

Rules and Regulations

Federal Register
Vol. 90, No. 215
Monday, November 10, 2025

This section of the FEDERAL REGISTER contains regulatory documents having general applicability and legal effect, most of which are keyed to and codified in the Code of Federal Regulations, which is published under 50 titles pursuant to 44 U.S.C. 1510.

The Code of Federal Regulations is sold by the Superintendent of Documents.

POSTAL SERVICE

39 CFR Part 111

Manifest Mailing System Retired

AGENCY: Postal Service.
ACTION: Final rule.

SUMMARY: The Postal Service is amending *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) subsection 703.2.0 to retire the manifest mailing system (MMS).

DATES: *Effective Date:* April 1, 2026.
FOR FURTHER INFORMATION CONTACT: James Duffy at (517) 703-4246, Geriann Wakely at (631-913-1116) or Garry Rodriguez at (202) 268-7281.

SUPPLEMENTARY INFORMATION: On September 12, 2025, the Postal Service published a notice of proposed rulemaking (90 FR 44153-44155) to retire the manifest mailing system (MMS). In response to the proposed rule, the Postal Service received one formal comment. The comment and response are as follows:

Comment: The comment was generally in agreement with retiring the manifest mailing system, however, the commentor questioned whether some smaller businesses may face challenges with the technology transition.

Response: The Postal Service has taken proactive steps to support these customers through the Intelligent Mail® for Small Business Tool (IMsb). The IMsb Tool is a free, web-based application designed specifically for small business mailers. It requires no software installation or downloads, making it accessible to businesses with limited technical resources. The tool generates unique Intelligent Mail barcodes (IMb) for use on address labels and mail pieces, and it features a simple, step-by-step interface that guides users through the process. Additional benefits include easy access via standard web browsers (e.g., Google Chrome), no need for specialized

software or technical expertise, and is a cost-effective solution for businesses with limited budgets. For further guidance, users can refer to the IMsb User Guide, located on the IMsb Tool landing page, available on PostalPro at <https://postalpro.usps.com>. This tool represents a meaningful step toward ensuring that small businesses are not left behind in the Postal Service modernization efforts.

The Postal Service is retiring the manifest mailing system, by retiring manifest mail preparation along with the hard copy documentation. The Postal Service is migrating customers to Electronic Documentation (eDoc), Full Service, Seamless, and eInduction, for Letters, Cards and Flats. Options for Package customers are USPS Ship and Click-N-Ship. Mailers of Letters, Cards, and Flats can reference Mail.dat/Mail.XML Technical Specifications posted on PostalPro. Package shippers can reference Publication 199, Publication 205, and USPS Ship documentation on PostalPro.

As a result of retiring MMS, Publication 401, *Guide to the Manifest Mailing System*, will no longer be available on PostalPro after the effective date.

Resources

- HQMailEntry (HQMailEntry@usps.gov)
- USPS Ship (uspsshipsupport@usps.gov or 1-877-264-9693, Opt. 2)
- Click N SHIP (PostalPro or 1-800-344-7779)
- Information about electronic documentation can be found on Postal Pro at <https://postalpro.usps.com/mailling/edoc>
- Publication 199, *Intelligent Mail Package Barcode (IMpb) Implementation Guide for Confirmation Services and Electronic Payment Systems*, (PostalPro)
- Guide to USPS SHIP (PostalPro)

The Postal Service adopts the described changes to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), incorporated by reference in the *Code of Federal Regulations*.

We will publish an appropriate amendment to 39 CFR part 111 to reflect these changes.

List of Subjects in 39 CFR Part 111

Administrative practice and procedure, Postal Service.

Accordingly, the Postal Service amends *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), incorporated by reference in the Code of Federal Regulations as follows (see 39 CFR 111.1):

PART 111—[AMENDED]

■ 1. The authority citation for 39 CFR part 111 continues to read as follows:

Authority: 5 U.S.C. 552(a); 13 U.S.C. 301-307; 18 U.S.C. 1692-1737; 39 U.S.C. 101, 401-404, 414, 416, 3001-3018, 3201-3220, 3401-3406, 3621, 3622, 3626, 3629, 3631-3633, 3641, 3681-3685, and 5001.

■ 2. Revise *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) as follows:

Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)

* * * * *

700 Special Standards

* * * * *

705 Advanced Preparation and Special Postage Payment Systems

* * * * *

[Revise the heading and text of 2.0 to read as follows:]

2.0 Mailing Services

The Postal Service offers customers the following mailing services:

- a. *Letters (cards) and Flats:* 1. Full-Service Automation Option, see 705.23.
- 2. Seamless Acceptance Program, see 705.22.

b. *Packages:* The USPS Ship program is an electronic manifest mailing system for packages that allows mailers to document and pay postage and extra services fees by transmitting electronic files to the Postal Service without generating paper manifests, postage statements, or clearance documents. Business Acceptance Solutions, USPS Headquarters, must approve these systems. Unless authorized by Business Acceptance Solutions, mailers may not commingle USPS Ship mail with non-USPS Ship mail within the same mailing, or place USPS Ship mail and non-USPS Ship mail in or on the same mailing container. For additional

information reference PostalPro
available at <https://postalpro.usps.com>.

* * * * *

Kevin Rayburn,

Attorney, Ethics & Legal Compliance.

[FR Doc. 2025–19834 Filed 11–7–25; 8:45 am]

BILLING CODE 7710–12–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R08–OAR–2025–0054; FRL–12595–
02–R8]

Air Plan Approval; Utah; Interstate Transport of Air Pollution for the 2008 8-Hour Ozone National Ambient Air Quality Standard

AGENCY: Environmental Protection
Agency (EPA).

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency (EPA) is approving a portion of a Utah State Implementation Plan (SIP) submission addressing interstate transport for the 2008 8-hour ozone national ambient air quality standard (NAAQS). The “interstate transport” provision requires that each state’s SIP contain adequate provisions to prohibit emissions from within the state from significantly contributing to nonattainment or interfering with maintenance of the NAAQS in other states. In this action, the EPA is only addressing the requirement prohibiting interference with maintenance, referred to as “prong 2,” for the 2008 ozone NAAQS.

DATES: This rule is effective on
December 10, 2025.

ADDRESSES: The EPA has established a docket for this action under Docket ID No. EPA–R08–OAR–2025–0054. All documents in the docket are listed on the <https://www.regulations.gov> website. Although listed in the index, some information is not publicly available, *e.g.*, Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through <https://www.regulations.gov>, or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional availability information.

FOR FURTHER INFORMATION CONTACT:
Adam Clark, Air and Radiation

Division, EPA, Region 8, Mailcode
8ARD–IO, 1595 Wynkoop Street,
Denver, Colorado 80202–1129,
telephone number: (303) 312–7104,
email address: clark.adam@epa.gov.

SUPPLEMENTARY INFORMATION:

Throughout this document whenever “we,” “us,” or “our” is used, we mean EPA.

Table of Contents

- I. Background
- II. Response to Comments
- III. Final Action
- IV. Statutory and Executive Order Reviews

I. Background

The background for this action is discussed in detail in our June 18, 2025 proposal (90 FR 25918). In that document we proposed to approve Utah’s January 29, 2020 SIP submission as meeting the prong 2 interstate transport requirement of Clean Air Act (CAA) section 110(a)(2)(D)(i)(I) for the 2008 ozone NAAQS.

The EPA provided a 30-day review and comment period for the June 18, 2025 proposal. We received two comments. The first commenter was the Utah Division of Air Quality (UDAQ), and the second was anonymous. A summary of these comments and the EPA’s responses are provided in section II. A full copy of the comments is included in the docket for this rule.

II. Response to Comments

Comment: UDAQ expressed support for the proposal and encouraged the EPA to finalize the approval of Utah’s SIP submission as proposed.

Response: The EPA acknowledges and appreciates the comment in support of this rulemaking action.

Comment: UDAQ stated that the pathway leading to the EPA’s proposed approval has been a long and complex history of revisions and disagreements between the state of Utah and the EPA dating back to 2013. UDAQ stated that much of this history could have been avoided had the EPA worked more cooperatively with the state in approving its December 22, 2015 revision, which the commenter asserts demonstrated that the State did not significantly contribute to nonattainment or interfere with the maintenance of the 2008 ozone standard in downwind states. UDAQ asserted that this delay led to an extended period of regulatory uncertainty and risk, and that the action being driven by a court ordered consent decree¹ demonstrates the need for the EPA to work closely

with states and finalize actions more expeditiously.

Response: The EPA agrees that Utah’s interstate transport prong 2 SIP for the 2008 ozone NAAQS has a complex history. That history is discussed in the proposal and will not be restated here.² The EPA also agrees that it is important that we work closely with states and act on SIP submissions in line with the requirements of the CAA.³

Comment: UDAQ stated that the EPA’s inclusion of Utah in the Federal “Good Neighbor Plan” for the 2015 ozone NAAQS was unwarranted and erroneous.

Response: The CAA section 110(a)(2)(D)(i)(I) interstate transport actions addressing the 2015 ozone NAAQS are outside the scope of this action, which only addresses the 2008 ozone NAAQS portion of Utah’s 2020 SIP submission.

Comment: One anonymous commenter recommended the EPA not approve Utah’s air quality plan. The commenter stated that the Utah government had failed to clean the air, and that it is necessary to limit movement for the elderly and keep children indoors during periods of poor air quality.

Response: The EPA acknowledges the comment. However, the EPA does not find the comment sufficiently specific or relevant to the action we are taking today on Utah’s 2020 submission as to warrant a specific response.

III. Final Action

The EPA is approving Utah’s January 29, 2020 SIP submission as meeting the prong 2 interstate transport requirement of CAA section 110(a)(2)(D)(i)(I) for the 2008 ozone NAAQS.

IV. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the CAA and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA’s role is to approve state choices, provided that they meet the criteria of the CAA. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under

² 90 FR 25918 (June 18, 2025).

³ CAA section 110(k)(2).

¹ 90 FR 25920 (June 18, 2025).