FAA Policy: Review of Solar Energy System Projects on Federally-Obligated Airports

The following sets forth FAA’s policy for analyzing ocular impact and the obligations of an Airport Sponsor when a solar energy system is proposed for development on a federally-obligated airport with an ATCT.

It is in the public interest to enhance safety by analyzing ocular impact of proposed solar energy systems at federally-obligated towered airports. The policy applies to any proposed solar energy system on a federally-obligated towered airport.

Standard for Analyzing Ocular Impact

For federally-obligated towered airports, the airport sponsor will revise an Airport Layout Plan to depict proposed solar installations of any size that are not co-located with an existing structure and require a new footprint (as required by 49 U.S.C. 47107(a)(16)(A)). The airport sponsor will also file a Notice of Proposed Construction or Alteration Form 7460–1 (as required by 14 CFR 77.9). To demonstrate compliance with 14 CFR 77.5(c), FAA will rely on the airport sponsor to include a statement in its completed Form 7460–1 that the proposed solar project will not result in ocular (i.e. glint or glare) impacts to the airport’s ATCT cab. The airport sponsor is encouraged to conduct an ocular analysis of potential impacts to ATCT cabs prior to the submittal of its Form 7460–1. If the Form 7460–1 evaluation results in a “no objection” finding, FAA will include the following statement in the aeronautical study determination:

FAA relies on the airport sponsor’s statement in the submitted Form 7460–1 that it has proposed a project that will not create ocular (i.e., glint or glare) impacts to personnel in the airport’s airport traffic control tower. If impacts to the airport traffic control tower are discovered after construction, the Sponsor must mitigate those impacts at its own expense. The Sponsor remains subject to a compliance action under 14 CFR part 16 for failing to mitigate ocular impacts that interfere with aviation safety.

Tools To Assess Ocular Impact

FAA encourages airport sponsors of federally-obligated towered airports to conduct a sufficient analysis to support their assertion that a proposed solar energy system will not result in ocular impacts. There are several tools available on the open market to airport sponsors that can analyze potential glint and glare to an ATCT cab. For proposed systems that will clearly not impact ATCT cabs (e.g., on-airport solar energy systems that are blocked from the ATCT cab’s view by another structure), the use of such tools may not be necessary to support the assertion that a proposed solar energy system will not result in ocular impacts. FAA suggests that airport sponsors with questions about conducting this analysis contact their local FAA District Office (or Regional Office for those Regions without District Offices) during the early stages of a solar energy system siting process. Regional and Airports District Offices are available to provide assistance with this process.

Integration of This Policy Statement Into FAA Orders and Publications

FAA will incorporate this policy into applicable FAA Orders and publications, such as Advisory Circulars, as they are updated. The agency will also continually review this policy in the interest of aviation safety. FAA reserves the right to update this policy if the agency collects or receives additional information on glint and glare from on-airport solar energy systems. The FAA will incorporate any updates into applicable FAA Orders and publications.

This policy does not have the force and effect of law and is not meant to bind the public in any way, it is intended only to provide clarity to the public regarding existing requirements under the law or agency policies.

Issued in Washington, DC.

Robert John Craven.

Director, Airport Planning and Programming.

[Dates: Effective date: May 11, 2021.

Incorporation by reference: The incorporation by reference of the EDGAR Filer Manual is approved by the Director of the Federal Register as of May 11, 2021.

Compliance date: The applicable compliance date is discussed in Section VII.

FOR FURTHER INFORMATION CONTACT: For questions regarding the amendments to Volume I of the Filer Manual, Form ID, and related rules, please contact Rosemary Filou, Chief Counsel, or Monica Lilly, Senior Special Counsel, in the EDGAR Business Office at 202–551–3900. For questions concerning the changes to the submission form types for Forms N–NMFP and N–CEN, please contact Christian Windsor, Senior Special Counsel, in the Division of Investment Management at (202) 551–6708. For questions concerning the changes to the submission form types for Form C, please contact Rosemary Filou, Chief Counsel, or Monica Lilly, Senior Special Counsel, in the Division of Corporation Finance at (202) 551–3419. For questions concerning the XBRL submissions, please contact the Office of Structured Disclosure in the Division of Economic and Risk Analysis at (202) 551–5494.


I. Background

The Filer Manual contains technical specifications needed for filers to make submissions on EDGAR. Filers must comply with the applicable provisions of the Filer Manual in order to assure the timely acceptance and processing of...
filings made in electronic format. Filers should consult the Filer Manual in conjunction with our rules governing mandated electronic filings when preparing documents for electronic submission.

Volume I of the Filer Manual provides general information regarding electronic submissions to the Commission on EDGAR, including information concerning requirements for becoming an EDGAR filer. The amendments to Volume I require certain applicants that already have an EDGAR Central Index Key (or CIK) account number, but do not have EDGAR access codes, to submit the application for EDGAR access codes (Form ID) and an authenticating document to obtain access to EDGAR. In addition, the Commission is:

- Amending related rules and Form ID to reflect the changes to the EDGAR access process;
- Modifying Form ID to update its instructions and cross-references to Volume I of the Filer Manual; and
- Amending Volume II of the Filer Manual in accordance with additional EDGAR updates.

II. Amendments to Volume I of the Filer Manual, Rules Related to EDGAR Access, and Form ID

All individuals, companies, and other organizations who seek a CIK and access codes to file on EDGAR must complete and submit a Form ID and an authenticating document. The Form ID and authenticating document are intended to allow Commission staff to review applicant business information, determine if a person signing the Form ID is authorized by the applicant, and confirm the authorized person’s identity through notarization. A separate, abbreviated process existed for certain applicants seeking EDGAR access codes that already have CIKs but have not filed electronically on EDGAR—for example, broker-dealers who have previously filed with the Commission only in paper form. This process was referred to as “Convert Paper Only Filer to Electronic Filer.”

In order to implement a more uniform and secure process for EDGAR access, the Commission is amending Volume I of the EDGAR Filer Manual to require these applicants that already have CIKs, but do not have EDGAR access codes, to submit a Form ID and authenticating document to obtain EDGAR access. This process will streamline administration of EDGAR access in the short term, and facilitate modernization of EDGAR access in the longer term.

As a conforming change, the Commission is deleting the phrase, “to whom the Commission previously has not assigned a Central Index Key (CIK)” in rules related to EDGAR access requests. Separately, the Commission is amending Form ID to delete references to applicants that do not have CIKs. These amendments clarify that a Form ID submission will be required by “Convert Paper Only Filer to Electronic Filer” applicants that already have CIKs but do not have EDGAR access codes. Finally, the Commission is modifying Form ID to update its instructions and cross-references to Volume I of the Filer Manual.

III. EDGAR Releases and Amendments to Volume II of the Filer Manual

EDGAR is being updated in Release 21.1, and was previously updated in Release 21.0.1, and corresponding amendments to Volume II of the Filer Manual are being made to reflect these changes, as described below.

On November 2, 2020, the Commission adopted changes to Form C to be used by participants in Regulation Crowdfunding offerings. As a result of this rulemaking, EDGAR Release 21.1 updates the following submission form types to include co-issuer fields: C, C/A, C–U, C–AR, C–AR/A, and C–TR. Filers can specify the co-issuer name, legal status, and address if the co-issuer is not an EDGAR filer but associated with the C, C/A, C–U, C–AR C–AR/A, and C–TR filing. Alternatively, if the co-issuer is an EDGAR filer, the system will pre-populate this information based on the CIK provided.

In order to simplify the preparation of XBRL submissions and reduce the number of separate file attachments, the content of section 6.7.8 (Element xsd:schema must not contain any occurrences of “embedded” linkbases) of Volume II of the Filer Manual has been deleted and marked as “Reserved.” Relatedly, updates have been made to section 6.9 (Syntax of all Linkbases) of Volume II of the Filer Manual. See Chapter 6 (Interactive Data) of the EDGAR Filer Manual, Volume II: “EDGAR Filing.”

EDGAR Release 21.0.1 updated submission form types N–MFP2 and N–MFP2/A to allow filers to provide negative values for Item A.16 and select “Exempt Government” and “Government/Agency” as the category of the fund in Item A.10 of the form types. EDGAR will continue to allow filers to choose “Exempt Government” and “Treasury” as the category of the fund in Item A.10 of the form types. See Appendix A (Messages Reported by EDGAR) of the EDGAR Filer Manual, Volume II: “EDGAR Filing.”

EDGAR Release 21.0.1 updated filer-constructed submission form types N–CEN and N–CEN/A to validate the CIK provided in the “Filer Information” section of the header with the CIK listed in the “Information about the Registrant” section. See Appendix A (Messages Reported by EDGAR) of the EDGAR Filer Manual, Volume II: “EDGAR Filing.”

EDGAR Release 21.1 also introduces, and Release 21.0.2 introduced, additional changes in EDGAR that do not require corresponding amendments to the Filer Manual. See the “Updates” section of Volume II of the EDGAR Filer Manual, Volume II: “EDGAR Filing.”

IV. Amendments to Rule 301 of Regulation S–T

Along with the adoption of the updated Filer Manual, we are amending Rule 301 of Regulation S–T to provide for the incorporation by reference into the Code of Federal Regulations of the current revisions. This incorporation by
The updated EDGAR Filer Manual is available at https://www.sec.gov/edgar/filer-information/current-edgar-filer-manual. Typically, the EDGAR Filer Manual is also available for website viewing and printing in the Commission’s Public Reference Room, 100 F Street NE, Washington, DC 20549, on official business days between the hours of 10 a.m. and 3 p.m. Due to pandemic conditions, however, access to the Commission’s Public Reference Room is not permitted at this time.

V. Administrative Law Matters; Effective and Compliance Dates

Because the Filer Manual, and form and rule amendments, relate solely to agency procedures or practice and do not substantially alter the rights and obligations of non-agency parties, publication for notice and comment is not required under the Administrative Procedure Act (“APA”). It follows that the amendments do not require analysis under requirements of the Regulatory Flexibility Act or a report to Congress under the Small Business Regulatory Fairness Act.


In accordance with the APA, we find that there is good cause to establish an effective date less than 30 days after publication of these rules. The Commission believes that establishing an effective date less than 30 days after publication of these rules is necessary to coordinate the effectiveness of the updated Filer Manual with the related system upgrades.

VI. Statutory Basis


F. Authority:

Authority: 15 U.S.C. 77c, 77f, 77g, 77h, 77i, 77j, 77l, 77m, 77o–2, 77p–3, 77s–ss, 78c, 78h, 78m, 78n, 78o, 78o–d, 78o–t, 80a–16, 80a–20, 80a–21, 80a–24, 80a–26, 80a–29, 80a–30, and 80a–37; and sec. 107, Pub. L. 112–106, 126 Stat. 312, unless otherwise noted.

* * * * *

§ 239.63 [Amended]

5. In § 239.63, amend the introductory text by removing the phrase “to whom the Commission previously has not assigned a Central Index Key (CIK) code,”.

PART 294—FORMS, SECURITIES EXCHANGE ACT OF 1934

6. The authority citation for part 294 continues to read, in part, as follows:


* * * * *

§ 249.446 [Amended]

7. In § 249.446, amend the introductory text by removing the phrase “to whom the Commission previously has not assigned a Central Index Key (CIK) code,”.

PART 269—FORMS PRESCRIBED UNDER THE TRUST INDENTURE ACT OF 1939

8. The authority citation for part 269 continues to read as follows:

Authority: 15 U.S.C. 77ddd(c), 77eee, 77ggg, 77hhh, 77i, 77jjj, 77ss, and 78ll(d), unless otherwise noted.

* * * * *

§ 269.7 [Amended]

9. In § 269.7, amend the introductory text by removing the phrase “to whom the Commission previously has not assigned a Central Index Key (CIK) code,”.

PART 274—FORMS PRESCRIBED UNDER THE INVESTMENT COMPANY ACT OF 1940

10. The authority citation for part 274 continues to read, in part, as follows:

Authority: 15 U.S.C. 77f, 77g, 77h, 77j, 77s, 78c(b), 78l, 78m, 78n, 78o(d), 80a–8, 80a–24, 80a–26, and 80a–29, and Pub. L. 111–203, sec. 939A, 124 Stat. 1376 (2010), unless otherwise noted.

* * * * *

§ 274.402 [Amended]

11. In § 274.402, amend the introductory text by removing the phrase “to whom the Commission previously has not assigned a Central Index Key (CIK) code,”.

12. Form ID (referenced in §§ 239.63, 239.64, 249.446, 259.602, 269.7 and 274.402) is amended by:

Note: The text of Form ID does not, and the amendments will not, appear in the Code of Federal Regulations.

a. In the instructions to the form, removing “to whom the Commission previously has not assigned a Central Index Key (CIK) code,” from the first sentence in the section entitled “Using and Preparing Form ID”;

b. In the instructions to the form, revising the third paragraph in the section entitled “Using and Preparing Form ID” to read as follows: “The applicant must provide applicable responses within the Form ID electronic filing. The applicant can save a partial or full Form ID electronic filing. At the completion of filling out the online form, the applicant must sign the copy within the “Form ID: Notarized Authentication” section and have the signature notarized to confirm authenticity of the Form ID filing. This signed and notarized document will fulfill the authenticating document requirement. This authenticated document must be attached to the

c. Electronic Form ID filing in PDF format.”; and

d. In the instructions to the form, removing the last sentence in the second paragraph under “Contact for EDGAR Information, Inquiries, and Access Codes” in the section entitled “Section III—Contact Information.”

Dated: March 18, 2021.
Vanessa A. Countryman,
Secretary.

[FR Doc. 2021–08759 Filed 5–10–21; 8:45 am]
BILLING CODE 8011–01–P

DEPARTMENT OF THE INTERIOR
Fish and Wildlife Service

50 CFR Part 17

[FF09E2100 FXES11110900000 212]

Endangered and Threatened Wildlife and Plants: Two Species Not Warranted for Listing as Endangered or Threatened Species

AGENCY: Fish and Wildlife Service, Interior.

ACTION: Notification of findings.

SUMMARY: We, the U.S. Fish and Wildlife Service (Service), announce findings that two species are not warranted for listing as endangered or threatened species under the Endangered Species Act of 1973, as amended (Act). After a thorough review of the best available scientific and commercial information, we find that it is not warranted at this time to list Hall’s bulrush (Schoenoplectiella hallii) or triangle pigtoe (formerly Fusconaia lananensis). However, we ask the public to submit to us at any time any new information relevant to the status of any of the species mentioned above or their habitats.

DATES: The findings in this document were made on May 11, 2021.

ADDRESSES: Detailed descriptions of the bases for these findings are available on the internet at http://www.regulations.gov under the following docket numbers:

<table>
<thead>
<tr>
<th>Species</th>
<th>Docket No.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hall’s bulrush</td>
<td>FWS–R3–ES–2020–0144</td>
</tr>
<tr>
<td>Triangle pigtoe</td>
<td>FWS–R2–ES–2020–0145</td>
</tr>
</tbody>
</table>

Supporting information used to prepare this finding is available by contacting the appropriate person as specified under FOR FURTHER INFORMATION CONTACT. Please submit any new information, materials, comments, or questions concerning this finding to the appropriate person, as specified under FOR FURTHER INFORMATION CONTACT.

FOR FURTHER INFORMATION CONTACT:

Species | Contact information
---|---
Hall’s bulrush | Karen Herrington, Field Supervisor, Missouri Ecological Services Field Office, 573–234–2132, karen_herrington@fws.gov.
Triangle pigtoe | Debra Bills, Field Supervisor, Arlington Ecological Services Field Office, 817–277–1100 x22113, debra_bills@fws.gov.

If you use a telecommunications device for the deaf (TDD), please call the Federal Relay Service at 800–877–8339.

SUPPLEMENTARY INFORMATION:

Background

Under section 4(b)(3)(B) of the Act (16 U.S.C. 1531 et seq.), we are required to make a finding whether or not a petitioned action is warranted within 12 months after receiving any petition for which we have determined contains substantial scientific or commercial information indicating that the petitioned action may be warranted (“12-month finding”). We must make a finding that the petitioned action is: (1) Not warranted; (2) warranted; or (3) warranted but precluded. We must publish a notice of these 12-month findings in the Federal Register.

Summary of Information Pertaining to the Five Factors

Section 4 of the Act (16 U.S.C. 1533) and the implementing regulations at part 424 of title 50 of the Code of Federal Regulations (50 CFR part 424) set forth procedures for adding species to, removing species from, or reclassifying species on the Lists of Endangered and Threatened Wildlife and Plants (Lists). The Act defines “species” as any subspecies of fish or wildlife or plants, and any distinct population segment of any species of vertebrate fish or wildlife which interbreeds when mature. The Act defines “endangered species” as any species that is in danger of extinction throughout all or a significant portion of its range (16 U.S.C. 1532(6)), and “threatened species” as any species that is likely to become an endangered species within the foreseeable future throughout all or a significant portion of its range (16 U.S.C. 1532(10)). Under section 4(a)(1) of the Act, a species may be determined to be an endangered species or a threatened species because of any of the following five factors:

(A) The present or threatened destruction, modification, or curtailment of its habitat or range;
(B) Overutilization for commercial, recreational, scientific, or educational purposes;
(C) Disease or predation;
(D) Inadequate numbers or large-scale reduction in numbers; and
(E) Other natural or manmade factors, including climate change.