

**DEPARTMENT OF HOMELAND SECURITY****Coast Guard****33 CFR Part 165**

[Docket Number USCG-2025-1042]

**RIN 1625-AA00****Safety Zone; Detroit River, Detroit, MI****AGENCY:** Coast Guard, Department of Homeland Security.**ACTION:** Temporary final rule.

**SUMMARY:** The Coast Guard is establishing a temporary safety zone for navigable waters within a 300-yard radius of Cullen Plaza in Detroit, Michigan. The safety zone is needed to protect personnel, vessels, and the marine environment from potential hazards associated with a two-day drone show event. Entry of vessels or persons into this zone is prohibited unless specifically authorized by the Captain of the Port, Detroit.

**DATES:** This rule is effective from December 11 through December 12, 2025. It is subject to enforcement from 6 p.m. through 7:45 p.m. each day.

**ADDRESSES:** To view available documents, go to <https://www.regulations.gov> and search for USCG-2025-1042.

**FOR FURTHER INFORMATION CONTACT:** If you have questions about this rule, contact Tracy M. Girard, Sector Detroit Waterways Management Division, U.S. Coast Guard; telephone 313-347-3007, or email [tracy.m.girard@uscg.mil](mailto:tracy.m.girard@uscg.mil).

**SUPPLEMENTARY INFORMATION:****I. Table of Abbreviations**

CFR—Code of Federal Regulations

COTP—Captain of the Port

DHS—Department of Homeland Security

FR—Federal Register

NPRM—Notice of proposed rulemaking

§—Section

U.S.C.—United States Code

**II. Background and Authority**

The Coast Guard received notification that a drone show will be launched from the shore's edge in the Detroit River, adjacent to Cullen Plaza, Detroit, MI. Hazards from drone displays include falling hazards, fire hazards, and drone debris. The Captain of the Port Detroit (COTP) has determined that potential hazards associated with drones are a safety concern for anyone within 300-yard radius of the drone display. Therefore, the COTP is issuing this rule under the authority in 46 U.S.C. 70034, which is needed to protect personnel, vessels, and the marine environment in

the navigable waters within the safety zone.

The Coast Guard is issuing this rule without prior notice and comment. As is authorized by 5 U.S.C. 553(b)(B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule because it is impracticable. The Coast Guard was notified of this event on October 31, 2025, but we must establish this safety zone by December 11, 2025, to protect personnel, vessels, and the marine environment. Therefore, we do not have enough time to solicit and respond to comments.

For the same reason, the Coast Guard finds that under 5 U.S.C. 553(d)(3), good cause exists for making this rule effective less than 30 days after publication in the **Federal Register**.

**III. Discussion of the Rule**

This rule establishes a safety zone from 6 p.m. on December 11, 2025, until 7:45 p.m. on December 12, 2025, and is enforced from 6 p.m. until 7:45 p.m. each evening. The safety zone will cover all U.S. navigable waters within a 300-yard radius of the launch site. No vessel or person will be permitted to enter the safety zone without obtaining permission from the COTP or their designated representative.

**IV. Regulatory Analyses**

We developed this rule after considering numerous statutes and Executive orders related to rulemaking. Below we summarize our analyses based on a number of these statutes and Executive orders.

**A. Impact on Small Entities**

The regulatory flexibility analysis provisions of the Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, do not apply to rules that are not subject to notice and comment. Because the Coast Guard has, for good cause, waived the notice and comment requirement that would otherwise apply to this rulemaking, the Regulatory Flexibility Act's flexibility analysis provisions do not apply here.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Pub. L. 104-121), if this rule will affect your small business, organization, or governmental jurisdiction and you have questions, contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section.

Small businesses may send comments to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards by calling 1-888-REG-FAIR (1-888-734-3247). The

Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

**B. Collection of Information**

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

**C. Federalism and Indian Tribal Governments**

We have analyzed this rule under Executive Order 13132, Federalism, and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in that Order.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

**D. Unfunded Mandates Reform Act**

As required by The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538), the Coast Guard certifies that this rule will not result in an annual expenditure of \$100,000,000 or more (adjusted for inflation) by a State, local, or tribal government, in the aggregate, or by the private sector.

**E. Environment**

We have analyzed this rule under Department of Homeland Security Directive 023-01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment.

This rule is a safety zone. It is categorically excluded from further review under paragraph L60(a) of Appendix A, Table 1 of DHS Instruction Manual 023-01-001-01, Rev. 1. A Record of Environmental Consideration supporting this determination will be available in the docket.

**List of Subjects in 33 CFR Part 165**

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping

requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

## **PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS**

- 1. The authority citation for part 165 continues to read as follows:

**Authority:** 46 U.S.C. 70034, 70051, 70124; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 00170.1, Revision No. 01.4.

- 2. Add § 165.T09–1042 to read as follows:

### **§ 165.T09–1042 Safety Zone; Detroit River, Detroit, MI.**

(a) *Location.* The following area is a safety zone: All U.S. waters of the Detroit River within a 300-yard radius of Cullen Plaza in Detroit, MI, at position 42°19'47.6" N, 083°01'54.7" W. These coordinates are based on the North American Datum 83 (NAD 83).

(b) *Definitions.* As used in this section, *designated representative* means a Coast Guard Patrol Commander, including a Coast Guard coxswain, petty officer, or other officer operating a Coast Guard vessel and a Federal, State, and local officer designated by or assisting the Captain of the Port Detroit (COTP) in the enforcement of the safety zone.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part, you may not enter the safety zone described in paragraph (a) of this section unless authorized by the COTP or the COTP's designated representative.

(2) To seek permission to enter, contact the COTP or the COTP's representative on VHF-FM channel 16 or by telephone at (313) 568–9560. Those in the safety zone must comply with all lawful orders or directions given to them by the COTP or the COTP's designated representative.

(d) *Enforcement periods.* This section will be enforced from 6 p.m. until 7:45 p.m. each day on December 11, 2025, and December 12, 2025.

Dated: December 5, 2025.

**Richard P. Armstrong,**

*Captain, U.S. Coast Guard, Captain of the Port Detroit.*

[FR Doc. 2025–22416 Filed 12–9–25; 8:45 am]

**BILLING CODE 9110–04–P**

## **FEDERAL COMMUNICATIONS COMMISSION**

### **47 CFR Part 54**

**[WC Docket Nos. 10–90, 23–328, 16–271, 14–58, and 09–197; WT Docket No. 10–208; FCC 25–61; FR ID 320214]**

### **Connect America Fund, Alaska Connect Fund, Connect America Fund—Alaska Plan et al.**

**AGENCY:** Federal Communications Commission.

**ACTION:** Final rule.

**SUMMARY:** In this document, the Federal Communications Commission (Commission) further refines the Alaska high-cost mobile-support programs to ensure efficient use of scarce universal service funds that will bring 5G–NR to Americans living, working, and traveling in Alaska. This document grants in part a Petition for Reconsideration and Clarification by GCI Communications Corp. (GCI) of the Alaska Connect Fund (ACF), granting it in part by modifying and clarifying several of its rules. These actions help better realign the requirements and expectations of the ACF with its intended universal service goals. This document also makes a clarifying correction to one ACF rule to better reflect its purpose expressed in the *Alaska Connect Fund Order*.

**DATES:** Effective January 9, 2026.

### **FOR FURTHER INFORMATION CONTACT:**

Matthew Warner, Wireless Telecommunications Bureau, Competition and Infrastructure Policy Division, at [Matthew.Warner@fcc.gov](mailto:Matthew.Warner@fcc.gov) or (202) 418–2419; Grant B. Lukas, Wireless Telecommunications Bureau, Competition and Infrastructure Policy Division, at [Grant.Lukas@fcc.gov](mailto:Grant.Lukas@fcc.gov) or (202) 418–1057; and [ACF@fcc.gov](mailto:ACF@fcc.gov) or [AK.Plan@fcc.gov](mailto:AK.Plan@fcc.gov).

**SUPPLEMENTARY INFORMATION:** This is a summary of the Commission's *Order on Reconsideration and Clarification and Order* in WC Docket Nos. 10–90, 23–328, 16–271, 14–58, 09–197; and WT Docket No. 10–208; FCC 25–61; adopted on September 25, 2025, and released on September 26, 2025. The full text of this document is available at <https://docs.fcc.gov/public/attachments/FCC-25-61A1.pdf>.

*Final Regulatory Flexibility Analysis.* As required by the Regulatory Flexibility Act of 1980, as amended (RFA), the Federal Communications Commission published an Initial Regulatory Flexibility Analysis (IRFA) in the *Alaska Connect Fund Notice of Proposed Rulemaking (Alaska Connect*

*Fund NPRM*), released in October 2023. The Commission sought written public comment on the proposals in the *Alaska Connect Fund NPRM*, including comment on the IFRA. No comments were filed addressing the IFRA. In November 2024, the Commission released the *Alaska Connect Fund Report and Order and Further Notice of Proposed Rulemaking (Alaska Connect Fund Order)* and published a FRFA, as well as an IRFA for the Further Notice of Proposed Rulemaking (FNPRM). On January 5, 2025, GCI Communication Corp. (GCI) filed a Petition for Clarification and Reconsideration of the *Alaska Connect Fund Order (GCI ACF Petition)*, which included issues impacting small entities. The Wireless Telecommunications Bureau (WTB) then sought public comment on GCI's petition in a *Public Notice* released March 19, 2025. One party filed comments in response to the GCI ACF Petition. No relevant issues impacting small entities were raised in comments to the GCI ACF Petition. This Final Regulatory Flexibility Analysis (FRFA) incorporates the FRFA for the *Alaska Connect Fund Order*, and reflects the actions the Commission takes in the *Order on Reconsideration and Clarification* to revise certain rules established by the *Alaska Connect Fund Order*, conforms to the RFA, and it (or summaries thereof) will be published in the **Federal Register**.

*Paperwork Reduction Act.* This document does not contain new or modified information collection requirements as required by the Paperwork Reduction Act of 1995, Public Law 104–13. In addition, the Commission notes that pursuant to the Small Business Paperwork Relief Act of 2002, Public Law 107–198, *see* 44 U.S.C. 3506(c)(4), we previously sought specific comment on how the Commission might further reduce the information collection burden for small business concerns with fewer than 25 employees.

*Congressional Review Act.* The Commission has determined, and the Administrator of the Office of Information and Regulatory Affairs, Office of Management and Budget, concurs, that this rule is non-major under the Congressional Review Act, 5 U.S.C. 804(2). The Commission will send a copy of this Order on Reconsideration and Clarification, Waiver Order, and Order to Congress and the Government Accountability Office pursuant to 5 U.S.C. 801(a)(1)(A).

### **I. Introduction**

In this Order, the Commission further refines its Alaska high-cost mobile-