

Proposed Rules

This section of the FEDERAL REGISTER contains notices to the public of the proposed issuance of rules and regulations. The purpose of these notices is to give interested persons an opportunity to participate in the rule making prior to the adoption of the final rules.

FEDERAL RETIREMENT THRIFT INVESTMENT BOARD

5 CFR Part 1650

RIN 3222-AA00

Roth In-Plan Conversions

AGENCY: Federal Retirement Thrift Investment Board.

ACTION: Proposed rule.

SUMMARY: The Federal Retirement Thrift Investment Board (FRTIB) proposes to amend its regulations to permit participants in the Thrift Savings Plan (TSP) to convert amounts in their traditional TSP account balances to amounts in their Roth TSP account balances, subject to applicable tax consequences.

DATES: Comments must be received on or before November 14, 2025.

ADDRESSES: You may submit comments using one of the following methods:

- *Federal eRulemaking Portal:* <https://www.regulations.gov>. Follow the instructions for submitting comments.
- *Mail:* Office of General Counsel, Attn: Dharmesh Vashee, Federal Retirement Thrift Investment Board, 77 K Street NE, Suite 1000, Washington, DC 20002.

Comments will be made available to the public online at <https://www.regulations.gov>. Do not include any personally identifiable or confidential information that you do not want publicly disclosed. Anonymous comments are acceptable.

FOR FURTHER INFORMATION CONTACT: For press inquiries: Jim Kaplan at (202) 864-7150. For information about how to comment on this proposed rule: Laurissa Stokes at (202) 308-7707.

SUPPLEMENTARY INFORMATION: The FRTIB administers the TSP, which was established by the Federal Employees' Retirement System Act of 1986 (FERSA), Public Law 99-335, 100 Stat. 514. The TSP is a retirement savings plan for Federal civilian employees and members of the uniformed services. It is similar to cash or deferred arrangements

established for private-sector employees under section 401(k) of the Internal Revenue Code (26 U.S.C. 401(k)). The provisions of FERSA that govern the TSP are codified, as amended, largely at 5 U.S.C 8351 and 8401-80.

Since the introduction of Roth TSP contributions in 2012, participants have expressed interest in converting traditional balances to Roth balances within the plan. The 2024 TSP Participant Satisfaction Survey asked participants about their interest in a Roth in-plan conversion feature. Thirty-five percent of respondents replied that they are “likely” or “extremely likely” to use an in-plan conversion feature if offered in the TSP.

This proposed rule would permit all TSP participants (active and separated), as well spouse beneficiaries, to convert amounts in their traditional balance to amounts their Roth balance. In accordance with the Internal Revenue Code, the converted amount would be treated as a distribution from the traditional account that is taxable in the year the conversion is done.

Under the proposed rule, in-plan conversion requests would be subject to conditions designed to discourage frequent, small transactions and simplify administrative operations. For example, each conversion must be at least \$500, and the number of conversions per calendar year would be capped by the TSP record keeper.

The FRTIB believes that offering Roth in-plan conversions will improve participant satisfaction and provide valuable retirement planning flexibility while maintaining the TSP's low administrative costs.

Regulatory Flexibility Act

This proposed regulation will not have a significant economic impact on a substantial number of small entities. This regulation will affect Federal employees, members of the uniformed services, and spouse beneficiaries who participate in the TSP.

Paperwork Reduction Act

This proposed regulation does not require additional reporting under the criteria of the Paperwork Reduction Act.

Unfunded Mandates Reform Act of 1995

Pursuant to the Unfunded Mandates Reform Act of 1995, 2 U.S.C. 602, 632, 653, and 1501-1571, the effects of this

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regulation on State, local, and Tribal governments and the private sector have been assessed. This regulation will not compel the expenditure in any one year of \$100 million or more by State, local, and Tribal governments, in the aggregate, or by the private sector. Therefore, a statement under 2 U.S.C. 1532 is not required.

List of Subjects in 5 CFR Part 1650

Alimony, Claims, Government employees, Pensions, Retirement.

Ravindra Deo,

Executive Director, Federal Retirement Thrift Investment Board.

The FRTIB proposes to amend 5 CFR chapter VI as follows:

PART 1650—METHODS OF WITHDRAWING FUNDS FROM THE THRIFT SAVINGS PLAN

- 1. The authority citation for part 1650 continues to read as follows:

Authority: 5 U.S.C. 8351, 8432d, 8433, 8434, 8435, 8474(b)(5) and 8474(c)(1).

- 2. Amend Part 1650 by revising Subpart F to read as follows:

Subpart F—Roth In-Plan Conversions

§ 1650.60 Eligibility and general rules for Roth in-plan conversions

(a) A participant or beneficiary participant may request Roth in-plan conversions, subject to a maximum number of conversion requests per calendar year, as determined by the TSP record keeper.

(b) To be eligible for a Roth in-plan conversion, the participant or beneficiary participant must have a vested account balance of at least \$500 at the time of the request.

(c) The total amount of a conversion request must be at least \$500.

(d) Participants must retain at least \$500 in each of their tax-deferred employee contribution, tax-exempt contribution, agency automatic (1%) contribution, and agency matching contribution balances.

(e) Amounts invested in the Mutual Fund Window cannot be converted unless those amounts are first transferred back into one or more of the TSP core funds.

(f) Administrative holds placed pursuant to section 1690.15 will restrict

an individual from requesting a Roth in-plan conversion.

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BILLING CODE 6760-01-P

DEPARTMENT OF ENERGY

10 CFR Part 821

[DOE-HQ-2025-0175]

RIN 1901-AB73

Implementing Voluntary Agreements Under the Defense Production Act

AGENCY: Office of Nuclear Energy, U.S. Department of Energy.

ACTION: Notice of public meeting.

SUMMARY: The U.S. Department of Energy (DOE or the Department) announces a public meeting to discuss the development of voluntary agreements and plans of action under the Defense Production Act. The Defense Production Act requires that the announcement of such meetings occur through the **Federal Register** at least seven days prior to the meeting. This notice is intended to satisfy this requirement.

DATES: DOE will hold a public meeting on Thursday, October 23, 2025, from 10:00 a.m. to 11:00 a.m. in Washington, DC. The public meeting will also be broadcast as a webinar.

ADDRESSES: The public meeting will be held at the Nuclear Energy Institute (NEI). NEI is located at 1201 F Street NW, Washington, DC 20024. Please see the *Public Participation* section of this notice for additional information on attending the public meeting, including webinar registration information, participant instructions, and information about the capabilities available to webinar participants.

FOR FURTHER INFORMATION CONTACT: Ms. Sarah McPhee Charrez, U.S. Department of Energy, 1000 Independence Avenue SW, Washington, DC 20585. Telephone: (202) 586-1092. Email: DPAconsortium@nuclear.energy.gov.

SUPPLEMENTARY INFORMATION: On August 25, 2025, the Department of Energy ("DOE") published an interim final rule to codify procedures for implementing voluntary agreements pursuant to section 708 of the Defense Production Act of 1950 ("DPA"), Public Law 81-774 (Sept. 8, 1950) (codified at 50 U.S.C. 4558). See 90 FR 41279. As explained in that notice, DOE has codified its procedures consistent with recent Executive orders related to nuclear energy and a Presidential declaration of a national energy emergency. See

Executive Order ("E.O.") 14302 (Reinvigorating the Nuclear Industrial Base), 90 FR 22595 (May 29, 2025) and E.O. 14156 (Declaring a National Energy Emergency), 90 FR 8433 (Jan. 29, 2025). Consistent with the DPA's provisions and DOE's related rule, this notice announces a public meeting that will be held on Thursday, October 23, 2025, from 10:00 a.m. to 11:00 a.m. in Washington, DC at the Nuclear Energy Institute (NEI). NEI is located at 1201 F Street NW, Washington, DC 20024. The public meeting will also be broadcast as a webinar.

Meetings Closed to the Public: By default, the DPA requires meetings held to implement a voluntary agreement or plan of action to be open to the public. However, attendance may be limited if DOE finds that the matter to be discussed at a meeting falls within the purview of 5 U.S.C. 552(b)(1), (3), and (4), as well as 5 U.S.C. 552b(c), such as matters of authorized or ordered to be kept secret in the interest of national defense or foreign policy, trade secrets, and commercial or financial information.

Consistent with the DPA's provisions and DOE's regulations set forth at 10 CFR part 821, DOE will subsequently hold a closed meeting on Thursday, October 23, 2025, promptly commencing at 11:05 a.m. in Washington, DC, at the Nuclear Energy Institute (NEI) ("closed meeting"). DOE has determined that the matters to be discussed at the closed meeting fall within the purview of 5 U.S.C. 552(b)(1), (3), and (4), as well as 5 U.S.C. 552b(c), as appropriate. Accordingly, DOE will restrict attendance at the closed meeting and will withhold all closed meeting materials as exempt from public disclosure on the aforementioned grounds.

Public Participation

Attendance at Public Meeting

The times, dates, and locations of the public meeting are listed in the **DATES** and **ADDRESSES** sections of this document. If you plan to attend the public meeting, please notify the Office of Nuclear Energy staff at DPAconsortium@nuclear.energy.gov.

In addition, you can attend the public meeting via webinar. Webinar registration information, participant instructions, and information about the capabilities available to webinar participants will be published on DOE's website: www.energy.gov/ne/defense-production-act-consortium. Participants are responsible for ensuring their systems are compatible with the webinar software.

Conduct of Public Meeting

A designated Federal Officer will preside at the public meeting and may also use a professional facilitator to aid discussion. The meeting will not be a judicial or evidentiary-type public hearing. The meeting will be hybrid, online and at the offices of the Nuclear Energy Institute (NEI), 1201 F St. NW, Washington, DC 20024. Consortium participants will receive an official invite, while members of the public may access the link on the DOE DPA Consortium's web page: www.energy.gov/ne/defense-production-act-consortium.

Docket

The docket is available for review at www.regulations.gov/docket/DOE-HQ-2025-0175, including **Federal Register** notices, public meeting attendee lists and transcripts, comments, and other supporting documents/materials. All documents in the docket are listed in the www.regulations.gov index. However, not all documents listed in the index may be publicly available, such as information that is exempt from public disclosure.

Signing Authority

This document of the Department of Energy was signed on October 9, 2025, by Theodore Garrish, Assistant Secretary for Nuclear Energy, pursuant to delegated authority from the Secretary of Energy. That document with the original signature and date is maintained by DOE. For administrative purposes only, and in compliance with requirements of the Office of the Federal Register, the undersigned DOE Federal Register Liaison Officer has been authorized to sign and submit the document in electronic format for publication, as an official document of the Department of Energy. This administrative process in no way alters the legal effect of this document upon publication in the **Federal Register**.

Signed in Washington, DC, on October 9, 2025.

Treena V. Garrett,

Federal Register Liaison Officer, U.S. Department of Energy.

[FR Doc. 2025-19541 Filed 10-14-25; 8:45 am]

BILLING CODE 6450-01-P

POSTAL REGULATORY COMMISSION

39 CFR Part 3050

[Docket No. RM2025-13; Order No. 9228]

Periodic Reporting

AGENCY: Postal Regulatory Commission.