

any registered traveler program.⁵ This provision requires TSA to “impose a fee for any registered traveler program undertaken by the Department of Homeland Security by notice in the **Federal Register**” as long as the fees do not “exceed the aggregate costs associated with the program.”⁶ TSA may also modify the fee through notice published in the **Federal Register**.⁷

TSA has determined that the modernized alternative identity verification program, where travelers seeking access to the sterile area of an airport register for the purpose of attempting alternative identity verification when they do not present an AFOID, and where the reliability of the alternative means used to establish identity allow TSA to set required screening based on reliability of those means, is a registered traveler program. Therefore, TSA must collect fees from individuals who do not present an AFOID at the security checkpoint, and who use TSA’s modernized alternative identity verification program.⁸

Consistent with the statutory mandate, TSA is establishing a fee for users of the modernized alternative identity verification program to recover TSA’s costs of providing this unique security service. The fee described in this notice is designed to fully recover TSA’s costs of providing the modernized alternative identity verification program—including the initial development and deployment of the program—to individuals who choose to participate. The cost of the modernized program includes information technology infrastructure and services, software development, identity verification and validation, mobile computing costs, data infrastructure, integration, security and compliance, program management, as well as customer service and administrative costs. Requiring a fee for the modernized alternative identity verification program will ensure that the cost to administer this program is recovered from the users who benefit from it.

TSA will impose and collect a non-refundable fee of \$18.00 per person at the time an individual registers and requests alternative identity verification using TSA-approved payment methods, which may include collection by third parties. TSA will not refund the fee, in whole or in part, to individuals whose

identities are not verified or who are unable to enter the sterile area based upon the results of the identity verification process.

TSA anticipates that some individuals may use the program and pay the corresponding fee more than once. In addition, TSA may decide in certain scenarios to limit the number of times an individual may use the program if he or she repeatedly fails to present an AFOID when attempting to enter the sterile area.

III. Methodology To Calculate Fee

When setting fees for services, TSA adheres to Federal policy, including policy outlined in the Office of Management and Budget Circular A–25, dated July 8, 1993, regarding user charges. In summary, the circular provides information regarding the basis upon which user charges are to be established and implemented.

TSA has compiled a fee development report that provides a detailed discussion of the modernized alternative identity verification program’s expected costs, expected population, and fee determination. A copy of the fee development report can be accessed at [TSA.gov](https://www.tsa.gov).

IV. Fee Announcement

The fee to use the modernized alternative identity verification program is \$18.00 per individual, per 10-day use (provided the individual can successfully verify their identity for each use during the 10-day period), for the purpose of TSA using modernized alternative identity verification methods to verify a person’s identity so he/she can be granted access to the sterile area of an airport. In addition to this notice, TSA will publish these fees on the TSA website [TSA.gov](https://www.tsa.gov). TSA may update this fee and availability of the program in the future through publication of a notice in the **Federal Register**.

Collection of the fee will begin when TSA announces that individuals may register for the modernized alternative identity verification program on the TSA website [TSA.gov](https://www.tsa.gov).

Dated: November 18, 2025

Ha Nguyen McNeill,

Senior Official Performing the Duties of the Administrator, Transportation Security Administration.

[FR Doc. 2025–20474 Filed 11–19–25; 8:45 am]

BILLING CODE 9110–05–P

DEPARTMENT OF THE INTERIOR

Fish and Wildlife Service

[Docket No. FWS–HQ–IA–2024–0033; FXIA16710900000–267–FF09A10000267]

Conference of the Parties to the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES); Twentieth Regular Meeting; Tentative U.S. Negotiating Positions for Agenda Items and Species Proposals Submitted by Foreign Governments, the Permanent CITES Committees, and the CITES Secretariat

AGENCY: Fish and Wildlife Service, Interior.

ACTION: Notice.

SUMMARY: The United States, as a party to the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES), will attend the twentieth regular conference of the parties to CITES (CoP20) in Samarkand, Uzbekistan, from November 24–December 5, 2025. This notice announces the availability of tentative U.S. negotiating positions on proposed resolutions, decisions, and amendments to the CITES appendices (species proposals), as well as other agenda items that have been submitted by other parties, the permanent CITES committees, and the CITES Secretariat for consideration at CoP20. With this notice, the U.S. Fish and Wildlife Service (FWS, we) announces that it will publish a summary of the U.S. proposed negotiating positions and supporting rationales no later than November 18, 2025, at <https://www.fws.gov/international-affairs/cites/cop20>.

ADDRESSES: Information on tentative U.S. negotiating positions on amendments to the CITES appendices (species proposals), draft resolutions and decisions, and agenda items submitted by other countries, the permanent CITES committees, and the CITES Secretariat for consideration at CoP20 will be available on our website, <https://www.fws.gov/international-affairs/cites/cop20>, on or before November 18, 2025, and electronically using the Federal eRulemaking Portal: <http://www.regulations.gov> in Docket No. FWS–HQ–IA–2024–0033.

FOR FURTHER INFORMATION CONTACT: For information pertaining to resolutions, decisions, and other agenda items, contact: Naimah Aziz, Chief, Division of Management Authority; telephone 703–358–2095 (telephone); 703–358–2276 (fax) or managementauthority@fws.gov

⁵ See Department of Homeland Security Appropriations Act, 2006, Public Law 109–90, sec. 540, (119 Stat. 2064, 2088–89 (Oct. 18, 2005)) (codified at 49 U.S.C. 114 note).

⁶ *Id.*

⁷ *Id.*

⁸ See *supra* n.4.

(email). For information pertaining to species proposals, contact: Thomas E. Leuteritz, Acting Chief, Division of Scientific Authority, at 703-358-1708 (telephone); 703-358-2276 (fax); or scientificauthority@fws.gov (email).

SUPPLEMENTARY INFORMATION:

Background

CITES is an international treaty designed to control and regulate international trade in certain animal and plant species that are or may be affected by trade and are now, or potentially may become, threatened with extinction. These species are included in appendices to CITES, which can be found on the CITES Secretariat's website at <https://cites.org/eng/app/appendices.php>.

Currently there are 185 parties to CITES—184 countries, including the United States, and one regional economic integration organization, the European Union. CITES calls for regular biennial conferences of the parties, unless a conference decides otherwise. At these conferences, the parties review the implementation of CITES, make provisions enabling the CITES Secretariat in Switzerland to carry out its functions, consider amendments to the list of species in appendices I and II, consider reports presented by the Secretariat and the permanent CITES committees (Standing, Animals, and Plants Committees), and make recommendations to improve the effectiveness of CITES. Any country that is a party to CITES may propose amendments to appendices I and II, as well as resolutions, decisions, and agenda items for consideration by all the parties at the meetings.

This is our fourth and final in a series of **Federal Register** notices on the development of U.S. submissions and tentative negotiating positions for CoP20. In this notice, we announce the availability of tentative U.S. negotiating positions on species proposals, draft resolutions and decisions, and agenda items submitted by other parties, the permanent CITES committees, and the Secretariat for consideration at CoP20.

We published our first CoP20-related **Federal Register** notice on March 22, 2024 (89 FR 20489), in which we requested information and recommendations on animal and plant species proposals and proposed resolutions, decisions, and agenda items for the United States to consider submitting for consideration at CoP20. We published our second CoP20-related **Federal Register** notice on December 26, 2024 (89 FR 105074); where we responded to recommendations received from the public concerning proposed

amendments to the CITES appendices (species proposals) and proposed resolutions, decisions, and agenda items that the United States might submit for consideration at CoP20; invited your comments and information on these potential proposals and working documents; and provided information on how U.S. nongovernmental organizations can attend CoP20 as observers. In our third CoP20-related **Federal Register** notice, published on August 18, 2025 (90 FR 40075), we announced the provisional agenda for CoP20, solicited comments on the items on the provisional agenda, and announced a public meeting on September 10, 2025.

A link to the complete list of those **Federal Register** notices, along with information on U.S. preparations for CoP20, can be found at <https://www.fws.gov/international-affairs/cites/cop20>. The notices and public comments received can be viewed at <http://www.regulations.gov> in Docket No. FWS-HQ-IA-2024-0033.

Our regulations governing this public process are found in title 50 of the Code of Federal Regulations (CFR) at 50 CFR 23.87. Pursuant to 50 CFR 23.87(a)(3)(iii), with this notice we are announcing that on or before November 18, 2025, we will post on <http://www.regulations.gov> (see Docket No. FWS-HQ-IA-2024-0033) and on our website (<https://www.fws.gov/international-affairs/cites/cop20>) a summary of the U.S. tentative negotiating positions on the items included on the CoP20 agenda and proposed amendments to the appendices, and the reasons for our tentative positions.

Announcement of Provisional Agenda for CoP20

The provisional agenda for CoP20 and the working documents associated with the items on the provisional agenda, including proposed resolutions, proposed decisions, and discussion documents are available and can be accessed on the CITES Secretariat's website at <https://cites.org/eng/cop/20/agenda-documents>. The species proposals that will be considered at CoP20 are also available on the Secretariat's website. Proposals for amendment of appendices I and II can be accessed at <https://cites.org/eng/cop/20/amendment-proposals>.

Tentative Negotiating Positions

On or before November 18, 2025, we will post on <http://www.regulations.gov> (see Docket No. FWS-HQ-IA-2024-0033) and on our website (<https://www.fws.gov/international-affairs/cites/>

cop20) a summary of the U.S. tentative negotiating positions, with supporting rationales, on the items included on the CoP20 agenda and proposed amendments to the appendices.

Documents submitted by the United States either alone or as a co-proponent for consideration at CoP20 can be found on the Secretariat's website at: <https://cites.org/eng/meetings/cop>. Those documents are: Documents CoP20 Docs. 64.3 (co-sponsored by Nigeria), 67.2 (co-sponsored by Mexico and the United Kingdom of Great Britain and Northern Ireland), 90, and 105.2. The United States also submitted or co-sponsored the following proposals: CoP20 Props. 7, 8 (co-sponsored by Mexico), 17 (co-sponsored by Canada), and 40. We will not provide any additional explanation of the U.S. negotiating positions for documents and proposals that the United States submitted or co-sponsored. The introduction in the text of each of those documents includes a discussion of the background of the issue and the rationale for submitting the document.

New information that may become available prior to or at CoP20 could lead to modifications of tentative U.S. positions. The U.S. delegation will disclose changes in our negotiating positions and the explanations for those changes during public briefings at CoP20. Species proposals are considered pursuant to 50 CFR 23.89. The United States is concerned about the budgetary implications and workload burden that will be placed upon the parties, the committees, and the Secretariat, and intends to evaluate all proposed resolutions, decisions, and other agenda items for CoP20 in view of these concerns.

Available Information on CoP20

Information concerning the outcomes of CoP20 will be available after the close of the meeting on the Secretariat's website at <http://www.cites.org>, or upon request from the Division of Management Authority (see **FOR FURTHER INFORMATION CONTACT**, above), or on our website <https://www.fws.gov/international-affairs/cites/cop20>.

Author

The primary author of this notice is Robin Sawyer, Division of Scientific Authority, U.S. Fish and Wildlife Service.

Authority

The authority for this action is the Endangered Species Act of 1973, as amended (16 U.S.C. 1531 *et seq.*).

Brian Nesvik,

Director, U.S. Fish and Wildlife Service.

[FR Doc. 2025–20364 Filed 11–19–25; 8:45 am]

BILLING CODE 4333–15–P

DEPARTMENT OF THE INTERIOR**Bureau of Ocean Energy Management**

[Docket No. BOEM–2025–0516]

Notice of Availability of the Proposed Notice of Sale for Gulf of America Outer Continental Shelf Oil and Gas One Big Beautiful Bill Act Lease Sale 2

AGENCY: Bureau of Ocean Energy Management, Interior.

ACTION: Notice of availability.

SUMMARY: The Bureau of Ocean Energy Management (BOEM) announces the availability of the Proposed Notice of Sale (NOS) for the Gulf of America (GOA) Outer Continental Shelf (OCS) Oil and Gas One Big Beautiful Bill Act (OBBBA) Lease Sale 2 (Lease Sale BBG2). BOEM is publishing this Notice pursuant to its regulatory authority under 30 CFR part 556. Pursuant to Section 19 of the OCS Lands Act, the Secretary of the Interior provides the Governors of affected States and the executive of any affected local government with the opportunity to review and comment on the Proposed NOS. The Proposed NOS describes the proposed size, timing, and location of the sale, including lease stipulations, terms and conditions, minimum bids, royalty rates, and rental rates which are required by Section 50102 of the OBBBA for this sale.

DATES: Comments received from the Governors and the executive of any affected local government on the size, timing, and location of this sale must be submitted to BOEM no later than January 20, 2026. BOEM will publish the Final NOS in the **Federal Register** at least 30 days prior to the date of bid opening. Bid opening is currently scheduled for March 11, 2026.

ADDRESSES: The Proposed NOS for Lease Sale BBG2 and Proposed NOS Package containing information essential to potential bidders may be obtained from the Gulf of America Region Public Affairs Office, Bureau of Ocean Energy Management, 1201 Elmwood Park Boulevard, New Orleans, Louisiana, 70123–2394; telephone: (504) 736–2519. The Proposed NOS and

Proposed NOS Package also are available for downloading or viewing on BOEM's website at <http://www.boem.gov/Sale-BBG2/>.

FOR FURTHER INFORMATION CONTACT:

Bridgette Duplantis, Section Supervisor, Leasing and Financial Responsibility, Office of Leasing and Plans, 504–736–7502, bridgette.duplantis@boem.gov or Benjamin Burnett, Division Manager, Leasing Policy and Management Division, Office of Strategic Resources, 703–787–1782, Benjamin.Burnett@boem.gov.

Authority: This sale will be held pursuant to the requirements of the OBBBA. This notice of sale is published pursuant to 43 U.S.C. 1331 *et seq.* (Outer Continental Shelf Lands Act, as amended) and 30 CFR 556.304.

Matthew N. Giacona,

Acting Director, Bureau of Ocean Energy Management.

[FR Doc. 2025–20447 Filed 11–19–25; 8:45 am]

BILLING CODE 4340–98–P

INTERNATIONAL TRADE COMMISSION

Notice of Receipt of Complaint; Solicitation of Comments Relating to the Public Interest

AGENCY: U.S. International Trade Commission.

ACTION: Notice.

SUMMARY: Notice is hereby given that the U.S. International Trade Commission has received a complaint entitled *Certain Open-Ear Earpiece Devices, DN 3851*; the Commission is soliciting comments on any public interest issues raised by the complaint or complainant's filing pursuant to the Commission's Rules of Practice and Procedure.

FOR FURTHER INFORMATION CONTACT: Lisa R. Barton, Secretary to the Commission, U.S. International Trade Commission, 500 E Street SW, Washington, DC 20436, telephone (202) 205–2000. The public version of the complaint can be accessed on the Commission's Electronic Document Information System (EDIS) at <https://edis.usitc.gov>. For help accessing EDIS, please email EDIS3Help@usitc.gov.

General information concerning the Commission may also be obtained by accessing its internet server at United States International Trade Commission (USITC) at <https://www.usitc.gov>. The public record for this investigation may be viewed on the Commission's Electronic Document Information System (EDIS) at <https://edis.usitc.gov>.

Hearing-impaired persons are advised that information on this matter can be obtained by contacting the Commission's TDD terminal on (202) 205–1810.

SUPPLEMENTARY INFORMATION: The Commission has received a complaint and a submission pursuant to § 210.8(b) of the Commission's Rules of Practice and Procedure filed on behalf Bose Corporation on September 23, 2025. The complaint alleges violations of section 337 of the Tariff Act of 1930 (19 U.S.C. 1337) in the importation into the United States, the sale for importation, and the sale within the United States after importation of certain open-ear earpiece devices. The complaint names as respondents: Dongguan Yuanyu Electronic Co., Ltd. d/b/a Ituoray of China; Liu, Yiming d/b/a Yomdud of China; King Lucky Co., Ltd. of Hong Kong; Jiaking Yuejia Trading Co., Ltd. d/b/a Xmenha of China; Shenzhen Zhichuang All Technology Co., Ltd. and/or Abbott Sanag (UK) Group Co., Ltd. d/b/a Sanag Lingzhong Zhao d/b/a Jzones of China; Shenzhen Mengmengwei Electronic Commerce Co., Ltd. d/b/a Lytmi of China; Shenzhen Maosong Tech. Co., Ltd., d/b/a Ansten of China; U2O Global Co., Ltd. d/b/a IWalk of China; Shenzhen Meichi Electronics Co., Ltd. d/b/a HOMSCAM of China; Shenzhen Shixinhe Dianzi Shangwu Co., Ltd. d/b/a XINHESHUMA of China; Shenzhen Landscape Art Co., Ltd. d/b/a Piluyaa of China; Shenzhen Zhiqihui Technology Co., Ltd. d/b/a Yeabomy of China; Shenzhen Carnival Digital Technology Co., Ltd. and/or Shenzhen Lida Tech. Communication Co., Ltd. d/b/a Shijiaet of China; Shenzhen Shibaiishi Dianzi Shangwu Co., Ltd. d/b/a Jiayuu and/or YouDaxing of China; Buy Worry-Free Trade Co., Ltd. d/b/a BST Supply I of China; Hong Kong Shihui Technology Co., Ltd. d/b/a Wdingxing of China; Hong Kong Chuanboyao Technology Ltd. d/b/a Mmanage and/or Ffaithful of China; Hong Kong Dora Cross-Border Trading Co., Ltd. d/b/a Doraomi of China; Hong Kong Santaizi Technology Co., Ltd d/b/a STZ Sport of China; Shenzhen Shiyi Gian Maoyi Co., Ltd. d/b/a Classic Innovation of China; and Shenzhen Yanyin Technology Co., Ltd. of China. The complainant requests that the Commission issue a general exclusion order or in the alternative a limited exclusion order, cease and desist orders, and impose a bond upon respondents' alleged infringing articles during the 60-day Presidential review period pursuant to 19 U.S.C. 1337(j).

Notice of Receipt of Complaint was published on September 26, 2025 (90 FR