

notice and comment requirement that would otherwise apply to this rulemaking, the Regulatory Flexibility Act's flexibility analysis provisions do not apply here.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Pub. L. 104–121), if this rule will affect your small business, organization, or governmental jurisdiction and you have questions, contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section.

Small businesses may send comments to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards by calling 1–888–REG–FAIR (1–888–734–3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

#### *B. Collection of Information*

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

#### *C. Federalism and Indian Tribal Governments*

We have analyzed this rule under Executive Order 13132, Federalism, and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in that Order.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

#### *D. Unfunded Mandates Reform Act*

As required by The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538), the Coast Guard certifies that this rule will not result in an annual expenditure of \$100,000,000 or more (adjusted for inflation) by a State, local, or tribal government, in the aggregate, or by the private sector.

#### *E. Environment*

We have analyzed this rule under Department of Homeland Security Directive 023–01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42

U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment.

This rule involves a temporary safety zone. It is categorically excluded from further review under paragraph L60(a) of Appendix A, Table 1 of DHS Instruction Manual 023–01–001–01, Rev. 1. A Record of Environmental Consideration supporting this determination is available in the docket.

#### **List of Subjects in 33 CFR Part 165**

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

#### **PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS**

■ 1. The authority citation for part 165 continues to read as follows:

**Authority:** 46 U.S.C. 70034, 70051, 70124; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; DHS Delegation No. 00170.1, Revision No. 01.4.

■ 2. Add § 165.T08–1099 to read as follows:

##### **§ 165.T08–1099 Safety Zone; Fireworks Display, Ohio River Mile Marker 73 to 74, Wellsburg, WV.**

(a) *Location.* The following area is a safety zone: All navigable waters on the Ohio River between Mile marker 73 and mile marker 74.

(b) *Definitions.* As used in this section, *designated representative* means a Coast Guard Patrol Commander, including a Coast Guard coxswain, petty officer, or other officer operating a Coast Guard vessel and a Federal, State, and local officer designated by or assisting the Captain of the Port Pittsburgh (COTP) in the enforcement of the safety zone.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part, you may not enter the safety zone described in paragraph (a) of this section unless authorized by the COTP or the COTP's designated representative.

(2) To seek permission to enter, contact the COTP or the COTP's representative on VHF–FM channel 16 or through Marine Safety Unit Pittsburgh at (206) 815–6624. Those in the safety zone must comply with all lawful orders or directions given to them by the COTP or the COTP's designated representative.

(d) *Enforcement period.* This section will be enforced from 11 p.m. on December 31, 2025 until 1 a.m. on January 1, 2026.

**Justin R. Jolley,**

*Commander, U.S. Coast Guard, Captain of the Port MSU Pittsburgh.*

[FR Doc. 2025–23412 Filed 12–18–25; 8:45 am]

**BILLING CODE 9110–04–P**

#### **DEPARTMENT OF HOMELAND SECURITY**

##### **Coast Guard**

##### **33 CFR Part 165**

**[Docket Number USCG–2025–1123]**

**RIN 1625–AA00**

##### **Safety Zone; La Quinta Channel, Ingleside, TX**

**AGENCY:** Coast Guard, Department of Homeland Security.

**ACTION:** Temporary final rule.

**SUMMARY:** The Coast Guard is establishing a temporary safety zone for navigable waters of the La Quinta Ship Channel. The safety zone is needed to protect personnel, vessels, and the marine environment from potential hazards created by the removal of submerged dredge pipeline. Entry of vessels or persons into this zone is prohibited unless specifically authorized by the Captain of the Port, Sector Corpus Christi.

**DATES:** This rule is effective without actual notice from December 19, 2025 through December 24, 2025. For the purposes of enforcement, actual notice will be used from December 18, 2025, until December 19, 2025. The Coast Guard anticipates that this rule will be enforced only one day during this period. The day and time of enforcement will depend on the weather conditions and will be announced to the public in advance.

**ADDRESSES:** To view available documents go to <https://www.regulations.gov> and search for USCG–2025–1123.

**FOR FURTHER INFORMATION CONTACT:** If you have questions about this rule, call or email Lieutenant Timothy Cardenas, Waterways Management, U.S. Coast Guard; 361–244–4784, email [Timothy.J.Cardenas@uscg.mil](mailto:Timothy.J.Cardenas@uscg.mil).

##### **SUPPLEMENTARY INFORMATION:**

##### **I. Table of Abbreviations**

CFR Code of Federal Regulations

COTP Captain of the Port

DHS Department of Homeland Security

FR Federal Register  
NPRM Notice of proposed rulemaking  
§ Section  
U.S.C. United States Code

## II. Background and Authority

The Coast Guard received notification that Callan Marine will be removing submerged pipeline within the La Quinta Channel near Ingleside, TX. Hazards from this project include but are not limited to deployment of heavy equipment which will obstruct vessel traffic, continuous diving operation, and various other activities which create underwater hazards for workers and the public. The Captain of the Port (COTP) Corpus Christi has determined that potential hazards associated with installation of submerged pipeline are a safety concern for anyone within the work area. Therefore, the COTP is issuing this rule under the authority in 46 U.S.C. 70034, which is needed to protect personnel, vessels, and the marine environment in the navigable waters within the safety zone.

The Coast Guard is issuing this rule without prior notice and comment. As is authorized by 5 U.S.C. 553(b)(B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule because it is impracticable and contrary to the public interest. The Coast Guard was notified of this event on December 12, 2025, but we must establish this safety zone by December 18, 2025, to protect personnel, vessels, and the marine environment. Therefore, we do not have enough time to solicit and respond to comments.

For the same reasons, the Coast Guard finds that under 5 U.S.C. 553(d)(3), good cause exists for making this rule effective less than 30 days after publication in the **Federal Register**.

## III. Discussion of the Rule

This rule establishes a safety zone from December 18, 2025, to December 24, 2025. The day and time of enforcement will depend on the weather conditions and will be announced to the public in advance. The safety zone will cover all navigable waters in the La Quinta Ship Channel within the following points: Point 1 at 27°49'26.74" N, 97°13'38.82" W; thence to Point 2 at 27°49'29.86" N, 97°13'29.48" W; thence to Point 3 at 27°49'13.55" N, 97°13'10.17" W thence to Point 4 at 27°49'9.49" N, 97°13'27.31" W; thence returning to Point 1.

## IV. Regulatory Analyses

We developed this rule after considering numerous statutes and Executive orders related to rulemaking.

Below we summarize our analyses based on a number of these statutes and Executive orders.

### A. Impact on Small Entities

The regulatory flexibility analysis provisions of the Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, do not apply to rules that are not subject to notice and comment. Because the Coast Guard has, for good cause, waived the notice and comment requirement that would otherwise apply to this rulemaking, the Regulatory Flexibility Act's flexibility analysis provisions do not apply here.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Pub. L. 104–121), if this rule will affect your small business, organization, or governmental jurisdiction and you have questions, contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section.

Small businesses may send comments to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards by calling 1–888–REG–FAIR (1–888–734–3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

### B. Collection of Information

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

### C. Federalism and Indian Tribal Governments

We have analyzed this rule under Executive Order 13132, Federalism, and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in that Order.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

### D. Unfunded Mandates Reform Act

As required by The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538), the Coast Guard certifies that this rule will not result in an annual expenditure of \$100,000,000 or more (adjusted for inflation) by a State,

local, or tribal government, in the aggregate, or by the private sector.

### E. Environment

We have analyzed this rule under Department of Homeland Security Directive 023–01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment.

This rule is a safety zone. It is categorically excluded from further review under paragraph L60(a) of Appendix A, Table 1 of DHS Instruction Manual 023–01–001–01, Rev. 1. A Record of Environmental Consideration supporting this determination is available in the docket.

### List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

## PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

■ 1. The authority citation for part 165 continues to read as follows:

**Authority:** 46 U.S.C. 70034, 70051, 70124; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 00170.1, Revision No. 01.4.

■ 2. Add § 165.T08–1123 to read as follows:

### § 165.T08–1123 Safety Zone; La Quinta Channel, Ingleside, TX.

(a) *Location.* The following area is a safety zone: The following area is a safety zone: All waters of La Quinta Ship Channel encompassed by a line connecting the following points: Point 1 at 27°49'26.74" N, 97°13'38.82" W; thence to Point 2 at 27°49'29.86" N, 97°13'29.48" W; thence to Point 3 at 27°49'13.55" N, 97°13'10.17" W thence to Point 4 at 27°49'9.49" N, 97°13'27.31" W; thence returning to Point 1. These coordinates are based on World Geodetic System (WGS) 84.

(b) *Definitions.* As used in this section, *designated representative* means a Coast Guard Patrol Commander, including a Coast Guard coxswain, petty officer, or other officer operating a Coast Guard vessel and a

Federal, State, and local officer designated by or assisting the Captain of the Port Corpus Christi (COTP) in the enforcement of the safety zone.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part, you may not enter the safety zone described in paragraph (a) of this section unless authorized by the COTP or the COTP's designated representative.

(2) To seek permission to enter, contact the COTP or the COTP's representative on VHF-FM channel 16 or by telephone at (800) 874-2143. Those in the safety zone must comply with all lawful orders or directions given to them by the COTP or the COTP's designated representative.

(d) *Enforcement period.* This section is effective from December 18, 2025, through December 24, 2025, but will be subject to enforcement one day during this period during the installation of a submerged dredge pipeline. The enforcement day and times will be announced over Channel 16 VHF-FM (156.8 MHz), Broadcast Notices to Mariners, and Safety Marine Information Broadcasts.

**T.H. Bertheau,**

*Captain, U.S. Coast Guard, Captain of the Port Sector Corpus Christi.*

[FR Doc. 2025-23486 Filed 12-18-25; 8:45 am]

**BILLING CODE 9110-04-P**

## LIBRARY OF CONGRESS

### Copyright Office

### 37 CFR Parts 201, 202

[Docket No. 2024-2]

### Group Registration of Two-Dimensional Artwork

**AGENCY:** U.S. Copyright Office, Library of Congress.

**ACTION:** Final rule.

**SUMMARY:** The U.S. Copyright Office is creating a new group registration option for two-dimensional artwork. This option will allow applicants to register up to twenty works published within one calendar year by submitting a single online application with a digital deposit copy of each work. The Office will examine each work to determine if it contains a sufficient amount of creative pictorial or graphic authorship. If the Office registers the claim, the registration will cover each artwork in the group as a separate work of authorship.

**DATES:** Effective February 17, 2026.

**FOR FURTHER INFORMATION CONTACT:** Rhea Efthimiadis, Assistant to the

General Counsel, by email at [meft@copyright.gov](mailto:meft@copyright.gov), or by telephone at 202-707-8350.

### SUPPLEMENTARY INFORMATION:

#### I. Background <sup>1</sup>

The Copyright Act authorizes the Register of Copyrights to specify by regulation the administrative classes of works available for the purpose of registration and the deposit required for each class.<sup>2</sup> The Act also gives the Register the discretion to allow registration of groups of related works with one application and filing fee.<sup>3</sup> Pursuant to her authority to establish group registration options, the Register has issued regulations permitting group registrations for several types of works, including news websites, newspapers, newsletters and serials, unpublished and published photographs, contributions to periodicals, secure test items, works on an album of music, short online literary works, and database updates.<sup>4</sup>

The Office initiated this rulemaking after receiving requests from stakeholders to establish a new group registration option for two-dimensional artwork.<sup>5</sup> Stakeholder groups

<sup>1</sup> Comments received in response to the notice of proposed rulemaking are referenced by party name (abbreviated where appropriate) followed by "Comments." Additionally, this document references a number of prior rulemakings in which commenters have requested group registration, including: 80 FR 23054 (Apr. 24, 2015) ("Visual Works NOI"); 81 FR 86643 (Dec. 1, 2016) ("Group Photographs NPRM"); 83 FR 24054 (May 24, 2018) ("2019 Fee Study NPRM"); 83 FR 52336 (Oct. 17, 2018) ("Registration Modernization NOI"); and 86 FR 70540 (Dec. 10, 2021) ("Deferred Registration Examination Study NOI").

<sup>2</sup> 17 U.S.C. 408(c)(1).

<sup>3</sup> *Id.*

<sup>4</sup> 37 CFR 202.3(b)(5), 202.4(c)-(k), (m), (o).

<sup>5</sup> Copyright Alliance, Comments in Response to Deferred Registration Examination Study NOI, at 31 (Jan. 24, 2022) (urging the Office to create "a group registration option for illustrations"); Coalition of Visual Artists ("Coalition"), Comments in Response to 2019 Fee Study NPRM, at 35 (May 24, 2018) ("We believe that the current [Group Registration of Published Photographs ("GRPPH")] and [Group Registration of Unpublished Photographs] group registrations should be expanded to include all such two-dimensional visual works, including without limitation, illustrations, graphic art, video clips, textile arts or visual art in any medium."); Coalition, Comments in Response to Group Photographs NPRM, at 60 (Jan. 30, 2017) (asking the Office to "[a]llow group registration for all two-dimensional artworks (visual works)"); Graphic Artists Guild, Comments in Response to Visual Works NOI, at 9 (July 20, 2015) (requesting "a new ruling to allow Group registration for illustration and graphic design; for all visual works, not just photographs"); Ass'n of Med. Illustrators ("AMI"), Comments in Response to Registration Modernization NOI, at 9 (Jan. 15, 2019) ("[AMI] wishes to emphasize that the option of group registration for multiple published images for a single, reasonable fee should be available for works of visual art . . ."); Shaftel & Schmelzer, Comments in Response to Registration

representing artists identified several common features of two-dimensional artwork, including its distinct vulnerability to downstream infringement<sup>6</sup> and the significant number of works some artists produce each year.<sup>7</sup> Stakeholders also stated that, despite infringement concerns, most artists do not engage with the Office's registration system due to the cost of registering individual works relative to their potential revenue, the lack of time and resources necessary to register multiple individual works, and unfamiliarity or difficulty with the registration process.<sup>8</sup>

On February 15, 2024, the Office published a Notice of Proposed Rulemaking ("NPRM") to establish a new group registration option for two-dimensional artwork, recognizing the challenges facing artists and a "legitimate need" for a new group registration option.<sup>9</sup> The NPRM proposed allowing an applicant to register a group of up to ten works published within a thirty-day time period by submitting a single online application with a digital deposit copy of each work. Each work included would have to be a single two-dimensional pictorial or graphic work, such as a painting, sketch, or character artwork; three-dimensional works, works consisting of multiple images, and architectural works or technical drawings would not be eligible for this group registration option. The proposed rule stated that the Office would examine each work to determine if it contains a sufficient amount of creative pictorial or graphic authorship for copyright protection. If registered, each artwork would be considered a separate work of authorship. The rule also included a requirement that each work in the group be created by the same author, who is also the copyright claimant for each work. Finally, applicants would be required to identify the title and publication date for each work, and to submit their claims

Modernization NOI, at 30-31 (Jan. 11, 2019) ("The Graphic Artists Guild has been on record to the Copyright Office asking to include illustration and graphic art in the Group registration category since 1999; at every Roundtable discussion, annual meeting, and nearly every NOI comment letter for the last 20 years." (footnote omitted)).

<sup>6</sup> Downstream infringement involves the unauthorized use of copyrighted material by companies or individuals further removed from the artist-to-client relationship.

<sup>7</sup> Group Registration of Two-Dimensional Artwork, 89 FR 11789, 11789-90 (Feb. 15, 2024) ("NPRM").

<sup>8</sup> *Id.* at 11790. Multiple commenters echoed these concerns. See, e.g., Coalition Comments at 31; Artists Rights Society Comment at 3; Copyright Alliance Comments at 3.

<sup>9</sup> NPRM at 11789.