

*General Description of Collection:* The Community Reinvestment Act regulation requires the FDIC to assess the record of banks and thrifts in helping meet the credit needs of their entire communities, including low- and moderate-income neighborhoods, consistent with safe and sound operations; and to take this record into account in evaluating applications for mergers, branches, and certain other corporate activities. The total estimated annual burden is 215,207 hours, which is a reduction of 16,375 hours from the 2022 submission. This reduction is due to the decrease in the number of FDIC-supervised banks and the changes in methodology for ICs 5, 8, and 11 that resulted in decreased respondent counts for each of ICs 5, 8, and 11.

### Request for Comment

Comments are invited on (a) whether the collection of information is necessary for the proper performance of the FDIC's functions, including whether the information has practical utility; (b) the accuracy of the estimates of the burden of the information collection, including the validity of the methodology and assumptions used; (c) ways to enhance the quality, utility, and clarity of the information to be collected; and (d) ways to minimize the burden of the collection of information on respondents, including through the use of automated collection techniques or other forms of information technology. All comments will become a matter of public record.

Federal Deposit Insurance Corporation.

Dated at Washington, DC, on October 27, 2025.

**Jennifer M. Jones,**

*Deputy Executive Secretary.*

[FR Doc. 2025-19701 Filed 10-29-25; 8:45 am]

BILLING CODE 6714-01-P

## DEPARTMENT OF JUSTICE

### Drug Enforcement Administration

#### Tracy Amerson-Rivers, A.P.R.N.; Decision and Order

#### I. Introduction

On January 30, 2025, the Drug Enforcement Administration (DEA or Government) issued an Order to Show Cause and Immediate Suspension of Registration (OSC/ISO) to Tracy Amerson-Rivers, A.P.R.N., of Houston, Texas (Registrant). Request for Final Agency Action (RFAA), Exhibit (RFAAX) 1, at 1. The OSC/ISO informed Registrant of the immediate suspension of her DEA Certificate of Registration,

No. MA5242792, pursuant to 21 U.S.C. 824(d), alleging that Registrant's continued registration constitutes "an imminent danger to the public health or safety." *Id.* (quoting 21 U.S.C. 824(d)). The OSC/ISO also proposed the revocation of Registrant's registration, alleging that Registrant's continued registration is inconsistent with the public interest. *Id.* (citing 21 U.S.C. 823(g)(1), 824(a)(4)).<sup>1</sup>

More specifically, the OSC/ISO alleged that Registrant, an advanced practice registered nurse (APRN), issued six controlled substance prescriptions, despite lacking a prescriptive authority agreement with a licensed physician, which is required in Texas for an APRN to prescribe controlled substances. RFAAX 1, at 1–2. The OSC/ISO further alleged that Registrant obtained controlled substances by fraud. *Id.* at 6.<sup>2</sup>

On May 20, 2025, the Government submitted a RFAA requesting that the Agency issue a default final order revoking Registrant's registration. RFAA, at 1–5. After carefully reviewing the entire record and conducting the analysis as set forth in more detail below, the Agency grants the Government's RFAA and revokes Registrant's registration.

#### II. Default Determination

Under 21 CFR 1301.43, a registrant entitled to a hearing who fails to file a timely hearing request "within 30 days after the date of receipt of the [OSC/ISO] . . . shall be deemed to have waived their right to a hearing and to be in default" unless "good cause" is established for the failure. 21 CFR 1301.43(a), (c)(1). In the absence of a demonstration of good cause, a registrant who fails to timely file an answer also is "deemed to have waived their right to a hearing and to be in default." 21 CFR 1301.43(c)(2). Unless excused, a default is deemed to constitute "an admission of the factual allegations of the [OSC/ISO]." 21 CFR 1301.43(e).

The OSC/ISO notified Registrant of her right to file a written request for hearing and answer, and that if she failed to file such a request and answer, she would be deemed to have waived

<sup>1</sup> According to the OSC/ISO and Agency records, Registrant's registration expired on June 30, 2025. RFAAX 1, at 3. The fact that a registrant allows her registration to expire during the pendency of an administrative enforcement proceeding does not impact the Agency's jurisdiction or prerogative under the Controlled Substances Act to adjudicate the OSC/ISO to finality. *Jeffrey D. Olsen, M.D.*, 84 FR 68474, 68476–79 (2019).

<sup>2</sup> The Agency need not adjudicate the criminal violations alleged in the OSC/ISO. *Ruan v. United States*, 597 U.S. 450 (2022) (decided in the context of criminal proceedings).

her right to a hearing and be in default. RFAAX 1, at 7–8. The OSC/ISO further notified Registrant that "[s]hould [she] request a hearing and fail to timely file an answer, plead, or otherwise defend, . . . [she] shall be deemed to have waived the right to a hearing and to be in default." *Id.* at 8 (citing 21 CFR 1301.43(c)(2), (c)(3), (d)).

Registrant filed a timely hearing request, but did not file an answer. RFAA, at 2; RFAAX 3; RFAAX 4, at 1. The matter was assigned to Administrative Law Judge (ALJ) Paul Soeffing, who issued an Order for Prehearing Statements on March 4, 2025, directing Registrant to file a compliant answer by 5:00 p.m. Eastern Time (ET)/4:00 p.m. Central Time (CT) on March 7, 2025. RFAA, at 2; RFAAX 4, at 1–2, 5. On March 10, 2025, the ALJ granted Registrant's request to extend the deadline for filing an answer to 5:00 p.m. ET/4:00 p.m. CT on April 21, 2025. RFAA, at 2; RFAAX 6, at 1–2.

On April 21, 2025, Registrant filed a purported answer. RFAA, at 2; RFAAX 7. On the same day, the ALJ issued an order notifying Registrant of deficiencies that made her purported answer noncompliant. RFAA, at 2–3; RFAAX 8, at 1–2. The ALJ found that Registrant's purported answer failed to "admit, deny, or state that [she] does not have and is unable to obtain sufficient information to admit or deny" each allegation of the OSC/ISO, as required by 21 CFR 1301.37(d)(3). RFAAX 8, at 2. The ALJ provided Registrant another opportunity to file a compliant answer by 5:00 p.m. ET/4:00 p.m. CT on April 24, 2025. RFAA, at 2–3; RFAAX 8, at 1–2.

On April 24, 2025, Registrant filed a second purported answer after the filing deadline. RFAA, at 3; RFAAX 9; RFAAX 10, at 1. On April 25, 2025, the ALJ issued an order notifying Registrant that her second purported answer was untimely and remained noncompliant with 21 CFR 1301.37(d)(3). RFAA, at 3; RFAAX 10, at 1–2. The ALJ directed Registrant to submit a filing by 2:00 p.m. ET/1:00 p.m. CT on May 2, 2025, correcting the deficiencies in her second purported answer and showing good cause to accept the untimely second purported answer. RFAA, at 3; RFAAX 10, at 2. Registrant did not respond to this order. RFAA, at 3; RFAAX 11, at 1–2.

On May 2, 2025, the ALJ issued an order terminating the proceeding based on his finding that Registrant had failed to file a timely and compliant answer to the OSC/ISO allegations. *Id.* The ALJ further found that Registrant's failure to submit a timely and compliant answer constituted a waiver of her right to a

hearing and that she was in default.<sup>3</sup> RFAAX 11, at 2 (citing 21 CFR 1301.43(c)(1), (e)). The Agency finds that the ALJ did not err in finding Registrant to be in default due to her untimely second purported answer, failure to show good cause to excuse the untimely second purported answer and correct the deficiencies in her purported answers, and failure to respond to the ALJ's April 25 order.

"A default, unless excused, shall be deemed to constitute a waiver of the [registrant's] right to a hearing and an admission of the factual allegations of the [OSC/ISO]." 21 CFR 1301.43(e). Because Registrant is in default, the Agency finds that Registrant has admitted to the factual allegations in the OSC/ISO. 21 CFR 1301.43(c)(1), (e), (f)(1).

Further, "[i]n the event that [a registrant] . . . is deemed to be in default . . . DEA may then file a request for final agency action with the Administrator, along with a record to support its request. In such circumstances, the Administrator may enter a default final order pursuant to [21 CFR] 1316.67." 21 CFR 1301.43(f)(1). Here, the Government has requested final agency action based on Registrant's default pursuant to 21 CFR 1301.43(c), (f), and 1301.46. RFAA, at 1, 5; *see also* 21 CFR 1316.67.

### III. Findings of Fact

In light of Registrant's default, the Agency finds that the factual allegations in the OSC/ISO are deemed admitted.<sup>4</sup> 21 CFR 1301.43(e). Accordingly, Registrant is deemed to have admitted to each of the following facts.

#### A. Dispensing Controlled Substances Without Authority

In Texas, an APRN, such as Registrant, may only "order or prescribe" drugs that are "authorized by a prescriptive authority agreement." 22

<sup>3</sup> The ALJ's numerous orders repeatedly reminded Registrant that failure to file a timely and compliant answer could result in a finding of default under DEA rules. *See* RFAA, at 2–3; RFAAX 4, at 2 (March 4, 2025 order); RFAAX 6, at n.3 (March 10, 2025 order); RFAAX 8, at 2 n.2 (April 21, 2025 order); RFAAX 10, at 2 n.4 (April 25, 2025 order). In addition, the OSC/ISO itself notified Registrant that if she "fail[ed] to file . . . [an] answer, [she] shall be deemed to have waived [her] right to a hearing and to be in default." RFAAX 1, at 7 (citing 21 CFR 1301.43(c)(1)).

<sup>4</sup> According to the Controlled Substances Act (CSA), "[f]indings of fact by the [DEA Administrator], if supported by substantial evidence, shall be conclusive." 21 U.S.C. 877. Here, where Registrant is found to be in default, all the factual allegations in the OSC/ISO are deemed to be admitted. These uncontested and deemed admitted facts constitute evidence that exceeds the "substantial evidence" standard of 21 U.S.C. 877; it is un rebutted evidence.

Tex. Admin. Code § 222.4(a)(1)(A); RFAAX 1, at 3. "A physician may delegate to an [APRN] . . . the act of prescribing or ordering a drug or device as authorized through a prescriptive authority agreement between the physician and the [APRN]." 22 Tex. Admin. Code § 193.7(a);<sup>5</sup> RFAAX 1, at 3. "The prescriptive authority agreement is a mechanism by which an APRN is delegated the authority to order or prescribe drugs or devices by a physician." 22 Tex. Admin. Code § 222.5(a); RFAAX 1, at 3. An APRN must also possess valid state authority under state law to qualify as a practitioner for purposes of the Controlled Substances Act (CSA) and to issue controlled substance prescriptions. 21 U.S.C. 802(21), 823(g)(1), 824(a)(3); RFAAX 1, at 4.

On February 1, 2022, pursuant to a prescriptive authority agreement, Registrant was granted prescriptive authority in Texas by Dr. R.K.Y. RFAAX 1, at 4. Dr. R.K.Y. died on March 5, 2023. *Id.* The prescriptive authority agreement, and therefore Registrant's prescriptive authority, terminated by operation of law upon the death of Dr. R.K.Y. *Id.* On April 20, 2023, Registrant was granted prescriptive authority by Dr. A.E.G. pursuant to a prescriptive authority agreement, which was terminated on June 9, 2023. *Id.*

Thus, Registrant lacked prescriptive authority in Texas from March 5, 2023, to April 20, 2023. *Id.* Nevertheless, between March 5, 2023, and April 20, 2023, Registrant issued six prescriptions for controlled substances. *Id.* Each controlled substance prescription listed Dr. R.K.Y. as Registrant's supervising physician, even though he was deceased when the prescription was issued. *Id.* Accordingly, the Agency finds un rebutted record evidence, and Registrant is deemed to have admitted, that she issued six prescriptions for controlled substances without possessing the requisite prescriptive authority in Texas.

#### B. Obtaining Controlled Substances by Fraud

Under Texas law, it is an offense to knowingly obtain and possess a controlled substance "by misrepresentation, fraud, forgery, [or] deception." Tex. Health & Safety Code § 481.129(a)(5)(A).

On March 15, 2023, a prescription for alprazolam<sup>6</sup> was issued to individual D.R. in the name of Dr. R.K.Y., even

though Dr. R.K.Y. died on March 5, 2023. RFAAX 1, at 4, 6. On the day the prescription was issued, Registrant used the prescription to personally obtain alprazolam by claiming that she was filling the prescription for individual D.R. *Id.* Registrant knew this claim was false because she knew that D.R. was incarcerated at the time. *Id.*

### IV. Public Interest Determination

#### A. Legal Background

As discussed above, the OSC/ISO alleges that Registrant violated provisions of the CSA and its implementing regulations. As the Supreme Court stated in *Gonzales v. Raich*, 545 U.S. 1 (2005), "the main objectives of the CSA were to conquer drug abuse and control the legitimate and illegitimate traffic in controlled substances." *Id.* at 12. *Gonzales* explained that:

Congress was particularly concerned with the need to prevent the diversion of drugs from legitimate to illicit channels. To effectuate these goals, Congress devised a closed regulatory system making it unlawful to manufacture, distribute, dispense, or possess any controlled substance except in a manner authorized by the CSA . . . . The CSA and its implementing regulations set forth strict requirements regarding registration, labeling and packaging, production quotas, drug security, and recordkeeping.

*Id.* at 12–14.

Here, the OSC/ISO's allegations concern the CSA's "strict requirements regarding registration" and "the need to prevent the diversion of drugs from legitimate to illicit channels." *Id.* Therefore, the allegations go to the heart of the CSA's "closed regulatory system" specifically designed "to conquer drug abuse and to control the legitimate and illegitimate traffic in controlled substances." *Id.* at 12–14.

When the CSA's requirements are not met, the Agency<sup>7</sup> "may deny, suspend, or revoke [a] registration if . . . the [registrant's] registration would be 'inconsistent with the public interest.'" *Gonzales v. Oregon*, 546 U.S. 243, 251 (2006) (quoting 21 U.S.C. 824(a)(4)).<sup>8</sup> In the case of a "practitioner," the Agency is directed to consider five factors in making the public interest determination. *Id.*; 21 U.S.C. 823(g)(1)(A)–(E).<sup>9</sup>

<sup>7</sup> The CSA delegates power to the Attorney General, who has delegated authority to the Administrator of DEA (the Agency). 28 CFR 0.100.

<sup>8</sup> The Government has the burden of proof in this proceeding. 21 CFR 1301.44(e).

<sup>9</sup> The five factors are:

(A) The recommendation of the appropriate State licensing board or professional disciplinary authority.

<sup>5</sup> This version of 22 Texas Administrative Code § 193.7(a) was in effect during all periods relevant to the OSC/ISO allegations.

<sup>6</sup> Alprazolam is a schedule IV depressant. 21 CFR 1308.14(c)(2).

The five factors are considered in the disjunctive. *Gonzales v. Oregon*, 546 U.S. at 292–93 (Scalia, J., dissenting) (“It is well established that these factors are to be considered in the disjunctive” (quoting *In re Arora*, 60 FR 4447, 4448 (1995)); *Robert A. Leslie, M.D.*, 68 FR 15227, 15230 (2003). Each factor is weighed on a case-by-case basis. *David H. Gillis, M.D.*, 58 FR 37507, 37508 (1993). Any one factor, or combination of factors, may be decisive, *Gillis*, 58 FR at 37508, and the Agency “may give each factor the weight . . . deem[ed] appropriate in determining whether a registration should be revoked or an application for registration denied.” *Morall v. Drug Enf’t Admin.*, 412 F.3d 165, 185 n.2 (D.C. Cir. 2005) (Henderson, J., concurring) (quoting *Robert A. Smith, M.D.*, 70 FR 33207, 33208 (2007)); see also *Penick Corp. v. Drug Enf’t Admin.*, 491 F.3d 483, 490 (D.C. Cir. 2007).

Moreover, while the Agency is required to consider each of the factors, it “need not make explicit findings as to each one.” *MacKay v. Drug Enf’t Admin.*, 664 F.3d 808, 816 (10th Cir. 2011) (quoting *Volkman v. U.S. Drug Enf’t Admin.*, 567 F.3d 215, 222 (6th Cir. 2009)); *Jones Total Health Care Pharmacy, LLC v. Drug Enf’t Admin.*, 881 F.3d 823, 830 (11th Cir. 2018); *Hoxie v. Drug Enf’t Admin.*, 419 F.3d 477, 482 (6th Cir. 2005). “In short, . . . the Agency is not required to mechanically count up the factors and determine how many favor the Government and how many favor the registrant. Rather, it is an inquiry which focuses on protecting the public interest; what matters is the seriousness of the registrant’s misconduct.” *Jayam Krishna-Iyer, M.D.*, 74 FR 459, 462 (2009). Accordingly, as the Eleventh Circuit has recognized, Agency decisions have explained that findings under a single factor can support the revocation of a registration. *Jones Total Health Care Pharmacy*, 881 F.3d at 830.

### B. Registrant’s Registration Is Inconsistent With the Public Interest

While the Agency has considered all the public interest factors of 21 U.S.C. 823(g)(1),<sup>10</sup> the Government’s evidence

(B) The [registrant’s] experience in dispensing, or conducting research with respect to controlled substances.

(C) The [registrant’s] conviction record under Federal or State laws relating to the manufacture, distribution, or dispensing of controlled substances.

(D) Compliance with applicable State, Federal, or local laws relating to controlled substances.

(E) Such other conduct which may threaten the public health and safety.

21 U.S.C. 823(g)(1)(A)–(E).

<sup>10</sup> As to Factor A, there is no record evidence of disciplinary action against Registrant’s state

in support of its *prima facie* case is confined to Factors B and D. RFAA, at 4; RFAAX 1, at 7. Evidence is considered under Factors B and D when it reflects experience dispensing controlled substances and compliance or non-compliance with laws related to controlled substances. *Kareem Hubbard, M.D.*, 87 FR 21156, 21162 (2022).

Here, the Agency finds un rebutted record evidence, and Registrant is deemed to have admitted, that between March 5, 2023, and April 10, 2023, Registrant issued six prescriptions for controlled substances without a prescriptive authority agreement outside the usual course of professional practice and in violation of federal and Texas law. 21 CFR 1306.04; 22 Tex. Admin. Code §§ 222.4(a)(1)(A), 222.5(a); see also *Stephen McCarthy, P.A.*, 89 FR 71427, 71430 (2024) (“Respondent repeatedly issued controlled substance prescriptions outside the usual course of professional practice by issuing such prescriptions while lacking an active agreement with a supervisory physician as required by state law.”); *Richard J. Settles, D.O.*, 81 FR 64940, 64947 (2016) (finding registrant “violated the CSA and DEA regulations” when he issued controlled substance prescriptions without “the requisite state authority to dispense controlled substances”). Such non-compliance with laws related to controlled substances reflects on Registrant’s experience handling controlled substances. 21 U.S.C. 823(g)(1)(B), (D).

Furthermore, the Agency finds un rebutted record evidence, and Registrant is deemed to have admitted, that on March 15, 2023, Registrant used a prescription issued to another individual to obtain a controlled substance for herself by fraudulently claiming that she was filling the prescription for someone else, in violation of Texas law. Tex. Health & Safety Code § 481.129(a)(5)(A). Such

medical license. 21 U.S.C. 823(g)(1)(A). However, “[t]he fact that the record contains no evidence of a recommendation by a state licensing board does not weigh for or against a determination as to whether continuation of [Registrant’s] DEA certification is consistent with the public interest.” *Roni Dreszer, M.D.*, 76 FR 19434, 19444 (2011). As to Factor C, there is no evidence in the record that Registrant has been convicted of any federal or state law offense “relating to the manufacture, distribution, or dispensing of controlled substances.” 21 U.S.C. 823(g)(1)(C). However, as Agency cases have noted, “the absence of such a conviction is of considerably less consequence in the public interest inquiry” and is therefore not dispositive. *Dewey C. Mackay, M.D.*, 75 FR 49956, 49973 (2010). As to Factor E, the Government’s evidence fits squarely within the parameters of Factors B and D and does not raise “other conduct which may threaten the public health and safety.” 21 U.S.C. 823(g)(1)(E). Accordingly, Factor E does not weigh for or against Registrant.

non-compliance with laws related to controlled substances reflects on Registrant’s experience handling controlled substances. 21 U.S.C. 823(g)(1)(B), (D).

After considering the factors of 21 U.S.C. 823(g)(1), the Agency finds that the Government satisfied its *prima facie* burden of showing that Registrant’s registration would be “inconsistent with the public interest.”<sup>11</sup> 21 U.S.C. 824(a)(4). The Agency also finds that there is no mitigating evidence to rebut the Government’s *prima facie* case, and therefore, finds that Registrant’s registration is “inconsistent with the public interest.” *Id.* Thus, the only remaining issue is whether, in light of the Agency’s finding that Registrant violated the law, Registrant can be trusted with a DEA registration.

### V. Sanction

Where, as here, the Government has presented a *prima facie* case showing that a registrant’s registration is inconsistent with the public interest, the burden shifts to Registrant to show why she can be trusted with a registration. *Morall*, 412 F.3d at 181; *Jones Total Health Care Pharmacy*, 881 F.3d at 830; *Garrett Howard Smith, M.D.*, 83 FR 18882, 18904 (2018). The issue of trust is a fact-dependent determination based on the circumstances presented by the individual practitioner. *Jeffrey Stein, M.D.*, 84 FR 46968, 46972 (2019); see also *Jones Total Health Care Pharmacy*, 881 F.3d at 833. Historically, the Agency has considered acceptance of responsibility, egregiousness, and deterrence when making this assessment.

Specifically, the Agency requires the practitioner to accept responsibility for his or her violation. *Jones Total Health Care Pharmacy*, 881 F.3d at 833; *ALRA Labs, Inc. v. Drug Enf’t Admin.*, 54 F.3d 450, 452 (7th Cir. 1995). Acceptance of responsibility must be unequivocal. *Janet S. Pettyjohn, D.O.*, 89 FR 82639, 82641 (2024); *Mohammed Asgar, M.D.*, 83 FR 29569, 29573 (2018); see also *Jones Total Health Care Pharmacy*, 881 F.3d at 830–31. In addition, the Agency considers the egregiousness and extent of the misconduct in determining the appropriate sanction. *Jones Total Health Care Pharmacy*, 881 F.3d at 834 & n.4. The Agency also considers the need to

<sup>11</sup> Given the violations of law proven by un rebutted record evidence as discussed herein, the Agency need not reach the remaining allegations related to the inadequacy of Registrant’s medical records and the issuance of controlled substance prescriptions outside the usual course of professional practice. RFAAX 1, at 4–6. Registrant’s prescribing controlled substances without authority and obtaining a controlled substance by fraud are sufficient to revoke.

deter similar acts by Registrant, the registrant community, and by future applicants for registration. *Stein*, 84 FR at 46972–73.

Here, Registrant did not timely or properly answer the allegations, and was therefore deemed to be in default. 21 CFR 1301.43(c), (e), (f); RFAA, at 1–4. To date, Registrant has not filed a motion with the Office of the Administrator to excuse the default. 21 CFR 1301.43(c)(1). Registrant has thus failed to timely or properly answer the allegations contained in the OSC/ISO and has not otherwise availed herself of the opportunity to refute the Government’s case. As such, Registrant has not accepted responsibility for the proven violations, has made no representations regarding her future compliance with the CSA, and has not made any demonstration that she can be trusted with a registration.<sup>12</sup>

Further, the interests of specific and general deterrence weigh in favor of revocation. Registrant’s misconduct in this matter concerns the CSA’s “strict requirements regarding registration” and “the need to prevent the diversion of drugs from legitimate to illicit channels,” and, therefore, goes to the heart of the CSA’s “closed regulatory system” specifically designed “to conquer drug abuse and to control the legitimate and illegitimate traffic in controlled substances.” *Gonzales v. Raich*, 545 U.S. at 12–14. Registrant’s egregious misconduct involved issuing controlled substance prescriptions without state authority to so do and obtaining a controlled substance by fraud. *Supra* Section IV.B. If the Agency were to allow Registrant to keep her registration under these circumstances, it would send a dangerous message that compliance with the law and preventing diversion are not essential to maintaining a registration.

In sum, Registrant has not offered any evidence on the record that rebuts the Government’s case for revocation of her registration, and Registrant has not

demonstrated that she can be entrusted with the responsibility of a registration. Accordingly, the Agency will order the revocation of Registrant’s registration.

#### Order

Pursuant to 28 CFR 0.100(b) and the authority vested in me by 21 U.S.C. 823(g)(1) and 21 U.S.C. 824(a)(4), I hereby revoke DEA Certificate of Registration No. MA5242792 issued to Tracy Amerson-Rivers, A.P.R.N. Further, pursuant to 28 CFR 0.100(b) and the authority vested in me by 21 U.S.C. 823(g)(1) and 21 U.S.C. 824(a)(4), I hereby deny any pending applications of Tracy Amerson-Rivers, A.P.R.N., to renew or modify this registration, as well as any other pending application of Tracy Amerson-Rivers, A.P.R.N., for additional registration in Texas. This Order is effective December 1, 2025.

#### Signing Authority

This document of the Drug Enforcement Administration was signed on October 9, 2025, by Administrator Terrance Cole. That document with the original signature and date is maintained by DEA. For administrative purposes only, and in compliance with requirements of the Office of the Federal Register, the undersigned DEA Federal Register Liaison Officer has been authorized to sign and submit the document in electronic format for publication, as an official document of DEA. This administrative process in no way alters the legal effect of this document upon publication in the **Federal Register**.

**Heather Achbach,**

*Federal Register Liaison Officer, Drug Enforcement Administration.*

[FR Doc. 2025–19709 Filed 10–29–25; 8:45 am]

**BILLING CODE 4410–09–P**

## DEPARTMENT OF JUSTICE

### Drug Enforcement Administration

#### Antony Vanbang, M.D.; Decision and Order

On June 9, 2025, the Drug Enforcement Administration (DEA or Government) issued an Order to Show Cause (OSC) to Antony Vanbang, M.D., of Denver, Colorado (Registrant). Request for Final Agency Action (RFAA), Exhibit (RFAAX) 1 at 1, 4. The OSC proposed the revocation of Registrant’s Certificate of Registration, No. FV5019460, alleging that Registrant’s registration should be revoked because Registrant is currently “without authority to prescribe, administer, dispense, or otherwise

handle controlled substances in the State of Colorado, the state in which [he is] registered with DEA.” *Id.* at 2 (citing 21 U.S.C. 824(a)(3)).

The OSC notified Registrant of his right to file a written request for hearing, and that if he failed to file such a request, he would be deemed to have waived his right to a hearing and be in default. *Id.* at 2–3 (citing 21 CFR 1301.43). Here, Registrant did not request a hearing, and the Agency finds him to be in default. RFAA, at 2.<sup>1</sup> “A default, unless excused, shall be deemed to constitute a waiver of the registrant’s/applicant’s right to a hearing and an admission of the factual allegations of the [OSC].” 21 CFR 1301.43(e).

Further, “[i]n the event that a registrant . . . is deemed to be in default . . . DEA may then file a request for final agency action with the Administrator, along with a record to support its request. In such circumstances, the Administrator may enter a default final order pursuant to [21 CFR] 1316.67.” *Id.* 1301.43(f)(1). Here, the Government has requested final agency action based on Registrant’s default pursuant to 21 CFR 1301.43(c), (f), 1301.46. RFAA, at 1; *see also* 21 CFR 1316.67.

#### Findings of Fact

The Agency finds that, in light of Registrant’s default, the factual allegations in the OSC are deemed admitted. According to the OSC, on April 16, 2025, the Colorado Medical Board suspended Registrant’s license to practice medicine in the State of Colorado. RFAAX 1, at 2. According to Colorado online records, of which the Agency takes official notice,<sup>2</sup> Registrant’s Colorado medical license remains suspended. Colorado Division of Professions and Occupations, <https://apps2.colorado.gov/dora/licensing/lookup/licenselookup.aspx> (last visited date of signature of this Order). Accordingly, the Agency finds that Registrant is not licensed to practice

<sup>12</sup> Even if the Agency were to consider Registrant’s purported answers, which were deemed noncompliant by the ALJ, the Agency would still find that Registrant has failed to accept responsibility. In this regard, in her April 21 and April 24 purported answers, Registrant characterized the OSC/ISO factual allegations as the result of “administrative oversight,” and not “diversion” or “abuse of prescribing authority.” Registrant’s inability or unwillingness to accept that the proven violations constitute diversion of controlled substances undermines any attempt on her part to accept responsibility for the misconduct. *See Gonzales v. Raich*, 545 U.S. at 12–14 (“Congress was particularly concerned with the need to prevent the diversion of drugs from legitimate to illicit channels.”); *Phong H. Tran, M.D.*, 90 FR 14383, 14385 (2025) (“Respondent’s attempts to minimize this egregious misconduct undermine any purported acceptance of responsibility.”).

<sup>1</sup> Based on the Government’s submissions in its RFAA dated August 11, 2025, the Agency finds that service of the OSC on Registrant was adequate. Specifically, the Government’s included Declaration from a DEA Special Agent indicates that on June 23, 2025, Registrant was personally served with a copy of the OSC at his residence. RFAAX 2, at 2.

<sup>2</sup> Under the Administrative Procedure Act, an agency “may take official notice of facts at any stage in a proceeding—even in the final decision.” United States Department of Justice, Attorney General’s Manual on the Administrative Procedure Act 80 (1947) (Wm. W. Gaunt & Sons, Inc., Reprint 1979).