

*D. Unfunded Mandates Reform Act*

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of \$100,000,000 (adjusted for inflation) or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

*E. Environment*

We have analyzed this rule under Department of Homeland Security Directive 023–01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment. This rule involves safety zones that will prohibit people and vessels from entering, transiting through, anchoring in, or remaining within the area around a vessel delivering gantry cranes in the Freeport Ship Channel. It is categorically excluded from further review under paragraph L60(a) of Appendix A, Table 1 of DHS Instruction Manual 023–01–001–01, Rev. 1. A Record of Environmental Consideration supporting this determination is available in the docket. For instructions on locating the docket, see the **ADDRESSES** section of this preamble.

**List of Subjects in 33 CFR Part 165**

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

**PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS**

- 1. The authority citation for part 165 continues to read as follows:

**Authority:** 46 U.S.C. 70034, 70051, 70124; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 00170.1, Revision No. 01.4.

- 2. Add § 165.T08–0667 to read as follows:

**§ 165.T08–0667 Fixed and Moving Safety Zones; Vicinity of the M/V ZHEN HUA 29, Freeport Ship Channel and Freeport, TX**

(a) *Location.* The following areas are safety zones:

(1) *Moving Safety Zone:* This area includes all waters within 100 yards of the M/V ZHEN HUA 29 as the vessel transits inbound and outbound through the Freeport Ship Channel. During the inbound transit, the safety zone will begin when the ship reaches approximate position 28°52.483' N, 95°14.017' W, located in the Gulf of America off the coast of Freeport, Texas, and will end when the ship is moored at Port Freeport. During the outbound transit, the safety zone will begin when the ship gets underway from Port Freeport and will end when the ship reaches approximate position 28°52.483' N, 95°14.017' W, located in the Gulf of America off the coast of Freeport, Texas.

(2) *Fixed Safety Zone:* This area includes all waters within 25 yards of the M/V ZHEN HUA 29 during the time the M/V ZHEN HUA 29 is moored at Port Freeport in Freeport, Texas, located at 28°56.567' N 95°19.817' W.

(b) *Definition.* The term “designated representative” means Coast Guard Patrol Commanders, including Coast Guard coxswains, petty officers, and other officers operating Coast Guard vessels, and Federal, State, and local officers designated by or assisting the COTP Houston-Galveston in the enforcement of the regulated areas.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part, you may not enter the safety zone described in paragraph (a) of this section unless authorized by the COTP or the COTP’s designated representative.

(2) To seek permission to enter, contact the COTP or the COTP’s representative by telephone at 866–539–8114, or the COTP’s designated representative via VHF radio on channel 16. Those in the safety zone must comply with all lawful orders or directions given to them by the COTP or the COTP’s designated representative.

(d) *Enforcement Period.* This section will be subject to enforcement from 5 a.m. on September 15, 2025, through 5 p.m. on October 31, 2025. The moving safety zone will only be enforced when the vessel is transiting. The fixed safety zone will only be enforced when the vessel is moored at Port Freeport.

Dated: August 25, 2025.

**Nicole D. Rodriguez,**  
*Captain, U.S. Coast Guard, Captain of the Port Houston-Galveston.*

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**FEDERAL COMMUNICATIONS COMMISSION****47 CFR Part 64**

[GN Docket No. 25–133, CG Docket Nos. 21–402, 02–278, 17–59; DA 25–621; FR ID 309968]

**Delete, Delete, Delete; Targeting and Eliminating Unlawful Text Messages; Rules and Regulations Implementing of the Telephone Consumer Protection Act of 1991; Advanced Methods To Target and Eliminate Unlawful Robocalls**

**AGENCY:** Federal Communications Commission.

**ACTION:** Final rule.

**SUMMARY:** In this document, the Federal Communications Commission (Commission) conforms the Commission’s rules to a court decision nullifying the first full paragraph of the revised prior express written consent rule adopted in the *Second Text Blocking Report and Order*. The court issued its mandate on April 30, 2025, which vacated, as of that date, the rule change for the first full paragraph of the Prior Express Written Consent Requirements section that the Commission adopted in 2023 in Targeting and Eliminating Unlawful Text Messages; Rules and Regulations Implementing of the Telephone Consumer Protection Act of 1991; Advanced Methods to Target and Eliminate Unlawful Robocalls, and Second Report and Order, Second Further Notice of Proposed Rulemaking, and Waiver Order.

**DATES:** This rule is effective August 29, 2025.

**FOR FURTHER INFORMATION CONTACT:** Mika Savir of the Consumer Policy Division, Consumer and Governmental Affairs Bureau, at [mika.savir@fcc.gov](mailto:mika.savir@fcc.gov) or (202) 418–0384.

**SUPPLEMENTARY INFORMATION:** This is a summary of the Commission’s Order, in GN Docket No. 25–133, CG Docket Nos. 21–402, 02–278, and 17–59, DA 25–621, adopted and released on July 14, 2025. The full text of this document is available online at <https://docs.fcc.gov/public/attachments/DA-25-621A1.pdf>. To request this document in accessible formats for people with disabilities (e.g., Braille, large print, electronic files, audio format) or to request reasonable accommodations (e.g., accessible format documents, sign language interpreters, CART), send an email to [fcc504@fcc.gov](mailto:fcc504@fcc.gov) or call the FCC’s Consumer and Governmental Affairs Bureau at (202) 418–0530.

**Congressional Review Act**

The Commission sent a copy of the Order to Congress and the Government Accountability Office pursuant to the Congressional Review Act, 5 U.S.C. 801(a)(1)(A).

**Synopsis**

1. The United States Court of Appeals for the Eleventh Circuit vacated and remanded the part of the Commission’s order adopting the revised rule section 47 CFR 64.1200(f)(9) in Targeting and Eliminating Unlawful Text Messages; Rules and Regulations Implementing of the Telephone Consumer Protection Act of 1991; Advanced Methods to Target and Eliminate Unlawful Robocalls, CG Docket Nos. 21–402, 02–278, and 17–59, Second Report and Order, Second Further Notice of Proposed Rulemaking in CG Docket Nos. 02–278 and 21–402, and Waiver Order in CG Docket No. 17–59, 89 FR 5117 (Jan. 26, 2024). Pursuant to F. R. App. P. 41(b), the court issued its mandate on April 30, 2025, which vacated, as of that date, the rule change for the first full paragraph of § 64.1200(f)(9) that the Commission adopted in 2023. This action reinstates in the Commission’s rules the prior version of § 64.1200(f)(9). Prior to the court’s mandate, the Commission had postponed the effective date of the revised rule and the revised rule had not gone into effect.

2. The Commission for good cause finds that notice and comment are unnecessary for this rule amendment under 5 U.S.C. 553(b)(B) because this ministerial order merely implements the mandate of the United States Court of Appeals for the Eleventh Circuit, and the Commission lacks discretion to depart from this mandate. Because this Order is being adopted without notice and comment, the Regulatory Flexibility Act does not apply.

**List of Subjects in 47 CFR Part 64**

Communications common carriers, Reporting and recordkeeping requirements, Telecommunications, Telephone.

Federal Communications Commission.

**Robert Garza,**

*Legal Advisor, Consumer and Governmental Affairs Bureau.*

**Final Rules**

For the reasons discussed in the preamble, the Federal Communications Commission amends 47 CFR part 64 as follows:

**PART 64—MISCELLANEOUS RULES RELATING TO COMMON CARRIERS**

■ 1. The authority citation for part 64 continues to read as follows:

**Authority:** 47 U.S.C. 151, 152, 154, 201, 202, 217, 218, 220, 222, 225, 226, 227, 227b, 228, 251(a), 251(e), 254(k), 255, 262, 276, 403(b)(2)(B), (c), 616, 620, 716, 1401–1473, unless otherwise noted; Pub. L. 115–141, Div. P, sec. 503, 132 Stat. 348, 1091; Pub. L. 117–338, 136 Stat. 6156.

**Subpart L—Restrictions on Telemarketing, Telephone Solicitation, and Facsimile Advertising**

■ 2. Amend § 64.1200 by revising paragraph (f)(9) to read as follows:

**§ 64.1200 Delivery restrictions.**

\* \* \* \* \*  
(f) \* \* \*

(9) The term prior express written consent means an agreement, in writing, bearing the signature of the person called that clearly authorizes the seller to deliver or cause to be delivered to the person called advertisements or telemarketing messages using an automatic telephone dialing system or an artificial or prerecorded voice, and the telephone number to which the signatory authorizes such advertisements or telemarketing messages to be delivered.

(i) The written agreement shall include a clear and conspicuous disclosure informing the person signing that:

(A) By executing the agreement, such person authorizes the seller to deliver or cause to be delivered to the signatory telemarketing calls using an automatic telephone dialing system or an artificial or prerecorded voice; and

(B) The person is not required to sign the agreement (directly or indirectly), or agree to enter into such an agreement as a condition of purchasing any property, goods, or services.

(ii) The term “signature” shall include an electronic or digital form of signature, to the extent that such form of signature is recognized as a valid signature under applicable federal law or state contract law.

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**DEPARTMENT OF COMMERCE**

**National Oceanic and Atmospheric Administration**

**50 CFR Part 622**

[Docket No. 1206013412–2517–02; RTID 0648–XF136]

**Fisheries of the Gulf of America; 2025 Commercial Closure for Gulf Greater Amberjack**

**AGENCY:** National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

**ACTION:** Temporary rule; closure.

**SUMMARY:** NMFS implements an accountability measure (AM) for the Gulf of America (Gulf) greater amberjack commercial sector for the 2025 fishing year through this temporary rule. NMFS has determined that Gulf greater amberjack commercial landings have reached the commercial annual catch target (ACT). Therefore, the 2025 commercial fishing season for greater amberjack in the Gulf exclusive economic zone (EEZ) will close on Tuesday, September 2, 2025, and will remain closed through December 31, 2025. These actions are necessary to protect the Gulf greater amberjack resource.

**DATES:** The commercial closure is effective 12:01 a.m., local time, Tuesday, September 2, 2025, through December 31, 2025.

**FOR FURTHER INFORMATION CONTACT:** Kelli O’Donnell, NMFS Southeast Regional Office, 727–824–5305, or [kelli.odonnell@noaa.gov](mailto:kelli.odonnell@noaa.gov).

**SUPPLEMENTARY INFORMATION:** NMFS and the Gulf Council manage the reef fish fishery of the Gulf, which includes greater amberjack, under the Fishery Management Plan for the Reef Fish Resources of the Gulf (FMP). The FMP was prepared by the Gulf Council, approved by the Secretary of Commerce, and is implemented by NMFS through regulations at 50 CFR part 622 under the authority of the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act). All greater amberjack weights discussed in this temporary rule are in round weight.

For Gulf greater amberjack, the commercial annual catch limit (ACL) and quota (commercial ACT) are 101,000 pounds (lb)(45,813 kilograms (kg)) and 93,930 lb (42,606 kg), respectively (50 CFR 622.41(a)(2)(iii) and 622.39(a)(2)(ii)). As described at 50 CFR 622.7, the fishing year for the Gulf greater amberjack commercial sector is January 1 through December 31.