# NATIONAL BUREAU OF STANDARDS REPORT 

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## THE RELIABIIITY OF MEASURED VALUES -

FUNDAMENTAJ CONCEPTS
by

Churchill Eisenhart

## U. S. DEPARTMENT OF COMMERCE NATIONAL BUREAU OF STANDARDS

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## Churchill Eisenhart

## Statistical Engineering Laboratory


*Talk presented in the Symposium on Precision, Accuracy and Statistical Method, before the American Society of Photogrammetry, Washington, D.C.s 10 January 1952.

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## FOREWORD

This is the text of an invitea address，＂The reliability of measured values－fundamental concepts，＂presented by Dr．Churchill Eisenhart，Chief of the Statistical Engineering Laboratory（Section 3 of Division IIs Applied Mathematics）of the National Bureau of Standardes in the Symposium on Precim sion，Accuracy，and Statistical Method，sponsored by the American Society of Photogrammetry as part of the program of its 18th Annual Meeting，held in Washingtons DoCos on 9－11 January 1952.

Included here also（pp．33－43）are comments on Dr． Eisenhartis address by Mro Amrom Ho Katz（Chief Physicist， Photographic Laboratory，Air Materiel Command，Wrightopatterson Air Force Base，Dayton，Ohlo），who organized and served as chairman of the Symposium，and by Captain Oliver S Reading （Chief，Dlvision of Photogrammetry，U。S．Coast and Geodetic Survey，Washington 25，D。Co），together with DroEisenhartis replies to the questions raised．

This material will be published in due course in the American Journal of Photogrammetry as a part of the Proceed－ ings of the Symposium。

A．V。Astin
Acting Director
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## THE RELIABILITY OF MEASURED VALUES－

FUNDAMENTAL CONCEPTS

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Today I plan to discuss some fundamental concepts that have to do with measurement．You will notice that my remarks are highly statistical because I discovered some years ago that the theory of measurement is intimately tied up with statistical concepts and methods．It was as an undergraduate major in mathematical physics at Princeton University that $I$ first began to give serious attention to the theory of meas－ urement，and especially to that part of the subject known as the＂theory of errors．＂I had done a little reading on the theory of errors in connection with my undergraduate courses in physics，had found the subject rather dulls and very likely would have given it no further consideration had it not been for the influence of Dro Edward U。Condon，then
(1930-1937) associate professor of physics at Princeton, more recently Director of the National Bureau of Standards (19451951), and now Director of Research and Development at the Corning Glass Works.

Dr. Condon, learning from one of my other professors that I had shown some interest in the theory of probability, suggested that I take a second look at the theory of errors after familiarizing myself with soms of the more recent developments in statistical theory and methodology. To punctuate his suggestion loaned me his personal copy of a then little known book by R.A. Fisher, Statistical Methods for Research Workers (Edinburgh: Oliver Boyd, lst ed. 1925 ; 11th ed., 1950). After perusing this rolume for quite gome time I rew turned to Dr. Condon with (a) a confession to the effect that I had been unable to determine the mathematical basis of much that I had read in this book, and (b) a conviction that, assuming this book to be sound, it carried a great message to experimental physicists and chemists who conduct and interpret experiments involving only a small number of observations and that a "transiation of its message should be made available to physical scientists without delay. Dr. Condon replied that, with regard to the difficulty experienced in fathoming the mathematical basis of the book. I was not alone; that he believed the book to be sound; and "How about my undertaking the transiation? That was the beginning。 As my first effort, I wrote, in my junior year at Princeton, an essay
entitled＂A Discussion of＇Studentis＇Method for Testing the Significance of a Small Number of Observations＂（For this essay Mr．Eisenhart was awerded the William Marshall Bullitt Pris in Mathematics，by Princeton University，in June 1933． EDITOR．）I have been working on various facets of the ＂translation＂ever since，gaining，in the process，I believe， somewhat greater insight into the theory of measurement as a whole。

Before delving into fundamental concepts and principles of the theory of measurement as $I$ see it，I wish to tell a story that has at least two messages for us here today：The story has to do with Coca－Cola vending machines on a particu－ lar Pacific island serving as a military base。 These machines， unless empty，would automatically emit one bottle of Cocamcola for each nickel inserted in the slot provided．But the costs had risen and bottles of Coca－Cola，according to the story， were now to be retailed at 6 cents a bottle．Unfortunately， the machine would accept only nickels．Experience revealed that the GI＇s would not put a penny in every instance into a little box that was placed there for the purpose．The mili＝ tary police did not have enough staff to have somebody posted there to see that the GI＇s did put a penny in the box．So， an operations analyst on the post was called in for advice． He had a statistical flavor in his background．He said that they should simply fill the machine up，but on the average put an empty bottle in every sixth place。 In this way empty
bottles will be arranged in the machine at random - the perfect strategy. If the empties were arranged in a systematic way, clever GIPs would wait until somebody had bought an empty bottle and then they would charge the machine, and their enthusiasm added to his fury might be too much for the machine. By putting empties in at random, nobody could outguess the machine and all would be on an equal footing. The operations analyst certainly solved the selleris problem, in the sense that the seller was golng to get his money - 6 cents per full bottle on the average - but he didn't have much of a heart for the purchasers on the other end of the deal. You may say that everything was all right, because everyone who used the machine would be fairly treated in the long run - provided he bought enough Coca-Colas - and by the strong law of large numbers the heavier the drinker, the more nearly certain that he would be getting cokes for 6 cents per drink. But the fellow on the island for just one day, with only one nickel to spend, he is either going to be lucky or unlucky. What about him? Is he treated fairly?

This story has two messages for us: First, correctnesis on the average does not guarantee satisfactory outcomes in individual cases. Thus, a single obseryation, or the average of only two or three, should not be used as if it were the average of a great many, without careful justification. Second, a consultant should consider his clientis problem in its entirety, and help reach a full solution that is "pest ${ }^{\text {月 }}$
from his elient's viewpoint - he should not foist upon his client a clever solution to only a part of the problem, leaving the client to take the rap unprotected when the "worst" eventuality actually happens. Some treatments of the theory of errors falls, I fear, in this latter category.

Now, with these casual introductory remarks off my chest, I must buckle down to the serious business of my assigned topic -

What is measurement? Briefly stated, measurement is a process consisting of a sequence of steps or operations that yield as an end result a number that serves to represent the amount, the degree, extent, magnitude, or quantity of some property of a thing - a number that provides an answer to the question "how much? for someone to use for a specific purpose. The purpose for which the answer is needed determines the method of measurement employed; that is, the sequence of operations by which the number is to be obtained; and also the precision and accuracy that are requisite.

When a magnitude is determined by the use of instruments whose indications yield directiy the numerical value of the magnitude, the process is called direct measurement; and the result obtained, a direct measurement. Examples are: measurement of a length by a scale, of mass by a balance, of electrical resistance by a. Wheatstone bridge, and of period of time by a clock. On the other hand, when determination of the magnitude(s) of one or more directlymeasured quantities that
bear a known relationship to the quantity under investigation, the process is called indirect measurement; and the result obtained, an indirect or derived measurement. If, for example, the volume of a spherical ball is computed from a direct measurement of its diameter, by means of the formula $V=\pi D^{3} / 6$, the result is a derived measurement. If, on the other hand, the volume were determined by measuring directly, with a graduated vessel, the volume of Ixquid it displaces from a filled container, the result would be a direct measurement, even though arrived at by a roundabout procedure. Today I shall limit my discussion, for convenience, to direct measurements, and direct-measurement processes.

A directmeamurement process is essentially a production process, the "product" being the numbers, that is, the measo urements, it yields. There are two aspects of this process, the quantitative and the qualitative. The quantitative aspere consists of the readings or the observations themselves, which are the end product of the process and are in the form of numbers. The qualitative aspect consists of the manipulation of an instrument (or apparatus) and the taking of readings by someone, or by an automatic recording device, under prescribed conditions in accordance with specific instructions (i.e., rules of procedure). Thus, the factors that enter into the measurement of any quantity are the observer-apparatus combi nation employed (ioe., the person(s), the apparatus, and .11 the auxiliary materials, such as reagents, sources of
illumination，etc．），the conditions under which the measure－ ment operations are carried out，and the instructions followed． 1

A characteristic of direct measurement is the disagree ment of repeated measurements of allegedly the same quantity． Experience shows that repeated measurement of the same magnio tude generally results in a series of non－identical numbers． To explain these discordances we introduce the concept of errors，which we interpret to be the manifestations of varia－ tions in the execution of the process of direct measurement resulting from ${ }^{9}$ the imperfections of instruments，and of the organs of sense，＂and from the impossibility of achieving（or even specifying with a finfte number of words）the ideal of perfect control of conditions and procedure．

It is，of course，highly desirable that our measurements be reliable，by which I mean not that they are totally free from error－this we can never achieve－but simply that such errors as they do contain are negligible in the sense that decisions or conclusions based upon the measurements as they stand will not differ in any important respect from the decisions or conclusions that would follow if the errors they contained could be and were removed．？／
I／For an excellent discussion of the qualitative aspects of measurement from an operational point of view，see W．A。 Shewhart，Statistical Method from the Viewpoint of Quality Control（edited by W。Edwards Deming），The Graduate School， U．S．Department of Agriculture，Washington，1939，p． 130 ffo
2 Compare Shewhart，Ioc．eito，Rule $I$（p．88）and Rule 2 （p．92）。

The degree of reliabllity required of a set of measurements depends primarily on the uses for which they are intended, but one should not ignore the requirements of other uses to which they are likely to be put. A set of measurements whose reliability is unknown is worthless; worse, it may be dangerous. A man is to be pitied who must of necessity reach a decision in some matter and to guide him has only data of inadequate or unknown reliablitty. In such a case he is forced to act much as did Stryming in Chapter VI of Kipling's story Captains Conarageous: "Steyning tuk him for the reason that the thief tuk the hot stove. bekaze for there was nothing else that season. ${ }^{\text {a }}$

The reliabillty of a set of measurements as a basis for decision in some particular respect is, strictiy speaking, unknowable, but can usually be inferred - but not without some risk of being incorrect - from the estimated precision and conjectured. Inmits to the possible bias, that is, from the inferred accuracy, of the prosess by which the measureo ments were obtained. By the bias, or systematic error of a direct-measurement process we mean the magnitude of its tendency to measure something other than what was intended: by its precision, the closeness together, that is, the degree of agreement amongst, repeated measurements of the same fixed quantity: and by its accurscy, the comprehensive term, the closeness of such measurements to the actual magnitude concerned. It is most unfortunate, I feel, that in popular
parlance we often talk of "accuracy and precision" because accuracy includes "precision, but the converse is not necessarily true. It is less confusfng, therefore, if we taik about mutually distinct concepts such as precision and bias (or systomatic error, as it is often termed, with less stigma, perhaps). Indeed, if I succeed today in accomplisho ing no more than making clear to Jou the distinction between these three terms - precision, bias, and acouracy our time together, I feels will have been went spent。 I hope, however, to accomplish a bit more t time permits. The distinction between accuracy and precision ss applied to measurement, measuroment processes, and measuring instrum ments, is as follows:
(1) The accuracy of a measurement process pertains to degree of conformity to the turuth of measurements generated by repeated appiications of the process under fised circumstances.
(2) The precision of a measurement process pertains solely to the degree of conformity of the measurements among themselres; and hence to the degree of their cone formity to the average vaiue characteristic of the process in the particular circumstances concerned, quite irrespective of whether this average value is or is not the ptrue value?.

In other words, accuracy refers to the closeness of the meas. urements to the "true value: closeness to some reference
or standard walue accepted as the truth whereas precision refers merely to their closeness together. Thus, accuracy expresses a relation to a value external to the measurement process: precision, to a value internal to the process.

An accurate method of measuring some quantity is, therefore, a method that is both acealee and unbiased, in the sense that it yields measurements that are closely clustered and centered on the itrue value". (Such a situation is portrayed. in the upper leftohand quadrant of figure 1o) If the measurements iare closely clustered, but centered on some value other than the "true value', then the method is precise, but biased, and hence inaccurate. (The upper right-hand quadrant of Figure 1 portrays such a situation.) If the measurements are widely scattered, but nevertheless are centered on the 'true value, the method is unbiased. but imprecise, and hence inaccurate. (This situation is depicted in the lower lefthand corner of Figure 1.) Finally, if the method is both biased and imprecise, it is a fortiori inaccurate. (The lower right-hand quadrant of Figure I illustrates this situation。)3/

From what I have just said, however, I most certainly do not want you to infer that an unbiased procedure is always to be preferred to a biased one. Indeed, a procedure with a small bias and a high presision can be more accurate than an
$\sqrt[3]{\text { You will. I believe, find that the foregoing distinctions }}$ are consistent with those drawn between accurate and precise in the synonymic article that appears under Wcorrect in Webster's New International Dictionary.


INTER-RELATIONS 0 F
BIAS. PRECISION \& ACCURACY

FIGURE 1.


unbiased procedure of low preceision. (See Figure 2.) It is important to realize this, for in practical life it is often far better to always be quite close to the true value than to deviate all over the place in individual cases but be strictly correct on the average。 Consider carpentry: I sinm cerely doubt whether even the best of carpenters hit nails with absolutely no bias (up, down, right, or left) on the average; but good carpenters surely donit miss the nail altogether very often; and are certainly to be preferred to an imprecise but well balanced novice who hits most every spot within six inches of the nail, with absolutely no bias in the long run, but rarely if ever hits the nail itself. This we must remember: in practical iffe we rarely make a very large number of decisions of a given type wo cant wait to be right on the average our decisions must stand up in indio Vidual cases as often as posstble?

Despite the foregoing, freedom from bias, that is, free⿻ dom from "large' bias, is a desirable characteristic of a measurement process. After all we want our measurements to yield us a determination that we can use as a substitute for the unknowr value of a particuiar magnitude whose value we need for some purpose we don 0 want a determination of the value of some other magnitude whose relation to the one we need is indefinitely know.

It is clear from what I have said earlier that the probw lem of bias, or systematic ercor would be licked if we could be sure that a particular directmeasurement process measured exactly what was intended. This goal is in effect achieved in the writing of performance specifications for materials and products by including within the performance specifica tion itself a detailed specification of how a particular magnitude is to be measured, or by referencing a specific method of measurement given in some supplementary document, and then accepting the method of measurement so prescribed as defining the "true value" of the quantity concerned for the purposes of the performance specification itself. Thus, in the Specie fications for Government Synthetec Rubbers, the tolerances stated for the "Viscosities" of the several synthetic rubbers relate to "viscosity" as defined by the method of measurement spelled out in detail elsewhere in these Speoffications; and, in the new Federal Speciflcation for ${ }^{\text {PR Rubber; Cellular。 Latex }}$ Foam, it is stated that latex foam rubber shall show a comm pression set not greater than 20 percent when tested as deso cribed in [Section] 433," which is entitled "Compression set" and states that the compression set shall be determined ass described in method 11005 of Federal Specification ZZaR-601: Rubber Goods; General Specifications (Methods of Physical Tests and Chemical Analyses)。

This operational approach to the definition of the true values of physical and chemical quantities brings us, however, face to facs with another fundamental question: in what sense can we say that a particular directomeasurement process de= fines an unique magnitude, the value of the quantity so detere mined, when experience shows that repeated application of the process under fixed circumstances yields a sequence of nono identical numbers? What is the value thus defined?

The answer takes the form of a postulate about directmeasurement processes that has been expressed by $N$ 。Ernest Dorsey (on p. 4 of his "Velocity of Light," Transactions of the American Philosophical Society, 34, l-109, October 1944) as Tollows:

> MThe mean of a family of measurements of of a number of measurements of a given quantity carried out by the same apparatus, procedure, and observer approaohes a definite value as the number of measurernents is indefinitely increased. otherwise, they could not propero ly be called measurements of a given quantity. In the theory of errors this IImiting mean is frequentiy called the true value, although it bears no necessary rolation to the true quae gitum to the actual value of the quantity that the observer deaires to measure. This has often confused the unwary. Let us call it the limiting mean.

In my lectures at the National Bureau of Standards, and elsewhere, I have termed this or rather a slightly rew phrased version of it a the Postulate of Direct Measurement. A mathematical justification for it can be found in the Strong Law of Large Numbers, a theorem in the mathematical theory of probability discovered during the present century.

Furthermore, consideration of the conditions under which the Strong Law is valid furnishes an indication of the circum stances under which the Postulate of Direct Measurement is likely to be effective in practice.

It will suffice here today for us to note that the sole aim of the Postulate of Direct Moasurement is axiomatic ac= ceptance of the existence of a limit approached by the arithmetic mean of a finite number n of measurements generated by any direct-measurement process as $n \Rightarrow c 0 ;$ and it should be noted that it says nothing on how the "best" estimate of this limiting mean is to be obtained from a finite number of such observations. The Postulate is an answer to the need of the practical man for a justification of his desire to consider the sequence of non-identical numbers that he obtains when he attempts to measure a quantity aby the same method under like circumstances ${ }^{81}$ as pertaining to a single magnitude, in spite of the evident discordance of its elements. The Postulate aims to satisfy this need by telling him that if he were to continue taking more and still more measurements or observations "by the same method under like circumstances ${ }^{\text {" }}$ ad infin itum, and were to calculate thoir cumulative arithmetic means at successive stages of this undertaking, then he would find that the successive terms of this sequence of cumulative arithmetic means would settle down to a narrower and ever narrower neighborhood of some definite number which he could then accept as the walue of the magnitude that his first set
of measurements or obseryations were striving to express.
The foregoing can be expressed mathematically as follows:
 number of successive measurements by a given directomeasurem ment process under certain specified circumstances. Let

$$
\begin{equation*}
x_{i 1}, x_{12}, \ldots \tag{1}
\end{equation*}
$$

denote the sequence of measurements so generated. Conceptually at least, this sequence could bs continued indefinitely. LikeWise, on different occasions we might start a new sequence, using the same messurement procedure and applying it under the same fixed set of circumstances. Each such fresh "start" would correspond to a different *alue of "i。" If, as we shall assume, the measurement process concerned whon applied under these circumstances obeys the Strong Law of Large Numbers, ioe., if the Postulate of Direct Measurement is applicable, it follows that we may expect the sequence of cumulative arithmetic means on the ith occasion, namely.

$$
\begin{equation*}
\bar{x}_{i n}=\left(x_{i 1}+x_{i 2}+\ldots+x_{i n}\right) / n,(n=1,2, \ldots), \tag{2}
\end{equation*}
$$

to converge to $\mu$, a number that constitutes the limiting mean associated with this directmmeasurement process under the circumstances concerned, but independont of the "occasion, that is, independent of the value of lifo The strong Law of Large Numbers (see, for example, William Feller, An Introduco tion to Probability Theory and its Applications, vol. I, New York: John Wiley \& Sons, Inc., 1950, p. 207) does not guarantee that the sequence (2) for a particular value of $i$ will
converge to pas the number of observations $n$ on this occasion tends to infinity, but simply states that among the family of such sequences corresponding to a large number of different starts, $(i=1,2, \ldots)$, the instances of non-convergence to $\mu$ will be rare exceptions. In other words, in practice one is almost certain to be working with a "good" sequence one for which (2) would converge to pis the number of observations were continued indefinitely - , but "bad" occasions can occur, though rarely. Thus, the Postulate of Direct Measurement expresses something better than an "on-the-average" property - it expresses an "in-almostallmeases property. Furthermore, this limiting mean $\mu$, the value of which each individual measurement $x$ is trying to express, can be regarded as the mean or "center of gravity" of the infinite conceptual population of all measurements $x$ that might conceivably be generated by the directomeasurement process concerned under the specified circumstances.

With this as background, we are now in a position to consider the mathematical definition of the precision of a directmeasurement process under a fixed set of circumstances. By definition, the precision of the process has to do with the closeness together of the individual measurements generated by the process under these fixed conditions. Otherwise expressed, it has to do with the closeness together of the two individual measurements constituting an arbitrary pair. Let us assume for the moment that under the circumstances chosen
the directmeasurement process gives rise to a sequence (1) of completely homogeneous measurements = the full meaning and import of this qualification will become apparent as we proceed. Let us now consider the individual measurements (1) to be grouped arbitrarily into pairs giving rise to the derived sequence of differences

$$
\begin{equation*}
d_{1}, d_{2}, \ldots, d_{n}, \ldots \tag{3}
\end{equation*}
$$

where the additional subscript i has been omitted for convenience. Some of these differences will be positive, and others negative, and it is not difficult to show that whatever be the (finite) value of the iimiting mean $\mu$ associated with the sequence (1), the Iimiting mean $\delta$ associated with the seo quence of dis, (3), will be identically 0 . Consequentiy, the limiting mean of these differenees is utterly useless as a measure of compactness of the original sequence (1)。 On the other hand, it is clear, I believe, that just as each individual measurement $x$ is striving to express the value of the limiting mean $\mu$, so also is each of the differences $d$, if its sign be neglected, striving to express the characteristic spread between two arbitrary measurements $\mathbb{Z}$.

To get rid of the signs of the dis, let us therefore, consider instead of (3) the sequence

$$
\begin{equation*}
d_{1}{ }^{2}, d_{2}^{2}, \ldots, d_{n}^{2}, \ldots \tag{4}
\end{equation*}
$$

of the squares of the se differences between arbitrary pairs. It is not difficult to determine conditions on the
measurements themselves, that is the $X^{1} s$, sufficient to ensure that the sequence (4) of the $\mathrm{d}^{2}$ is values will also obey the Strong Law of Large Numbers, and be associated with a limiting mean, say $\Delta^{2}=2 \sigma^{2}$, where $\sigma$, termed the standard deviation of the measurements themselves (the X0s), is simply the radius of gyration of the aforementioned infinite population of x -values about its centor of gravity $\mu$. In other words, $\sigma^{2}$ is simply the average value of $(x-p)^{2}$ in this infinite conceptual population of possible measurements z. Since the precision of the process obviously decreases as the value of ofereases, and vice versa, it is natural to take some inverse function of $\sigma$ as a measure of precision. Thus, Gauss (c.f. Gauss, Theoria Motus Corporum Coelestium In Sectionibus Conicis Solem Ambientium, Hamburg, 1809, Article 178) adopted as his modulus of precision the quantity $h$ $=I / \sigma \sqrt{2}$, which we see to be the square root of the reciprocal of the limiting mean of the $d^{2}$ sequence (4).

Mathematically the foregoing discussion can be carried out equally well in terms of the absolute (unosigned) values of the dis, instead of in terms of their squares. Such an ap proach, however, has severai disadwantages. In the first place, the limiting mean, say $\delta 0$, with a sequence analogous to (3) but in wich the signs of the dis are ignored, has a less vivid geometrical - or should I say mechanical - inter= pretation than has $\sigma ;$ and $\delta 0$ works out to be equal to $a \sigma_{0}$ where the constant adepends on the particular functional
form of the distribution of the measurements $x$ about their Iimiting mean pio Secondly, as we shall now see, components of error are additive in terms of squared quantities such as $\sigma^{2}$, so that in this sense $\sigma^{2}$ is a more appropriate measure of the dispersion of the $x^{0} s$ about their Iimiting mean $u$ than is $\sigma$ itself or any constant mutiple of it.

In the foregoing we assumed for convenience that the inm dividual measurements forming the sequence (1) were completely homogeneous. In practice this is rarely the case and a more common situation is that in which a sequence (I) consists of a series of sections" with the measurements in any one section being homogenecus with respect to each other, and pairm wise more close together on the awerage than two measurements one of which comes from one seation and the other from another. In the simplest of such cases, in we form a sequence such as (4) composed of the squares of differences between arbitrary pairs of measurements from within each of the respective sece tions, then the limiting mean of such a sequence of $d^{2} 0 s$ will be of the form $2 \sigma_{W}{ }^{2}$, where $\sigma_{W}{ }^{2}$ is the withinagroup variance. If, on the other hand, we form arbitrary pairs consisting of one measurement from each of two different gections, then the limiting mean of a sequence of such $d^{20}$ will be of the form $2\left(\sigma_{W}^{2}+\sigma b^{2}\right)$ where $\sigma b^{2}$ is the betweencgroup variance.

In such a situation, if $\bar{x}_{n}$ is in fact the average of a total of $n=k m$ measurements, composed of $m$ measurements from each of $k$ different sections, then over a (infinftely) large
number of such experiments，io＊o，different＂starts，the average value of $\left(\bar{x}_{n} \times \mu_{2}\right)^{2}$ will be
（5）$\frac{1}{k}\left(\sigma_{b}^{2}+\frac{\sigma_{w^{2}}^{2}}{m}\right)$ ，
from which it is clear that，if $\sigma_{b}^{2}$ is at all sizeable com－ pared to $\sigma_{w}{ }^{2}$ ，then $\bar{x}_{n}$ ，for fixed $n=k m$ ，will have greater precision if based on a large number $k$ of different sections， with only a small number 留 of values fromeach section。 The foregoing can be interpreted，I belleve，in the lann grage of your science，as I understand it，somewhat as follows： Let ${ }^{\text {msections }}$ correspond to different prints from a photoo graphic negative so that measurements within a particular ＂section＂are repeated determinations of the distance between two points on the ground，say，as determined through succes－ sive measurements of this distance on this single print．Iet us now suppose further that there are two points on the first， the distance between which on the ground is accurately know， having been determined to everybody＇s satisfaction with suffi－ cient accuracy by the man on the ground with the invar tape and other auxiliary apparatus of a professional surveyor． Let the true value of this distance be denoted by $X$ and let us suppose that the problem is to determine the distance bow tween two other points，the trus yalue of which is，say，Y。 One method of doing this would be to make successive indepeno dent measurements $x_{1}, x_{2}, x_{3}, \ldots 0, X_{m}$ of the distance between the two standard points on the photographic print，and an
equal number of independent measurements $X_{1}, X_{2}, \ldots . y_{m}$ of the distance between the other two points on this same photographic print. One could then take as an estimate of $Y$ the quantity

$$
\begin{equation*}
Y=X+(\bar{y}-\bar{x}) \tag{6}
\end{equation*}
$$

where $\bar{y}$ and $\bar{x}$ are the averages of the $y$ and $x$ determinations respectively, which we assumb are all mutually independent and have precision implied by individual variances of $\sigma_{w}{ }^{2}$. The variance of $Y$ as an estimator of $Y$ will then be $2 \sigma_{W}{ }^{2} / m$ 。 However, $Y$ may be a biased estimator of $\mathrm{I}_{\mathrm{y}}$, the magnftude of the bias, $\beta_{1}$, being a property of this first print. One could check this latter by calculating a $Y_{i}$ from each of kifferent plates ( $i=1,2, \ldots 0, k$ ) and then checking to see whether the quantity

$$
\begin{equation*}
\sum_{i=1}^{k}\left(Y_{1}-\bar{Y}\right)^{2} /(X-1) \tag{7}
\end{equation*}
$$

where $\bar{Y}$ is the average of the $Y_{i,}$ is significantly larger than $2 \sigma_{w} 2 / m$. If it is significantly too large - and we have statistical tests for answering this question - then we must conclude that (6) is not an estimator of $\frac{2 \sigma_{w}{ }^{2}}{m}$ of $\sigma_{b}{ }^{2}+\frac{2 \sigma_{w}^{2}}{m}$. where $\sigma_{b}{ }^{2}$ denotes the variance of the biases $\beta_{1}, \beta_{2}, \ldots$ about their limiting mean $\beta \%$, say. The bias of the photom print method is measured by $\beta \%$. In such a case the variance of the over-all average $\bar{Y}$ obtained from all prints will be given by

$$
\begin{equation*}
\frac{1}{k}\left(\sigma_{b}^{2}+\frac{2 \sigma_{w}^{2}}{m}\right) \tag{8}
\end{equation*}
$$

Where the additional " $2^{89}$ in comparison to (5) comes from the fact that on each print the comparison of measurements on two different distances is involved. Clearly, whether it is desirable to take a large nuxiter of measurements on only a few prints, or only a few measurements on each of a large number of prints, will depend on the relative magnitudes of $\sigma_{b}^{2}$ and $\sigma_{W}{ }^{2}$. Furthermore, it is evident that instead of considering different prints from the same photographic plate, one might consider instead different photographic plates obtained on different filghts over the region by an airplane, and so forth and so on.

In applied science one often speaks of repeating the determination of some quantity. In a setting such as the foregoing one should be ciear on exactly what one means by a Mrepetition." Does it mean more measurements of the same kind on the same print by the same observermequipment-procedure combination, or would the same observer-equipmentwprocedure combination be employed using different prints; or, would various but equivalentlyotrained observers be employed with the same or similar equipment, using the same or similar prom cedures, at the same or various places, using the same or different prints, from the same or different negatives; and so forth? Clearly it is not possible to talk ambiguously about the precision of a particular method of measurement
without indicating the character of the＂repetitions＂involved in generating the sequence of like measurements with respect to which the＂precision＂is supposed to spply．

There is also the problem of how to proceed in making ＂repeated measurements so that the results obtained will be independent in the statistical sense；if one is measuring the distance between two points on a print with the same calibrated scale over and over again，it is exceedingly difficult，if not impossible，to obtain independent readings unless one deliber ately introduces a random positioning of the scale in each instance．AIternatively，we might use a series of different graduated scales of the same general type but which had differ－ ent calibration corrections．In this way one might help the ＂rounding errorsi and＂reading errors＂to balanee out．The use of measuring rods with unevenly spaced scale divisions for this purpose was discussed by P。C。Mahalanobis，FoR．S．a in a lecture at the National Bureau of Standards，on November 13．1946；a summary of his lecture will be found in the ASMM Bulletir for January 1947 ，pp．64－66．I commend this matter to your attention．

Finally，I feel that a few words are in order on the subo ject of＂true value。 Earlier in discussing the bias of a directomeasurement process I remarked that the bias is defined to be the difference，say，$\mu \infty \tau$ ，between the value $\mu$ that the process measures－its limiting mean－and the true value， T．This immediately raises the question：How is the troue
vaiuel of a property or characteristic derined?
To answer this question we begin first by noting with P. W. Bridgman that a properiy or characteristic of the physical world is defined, in the last analysis, by specification of a method of measuring its quantity:
"What do we mean by the length of an object? We evidently know what we mean by length if we can tell what the length of any and every object is, and for the physicist nothing more is required. To find the length of an object, we have to perform certain physical operations. The concept of length is therefore fixed when the operations by which length is measured are ifixed; that is, the concept of length involves as much as and nothing more than a set of operations by which length is determined. In general, we mean by any concept nothing more than a set of operations: the concept is synonymous with the corresponding set of operathe operations are actual physical operations. namely, those by which length is measured; or if the concept is mental, as of mathematical continum ity, the operations are mental operations, namely those by which we determine whether a given aggregate of magnitude is continuous... We must demand that the set of operations equivalent to any con cept be a unique set, for otherwise there are possibilities of ambiguity in practical applications which we cannot admit."

$$
\begin{aligned}
& \text { (P.W. Broidgman, The Logit of Modern Physics, } \\
& \text { Macmillan, New York, } 1927, \text { pp. } 5 \text { and } 6 . \text { ) }
\end{aligned}
$$

It should be clear to us from what Bridgman has said that if all of you and I are to agree on what is meant by the length of this blackboard along its lower edge, then we must first come to an agreement on a sequence of operations that is to be taken as defining the concept of "ength in this case. This done, the true value of the length of this blackooard along its lower edge will then be uniquely determined by the limiting

## BACKGROUND

Experience, Purpose, Accepted Scientific Theory (Mathematical, Physical, Biological, etc., Principles and/or Laws)


Abstract Operational Definition of EXEMPLAR PROCESS

REAL LIFE PROCESS

Statement of What to do, When, How and Under What Conditions, Including What Corrections to Apply in Order to Bring Into Close Harmony with Abstract Exemplar Process
mean associated with the agreedmpon procedure. In brief, as W. Edwards Deming has observed, the true ralue of a characterm istic is in fact defined by agreement among experts on an EXEMPLAR PROCESS for measurement of the characteristic. (Wo Edwards Deming, Some Theory of Sampling, John Wiley \& Sons, New York, 1950, pp. 15-17.)

Dro Deming actually use, the term "preferred procedure" and notes that a preferred proeedure is distinguished by the fact that it supposedly gives on would give results nearm est to what are needed for a partioular end; and also by the fact that it is more expensive, on more time-consuming, or even impossible to carry outg and "as a preferred procedure is always subject to modification or obsolescence, we are forced to concluae that neither the accuracy nor the bias of any procedure can ever be known in a logical sense. The preo cision of a random or stable procedure, however, may be measured and known."

As I see it, the evolution of areal-life direct-measurem ment process is essentially as shown in Figure 3. From exm perience we are aware of recognizable changes in things going on about us, and we say that these take place with the passage of time we have a "feel" for what we mean by time; "we can talk about it with one snother, etc.; but we find ourselyes beset with meny difficulties when we try to define exactly what we mean by time " If we try very hard to define time, we will find that we wind up by agreeing that we accept the
successive occurrences of certain recognizable events as "measuring" the passage of "time" For example, we may note the accumulation of sand in the bottom chamber of an hourglass, or we may count the oscillations of a pendulum, as in a grandfatheris clock, or the oscillations of an atomic system as in an "atomic clock。" Similariy, with regard to length。 We are aware of the experience of the separation of objects in space. From our study of Euclid we feel that we have "knowledge" of the meaning of the "length of a line, that is, of the distance between two points; but remember that Euclid was wreting abo stract mathematics and not physics. If we ask so simple a question as what is the "Iength of this blackboard along its bottom edge, we find that all ssems to be very clear until we begin to get pickayune about ito If our knowledge of physics goes only so far as awareness of molecules, we may say that the "outside point" at the $\dot{l} \theta \mathrm{f}$ t end is by definition the outsidemost point on the leftmost molecule. Then someone rushes into the room and tells us about the Mendelian theory of inm heritance. We listen attentively, turn this new idea over in our minds, and say to ourselves, "Very interesting, but it does not seem to have any bearing on how we ought to define length." Then, we are told, perhaps about atomic theory, and this definitely worries us, for we see that we will now have to define the endpoint on the left as the center, say, of the leftmost electron of the outermost atom - but this brings up new difficulties, for the electron is whirling around and not
staying in any one place, so we will have to take the outer. most point of its path. But how are we going to see it, be= cause if we shine some light over here, the light "waves" or "particles, "according to what you are believing this morning, will push the electrons out of their normal courses and so when we try to see the outside point we move it. Clearly this is getting us nowhere rasts

We therefore pull ourselves up to a halt with a reminder that we wanted to know the 暗ength of the blackboard along the bottom edge there for a purpose: so that we could cut off a board of the right "length and nail it on there to form a chaik tray. We then call on experience again. We have seen yardsticks or metersticks lying around, and so from these we abstract the coneept of a rigid bar ideally marked out with graduations that are perfectiy equidistant apart, the space between $\ddagger$ wo such gredrations being one unit of mlength." Fine: All we have to do now is count how many units of length there are in the bottom edge of this blackboard. So we try it. We find that it is between 205 and 206 units, say. A unit is rather large, so that a half or a quarter unit would look unsightly sticking out endwise on the blackboard, so we subdivide our "unit, or use some other ingenious means of getting a finer distinction. The purpose at hand determines how far we attempt to proceed with this business of making finer and finer distinctions. If our bar has been lying on the radiator so that each of the "units" on it has grown a
little and is really bigger than a real unit, and the lumber is outdoors in the cold, so that our bar will shrink and have "units" that are really too small when we take it outdoors to measure the lumber, then we apply temperature corrections based on physical theory. And so forth and so on. I believe you get the idea. I can hardy make it more precise than this in the time I have here.

The important thing is to let the purpose determine the refinement that you are willing to to. And one should keep in mind not only the imnediate purpose but also other uses to which the result might be put.

For example, I am told that the makers of topographic maps from onotherground surveys generally draw in the contour Iines by intuition and the general "reell of the landscape as they stand there looking at it. The resulting contours may be adequate for some purposes, but not for all. The following story has always amused me in this connection: The elevation of Shongum Lake in New Jersey was determined a good many years ago by C. C. Vermeule to be 698 feet. On the other side of the mountain east of the lake, he sketched in a ravine using uniformly interpolated contours between two roads along whith levels were run, and which the ravine cuts across. Years later a reservoir was built in this ravine to supply the insane asylum near Morris Plains, New Jersey: and in subssquent maps the reservoir was sketched in. This reservoir, from the adja= cent contours on such maps, had an apparent elevation of 640
feet. In consequence someone got the idea of building a gravity feeder line from Shongum Lake, via a nearby saddle point, to the reservoir, so that the Lake could be used to supplement the reservoir. Unfortunately, a special survey revealed the actual height of the reservoir to be about 720 feet quite a bit higher than the 640 feet suggested by the contours - so that the wates from the reservoir would have, in fact, flowed into the Laire: Photogrammetry, I am tolds provides a means of drawing in numerous contours quite accus rately, and at much less eost than by ground survets. Letis hope that you succeed in making them accurate enough for all uses likely to be madr of them.

# SUPPLEMENTARY DISCUSSION 

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(Following Mrr. Bicking's Paper)
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MR. KATZ:

I wonder if Captain Reading would like to say something about this whole business. I referred earlier to the fact that, by and large, European photogrammetrists are very much concerned with statistical method, and the theory of errors. On numerous occasions they have pointed out that, with always present exceptions, we over here have not yet seen fit to apply these things to American photogrammetry。 CAPTAIN READING: That is quite correct. I think we in photogrametry in the United States have not had time to study the theory of measurement. We have been mystified a bit by the second diagram of the four drawn by Dr. Eisenhart. Dr. Eisenhart seemed to prefer the narrow range with bias to a truer average with wider dispersed values.

There has been a tremendous amount of publication and discussion in the past that has failed to register or strike home - largely because of differences in terminology and lack of agreed-upon definitions for these terms. Clarification of our terms would get us talking the same language. I remember inn 1948 the Europeans seemed to set great store on trying to run down the difference between systematic and accidental errors. The theory seemed to be that there was some
distinction that should be made between the two and then we had the process nicely corrected and were doing the most efficient thing. But the reason we have been skeptical about applying all these mathematical and statistical methods is because we were always stopped by this type of question: should we spend our money on first order theodolite observations that are read to one second, or should we spend our money running photograph after photograph through a coordinate setting machine and repesting flight after flight in the air when we can read say to only 12 seconds. Now most of us have said that we would use the theodolite and forget about the trips through the plotting machine and through the air.

But there is a very real need to know just exactly where to draw the line, because sometimes we are up against the situation where one approach is very expensive and the other much less so.

I would like to ask Dro Eisenhart to clarify this pref= erence for the narrowed spread with bias over the unbiased wider spread. What are the criteria you use to know which is better?

DR. EISENHART: I'd certainly better clear this up. The comparison and choice that I made is really only available when you have some very fine measurement procedure an exemplar procedure - that all will agree yields at least in the limit - the ${ }^{3 n}$ true Walue ${ }^{\text {W }}$ of the magnitudes concerned. You see in Figure 2 there is a mark on the horizontal axis to
indicate the "true value" and you have to know where that value is in order to be able to decide whether a given distribution of readings is centered on that point, or near to it, or far from it. For example, if you axe working on certain kinds of ground surveys, there are very likely some types of distances on the ground that all will agree that the fellow on the ground with an invar tape can measure more accurately than a fellow can from an aerial photograph made from 40,000 feet. If you have such a method of measurement, which may be very expensive but which professionals in the field agree upon as giving you what we will call the "true value, then this can serve as our reference system. Suppose now that we have two alternative inexpensive methods where one of these tends to yield more widely dispersed values but without bias - that is individual measurements obtained by this procedure are widely dispersed but as a group are centered upon the true value. This situa. tion is represented diagramatically by the flatter curve in Figure 2. With this method if you took, say, 100 readings, the average would be almost certain to be very close to the true value: but a single reading, or even an average of say five readings, would have a good chance of being quite far off. The other of these inexpensive methods, we assume, is characo terized by the taller of the two curves in Figure 2, that is, individual readings by this method are hardly dispersed at all, but they have a little bias. Now it is clear from the figure, I believe, that if cost or time or some other restriction
limited us to a single reading, then we would have a much better chance of getting a reading close to the true value by using this second method than we would have with the first. On the other hand, since this second more precise procedure has a small positive bias, the average of a large number of readings by this method will be almost certain to be too high. Now here is the important point: if the cost per reading is the same for either of these two procedures, and if neither cost nor time place a severe limit on the number of readings that you may take, then there will be a number of readings $n_{0}$ such that for averages of $n_{0}$ or more readings the probability of such an average being within $\pm \varepsilon$ of the true value, for any assigned $\varepsilon>0$, will be greater, ioe。 eloser to I, for the rirst method me one with more widely dispersed individual values - than for the second: indeod, as the number of observations averaged together tends to infinity, this probability will tend to $I$ for the first method, and to 0 for the second method for all values of $\varepsilon$ less than the magnitude of the bias of the second method. On the other hand, as we have already seen, for only single readings, or averages of small numbers (much) less than $n_{0}$, the second method may put answers closer to the bullis-eye. If there is difference in cost per reading with the two methods, then the same principles apply, although the computation may be slightly more difficult: if, say, one can take ten readings with the widely-dispersed unbiased method for the same cost as a single reading by the
narrow biased method, then it may, perhaps, be the case that averages of five readings by the narrowly-dispersed biased system would have a greater probability of being closer to the true value than would averages of 50 readings by the widely $=$ dispersed unbiased method; but the situation may be reversed in the case of averages of 500 readings by the une biased method with the wide dispersion and 50 readings by the biased system of narrow dispersion. I hope that I have succeeded in making clear to you that there are certainly circumstances where one might do well to choose the second biased method in consequence of its small bias in relation to its high precision, even though it will tend to shoot uphill a bit.

I don't want you to focus too much of your attention on this question of biased versus unbiased, for bias or absence of bias is only important insofar as it affects accuracy the important thing is accuracyb A method of measurement that yields accurate determinations of a quantity a also provides a means of obtaining accurate determinations of functions of a. Thus, if $\beta=f(a)$, and a is an accurate determination of $a$, then $b=f(a)$, the derived value, will likewise be an accurate determination of $\beta$; but, in general, if a is an unbiased determination of $a, b$ will be a biased determination of $\beta$. It may be possible to derive from a an unbiased determination or $\beta$, say $b^{8}$, but $b^{1}$ may have somewhat less precision than $b$ and possibly, as a consequence, less accuracy.

For example, suppose that the problem is to determine the area of a circle and that this is to be done by measuring its diameter. Suppose that the true area is $\frac{\pi D^{2}}{4}$. Now suppose further than your diametermeasurement method is unbiased, and individual diameter measurements d are normally distributed about $D$ with variance of $\sigma^{2}$ 。 Then, given $n$ independent diam eter measurements $d_{1}, d_{2}, \ldots 0, d_{n}$, the average of these $n$ measurements, ${ }^{\text {d, will be an mionsed estimator of } D \text {, with }}$ variance $\frac{\sigma^{2}}{n}$. The square of $w$ however, will be an unbiased determination not of $D^{2}$, but of $D^{2}+\frac{\sigma^{2}}{n}$ : and be distributed about this latter magnitude with variance $\frac{4 D^{2} \sigma^{2}}{n}+\frac{2 \sigma^{4}}{n^{2}}$, under the assumption that the dis are normally distributed about $D$. Since

$$
s^{2}=\sum_{i=1}^{n}(d-d)^{2} /(n \infty 1)
$$

is an unbiased estimator of $\sigma^{2}$, one could obtain an unbiased determination of $D^{2}$ by subtracting $\frac{s^{2}}{n}$ from the square of $\tilde{d}$. but the price of this adjustment would be to add to the fore $=$ going expression for the varlance of the square of $\bar{d}_{\text {, }}$ an additional term $\frac{2 \sigma^{4}}{n^{2}(n-1)}$. Since $\underline{n}$ or some higher power of it appears in the denominator of all of the terms of the foregoo ing expressions except the term in $D^{2}$ alone in the first ex. pression, it is clear that these problems of bias and corrections for it (with a consequent inflation of the variance) 211 become unimportant if we use a large enough number of
observations $n$ in the first place. Furthermore, even for small values of $n$ we might not wish to apply the foregoing correction to the square of $\bar{d}$ for the following reason: If, as we have assumed, the distribution of individual diameter determinations $d$ is symmetrical with respect to the true diameter $D$ - we have actually assumed that the distribution of $\alpha$ is normal about $D$ - values of $\bar{d}$ greater than $D$ and values of $\bar{d}$ less than $D$ will occur equally often in practice in the long run. Also, for any sensible combination of $\underline{\sigma}$ and $n$, negative values of $\alpha$ ought not to occur in practice, so that the square of $\bar{d}$ will exceed $D^{2}$ as often as it is less than $D^{2}$ in the long run. In consequence, we may say the $\pi(\bar{d})^{2} / 4$ is a probability-wise unbiased estimator of the true area. CAPTAIN READING: I wonder if you would clarify the distinco tion between the types of errors that you mentioned $-\mathrm{pre-}$ sumably when you had some means of measuring, of determining the bias, you have what we call a systematic error, and you can eliminate it if you have some means of measuring the factor that put that error in there. Observations also contain what the Europeans call accidental errors, which they try to distinguish and separate out. I think that there is here some distortion of terms. I wonder if yourd care to clarify the definition of them. It seems to me that you left out somes thing about accidental errors. I think that the terms random errors and gross exrors instead of accidental errors might clarify the discussion a lot. Would you mind commenting on this?

DR. EISENHART: I used the term "random errors" to denote what . are often termed "accidental errors" because I feel that the term "random" serves better than does "accidental" to signify the basic concept involved. It is my understanding that "gross errors" is the term used to signify deviations caused by actual blunders or mistakes of the observer, or by departures from the ideal operation of the process of measurement resulting from inattention of the observer to explicit or implicit rem quirements of the instructions. They are primarily "observer errors." "Gross errors" that are discovered tend to be large in magnitude - hence the term.
"Systematic errors" differ in my understanding from "gross errors" through their tendency to persist through several sucm cessive measurements, or perhaps, through an entire series of measurements, whereas the more usual types of gross errors are sporadic in occurrence and affect only a single observation or only a small number of successive measurements. The term "systematic errors" appears to be the general term for errors that manifest themselves as shifts in the central position of the readings, as trends in the readings, or as oscillatory variations in the position of the readings over long or short periods. Systematic errors that persist throughout an entire series of readings are more properiy termed "constant errorso ${ }^{\text {M }}$

A "constant error" may affect just one particular series of measurements by a given direct-measurement process, arising through some fault in the execution of the instructions on
that occasion. If, on the other hand, the "constant error" is in fact "an error of method," resulting in the displacement of the limiting mean pu for that method even when properly applied, from the true value $\mathbb{T}$, then it is in effect a source of bias. The existence of constant errors can at least in principle be detected by taking several series of measurements at quite different times on standard material: but bias which is a characteristic of the method of measurement itself cannot be detected except by comparison of results obtained by different methods of measurement that are assumed (when appropo riate corrections have been applied) to measure the same quantity。

Finally, experience shows that in the absence of gross errors and when all available sources of systematic error have been removed, or their effects eliminated by appropriate corm rections, a sequence of measurements nevertheless exhibits fluctuations that may be considered to be the manifestation of the inherent vicissitudes of many minor uncontrolled factors; that the errors thus generated are unpredictable; and that their causes defy diagnosis and eradication. These "rockbottom" variations behave like a series of random drawings out of a formal mathematical "urn" such as are considered in the theory of probability, and are in consequence termed "random errors." It is only to these random errors that the notion of a "law of error" strictly applies. Furthermore, precision has to do with the effect of these random errors. The probable
error or standard error of an average of the number of readm ings serves only to indicate the character of the uncertainty in this average resulting solely from the effects of the random errors.

It is my opinion that in some quarters there is a tendency to incorporate in the computation of probable errors or stan dard errors, components of error that are estimated magnitudes of the constant error or bias present; and that these should be reported separately and not built into the probable error. Consider the following example: In a particular directmeasurement process the limiting mean $\mu$ is sensitive to the actual diameter of a certain wire where it passes through a hole in the apparatus. The experimenter, realizing that the limiting mean depended upon the diameter of the wire, but not realizing how sensitive it was to this quantity, applied the necessary correction to the average of his measurements, using the nominal diameter of the wire as given on the spool. Some time later he discovered that variations in the dianeter of the wire of the size such as occur along the wire from a single spool are sufficient in magnitude to make an important effect on the result。 Unfortunately, he no longer had at hand the piece of wire used in the earlier experiment. He, therefore, measured the diameter of the wire from his spool at a large number of points along its length, and determined upper and lower limits which he believed would bracket the true diameter of the wire that he actually used. Now it seems to me that
in such a case he should simply compute and report bounds to the possible bias of the end results of the first experiment that may have resulted from his failure to make this more re. fined diameter correction. The actual bias might have been zero - since he may have been lucky and have used a piece of wire that actually had the nominal diameter. He will never know what his actual bias wes, but he can set limits on it. Now I feel that these limits on the possible bias should be recorded as such, and no attempt made to build the added uncertainty into the probable error of the mean that he reported earlier.

If, on the other hand, determination of the actual diameter of the wire is a difficult thing to do, and is so diffio cult that he would not plan to do it habitually in the applications of this method, but instead would simply employ the nominal diameter as a basis for his corrections, then, in evaluating the precision of this method, it would, I feel, be appropriate to compute a component of random error arising from deviations of actual diameters from the nominal in ranm domly chosen pieces of wire, and to incorporate this in his computed or estimated probable error of the procedure. This is a ticklish matter, and I do not want to go into it any further here, but I feel that it does deserve careful attention. No doubt each of you can think of instances of this sort in your own work.

## THE NATIONAL BUREAU OF STANDARDS

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The National Bureau of Standards is the principal agency of the Federal Government for fundamental and appliedresearch in physics, mathematics, chemistry, and engineering. Its activities range from the determination of physical constants and properties of materials, the development and maintenance of the national standards of measurement in the physical sciences, and the development of methods and instruments of measurement, to the development of special devices for the military and civilian agencies of the Government. The work includes basic and applied research, development, engineering, instrumentation, testing, evaluation, calibration services, and various scientific and technical advisory services. A major portion of the NBS work is performed for other government agencies, particularly the Department of Defense and the Atomic Energy Commission. The functions of the National Bureau of Standards are set forth in the Act of Congress, March 3, 1901, as amended by Congress in Public Law 619, 1950. The scope of activities is suggested in the listing of divisions and sections on the inside of the front cover.

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