.

Mr. WALSH. Did not the officials of the Bureau of Indian Affairs know that when they sent this man out there? Mr. HAYDEN. The officials of the Indian Bureau thought

such expenses could be paid out of the appropriation for the suppression of the liquor traffic among the Indians, and so approved Mr. Johnson's accounts, but when the claim reached the auditor he said, "No; that was not the purpose contem-plated by Congress when the appropriation for the suppression of the liquor traffic among the Indians was made.

Mr. WALSH. Why did this gentleman employ 12 or 15 posse men in the defense of one Juan Cruz?

Mr. HAYDEN. Mr. Johnson was at the head of the lawenforcement division in the Indian Bureau. These posse men were acting under him and were paid by the day. They may have been witnesses for the defense in the case against Juan Cruz, but he paid them for their time as posse men.

Mr. WALSH. If they were under summons as witnesses, they did not lose their salary, did they, as United States employees? Mr. HAYDEN. That is what Mr. Johnson tried to do. He

thought they were under salary, but the auditor held they could not be paid out of the appropriation that I have mentioned.

Mr. WALSH. What were they doing? Mr. HAYDEN. They were assisting in the defense of the Mr. WALSH. In court? Mr. WALSH. In court? Mr. WALSH. In court and out of court. Mr. WALSH. What sort of defense were these posse men con-

ducting out of court?

Mr. HAYDEN. It was necessary to gather testimony for the defense.

Mr. WALSH. Well, they have got a lot of men running here from \$42 down to \$2 or \$3. They were posse men. If they were summoned as witnesses in court, certainly the Department of

the United States under the jurisdiction of this special agent of the Bureau of Indian Affairs, the mere fact that they are summoned to court does not cut them off the salary roll, and if it does there is no reason why an extra appropriation should be asked for to pay them compensation when summoned to testify in a court when they are getting paid for their services as witnesses.

Mr. HAYDEN. There is no duplication of pay in this bill whatsoever

Mr. WALSH. Well, do I understand that the Department of

Justice has not paid these witness fees? Mr. HAYDEN. The Department of Justice had nothing to do with preparing the defense of Juan Cruz. Of course, for the day that a man appeared as a witness in court he probably received his pay

Mr. WALSH. Well, the pay is not confined simply to the day he is called to testify. He waits around two or three days, probably, until he is examined as a witness. I can not understand why they had these 15 or 20 posse men, paying them these various amounts here under the supervision of this special officer in connection with the defense of this posse man who was charged with murder and who went out and tried to round up somebody for illegal sales of liquor. Why did he have to call in the rest of the posse men in that district down there? Mr. HAYDEN. The gentleman will understand that Mr.

Johnson had authority as chief special officer to deputize any-body he pleased as a posse man. That is how the names of these men appear on the list as posse men.

Mr. CARTER. Mr. Chairman, if the gentleman will yield to me a moment, I want to say that this man Johnson was at that time chief enforcement officer over all the Indian territory. His range went from the State of the gentleman from Minnesota down to southern California and Arizona on the southwest and included Oklahoma, and it was necessary, of course, for him to have a great many posse men covering all those territories. I do not recall, because it is some time since we reported this bill, but I take it that these amounts here evidently were incurred in getting up the evidence necessary for the defense of this fellow who had this difficulty over the enforcement of the liquor laws-Juan Cruz, I believe his name was-and it was doubtless necessary to go about in communities somewhat antagonistic to the enforcement of this law in a great many instances and therefore very difficult to obtain testimony, and I have no doubt it took every man and every dollar that is set forth here to carry out that purpose,

Mr. WALSH. Mr. Chairman, will the gentleman yield? Mr. CARTER. Yes.

Mr. WALSH. Does the gentleman think that it would take a special agent of the bureau from 1911 to May 23, 1914, to settle up this case and prepare the defense?

Mr. CARTER. Well, that might depend on the action of the The case might have been continued; and if it was not brought for trial and new things developed, perhaps they had to come back at the instance of the defense in the case.

Mr. WALSH. Where was the trial held? Mr. CARTER. I do not recall. I think my friend from Arizona can give you that information.

Mr. HAYDEN. The trial was held in the State of New Mexico

Mr. BEE. Mr. Chairman, will the gentleman yield?

Mr. CARTER. Yes.

Mr. BEE. Does the gentleman from Arizona know whether Mr. Johnson paid out the money now contained in the bill, and whether the effect of the appropriation here would be a reimbursement to Mr. Johnson?

Mr. HAYDEN. The fact of the matter is that Mr. Johnson issued the warrants listed in the report to various people for their expenses in connection with the defense of Juan Cruz. All of such payments were disallowed by the Auditor for the Interior Department, and Mr. Johnson is out the amount due for their salary and expenses which he paid to them.

Mr. BEE. How much is that amount that is due to Mr. Johnson?

Mr. HAYDEN. I understand that about \$600 is due to him for his personal expenses.

Mr. GARD. Mr. Chairman, this bill was up a month or six weeks ago, and the committee gave it investigation at that time. Since that time additional investigation has been made concerning it. The question in my mind was as to whether Mr. William E. Johnson, in presenting this bill as he has pre-sented it, was asking for financial relief which in effect would be a double payment for his services, he at that time being an employee of the United States engaged in the suppression of the alcoholic liquor traffic among the Indians. It is possibly

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interesting to the members of the committee to know that this is the same William E. Johnson who is now in London under the auspices of the Anti-Saloon League.

Mr. CARTER, Does this Mr. Johnson in London go under the name of Pussyfoot Johnson?

Mr. GARD. Yes. Mr. CARTER. It is the same man? Mr. GARD. Yes. The name "Pussyfoot Johnson" is possibly better known in London than in New Mexico. I have made an investigation to find out whether this man is entitled to the money he claims or whether he was rendering services and had been paid as a marshal or something of that kind, and whether this would be double pay. Within the last hour and a half I have called up the office of the Secretary of the Interior and have had a conversation with Mr. Vogelsang, First Assistant Secretary of the Interior, and he informs me that this compensation should be paid to Mr. William E. Johnson, that the service which he rendered was outside of the scope of his employment, that it was necessary to be done and immediately done in the protection of his assistant, who was charged with murder; that the work was done; that the money was either paid out or obligated to be paid; that the claim has been very carefully audited; in fact, audited under three different assistant secretaries. Therefore I can advise the committee from my own private and personal investigation, made as lately as an hour and a half ago, that the bill is correct.

Mr. HAYDEN. I am very grateful to the gentleman from Ohio [Mr. GARD] for the statement that he has just made in support of this bill. With his usual care he has investigated the merits of the pending claim and I am sure that the committee will concur in the conclusion that he has reached.

Reference has been made to the fact that Mr. Johnson is now in England. The committee will be interested in the following newspaper account of his activities on that side of the Atlantic: EXCITEMENT IN BRITAIN OVER "PERNICIOUS GOODNESS" FROM AMERICA.

Down in Fleet Street, London, the greatest newspaper center of the world, Mr. W. E. Johnson, of America, has recently opened a suite of offices, full of books and literature of various kinds, as well as posters and other typical American propaganda material. W. E. John-son is no other than our old friend "Pusyfoot," one-time chief special officer of the United States Indian Service for the suppression of the liquor traffic among the Indians.

Finally the British press broke loose and said that Johnson was in Great Britian to put on a "pussyfoot" campaign for the American prohibitionists; that his office was importation headquarters for American campaign methods; that Johnson, himself, was actuated by the laudable, though immodest, intention of "gitting behind" the British people and dragooning them into prohibition whether or no. As a matter of fact, the whole scare was moonshine, as no American prohibition organization is putting up money for any British organiza-tion. .

The scare, however, such as it was, still is. The newspapers are full of such headlines as "The Trail of Pussyfoot," "Pussyfoot: Pounds, Shillings, Pence," "The Pussyfoot Peril," etc. Everything unfavor-able to the liquot trade is being credited to "American advertisms." The Americans are called "blatant Yankee boomsters." Correspond-ence from America has heaped ridicule and contempt upon the ultra-goodness of the Americans, and the British people are being warned in an almost frantic way against invasion by this pernicious goodness.

Unless some other gentleman desires to ask a question, I move that the bill be laid aside with a favorable recommendation.

The CHAIRMAN. The first question is on the committee amendment.

The committee amendment was agreed to.

Mr. HAYDEN. I move that the bill be laid aside with a favorable recommendation.

The motion was agreed to.

ORDER OF CALLING UP BILLS.

Mr. LONGWORTH. Mr. Chairman, with regard to the order in which these bills shall be taken up, I call the attention of the Chair to paragraph 4 of Rule XXIII, which provides that—

In Committees of the Whole House business on their calendars may be taken up in regular order, or in such order as the committee may determine.

I submit that it is for the committee to decide in what order these bills shall be taken up.

The CHAIRMAN. The Chair has been of the opinion that the order in which the bills were to be taken up was entirely in the control of the committee.

Mr. EDMONDS. Then I move that the bills be taken up in their regular order on the calendar.

The CHAIRMAN. The gentleman from Pennsylvania moves that the bills be taken up in the order in which they appear on the calendar.

Mr. CRISP. Mr. Chairman, I have no objection at all to the motion of the gentleman, but I would like to have the Chair look into the matter a little bit before he makes any decision as to the method of calling up these bills. I think if the Chair will investigate he will find that when the House goes into the Committee of the Whole House to consider bills on the Private Calendar they are called in the order in which they appear on the calendar, giving preference under the rule on certain Fridays to war claims and on other Fridays to bills reported from other committees of the House. As I said, I have no objection what-ever to the gentleman's motion, but in the interest of maintaining orderly procedure I make this suggestion to the Chair. Mr. LONGWORTH. Will the gentleman yield?

Mr. CRISP. Yes

Mr. LONGWORTH. There is no question of war claims in this connection. These bills are almost all from the Committee on Claims, and a few from the Committee on Indian Affairs, but mainly from the Committee on Claims. The rule is very well settled, as I understand it, that the Committee of the Whole determines in what order the bills shall be taken up.

Mr. CRISP. I should like to see that rule. That is the very proposition in controversy. If the gentleman from Ohio will look at the rule, he will find that on two Fridays in each month preferential consideration shall be given to pension claims, that on one of the two remaining Fridays preference shall be given to war claims, and on the other Friday to claims.

Mr. LONGWORTH. I do not see how that affects the present situation. The rule is very well settled. I read it, and here are some citations. I will read one:

The power of the committee to determine the order of considering bills on its calendars is construed to authorize a motion to establish an order or a motion to take up a specified bill out of its order.

The gentleman from Pennsylvania [Mr. EDMONDS] moves in effect that it be the sense of the committee that bills shall be taken up in their regular order on the calendar.

Mr. CRISP. Under the precedent cited by the gentleman it looks as though it is in order to move to adopt a different procedure from what would be followed if no motion were made. What I was contending was that under the ordinary practice when the House goes into the Committee of the Whole House on the Private Calendar, the bills are called in the order in which they appear on the calendar. It seems, under the citation the gentleman has made that the committee can do away with

that and provide for a different order of calling up the bills. The CHAIRMAN. The question is on the motion of the gentleman from Pennsylvania [Mr. EDMONDS] that the bills be considered in the order in which they appear on the calendar.

The motion was agreed to.

The CHAIRMAN. The Clerk will report the next bill.

CLEVELAND TRINIDAD PAVING CO.

The next business on the Private Calendar was the bill (H. R. 5238) for the relief of the Cleveland Trinidad Paving Co.

The Clerk read the title of the bill.

Mr. GARD. Mr. Chairman, this bill was laid aside once before.

Mr. EDMONDS. It was laid aside once before on account of the absence of the gentleman who introduced it. Somebody in the House asked for an explanation.

Mr. MADDEN. Who introduced the bill? Mr. EDMONDS. The gentleman from Ohio [Mr. EMERSON]. Mr. BEE. The gentleman from New York [Mr. MACGREGOR] made the report from the committee on the bill.

Mr. GARD. I ask that the bill be laid aside.

Mr. MACGREGOR. The bill is a perfectly simple one. I do not see why it should be laid aside simply because the Member who introduced it is not here. I can explain it.

Mr. MADDEN. Go ahead and explain it.

Mr. EDMONDS. I yield to the gentleman from New York sufficient time to explain the bill. Mr. WALSH. What becomes of the request of the gentleman

from Ohio?

I asked that the bill be temporarily laid aside Mr. GARD. because of the absence of the gentleman from Ohio. It is immaterial to me. If gentlemen want to proceed with it I will withdraw my suggestion. The CHAIRMAN.

The gentleman from Ohio asks unanimous consent that this bill be laid aside temporarily. Is there objection?

There was no objection.

JAMES A. SHOWEN.

The next business on the Private Calendar was the bill (H. R. 046) for the relief of James A. Showen.

The Clerk read the bill, as follows:

Be it cnacted, etc., That the Secretary of the Treasury be, and he is hereby, authorized and directed to pay to James A. Showen, of Spencer, Roane County, W. Va., out of any funds in the Treasury of the United States not otherwise appropriated, the sum of \$144, being six months' gratuity pay under the provision of the act of May 13, 1908, of Arthur J. Showen, late corporal of Company F, Second Regiment United States

Infantry, who died in service on the 27th of July, 1908, from disease contracted in line of duty, leaving no widow, and without having designated a beneficiary under the said act.

Mr. EDMONDS. Mr. Chairman, this is simply a bill to pay to the parent of a man who was in the military service of the United States the amount of money that would come to him had he when he entered into the Army nominated this party as beneficiary. The amount to be paid is \$144, which is the amount that he would have gotten if he had made out the application correctly when he entered the military service.

Mr. GARD. Mr. Chairman, I desire to offer the following amendment.

The Clerk read as follows:

Page 1, line 13, after the word "act" insert "the said James A. Showen being the father of said Arthur J. Showen, late corporal of Company F, Second Regiment United States Infantry "

Mr. GARD. Mr. Chairman, the bill is for the relief of James A. Showen, and is founded on the statute of May 11, 1908, which provides for payment to some one designated by the soldier. There was no designation by the soldier, and I think that inasmuch as there was no designation it should at least appear that it was some one of interest to the soldier. The report says that he was contributing to the support of his father. The bill in no place contains the averment that James A. Showen

was the father of Arthur J. Showen. I think that should appear. Mr. EDMONDS. Mr. Chairman, I will accept that amendment.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Ohio.

The question was taken, and the amendment was agreed to. Mr. EDMONDS. Mr. Chairman, I move that the bill be laid aside with a favorable recommendation.

The motion was agreed to.

OSCAR SMITH.

The next business on the Private Calendar was the bill (H. R. 644) for the relief of Oscar Smith.

The Clerk read the bill, as follows:

Be it enacted, etc., That the Scoretary of the Treasury be, and he is hereby, authorized and directed to pay, out of any money in the Treasury not otherwise appropriated, to Oscar Smith the sum of \$108.04 for service performed by him in carrying the mail between the post office and railroad station at Pactola, S. Dak., messenger route No. 259020, from March 16, 1915, to September 29, 1915.

Mr. EDMONDS. Mr. Chairman, this is a bill to reimburse Oscar Smith for carrying the mails between the railroad station and a post office in South Dakota. It appears that when the bill was sent to the Post Office Department the auditor refused to pay this man because Oscar Smith was the father of the postmaster, and it is against the law to employ a relative of the postmaster to handle the mail. As the service was performed, the committee does not see why we should not pay the amount. It was unfortunate that the postmaster did not seem to understand the regulations which forbade any relative being employed in doing the work.

Mr. GARD. Mr. Chairman, I offer the following amendment. The Clerk read as follows:

Page 1, line 10, strike out the period, insert a semicolon, and insert the following: "That no claim for said sum or any other sum be made on the Post Office Department by said Oscar Smith."

Mr. GARD. Mr. Chairman, I offer that amendment because it appears in the report, page 2, that the department detailed an inspector for the purpose of advising the postmaster what course to pursue in regard to the payment of the man who was carrying the mail and happened to be a relative of his. The report says the inspector said he was of the opinion that the matter could be arranged so that the claimant would receive compensation heretofore paid to the messenger, and he would attend to the matter. There being nothing further done by the Post Office Department, it seems to me that if this appropriation is authorized from the general source, the post-office appropriation should be protected.

Mr. EDMONDS. The committee will accept the amendment. The CHAIRMAN. The question is on the amendment offered the gentleman from Ohio.

The amendment was agreed to. Mr. EDMONDS. Mr. Chairman, I move that the bill be laid aside with a favorable recommendation.

The motion was agreed to.

ELLEN AGNES MONOGUE.

The next business on the Private Calendar was the bill (H. R. 909) for the relief of Ellen Agnes Monogue.

The Clerk read the bill, as follows:

The Clerk read the bill, as follows: Be it enacted, etc., That the sum of \$2,500 is hereby appropriated, out of any money in the Treasury not otherwise appropriated, to be paid to Ellen Agnes Monogue, widow of Joseph P. Monogue, a police officer who lost his life at Newport, Vt., on September 6, 1917, while rendering assistance to United States immigration officers in removing an insane alien from the United States, without fault or negligence of said Joseph P. Monogue.

Mr. EDMONDS. Mr. Chairman, this bill is to pay to the widow of a police officer in Newport, Vt., a sum of money to partially reimburse her for the loss of her husband, who happened to be a local policeman and who was asked by the United States immigration inspectors to assist them in deporting an insane alien. He left no money except \$500, which was pretty well used up for his burial expenses. It seemed to the committee that the beneficiary of an outsider who was called in to assist the United States authorities and who lost his life should receive this reimbursement. There are a number of precedents for this. Men have been killed in rendering assistance in the matter of illicit whisky investigations in Kentucky, and we have paid this sum of money several times to their

beneficiaries since I have been on the committee. Mr. WALSH. Mr. Chairman, I desire to be recognized in opposition to the bill. I would like to ask the chairman of the committee how the committee arrived at this amount?

Mr. EDMONDS. It is the same amount of money that we have paid under similar circumstances in other cases. Mr. WALSH. It is interesting to know that here is a man

who was rendering a service to the Government in assisting the apprehension of an insane alien. He was killed by the very man whom they were attempting to take into custody. His widow and two children are to be given out of the bounty of the Congress \$2,500. The other day we had a case where a soldier ran down an innocent bystander in the city of Omaha, a man who was rendering no service to the Government but who got in the way of an automobile driven by one of the soldiers of the Republic upon official business, while the country was at war during 1917. That man in Omaha left a widow and nine children. In his case the beneficiaries were paid out of the bounty of Congress \$5,000. It would seem to me that in this case the widow and two children would be entitled to receive more than the \$2,500.

Mr. EDMONDS. Is the gentleman asking me a question? Mr. WALSH. Yes.

Mr. EDMONDS. I did not understand that he was. I will say to the gentleman that if the amount is too small I will be very glad to agree to an amendment.

Mr. CANDLER. Mr. Chairman, I suggest to the gentleman that in the Omaha case there were nine children while in this case there are only two, that may account for the difference in the amount of money.

Mr. WALSH. I would like to ask the distinguished expert upon the bounties of Congress, who comes from the Tombigbee section, what schedule he would recommend in a case where the deceased leaves only a widow?

Mr. CANDLER. According to the idea of the gentleman expressed a moment ago, I presume it would be reduced very much. I simply referred to the fact that in the Omaha case there were nine and in this case there were two.

Mr. WALSH. It does not make any difference, of course, in any of these cases whether there is any duty resting upon the Government to make these payments. They are just gratuities, pure and simple, paid out of the Treasury of the United States, and if there is any merit in any of them, I will say to the gentleman from Pennsylvania [Mr. EDMONDS], or ask him whether he does not think that there should be a distinction made in a case where a man is killed who is called upon by the United States officials to perform some work or duty which would warrant an award as great-as that in the case of where a man is killed who is an innocent bystander.

Mr. EDMONDS. Mr. Chairman, I grant that there is a distinction, and I think this beneficiary is entitled to as much as the other beneficiary. I am frank to say that we established a new precedent in the House in connection with the other case, and it was left to the House and the House decided upon \$5,000. We have a precedent in this case. In the case of moonshinewhisky making in Kentucky we have paid the beneficiaries of deputy marshals killed \$2,500. This is exactly a similar case. If the gentleman cares to offer an amendment to make it \$5,000, I would not oppose it.

Mr. WALSH. I do not imagine the gentleman would oppose

it, nor would any other member of the committee. Mr. BEE. Mr. Chairman, I would call the gentleman's attention to the fact that the bill was introduced by the gentleman from New York [Mr. SNELL], who asked that the sum of \$2,500 be appropriated.

Mr. SNELL. Mr. Chairman, I would say that I fixed that amount after consultation with the Labor Department. That That was the amount that they recommended. They had made very careful investigation in the case all the way through. That was their recommendation, and that was the reason I fixed that amount. Mr. WALSH. Mr. Chairman, will the gentleman state

whether the Labor Department has any precedents for this? Of | ential motion.

course, moonshiners come under the Department of Justice and the Treasury Department. I wondered whether the Labor De-partment directed the gentleman's attention to other cases where men have been killed in an effort to enforce the immigration laws?

Mr. SNELL. No; they did not. They said that that was a sum that had been agreed upon, and that is all that I know about it.

Mr. WALSH. Mr. Chairman, I know it is useless to oppose bills of this sort, particularly after the precedent established the other day in the Omaha case. Nevertheless when the gentleman makes the motion to lay the bill aside with a favorable recommendation, and also when he attempts to secure its passage through the House, I intend to oppose it. I know how futile it is, in view of the sentiment expressed here on the Nebraska case the other day, to attempt to defeat this measure unless parliamentary obstructive tactics are resorted to, and I do not care to do that. I trust that the bill will be defeated.

Mr. GARD. Mr. Chairman, I desire to ask the chairman of the committee whether he has received any information from the State Department. I note that the report he has is from the Labor Department. Has he any information from the State Department as to whether the United States, because it pays compensation to the widow of an American citizen whose death was caused by a citizen of Canada, can be recompensed for the money paid out.

Mr. EDMONDS. I have made no inquiry of the State Department. The inquiries were made through the Department of Labor.

Mr. GARD. Would it not be well to have that sort of an inquiry made? Here is a proposition where an American citizen is killed by an insane person who was a resident of Canada. as I understand, Robert J. Priddey, who came to be United States by train, and so far as I understand from the bill Priddey was a Canadian subject. Now, if he be a Canadian subject, would there not be some difference, at least in so far as the final responsibility in payment of the United States was concerned?

Mr. EDMONDS. I am not an attorney and the gentleman The gentleman knows full well, in the first place, the Govis. ernment of Canada did not send this man across the border. was deported under the laws of the United States, and if there is any claim against the Government of Canada the passage of this bill does not remove it.

Mr. GARD. I understand that full well. Possibly the passage of this bill would be a precedent to a claim for some one to show something had been paid, but what I am interested in is to know whether or not the State Department has reported or if this committee has endeavored to ascertain whether this man's country, Canada, will be liable for his act in killing an American citizen?

Mr. EDMONDS. No; we have not made any inquiry along that line at all. The question never came up. Mr. GARD. Does not the gentleman think that such an in-

quiry should be made?

Mr. EDMONDS. I do not think, in connection with the preparation of this bill, it should. I do not know why.

Mr. GARD. I certainly think it should.

Mr. EDMONDS. Mr. Chairman, I move that the bill be laid aside with a favorable recommendation.

The question was taken, and the Chair announced the ayes seemed to have it.

Mr. BLANTON. Division.

The committee divided; and there were-ayes 51, noes 3,

So the motion to lay aside with a favorable recommendation was agreed to.

EDITH CAROW BOOSEVELT.

Mr. STEENERSON. Mr. Chairman, I call up the bill H. R. 7138.

The CHAIRMAN. The Clerk will report the bill which the gentleman calls up. The Clerk read as follows:

A bill (H. R. 7138) granting a franking privilege to Edith Carow Roosevelt.

Be it enacted, etc., That all mail matter sent by the post by Edith Carow Roosevelt, widow of the late Theodore Roosevelt, under her writ-ten autograph signature, be conveyed free of postage during her natural life.

Mr. BLANTON. Mr. Chairman, I offer a preferential motion which I would like to have considered. Mr. STEENERSON. Mr. Chairman, I believe I have the

floor.

The CHAIRMAN. The gentleman from Texas offers a prefer-ential motion, which the Clerk will report.

Mr. BLANTON. Mr. Chairman, I move that the enacting clause be stricken out of the bill.

Mr. STEENERSON. Mr. Chairman, I make the point of or-der that that is not privileged. The CHAIRMAN. The Chair does not think that is a prefer-

Mr. BLANTON. Does the Chair hold that to strike out the enacting clause is not privileged? Why, it has been so held many times, Mr. Chairman.

The CHAIRMAN. The gentleman from Minnesota is recognized for debate.

Mr. BLANTON. Will the bill be read for amendment laterthe second time?

The CHAIRMAN. It will. Mr. BLANTON. It will be read a second time for amendment?

Mr. GARD. Has the bill been read?

The CHAIRMAN. The bill has not been read. Mr. BLANTON. Yes; it was read once; it has been reported once.

The CHAIRMAN. The gentleman from Minnesota is recognized.

Mr. STEENERSON. Mr. Chairman, this bill is in the usual form and is approved by the Postmaster General. He says:

I have to say that this bill is in line with the policy heretofore fol-lowed granting the franking privilege to widows of Presidents, and therefore has the approval of this department. (A. S. Burleson.)

It seems to me that this is-

Mr. JUUL. Will the gentleman yield for a question? Mr. STEENERSON. Just in a minute. I would like to say a

word-

Mr. JUUL. I would just like to ask the gentleman if the franking privilege was granted to Mrs. Cleveland?

Mr. STEENERSON. Yes.

Mr. JUUL. That is what I wanted to know. I am in favor of granting it, then, to Mrs. Roosevelt.

Mr. STEENERSON. If the gentleman will excuse me, would like to say just a word or two. The author of the bill, Mr. Hicks, is not here, but as this is Roosevelt week, in which his name is on every tongue in the United States and honored in every heart, I think it a very exceptional thing if this bill should not be approved unanimously. There is no argument necessary, because it is simply in line with the precedents that have been established heretofore.

Mr. CANDLER. Will the gentleman yield for me to make a suggestion?

Mr. STEENERSON. I promised to yield to the gentleman from Georgia [Mr. BELL].

Mr. CANDLER. Is it not a fact that the franking privilege has been granted to Mrs. Cleveland, Mrs. Harrison, Mrs. McKinley, and to all the widows of our Presidents in all the times past? If so, certainly it ought to be granted to Mrs. Roosevelt. [Applause.]

Mr. STEENERSON. Yes.

Mr. Chairman, I offer the following amendment. Mr. BELL. The CHAIRMAN. The Chair holds that the amendment is not The bill has been read for debate only. in order.

Mr. BELL. I understood he was through with debate

Mr. STEENERSON. Mr. Chairman, I would be willing to

have the amendment read for the information of the committee, The CHAIRMAN. The gentleman from Georgia asks that the amendment be read for information. The Clerk will report the

amendment. The Clerk read as follows:

Amendment offered by Mr. BELL : Page 1, line 3, after the word " all," insert the word " first-class."

Mr. BEE. Mr. Chairman-

The CHAIRMAN. Does the gentleman from Minnesota yield to the gentleman from Texas? Mr. STEENERSON. For a question.

Mr. BEE. I wanted to rise in order to oppose the amendment; that is all.

Mr. SNELL. Mr. Chairman, was that reservation put in the other permits that have been granted?

Mr. BELL. No; it was not. The object of my amendment is to confine it to first-class mail matter, for the reason that the last bill of this nature which passed Congress was approved February 1, 1909. The parcels post was inaugurated on January 1, 1913, and it seems that it would be sufficient to grant this privilege as restricted to first-class mail matter.

Mr. SNELL. These other franking privileges were granted to any matter that went through the United States mail?

Mr. BELL. Apparently so; yes.

Mr. SNELL. Why should not this be exactly the same?

Mr. BELL. For the reason that the parcel post was not inaugurated at that time.

Mr. SNELL. They could send through parcel post by frank-ing privileges. It should be granted to Mrs. Roosevelt, the

Mr. STEENERSON. Mr. Chairman, I yield two minutes to the gentleman from Illinois [Mr. MADDEN].

Mr. MADDEN. Mr. Chairman, if there ever was a thing that ought to be done and done with grace, this is the one. There never was a man in America's life that did so much for America as Roosevelt, and surely his widow is entitled to re-spect and consideration. [Applause.] I do not think we ought to consider this question on the basis of cheeseparing. There ought not to be any doubt about what Congress will do. The widow of this great man ought to be given every privilege that the franking rights carry. [Applause.] It ought not to be a question of whether the privilege should apply to the firstclass mail or any other class of mail, but it should be granted to its full limit, and there ought not to be any delay or any doubt about it. [Applause.]

Mr. STEENERSON. Mr. Chairman, for the information of the House I desire to say that there is a slight inaccuracy in the statement of the gentleman from Georgia [Mr. BELL] that the some parcel post was inaugurated since 1900. There always has been some parcel post in the United States. It was limited to 4 pounds. The only thing we did in 1913 was to increase the size of the package and provide for a heavier weight. And I think we ought to pass this bill in the form it has always been passed in heretofore.

Mr. BLANTON. Mr. Chairman, I am the only one that seems

Mr. BLANTON. Mr. Chairman, I am the only one that actual to be opposed to the bill. I ask for a little time. Mr. STEENERSON. Mr. Chairman, I yield two minutes to the gentleman from Mississippi [Mr. CANDLER]. Mr. CANDLER. Mr. Chairman, in view of the fact that by precedent, long established, the privilege provided for in this bill has been granted to the widows of Presidents of the United States, this same privilege proposed to be granted to Mrs. Roosevelt ought to be enthusiastically and unanimously accorded to her as the widow of our distinguished ex-President who has recently departed this life. It should be granted without limita-tion, just exactly as all other franking privileges were granted to the widows of our other Presidents.

Therefore I am opposed to the amendment suggested and offered by the gentleman from Georgia, my good friend, Mr. BELL. This privilege, unlimited, was granted by Congress to Mrs. Cleveland, Mrs. Harrison, Mrs. McKinley, and other wid-ows of Presidents. To deny it to Mrs. Roosevelt would be resented by millions of American citizens. I met Mrs. Roosevelt while she was in the White House and feel proud that I had the opportunity to do so. She is a lovely woman and was greatly admired as the "First lady of the land" during Presi-dent Roosevelt's administration. She gave her four boys to help fight the battles of our country. She richly deserves all this Government has done or may do for her. [Applause.] All over this Republic there is or soon will be a campaign to secure a voluntary fund to erect a memorial to that great and distinguished American ex-President, Col. Theodore Roosevelt. [Applause.] He had a warm place in the hearts of millions of Americans-men, women, boys, and girls. The fund will be promptly given and the memorial will be erected. As The fund the people all over the land, in my State and in the State of every Member on this floor, will contribute to this fund and thus honor him, certainly this House will promptly pass this bill giving this small privilege to his widow, Mrs. Roosevelt. If left to the people, yes, if left to the old boys in "blue" or the old boys in "gray" or the younger generation in "khaki," all with unanimous acclaim would, I believe, say "Pass the bill." [Applause.] In my judgment this House ought to pass it by unanimous consent and without the semblance of opposition of any kind from any source. To do so will be in com-plete accord with every precedent, and I am sure will receive the full approval of the great and patriotic American people. [Applause and cries of "Vote!"]

MESSAGE FROM THE SENATE.

The committee informally rose, and Mr. LONGWORTH having taken the chair as Speaker pro tempore, a message from the Senate, by Mr. Dudley, its enrolling clerk, announced that the Senate had agreed to the amendment of the House of Repre-sentatives to the bill (S. 2250) providing for the exchange of certain legation buildings and grounds owned by the Government of the United States in Bangkok, Siam.

EDITH CAROW ROOSEVELT.

The committee resumed its session.

Mr. STEENERSON. Mr. Chairman, I yield two minutes to the gentleman from Texas [Mr. BEE].

The CHAIRMAN. The gentleman from Texns is recognized for two minutes.

Mr. BEE. Mr. Chairman, I am not going to detain the com-mittee except to say that I am opposed to the amendment offered by my friend from Georgia [Mr. BELL]. Col. Roosevelt organized the regiment of Rough Riders at San Antonio, my home. We may not have agreed with him politically in Texas, but we

hold him in high admiration. I think that to put any limita-tion on this legislation and say to this splendid woman, "The United States will limit your use of the franking privilege to this and you shall not use it for that," would simply amount to an insult to her, and would justify her in refusing to avail herself of it. [Applause.]

Mr. HUDSPETH. Mr. Chairman, will the gentleman yield? Mr. BEE. Yes.

Mr. HUDSPETH. Would not every Democrat in Texas be

in favor of this? Mr. BEE. Yes. [Applause.] Mr. STEENERSON. Mr. Chairman, I yield five minutes to the gentleman from Texas [Mr. BLANTON]. The CHAIRMAN. The gentleman from Texas is recognized

for five minutes

Mr. BLANTON. Mr. Chairman, there is not a man in this House on either side of the aisle who loved Theodore Roosevelt more than I did, and there is not a man on either side of the aisle who more highly reveres his memory than I do. There was a time when this Congress and the membership of it had a chance to do justice to Theodore Roosevelt. What was your record at that time, I will ask some of my Democratic col-leagues? I am one of the few Democrats in this House who, when the great Theodore Roosevelt, who had been the Commander in Chief of the American Army and Navy of the United States, asked permission to fight for his country in our hour of necessity, I am one of the few Democrats who then stood upon this floor and said, "If Theodore Roosevelt wants to go to France, let him go," and I voted to send him to France. [Ap-plause.] And I want to say here that I believe it was a little petty act of jealousy on the part of the War Department that kept him from going. I am that kind of a Democrat. [Applause.] But I do not want to see this paternalism carried any further

Mr. STEENERSON. Mr. Chairman, will the gentleman yield?

Mr. BLANTON. No; I regret that I can not yield. The gentleman from Minnesota has an hour. I have but five minutes. The gentleman can use his own time.

I want to say that I am one of the few men loving Theodore Roosevelt and his memory who voted against giving his widow \$5,000, not because of any partisan spirit, because I had none, but because I would have voted just the same way if, unfortunately, it were Mrs. Wilson who was involved. I would have voted against a similar proposition to give any widow of a President, Democrat or Republican, a special gratuity unless she needed it and was in dire necessity.

I want to say that the time has come in the history of this country when we should pay attention to such splendid speeches as the one which was made upon the floor of this House this morning by the distinguished ex-general of the United States Army from Ohio, Gen. SHERWOOD. We should quit making idols of a special prominent few and let the many other deserving go without a thought.

One of the brave young men from my district went over to France, entering the service from Ballinger, Tex., as a private, but, because of special merit, bravery, and efficiency, returned to his native land, though maimed and crippled, as Maj. Ewing Taylor, who in France offered the sacrifice of everything he had on God's earth, including his life. He came back here maimed and crippled, a major in the service, if you please, he having worked his way up from the rank of a private. He lay at the point of death at Walter Reed Hospital for three long months, and then was sent home to die, and not even a monument has been placed upon his grave. What has been done for his family? Not one single thing. And thousands of our brave men are still in unmarked graves in France, and 75,000 sad, anxious mothers and fathers are still yearning for the return of their son's remains to his native land. I want to say that I am in favor of meting out equal justice to everybody in this land. I want to say it is not merely a little franking privi-lege; although it has been the precedent heretofore, it is a wrong precedent, and a bad precedent; and if it is in the face and in the teeth of our Constitution, if it is against the fundamental principles for which that flag stands, it is time that such a precedent should be departed from and the practice stopped. You gentlemen know you have not the right to do this, stopped. You gentiemen know you have not the right to do this, however much it has been done in the past. You gentlemen know you ought to stop and think and ponder on this subject. You gentlemen know that you ought to stop this favoritism to-ward a few of a favored class. This great man's beloved widow is well fixed financially. She has a splendid home, with a retinue of servants. She did not need this \$5,000 a year of the people's money. She probably did not want it. She does hot need this franking privilege. She has plenty of money with

which to pay for her own postage stamps. I say unless you can do this for every brave soldier's mother and for every brave soldier's widow, you ought not to pick out one leading woman in the United States, however much beloved, and do it. I am against it, if I stand alone in this House. [Cries of "Vote!"]

Mr. STEENERSON. Mr. Chairman-Mr. CRISP. Mr. Chairman, will the gentleman yield to me? Mr. STEENERSON. Mr. Chairman, I want to say to the gentleman from Texas that the legislative branch of this Government-

The CHAIRMAN. The gentleman from Ohio has the floor.

Mr. GARD. Does the gentleman desire to ask a question? Mr. STEENERSON. I thought the Chair recognized me. If he did not, then the gentleman from Ohio has the floor.

Mr. GARD. Gentlemen of the committee, the United States of America, Theodore Roosevelt's own United States of America, is to-day honoring itself by voluntary contributions to make a national monument to his memory. This is unnecessary in a national monument to his memory. This is unnecessary in a way, because the great monument to Theodore Roosevelt will be neither of bronze nor granite, but the enduring estimate of the men and women and children of the United States of America. [Applause.] While he was always a partisan in politics and therefore stoutly met with divergent opinions among others, there never has been any divergent opinion as to the Americanism of Theodore Roosevelt. [Applause.] So his country will honor him, and now the Congress of the United States, or this branch of it, by a resolution seeks to provide a simple honor to his widow. One of the things which really endeared Theodore Roosevelt to the American people, the one thing which chains him to their hearts, is the fact of his great love and affection for his wife and for his children, four of whom went into the service of the United States, and one of whom died the death of a hero on the fields of France. This small tribute to this great, whole-hearted, home-loving family man, Theodore Roosevelt, is as little as we can do. It is true that Mrs. Roosevelt does not need the money. She does not need the pitiful franking privilege, but we are following logiclative approaches that the second but we are following legislative precedent, and it is a small and deserved recognition to the beloved wife of this beloved American. [Applause.]

Mr. STEENERSON. The gentleman from Texas says that Congress was blameworthy for not giving ex-President Roosevelt a chance to go to France, and I say that that point is not well taken because Congress did pass the act authorizing Mr. Roose-velt to go abroad to fight the battles of the country in France.

I was talking about the Democrats who Mr. BLANTON. voted against it.

Mr. CANDLER. I voted for it. Mr. STEENERSON. The blame does not rest with the legis-lative branch but with the executive branch, if there is any blame anywhere. Mr. Chairman, I yield two minutes to the gentleman from Georgia [Mr. CRISP].

Mr. CRISP. Mr. Chairman, it will always be one of my regrets that I had never the privilege of meeting the late President Theodore Roosevelt. While we differed politically, I always admired him very much as an American citizen and as a great man. He was intensely devoted to our country and ready at all times to make any sacrifice for it. He plead for the privilege of fighting in France for the land he loved, but was not permitted to do so, though I voted to permit him to go. The citizens in my State to-day, and they are nearly all Democrats, are contributing to raise a fund to honor this great patriot. The most prominent men in the various communities of my district are in charge of the plans to raise money to erect a memorial to the late President Roosevelt. Our people are happy in having the privilege to contribute to this noble cause. It is customary for this honor to be conferred upon the widow of the President of the United States, and as a Georgian, as a Democrat, it will afford me very great pleasure to vote for the resolution to give Mrs. Roosevelt I know I voice the sentiment of my district. [Applause.]

The Clerk read the bill as follows:

A bill (H. R. 7138) granting a franking privilege to Edith Carow Roosevelt. Be it enacted, etc., That all mail matter sent by the post by Edith Carow Roosevelt, widow of the late Theodore Roosevelt, under her written autograph signature, be conveyed free of postage during her natural life.

Mr. BLANTON. Mr. Chairman, I offer the following preferential amendment:

The Clerk read as follows:

Page 1, strike out the enacting clause.

Mr. BLANTON. Mr. Chairman, I am ready to go as far as any man in this House to do honor to our great ex-President Theodore Roosevelt. I am willing, when it comes to giving proper credit to this great American citizen, to go down into my own pocket as far as any man of my means will go and take my own money that belongs to me, to dispose of as I have a right,

to control absolutely-I am willing to go as far as any of you of similar financial means in building a proper memorial to this great man's memory, but when it comes to taking something out of the Treasury of the United States, whether it is a gift of \$5,000 per annum or a special franking privilege, I am opposed to it, when in doing so we are singling out one prominent citizen to make public gifts to and forgetting many others who have given their all for their country.

As I say, there will be no man in this House of equal financial ability with myself who will give more than I will out of his own pocket to the Roosevelt memorial fund. But that is not the question. I am afraid that there are some gentlemen here in this Hall who are a little careful of their own funds but who are less careful when they are voting public funds out of the Treasury, with respect to bills that we are continually passing here on the floor of the House with 35 or 40 Members present when they are voted on in the committee and when the roll is first called for in the House. That is the point I am making. I want to say that Mrs. Roosevelt did not need the \$5,000 per annum. She probably did not want it. She does not need this franking privilege. I dare say she does not want it, and I say that instead of picking out one person here and there among the great individuals of this Nation and making special gifts out of the Public Treasury to them, let us do honor first to the men who have come back from France, who risked everything over there, who risked their lives on the firing line, who gave everything on God's earth to the cause of our country. We have not done anything for them. We have not yet even had a bill presented to this House for consideration to do justice to the men in khaki who have fought and bled and died for that flag, and I say we ought to consider them first.

Mr. WALSH. Mr. Chairman, I rise in opposition to the amendment of the gentleman from Texas [Mr. BLANTON].

I have had occasion to admire the sturdy character of the gentleman from Texas during his career in this House, and I know he is not afraid to stand up for his convictions.

The idea of extending this franking privilege to the widow of the deceased former President is not that the privilege is something that is needed, but it is a courtesy in the nature of a tribute, and I think the gentleman from Texas will conclude that it would be in rather poor taste for the Congress of the United States at this particular time, having extended this courtesy to the widows of other distinguished Presidents, suddenly to refuse to do so in this case. It is a privilege that will not cost the Government very much, no matter how extensive may be the correspondence of the person to whom the privilege is given, nor will it make very much difference in the receipts of the Post Office Department, if one wishes to consider it upon such sordid grounds. I believe, Mr. Chairman, that if the boys who went to France, who have returned here either maimed and wounded or free from wounds, were asked what they thought of the Congress of the United States extending this privilege to the widow of one of the greatest Americans who have adorned the pages of our history during their lifetime, they would say with one accord, "Grant the privilege!" [Applause.] I do not believe that we can afford to refuse to grant it.

I am a little bit sorry that the gentleman from Texas, in this particular instance, has expressed himself just as he has, because I know the gentleman to have a generous heart, and I know him to have a sense of righteousness, and usually he has excellent judgment.

Mr. HUDSPETH. Will the gentleman yield?

Mr. WALSH. I yield to the gentleman.

Mr. HUDSPETH. I want to state, as a man born and raised in Texas, and who has held office in that State for 20 years, that I believe 99 per cent of the people of Texas would be opposed to the amendment offered by my colleague [Mr. BLANTON]. [Applause.]

Mr. WALSH. I believe that, and I think very likely the gentleman from Texas himself, upon calm reflection and further sober consideration, will perhaps agree that it would be unwise sober consideration, will perhaps that we would be lacking in for the House at this time, and that we would be lacking in good taste to withhold this courtesy, particularly now, when on next Monday, throughout the length and breadth of this land, in the schools and pulpits and market places and homes of this country, the name and memory of this great American will be revered by all our people.

So I hope the gentleman will ask unanimous consent to withdraw his motion and let us pass this bill by a unanimous vote and say to the people of the land that we are glad in their name to extend this courtesy to Mrs. Roosevelt, and pay this humble tribute in so doing to the memory of our former President, that Mr. STEENERSON. Mr. Chairman, I ask for a vote. Mr. HUMPHREYS. Mr. Chairman, may the amendment be

again reported?

The CHAIRMAN. Without objection, the Clerk will again report the amendment offered by the gentleman from Texas.

There was no objection; and the Clerk again reported the amendment offered by the gentleman from Texas [Mr. BLANTON].

Mr. GREEN of Iowa. Mr. Chairman, I move to strike out the last word. I think the gentleman from Texas [Mr. BLANTON] has forgotten to some extent his own duties and the duties of this House when he offers the amendment which is now before us. Ever since this Congress was created it has exercised this power, and often found it proper to reward great men of the Nation and commemorate their memory in the manner which is now being done. If this were not the duty of Congress, if it were not one of its privileges, we would not have recently erected that great memorial which has been constructed to the memory of Abraham Lincoln. We do this not with our money but with the money of the people of the United States, and for and in their behalf. So now, when this Nation will soon be paying its tribute to the memory of this great American, we here in Congress on behalf of the Nation should express the sentiments which show how highly his memory is regarded by our people. This is but a little thing, and yet it goes far to show the world that Congress and the people of this country have not forgotten this great man—author, scientist, soldier, statesman, and, above all, an American. Whatever may have been his faults, and, like all great men, he had them, no man of this age has been more distinguished, and few, if any, have left such an impress upon social conditions. He numbered among his friends the great men of his day, and at the same time no man ever had a larger following among the masses of the people. To his other qualities he united that of a leader, whose voice and pen commanded hosts of devoted adherents. His restless and determined energy kindled a fire in his soul which all too soon consumed his strength, and the great man is gone. We know not who can fill his place, but we should at least make some public acknowledg-ment on behalf of the Nation. The bill as it stands is the very least that we ought to do, and the Nation will approve it.

Mr. STEENERSON. Mr. Chairman, I ask for a vote.

The CHAIRMAN. The question is on the amendment offered by the gentleman from Texas.

The question was taken; and on a division (demanded by Mr. FERRIS) there were-ayes 1, noes 103.

So the amendment was rejected.

Mr. EDMONDS. Mr. Chairman, I move that the bill be laid aside with a favorable recommendation.

The motion was agreed to.

Mr. EDMONDS. Mr. Chairman, I move that the committee do now rise and report the bills with the amendments to the with the recommendation that the amendments be House. agreed to and that the bills amended and unamended do pass.

The motion was agreed to.

Accordingly the committee rose; and the Speaker having resumed the chair, Mr. REAVIS, Chairman of the Committee of the Whole House, reported that that committee had had under consideration bills on the Private Calendar, and had directed him to report back to the House the bills H. R. 683, 946, 644, with amendments, and the bills H. R. 909 and 7138, without amendments, with the recommendation that the amendments be agreed to and that the bills amended and unamended do pass.

Mr. EDMONDS. Mr. Speaker, I call up the bill H. R. 683, for the relief of William E. Johnson, with an amendment, and move the previous question on the bill and amendment to final passage.

The previous question was ordered.

The SPEAKER. The Clerk will report the bill.

The Clerk reported the title of the bill.

The SPEAKER. The question is on agreeing to the committee amendment.

The amendment was agreed to.

The SPEAKER. The question is on the engrossment and hird reading of the bill.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed.

On motion of Mr. HAYDEN, a motion to reconsider the vote by which the bill was passed was laid on the table.

Mr. EDMONDS. Mr. Speaker, I ask unanimous consent to take up out of order the bill H. R. 7138, granting the franking privilege to Edith Carow Roosevelt.

The SPEAKER. The gentleman from Pennsylvania asks unanimous consent to take up out of order the bill H. R. 7138. s there objection?

There was no objection. Mr. EDMONDS. Mr. Speaker, I move the previous question on the bill to final passage.

The previous question was ordered.

The SPEAKER. The Clerk will report the bill.

The Clerk reported the title of the bill.

The SPEAKER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed and read a third time, and was read the third time.

The SPEAKER. The question is on the passage of the bill. The question was taken, and Mr. BLANTON demanded a division. The House proceeded to divide.

Mr. BLANTON. Mr. Speaker, I make the point of order that there is no quorum present. The SPEAKER. The gentleman from Texas makes the point

of order that there is no quorum present. The Chair will count.

Mr. BLANTON (interrupting the count). Mr. Speaker, at the request of our leader, I withdraw the point. The SPEAKER. The gentleman from Texas withdraws the point of order that there is no quorum present. The question

is on the passage of the bill.

The question was taken, and the bill was passed. Mr. EDMONDS. Mr. Speaker, I ask consideration of the bill H. R. 946.

The SPEAKER. The Clerk will report the bill by title. The Clerk read as follows:

A bill (H. R. 946) for the relief of James A. Showen.

Mr. EDMONDS. Mr. Speaker, I move the previous question on the bill and amendment to final passage.

The previous question was ordered.

The amendment was agreed to.

The bill as amended was ordered to be engrossed and read a third time, was read the third time, and passed.

Mr. EDMONDS. Mr. Speaker, I ask consideration of the bill H, R. 644.

The SPEAKER. The Clerk will report the bill by title. The Clerk read as follows:

A bill (H. R. 644) for the relief of Oscar Smith.

The amendment was agreed to.

The bill as amended was ordered to be engrossed and read a third time, was read the third time, and passed.

Mr. EDMONDS. Mr. Speaker, I ask the immediate considera-tion of the bill H. R. 909. The SPEAKER. The Clerk will report the bill by title.

The Clerk read as follows:

A bill (II. R. 909) for the relief of Ellen Agnes Monogue.

The bill was ordered to be engrossed and read the third time, was read the third time.

The SPEAKER. The question is on the passage of the bill. The question was taken; and the Speaker announced the ayes seemed to have it.

On a division (demanded by Mr. BLANTON) there were-ayes 51, noes 5.

So the bill was passed.

On motion of Mr. EDMONDS, a motion to reconsider the votes by which the several bills were passed was laid on the table.

Mr. BLANTON. Mr. Speaker, I make the point of order that there is no quorum present.

Mr. JOHNSON of Washington. Will the gentleman withhold that for a moment?

Mr. BLANTON.

I withhold it. Washington. Mr. Speaker, I ask unanimous Mr. JOHNSON of Washington. Mr. Speaker, I ask unanimous consent that the title of the bill H. R. 6289, acted upon favorably a short time ago by the House, be changed so as to conform to the text, the text having been amended in the committee and adopted in the House.

The SPEAKER. The gentleman from Washington asks unanimous consent that the title of the bill referred to be amended to conform to the text. Is there objection? [After a pause.] The Chair hears none.

Mr. RUBEY. Mr. Speaker, I ask unanimous consent to extend my remarks on the conference report on the Post Office increase bill.

The SPEAKER. Is there objection? [After a pause.] The Chair hears none.

Mr. CRISP. Mr. Speaker, I ask unanimous consent to revise and extend my remarks made on the bill just passed, granting the franking privilege to Mrs. Roosevelt. The SPEAKER. Is there objection to the request of the gen-

tleman from Georgia? [After a pause.] The Chair hears none. Mr. GREEN of Iowa. Mr. Speaker, I make a similar request. The SPEAKER. Is there objection? [After a pause.] The

Chair hears none.

CASE OF VICTOR L. BERGER, OF WISCONSIN.

Mr. DALLINGER, by direction of the special committee appointed under the authority of House resolution 6, concerning the right of Victor L. Berger, Representative elect from the State of Wisconsin, to be sworn in as a Member of the Sixtysixth Congress, submitted a privileged report, which was re-ferred to the House Calendar and ordered to be printed.

CONTESTED-ELECTION CASE OF CARNEY AGAINST BERGER.

Mr. DALLINGER, by direction of the Committee on Elections No. 1, submitted a privileged report in the contested-election case of Joseph P. Carney v. Victor L. Berger, from the fifth congressional district of the State of Wisconsin, which was referred to the House Calendar and ordered to be printed.

ADJOURNMENT.

Mr. EDMONDS. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 5 o'clock and 24 minutes p. m.) the House adjourned until Saturday, October 25, 1919, at 12 o'clock noon.

EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of Rule XXIV, executive communications were taken from the Speaker's table and referred as follows:

1. A letter from the Secretary of War, transmitting prelimi-nary examination of Bayou Texar, Fla. (H. Doc. No. 271); to the Committee on Rivers and Harbors and ordered to be printed.

2. A letter from the Secretary of the Navy, transmitting a tentative draft of a bill to promote the efficiency of the United States Navy (H. Doc. No. 272); to the Committee on Navai Affairs and ordered to be printed.

3. A letter from the Secretary of the Navy, transmitting esti-mate of appropriation required for the drainage of Margarita Island Swamp (H. Doc. No. 273); to the Committee on Naval Affairs and ordered to be printed.

4. A letter from the Secretary of the Navy, transmitting tentative draft of a bill regarding the Naval Reserve Force of the United States Navy (H. Doc. No. 274); to the Committee on Naval Affairs and ordered to be printed.

REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS.

Under clause 2 of Rule XIII, bills and resolutions were severally reported from committees, delivered to the Clerk, and referred to the several calendars therein named, as follows

Mr. CAMPBELL of Kansas, from the Committee on Rules, to which was referred the resolution (H. Res. 358) for the immediate consideration of the House committee substitute for S. 2775, reported the same without amendment, accompanied by a report (No. 409), which said resolution and report were referred to the House Calendar.

Mr. GOULD, from the Committee on the District of Columbia, to which was referred the bill (H. R. 10137) to amend an act entitled "An act to classify the officers and members of the fire department of the District of Columbia, and for other purposes," approved June 20, 1906, and for other purposes, reported the same without amendment, accompanied by a report (No. 410), which said bill and report were referred to the Committee of the Whole House on the state of the Union.

Mr. NOLAN, from the Committee on Patents, to which was referred the bill (H. R. 9023) to give effect to certain provisions of the convention for the protection of trade-marks and commercial names, made and signed in the city of Buenos Aires, in the Argentine Republic, August 20, 1910, and for other purposes, reported the same without amendment, accompanied by a report (No. 411), which said bill and report were referred to the Committee of the Whole House on the state of the Union.

Mr. MORIN, from the Committee on Military Affairs, to which was referred the bill (S. 2494) to transfer the tract of land known as the Lighthouse Reservation at North Point, Md., from the jurisdiction of the Department of Commerce to the jurisdiction of the War Department, reported the same without amendment, accompanied by a report (No. 412), which said bill and report were referred to the House Calendar.

Mr. DALLINGER, from the Committee on Elections No. 1, to which was referred the contested-election case of Carney against Berger, submitted a report (No. 413) thereon, which said report was referred to the House Calendar.

He also, from the select committee on the right of seat of Victor L. Berger, submitted a report (No. 414) thereon, which said report was referred to the House Calendar.

CHANGE OF REFERENCE.

Under clause 2 of Rule XXII, committees were discharged from the consideration of the following bills, which were referred as follows

A bill (H. R. 9903) granting an increase of pension to Charles W. Bryant; Committee on Invalid Pensions discharged, and referred to the Committee on Pensions.

A bill (H. R. 5886) granting an increase of pension to Jacob W. Cline; Committee on Pensions discharged, and referred to the Committee on Invalid Pensions.

PUBLIC BILLS, RESOLUTIONS, AND MEMORIALS.

Under clause 3 of Rule XXII, bills, resolutions, and memorials were introduced and severally referred as follows:

By Mr. CRISP: A bill (H. R. 10155) to deport from the United States certain aliens who withdrew their declaration of intention to become citizens to evade military service, and to suspend all immigration to the United States until January 1, 1930; to the Committee on Immigration and Naturalization.

By Mr. NOLAN: A bill (H. R. 10156) to provide for the establishment, operation, and maintenance of foreign-trade zones in ports of entry of the United States, to expedite and encourage foreign commerce, and for other purposes; to the Committee on Ways and Means.

By Mr. MASON: Resolution (H. Res. 359) expressing the sympathy of the House of Representatives for the Korean people; to the Committee on Foreign Affairs.

By Mr. WILLIAMS: Resolution (H. Res. 360) for appointment of a special committee to consider and report on the various bills pending in the House providing for benefits to ex-service men of the late World War; to the Committee on Rules.

By Mr. MONTAGUE: Joint resolution (H. J. Res. 240) to provide for the return of the dead bodies of soldiers of the American Expeditionary Forces buried in France; to the Committee on Military Affairs.

PRIVATE BILLS AND RESOLUTIONS.

Under clause 1 of Rule XXII, private bills and resolutions were introduced and severally referred as follows:

By Mr. ASHBROOK: A bill (H. R. 10157) granting an increase of pension to Michael Young; to the Committee on Invalid Pensions.

By Mr. BLAND of Indiana: A bill (H. R. 10158) granting a

pension to Addison Inman; to the Committee on Pensions. By Mr. COOPER: A bill (H. R. 10159) granting a pension to Harriet E. Ritter; to the Committee on Invalid Pensions.

By Mr. CROWTHER: A bill (H. R. 10160) granting an in-crease of pension to John W. Lane; to the Committee on Invalid Pensions.

By Mr. DICKINSON of Missouri: A bill (H. R. 10161) granting an increase of pension to James M. Turley; to the Committee on Invalid Pensions.

By Mr. ELLIOTT: A bill (H. R. 10162) granting an increase of pension to Benjamin T. Pool; to the Committee on Invalid Pensions.

By Mr. EVANS of Nebraska: A bill (H. R. 10163) granting an increase of pension to August Clair; to the Committee on Invalid Pensions.

By Mr. JOHNSON of Washington: A bill (H. R. 10164) granting an increase of pension to George Knaggs; to the Committee on Invalid Pensions.

By Mr. KEARNS: A bill (H. R. 10165) granting a pension to William J. Shannon; to the Committee on Invalid Pensions. By Mr. KENNEDY of Rhode Island: A bill (H. R. 10166)

granting an increase of pension to Bonus W. Fontain; to the

Committee on Invalid Pensions. By Mr. McFADDEN: A bill (H. R. 10167) granting an increase of pension to Morton Brandemere; to the Committee on Invalid Pensions.

By Mr. HILL: A bill (H. R. 10168) granting an increase of pension to Louis K. Lewis; to the Committee on Invalid Pensions.

By Mr. MEAD: A bill (H. R. 10169) granting a pension to Edward G. Ast; to the Committee on Pensions. By Mr. NEWTON of Missouri: A bill (H. R. 10170) granting

an increase of pension to Helen Fitton; to the Committee on Pensions.

By Mr. RICKETTS: A bill (H. R. 10171) granting an increase of pension to Sinclair Binkley; to the Committee on Invalid Pensions.

By Mr. TAYLOR of Tennessee: A bill (H. R. 10172) granting a pension to Joseph H. Sampson; to the Committee on Pensions. Also, a bill (H. R. 10173) granting a pension to Mike Cat-

tarini; to the Committee on Pensions. By Mr TEMPLE: A bill (H. R. 10174) granting an increase

of pension to William Dewalt; to the Committee on Invalid Pensions.

By Mr. VESTAL: A bill (H. R. 10175) granting an increase of pension to Letitia A. Clifford; to the Committee on Invalid Pensions.

Also, a bill (H. R. 10176) granting an increase of pension to Levi Welch; to the Committee on Invalid Pensions. Also, a bill (H. R. 10177) granting a pension to Catherine

McDaniel; to the Committee on Invalid Pensions. Also, a bill (H. R. 10178) granting a pension to Ralph Erwin;

to the Committee on Pensions,

By Mr. WILSON of Illinois: A bill (H. R. 10179) for the relief of John M. Green; to the Committee on Military Affairs.

By Mr. MASON. Resolution (H. Res. 361) for the relief of Angie Medbury, widow of David W. Medbury, late an employee of the House of Representatives; to the Committee on Accounts.

PETITIONS, ETC.

Under clause 1 of Rule XXII, petitions and papers were laid on the Clerk's desk and referred as follows:

By Mr. ASHBROOK: Petition of the City Council of Ashland, Ohio, and of the Harry Higgins Post of the American Legion, favoring an embargo on sugar and the continuance of food administration control for 1920; to the Committee on the Judiciary.

By Mr. DARROW: Petition of the committee on currency and banking of the Philadelphia Board of Trade for the abolition of the Office of the Comptroller of the Currency, etc.; to the Committee on Banking and Currency.

By Mr. FOCHT: Papers to accompany H. R. 8594, granting a pension to Mrs. Susan Hixson; to the Committee on Invalid Pensions.

Also, papers to accompany H. R. 10118, granting an increase of pension to George B. Yocum; to the Committee on Invalid Pensions.

Also, papers to accompany H. R. 9548, granting a pension to Jemima Trueax; to the Committee on Invalid Pensions. By Mr. LINTHICUM: Petition of W. M. McCormick,

Baltimore, Md., relative to the strike in the lower New York Harbor; to the Committee on the Judiciary.

By Mr. MEAD: Petition of Foster-Milburn Co., of Buffalo, N. Y., protesting against the passage of Senate bill 2904; to the Committee on Interstate and Foreign Commerce. By Mr. NELSON of Wisconsin: Petition of Wisconsin Daily

League, in regard to increasing facilities for news service across the Pacific Ocean between the United States and the Far East; to the Committee on the Merchant Marine and Fisheries

By Mr. TIMBERLAKE: Petition of the Denver Civic and Commercial Association, favoring vocational training for disabled soldiers, sailors, and marines; to the Committee on Education.

By Mr. YATES: Petition of Glaser, Crandell Co. and Gulbransen-Dickinson Co., Chicago, Ill., protesting against the closed shop; to the Committee on Labor.

Also, petition of Smurr & Kamen Co., Chicago, Ill., protesting

against the closed shop; to the Committee on Labor. Also, petition of C. F. Baum & Co., Chicago, Ill., protesting against agitation indorsed by organized labor concerning right of employer to contract with employees; to the Committee on Labor.

Also, petition of the Sipp Machine Co., Paterson, N. J., protesting against additional power being given to the Federal Trade Commission; to the Committee on the Judiciary.

Also, petition of Rockford Manufacturers' and Shippers' Association, Rockford, Ill., urging the passage of House bills 5011, 5012, and 7010; to the Committee on Patents.

Also, petition of John Brennan & Co., Detroit, Mich., protest-ing against granting more authority to the Federal Trade Com-mission; to the Committee on the Judiciary.

Also, petition of Wire Wheel Corporation of America, Chicago, Ill., urging the passage of House bills 5011, 5012, and 7010; to the Committee on Patents.

Also, petition of Woman's City Club, of Chicago, Ill., urging the passage of House bill 2492 and Senate bill 1737, relative to rank of United States Army nurses; to the Committee on the Military Affairs.

Also, petition of Progressive Lodge No. 440, International Association of Machinists, Rockford, III., against enactment of law to punish strikers by fine and imprisonment; to the Committee on the Judiciary

Also, petition of Montana State Press Association, Great Falls, Mont., indorsing the present second-class postage law and opposed to its repeal; to the Committee on the Post Office and Post Roads

Also, petition of Illinois Agricultural Association, Chicago, favoring the Capper-Hersman bills, providing amendment to Clayton antitrust act giving farmers' organizations the right to bargain collectively without fear of prosecution; to the Committee on the Judiciary.

Also, petition of Bayonne Steel Casting Co., Bayonne, N. J. protesting against additional power being given to the Federal Trade Commission; to the Committee on the Judiciary.

Also, petition of United Brotherhood of Maintenance of Way Employees and Railway Shop Laborers, Detroit, Mich., protesting against the Cummins bill; to the Committee on Interstate and Foreign Commerce,