

expense or delay. The FAA may change this proposal in light of the comments it receives.

**Privacy:** In accordance with 5 U.S.C. 553(c), DOT solicits comments from the public to better inform its rulemaking process. DOT posts these comments, without edit, including any personal information the commenter provides, to [www.regulations.gov](http://www.regulations.gov) as described in the system of records notice (DOT/ALL-14FDMS), which can be reviewed at [www.dot.gov/privacy](http://www.dot.gov/privacy).

#### Availability of Rulemaking Documents

An electronic copy of this document may be downloaded through the internet at [www.regulations.gov](http://www.regulations.gov). Recently published rulemaking documents can also be accessed through the FAA's web page at [www.faa.gov/air\\_traffic/publications/airspace\\_amendments/](http://www.faa.gov/air_traffic/publications/airspace_amendments/).

You may review the public docket containing the proposal, any comments received, and any final disposition in person in the Dockets Office (see the **ADDRESSES** section for the address, phone number, and hours of operations). An informal docket may also be examined during normal business hours at the Federal Aviation Administration, Air Traffic Organization, Central Service Center, Operations Support Group, 10101 Hillwood Parkway, Fort Worth, TX 76177.

#### Incorporation by Reference

Class E airspace is published in paragraph 6005 of FAA Order JO 7400.11, Airspace Designations and Reporting Points, which is incorporated by reference in 14 CFR 71.1 on an annual basis. This document proposes to amend the current version of that order, FAA Order JO 7400.11K, dated August 4, 2025, and effective September 15, 2025. These updates would be published in the next update to FAA Order JO 7400.11. FAA Order JO 7400.11K, which lists Class A, B, C, D, and E airspace areas, air traffic service routes, and reporting points, is publicly available as listed in the **ADDRESSES** section of this document.

#### The Proposal

The FAA is proposing an amendment to 14 CFR part 71 that would modify the Class E airspace extending upward from 700 ft. above the surface at Beeville, Texas, due to an airspace review conducted as part of the decommissioning of the Three Rivers VOR as part of the VOR MON Program.

For the Beeville Municipal Airport, Beeville, TX, Class E airspace extending upward from 700 ft. above the surface,

the proposal would: (1) increase the radius from 6.6 miles to 7.1 miles from the airport; (2) remove the Beeville NDB and associated extension as they are no longer required; and (3) update the geographic coordinates of the airport to coincide with the FAA's aeronautical database.

#### Regulatory Notices and Analyses

The FAA has determined that this proposed regulation only involves an established body of technical regulations for which frequent and routine amendments are necessary to keep them operationally current. It, therefore: (1) is not a "significant regulatory action" under Executive Order 12866; (2) is not a "significant rule" under DOT Regulatory Policies and Procedures (44 FR 11034; February 26, 1979); and (3) does not warrant preparation of a regulatory evaluation as the anticipated impact is so minimal. Since this is a routine matter that will only affect air traffic procedures and air navigation, it is certified that this proposed rule, when promulgated, will not have a significant economic impact on a substantial number of small entities under the criteria of the Regulatory Flexibility Act.

#### Environmental Review

This proposal will be subject to an environmental analysis in accordance with FAA Order 1050.1G, "FAA National Environmental Policy Act Implementing Procedures" prior to any FAA final regulatory action.

#### List of Subjects in 14 CFR Part 71

Airspace, Incorporation by reference, Navigation (air).

#### The Proposed Amendment

In consideration of the foregoing, the Federal Aviation Administration proposes to amend 14 CFR part 71 as follows:

#### PART 71—DESIGNATION OF CLASS A, B, C, D, AND E AIRSPACE AREAS; AIR TRAFFIC SERVICE ROUTES; AND REPORTING POINTS

- 1. The authority citation for 14 CFR part 71 continues to read as follows:

**Authority:** 49 U.S.C. 106(f), 106(g), 40103, 40113, 40120; E.O. 10854, 24 FR 9565, 3 CFR, 1959–1963 Comp., p. 389.

#### § 71.1 [Amended]

- 2. The incorporation by reference in 14 CFR 71.1 of FAA Order JO 7400.11K, Airspace Designations and Reporting Points, dated August 4, 2025, and effective September 15, 2025, is amended as follows:

*Paragraph 6005 Class E Airspace Areas Extending Upward From 700 Feet or More Above the Surface of the Earth.*

\* \* \* \* \*

#### ASW TX E5 Beeville, TX [Amended]

Beeville Municipal Airport  
(Lat 28°21'51" N, long 097°47'31" W)

That airspace extending upward from 700 feet above the surface within a 7.1-mile radius of Beeville Municipal Airport.

\* \* \* \* \*

Issued in Fort Worth, Texas, on November 19, 2025.

**Jerry J. Creecy,**

*Acting Manager, Operations Support Group, ATO Central Service Center.*

[FR Doc. 2025-20600 Filed 11-20-25; 8:45 am]

**BILLING CODE 4910-13-P**

## DEPARTMENT OF VETERANS AFFAIRS

#### 38 CFR Part 17

[Docket No. VA-2025-VHA-0004]

**RIN 2900-AS23**

#### Exempting Whole Health Well-Being Services From Copayment

**AGENCY:** Department of Veterans Affairs.

**ACTION:** Proposed rule; withdrawal.

**SUMMARY:** The Department of Veterans Affairs (VA) is withdrawing a document published in the **Federal Register** on January 3, 2025, that requested public comment on VA's proposal to revise its medical regulations to exempt Whole Health well-being services from the copayment requirements for inpatient hospital care and outpatient medical care. VA is withdrawing the proposed rule due to ongoing assessments of agency needs, priorities, and objectives.

**DATES:** The proposed rule published at 90 FR 279 on January 3, 2025, is withdrawn as of November 21, 2025.

**ADDRESSES:** The docket for this withdrawn proposed rule is available at [www.regulations.gov/docket/VA-2025-VHA-0004](http://www.regulations.gov/docket/VA-2025-VHA-0004).

**FOR FURTHER INFORMATION CONTACT:** Dr. Kavitha Reddy, Associate Director, Employee Whole Health, Veterans Health Administration, (314) 312-8126.

**SUPPLEMENTARY INFORMATION:** In a document published in the **Federal Register** on January 3, 2025, VA proposed to exempt Whole Health well-being services from the copayment requirements for inpatient hospital care and outpatient medical care to further encourage veteran utilization of these services. Whole Health well-being services, which consist of Whole Health

education and skill-building programs and complementary and integrative health well-being services, are provided to veterans within the VA Whole Health System of Care.

VA is withdrawing the proposed rule due to ongoing assessments of agency needs, priorities, and objectives. VA appreciates the public comments submitted and continues to consider the best means of addressing some or all of the issues covered in the proposed rule. If, in the future, VA decides it is appropriate to issue regulations on this topic, VA will do so through a new notice of proposed rulemaking, subject to the requirements of the Administrative Procedure Act, 5 U.S.C. 551, *et seq.*

#### **Signing Authority**

Douglas A. Collins, Secretary of Veterans Affairs, approved this document on October 1, 2025, and authorized the undersigned to sign and submit the document to the Office of the Federal Register for publication electronically as an official document of the Department of Veterans Affairs.

**Joseph Montanye,**

*Alternate Federal Register Liaison Officer,  
Department of Veterans Affairs.*

[FR Doc. 2025-20561 Filed 11-20-25; 8:45 am]

**BILLING CODE 8320-01-P**

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## **ENVIRONMENTAL PROTECTION AGENCY**

### **40 CFR Part 52**

**[EPA-R05-OAR-2025-0167; FRL-12839-01-R5]**

#### **Air Plan Approval; Indiana; Second Maintenance Plan for 2008 Ozone NAAQS**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is proposing to approve a revision to the Indiana State Implementation Plan (SIP). On April 1, 2025, the Indiana Department of Environmental Management (IDEM) submitted a revision to the State's plan for maintaining the 2008 ozone National Ambient Air Quality Standard (NAAQS or standard) in the Indiana portion of the Cincinnati, Ohio-Kentucky-Indiana area. EPA is proposing to approve this maintenance plan because it provides for the maintenance of the 2008 ozone NAAQS for the area for 10 additional years as required by the Clean Air Act (CAA). EPA is also initiating the

adequacy review process for motor vehicle emission budgets (Budgets) for the area. This action, if finalized, would make certain commitments related to maintenance of the 2008 ozone NAAQS in this area federally enforceable as part of the Indiana SIP.

**DATES:** Comments must be received on or before December 22, 2025.

**ADDRESSES:** Submit your comments, identified by Docket ID No. EPA-R05-OAR-2025-0167 at <https://www.regulations.gov>, or via email to [langman.michael@epa.gov](mailto:langman.michael@epa.gov). For comments submitted at *Regulations.gov*, follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from the docket. EPA may publish any comment received to its public docket. Do not submit to EPA's docket at <https://www.regulations.gov> any information you consider to be Confidential Business Information (CBI), Proprietary Business Information (PBI), or other information whose disclosure is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment.

The written comment is considered the official comment and should include discussion of all points you wish to make. EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.*, on the web, cloud, or other file sharing system). For additional submission methods, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section. For the full EPA public comment policy, information about CBI, PBI, or multimedia submissions, and general guidance on making effective comments, please visit <https://www.epa.gov/dockets/commenting-epa-dockets>.

**FOR FURTHER INFORMATION CONTACT:** Delaney Kilgour, Air and Radiation Division (AR18J), Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, (312) 886-1493, [kilgour.delaney@epa.gov](mailto:kilgour.delaney@epa.gov). The EPA Region 5 office is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding Federal holidays.

**SUPPLEMENTARY INFORMATION:** Throughout this document whenever "we," "us," or "our" is used, we mean EPA. This **SUPPLEMENTARY INFORMATION** section is arranged as follows:

- I. Summary of EPA's Proposed Action
- II. Background
- III. EPA's Evaluation of Indiana's SIP Submittal
  - A. Second Maintenance Plan
  - B. Transportation Conformity

IV. What action is EPA taking?  
V. Statutory and Executive Order Reviews

#### **I. Summary of EPA's Proposed Action**

EPA is proposing to approve, as a revision to the Indiana SIP, the 2008 ozone NAAQS maintenance plan for the Indiana portion of the Cincinnati, Ohio-Kentucky-Indiana area. The Cincinnati area includes Lawrenceburg Township in Dearborn County in Indiana; Butler, Clermont, Clinton, Hamilton, and Warren Counties in Ohio; and parts of Boone, Campbell, and Kenton Counties in Kentucky. The maintenance plan is designed to keep the Cincinnati area in attainment of the 2008 ozone NAAQS through 2037.

#### **II. Background**

Ground-level ozone is formed when nitrogen oxides (NO<sub>x</sub>) and volatile organic compounds (VOC) react in the presence of sunlight. These two pollutants are referred to as ozone precursors. Scientific evidence indicates that adverse public health effects occur following exposure to ozone.

On March 12, 2008, under section 109 of the CAA, EPA promulgated a revised primary and secondary 8-hour ozone NAAQS of 0.075 parts per million (ppm). *See* 73 FR 16436 (March 27, 2008). Under EPA's regulations at 40 CFR part 50, the 2008 ozone NAAQS is attained in an area when the 3-year average of the annual fourth highest daily maximum 8-hour average concentration is equal to or less than 0.075 ppm, when truncated after the thousandth decimal place, at all of the ozone monitoring sites in the area. *See* 40 CFR 50.15 and appendix P to 40 CFR part 50.

Following promulgation of a new or revised NAAQS, EPA is required by the CAA to designate areas throughout the nation as attaining or not attaining the NAAQS. On May 21, 2012 (77 FR 30088), EPA designated areas for the 2008 ozone NAAQS, including the Cincinnati, Ohio-Kentucky-Indiana area as nonattainment. These designations became effective on July 20, 2012. Under the CAA, States are also required to adopt and submit SIPs to implement, maintain, and enforce the NAAQS in designated nonattainment areas and throughout the State.

When a nonattainment area has three years of complete, certified air quality data that has been determined to attain the 2008 ozone NAAQS, and the area has met other required criteria described in section 107(d)(3)(E) of the CAA, the State can submit to EPA a request to be redesignated to attainment, referred to