SUMMARY: The Department of Homeland Security (DHS) announces that the Secretary of Homeland Security, in consultation with the Secretary of State, has designated by notice published in the Federal Register countries that the Secretary of Homeland Security, with the concurrence of the Secretary of State, has designated as participating countries.

DATES: The designations in this notice are effective from November 9, 2023 and shall be without effect on November 8, 2024.

DEPARTMENT OF HOMELAND SECURITY

Identification of Foreign Countries Whose Nationals Are Eligible To Participate in the H–2A and H–2B Nonimmigrant Worker Programs

AGENCY: Office of the Secretary, DHS.

ACTION: Notice.

SUMMARY: Under Department of Homeland Security (DHS) regulations, U.S. Citizenship and Immigration Services (USCIS) may generally only approve petitions for H–2A and H–2B nonimmigrant status for nationals of countries that the Secretary of Homeland Security, with the concurrence of the Secretary of State, has designated by notice published in the Federal Register. Such designations are made annually in the Federal Register.

Background

Generally, USCIS may approve H–2A and H–2B petitions for nationals of only those countries that the Secretary of Homeland Security, with the concurrence of the Secretary of State, has designated as participating countries. Such designations are made annually in the Federal Register.

1 With respect to all references to “country” or “countries” in this document, it should be noted that the Taiwan Relations Act of 1979, Public Law 96–8, Section 4(b)(1), provides that “[w]henever the laws of the United States refer or relate to foreign countries, nations, states, governments, or similar entities, such terms shall include and such laws shall apply with respect to Taiwan.” 22 U.S.C. 3303(b)(1). Accordingly, all references to “country” or “countries” in the regulations governing whether nationals of a country are eligible for H–2A or H–2B status are read to include Taiwan.
designating countries to include on the lists, the Secretary of Homeland Security, with the concurrence of the Secretary of State, will take into account factors including, but not limited to: (1) the country’s cooperation with respect to issuance of travel documents for citizens, subjects, nationals, and residents of that country who are subject to a final order of removal; (2) the number of final and unexecuted orders of removal against citizens, subjects, nationals, and residents of that country; (3) the number of orders of removal executed against citizens, subjects, nationals, and residents of that country; and (4) such other factors as may serve the U.S. interest. See 8 CFR 214.2(h)(5)(i)(F)(1)(i) and 8 CFR 214.2(h)(6)(i)(E)(1).2 Examples of specific factors serving the U.S. interest that are taken into account when considering whether to designate or terminate the designation of a country include, but are not limited to: fraud (e.g., fraud in the H–2 petition or visa application process by nationals of the country, the country’s level of cooperation with the U.S. government in addressing H–2 associated visa fraud, and the country’s level of information sharing to combat immigration-related fraud), nonimmigrant visa overstays, and non-compliance with the terms and conditions of the H–2 visa programs by nationals of the country.

As previously indicated, see 86 FR 2689; 86 FR 62559, in evaluating the U.S. interest, the Secretary of Homeland Security, with the concurrence of the Secretary of State, will generally ascribe a negative weight to evidence that a country had a suspected in-country visa overstay rate of 10 percent or higher with a number of unexpected departures of 50 individuals or higher in either the H–2A or H–2B classification according to U.S. Customs and Border Protection overstays data, and generally, with the concurrence of the Secretary of State, will terminate designation of that country from the H–2A or H–2B nonimmigrant visa program, as appropriate, unless, after consideration of other relevant factors, it is determined not to be in the U.S. interest to do so.

Similarly, DHS recognizes that countries designated under longstanding practice by U.S. Immigration and Customs Enforcement (ICE) as “At Risk of Non-Compliance” or “Uncooperative” with removals based on ICE data put the integrity of the immigration system and the American people at risk. Therefore, unless other favorable factors in the U.S. interest outweigh such designations by ICE, the Secretary of Homeland Security, with the concurrence of the Secretary of State, will generally terminate designation of such countries from the H–2A and H–2B nonimmigrant visa programs. Because there are separate lists for the H–2A and H–2B categories, it is possible that, in applying the above-described regulatory criteria for listing countries, a country may appear on one list but not on the other.

Even where the Secretary of Homeland Security has determined to terminate or decided not to designate a country, DHS, through USCIS, may allow, on a case-by-case basis, a national from a country that is not on the list to be named as a beneficiary of an H–2A or H–2B petition based on a determination that it is in the U.S. interest, in the totality of the circumstances, for that individual noncitizen to be a beneficiary of an H–2 petition. Determination of such U.S. interest will take into account factors, including but not limited to: (1) evidence from the petitioner demonstrating that a worker with the required skills is not available either from among U.S. workers or from among foreign workers from a country currently on the list described in 8 CFR 214.2(h)(5)(i)(F)(1)(i) (H–2A nonimmigrants) or 214.2(h)(6)(i)(E)(1) (H–2B nonimmigrants), as applicable; (2) evidence that the beneficiary has been admitted to the United States previously in H–2A or H–2B status; (3) the potential for harm to fraud, or other harm to the integrity of the H–2A or H–2B visa program through the potential admission of a beneficiary from a country not currently on the list; and (4) such other factors as may serve the U.S. interest. See 8 CFR 214.2(h)(5)(i)(F)(1)(i) and 8 CFR 214.2(h)(6)(i)(E)(2).


In December 2008, DHS published the first list of eligible countries for the H–2A and H–2B Visa Programs in the Federal Register. These notices, “Identification of Foreign Countries Whose Nationals Are Eligible to Participate in the H–2A Visa Program,” and “Identification of Foreign Countries Whose Nationals Are Eligible to Participate in the H–2B Visa Program,” designated 28 countries whose nationals were eligible to participate in the H–2A and H–2B programs. See 73 FR 77043 (Dec. 18, 2008); 73 FR 77729 (Dec. 19, 2008). The notices ceased to have effect on January 17, 2009, and January 18, 2009, respectively. Since the publication of the first lists in 2008, with the concurrence of the Secretary of State, has published a series of notices on a regular basis. See 75 FR 2879 (Jan. 19, 2010) (adding 11 countries to both programs); 76 FR 2915 (Jan. 18, 2011) (removing one country from and adding 15 countries to both programs); 77 FR 2558 (Jan. 18, 2012) (adding five countries to both programs); 78 FR 4154 (Jan. 18, 2013) (adding one country to both programs); 79 FR 3214 (Jan. 17, 2014) (adding four countries to both programs); 79 FR 74735 (Dec. 16, 2014) (adding five countries to both programs); 80 FR 72079 (Nov. 18, 2015) (removing one country from the H–2B program and adding 16 countries to both programs); 81 FR 74468 (Oct. 26, 2016) (adding one country to both programs); 83 FR 2646 (Jan. 18, 2018) (removing three countries from and adding one country to both programs); 84 FR 133 (Jan. 18, 2019) (removing two countries from and adding 2 countries to both programs, removing one country from only the H–2B program, and adding one country to only the H–2A program); 85 FR 30667 (January 17, 2020) (leaving the lists unchanged); 86 FR 2689 (Jan. 13, 2021) (removing one country from only the H–2A program, and adding one country to
only the H–2B program); 86 FR 62559 (Nov. 10, 2021) (removing one country from only the H–2A program, adding one country to only the H–2B program, and separately adding five countries to both programs); and 87 FR 67930 (Nov. 10, 2022) (adding one country to both programs).

**Determination of Countries With Continued Eligibility**

The Secretary of Homeland Security has determined, with the concurrence of the Secretary of State, that the 86 countries previously designated to participate in the H–2A program in the November 10, 2022 notice continue to meet the regulatory standards for eligible countries and therefore should remain designated as countries whose nationals are eligible to participate in the H–2A program. Additionally, the Secretary of Homeland Security has determined, with the concurrence of the Secretary of State, that the 87 countries previously designated to participate in the H–2B program in the November 10, 2022 notice continue to meet the regulatory standards for eligible countries and therefore should remain designated as countries whose nationals are eligible to participate in the H–2B program. These determinations take into account how the regulatory factors identified above apply to each of these countries.

Consistent with the previous notices, nationals of non-designated countries may still be beneficiaries of approved H–2A and H–2B petitions upon the request of the petitioner if USCIS determines, as a matter of discretion and on a case-by-case basis, that it is in the U.S. interest for the individual to be a beneficiary of such petition. See 8 CFR 214.2(h)(5)(i)(F)(1)(ii) and 8 CFR 214.2(h)(6)(i)(E)(2). USCIS may favorably consider a beneficiary of an H–2A or H–2B petition who is not a national of a country included on the H–2A or H–2B eligibility lists as serving the national interest, depending on the totality of the circumstances, as described above. An additional factor for beneficiaries of H–2B petitions, although not necessarily determinative, would be whether the H–2B petition qualifies under section 1049 of the National Defense Authorization Act (NDAA) for FY 2018, Public Law 115–91, section 1045 of the NDAA for FY 2019, Public Law 115–232, section 9502 of the NDAA for FY 2021, Public Law 116–283, or section 5901 of the NDAA for FY 2023, Public Law 117–263. However, any ultimate determination of eligibility will be made according to all the relevant factors and evidence in each individual circumstance.

**Countries Now Designated as Eligible**

The Secretary of Homeland Security has also determined, with the concurrence of the Secretary of State, that Bolivia should be designated as an eligible country to participate in both the H–2A and H–2B nonimmigrant visa programs because its participation is in the U.S. interest consistent with the regulations governing these programs.

Bolivia consistently cooperates with accepting its nationals subject to a final order of removal. Furthermore, nationals of Bolivia do not present significant visa overstay concerns; their overstay rates are consistent with other countries currently listed as eligible to participate in the H–2A and H–2B programs. Bolivian nationals are generally compliant with the terms and conditions of all visa categories. For instance, DOS’s recent validation study of B1/B2 visas found that under two percent of Bolivian nationals overstayed their B1/B2 visas. Due to the current economic situation in Bolivia, adding Bolivia to these programs would contribute to DOS’s goals of promoting economic development and improving bilateral commercial relationships in Bolivia. Additionally, the H–2A and H–2B programs will provide an alternative, lawful pathway to irregular migration for Bolivian nationals seeking an economic opportunity in the United States. Based on the foregoing reasons, adding Bolivia to both the H–2A and H–2B eligible countries lists serves the U.S. interest.

**Designation of Countries Whose Nationals Are Eligible To Participate in the H–2A and H–2B Nonimmigrant Worker Programs**

Pursuant to the authority provided to the Secretary of Homeland Security under sections 214(a)(1) and 215(a)(1) of the Immigration and Nationality Act (8 U.S.C. 1184(a)(1) and 1185(a)(1)), I am designating, with the concurrence of the Secretary of State, the following countries as those whose nationals are eligible to participate in the H–2A nonimmigrant worker program:

1. Andorra
2. Argentina
3. Australia
4. Austria
5. Barbados
6. Belgium
7. Bolivia
8. Bosnia and Herzegovina
9. Brazil
10. Brunei
11. Bulgaria
12. Canada
13. Chile
14. Colombia
15. Costa Rica
16. Croatia
17. Republic of Cyprus
18. Czech Republic
19. Denmark
20. Dominican Republic
21. Ecuador
22. El Salvador
23. Estonia
24. The Kingdom of Eswatini
25. Fiji
26. Finland
27. France
28. Germany
29. Greece
30. Grenada
31. Guatemala
32. Haiti
33. Honduras
34. Hungary
35. Iceland
36. Ireland
37. Israel
38. Italy
39. Jamaica
40. Japan
41. Kiribati
42. Latvia
43. Liechtenstein
44. Lithuania
45. Luxembourg
46. Madagascar
47. Malta
48. Mauritius
49. Mexico
50. Monaco
51. Montenegro
52. Mozambique
53. Nauru
54. The Netherlands
55. New Zealand
56. Nicaragua
57. North Macedonia (formerly Macedonia)
58. Norway
59. Panama
60. Papua New Guinea
61. Paraguay
62. Peru
63. Poland
64. Portugal
65. Romania
66. Saint Lucia
67. San Marino
68. Serbia
69. Singapore
70. Slovakia
71. Slovenia
72. Solomon Islands
73. South Africa
74. South Korea
75. Spain
76. St. Vincent and the Grenadines
77. Sweden
78. Switzerland
79. Taiwan
80. Thailand
81.Timor-Leste
82. Turkey
Pursuant to the authority provided to the Secretary of Homeland Security under sections 214(a)(1) and 215(a)(1) of the Immigration and Nationality Act (8 U.S.C. 1184(a)(1) and 1185(a)(1)), I am designating, with the concurrence of the Secretary of State, the following countries as those whose nationals are eligible to participate in the H–2B nonimmigrant worker program:

1. Andorra
2. Argentina
3. Australia
4. Austria
5. Barbados
6. Belgium
7. Bolivia
8. Bosnia and Herzegovina
9. Brazil
10. Brunei
11. Bulgaria
12. Canada
13. Chile
14. Colombia
15. Costa Rica
16. Croatia
17. Republic of Cyprus
18. Czech Republic
19. Denmark
20. Dominican Republic
21. Ecuador
22. El Salvador
23. Estonia
24. The Kingdom of Eswatini
25. Fiji
26. Finland
27. France
28. Germany
29. Greece
30. Grenada
31. Guatemala
32. Haiti
33. Honduras
34. Hungary
35. Iceland
36. Ireland
37. Israel
38. Italy
39. Jamaica
40. Japan
41. Kiribati
42. Latvia
43. Liechtenstein
44. Lithuania
45. Luxembourg
46. Madagascar
47. Malta
48. Mauritius
49. Mexico
50. Monaco
51. Mongolia
52. Montenegro
53. Mozambique
54. Nauru
55. The Netherlands
56. New Zealand
57. Nicaragua
58. North Macedonia (formerly Macedonia)
59. Norway
60. Panama
61. Papua New Guinea
62. Peru
63. The Philippines
64. Poland
65. Portugal
66. Romania
67. Saint Lucia
68. San Marino
69. Serbia
70. Singapore
71. Slovakia
72. Slovenia
73. Solomon Islands
74. South Africa
75. South Korea
76. Spain
77. St. Vincent and the Grenadines
78. Sweden
79. Switzerland
80. Taiwan
81. Thailand
82. Timor-Leste
83. Turkey
84. Tuvalu
85. Ukraine
86. United Kingdom
87. Uruguay
88. Vanuatu

This notice does not affect the current status of noncitizens who at the time of publication of this notice hold valid H–2A or H–2B nonimmigrant status. Noncitizens currently holding such status, however, will be affected by this notice if they seek a change of status to H–2 on or after the effective date of this notice, but will be affected by this notice if they seek a change of status to H–2 on or after the effective date of this notice.

Nothing in this notice limits the authority of the Secretary of Homeland Security or his designee or any other federal agency to invoke against any foreign country or its nationals any other remedy, penalty, or enforcement action available by law.

Alejandro N. Mayorkas,
Secretary of Homeland Security.

[FR Doc. 2023–24210 Filed 11–8–23; 8:45 am]

DEPARTMENT OF HOMELAND SECURITY

U.S. Citizenship and Immigration Services

[OMB Control Number 1615–0020]

Agency Information Collection Activities; Extension, Without Change, of a Currently Approved Collection: Petition for Amerasian, Widow(er), or Special Immigrant


ACTION: 60-Day notice.

SUMMARY: The Department of Homeland Security (DHS), U.S. Citizenship and Immigration Services (USCIS) invites the general public and other Federal agencies to comment upon this proposed extension of a currently approved collection of information. In accordance with the Paperwork Reduction Act (PRA) of 1995, the information collection notice is published in the Federal Register to obtain comments regarding the nature of the information collection, the categories of respondents, the estimated burden (i.e., the time, effort, and resources used by the respondents to respond), the estimated cost to the respondent, and the actual information collection instruments.

DATES: Comments are encouraged and will be accepted for 60 days until January 8, 2024.

ADDRESSES: All submissions received must include the OMB Control Number 1615–0020 in the body of the letter, the agency name and Docket ID USCIS–2007–0024. Submit comments via the Federal eRulemaking Portal website at https://www.regulations.gov or call the USCIS Contact Center at 800–375–5283 (TTY 800–767–1833).

FOR FURTHER INFORMATION CONTACT: USCIS, Office of Policy and Strategy, Regulatory Coordination Division, Samantha Deshommes, Chief, telephone number (240) 721–3000 (This is not a toll-free number. Comments are not accepted via telephone message). Please note contact information provided here is solely for questions regarding this notice. It is not for individual case status inquiries. Applicants seeking information about the status of their individual cases can check Case Status Online, available at the USCIS website at https://www.uscis.gov, or call the USCIS Contact Center at 800–375–5283 (TTY 800–767–1833).

SUPPLEMENTARY INFORMATION: