

Dated: September 3, 2025.

Michael Martucci,

Acting Regional Administrator, Region IX.

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## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 52

[EPA–R09–OAR–2025–1113; FRL–12927–01–R9]

#### Approval of Air Quality Implementation Plans; Arizona; Arizona Department of Environmental Quality; Stationary Source Permits; West Pinal County; PM<sub>10</sub>

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is proposing to fully approve the Arizona Department of Environmental Quality's (ADEQ or "State") State Implementation Plan (SIP) submittal under the Clean Air Act (CAA or "the Act") that addresses Nonattainment New Source Review (NNSR) permitting of precursor emissions for the 1987 National Ambient Air Quality Standards (NAAQS or "standard") for particulate matter with a diameter of 10 micrometers or less (PM<sub>10</sub>) in the West Pinal PM<sub>10</sub> nonattainment area. We are taking comments on this proposal and plan to follow with a final action.

**DATES:** Comments must be received on or before October 14, 2025.

**ADDRESSES:** Submit your comments, identified by Docket ID No. EPA–R09–OAR–2025–1113 at <https://www.regulations.gov>. Follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from *Regulations.gov*. The EPA may publish any comment received to its public docket. Do not submit electronically any information you consider to be Confidential Business Information (CBI) or other information the disclosure of which is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. The EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.*, on the web, cloud, or other file sharing system). For additional submission methods, please contact the person identified in the **FOR**

**FURTHER INFORMATION CONTACT** section. For the full EPA public comment policy, information about CBI or multimedia submissions, and general guidance on making effective comments, please visit <https://www.epa.gov/dockets/commenting-epa-dockets>. If you need assistance in a language other than English or if you are a person with disabilities who needs a reasonable accommodation at no cost to you, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section.

**FOR FURTHER INFORMATION CONTACT:** Shaheerah Kelly, U.S. Environmental Protection Agency, Region IX (AIR–3–2), telephone number: (415) 947–4156, email address: [kelly.shaheerah@epa.gov](mailto:kelly.shaheerah@epa.gov).

**SUPPLEMENTARY INFORMATION:** Throughout this document, "we," "us," and "our" refer to the EPA.

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### I. Regulatory Context and Background

#### A. PM<sub>10</sub> NAAQS and West Pinal Area Designation and Classification

The EPA sets the NAAQS for certain ambient air pollutants at levels required to protect human health and the environment. Particulate matter with an aerodynamic diameter less than or equal to a nominal ten micrometers, or PM<sub>10</sub>, is one of these ambient air pollutants for which the EPA has established health-based standards. On July 1, 1987, the EPA promulgated two primary standards for PM<sub>10</sub>: a 24-hour standard of 150 micrograms per cubic meter (µg/m<sup>3</sup>); and an annual PM<sub>10</sub> standard of 50 µg/m<sup>3</sup>. The EPA also promulgated secondary PM<sub>10</sub> standards that were identical to the primary standards. 52 FR 24634 (July 1, 1987). Because they

are identical, we refer to the primary and secondary standards using the singular term, NAAQS. Effective December 18, 2006, the EPA revoked the annual PM<sub>10</sub> NAAQS but retained the 24-hour PM<sub>10</sub> NAAQS. 71 FR 61144 (October 17, 2006).

Effective July 2, 2012, the EPA designated a portion of state lands in Pinal County, Arizona, ("West Pinal") as nonattainment for the 1987 p.m.<sub>10</sub> NAAQS.<sup>1</sup> West Pinal is located in central Arizona, southeast of the Phoenix metropolitan area and northwest of the city of Tucson. Pinal County covers 5,365 square miles and has two distinct western and eastern regions with different characteristics relevant to pollution formation. The West Pinal PM<sub>10</sub> nonattainment area is located within the western region.

As a result of this nonattainment designation, EPA initially classified West Pinal as a "Moderate" PM<sub>10</sub> nonattainment area.<sup>2</sup> Pursuant to CAA section 188(b)(2), the EPA later determined that the West Pinal nonattainment area had not attained the 1987 24-hour PM<sub>10</sub> NAAQS by the attainment date for the area, which resulted in the area's reclassification as a "Serious" PM<sub>10</sub> nonattainment area, effective July 24, 2020.<sup>3</sup>

#### B. CAA NNSR Requirements for PM<sub>10</sub> Nonattainment Area SIPs Under CAA Section 189(e)

The Act's preconstruction permitting requirements for stationary sources, also called New Source Review (NSR), are found in title I of the Act and in the EPA's implementing regulations addressing the SIP requirements for state NSR programs at 40 CFR part 51, subpart I. The EPA's designation of West Pinal as a nonattainment area for the 1987 PM<sub>10</sub> NAAQS triggered the requirement for the ADEQ to develop and submit an NNSR program to the EPA for SIP approval for that nonattainment area pursuant to CAA sections 172(c)(5) and 173 and 40 CFR 51.160–51.165, which must satisfy the NNSR requirements applicable to PM<sub>10</sub> nonattainment areas.

Among other CAA requirements applicable to PM<sub>10</sub> nonattainment areas, section 189(e) of the Act requires that the control requirements for major stationary sources of direct PM<sub>10</sub> also apply to major stationary sources of PM<sub>10</sub> precursors, except where the EPA determines that such sources do not

<sup>1</sup> 77 FR 32024 (May 31, 2012). The precise boundaries for the West Pinal PM<sub>10</sub> nonattainment area are described in 40 CFR 81.303.

<sup>2</sup> See 77 FR 32024, 32030, 32032.

<sup>3</sup> 85 FR 37756 (June 24, 2020).

contribute significantly to PM<sub>10</sub> levels that exceed the standard in the area. The EPA's regulations implementing state NNSR program requirements likewise provide that the state NNSR program requirements at 40 CFR 51.165 that are applicable to major stationary sources and major modifications of PM<sub>10</sub> must also apply to major stationary sources and major modifications of PM<sub>10</sub> precursors, except where the EPA determines that such sources do not contribute significantly to PM<sub>10</sub> levels that exceed the PM<sub>10</sub> NAAQS in the area. 40 CFR 51.165(a)(10).

### *C. The EPA's Previous Actions on the ADEQ's NNSR Program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> Nonattainment Area*

In November 2015, the EPA issued a final rule taking action on a comprehensive 2012 NSR SIP submittal from the ADEQ that constituted a major update to the ADEQ's NSR program ("2015 NSR action"). 80 FR 67319 (Nov. 2, 2015). The EPA determined that this SIP submittal met most NSR requirements and significantly strengthened ADEQ's NSR program. However, the EPA also identified deficiencies with various aspects of the SIP submittal, and therefore the EPA's 2015 NSR action was a limited approval and limited disapproval of the ADEQ's NNSR program for all areas within the ADEQ's jurisdiction, including but not limited to the West Pinal PM<sub>10</sub> nonattainment area, based on the program not meeting certain NSR program requirements. 80 FR 67319, 67321, 67332.

The EPA's 2015 NSR action also included additional actions, including a separate limited approval of the ADEQ's NNSR program for PM<sub>10</sub> only with respect to the West Pinal PM<sub>10</sub> nonattainment area, based on the requirements of section 189(e) of the Act, without an accompanying limited disapproval. 80 FR 67319, 67332; see also 80 FR 14044, 14058, 14060 (Mar. 18, 2015) (proposed rulemaking for the 2015 NSR action).<sup>4</sup> The EPA explained the basis for this limited approval specific to the West Pinal PM<sub>10</sub> nonattainment area in its proposal for the 2015 NSR action.

In the proposal, the EPA observed that CAA section 189(e) requires that the ADEQ's NNSR program for PM<sub>10</sub> nonattainment areas apply to major stationary sources of PM<sub>10</sub> precursors unless the EPA determines that such sources do not contribute significantly to PM<sub>10</sub> levels, which exceed the

standard in the area. The EPA noted that while the ADEQ's NSR SIP submittal generally included NNSR requirements for PM<sub>10</sub> nonattainment areas, such as the PM<sub>10</sub> significant emissions rate, the regulation of PM<sub>10</sub> condensable emissions, and the applicable emissions offset requirements, the submittal contained a number of deficiencies. The EPA explained that as a result of these deficiencies it was proposing a limited approval and limited disapproval of the ADEQ's NNSR submittal.

More importantly for the purposes of this proposed action, the EPA explained that separate and aside from the issues identified in the EPA's proposed limited approval and limited approval of ADEQ's NNSR submittal, the EPA was not prepared at that time to grant full approval to the ADEQ's NSR SIP submittal as to the PM<sub>10</sub> NNSR program requirements specifically for the West Pinal nonattainment area in light of the requirements in CAA section 189(e). The EPA explained that the evaluation of which PM<sub>10</sub> precursors need to be controlled to achieve the PM<sub>10</sub> standard in a particular area is typically conducted in the context of the state's preparation and the EPA's review of an area's attainment plan. The EPA further explained that it did not have such a plan before it for West Pinal at that time and therefore did not have the state's precursor analysis, and that it could not fully approve, as complying with the CAA, a NNSR SIP submission that did not address PM<sub>10</sub> precursors. 80 FR 14044, 14058.

The EPA further noted in the proposal that while the ADEQ's submittal may not contain all of the elements necessary to satisfy the CAA NNSR requirements, the revisions to the ADEQ's NNSR program represented a considerable strengthening of the Arizona SIP, which, until that time, did not address NSR requirements for PM<sub>10</sub> at all. The EPA therefore proposed a limited approval of the PM<sub>10</sub> NNSR provisions in the ADEQ's NSR submittal as they apply to the West Pinal PM<sub>10</sub> nonattainment area, recognizing the need to address the requirements of CAA section 189(e). The EPA indicated that once the ADEQ submitted a new PM<sub>10</sub> attainment plan for the West Pinal PM<sub>10</sub> nonattainment area, the EPA would consider whether a limited disapproval should also be proposed based on CAA section 189(e). 80 FR 14044, 14058. The EPA received no comments on our proposed limited approval for the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area based on CAA section 189(e), and we finalized this portion of our action as proposed. See 80 FR 67319, 67332 and n.29.

Following the 2015 NSR action, the ADEQ submitted, and the EPA acted on, a number of subsequent NSR SIP submittals, both to address the deficiencies that formed the bases for the EPA's limited disapproval of the ADEQ's NSR program in the 2015 NSR action and to make other updates to its NSR program. Among these actions, in a 2018 rulemaking, the EPA reviewed and approved revisions to the ADEQ's NNSR program into the Arizona SIP that were intended to address the deficiencies with the ADEQ's NNSR program that had been identified by the EPA in its 2015 limited disapproval of the ADEQ's NNSR rules. See 83 FR 19631 (May 4, 2018) (the "2018 Major NSR action"). The EPA determined in the 2018 Major NSR action that the ADEQ's revised NNSR rules addressed the deficiencies in the ADEQ's NNSR program under Part D of the CAA that had formed the basis for its limited disapproval of the NNSR program in the 2015 NSR action for PM<sub>10</sub> and other nonattainment pollutants.<sup>5</sup> The issue of whether PM<sub>10</sub> precursors must be regulated by the ADEQ under the NNSR program in the West Pinal PM<sub>10</sub> nonattainment area pursuant to CAA section 189(e) and 40 CFR 51.165(a)(10) was not a basis for the EPA's limited disapproval in its 2015 NSR action, and the ADEQ SIP submittal that the EPA acted on in the 2018 Major NSR action did not address this issue; therefore, the EPA did not address the issue as part of the 2018 Major NSR action.<sup>6</sup>

## **II. The ADEQ's 2023 SIP Submission Addressing the Requirements of CAA Section 189(e) for the ADEQ's PM<sub>10</sub> NNSR Program in the West Pinal PM<sub>10</sub> Nonattainment Area**

On December 15, 2023, the ADEQ submitted the "2023 Five Percent Particulate Plan for PM-10 for the West Pinal County Nonattainment Area" ("2023 PM<sub>10</sub> Plan") as a revision to the Arizona SIP. The ADEQ is the

<sup>5</sup> 83 FR 19631–19634; see also 82 FR 25213, 25215–25217, 25220 (Jun. 1, 2017) (proposed rulemaking for the 2018 Major NSR action). The 2018 Major NSR action also included a conditional approval related to the ADEQ's regulation of ammonia as a PM<sub>2.5</sub> precursor under the NNSR program. See 83 FR 19631, 19633. After the ADEQ submitted further revisions to its NSR program to address this issue, the EPA took action to change this specific conditional approval to a full approval. See 86 FR 31927 (Jun. 16, 2021).

<sup>6</sup> Following the 2018 Major NSR action, the EPA took additional rulemaking actions approving revisions to the ADEQ's SIP-approved NSR program; however, none of these actions was specific to the ADEQ's NNSR program for PM<sub>10</sub> or addressed the issue of whether the ADEQ's NNSR program for PM<sub>10</sub> for West Pinal was consistent with CAA section 189(e) and 40 CFR 51.165(a)(10). See 86 FR 31927 (Jun. 16, 2021); 89 FR 22963 (Apr. 3, 2024).

<sup>4</sup> The ADEQ has permitting jurisdiction over major stationary sources in Pinal County. See 80 FR 14044, 14045.

governor's designee for submitting official revisions of the Arizona SIP to the EPA. The EPA reviewed this December 2023 SIP submission for completeness, and we issued a letter dated June 14, 2024, in which it determined that the SIP revision met the completeness criteria in 40 CFR part 51, appendix V.<sup>7</sup>

The 2023 PM<sub>10</sub> Plan includes Chapter 3, an "Assessment of Air Quality Conditions," which discusses PM<sub>10</sub> formation in the West Pinal PM<sub>10</sub> nonattainment area and summarizes the State's PM<sub>10</sub> precursor evaluation and determination that precursors do not contribute significantly to PM<sub>10</sub> levels that exceed the NAAQS in the West Pinal PM<sub>10</sub> nonattainment area. In addition, Chapter 9 of the 2023 PM<sub>10</sub> Plan, Appendix A, Exhibit 1, Attachment A, includes a "Weight of Evidence Demonstration that Particulate Matter Precursors Do Not Significantly Contribute to PM-10 Exceedances in the West Pinal County PM-10 Nonattainment Area."

The information described above that is included in this plan submittal supplements the information contained in the 2012 NSR SIP submittal. It also provides a basis on which the EPA may now make the necessary determination, for purposes of the ADEQ's NNSR program for PM<sub>10</sub>, pursuant to CAA section 189(e) and 40 CFR 51.165(a)(10). The information allows the EPA to determine whether major stationary sources and major modifications of PM<sub>10</sub> precursors contribute significantly to PM<sub>10</sub> levels that exceed the PM<sub>10</sub> NAAQS in the West Pinal PM<sub>10</sub> nonattainment area, and therefore must be regulated as part of the PM<sub>10</sub> NNSR program for West Pinal.

### III. Evaluation of PM<sub>10</sub> Precursors in the West Pinal PM<sub>10</sub> Nonattainment Area for the ADEQ's NNSR Program Under CAA Section 189(e) and 40 CFR 51.165(a)(10)

#### A. The EPA's PM<sub>10</sub> Precursor Evaluation and Determination

This proposed action is focused on the EPA's determination concerning whether the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area satisfies the requirements of section 189(e) and 40 CFR 51.165(a)(10).

Pursuant to CAA section 189(e) and 40 CFR 51.165(a)(10), for purposes of the ADEQ's NNSR program regulating PM<sub>10</sub>, the EPA analyzed whether major stationary sources and major modifications of PM<sub>10</sub> precursors contribute significantly to PM<sub>10</sub> levels that exceed the PM<sub>10</sub> NAAQS in the West Pinal PM<sub>10</sub> nonattainment area. An EPA determination that such sources and modifications do not contribute significantly means that the ADEQ's NNSR program for PM<sub>10</sub> for this nonattainment area is consistent with CAA section 189(e) and 40 CFR 51.165(a)(10) without regulating PM<sub>10</sub> precursors.

The State's submission provided three lines of evidence to support its conclusion that PM<sub>10</sub> precursors do not significantly contribute to PM<sub>10</sub> exceedances in the West Pinal PM<sub>10</sub> nonattainment area: (1) an evaluation of co-located PM<sub>2.5</sub>/PM<sub>10</sub> ratios and concentrations on PM<sub>10</sub> exceedance days in the nonattainment area, (2) a chemical characterization of coarse and fine fraction particulate matter in the nonattainment area on PM<sub>10</sub> exceedance days, and (3) photochemical modeling of the impact of the precursors on PM<sub>2.5</sub> concentrations in the nonattainment area.

In its analysis of monitoring data from co-located PM<sub>2.5</sub> and PM<sub>10</sub> monitors, the State examined the ratio of PM<sub>2.5</sub> to PM<sub>10</sub> concentrations on exceedance days from 2016 to 2020. Because secondarily formed PM is generally smaller, falling into the PM<sub>2.5</sub> category, where the ratio of PM<sub>2.5</sub> to PM<sub>10</sub> is low, this is generally indicative of wind-blown or other fugitive dust sources. The data in the submitted analysis show that most exceedance days correspond to low PM<sub>2.5</sub> to PM<sub>10</sub> ratios, and the State has provided plausible justifications for those days where the ratio is somewhat higher.

In its analysis of the chemical characterization of coarse and fine fraction PM, the State shows that the concentration of secondary inorganic particulate matter is low, suggesting that

ammonia (NH<sub>3</sub>), sulfur dioxide (SO<sub>2</sub>), and oxides of nitrogen (NO<sub>x</sub>) are unlikely to contribute to PM<sub>10</sub> exceedances. The State also analyzed organic aerosols in captured PM and compared these data to chemically analyzed soil samples, reaching the conclusion that most of the organic portion of PM<sub>10</sub> was due to primary emissions. The submitted analysis also suggests that precursor contributions may have dropped in the last fifteen years, as activities leading to emissions of precursors in the nonattainment area have decreased during that time.

In its analysis of photochemical modeling, the State estimated precursor pollutant contributions to PM<sub>2.5</sub> using the Comprehensive Air Quality Model with Extensions (CAM<sub>x</sub>) model. Anthropogenic emissions of NH<sub>3</sub>, NO<sub>x</sub>, SO<sub>2</sub>, and volatile organic compounds (VOC) from the 2017 National Emissions Inventory were reduced by 70 percent in the modeling to determine the sensitivity of PM<sub>2.5</sub> concentrations to these precursor emissions. The modeling results show reduction of 0.5 µg/m<sup>3</sup> or less when each precursor pollutant was reduced by 70 percent.

The EPA has evaluated the precursor demonstration submitted by the State and proposes to conclude that these lines of evidence, when taken together, sufficiently support the conclusion that precursor pollutants to PM<sub>10</sub> do not significantly contribute to PM<sub>10</sub> exceedances in the West Pinal PM<sub>10</sub> nonattainment area. Our Technical Support Document (TSD), which is included in the docket for this action, provides a more detailed discussion of our analysis supporting this determination.

#### B. Determination Regarding the ADEQ's NNSR Program for PM<sub>10</sub> in the West Pinal PM<sub>10</sub> Nonattainment Area

As described in section III.A. of this document, the EPA is proposing to determine that major stationary sources and major modifications of PM<sub>10</sub> precursors do not contribute significantly to PM<sub>10</sub> levels that exceed the PM<sub>10</sub> NAAQS in the West Pinal PM<sub>10</sub> nonattainment area for purposes of the ADEQ's NNSR program, and therefore the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area is consistent with CAA section 189(e) and 40 CFR 51.165(a)(10) without regulating PM<sub>10</sub> precursors.

As discussed in section I.C. of this document, the EPA has previously reviewed and fully approved the ADEQ's NNSR program for all pollutants, including PM<sub>10</sub>, in all areas within the ADEQ's jurisdiction, with the

<sup>7</sup> See letter dated June 14, 2024, from Matthew Lakin, Director, Air and Radiation Division, EPA Region IX, to Karen L. Peters, Cabinet Executive Officer, ADEQ. CAA sections 110(a) and 110(l) require states to provide reasonable public notice and opportunity for public hearing prior to the adoption and submission of a SIP revision to the EPA for evaluation under section 110(k) and other applicable substantive requirements. To meet this procedural requirement, a state must include evidence that it provided adequate public notice and an opportunity for a public hearing, consistent with the EPA's implementing regulations in 40 CFR 51.102. The EPA reviewed the information submitted by the ADEQ with the 2023 PM<sub>10</sub> Plan and confirmed the ADEQ's adherence to this requirement as part of its completeness determination for this SIP submission.

exception of the ADEQ's NNSR program for PM<sub>10</sub> in the West Pinal PM<sub>10</sub> nonattainment area, for which the EPA issued a limited approval in its 2015 NSR action specifically based on the need for the EPA to make a determination regarding the program's consistency with CAA section 189(e) and 40 CFR 51.165(a)(10) for this area. In these prior actions on the ADEQ's NSR SIP submittals, the EPA determined that the ADEQ's NNSR program for PM<sub>10</sub> met all relevant CAA requirements in all areas, other than the requirements of CAA section 189(e) and 40 CFR 51.165(a)(10) in the West Pinal PM<sub>10</sub> nonattainment area.

The EPA's determination in this action that the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area is consistent with CAA section 189(e) and 40 CFR 51.165(a)(10) resolves the issue that led the EPA to issue a limited approval of the 2012 comprehensive NSR submittal for the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area in our 2015 NSR action, which is the only remaining issue to be resolved from the 2012 submittal regarding the full approvability of the ADEQ's NNSR program for PM<sub>10</sub> in West Pinal. Therefore, the EPA is now proposing full approval of the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area based specifically on our determination that the program is consistent with the requirements of CAA section 189(e) and 40 CFR 51.165(a)(10). If finalized, this proposed approval would address the only remaining element from the 2012 submittal that was not acted upon in the 2015 NSR action.

#### IV. Proposed Action

For the reasons discussed in this document, as authorized in section 110(k)(3) of the Act, the EPA proposes to fully approve the ADEQ's NNSR program for PM<sub>10</sub> for the West Pinal PM<sub>10</sub> nonattainment area because we have determined that it fulfills the relevant CAA requirements. We will accept comments from the public on this proposal until October 14, 2025, and will consider those comments before taking final action.

#### V. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA's role is to approve state choices, provided that they meet the criteria of

the Act. Accordingly, this proposed action merely proposes to approve state law as meeting federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this proposed action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Is not subject to Executive Order 14192 (90 FR 9065, February 6, 2025) because SIP actions are exempt from review under Executive Order 12866;
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not subject to Executive Order 13045 (62 FR 19885, April 23, 1997) because it proposes to approve a state program;
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001); and
- Is not subject to requirements of section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA.

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where the EPA or an Indian Tribe has demonstrated that a Tribe has jurisdiction. In those areas of Indian country, the rule does not have Tribal implications and will not impose substantial direct costs on Tribal governments or preempt Tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

#### List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Particulate matter, Reporting and recordkeeping requirements.

Dated: September 3, 2025.

**Michael Martucci,**

*Acting Regional Administrator, Region IX.*

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## ENVIRONMENTAL PROTECTION AGENCY

### 40 CFR Part 52

[EPA–R09–OAR–2025–0321; FRL–12854–01–R9]

### Air Plan Revisions; Arizona; Maricopa County Air Quality Department; Volatile Organic Compounds; Solvent Cleaning

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is proposing to approve revisions to the Maricopa County Air Quality Department (MCAQD) portion of the Arizona State Implementation Plan (SIP). These revisions concern rules that regulate volatile organic compounds (VOC) emissions from solvent cleaning operations. We are proposing to approve the revisions under the Clean Air Act (CAA or “Act”). We are taking comments on this proposal and plan to follow with a final action.

**DATES:** Comments must be received on or before October 14, 2025.

**ADDRESSES:** Submit your comments, identified by Docket ID No. EPA–R09–OAR–2025–0321 at <https://www.regulations.gov>. For comments submitted at [Regulations.gov](https://www.regulations.gov), follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from [Regulations.gov](https://www.regulations.gov). The EPA may publish any comment received to its public docket. Do not submit electronically any information you consider to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. The EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.*, on the web, cloud, or other file sharing system). For additional submission methods, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section. For the full EPA public comment policy, information about CBI or multimedia