

exception of the ADEQ's NNSR program for PM₁₀ in the West Pinal PM₁₀ nonattainment area, for which the EPA issued a limited approval in its 2015 NSR action specifically based on the need for the EPA to make a determination regarding the program's consistency with CAA section 189(e) and 40 CFR 51.165(a)(10) for this area. In these prior actions on the ADEQ's NSR SIP submittals, the EPA determined that the ADEQ's NNSR program for PM₁₀ met all relevant CAA requirements in all areas, other than the requirements of CAA section 189(e) and 40 CFR 51.165(a)(10) in the West Pinal PM₁₀ nonattainment area.

The EPA's determination in this action that the ADEQ's NNSR program for PM₁₀ for the West Pinal PM₁₀ nonattainment area is consistent with CAA section 189(e) and 40 CFR 51.165(a)(10) resolves the issue that led the EPA to issue a limited approval of the 2012 comprehensive NSR submittal for the ADEQ's NNSR program for PM₁₀ for the West Pinal PM₁₀ nonattainment area in our 2015 NSR action, which is the only remaining issue to be resolved from the 2012 submittal regarding the full approvability of the ADEQ's NNSR program for PM₁₀ in West Pinal. Therefore, the EPA is now proposing full approval of the ADEQ's NNSR program for PM₁₀ for the West Pinal PM₁₀ nonattainment area based specifically on our determination that the program is consistent with the requirements of CAA section 189(e) and 40 CFR 51.165(a)(10). If finalized, this proposed approval would address the only remaining element from the 2012 submittal that was not acted upon in the 2015 NSR action.

IV. Proposed Action

For the reasons discussed in this document, as authorized in section 110(k)(3) of the Act, the EPA proposes to fully approve the ADEQ's NNSR program for PM₁₀ for the West Pinal PM₁₀ nonattainment area because we have determined that it fulfills the relevant CAA requirements. We will accept comments from the public on this proposal until October 14, 2025, and will consider those comments before taking final action.

V. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA's role is to approve state choices, provided that they meet the criteria of

the Act. Accordingly, this proposed action merely proposes to approve state law as meeting federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this proposed action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Is not subject to Executive Order 14192 (90 FR 9065, February 6, 2025) because SIP actions are exempt from review under Executive Order 12866;
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not subject to Executive Order 13045 (62 FR 19885, April 23, 1997) because it proposes to approve a state program;
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001); and
- Is not subject to requirements of section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA.

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where the EPA or an Indian Tribe has demonstrated that a Tribe has jurisdiction. In those areas of Indian country, the rule does not have Tribal implications and will not impose substantial direct costs on Tribal governments or preempt Tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Particulate matter, Reporting and recordkeeping requirements.

Dated: September 3, 2025.

Michael Martucci,

Acting Regional Administrator, Region IX.

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ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R09–OAR–2025–0321; FRL–12854–01–R9]

Air Plan Revisions; Arizona; Maricopa County Air Quality Department; Volatile Organic Compounds; Solvent Cleaning

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: The Environmental Protection Agency (EPA) is proposing to approve revisions to the Maricopa County Air Quality Department (MCAQD) portion of the Arizona State Implementation Plan (SIP). These revisions concern rules that regulate volatile organic compounds (VOC) emissions from solvent cleaning operations. We are proposing to approve the revisions under the Clean Air Act (CAA or “Act”). We are taking comments on this proposal and plan to follow with a final action.

DATES: Comments must be received on or before October 14, 2025.

ADDRESSES: Submit your comments, identified by Docket ID No. EPA–R09–OAR–2025–0321 at <https://www.regulations.gov>. For comments submitted at [Regulations.gov](https://www.regulations.gov), follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from [Regulations.gov](https://www.regulations.gov). The EPA may publish any comment received to its public docket. Do not submit electronically any information you consider to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. The EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.*, on the web, cloud, or other file sharing system). For additional submission methods, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section. For the full EPA public comment policy, information about CBI or multimedia

submissions, and general guidance on making effective comments, please visit <https://www.epa.gov/dockets/ commenting-epa-dockets/>. If you need assistance in a language other than English or if you are a person with a disability who needs a reasonable accommodation at no cost to you, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section.

FOR FURTHER INFORMATION CONTACT: Allison Kawasaki, EPA Region IX, 75 Hawthorne St., San Francisco, CA 94105; telephone number: (415) 972–3922; email address: kawasaki.allison@epa.gov.

SUPPLEMENTARY INFORMATION: Throughout this document, “we,” “us,” and “our” refer to the EPA.

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I. The State’s Submittal

A. What did the State submit?

On October 3, 2024, the Arizona Department of Environmental Quality (ADEQ) submitted a SIP revision to the

EPA from MCAQD requesting that the EPA approve MCAQD Rule 331—Solvent Cleaning (“Rule 331”), as revised on September 25, 2024 (“2024 SIP Submittal”). Additionally, the 2024 SIP Submittal requests that we rescind two sets of requirements from the SIP: MCAQD Rule 331, as revised on April 21, 2004, and paragraphs F, G, H, I, J, and K of Rule 34—Organic Solvents—Volatile Organic Compounds (VOC) (“Rule 34”), as revised on June 23, 1980. Table 1 lists the rule we are proposing for approval with the dates that it was adopted by the local air agency and submitted to the EPA by the ADEQ. Table 2 lists the rules proposed to be rescinded from the SIP with the dates that they were adopted by the local air agency and approved into the SIP.

TABLE 1—SUBMITTED RULE FOR APPROVAL

Local agency	Rule No.	Rule title	Revised	Submitted
MCAQD	331	Solvent Cleaning	September 25, 2024	October 3, 2024.

TABLE 2—RULES REQUESTED TO BE RESCINDED OR REPLACED

Local agency	Rule No.	Rule title	Local revision date	SIP approved date	FR citation
MCAQD	34—paragraphs F, G, H, I, J, and K.	Organic Solvents—Volatile Organic Compounds (VOC).	June 23, 1980	May 5, 1982	47 FR 19326.
MCAQD	331	Solvent Cleaning	April 21, 2004	December 21, 2004	69 FR 76417.

On April 3, 2025, the 2024 SIP Submittal was deemed by operation of law to be complete. We have reviewed the submittal to ensure it meets the completeness criteria in 40 CFR part 51, appendix V.

B. Are there other related submittals?

In 2016, the EPA reformatted the Arizona SIP as codified in the Code of Federal Regulations (CFR) into a tabulated “notebook” format. While developing the updated SIP tables for that conversion, the EPA worked closely with ADEQ and the local air agencies to clarify what was in their applicable SIP, including older provisions that had not been updated or replaced to reflect local rulemakings. On September 13, 2017, because of that coordination, the ADEQ submitted a SIP revision from MCAQD that requested to rescind or replace many obsolete rules in their federally enforceable SIP in favor of rules that reflect their current locally enforceable rulebook (“2017 SIP submittal”).

The 2017 SIP Submittal included requests related to Rule 34, MCAQD Rule 330—Volatile Organic Compounds (“Rule 330”), and Rule 331. The submittal requested that paragraphs F,

G, H, I, J, and K of Rule 34¹ be replaced in the SIP by approval of Rule 330, as adopted on September 25, 2013. The submittal also requested that the EPA remove SIP-approved Rule 331² and replace it in the SIP with Rule 331, as revised on September 24, 2013. As clarified by MCAQD in the 2024 SIP Submittal, these requests have been superseded by the 2024 SIP Submittal. Although these requests have been superseded, this action is a part of this ongoing effort.

If we finalize this rulemaking as proposed, Rule 331, as revised on September 25, 2024, would replace Rule 34—paragraphs F, G, H, I, J, and K and Rule 331, as revised on April 21, 2004, in the Maricopa County portion of the Arizona SIP.

C. What is the purpose of the submittal?

Under title I of the CAA, the EPA has established ambient air quality standards for six common air pollutants (“criteria pollutants”) known to be harmful to human health and the

environment: carbon monoxide (CO), lead (Pb), nitrogen dioxide (NO₂), ozone, particulate matter (PM), and sulfur dioxide (SO₂). These standards are known as the National Ambient Air Quality Standards (NAAQS).

Section 110(a) of the CAA requires states to submit SIP requirements for the attainment and maintenance of the NAAQS. Rules 34 and Rule 331 regulate emissions of VOC from solvent cleaning operations, including metal degreasing. Emissions of VOC contribute to the production of ground-level ozone and PM. Cleaning solvents are used to remove contaminants such as adhesives, inks, paint, dirt, soil, oil, and grease from parts, products, tools, machinery, equipment, vessels, floors, walls, and other work production related work areas. These operations take place for a variety of reasons, including safety, operability, and to avoid product contamination.

Additionally, MCAQD submitted revised Rule 331 to meet CAA reasonably available control technology (RACT) requirements. CAA sections 182(b)(2) and (f) require RACT for each category of sources covered by a Control Techniques Guidelines (CTG) document

¹ Approved into the SIP on May 5, 1982 (47 FR 19326).
² Approved into the SIP on December 21, 2004 (69 FR 76417).

as well as each major source of VOC or oxides of nitrogen (NO_x) in ozone nonattainment areas classified as “Moderate” or above. MCAQD regulates air quality in the Maricopa County portion of the Phoenix-Mesa ozone nonattainment area, which is classified as “Moderate” for the 2008 and 2015 8-hour ozone standards.³ Rule 331 regulates categories of sources covered by CTG documents related to solvents. For the 2008 8-hour ozone standard, MCAQD relied on Rule 331, as revised on April 21, 2004, to meet RACT requirements for certain CTG categories. MCAQD revised Rule 331 to meet RACT requirements for the 2015 8-hour ozone standard. The EPA will evaluate Rule 331 for RACT purposes when we review MCAQD’s evaluation in their RACT SIP for the 2015 8-hour ozone standard in a separate, future action.

MCAQD does not rely on Rule 34 to meet RACT requirements. MCAQD is requesting the rescission of the remaining portions of Rule 34⁴ in the SIP as part of the ongoing effort to update the Maricopa County portion of the Arizona SIP.

A technical support documents (TSD) was prepared for each rule, Rule 34 and 331. The TSDs have more information about the rules.

II. The EPA’s Evaluation and Action

A. How is the EPA evaluating the rule and the request for rescission and replacement?

Emissions limitations in the SIP must be enforceable (see CAA section 110(a)(2)) and must not interfere with applicable requirements concerning attainment and reasonable further progress or other CAA requirements (see CAA section 110(l)). Once a rule has been approved as part of a SIP, the rescission of that rule from the SIP constitutes a SIP revision. To approve such a revision, the change must comply with restrictions on relaxation of SIP measures under CAA sections 110(l) and 193. CAA section 193 requires control requirements in effect in nonattainment areas prior to November 15, 1990, to remain in effect unless the modification ensures equivalent or greater emissions reductions.

Guidance and policy documents that we use to evaluate enforceability and revision/relaxation requirements for the

applicable criteria pollutants include the following:

1. “Issues Relating to VOC Regulation Cutpoints, Deficiencies, and Deviations,” EPA, May 25, 1988 (the Bluebook, revised January 11, 1990).
2. “Guidance Document for Correcting Common VOC & Other Rule Deficiencies,” EPA Region 9, August 21, 2001 (the Little Bluebook).

B. Do the SIP revisions meet the evaluation criteria?

Rule 331 establishes general work practices to minimize VOC emissions for all solvent cleaning machines and for the handling of cleaning solvents. For vapor and non-vapor cleaning machines,⁵ operators must meet additional solvent specifications, work practices, control requirements, and/or design standards that limit VOC emissions based on the type of cleaning machine utilized. Operators can also choose to use an add-on emissions control system in lieu of the requirements for cleaning machines if it meets an overall capture and control efficiency of 85 percent. Additionally, using a “Low VOC Cleaner” can justify exemption from many requirements in the rule, especially for non-vapor cleaning machines.

Compared to the current SIP-approved version of Rule 331, the most significant change was to revise the definition of “Low VOC Cleaner” from 50 grams per liter (g/L) to 25 g/L. This encourages operators to switch to a lower emitting solvent to avoid the more substantive requirements in the rule. Other revisions improve the overall clarity and enforceability of the rule, such as providing clearer requirements for emissions control systems, adding a compliance schedule section, clarifying definitions, and clarifying monitoring, testing, and recordkeeping requirements.

Rule 331, as revised on September 25, 2024, would strengthen the SIP by establishing a more stringent emissions limitation for Low VOC Cleaners and by clarifying monitoring and recordkeeping provisions. This rule meets the relevant CAA requirements in section 110 and is consistent with relevant guidance regarding enforceability and SIP revisions.

Additionally, we are proposing that the requirements in Rule 331 can be used to replace Rule 34, paragraphs F, G, H, I, J, and K, in the SIP. The requirements in Rule 34 would be

replaced with requirements in Rule 331 that are at least as stringent. For example, Rule 331 provides updated terminology, more stringent standards (e.g., operational and equipment standards, and work practices) and clarity on monitoring and testing requirements.

Based on our evaluation, the replacement of Rule 34 with Rule 331, as revised on September 25, 2024, would not impact the overall stringency of the Arizona SIP and complies with CAA sections 110(l) and 193.

Our two TSDs have more information on our evaluations.

C. Proposed Action and Public Comment

As authorized in section 110(k)(3) of the Act, the EPA proposes to approve Rule 331, as revised on September 25, 2024, because it fulfills all relevant CAA requirements. It would replace the current version of Rule 331 in the SIP. The EPA also proposes to approve the requested rescission of Rule 34, sections F, G, H, I, J, and K, by replacing it with Rule 331, as revised on September 25, 2024, because it fulfills all relevant CAA requirements. We will accept comments from the public on this proposal until October 14, 2025. If we take final action to approve Rule 331, our final action will incorporate this rule into the federally enforceable SIP.

III. Incorporation by Reference

In this document, the EPA is proposing to include in a final EPA rule regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, the EPA is proposing to incorporate by reference Maricopa County Air Quality District, Rule 331, Solvent Cleaning, revised September 25, 2024, which regulates emissions of VOC from solvent cleaning operations. In addition, the EPA is proposing to rescind Rule 34, sections F, G, H, I, J, and K, and replace it with the submitted Rule 331 in the MCAQD portion of the Arizona SIP, because the requested replacement fulfills all relevant requirements. The EPA has made, and will continue to make, these materials available through <https://www.regulations.gov> and at the EPA Region IX Office (please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section of this preamble for more information).

IV. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the

³ 40 CFR 81.303; 87 FR 60897 (October 7, 2022); and 81 FR 26697 (May 4, 2016).

⁴ On September 1, 2022 (87 FR 53676), in a direct final rule, we clarified that paragraphs F, G, H, I, J and K of Rule 34 remain in the Maricopa County portion of the SIP and that paragraphs A, B, C, D, E, and L were rescinded or superseded by prior EPA actions.

⁵ “Vapor” cleaning is when solvent vapor from boiling cleaning solvent is used for cleaning and “non-vapor” cleaning is when liquid solvent is used to clean at temperatures below the solvent boiling point.

Act and applicable federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA's role is to approve state choices, provided that they meet the criteria of the CAA. Accordingly, this proposed action merely proposes to approve state law as meeting federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this proposed action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Is not subject to Executive Order 14192 (90 FR 9065, February 6, 2025) because SIP actions are exempt from review under Executive Order 12866;
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not subject to Executive Order 13045 (62 FR 19885, April 23, 1997) because it proposes to approve a state program;
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001); and
- Is not subject to requirements of section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA.

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where the EPA or an Indian Tribe has demonstrated that a Tribe has jurisdiction. In those areas of Indian country, the rule does not have Tribal implications and will not impose substantial direct costs on Tribal governments or preempt Tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen oxides, Ozone, Reporting and

recordkeeping requirements, Volatile organic compounds.

Authority: 42 U.S.C. 7401 *et seq.*

Dated: September 3, 2025.

Michael Martucci,

Acting Regional Administrator, Region IX.

[FR Doc. 2025–17498 Filed 9–10–25; 8:45 am]

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ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 271

[EPA–R09–RCRA–2024–0298; FRL–12239–01–R9]

Authorization of State Hazardous Waste Management Program Revisions: California

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: California has applied to the Environmental Protection Agency (EPA) for final authorization of changes to its hazardous waste program under the Resource Conservation and Recovery Act (RCRA), as amended. The EPA has reviewed California's application and has determined, subject to public comment, that these changes satisfy all requirements needed to qualify for final authorization. Therefore, in the "Rules and Regulations" section of this **Federal Register**, we are authorizing California for these changes as a final action without a prior proposed rulemaking. If we receive no adverse comment, we will not take further action on this proposed rule.

DATES: Comments must be received on or before October 14, 2025.

ADDRESSES: Submit your comments, identified by Docket ID No. EPA–R09–RCRA–2024–0298, at <https://www.regulations.gov>. Follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from www.regulations.gov. The EPA may publish any comment received to its public docket. Do not submit electronically any information you consider to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. The EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.*, on the web,

cloud, or other file sharing system). For additional submission methods, the full EPA public comment policy, information about CBI or multimedia submissions, and general guidance on making effective comments, please visit <http://www.epa.gov/dockets/submitting-comments>.

The EPA encourages electronic submissions, but if you are unable to submit electronically or need other assistance, please contact Naimah Ali, the contact listed in the **FOR FURTHER INFORMATION CONTACT** section. Please also contact Naimah Ali if you need assistance in a language other than English or if you are a person with disabilities who needs a reasonable accommodation at no cost to you.

All documents in the docket are listed in the www.regulations.gov index. Publicly available docket materials are available electronically in www.regulations.gov. For alternative access to docket materials, please contact Naimah Ali, the contact listed in the **FOR FURTHER INFORMATION CONTACT** section.

FOR FURTHER INFORMATION CONTACT:

Naimah Ali; Planning and State Development Office; Land, Chemicals and Redevelopment Division; U.S. Environmental Protection Agency; 75 Hawthorne St, San Francisco, CA 94105–3922; telephone number: (619) 849–1319; email address: ali.naimah@epa.gov.

SUPPLEMENTARY INFORMATION:

This document proposes to take action on California's changes to its hazardous waste management program under the Resource Conservation and Recovery Act (RCRA), as amended. We have published a final action authorizing these changes in the "Rules and Regulations" section of this **Federal Register** because we view this as a noncontroversial action and anticipate no adverse comment. We have explained our reasons for this action in the preamble to the final action.

If we receive no adverse comment, we will not take further action on this proposed rule. If we receive adverse comment, we will either publish a withdrawal notification promptly in the **Federal Register** informing the public that the final action will not take effect, or we will publish a notification containing a response to comments that either reverses the decision or affirms that the final action will take effect. In the event that the final action is withdrawn, we would address all public comments and make a final decision on authorization in a subsequent final action.