

In making such a determination, the agency head must consider certain factors. Taking these factors into account, the Secretary, through the authority delegated to the Assistant Secretary—Indian Affairs, has determined that a negotiated rulemaking is in the public interest because:

1. A rule is needed. The PROGRESS Act directs the Secretary to conduct a negotiated rulemaking pursuant to the NRA.

2. A limited number of identifiable interests will be significantly affected by the rule.

3. There is a reasonable likelihood that the Committee can be convened with a balanced representation of persons who can adequately represent the interests discussed in item 2, above, and who are willing to negotiate in good faith to attempt to reach a consensus on provisions of a proposed rule.

4. There is a reasonable likelihood that the Committee will reach consensus on a proposed rule within a fixed period of time.

5. The use of negotiated rulemaking will not delay the development of a proposed rule because time limits will be placed on the negotiation. We anticipate that these negotiations will expedite a proposed rule and ultimately the acceptance of a final rule.

6. The DOI is making a commitment to ensure that the Committee has sufficient resources to complete its work in a timely fashion.

7. The DOI, to the maximum extent possible and consistent with the legal obligations of the Agency, will use the consensus report of the Committee as the basis for a proposed rule for public notice and comment.

For the above reasons, I hereby certify that the Self-Governance PROGRESS Act Negotiated Rulemaking Committee is in the public interest.

**Tara Sweeney,**

*Assistant Secretary—Indian Affairs.*

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**BILLING CODE 4337-15-P**

## POSTAL SERVICE

### 39 CFR Part 20

#### **New Outbound Commercial Provider Initiative (OCPI) Program Information; Opportunity for Comments**

**AGENCY:** Postal Service™.

**ACTION:** Advance notice of proposed rulemaking; invitation to comment.

**SUMMARY:** The Postal Service is providing an advance notification and introduction to the Outbound

Commercial Provider Initiative (OCPI) program. This document provides general information on the OCPI program, related mailing requirements, and shipping standards. The Postal Service is exploring the advisability of the OCPI program and providing support to mailers to assure their ability to adhere to the new OCPI program guidelines.

**DATES:** Comments on this advance notice are due March 3, 2021.

**ADDRESSES:** Due to the current COVID-19 pandemic, comments in response to this document will only be accepted via email—any comments or communications sent via fax or mail will not be accepted.

When sending communication and comments related to the OCPI program, the following instructions and guidelines apply:

- All comments and questions should be sent to the Manager, International Products and Major Accounts, Global Business, at the following email address: *ProductClassification@usps.gov*.

- Communications must also include the following:

- *Subject Line:* OCPI Program Advanced Notice Comments
- Name of Sender

All submitted comments and attachments are part of the public record and subject to disclosure. Do not enclose any material in your comments that you consider to be confidential or inappropriate for public disclosure.

You may inspect and photocopy all written comments, by appointment only, at USPS® Headquarters Library, 475 L'Enfant Plaza SW, 11th Floor North, Washington, DC 20260. These records are available for review Monday through Friday, 9 a.m. to 4 p.m., by calling 202-268-2906.

**FOR FURTHER INFORMATION CONTACT:**

Frank Cebello, 202-268-8058; or *GlobalBusinessOCPI@usps.gov*.

**SUPPLEMENTARY INFORMATION:** The Postal Service is providing this notification to set forth the following general information and guidelines for the OCPI program:

1. An overview of the OCPI program with general information to advise and notify USPS customers, partners, and affiliates;

2. Discussion of the countries and specific products that will be serviced through the OCPI program; and

3. Specific changes and requirements associated with the OCPI program, relating to mail preparation, induction, and acceptance, such as:

- i. Customs Form(s), shipping label(s), and tag(s),

- ii. New, OCPI-specific Commercial Invoice, and

- iii. Process changes and requirements related to OCPI service provider destinations

4. References for advanced notifications of OCPI program feature changes.

#### **Overview**

The Postal Service expects to implement these new program service enhancements on or about March 31, 2021.

As cross-border eCommerce continues to grow and demand for a variety of shipping solutions continues, the Postal Service has encountered a need to identify alternatives for commercial shipments going through its international mail streams. The Postal Service relies entirely on foreign postal operators to deliver our customer packages worldwide, making outbound shipments subject to several limitations including shipping rates, transit times, and scan visibility. The rapidly expanding eCommerce market coupled with the increase in competition has motivated the Postal Service to explore alternate delivery service channels and competitive market strategies for product offerings in order to provide the services that customers demand, while remaining competitive in the global eCommerce market.

The Outbound Commercial Provider Initiative (OCPI) is a strategic program designed to help the Postal Service remain competitive in the cross-border shipping market, whereby it can effectively compete with alternative providers. OCPI also enables the continuity of service in situations where issues arise with foreign postal operators, such as strikes, unfavorable bilateral negotiations, COVID-19 impacts, or significant service issues. Creating an alternative channel also offers opportunities for providing enhanced service options. Additional benefits of the OCPI Program include but are not limited to:

- Offering new services that are currently unavailable through the postal channels;

- Improving service delivery times because of options to deliver products by commercial suppliers to select countries; and

- Providing a more enhanced customer experience, through advancements in customer service and package visibility on international outbound operations.

### OCPI Program Country-Product Service Enhancements

The Postal Service will be identifying opportunities and selecting designated country destinations and products for the OCPI program. Destination product and country pairings for OCPI will be the exclusive delivery options, however existing service will continue for destinations for which OCPI solutions are not offered. The products offered through the OCPI program will be international shipping services, limited to Priority Mail Express International® (PMEI®), Priority Mail International (PMI), and First-Class Package International Service® (FCPIS®). This allows for a more seamless transition for existing customers and mailers and avoids the confusion and capital that would be required to create and launch new dedicated OCPI product offerings. Products such as FCMI letters and Flats, Military Mail, IPA, and ISAL are not within the scope of the OCPI program. After publishing this document, the Postal Service will provide a more detailed description of the applicable OCPI changes to the existing products and procedures for USPS customers. The country-product designated for the OCPI program may change depending on future opportunities identified and potential foreign postal operator-related service disruptions.

### Mail Preparation

For customers that tender shipments to the Postal Service in bulk and or consolidations, all shipments sent to OCPI destinations must be presented separately and in individually prepared receptacles by product class and destination country. Specific products that are destined for OCPI destination countries may not be tendered in any mixed country receptacles.

### OCPI Commercial Invoices

The OCPI program will require mailers to produce commercial invoices and customs forms to comply with commercial customs clearance requirements and differentiate OCPI documentation from existing postal forms. The OCPI program will also require additional recipient information to be provided by the sender (including recipient's phone number and email address) to comply with commercial clearance processes. The OCPI forms will be made available to mailers via online applications and electronically at USPS retail service counters.

### OCPI Receptacle Tags and Customs Forms

The OCPI program has developed specific receptacle tags and customs

forms which will allow operations personnel to identify and segregate OCPI products throughout the entire supply chain. In addition to International Mail Manual (IMM) updates, the Postal Service will provide industry notifications to inform all parties of OCPI program changes and provide examples of the new OCPI receptacle tags and customs forms to help integrate changes into the existing operational processes.

### OCPI Program Features and Service Notifications

The Postal Service will provide a minimum of advanced 30-day notification regarding upcoming OCPI services or feature changes via *Postal Bulletins* articles and PostalPro. Additionally, the Postal Service will provide updated mailer requirements to assist business mailers and provide support throughout the transition process to ensure a smooth transition.

**Joshua J. Hofer,**

*Attorney, Federal Compliance.*

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**BILLING CODE P**

## FEDERAL COMMUNICATIONS COMMISSION

### 47 CFR Parts 2 and 25

[IB Docket No. 20-330; FCC 20-158; FR ID 17347]

### Commission Rules To Enable GSO Fixed-Satellite Service (Space-to-Earth) Operations in the 17.3–17.8 GHz Band, To Modernize Certain Rules Applicable to 17/24 GHz BSS Space Stations, and To Establish Off-Axis Uplink Power Limits for Extended Ka-Band FSS Operations

**AGENCY:** Federal Communications Commission.

**ACTION:** Proposed rule.

**SUMMARY:** In this document, the Federal Communications Commission (FCC) proposes to permit geostationary satellite orbit (GSO) space station in the fixed-satellite service (FSS) to operate downlinks (space-to-Earth) in the 17.3–17.8 GHz frequency band, subject to certain limitations, and also proposes related technical updates to its rules governing the FSS and the Broadcasting-Satellite Service to prevent harmful interference.

**DATES:** Comments are due March 3, 2021. Reply comments are due March 18, 2021.

**ADDRESSES:** You may submit comments, identified by IB Docket No. 20-330, by any of the following methods:

- *Federal Communications*

*Commission's Website:* <http://apps.fcc.gov/ecfs/>. Follow the instructions for submitting comments.

- *People with Disabilities:* Contact the FCC to request reasonable accommodations (accessible format documents, sign language interpreters, CART, etc.) by email: [FCC504@fcc.gov](mailto:FCC504@fcc.gov) or phone: 202-418-0530 or TTY: 202-418-0432.

For detailed instructions for submitting comments and additional information on the rulemaking process, see the **SUPPLEMENTARY INFORMATION** section of this document. To request materials in accessible formats for people with disabilities, send an email to [FCC504@fcc.gov](mailto:FCC504@fcc.gov) or call the Consumer & Governmental Affairs Bureau at 202-418-0530 (voice), 202-418-0432 (TTY).

### FOR FURTHER INFORMATION CONTACT:

Sean O'More, International Bureau, Satellite Division, 202-418-2453, [sean.omore@fcc.gov](mailto:sean.omore@fcc.gov).

**SUPPLEMENTARY INFORMATION:** This is a summary of the Commission's Notice of Proposed Rulemaking, FCC 20-158, adopted November 18, 2020, and released November 19, 2020. The full text of the Notice of Proposed Rulemaking is available at <https://www.fcc.gov/edocs/search-results?t=quick&fccdaNo=20-158>.

### Comment Filing Requirements

Interested parties may file comments and reply comments on or before the dates indicated in the **DATES** section above. Comments may be filed using the Commission's Electronic Comment Filing System (ECFS).

- *Electronic Filers.* Comments may be filed electronically using the internet by accessing the ECFS, <http://apps.fcc.gov/ecfs/>.

- *Paper Filers.* Parties who choose to file by paper must file an original and one copy of each filing.

Filings can be sent by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission.

- Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701. U.S. Postal Service first-class, Express, and Priority mail must be addressed to 45 L Street NE, Washington, DC 20554.

- Effective March 19, 2020, and until further notice, the Commission no