

with the requirements of 39 CFR 3011.301.<sup>1</sup>

Section II identifies the docket number(s) associated with each Postal Service request, if any, that will be reviewed in a public proceeding as defined by 39 CFR 3010.101(p), the title of each such request, the request's acceptance date, and the authority cited by the Postal Service for each request. For each such request, the Commission appoints an officer of the Commission to represent the interests of the general public in the proceeding, pursuant to 39 U.S.C. 505 and 39 CFR 3000.114 (Public Representative). The Public Representative does not represent any individual person, entity or particular point of view, and, when Commission attorneys are appointed, no attorney-client relationship is established. Section II also establishes comment deadline(s) pertaining to each such request.

The Commission invites comments on whether the Postal Service's request(s) identified in Section II, if any, are consistent with the policies of title 39. Applicable statutory and regulatory requirements include 39 U.S.C. 3632, 39 U.S.C. 3633, 39 U.S.C. 3642, 39 CFR part 3035, and 39 CFR part 3041. Comment deadline(s) for each such request, if any, appear in Section II.

Section III identifies the docket number(s) associated with each Postal Service request, if any, to add a standardized distinct product to the Competitive product list or to amend a standardized distinct product, the title of each such request, the request's acceptance date, and the authority cited by the Postal Service for each request. Standardized distinct products are negotiated service agreements that are variations of one or more Competitive products, and for which financial models, minimum rates, and classification criteria have undergone advance Commission review. See 39 CFR 3041.110(n); 39 CFR 3041.205(a). Such requests are reviewed in summary proceedings pursuant to 39 CFR 3041.325(c)(2) and 39 CFR 3041.505(f)(1). Pursuant to 39 CFR 3041.405(c)–(d), the Commission does not appoint a Public Representative or request public comment in proceedings to review such requests. The comment due date discussed above does not apply to Section III proceedings (Docket Nos. MC2026–38 and K2026–38; MC2026–39 and K2026–39; MC2026–40 and K2026–40).

<sup>1</sup> See Docket No. RM2018–3, Order Adopting Final Rules Relating to Non-Public Information, June 27, 2018, Attachment A at 19–22 (Order No. 4679).

## II. Public Proceeding(s)

1. *Docket No(s)*: K2025–155; *Filing Title*: USPS Request Concerning Amendment One to Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 534, with Material Filed Under Seal; *Filing Acceptance Date*: October 20, 2025; *Filing Authority*: 39 CFR 3035.105 and 39 CFR 3041.505; *Public Representative*: Almaroof Agoro; *Comments Due*: October 28, 2025.

2. *Docket No(s)*: MC2026–41 and K2026–41; *Filing Title*: USPS Request to Add Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 1444 to the Competitive Product List and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 20, 2025; *Filing Authority*: 39 U.S.C. 3642, 39 CFR 3035.105, and 39 CFR 3041.310; *Public Representative*: Madison Lichtenstein; *Comments Due*: October 28, 2025.

3. *Docket No(s)*: MC2026–42 and K2026–42; *Filing Title*: USPS Request to Add Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 1445 to the Competitive Product List and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 20, 2025; *Filing Authority*: 39 U.S.C. 3642, 39 CFR 3035.105, and 39 CFR 3041.310; *Public Representative*: Samuel Robinson; *Comments Due*: October 28, 2025.

## III. Summary Proceeding(s)

1. *Docket No(s)*: MC2026–38 and K2026–38; *Filing Title*: USPS Request to Add New Fulfillment Standardized Distinct Product, PM–GA Contract 884, and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 20, 2025; *Filing Authority*: 39 U.S.C. 3642 and 3633, 39 CFR 3035.105, and 39 CFR 3041.325.

2. *Docket No(s)*: MC2026–39 and K2026–39; *Filing Title*: USPS Request to Add New Fulfillment Standardized Distinct Product, PM–GA Contract 885, and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 20, 2025; *Filing Authority*: 39 U.S.C. 3642 and 3633, 39 CFR 3035.105, and 39 CFR 3041.325.

3. *Docket No(s)*: MC2026–40 and K2026–40; *Filing Title*: USPS Request to Add New Fulfillment Standardized Distinct Product, PM–GA Contract 886, and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 20, 2025; *Filing Authority*: 39 U.S.C. 3642 and 3633, 39 CFR 3035.105, and 39 CFR 3041.325.

This Notice will be published in the **Federal Register**.

Erica A. Barker,  
Secretary.

[FR Doc. 2025–19645 Filed 10–22–25; 8:45 am]

BILLING CODE 7710–FW–P

## OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE

[Docket No. USTR–2025–0006]

### Notice of Determination and Request for Comments Concerning Action Pursuant to Section 301: Nicaragua's Acts, Policies, and Practices Related to Labor Rights, Human Rights and Fundamental Freedoms, and the Rule of Law

**AGENCY**: Office of the United States Trade Representative.

**ACTION**: Notice of determination and request for comments.

**SUMMARY**: The United States Trade Representative (U.S. Trade Representative) has determined that Nicaragua's acts, policies, and practices related to labor rights, human rights and fundamental freedoms, and the rule of law are unreasonable and burden or restrict U.S. commerce, and are therefore actionable under Section 301 of the Trade Act of 1974. The U.S. Trade Representative is proposing a range of actions, including but not limited to suspension, withdrawal, or prevention of application of benefits of the Dominican Republic-Central America-United States Free Trade Agreement (CAFTA–DR) to Nicaragua, and additional duties of up to 100 percent on some or all products of Nicaragua. The Office of the U.S. Trade Representative (USTR) seeks public comments on these proposed actions.

**DATES**: To be assured of consideration, the following schedule applies:

*November 19, 2025*: Due date for written comments.

**ADDRESSES**: Submit documents in response to this notice, including written comments, through the online USTR portal at: <https://comments.ustr.gov/s/>. The docket number for comments is USTR–2025–0006.

**FOR FURTHER INFORMATION CONTACT**: For procedural questions concerning comments, contact the USTR Section 301 support line at (202) 395–5725. Direct all other questions regarding this notice to Philip Butler, Chair of the Section 301 Committee, Leigh Bacon, Chief Counsel for Negotiations, Legislation, and Administrative Law, or

Nathaniel Halvorson, Deputy Assistant U.S. Trade Representative for Monitoring & Enforcement, at (202) 395-5725.

#### SUPPLEMENTARY INFORMATION:

### I. Proceedings in the Investigation

On December 10, 2024, the U.S. Trade Representative initiated an investigation regarding Nicaragua's acts, policies, and practices related to labor rights, human rights, and the rule of law pursuant to 302(b)(1) of the Trade Act of 1974, as amended (Trade Act) (19 U.S.C. 2412(b)(1)). See 89 FR 101088 (December 13, 2024). The notice of initiation solicited written comments on, *inter alia*: Nicaragua's acts, policies, and practices related to labor rights, human rights, and the rule of law; whether Nicaragua's acts, policies, and practices related to labor rights, human rights, and the rule of law are unreasonable or discriminatory; whether Nicaragua's acts, policies, and practices burden or restrict U.S. commerce, and if so, the nature and level of the burden or restriction; and what action, if any, should be taken.

Interested persons filed over 160 written comments. In addition, USTR and the Section 301 Committee convened a public hearing on January 16, 2025, during which witnesses provided testimony and responded to questions. The public submissions are available at: <https://comments.ustr.gov/s/> in docket number USTR-2024-0021, and a transcript of the hearing is available on USTR's website.

On December 10, 2024, the U.S. Trade Representative requested consultations with the Government of Nicaragua pursuant to Section 303(a) of the Trade Act (19 U.S.C. 2413(a)). The Government of Nicaragua has declined to hold consultations regarding the investigation under the statutory framework.

Based on information obtained during the investigation, including the public submissions and the public hearing, USTR and the Section 301 Committee have prepared a comprehensive report on the acts, policies, and practices under investigation. The report supports a determination that Nicaragua's acts, policies, and practices with respect to labor rights, human rights and fundamental freedoms, and the rule of law are unreasonable and burden or restrict U.S. commerce. The report is available on USTR's website.

### II. Nicaragua's Abuses of Labor Rights, Human Rights and Fundamental Freedoms, and the Dismantling of Rule of Law Protections Against Arbitrary Actions

As detailed in the Section 301 report, Nicaragua has engaged in increasingly pervasive abuses of labor rights, as well as human rights and fundamental freedoms, and has systematically dismantled rule of law protections against arbitrary government action.

First, the Ortega-Murillo regime has committed or allowed a number of *abuses of internationally recognized labor rights*. These include repression of freedom of association and collective bargaining; interference in worker and employer organizations; seizure of assets and removal of citizenship of members of worker and employer organizations; arbitrary dismissals and arrests; child and forced labor; human trafficking; and workplace abuses, including wage deductions and theft, and retaliation for claiming rights violations. For example, the Government of Nicaragua controls all major unions, effectively nullifying the right of workers to join independent unions of their choosing, and has arrested and harassed union members to prevent them from organizing freely. The most recent data shows that 47 percent of Nicaraguan children between 10 and 14 years of age are working, including in gold mining operations, production of gravel and crushed stones, and quarrying of pumice.

Second, the Ortega-Murillo regime engages in *abuses of human rights and fundamental freedoms*, including against U.S. persons and property. The regime has repressed religious organizations through the forced closure and seizures of institutions and properties, including, for example, in August 2023, when Nicaragua closed—and seized—the Jesuit-run University of Central America and, in 2024, when Nicaragua arrested and tried the leaders of, and expropriated the property interests of, Nicaragua's largest U.S.-based evangelical church.

Third, the Ortega-Murillo regime has engaged in the *dismantling of the rule of law* in Nicaragua. This includes imposing arbitrary or incorrect fines, taxes, customs inspections, and rulings; revoking the legal status of prominent business organizations; and seizing property interests without legal recourse.

### III. Determination on the Acts, Policies, and Practices Under Investigation

Based on the information obtained during the investigation, reflected in the

public report on the findings in the investigation, and taking account of public comments and the advice of the Section 301 Committee and advisory committees, the U.S. Trade Representative has made the following determination under sections 301(b) and 304(a) of the Trade Act (19 U.S.C. 2411(b) and 2414(a)): the acts, policies, and practices covered in the investigation are unreasonable and burden or restrict U.S. commerce, and are thus actionable under section 301(b) of the Trade Act.

#### *A. Nicaragua's Acts, Policies, and Practices Related to Labor Rights, Human Rights and Fundamental Freedoms, and Rule of Law Are Unreasonable*

The acts, policies, and practices of Nicaragua related to abuses of labor rights, human rights and fundamental freedoms, and dismantling the rule of law are unreasonable within the meaning of the Section 301 statute for several reasons.

First, Nicaragua's acts, policies, and practices are fundamentally unfair and incompatible with norms against abuses of labor rights, human rights and fundamental freedoms, and the rule of law. These acts, policies, and practices run counter to basic norms and principles of fairness, human rights (including security of persons and property, and freedom of association and religion) and the rule of law. Second, Nicaragua's acts, policies, and practices are contrary to the norms, rules, and rights reflected in Nicaragua's own laws and constitution. Third, they are unreasonable in light of regional and international labor and human rights conventions, instruments, agreements, or treaties to which Nicaragua itself is party and that establish norms against the kind of acts, policies, and practices undertaken by Nicaragua's government.

#### *B. Nicaragua's Acts, Policies, and Practices Related to Labor Rights, Human Rights and Fundamental Freedoms, and the Rule of Law Burden or Restrict U.S. Commerce*

Nicaragua's acts, policies, and practices related to labor rights, human rights and fundamental freedoms, and the rule of law burden or restrict U.S. commerce. Through these acts, policies, and practices, Nicaragua has exploited its own workers resulting in unfair conditions of competition, confiscated the property interests of domestic and foreign religious institutions and U.S. persons or businesses, and created a high-risk environment for U.S. companies investing and conducting business in the country.

First, Nicaragua's acts, policies, and practices harm both Nicaraguans directly and U.S. workers and businesses indirectly through exploitation of workers resulting in unfair competition. For example, Nicaragua's exploitation of workers by denying basic labor rights suppresses Nicaraguan workers' wages and results in artificially low-cost Nicaraguan products, to the detriment of U.S. workers and businesses.

Second, Nicaragua's acts, policies, and practices negatively impact the Nicaraguan economy and market, with lost sales and exports for U.S. enterprises seeking to access or operate in Nicaragua's market. For example, Nicaragua's labor rights violations exploit workers, lowering worker wages and promoting unfair competition, which leads to lost sales by U.S. companies, weakens Nicaragua's economy by diminishing worker participation and productivity, and disincentivizes companies from investing and doing business in Nicaragua.

Third, Nicaragua's acts, policies, and practices lead to lost investment and commercial opportunities for U.S. workers and companies, including through the creation of a high-risk environment to invest or conduct business. For example, Nicaragua's attacks on religious freedom have led to unlawful closure and seizure of religious institutions and properties, including of U.S. churches. Likewise, Nicaragua's dismantling of rule of law protections against arbitrary government action has led to diminished investment, exports, and business activity by U.S. companies, higher costs through unjust fines, taxes, or corruption, and lost revenues (or increased costs) through lack of enforcement of court rulings.

#### IV. Proposed Action To Be Taken in the Investigation

Section 301(b) provides that upon determining that the acts, policies, and practices under investigation are actionable and that action is appropriate, the U.S. Trade Representative shall take all appropriate and feasible action authorized under section 301(c), subject to the specific direction, if any, of the President regarding such action, and all other appropriate and feasible action within the power of the President that the President may direct the U.S. Trade Representative to take under section 301(b), to obtain the elimination of that act, policy, or practice.

Section 301(c) of the Trade Act authorizes the U.S. Trade

Representative to take certain actions for purposes of carrying out the provisions of Section 301(b). For example, Section 301(c)(1)(A) authorizes the U.S. Trade Representative to "suspend, withdraw, or prevent the application of, benefits of trade agreement concessions to carry out a trade agreement with the foreign country referred to in such subsection." Section 301(c)(1)(B) also authorizes the U.S. Trade Representative to "impose duties or other import restrictions" on the goods of the foreign country subject to the investigation.

Pursuant to Sections 301(b) and (c), the U.S. Trade Representative proposes to determine that action is appropriate and that appropriate action would include:

- suspending the application of all Dominican Republic-Central America-United States Free Trade Agreement (CAFTA-DR) benefits to Nicaragua, including tariff concessions and cumulation of Nicaraguan content for other CAFTA-DR partners, immediately or phased in over a period of time up to 12 months;
- suspending the application of some CAFTA-DR benefits to Nicaragua, including tariff concessions and cumulation of Nicaraguan content for other CAFTA-DR partners, immediately or phased in over a period of time up to 12 months;
- applying tariffs of up to 100 percent on all Nicaraguan imports, immediately or phased in over a period of time up to 12 months;
- applying tariffs of up to 100 percent on some Nicaraguan imports immediately, with tariffs for selected sectors phased in over a period of time up to 12 months.

#### V. Request for Public Comments

In accordance with section 304(b) of the Trade Act (19 U.S.C. 2414(b)), USTR invites comments from interested persons with respect to the appropriate action to be taken. To be assured of consideration, you must submit written comments on the proposed action by November 19, 2025, in accordance with the instructions in section VI below.

With respect to the proposed action, USTR invites comments regarding:

- The suspension of the application of CAFTA-DR benefits to Nicaragua, including tariff concessions and cumulation of Nicaraguan content for other CAFTA-DR partners, and the effective date of such suspension.
- The application of increased tariffs on Nicaraguan imports, including the level of increase and the effective date of any increase for specific sectors.

In commenting on the timing of increased duties for specific sectors,

USTR requests that commenters specifically address whether imposing increased duties on particular sectors or suspending or withdrawing concessions on a particular sector, would be practicable or effective to obtain the elimination of Nicaragua's acts, policies, and practices or would cause disproportionate economic harm to U.S. interests, including small- or medium-size businesses and consumers.

Additional instructions on how to submit written comments are provided in section VI below.

#### VI. Procedures for Written Submissions

You must submit written comments using the appropriate docket on the portal at <https://comments.ustr.gov/s/>. All submissions must be in English. To submit written comments, use the docket on the portal entitled "Request for Comments Concerning Proposed Action Pursuant to the Section 301 Investigation of Nicaragua's Acts, Policies, and Practices Related to Labor Rights, Human Rights and Fundamental Freedoms, and Rule of Law", docket number USTR-2025-0006.

You do not need to establish an account to submit comments. The first screen of each docket allows you to enter identification and contact information. Third party organizations such as law firms, trade associations, or customs brokers, should identify the full legal name of the organization they represent, and identify the primary point of contact for the submission. Information fields are optional; however, your comment or request may not be considered if insufficient information is provided.

Fields with a gray Business Confidential Information (BCI) notation are for BCI information which will not be made publicly available. Fields with a green (Public) notation will be viewable by the public.

After entering the identification and contact information, you can complete the remainder of the comment, or any portion of it by clicking "Next." You may upload documents at the end of the form and indicate whether USTR should treat the documents as business confidential or public information.

Any page containing BCI must be clearly marked 'BUSINESS CONFIDENTIAL' on the top of that page and the submission should clearly indicate, via brackets, highlighting, or other means, the specific information that is BCI. If you request business confidential treatment, you must certify in writing that disclosure of the information would endanger trade secrets or profitability, and that the

information would not customarily be released to the public.

Parties uploading attachments containing BCI also must submit a public version of their comments. If these procedures are not sufficient to protect BCI or otherwise protect business interests, please contact the USTR Section 301 support line at (202) 395-5725 to discuss whether alternative arrangements are possible.

USTR will post attachments uploaded to the docket for public inspection, except for properly designated BCI. You can view submissions on USTR's electronic portal at <https://comments.ustr.gov/sl>.

**Jennifer Thornton,**

*General Counsel, Office of the United States Trade Representative.*

[FR Doc. 2025-19635 Filed 10-22-25; 8:45 am]

**BILLING CODE 3390-F4-P**

## **UNIFIED CARRIER REGISTRATION PLAN**

### **Sunshine Act Meetings**

**TIME AND DATE:** October 28, 2025, 1:00 p.m. to 4:00 p.m., Eastern time.

**PLACE:** The meeting will be accessible via conference call and via Zoom Meeting and Screenshare. Any interested person may call (i) 1-929-205-6099 (US Toll) or 1-669-900-6833 (US Toll), Meeting ID: 929 6415 1687, to listen and participate in this meeting. The website to participate via Zoom Meeting and Screenshare is <https://kellen.zoom.us/meeting/register/DqjOGBmGToSFEAN94vV4tA>.

**STATUS:** This meeting will be open to the public.

**MATTERS TO BE CONSIDERED:** The Unified Carrier Registration Plan Enforcement Subcommittee (the "Subcommittee") will continue its work in developing and implementing the Unified Carrier Registration Plan and Agreement. The subject matter of this meeting will include:

### **Proposed Agenda**

#### **I. Call to Order—UCR Enforcement Subcommittee Chair**

The UCR Enforcement Subcommittee Chair will welcome attendees, call the meeting to order, call roll for the Subcommittee, confirm whether a quorum is present, and facilitate self-introductions.

#### **II. Verification of Publication of Meeting Notice—UCR Executive Director**

The UCR Executive Director will verify the publication of the meeting notice on the UCR website and distribution to the UCR contact list via email followed by the subsequent publication of the notice in the **Federal Register**.

#### **III. Review and Approval of Subcommittee Agenda and Setting of Ground Rules—UCR Enforcement Subcommittee Chair**

*For Discussion and Possible Subcommittee Action*

The Subcommittee Agenda will be reviewed, and the Subcommittee will consider adoption.

Ground Rules

➤ Subcommittee action only to be taken in designated areas on agenda.

#### **IV. Review and Approval of Subcommittee Minutes From the July 16, 2025, Meeting—UCR Enforcement Subcommittee Chair**

*For Discussion and Possible Subcommittee Action*

The draft minutes from the July 16, 2025, Subcommittee meeting will be reviewed. The Subcommittee will consider action to approve.

#### **V. Enforcement Performance Snapshot Through Q3 2025—UCR Enforcement Subcommittee Chair, UCR Enforcement Subcommittee Vice-Chair**

The UCR Enforcement Subcommittee Chair and Vice-Chair will present an overview of enforcement activity and compliance rates through the third quarter of 2025, highlighting trends and areas of focus.

#### **VI. Planning for 2026 Enforcement Awareness Initiatives—UCR Enforcement Subcommittee Chair, UCR Enforcement Subcommittee Vice-Chair**

The UCR Enforcement Subcommittee Chair and Vice-Chair will lead a discussion on the proposed dates for the 2026 Enforcement Awareness Weeks: January 11-17 (aligned with 2025 schedule and avoids the MLK holiday); June 7-13 (scheduled to avoid Juneteenth observance).

#### **VII. Jurisdictional Mandates—Level 5 & 7 Inspections on Passenger Carriers—UCR Enforcement Subcommittee Chair, UCR Enforcement Subcommittee Vice-Chair**

The UCR Enforcement Chair and Vice-Chair will review current mandates

requiring Level 5 and Level 7 inspections for passenger carriers, including jurisdictional compliance and enforcement strategies.

#### **VIII. Expanding Jurisdictional Engagement—UCR Enforcement Subcommittee Chair, UCR Enforcement Subcommittee Vice-Chair**

The UCR Enforcement Chair and Vice-Chair will lead a discussion on outreach efforts to additional jurisdictions to broaden enforcement collaboration.

#### **IX. Visor Cards for Enforcement Personnel—UCR Enforcement Subcommittee Chair, UCR Enforcement Subcommittee Vice-Chair**

The UCR Enforcement Chair and Vice-Chair will provide an update on the production and distribution of UCR visor cards to support enforcement personnel.

#### **X. Virtual Enforcement Training—UCR Enforcement Subcommittee Chair, UCR Enforcement Subcommittee Vice-Chair**

The UCR Enforcement Chair and Vice-Chair will lead a discussion concerning the establishment of a quarterly virtual training series for enforcement officers, modeled after the successful UCR auditor training program. The initiative aims to enhance knowledge sharing, standardization, and professional development.

#### **XI. Other Business—UCR Enforcement Subcommittee Chair**

The UCR Enforcement Subcommittee Chair will call for any other items Subcommittee members would like to discuss.

#### **XII. Adjournment—UCR Enforcement Subcommittee Chair**

The UCR Enforcement Subcommittee Chair will adjourn the meeting.

The agenda will be available no later than 5:00 p.m. Eastern time, October 20, 2025 at: <https://plan.ucr.gov>.

**CONTACT PERSON FOR MORE INFORMATION:** Elizabeth Leaman, Chair, Unified Carrier Registration Plan Board of Directors, (617) 305-3783, [eleaman@board.ucr.gov](mailto:eleaman@board.ucr.gov).

**Alex B. Leath,**

*Chief Legal Officer, Unified Carrier Registration Plan.*

[FR Doc. 2025-19647 Filed 10-21-25; 4:15 pm]

**BILLING CODE 4910-YL-P**