DEPARTMENT OF HOMELAND SECURITY
Coast Guard
33 CFR Part 165
[Docket No. USCG–2022–0668]

SUMMARY: The Coast Guard will enforce the Delaware River, Philadelphia, PA; Safety Zone from 7:45 p.m. through 8:45 p.m. on September 18, 2022, to provide for the safety of life on navigable waterways during the Mexican Independence Day fireworks display.

ENVIRONMENTAL PROTECTION AGENCY
40 CFR Parts 52 and 81

SUMMARY: The Environmental Protection Agency (EPA) is taking final action to approve the “FINAL SIP Revision: Nogales PM<sub>2.5</sub> Maintenance Plan and Redesignation Request (2006 Fine Particulate NAAQS)” ("Nogales Maintenance Plan" or "Plan") as a revision to the state implementation plan (SIP) for the State of Arizona. The Nogales Maintenance Plan includes, among other elements, an emissions inventory consistent with attainment, a maintenance demonstration, contingency provisions, and a motor vehicle emissions budget for the ten-year maintenance period. The EPA is also approving the State of Arizona’s request to redesignate the Nogales planning area ("Nogales area") from nonattainment to attainment for the 2006 24-hour national ambient air quality standards (NAAQS) for particulate matter of 2.5 micrometers or less (PM<sub>2.5</sub>). The EPA is finalizing these actions because this SIP revision meets the applicable Clean Air Act (CAA or “Act”) requirements for maintenance plans and because the State has met the requirements under the Act for redesignation of a nonattainment area to attainment with respect to the Nogales area.

DATES: This rule is effective September 14, 2022.

ADDRESSES: The EPA has established a docket for this action under Docket ID No. EPA–R09–OAR–2021–0869. All documents in the docket are listed on the https://www.regulations.gov website. Although listed in the index, some information is not publicly available, e.g., Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through https://www.regulations.gov, or please contact the person identified in the FOR FURTHER INFORMATION CONTACT section for additional availability information.

FOR FURTHER INFORMATION CONTACT: Lindsay Wickersham, Air Planning Office (AIR–2), EPA Region IX, 75 Hawthorne Street, San Francisco, CA 94105, 415–947–4192, or by email at wickersham.lindsay@epa.gov.

SUPPLEMENTARY INFORMATION: Throughout this document, “we,” “us,” and “our” refer to the EPA.

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I. Summary of the EPA’s Proposed Action
II. Public Comments
III. Environmental Justice Considerations
IV. Final Action
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I. Summary of the EPA’s Proposed Action

On March 2, 2022, under CAA section 110(k)(3), the EPA proposed to approve the Nogales Maintenance Plan submitted by the Arizona Department of Environmental Quality (ADEQ) on April 13, 2021, as a revision to the Arizona SIP. In so doing, we proposed to find that the Nogales Maintenance Plan adequately demonstrates that the area will maintain the 2006 PM<sub>2.5</sub> NAAQS for 10 years beyond redesignation and includes sufficient contingency provisions to promptly correct any violation of the PM<sub>2.5</sub> NAAQS that occurs after redesignation, and thereby
meets the requirements for maintenance plans under CAA section 175A. We also proposed to find the Nogales area motor vehicle emissions budgets ("budgets") for PM$_{2.5}$ and nitrogen oxides (NO$_x$) for 2032 adequate and approve the budgets for transportation conformity purposes. The motor vehicle emissions budgets that the EPA proposed to find adequate and approve are winter daily budgets of 637.0 tons per day (tpd) PM$_{2.5}$ and 513.0 tpd NO$_x$ and annual budgets of 116.2 tons per year (tpy) PM$_{2.5}$ and 93.7 tpy NO$_x$.\(^2\)

In our proposed rule, under CAA section 107(d)(3)(D), we also proposed to grant ADEQ's request to redesignate the Nogales area from "nonattainment" to "attainment" for the 2006 PM$_{2.5}$ NAAQS. We proposed to do so based on our conclusion that the Nogales area has attained the 2006 PM$_{2.5}$ NAAQS based on the following: the most recent three-year period (2018–2020) of quality-assured, certified, and complete PM$_{2.5}$ data;\(^3\) the relevant portions of the Arizona SIP are, or will be as part of this action, fully approved; the improvement in air quality is due to permanent and enforceable emissions reductions; Arizona has met all requirements applicable to the Nogales area with respect to section 110 and part D of the CAA if we finalize our approval of the attainment inventory in the Nogales Maintenance Plan; based on our proposed approval as described above, the Nogales Maintenance Plan meets the requirements for maintenance plans under section 175A of the CAA and therefore, Arizona has met the criteria for redesignation under CAA section 107(d)(3)(E) for the Nogales PM$_{2.5}$ area.

Please see our proposed rule for a detailed discussion of the background for this action, our procedural and substantive review of the Nogales Maintenance Plan and associated budgets, and the rationale for our proposed approval of the Nogales Maintenance Plan and for granting ADEQ's request for redesignation of the Nogales area to attainment.

II. Public Comments

Our March 2, 2022 proposed rule provided a 30-day public comment period that closed on April 1, 2022. During this comment period we received no comments on our proposal.

III. Environmental Justice Considerations

As discussed in the proposed rule, to identify environmental burdens and susceptible populations in underserved communities in the Nogales area, we performed a screening-level analysis using the EPA's environmental justice (EJ) screening and mapping tool ("EJSCREEN"). Our screening-level analysis included multiple environmental and demographic indicators, including the EJSCREEN "Demographic Index," which is the average of an area's percentage of minority and low-income populations. The Demographic Index for the Nogales area is at the 95th percentile, compared to the United States as a whole.\(^4\) When the EPA establishes a new or revised NAAQS, the CAA requires the EPA to designate all areas of the U.S. as either nonattainment, attainment, or unclassifiable. If an area is designated nonattainment of the NAAQS, the CAA provides for the EPA to redesignate the area to attainment upon a demonstration by the state authority that the criteria for a redesignation are met, including a showing that the area is currently attaining the NAAQS and will maintain the NAAQS for 10 years beyond redesignation in order to ensure that all those residing, working, attending school, or otherwise present in those areas are protected. This action addresses a plan for continued attainment of the 2006 PM$_{2.5}$ NAAQS for the Nogales area. Approval of this plan does not impose any additional regulatory requirements on sources beyond those imposed by state law. As discussed in this document, Arizona has demonstrated that the Nogales area is attaining the 2006 PM$_{2.5}$ NAAQS and the Nogales Maintenance Plan provides for the maintenance of the NAAQS for 10 years beyond redesignation. For these reasons, this action will not result in disproportionately adverse human health or environmental effects on communities with environmental justice concerns.

IV. Final Action

Under CAA section 110(k)(3), and for the reasons set forth in our March 2, 2022 proposed rule, the EPA is taking final action to approve the Nogales Maintenance Plan as a revision to the Arizona SIP. The EPA finds that the maintenance demonstration showing the area will continue to attain the 2006 PM$_{2.5}$ NAAQS for 10 years beyond redesignation, and the contingency provisions describing the actions that ADEQ will take in the event of a future monitored violation, meet all applicable requirements for maintenance plans and related contingency provisions in CAA section 175A. The EPA is also finding the 2032 annual motor vehicle emission budgets of 116.2 tpy PM$_{2.5}$ and 93.7 tpy NO$_x$ adequate and approving these budgets for transportation conformity purposes because we find they meet all applicable criteria for such budgets including the adequacy criteria under 40 CFR 93.118(e).\(^5\) Under CAA section 107(d)(3)(D), we are also taking final action to grant ADEQ's request, which accompanied the submittal of the Nogales Maintenance Plan, to redesignate the Nogales area to attainment for the 24-hour PM$_{2.5}$ NAAQS. We are doing so based on our conclusion that the area has met the five criteria for redesignation under CAA section 107(d)(3)(E). Our conclusion in this regard is in turn based on our determination of the following: the area has attained the 24-hour PM$_{2.5}$ NAAQS; relevant portions of the Arizona SIP are, or will be as part of this action, fully approved; the improvement in air quality is due to permanent and enforceable reductions in emissions; Arizona has met all requirements applicable to the Nogales area with respect to section 110 and part D of the CAA upon final approval of the attainment inventory in the Nogales Maintenance Plan; and our approval (as part of this action) of the Nogales Maintenance Plan.

V. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable federal regulations, 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA's role is to approve state choices, provided that they meet the criteria of the CAA. Accordingly, this action merely approves State law as meeting federal requirements and does not impose additional requirements beyond those imposed by State law. For that reason, this action:

- Is not a "significant regulatory action" subject to review by the Office of Management and Budget under \(^6\)

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2 Consultation with the Arizona Department of Transportation and ADEQ indicate that the State prefers EPA action on only the annual budgets.\(^2\)

3 The Nogales 24-hour design value for 2021 remained in attainment at 29 micrograms per cubic meter; EPA, 2021 AQS Design Value Report (AMP480) dated June 7, 2022; also available at EPA, PM$_{2.5}$ Design Values, 2021, https://www.epa.gov/air-trends/air-quality-design-values.

4 The EPA also proposed to find adequate and approve winter daily budgets of 637.0 tpd PM$_{2.5}$ and 513.0 tpd NO$_x$. Following consultation with the Arizona Department of Transportation and ADEQ, we are just finalizing approval of the annual budgets, consistent with the form of the approved budgets for particulate matter with an aerodynamic diameter of less than or equal to a nominal ten micrometers (PM$_{10}$) in the Nogales area. See 77 FR 58962, 58964, Table 1.

4 Nogales 2006 PM fine Nonattainment Area EJSCREEN Results, dated January 18, 2022.
Executive Orders 12866 (58 FR 51735, October 4, 1993) and 13563 (76 FR 3821, January 21, 2011);  
• Does not impose an information  
collection burden under the provisions  
of the Paperwork Reduction Act (44  
U.S.C. 3501 et seq.);  
• Is certified as not having a  
significant economic impact on a  
substantial number of small entities  
under the Regulatory Flexibility Act (5  
U.S.C. 601 et seq.);  
• Does not contain any unfunded  
mandate or significantly or uniquely  
aflect small governments, as described  
in the Unfunded Mandates Reform Act  
of 1995 (Pub. L. 104-4);  
• Does not have federalism  
implications as specified in Executive  
Order 13132 (64 FR 43255, August 10,  
1999);  
• Is not an economically significant  
regulatory action based on health or  
safety risks subject to Executive Order  
13045 (62 FR 19885, April 23, 1997);  
• Is not a significant regulatory action  
subject to Executive Order 13211 (66 FR  
28355, May 22, 2001);  
• Is not subject to requirements of  
Section 12(d) of the National  
Technology Transfer and Advancement  
application of those requirements would  
be inconsistent with the CAA; and  
• Will not have disproportionately  
high and adverse human health or  
environmental effects on minority  
populations, low-income populations  
and/or indigenous peoples, as specified  
in Executive Order 12898 (59 FR 7629,  
February 16, 1994), as discussed in  
Section IV of this proposal.  

In addition, there are no areas of  
Indian country within the Nogales area,  
and the state plan for which the EPA is  
finalizing approval does not apply on  
any Indian reservation land or in any  
other area where the EPA or an Indian  
tribe has demonstrated that a tribe has  
jurisdiction. In those areas of Indian  
country, this final action does not have  
tribal implications and will not impose  
substantial direct costs on tribal  
governments or preempt tribal law as  
specified by Executive Order 13175 (65  
FR 67249, November 9, 2000), because  
redesignation is an action that affects  
the status of a geographical area and  
does not impose any new regulatory  
requirements on tribes, impact any  
existing sources of air pollution on  
tribal lands, nor impair the maintenance  
of NAAQS in tribal lands.  

The Congressional Review Act, 5  
U.S.C. 801 et seq., as added by the Small  
Business Regulatory Enforcement  
Fairness Act of 1996, generally provides  
that before a rule may take effect, the  
agency promulgating the rule must  
submit a rule report, which includes a  
copy of the rule, to each House of the  
Congress and to the Comptroller General  
of the United States. The EPA will  
submit a report containing this action  
and other required information to the  
U.S. Senate, the U.S. House of  
Representatives, and the Comptroller  
General of the United States prior to  
publishation of the rule in the Federal  
Register. A major rule cannot take effect  
until 60 days after it is published in the  
Federal Register. This action is not a  
“major rule” as defined by 5 U.S.C.  
804(2).  

Under section 307(b)(1) of the CAA,  
petitions for judicial review of this  
action must be filed in the United States  
Court of Appeals for the appropriate  
circuit by October 14, 2022. Filing a  
petition for reconsideration by the  
Administrator of this final rule does not  
affect the finality of this action for the  
purposes of judicial review nor does it  
extend the time within which a petition  
for judicial review may be filed, and  
shall not postpone the effectiveness of  
such rule or action. This action may not  
be challenged later in proceedings to  
enforce its requirements. (See section  
307(b)(2).)  

List of Subjects  
40 CFR Part 52  
Environmental protection, Air  
pollution control, Ammonia,  
Incorporation by reference,  
Intergovernmental relations, Nitrogen  
dioxide, Particulate matter, Reporting  
and recordkeeping requirements, Sulfur  
oxides, Volatile organic compounds.  
40 CFR Part 81  
Environmental protection, Air  
pollution control, National parks,  
Wilderness areas.  

Dated: August 4, 2022.  
Martha Guzman Aceves,  
Regional Administrator, Region IX.  

Part 52, chapter I, title 40 of the Code  
of Federal Regulations is amended as  
follows:  

PART 52—APPROVAL AND  
PROMULATION OF  
IMPLEMENTATION PLANS  

1. The authority citation for part 52  
continues to read as follows:  
Authority: 42 U.S.C. 7401 et seq.  

Subpart D—Arizona  

2. In §52.120, in paragraph (e), table  
1 is amended, under the table heading  
“Part D Elements and Plans (Other than  
for the Metropolitan Phoenix or Tucson  
Areas),” by adding an entry for “FINAL  
SIP Revision: Nogales PM2.5  
Redesignation Request and Maintenance  
Plan (April 13, 2021)” after the entry  
for “Arizona State Implementation Plan  
Revision for the Metropolitan Phoenix  
Nonattainment Area (September 2013),”  
including appendices A and B” to read  
as follows.  

§52.120 Identification of plan.  
* * * * *  
(e) * * *  

TABLE 1—EPA-APPROVED NON-REGULATORY AND QUASI-REGULATORY MEASURES  
[Excluding certain resolutions and statutes, which are listed in tables 2 and 3, respectively]  

<table>
<thead>
<tr>
<th>Name of SIP provision</th>
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Part D Elements and Plans (Other than for the Metropolitan Phoenix or Tucson Areas)  

FINAL SIP Revision: Nogales PM2.5  
Maintenance Plan and Redesignation  
Request (2006 Fine Particulate  
NAAQS).  
Nogales PM2.5. Air  
Quality Planning  
Area.  
April 13, 2021  
[Insert Federal  
Register citation].  
Adopted by the Arizona Department of  
Environmental Quality and submitted  
to the EPA as an attachment to letter  
dated April 7, 2021.  

List of Subjects  
40 CFR Part 52  
Environmental protection, Air  
pollution control, Ammonia,  
Incorporation by reference,  
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1 Table 1 is divided into three parts: Clean Air Act Section 110(a)(2) State Implementation Plan Elements (excluding Part D Elements and Plans), Part D Elements and Plans (other than for the Metropolitan Phoenix or Tucson Areas), and Part D Elements and Plans for the Metropolitan Phoenix and Tucson Areas.

PART 81—DESIGNATION OF AREAS FOR AIR QUALITY PLANNING PURPOSES

3. The authority citation for part 81 continues to read as follows:

Authority: 42 U.S.C. 7401 et seq.

Nogales: Santa Cruz County (part) for “Nogales planning area” to read as follows:

§ 81.303 Arizona.

ARIZONA—2006 24-HOUR PM\textsubscript{2.5} NAAQS

<table>
<thead>
<tr>
<th>Designated area</th>
<th>Designation\textsuperscript{a}</th>
<th>Classification</th>
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<tr>
<td>Nogales:</td>
<td>Santa Cruz County (part) Nogales Planning area bound as follows: The portions of the following Townships which are within the State of Arizona and lie east of 111 longitude: T23S, R13E, T23S, R14E, T24S, R14E, T24S, R14E. September 14, 2022 ...... Attainment.</td>
<td>Date \textsuperscript{1} Type</td>
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\textsuperscript{a}Includes Indian Country located in each county or area, except as otherwise specified.

\textsuperscript{1}This date is 30 days after November 13, 2009, unless otherwise noted.

\textsuperscript{2}This date is July 2, 2014, unless otherwise noted.

* * * * *

[FR Doc. 2022–17189 Filed 8–12–22; 8:45 am]
BILLING CODE 6560–50–P

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Administration for Community Living

45 CFR Part 1330

RIN 0985–AA16

National Institute on Disability, Independent Living, and Rehabilitation Research

AGENCY: Administration for Community Living, Department of Health and Human Services.

ACTION: Final rule.

SUMMARY: The Administration for Community Living (ACL) within the Department of Health and Human Services (HHS or the Department) is amending its regulations for the National Institute on Disability, Independent Living and Rehabilitation Research (NIDILRR). These minor amendments to NIDILRR’s peer review criteria allow NIDILRR to better evaluate the extent to which our grant applicants conduct outreach to people with disabilities and people from other groups that traditionally have been underserved and underrepresented, as described in Executive Order 13985, and emphasize the need for research and development activities that apply appropriate engineering knowledge and techniques within NIDILRR’s Rehabilitation Engineering Research Centers (RERC) program.

DATES: These final regulations are effective September 14, 2022.

FOR FURTHER INFORMATION CONTACT: Phillip Beatty, Director, NIDILRR Office of Research Sciences, Administration for Community Living, Department of Health and Human Services, 330 C Street SW, Washington, DC 20201. Email: phillip.beatty@acl.hhs.gov; Telephone: (202) 795–7305.

SUPPLEMENTARY INFORMATION:

I. Statutory Authority

ACL publishes this final rule under the authority granted to the Director of the National Institute on Disability, Independent Living, and Rehabilitation Research (the Director), under 29 U.S.C. 762(f) to provide for scientific peer review of all applications for financial assistance for research, training, and demonstrations projects over which the Director has authority; and under 29 U.S.C. 764(b)(3) to establish and support Rehabilitation Engineering Research Centers (RERCs).

II. Background

The HHS regulation for NIDILRR programs was developed and finalized in 2016 following the transfer of NIDILRR to ACL and HHS from the Department of Education, as required by the Workforce Innovation and Opportunity Act (WIOA) of 2014. NIDILRR’s mission is to generate new knowledge and to promote its effective use to improve the abilities of individuals with disabilities to perform...