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**ENVIRONMENTAL PROTECTION AGENCY**

**40 CFR Part 52**

[EPA-R09-OAR-2021-0134; FRL-8760-02-R9]

**Air Plan Approval; Arizona; Pinal County Air Quality Control District**

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is taking final action to approve revisions to the Pinal County Air Quality Control District (PCAQCD) portion of the Arizona State Implementation Plan (SIP). These revisions concern the District’s negative declarations for the 2008 8-hour ozone National Ambient Air Quality Standards (NAAQS or “standards”) in the portion of the Phoenix-Mesa ozone nonattainment area under the jurisdiction of the PCAQCD and two volatile organic compound (VOC) rules covering gasoline dispensing and surface coating operations. We are approving local rules that regulate these emission sources under the Clean Air

Act (CAA or the Act). This approval stops all sanction and federal implementation plan clocks started by our August 9, 2019 partial and limited disapproval actions.<sup>1</sup>

**DATES:** This rule is effective September 22, 2021.

**ADDRESSES:** The EPA has established a docket for this action under Docket ID No. EPA-R09-OAR-2021-0134. All documents in the docket are listed on the <https://www.regulations.gov> website. Although listed in the index, some information is not publicly available, e.g., Confidential Business Information or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through <https://www.regulations.gov>, or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional availability information. If you need assistance in a language other than English or if you are a person with disabilities who needs a reasonable accommodation at no cost to you, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section.

**FOR FURTHER INFORMATION CONTACT:** Nicole Law, EPA Region IX, 75

Hawthorne St., San Francisco, CA 94105. By phone: (415) 947-4126 or by email at [Law.Nicole@epa.gov](mailto:Law.Nicole@epa.gov).

**SUPPLEMENTARY INFORMATION:** Throughout this document, “we,” “us” and “our” refer to the EPA.

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**I. Proposed Action**

On March 5, 2021,<sup>2</sup> the EPA proposed to approve negative declarations for the 2008 8-hour ozone NAAQS in the portion of the Phoenix-Mesa ozone nonattainment area under the jurisdiction of the PCAQCD and the following two PCAQCD rules: Chapter 5, Article 13, Surface Coating Operations, and Chapter 5, Article 20, Storage and Loading of Gasoline at Gasoline Dispensing Facilities. The following table lists the documents that were submitted by the Arizona Department of Environmental Quality (AQED) for incorporation into the Arizona SIP; these documents were the subject of our March 5, 2021 proposed rulemaking action and submitted in response to our August 9, 2019 partial and limited disapproval actions.<sup>3</sup>

Local agency	Rule title	Amended	Submitted
PCAQCD .....	Reasonably Available Control Technology (RACT) Analysis, Negative Declaration and Rules Adoption—Appendix B: Additional Negative Declarations.	8/5/2020 .....	8/20/2020
PCAQCD .....	Chapter 5, Article 13 Surface Coating Operations .....	8/5/2020 .....	8/20/2020
	5-13-100, “General”.		
	5-13-200, “Definitions”.		
	5-13-300, “Standards”.		
	5-13-400, “Administrative Requirements”.		
	5-13-500, “Monitoring and Records”.		
PCAQCD .....	Chapter 5, Article 20 Storage and Loading of Gasoline at Gasoline Dispensing Facilities	8/5/2020 .....	8/20/2020
	5-20-100 “General”.		
	5-20-200 “Definitions”.		
	5-20-300 “Standards”.		
	5-20-400 “Administrative Requirements”.		
	5-20-500 “Monitoring and Records”.		

We proposed to approve the negative declarations and two rules because we determined that they comply with the relevant CAA requirements. Our proposed action contains more information on the negative declarations and rules as well as on our evaluation.

**II. Public Comments and EPA Responses**

The EPA’s proposed action provided a 30-day public comment period. During this period, we received no comments.

**III. EPA Action**

No comments were submitted. Therefore, as authorized in section 110(k)(3) of the Act, the EPA is fully approving these negative declarations and rules into the Arizona SIP.

The August 5, 2020 versions of Chapter 5, Article 13 and Chapter 5, Article 20 will replace the previously approved version of these rules in the SIP. This approval stops all sanction and federal implementation plan clocks started by our August 9, 2019 partial and limited disapproval actions on the PCAQCD RACT SIP.<sup>4</sup>

<sup>1</sup> 84 FR 39196 (August 9, 2019).

<sup>2</sup> 86 FR 12889.

<sup>3</sup> 84 FR 39196 (August 9, 2019).

<sup>4</sup> 84 FR 39196 (August 9, 2019).

#### IV. Incorporation by Reference

In this rule, the EPA is finalizing regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, the EPA is finalizing the incorporation by reference of the PCAQCD rules described in the amendments to 40 CFR part 52 set forth below. Therefore, these materials have been approved by the EPA for inclusion in the SIP, have been incorporated by reference by the EPA into that plan, are fully federally enforceable under sections 110 and 113 of the CAA as of the effective date of the final rulemaking of the EPA's approval, and will be incorporated by reference in the next update to the SIP compilation.<sup>5</sup> The EPA has made, and will continue to make, these documents available through [www.regulations.gov](http://www.regulations.gov) and at the EPA Region IX Office (please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section of this preamble for more information).

#### V. Statutory and Executive Order Reviews

Under the Clean Air Act, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA's role is to approve state choices, provided that they meet the criteria of the Clean Air Act. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Orders 12866 (58 FR 51735, October 4, 1993) and 13563 (76 FR 3821, January 21, 2011);
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities

under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);

- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104-4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the Clean Air Act; and
- Does not provide the EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where the EPA or an Indian tribe has demonstrated that a tribe has jurisdiction. In those areas of Indian country, the rule does not have tribal implications and will not impose substantial direct costs on tribal governments or preempt tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

The Congressional Review Act, 5 U.S.C. 801 *et seq.*, as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. The EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the **Federal**

**Register**. A major rule cannot take effect until 60 days after it is published in the **Federal Register**. This action is not a "major rule" as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by October 22, 2021. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

#### List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen dioxide, Ozone, Reporting and recordkeeping requirements, Volatile organic compounds.

Dated: July 26, 2021.

**Deborah Jordan,**

*Acting Regional Administrator, Region IX.*

Part 52, Chapter I, Title 40 of the Code of Federal Regulations is amended as follows:

#### PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

- 1. The authority citation for Part 52 continues to read as follows:

**Authority:** 42 U.S.C. 7401 *et seq.*

#### Subpart D—Arizona

- 2. In § 52.120, in paragraph (c), amend Table 9, under "Chapter 5. Stationary Source Performance Standards" by revising the entries for "5-13-100", "5-13-200", "5-13-300", "5-13-400", "5-13-500", "5-20-100", "5-20-200", "5-20-300", "5-20-400" and "5-20-500".

The revisions read as follows:

#### § 52.120 Identification of plan.

\* \* \* \* \*

(c) \* \* \*

<sup>5</sup> 62 FR 27968 (May 22, 1997).

TABLE 9—EPA-APPROVED PINAL COUNTY AIR POLLUTION CONTROL REGULATIONS

County citation	Title/subject	State effective date	EPA approval date	Additional explanation
*	*	*	*	*
<b>Chapter 5. Stationary Source Performance Standards</b>				
5–13–100 .....	Surface Coating Operations—General.	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–13–100 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Surface Coating Operations consists of Pinal County Air Quality Control District sections 5–13–100, 5–13–200, 5–13–300, 5–13–400, and 5–13–500.
5–13–200 .....	Definitions .....	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–13–200 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Surface Coating Operations consists of Pinal County Air Quality Control District sections 5–13–100, 5–13–200, 5–13–300, 5–13–400, and 5–13–500.
5–13–300 .....	Standards .....	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–13–300 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Surface Coating Operations consists of Pinal County Air Quality Control District sections 5–13–100, 5–13–200, 5–13–300, 5–13–400, and 5–13–500. Section 5–13–390 is not part of the SIP.
5–13–400 .....	Administrative Requirements.	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–13–400 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Surface Coating Operations consists of Pinal County Air Quality Control District sections 5–13–100, 5–13–200, 5–13–300, 5–13–400, and 5–13–500.
5–13–500 .....	Monitoring and Records ..	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–13–500 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Surface Coating Operations consists of Pinal County Air Quality Control District sections 5–13–100, 5–13–200, 5–13–300, 5–13–400, and 5–13–500.
*	*	*	*	*
5–20–100 .....	Storage and Loading of Gasoline at Gasoline Dispensing Facilities—General.	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–20–100 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Storage and Loading of Gasoline at Gasoline Dispensing Facilities consists of Pinal County Air Quality Control District sections 5–20–100, 5–20–200, 5–20–300, 5–20–400, and 5–20–500.
5–20–200 .....	Definitions .....	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–20–200 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Storage and Loading of Gasoline at Gasoline Dispensing Facilities consists of Pinal County Air Quality Control District sections 5–20–100, 5–20–200, 5–20–300, 5–20–400, and 5–20–500.
5–20–300 .....	Standards .....	August 5, 2020	August 23, 2021, [INSERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–20–300 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Storage and Loading of Gasoline at Gasoline Dispensing Facilities consists of Pinal County Air Quality Control District sections 5–20–100, 5–20–200, 5–20–300, 5–20–400, and 5–20–500.

TABLE 9—EPA-APPROVED PINAL COUNTY AIR POLLUTION CONTROL REGULATIONS—Continued

County citation	Title/subject	State effective date	EPA approval date	Additional explanation
5–20–400 .....	Administrative Requirements.	August 5, 2020	August 23, 2021, [IN-SERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–20–400 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Storage and Loading of Gasoline at Gasoline Dispensing Facilities consists of Pinal County Air Quality Control District sections 5–20–100, 5–20–200, 5–20–300, 5–20–400, and 5–20–500.
5–20–500 .....	Monitoring and Records ..	August 5, 2020	August 23, 2021, [IN-SERT <b>Federal Register</b> CITATION].	The August 5, 2020 version of section 5–20–500 replaces the November 30, 2016 version that had been approved on August 9, 2019 (84 FR 39196). The RACT rule for Storage and Loading of Gasoline at Gasoline Dispensing Facilities consists of Pinal County Air Quality Control District sections 5–20–100, 5–20–200, 5–20–300, 5–20–400, and 5–20–500.
*	*	*	*	*

\* \* \* \* \*

■ 3. Section 52.122 is amended by adding paragraph (a)(2)(ii) to read as follows:

**§ 52.122 Negative declarations.**

- (a) \* \* \*
- (2) \* \* \*

(ii) The following negative declarations for the 2008 ozone NAAQS were adopted on August 5, 2020 and submitted on August 20, 2020.

EPA document No.	Title
EPA-450/2-77-037 .....	Cutback Asphalt.
EPA 453/R-08-003 .....	Miscellaneous Metal Parts Coatings Tables 3–6 Plastic Parts and Products; Automotive/Transportation and Business Machine Plastic Parts; Pleasure Craft Surface Coatings; Motor Vehicle Materials.
EPA 453/B-16-001 .....	Control Techniques Guidelines for the Oil and Natural Gas Industry.
N/A .....	Major non CTG VOC sources.
N/A .....	Major NO <sub>x</sub> sources.

**§ 52.124 [Amended]**

■ 4. Section 52.124 is amended by removing and reserving paragraph (b).  
 [FR Doc. 2021-16862 Filed 8-20-21; 8:45 am]  
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**ENVIRONMENTAL PROTECTION AGENCY**

**40 CFR Part 62**

[EPA-R02-OAR-2020-0431, FRL-8851-02-Region 2]

**Approval and Promulgation of State Plans for Designated Facilities; New York; Revision to Section 111(d) State Plan for MSW Landfills**

**AGENCY:** Environmental Protection Agency (EPA).  
**ACTION:** Final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is approving a revision to New York’s section 111(d) state plan (the “State Plan”) for Municipal Solid Waste (MSW) landfills, pursuant to the Clean Air Act (“CAA” or the “Act”). The State Plan revision consists of

amendments to “Landfill Gas Collection and Control Systems for Certain Municipal Solid Waste Landfills,” as well as attendant revisions to the “General Provisions.” New York has implemented this regulation to incorporate by reference the revised Emission Guideline (EG) promulgated by the EPA for existing MSW landfills on August 29, 2016. The purpose of the revised Emission Guideline is to reduce emissions of landfill gas containing Non-methane Organic Compounds (NMOC) and methane by lowering the emission threshold at which an existing MSW landfill must install and operate a Gas Collection and Control System (GCCS). The emissions threshold reduction will address air emissions from all affected MSW landfills, including NMOC and methane. The reduction of emissions will improve air quality and protect the public health from exposure to landfill gas emissions.

**DATES:** This final rule is effective on September 22, 2021. The incorporation by reference of certain material listed in the rule is approved by the Director of

the Federal Register September 22, 2021.

**ADDRESSES:** The EPA has established a docket for this action under Docket ID No. EPA-R02-OAR-2020-0431. All documents in the docket are listed on the <http://www.regulations.gov> website. Although listed in the index, some information is not publicly available, e.g., confidential business information or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through [www.regulations.gov](http://www.regulations.gov), or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional available information.

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