

DEPARTMENT OF VETERANS AFFAIRS**38 CFR Parts 14 and 36**

[Docket No. VA-2024-VACO-0023]

RIN 2900-AS05**Legal Services, General Counsel, and Miscellaneous Claims****AGENCY:** Department of Veterans Affairs.**ACTION:** Proposed rule; withdrawal.

SUMMARY: The Department of Veterans Affairs (VA) is withdrawing the proposed rule published in the **Federal Register** on November 7, 2024 (89 FR 88192) and proposed amendments to its regulations governing Legal Services, the Office of General Counsel, and Miscellaneous Claims. VA is withdrawing this proposed rule because of ongoing assessments of agency needs, priorities, and objectives.

DATES: The proposed rule published at 89 FR 88192 on November 7, 2024, is withdrawn as of January 27, 2026.

ADDRESSES: The docket for this action is available at www.regulations.gov/docket/VA-2024-VACO-0023.

FOR FURTHER INFORMATION CONTACT: Sharon Weiner, Acting Executive Director, Management, Planning, and Analysis, Office of General Counsel, (202) 461-4995.

SUPPLEMENTARY INFORMATION: In a document published in the **Federal Register** on November 7, 2024, VA proposed amendments to its regulations in 38 CFR part 14 to reflect nomenclature changes regarding employees and groups within the Office of General Counsel and to make other changes intended to further clarify and explain various functions and procedures within the Office of General Counsel. VA also proposed to remove § 36.4321 as a result of proposed revisions to § 14.515(e). VA anticipated incorporating comments into a final rulemaking which would amend its legal services regulations.

VA is withdrawing the proposed rule because of ongoing assessments of agency needs, priorities, and objectives. VA appreciates the public comments submitted and continues to consider the best means of addressing some or all of the issues covered in the proposed rule. If, in the future, VA decides it is appropriate to issue regulations on this topic, VA will do so through a new notice of proposed rulemaking, subject to the requirements of the Administrative Procedure Act, 5 U.S.C. 551, *et seq.*

Signing Authority

Douglas A. Collins, Secretary of Veterans Affairs, approved this document on January 22, 2026 and authorized the undersigned to sign and submit the document to the Office of the Federal Register for publication electronically as an official document of the Department of Veterans Affairs.

Nicole R. Cherry,*Alternate Federal Register Liaison Officer, Department of Veterans Affairs.*

[FR Doc. 2026-01608 Filed 1-26-26; 8:45 am]

BILLING CODE 8320-01-P**POSTAL REGULATORY COMMISSION****39 CFR part 3050**

[Docket No. RM2026-2; Order No. 9433]

Periodic Reporting**AGENCY:** Postal Regulatory Commission.**ACTION:** Notice of proposed rulemaking.

SUMMARY: The Commission is acknowledging a recent Postal Service filing requesting the Commission initiate a rulemaking proceeding to consider changes to analytical principles relating to periodic reports. This document informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* February 23, 2026.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <https://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

FOR FURTHER INFORMATION CONTACT:

David A. Trissell, General Counsel, at 202-789-6820.

SUPPLEMENTARY INFORMATION:**Table of Contents**

- I. Introduction
- II. Proposal
- III. Notice and Comment
- IV. Ordering Paragraphs

I. Introduction

On January 21, 2026, the Postal Service filed a petition pursuant to 39 CFR 3050.11 requesting that the Commission initiate a rulemaking proceeding to consider a proposed change to analytical principles relating to the Postal Service's periodic reports.¹

¹ Petition of the United States Postal Service to Initiate a Proceeding to Change Analytical

The Petition identifies the proposed analytical principles change filed in this docket as modifications to the Revenue, Pieces, and Weight (RPW) reporting methodology for using unadjusted Origin-Destination Information System (ODIS)—RPW statistical sample estimates. Petition, Proposal at 3. Specifically, the Postal Service seeks to change the RPW reporting methodology for measuring the national totals of U.S. Postal Service Mail, Free Mail, and Absentee Ballots.² For these mail categories, the ODIS—RPW sampling estimates would no longer be subject to the Book Revenue Adjustment Factor (BRAF) adjustment. *Id.*

II. Proposal

Background. The Postal Service proposes to exclude ODIS—RPW sampling estimates for U.S. Postal Service Mail, Free Mail, and Absentee Ballots from the BRAF adjustment no earlier than FY 2026, Quarter 2. *Id.* at 3–4. If approved, in the FY 2026 *Annual Compliance Report* (ACR), it would retrospectively revise RPW numbers for FY 2026, Quarter 1 and FY 2025 same period last year (SPLY). *Id.* at 4.

Rationale. The proposed methodology change would stop applying the BRAF adjustment to mail categories sampled through ODIS—RPW that have no associated revenue. *Id.* The Postal Service explains that the purpose of the BRAF is to adjust the ODIS—RPW sample estimates so that the total revenue is equal to the Residual Trial Balance Revenue.³ It states that U.S. Postal Service Mail, Free Mail, and Absentee Ballots do not impact the BRAF because they have zero revenue, and their zero revenues cannot be adjusted by the BRAF. *Id.* at 4. Thus, the BRAF adjustment should not apply to the ODIS—RPW sampling estimates for these mail categories. *Id.*

Impact. To measure the impact of the proposed methodology change, the Postal Service filed the FY 2025 ACR RPW (for the full fiscal year and by quarter) without BRAF adjustments to U.S. Postal Service Mail, Free Mail, and Absentee Ballots and compared them to

Principles, January 21, 2026 (Petition). The proposed change is attached to the Petition (Proposal).

² *Id.* Free Mail includes Free Matter for the Blind and/or Other Physically Handicapped Persons and Free Government Mail. *Id.*

³ *Id.* at 3. Specifically, the BRAF adjusts ODIS—RPW estimates “by the ratio of the Residual Trial Balance divided by the total ODIS—RPW Single-Piece Sampling Revenue (not including Forever Usage) so that the total adjusted ODIS—RPW estimates revenue equals the Residual Trial Balance.” *Id.* at 4. The BRAF also adjusts volume and weight estimates to maintain consistent revenue per piece and weight per piece estimates. *Id.*