

price will increase to \$11.95, the Legal Flat Rate Envelope will increase to \$12.25, and the Padded Flat Rate Envelope will increase to \$12.95. The Small Flat Rate Box price will increase to \$12.65, and the Medium Flat Rate Boxes will increase to \$22.95. The Large Flat Rate Box will increase to \$31.50 and the APO/FPO/DPO Large Flat Rate Box will increase to \$30.15.

Commercial prices will increase an average of 6.9 percent.

**USPS Ground Advantage**

*Prices*

Overall, USPS Ground Advantage prices will increase 7.8 percent.

USPS Ground Advantage—Retail prices will increase 5.9 percent.

USPS Ground Advantage—Commercial prices will increase 9.6 percent.

**Parcel Select**

*Prices*

The prices for Parcel Select Destination Entry will increase an average of 6.0 percent.

The prices for USPS Connect® Local will increase 4.9 percent.

**Extra Services**

*Adult Signature Service*

Adult Signature Required and Adult Signature Restricted Delivery service prices will increase an average of 15.5 percent.

**Mailer Services**

*Pickup on Demand Service*

The Pickup on Demand® service fee will remain the same.

*USPS Tracking Plus Service*

The USPS Tracking Plus® service prices will remain the same.

*USPS Label Delivery Service*

The USPS Label Delivery Service™ prices will increase 6.5 percent.

*USPS Delivered Duty Paid (DDP) Service*

The Postal Service is introducing the USPS Delivered Duty Paid (DDP) fee. DDP involves the prepayment by the mailer of any required applicable customs duties, taxes, and fees on items mailed from certain U.S. possessions and territories destined to domestic locations within the U.S. customs territory. The fee that the Postal Service will establish for facilitating payment does not include any applicable taxes, duties, and non-USPS fees, which are collected separately and passed through to a third party.

**Recipient Services**

*Post Office Box Service*

The competitive Post Office Box™ service prices will increase 2.9 percent.

*Premium Forwarding Service*

Premium Forwarding Service® (PFS®) prices will increase 6.8 percent.

*USPS Package Intercept*

The USPS Package Intercept® fee will increase 6.0 percent.

**Other**

*Address Enhancement Service*

Address Enhancement Service competitive product prices will remain the same.

*Package Quality Noncompliance Fee*

The Package Quality Noncompliance Fee will remain the same.

*Nonstandard Fees*

Nonstandard Fees will increase an average of 17 percent.

*Dimension Noncompliance Fee*

The Dimension Noncompliance Fee will increase from \$1.50 to \$3.00.

**Resources**

The Postal Service provides additional resources to assist customers with this price change for competitive products. These tools include price lists, downloadable price files, and **Federal Register** Notices, which may be found on the Postal Explorer® website at <http://pe.usps.com>.

The Postal Service adopts the described changes to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), incorporated by reference in the *Code of Federal Regulations*. We will publish an appropriate amendment to 39 CFR part 111 to reflect these changes.

**List of Subjects in 39 CFR Part 111**

Administrative practice and procedure, Postal Service.

Accordingly, the Postal Service amends Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM), incorporated by reference in the Code of Federal Regulations as follows (see 39 CFR 111.1):

**PART 111—[AMENDED]**

■ 1. The authority citation for 39 CFR part 111 continues to read as follows:

**Authority:** 5 U.S.C. 552(a); 13 U.S.C. 301–307; 18 U.S.C. 1692–1737; 39 U.S.C. 101, 401–404, 414, 416, 3001–3018, 3201–3220, 3401–3406, 3621, 3622, 3626, 3629, 3631–3633, 3641, 3681–3685, and 5001.

■ 2. Revise *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) as follows:

**Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)**

\* \* \* \* \*

**500 Additional Mailing Services**

\* \* \* \* \*

**507 Mailer Services**

\* \* \* \* \*

[Revise 507 by adding new 13.0 to read as follows:]

**13.0 USPS Delivered Duty Paid (DDP) Service**

USPS Delivered Duty Paid (DDP) involves the prepayment by the mailer of any required applicable customs duties, taxes, and fees on items mailed from certain U.S. possessions and territories destined to domestic locations within the U.S. customs territory. The fee that the Postal Service will establish for facilitating payment (see Notice 123—Price List) does not include any applicable taxes, duties, and non-USPS fees, which are collected separately and passed through to a third party. USPS DDP may not be available at all locations or through all payment channels.

\* \* \* \* \*

**Notice 123 (Price List)**

[Revise competitive prices as applicable.]

\* \* \* \* \*

**Kevin Rayburn,**

*Attorney, Ethics and Legal Compliance.*

[FR Doc. 2025–20442 Filed 11–19–25; 8:45 am]

**BILLING CODE P**

**ENVIRONMENTAL PROTECTION AGENCY**

**40 CFR Part 52**

**[EPA–R05–OAR–2019–0215; FRL–13010–02–R5]**

**Air Plan Approval; Michigan; Infrastructure SIP Requirements for the 2015 Ozone NAAQS; Michigan State Board Requirements**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Direct final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is approving an element of a State Implementation Plan (SIP) submission from Michigan regarding the infrastructure requirements of section

110 of the Clean Air Act (CAA) for the 2015 ozone National Ambient Air Quality Standards (NAAQS). The infrastructure requirements ensure that the structural components of each State's air quality management program are adequate to meet CAA requirements. This action pertains to CAA section 110(a)(2)(E)(ii).

**DATES:** This direct final rule will be effective January 20, 2026, unless EPA receives adverse comments by December 22, 2025. If adverse comments are received, EPA will publish a timely withdrawal of the direct final rule in the **Federal Register** informing the public that the rule will not take effect.

**ADDRESSES:** Submit your comments, identified by Docket ID No. EPA-R05-OAR-2019-0215 at <https://www.regulations.gov> or via email to [langman.michael@epa.gov](mailto:langman.michael@epa.gov). For comments submitted at [Regulations.gov](https://www.regulations.gov), follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from the docket. EPA may publish any comment received to its public docket. Do not submit electronically any information you consider to be Confidential Business Information (CBI), Proprietary Business Information (PBI), or other information whose disclosure is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.* on the web, cloud, or other file sharing system). For additional submission methods, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section. For the full EPA public comment policy, information about CBI, PBI, or multimedia submissions, and general guidance on making effective comments, please visit <https://www.epa.gov/dockets/commenting-epa-dockets>.

**FOR FURTHER INFORMATION CONTACT:** Kelsey Foss, Air and Radiation Division (AR-18J), Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, (312) 886-6008, [foss.kelsey@epa.gov](mailto:foss.kelsey@epa.gov). The EPA Region 5 office is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding Federal holidays.

**SUPPLEMENTARY INFORMATION:** Throughout this document whenever “we,” “us,” or “our” is used, we mean EPA.

## I. Background

### A. What State SIP submission does this rulemaking address?

This rulemaking addresses a March 8, 2019, submission from the Michigan Department of Environment, Great Lakes, and Energy (Michigan or EGLE) that meets the infrastructure requirements for the 2015 ozone NAAQS. EPA has already acted on all other elements of Michigan's infrastructure SIP for the 2015 ozone NAAQS except for this element pertaining to State boards.

### B. Why did the State make this submission?

Whenever EPA promulgates a new or revised NAAQS, CAA section 110(a)(1) requires States to make SIP submissions to provide for the implementation, maintenance, and enforcement of the NAAQS. This particular type of SIP submission is commonly referred to as an “infrastructure SIP.” These submissions must meet the various requirements of CAA section 110(a)(2), as applicable. Due to ambiguity in some of the language of CAA section 110(a)(2), EPA believes that it is appropriate to interpret these provisions in the specific context of acting on infrastructure SIP submissions. EPA has previously provided comprehensive guidance on the application of these provisions through a guidance document for infrastructure SIP submissions and through regional actions on infrastructure submissions.<sup>1</sup> Unless otherwise noted below, we are following that existing approach in acting on this submission. In addition, in the context of acting on such infrastructure submissions, EPA evaluates a State's SIP revision for facial compliance with statutory and regulatory requirements, not for the State's implementation of its SIP.<sup>2</sup> EPA has other authority to address any issues concerning a State's implementation of the rules, regulations, consent orders, etc. that comprise its SIP.

<sup>1</sup> EPA explains and elaborates on these ambiguities and its approach to address them in its September 13, 2013, Infrastructure SIP Guidance (available at [https://www3.epa.gov/airquality/urbanair/sipstatus/docs/Guidance\\_on\\_Infrastructure\\_SIP\\_Elements\\_Multipollutant\\_FINAL\\_Sept\\_2013.pdf](https://www3.epa.gov/airquality/urbanair/sipstatus/docs/Guidance_on_Infrastructure_SIP_Elements_Multipollutant_FINAL_Sept_2013.pdf)), as well as in numerous agency actions, including EPA's prior action on Michigan's, Illinois', Minnesota's, and Wisconsin's infrastructure SIPs to address the 2008 lead NAAQS (79 FR 27241 (May 13, 2014)).

<sup>2</sup> See U.S. Court of Appeals for the Ninth Circuit decision in *Montana Environmental Information Center v. EPA*, No. 16-71933 (Aug. 30, 2018).

## II. What is EPA's analysis of the State's submission?

CAA section 110(a)(2)(E)(ii) requires that each SIP contain provisions that comply with the State board requirements of CAA section 128. Section 128(a) contains two explicit requirements: (1) That any board or body which approves permits or enforcement orders under the CAA shall have at least a majority of members who represent the public interest and do not derive any significant portion of their income from persons subject to permits and enforcement orders under the CAA, and (2) that any potential conflicts of interest by members of such board or body or the head of an executive agency with similar powers be adequately disclosed.

EPA did not act on this portion of Michigan's March 8, 2019, SIP submission because Michigan had recently created State boards,<sup>3</sup> and EPA needed time to assess which rules applied to the boards. These State boards have since been abolished.<sup>4</sup>

Because Michigan no longer has State boards, CAA section 128(a)(1) does not apply to Michigan. Michigan Civil Service Commission Rule 2-8.3(a)(1) is already contained in Michigan's SIP and fulfills the conflict of interest disclosure requirement of CAA section 128(a)(2). Thus, EPA finds that Michigan's infrastructure SIP meets the requirement of CAA section 110(a)(2)(E)(ii) for the 2015 ozone NAAQS.

## III. What action is EPA taking?

EPA is approving Michigan's March 8, 2019, submission as satisfying the requirement of CAA section 110(a)(2)(E)(ii) for the 2015 ozone NAAQS.

We are publishing this action without prior proposal because we view this as a noncontroversial amendment and anticipate no adverse comments. However, in the proposed rules section

<sup>3</sup> Michigan Public Act 267 of 2018 created the Environmental Rules Review Committee. Public Act 267 is available at <https://www.legislature.mi.gov/Bills/Bill?ObjectName=2017-SB-0652>. Michigan Public Act 268 of 2018 created the Environmental Permit Review Commission. Public Act 268 is available at <https://www.legislature.mi.gov/Bills/Bill?ObjectName=2017-SB-0653>. Public Acts 267 and 268 were filed and effective on June 29, 2018.

<sup>4</sup> Michigan Executive Order 2024-5, published July 18, 2024, and effective September 17, 2024, abolished the Environmental Rules Review Committee and the Environmental Permit Review Commission. According to Executive Order 2024-5, the authority to hear permit review appeals and to approve permits lies wholly with the Director of EGLE or the Director's designee. Executive Order 2024-5 is available at <https://www.michigan.gov/whitmer/news/state-orders-and-directives/2024/07/18/executive-order-2024-5-executive-reorganization>.

of this **Federal Register** publication, we are publishing a separate document that will serve as the proposal to approve the State plan if relevant adverse written comments are filed. This rule will be effective January 20, 2026 without further notice unless we receive relevant adverse written comments by December 22, 2025. If we receive such comments, we will withdraw this action before the effective date by publishing a subsequent document that will withdraw the final action. All public comments received will then be addressed in a subsequent final rule based on the proposed action. EPA will not institute a second comment period. Any parties interested in commenting on this action should do so at this time. Please note that if EPA receives adverse comment on an amendment, paragraph, or section of this rule and if that provision may be severed from the remainder of the rule, EPA may adopt as final those provisions of the rule that are not the subject of an adverse comment. If we do not receive any comments, this action will be effective January 20, 2026.

**IV. Statutory and Executive Order Reviews**

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the CAA and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA’s role is to approve State choices, provided that they meet the criteria of the CAA. Accordingly, this action merely approves State law as meeting Federal requirements and does not impose additional requirements beyond those imposed by State law. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Is not subject to Executive Order 14192 (90 FR 9065, February 6, 2025)

because SIP actions are exempt from review under Executive Order 12866;

- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not subject to Executive Order 13045 (62 FR 19885, April 23, 1997) because it approves a State program;
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001); and
- Is not subject to requirements of section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA.

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where EPA or an Indian Tribe has demonstrated that a Tribe has jurisdiction. In those areas of Indian country, the rule does not have Tribal implications and will not impose substantial direct costs on Tribal governments or preempt Tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

This action is subject to the Congressional Review Act, and EPA will submit a rule report to each House of the Congress and to the Comptroller General of the United States. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the CAA, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by January 20, 2026. Filing a

petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. Parties with objections to this direct final rule are encouraged to file a comment in response to the parallel notice of proposed rulemaking for this action published in the proposed rules section of this **Federal Register**, rather than file an immediate petition for judicial review of this direct final rule, so that EPA can withdraw this direct final rule and address the comment in the proposed rulemaking. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

**List of Subjects in 40 CFR Part 52**

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen oxides, Ozone, Volatile organic compounds.

Dated: November 3, 2025.  
**Anne Vogel,**  
*Regional Administrator, Region 5.*

For the reasons stated in the preamble, title 40 CFR part 52 is amended as follows:

**PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS**

- 1. The authority citation for part 52 continues to read as follows:  
**Authority:** 42 U.S.C. 7401 *et seq.*
- 2. In § 52.1170, the table in paragraph (e) is amended under the heading “Infrastructure,” by revising the entry for “Section 110(a)(2) infrastructure requirements for the 2015 ozone NAAQS” to read as follows:

**§ 52.1170 Identification of plan.**  
\* \* \* \* \*  
(e) \* \* \*

**EPA-APPROVED MICHIGAN NONREGULATORY AND QUASI-REGULATORY PROVISIONS**

| Name of nonregulatory SIP provision | Applicable geographic or nonattainment area | State submittal date | EPA approval date | Comments |
|-------------------------------------|---|----------------------|-------------------|----------|
| *                                   | *   | *                    | *                 | *        |
| Infrastructure                      |   |                      |                   |          |

## EPA-APPROVED MICHIGAN NONREGULATORY AND QUASI-REGULATORY PROVISIONS—Continued

| Name of nonregulatory SIP provision  | Applicable geographic or nonattainment area | State submittal date | EPA approval date   | Comments  |
|--|---|----------------------|---|---|
| *<br>Section 110(a)(2) infrastructure requirements for the 2015 ozone NAAQS. | *<br>Statewide .....                        | *<br>3/8/2019        | *<br>11/20/2025, 90 FR [Insert <b>Federal Register</b> page where the document begins]. | *<br>Approved CAA elements: 110(a)(2)(A), (B), (C), (D)(i)(II) Prong 3, D(ii), (E), (F), (G), (H), (J), (K), (L), and (M).<br>Disapproved CAA elements: 110(a)(2)(D)(i)(I) Prongs 1 and 2, and 110(a)(2)(D)(i)(II) Prong 4. |
| *  | *   | *                    | *   | *   |

[FR Doc. 2025–20495 Filed 11–19–25; 8:45 am]

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**ENVIRONMENTAL PROTECTION AGENCY****40 CFR Part 52****[EPA–R01–OAR–2024–0188; FRL–12928–02–R1]****Air Plan Approval; Rhode Island; Decommissioning of Stage II Vapor Recovery Systems****AGENCY:** Environmental Protection Agency (EPA).**ACTION:** Final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is approving a State Implementation Plan (SIP) revision submitted by the State of Rhode Island. This revision removes requirements for Stage II vapor recovery equipment at gasoline dispensing facilities (GDFs). This revision also includes minor updates to Stage I vapor recovery regulatory amendments. The intended effect of this action is to approve Rhode Island's revised vapor recovery regulations. This action is being taken in accordance with the Clean Air Act.

**DATES:** This rule is effective on December 22, 2025.

**ADDRESSES:** EPA has established a docket for this action under Docket Identification No. EPA–R01–OAR–2024–0188. All documents in the docket are listed on the <https://www.regulations.gov> website. Although listed in the index, some information is not publicly available, *i.e.*, CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available at <https://www.regulations.gov> or at the U.S. Environmental Protection Agency, EPA Region 1 Regional Office, Air and Radiation Division, 5 Post Office

Square—Suite 100, Boston, MA. EPA requests that if at all possible, you contact the contact listed in the **FOR FURTHER INFORMATION CONTACT** section to schedule your inspection.

**FOR FURTHER INFORMATION CONTACT:** Ayla Martinelli, Air Quality Branch, U.S. Environmental Protection Agency, EPA Region 1, 5 Post Office Square—Suite 100, (Mail code 5–MI), Boston, MA 02109–3912, tel. (617) 918–1057, email: [martinelli.ayla@epa.gov](mailto:martinelli.ayla@epa.gov).

**SUPPLEMENTARY INFORMATION:**

Throughout this document whenever “we,” “us,” or “our” is used, we mean EPA.

**Table of Contents**

- I. Background and Purpose
- II. Final Action
- III. Incorporation by Reference
- IV. Statutory and Executive Order Reviews

**I. Background and Purpose**

On August 14, 2025 (90 FR 39139), EPA published a Notice of Proposed Rulemaking (NPRM) for the State of Rhode Island. The NPRM proposed approval of the removal of Stage II vapor recovery requirements at GDFs, as well as minor updates to Stage I vapor recovery regulations. The formal SIP revision was submitted by Rhode Island on February 24, 2025.

The rationale for EPA's proposed action is explained in the NPRM and will not be restated here. No public comments were received on the NPRM.

**II. Final Action**

EPA is approving Rhode Island's February 24, 2025, SIP revision to Air Pollution Control Regulation (APCR) No. 11, *Petroleum Liquids Marketing and Storage*, as a revision to the Rhode Island SIP.

**III. Incorporation by Reference**

In this rule, the EPA is finalizing regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, the EPA is finalizing the incorporation by reference of Rhode

Island's amended APCR No. 11. described in the amendments to 40 CFR part 52 set forth below. The EPA has made, and will continue to make, these documents generally available through <https://www.regulations.gov> and at the EPA Region 1 Office (please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section of this preamble for more information). Therefore, these materials have been approved by EPA for inclusion in the State implementation plan, have been incorporated by reference by EPA into that plan, are fully federally enforceable under sections 110 and 113 of the CAA as of the effective date of the final rulemaking of EPA's approval, and will be incorporated by reference in the next update to the SIP compilation.<sup>1</sup>

**IV. Statutory and Executive Order Reviews**

Under the Clean Air Act, the Administrator is required to approve a SIP submission that complies with the provisions of the Clean Air Act and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA's role is to approve state choices, provided that they meet the criteria of the Clean Air Act. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Orders 12866 (58 FR 51735, October 4, 1993);
- Is not subject to Executive Order 14192 (90 FR 9065, February 6, 2025) because SIP actions are exempt from review under Executive Order 12866;
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);

<sup>1</sup> 62 FR 27968 (May 22, 1997).