The deadline and instructions for
this proposed rule for the next 30 days.

We will accept comments from the public on
this proposed rule. The deadline and instructions for
submission of comments are provided in the
DATES and ADDRESSES sections at the
beginning of this preamble.

IV. Statutory and Executive Order
Reviews

Under Executive Orders 12866 (58 FR
October 4, 1993) and 13563 (76 FR
January 21, 2011), this proposed action is not a “significant
regulatory action” and therefore is not
subject to review by the Office of
Management and Budget. Because the
statutory requirements are clearly
defined with respect to the differently
classified areas, and because those
requirements are automatically triggered by
reclassification, the timing of the
submittal of the Severe area
requirements does not impose a
materially adverse impact under
Executive Order 12866. For these
reasons, this proposed action is also not
subject to Executive Order 13211,
“Actions Concerning Regulations That
Significantly Affect Energy Supply,
Distribution, or Use” (66 FR 28355, May
22, 2001).

In addition, I certify that this
proposed rule will not have a significant
economic impact on a substantial
number of small entities under the
Regulatory Flexibility Act (5 U.S.C. 601
et seq.) and that this proposed rule does
not contain any unfunded mandate or
significantly or uniquely affect small
governments, as described in the
Unfunded Mandates Reform Act of 1995
(Pub. L. 104–4), because the EPA is
seeking comment solely on the timing of
submittal requirements.

Executive Order 13175 (65 FR 67249,
November 9, 2000) requires the EPA to
develop an accountable process to
ensure “meaningful and timely input by
tribal officials in the development of
regulatory policies that have tribal
implications.” “Policies that have tribal
implications” is defined in the
Executive Order to include regulations
that have “substantial direct effects on
one or more Indian tribes, on the
relationship between the Federal
government and Indian tribes, or on the
distribution of power and
responsibilities between the Federal
government and Indian tribes.” There
are no Indian reservation lands or other
areas where the EPA or an Indian tribe
has demonstrated that a tribe has
jurisdiction within the Eastern Kern
ozone nonattainment area, and thus,
this proposed rule does not have tribal
implications and will not impose
substantial direct costs on tribal
governments or preempt tribal law as
specified by Executive Order 13175.

This proposed action also does not
have federalism implications because it
does not have substantial direct effects
on the states, nor on the relationship
between the national government and
the states, nor on the distribution of
power and responsibilities among the
various levels of government, as
specified in Executive Order 13132 (64 FR
43255, August 10, 1999). This
proposed action does not alter the
relationship or the distribution of power
and responsibilities established in the
CAA.

This proposed rule also is not subject
to Executive Order 13045, “Protection of
Children from Environmental Health
Risks and Safety Risks” (62 FR 19885,
April 23, 1997), because the EPA
interprets Executive Order 13045 as
applying only to those regulatory
actions that concern health or safety
risks, such that the analysis required
under section 5–501 of the Executive
Order has the potential to influence the
regulation.

As this proposal would set a
deadline for the submittal of CAA required plans
and information, the requirements of
section 12(d) of the National
Technology Transfer and Advancement
apply. This proposed rule does not
impose an information collection
burden under the provisions of the

Executive Order 12898 (59 FR 7629,
February 16, 1994) establishes federal
executive policy on environmental
justice. Its main provision directs
dederal agencies, to the greatest extent
practicable and permitted by law, to
make environmental justice part of their
mission by identifying and addressing,
as appropriate, disproportionately high
and adverse human health or
environmental effects of their programs,
policies, and activities on minority
populations and low-income
populations in the United States. The
EPA believes that this action, which
addresses the timing for the submittal of
Severe area ozone planning
requirements, does not have
disproportionately high and adverse
human health or environmental health
effects on minority populations, low-
income populations and/or indigenous
peoples, as specified in Executive Order
12898.

List of Subjects in 40 CFR Part 52
Environmental protection, Air
pollution control, Incorporation by
reference, Intergovernmental relations,
Nitrogen dioxide, Ozone, Volatile
organic compounds.

Dated: May 27, 2021.
Deborah Jordan,
Acting Regional Administrator, Region IX.
[FR Doc. 2021–11706 Filed 6–4–21; 8:45 am]
BILLING CODE 6560–50–P

ENVIRONMENTAL PROTECTION
AGENCY

40 CFR Part 261
45–Region 10]

Hazardous Waste Management System; Proposed Exclusion for
Identifying and Listing Hazardous Waste

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule and request for
comment.

SUMMARY: The Environmental Protection Agency (EPA) (also, “the Agency” or “we” in this preamble) is proposing
technical amendments to an existing
exclusion from the list of federal
hazardous waste (delisting) issued to the
United States Department of Energy (Energy) under the Resource
Conservation and Recovery Act. These
modifications address changes to the
200–Area Effluent Treatment System
associated with the delisting necessary
to accept liquid effluents expected to be
generated from vitrification of certain
low–activity mixed wastes at the
Hanford Federal Facility, or Hanford
Site, in Richland, Washington.

DATES: Comments must be received on
or before July 7, 2021. Requests for an
informal hearing must reach the EPA by
June 22, 2021.

ADDRESSES: Submit your comments,
identified by Docket ID No. EPA–R10–
RCRA–2021–0142 via
www.regulations.gov: Follow the on–line
instructions for submitting comments.
Due to restrictions related to COVID–19,
submission of comments via mail or
hand delivery is not feasible at this
time.

Instructions: Direct your comments to
Docket ID No. EPA–R10–RCRA–2021–
0142. The EPA’s policy is that all
comments received will be included in
the public docket without change and
may be made available online at
www.regulations.gov, including any
personal information provided, unless
As discussed in Section V of this document, the Washington State Department of Ecology is evaluating the Petitioner’s request for this modification under state authority. Information on Ecology’s action may be found at https://ecology.wa.gov/Waste-Toxics/Public-comment-periods.

SUPPLEMENTARY INFORMATION: The information in this section is organized as follows:

I. Overview Information
II. Background
A. Hanford’s 200 Area Effluent Treatment Facility
B. Hanford’s Waste Treatment and Immobilization Plant
C. Changes to 200 Area Effluent Treatment Facility Capability
III. The EPA’s Evaluation of the Proposed Technical Amendments
A. Addition of Steam Stripping as a New Unit Operation
B. Changes to Treatability Envelope Demonstration Test Requirements
C. Miscellaneous Changes and Updates
IV. When Would the EPA Finalize the Proposed Delisting Modification?
V. How Will This Action Affect States?
VI. Statutory and Executive Order Reviews

1. The 200 Area ETF consists of a primary and a secondary treatment train. The primary train includes treatment processes to treat both organic and inorganic waste constituents, including ultraviolet oxidation (UV/OX), reverse osmosis, ion exchange, pH adjustment and filtration. The secondary treatment train manages backwash from the primary treatment train filters, ion exchange regeneration, and the stream from the reverse osmosis system that is retained by the reverse osmosis membrane, also known as retentate. Construction of the 200 Area ETF began in 1992 with waste management operations beginning in November of 1995.

Treated effluent from the 200 Area ETF is discharged to the State Approved Land Disposal Site, or SALDS, located north of the 200 West Area of the Hanford Site. This disposal unit allows tritium remaining in the treated effluent to naturally decay in the subsurface—it is not authorized to accept dangerous waste. To this end, the EPA issued an exclusion from the list of hazardous wastes to Energy in 1995. See 60 FR 6054, February 1, 1995. This exclusion was amended by the EPA in 2005. See 70 FR 44490, August 3, 2005.

B. Hanford’s Waste Treatment and Immobilization Plant

The Waste Treatment and Immobilization Plant (WTP) is intended to process and stabilize much of the 56 million gallons of radioactive and chemical waste currently stored at the Hanford Site. As originally envisioned, the WTP would treat high-level and low-activity radioactive waste simultaneously. To begin treating waste as soon as practicable, Energy developed an approach to treat low-activity waste prior to the start-up of the WTP pre-treatment and the high-level waste facilities. This approach is called direct-feed low-activity waste, or DFLAW, and is focused on sending low-activity waste from the tank farms directly to the WTP Low-Activity Waste (LAW) Facility. A new Effluent Management Facility (EMF) has been constructed at the WTP to manage effluents generated from the WTP LAW Facility during DFLAW. The EMF is needed to evaporate the liquid secondary waste generated by the off-gas

FOR FURTHER INFORMATION CONTACT: Dr. David Bartus at (206) 553–2804.
condition is necessary to establish a steam stripping. Second, a new delisting must be amended to include Condition (1)(d)(iv) of the current delisting. These additional constituents are necessary to the current delisting. Proposals for wastes managed under a particular treatment system associated with the two WTP LAW Facility vitrification melters. Evaporator process condensate from the EMF, combined with WTP LAW Facility caustic scrubber effluents, will receive treatment at the 200 Area ETF, with the resulting treated effluent disposed of at the SALDS. The waste stream transferred from WTP to the 200 Area ETF is referred to as the WTP DFLAW effluent waste stream.

C. Changes to 200 Area Effluent Treatment Facility Capability

Through the design and permitting of the WTP complex, Energy identified several additional constituents it expected to be present in WTP DFLAW effluent waste stream which are not typically found in wastes managed by the 200 Area ETF, or are present at levels above the current capabilities of the 200 Area ETF. Most of these additional constituents are within the existing treatment capabilities of the 200 Area ETF, and do not require special consideration. One constituent, acetonitrile, which is formed in the WTP LAW Facility vitrification melters, is predicted to be present at levels in excess of the current capability of the 200 Area ETF, as reflected in the current organic treatability envelope documented in Table C–2 of the delisting petition dated November 29, 2001. Within the 200 Area ETF, the UV/OX system treats organic compounds, including but not limited to acetonitrile. However, acetonitrile is not easily degraded through UV/OX. Table C–2 in the November 29, 2001 petition shows an electrical energy per order (EE/O) of magnitude destruction of 50. EE/O reflects the relative difficulty for destruction of the organic constituent in the UV/OX unit. Constituents in Table C–2 with an EE/O of 40 or higher are considered hard to treat organics. After examining various options for addressing this issue, Energy determined that the addition of supplemental organic treatment in the form of a steam stripper to the 200–ETF to separate acetonitrile from treated effluents would be the preferred approach to ensuring additional constituents associated with the WTP DFLAW effluent waste stream can be effectively managed at the 200 Area ETF.

To accommodate the addition of the proposed steam stripper unit to the 200 Area ETF, two technical amendments are necessary to the current delisting. First, the list of unit operations in Condition (1)(d)(iv) of the current delisting must be expanded to include steam stripping. Second, a new condition is necessary to establish a mechanism whereby Energy can operate the 200 Area ETF outside of the existing treatability envelope to gather demonstration test data to increase the treatability envelope concentration for acetonitrile to accommodate the predicted level in the WTP DFLAW effluent waste stream.

III. The EPA’s Evaluation of the Proposed Technical Amendments

A. Addition of Steam Stripping as a New Unit Operation

In support of its request to modify the existing 200 Area ETF delisting, Energy has provided the EPA with an engineering report documenting the design and expected level of performance of the proposed steam stripper (docket entries EPA–R10–RCRA–2021–0142–DRAFT–0003 and EPA–R10–RCRA–2021–0142–DRAFT–0005). These reports include both a detailed process flow diagram for, and results of process simulation of the proposed steam stripper. This information provides assurance that, if the steam stripper is added to the 200 Area ETF primary treatment train, the overall treatment system can effectively treat the expected WTP DFLAW effluent waste stream and allow for successful verification of all existing delisting criteria, including but not limited to acetonitrile. Energy must also receive authorization to construct and operate the proposed supplemental organic treatment system from the Washington State Department of Ecology through their authorized dangerous waste permitting program, as well as other applicable state permits.

B. Changes to Treatability Envelope Demonstration Test Requirements

The existing 200 Area ETF delisting rule includes a mechanism, documented in Condition (1)(b), that allows Energy to modify the 200 Area ETF treatability envelope specified in Tables C–1 and C–2 of the November 29, 2001 delisting petition to reflect changes in treatment technology or operating practices upon written approval of the Regional Administrator. As stated in the rule, “Data supporting modified envelopes must be based on at least four influent waste stream characterization data points and corresponding treated effluent verification sample data points for wastes managed under a particular waste processing strategy.” This mechanism will be used to expand the existing treatability envelope for acetonitrile but will require operation of the 200 Area ETF outside the existing approved treatability envelope, which is otherwise not provided for in the existing 200 Area ETF delisting rule. To address this issue, the EPA is proposing to include a new condition (1)(c) that establishes a mechanism that will allow operation outside of the approved treatability envelope for purposes of gathering demonstration test data to amend the treatability envelope at a later time.

The purpose of this new mechanism is to allow the EPA an opportunity to perform a forward-looking technical evaluation of how the 200 Area ETF will be operated during the demonstration test in order to support a finding that, to a reasonable degree of certainty, delisting exclusion limits can be satisfied during the demonstration test. This mechanism requires Energy to provide the EPA with an engineering report and a demonstration test plan. The engineering report must document that the 200 Area ETF can be reasonably expected to produce treated effluent during the period of interim approval which satisfies the delisting levels in Condition (5). The engineering report shall include, but is not limited to, engineering calculations, process simulating results, or performance data provided by equipment manufacturers. The demonstration test plan will complement the engineering report by documenting the composition of the waste feed to be used during the demonstration test, how the demonstration test will be conducted, how demonstration test sampling and analysis will be conducted, and a schedule for conducting the demonstration test.

The EPA will review these submittals to determine whether the demonstration test will yield data suitable for establishing an expanded treatability envelope for the target constituents, and that delisting exclusion limits will be satisfied during the demonstration test. Provided that this review demonstrates that these criteria can be met to a reasonable degree of certainty, the EPA will provide written interim approval to Energy to proceed with the demonstration test according to the approved demonstration test plan. The effect of interim approval shall be limited to relief from the requirement of operating within the treatability envelope specified in Tables C–1 and C–2 of the November 29, 2001 delisting petition, as amended, during the period of demonstration testing. Once demonstration test data are available, Energy will then submit a completion

2 In practice, the engineering report expected to be submitted in connection with a proposed demonstration treatment plan is likely to be similar, if not identical to the engineering report included in the docket supporting this proposed modification of the existing 200 Area ETF delisting.
Therefore, this exclusion does not apply in those authorized states. If the Petitioner manages the waste in any state with delisting authorization, the Petitioner must obtain delisting authorization or other determination from the receiving state before it can manage the waste as nonhazardous in that state.

While Washington State has received final authorization to implement most of its dangerous waste program regulations in lieu of the federal program, including the listing and identification of listed waste codes associated with the petitioned wastes, it has not been authorized to implement its delisting regulations program in lieu of the federal program. The EPA notes that Washington State has provisions in the Washington Administrative Code (WAC) 173–303–910(3) similar to the federal provisions upon which this delisting is based. These provisions are in effect as a matter of state law. Thus, the Petitioner must seek approval from Washington State at the state level in addition to this proposed delisting.

VI. Statutory and Executive Order Reviews

Additional information about these statutes and Executive Orders can be found at http://www2.epa.gov/laws-regulations/laws-and-executive-orders.

A. Executive Order 12866: Regulatory Planning and Review and Executive Order 13563: Improving Regulation and Regulatory Review

This proposed action is exempt from review by the Office of Management and Budget because it is a proposed rule of particular applicability, not general applicability. The proposed action addresses modifications to an existing delisting petition under RCRA for the petitioned waste at a particular facility.

B. Paperwork Reduction Act

This proposed action does not impose an information collection burden under the provisions of the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 et seq.) because it only applies to a particular facility.

C. Regulatory Flexibility Act

Because this proposed rule is of particular applicability relating to a particular facility, it is not subject to the regulatory flexibility provision of the Regulatory Flexibility Act (5 U.S.C. 601 et seq.).

D. Unfunded Mandates Reform Act

This proposed action does not contain any unfunded mandate as described in the Unfunded Mandates Reform Act (2 U.S.C. 1531–1538) and does not significantly or uniquely affect small governments. The action imposes no new enforceable duty on any state, local, or tribal governments or the private sector.

E. Executive Order 13132: Federalism

This proposed action does not have federalism implications. It will not have substantial direct effects on the states, on the relationship between the national government and the states, or on the distribution of power and responsibilities among the various levels of government.

F. Executive Order 13175: Consultation and Coordination With Indian Tribal Governments

This proposed action does not have tribal implications as specified in Executive Order 13175. This proposed action applies only to a particular facility on non-tribal land. Thus, Executive Order 13175 does not apply to this action.

G. Executive Order 13045: Protection of Children From Environmental Health Risks and Safety Risks

This proposed action is not subject to Executive Order 13045 because it is not economically significant as defined in Executive Order 12866, and because the EPA does not believe the environmental health or safety risks addressed by this action present a disproportionate risk to children.

H. Executive Order 13211: Actions Concerning Regulations That Significantly Affect Energy Supply, Distribution or Use

This proposed action is not subject to Executive Order 13211, because it is not a significant regulatory action under Executive Order 12866.

I. National Technology Transfer and Advancement Act

This proposed action does not involve technical standards as described by the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note).

J. Executive Order 12898: Federal Actions To Address Environmental Justice in Minority Populations and Low-Income Populations

The EPA has determined that this proposed action does not have disproportionately high and adverse human health or environmental effects on minority populations, low-income populations, and/or indigenous peoples. The EPA has determined that this proposed action will not have
disproportionately high and adverse human health or environmental effects on minority or low-income populations because it does not affect the level of protection provided to human health or the environment.

K. Congressional Review Act

This proposed action is exempt from the Congressional Review Act (5 U.S.C. 801 et seq.) because it is a rule of particular applicability.

List of Subjects in 40 CFR Part 261

Environmental protection, Hazardous waste, Recycling, and Reporting and recordkeeping requirements.

Timothy Hamlin,
Director, Land, Chemicals and Redevelopment Division.

For the reasons set out in the preamble, the EPA proposes to amend 40 CFR part 261 as follows:

TABLE 2—WASTES EXCLUDED FROM SPECIFIC SOURCES

<table>
<thead>
<tr>
<th>Facility Address</th>
<th>Waste description</th>
</tr>
</thead>
</table>
| United States Department of Energy (Energy). Richland, Washington | Conditions: (1) * * * (a) * * * (i) Complete sufficient characterization of the waste stream to demonstrate that the waste stream is within the treatability envelope of 200 Area ETF as specified in Tables C–1 and C–2 of the delisting petition dated November 29, 2001, as amended. Results of the waste stream characterization and the treatability evaluation must be in writing and placed in the facility operating record, along with a copy of Tables C–1 and C–2 of the November 29, 2001 petition, as amended. Waste stream characterization may be carried out in whole or in part using the waste analysis procedures in the Hanford Facility RCRA Permit, WA7 89000 8967; (ii) Prepare a written waste processing strategy specific to the waste stream, based on the ETF process model documented in the November 29, 2001 petition, the March 31, 2021 modification request, and Tables C–1 and C–2 of the November 29, 2001 petition, as amended. For waste processing strategies applicable to waste streams for which organic envelope data is provided in Table C–2 of the November 29, 2001 petition, as amended, Energy shall use envelope data specific to that waste stream, if available. Otherwise, Energy shall use the minimum envelope in Table C–2. (b) Energy may modify the 200 Area ETF treatability envelope specified in Tables C–1 and C–2 of the November 29, 2001 delisting petition, as amended, to reflect changes in treatment technology or operating practices upon written approval of the Regional Administrator. Requests for modification shall be accompanied by an engineering report detailing the basis for a modified treatment envelope. Data supporting modified envelopes must be based on at least four influent waste stream characterization data points and corresponding treated effluent verification sample data points for wastes managed under a particular waste processing strategy. Treatment efficiencies must be calculated based on a comparison of upper 95 percent confidence level constituent concentrations. Upon written EPA approval of the engineering report, the associated inorganic and organic treatment efficiency data may be used in lieu of those in Tables C–1 and C–2 for purposes of condition (1)(a)(i).
(c) Where operation of the 200 Area ETF for purposes of gathering data supporting a modified treatability envelope pursuant to Condition (1)(b) requires operation outside of an existing treatability envelope or where a new treatability envelope is to be proposed, Energy may request interim approval to conduct such demonstration testing for purposes of developing a new or modified treatability envelope. Such a request must include the following documentation:

(i) An Engineering Report documenting the basis for a modified treatability envelope. The Engineering Report shall, based on best available information, document that operation of the 200 Area ETF during the period of interim approval can be reasonably expected to produce treated effluent satisfying the delisting levels in Condition (5). The Engineering Report shall include, but is not limited to, engineering calculations, process modeling results, or performance data provided by equipment manufacturers;

(ii) A demonstration test plan documenting the following:

(A) The quantity and characterization of the waste stream to be used in conducting demonstration testing, and information that will be included in the waste processing strategy required by Condition (1)(a)(ii) for the demonstration testing. The test plan shall document, to a reasonable degree of certainty, that data gathered from the demonstration testing will be suitable for use in modifying the treatability envelope pursuant to Condition (1)(b). The test plan may include provisions for “spiking” the demonstration test waste feed to ensure that a waste feed meeting the requirements of the test plan is available;

(B) A sampling and analysis plan with supporting systematic planning documentation (e.g., Data Quality Objectives) and with an associated Quality Assurance Project Plan, for all sampling and analysis specific to the demonstration testing. A minimum of four independent sample sets over the course of the demonstration test are required from both the influent to the 200 Area ETF and the effluent to the verification tanks;

(C) A schedule for conducting the demonstration testing. The demonstration testing schedule may be based on functional criteria in addition to or in lieu of fixed calendar dates. The testing schedule may contain contingencies for revising the test plan should additional testing be required to obtain the required performance data points.

Energy may not commence demonstration testing until written interim approval is obtained from the Regional Administrator. The effect of interim approval shall be limited to relief from the requirement of operating within the treatability envelope specified in Tables C–1 and C–2 of the November 29, 2001 delisting petition, as amended, during the period of demonstration testing. Interim approval shall remain in effect only for the duration of the demonstration testing as documented in the required testing schedule. Within 60 days following completion of demonstration testing, or such other time as may be approved in writing by the EPA, Energy shall submit a written completion report documenting analysis of data gathered during the demonstration test. Energy may request an extension of interim approval for the period of time between completion of the demonstration testing and final approval of the modified treatability envelope. The EPA may approve amendments to the demonstration test plan, including the associated schedule, as necessary to successfully complete demonstration testing. The EPA’s written approval of the completion report shall be considered approval of the modified treatability envelope pursuant to Condition (1)(b).

(e) * * *

(iv) Key unit operations are defined as filtration, UV/OX, reverse osmosis, ion exchange, steam stripping, and secondary waste treatment.

(5) * * *

Dichloroisopropyl ether—$6.0 \times 10^{-2}$
SUPPLEMENTARY INFORMATION:

FOR FURTHER INFORMATION CONTACT:

ADDRESSES:

SUMMARY:

ACTION:

AGENCY:

DISTRICT:

AAR’s Requested Exemption. AAR asks the Board to initiate a rulemaking to create a new emergency temporary trackage rights class exemption. Under AAR’s request, the 30-day notice requirement under 49 CFR 1180.4(g)(1) would not apply to individual exemptions sought under the new exemption provision; the temporary trackage rights would take effect immediately upon publication of a notice of the transaction by the Board in the Federal Register, which, according to AAR, would take place within 5 days of a party’s filing of a verified notice of exemption. (Pet., App. A at §§ 1180.2(d)(9), 1180.4(g)(5)(iii)) As requested by AAR, the temporary trackage rights could be requested for a

On February 5, 2020, after considering the petition and reply, the Board granted AAR’s petition to initiate a rulemaking proceeding to establish a new emergency temporary trackage rights class exemption. The rule proposed here, which is set forth below, differs in some respects from AAR’s request, as explained below. The Board also proposes certain other related changes to the class exemptions for trackage rights and temporary trackage rights, also explained below.

Background

Pursuant to 49 U.S.C. 11323[a][6], prior Board approval is required for a rail carrier to acquire trackage rights over a rail line owned or operated by another rail carrier. Under 49 U.S.C. 11324(d), the Board is required to approve trackage rights applications unless it finds that: (1) As a result of a transaction, there is likely to be substantial lessening of competition, creation of a monopoly, or restraint of trade in freight surface transportation in any region of the United States; and (2) the anticompetitive effects of the transaction outweigh the public interest in meeting significant transportation needs.

Under 49 U.S.C. 10502, the Board is directed, to the maximum extent consistent with 49 U.S.C. subtitle IV part A, to exempt a person, class of persons, or a transaction or service from regulation whenever it finds that: (1) Regulation is not necessary to carry out the rail transportation policy (RTP) of 49 U.S.C. 10101; and (2) either the transaction or service is of limited scope or regulation is not needed to protect shippers from an abuse of market power.

The Board may exempt not only a single transaction but also an entire class of transactions that meets the exemption criteria of 49 U.S.C. 10502. A class exemption for transactions otherwise subject to Board licensing does not place those transactions beyond the Board’s jurisdiction; rather, it is a means by which a carrier may obtain Board authorization without going through the otherwise-applicable full licensing process.1

In 2003, the Board adopted a class exemption at 49 CFR 1180.2(d)(8) for temporary overhead trackage rights of not more than one year in duration. See R.R. Consolidation Procs.—Exemption for Temp. Trackage Rts., EP 282 (Sub-No. 20) [STB served May 23, 2003], modified (STB served May 17, 2004). Under 49 CFR 1180.4[g][1], exemptions sought under § 1180.2(d)(8) (and various other class exemptions under § 1180.2[d]) cannot become effective until at least 30 days after a railroad files a verified notice of the transaction. As a result, when a railroad seeks to have a temporary trackage rights exemption become effective in less than 30 days, the railroad must petition for waiver of the 30-day period. In such cases, in addition to serving and publishing the notice of the exemption in the Federal Register, the Board also issues a separate decision acting on the waiver request and setting the effective date of the exemption. See, e.g., Union Pac. R.R.—Temp. Trackage Rts. Exemption—BNSF Ry., FD 36424 et al. (STB served Aug. 10, 2020) (granting a waiver of the 30-day notice period for a trackage rights exemption under § 1180.2[d][8] and setting effective date); Ala. & Gulf Coast Ry.—Temp. Trackage Rts. Exemption—Kan. City S. Ry., FD 36418 (STB served July 2, 2020) (same).

AAR’s Requested Exemption. AAR asks the Board to initiate a rulemaking proceeding to establish a new emergency temporary trackage rights class exemption. Under AAR’s request, the 30-day notice requirement under 49 CFR 1180.4[g][1] would not apply to individual exemptions sought under the new exemption provision; the temporary trackage rights would take effect immediately upon publication of a notice of the transaction by the Board in the Federal Register, which, according to AAR, would take place within 5 days of a party’s filing of a verified notice of exemption. (Pet., App. A at §§ 1180.2[d][9], 1180.4[g][5][iii].) As requested by AAR, the temporary trackage rights could be requested for a

1 Exemptions may be revoked, in whole or in part, pursuant to 49 U.S.C. 10502(d).

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<table>
<thead>
<tr>
<th>Facility</th>
<th>Address</th>
<th>Waste description</th>
</tr>
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<tbody>
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<td>[total of Aroclors 1016, 1221, 1232, 1242, 1248, 1254, 1260]</td>
<td>$5 \times 10^{-4}$</td>
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</tbody>
</table>