email of new filings and issuances related to this or other pending projects. For assistance, call 1–866–209–3676 or email FERCONlineSupport@ferc.gov. 

m. Individuals desiring to be included on the Commission’s mailing list should so indicate by writing to the Secretary of the Commission.

n. Comments, Protests, or Motions to Intervene: Anyone may submit comments, a protest, or a motion to intervene in accordance with the requirements of Rules of Practice and Procedure, 18 CFR 385.210, .211, .214, respectively. In determining the appropriate action to take, the Commission will consider all protests or other comments filed, but only those who file a motion to intervene in accordance with the Commission’s Rules may become a party to the proceeding. Any comments, protests, or motions to intervene must be received on or before the specified comment date for the particular application.

o. Filing and Service of Documents: Any filing must (1) bear in all capital letters the title COMMENTS, PROTEST, or MOTION TO INTERVENE as applicable; (2) set forth in the heading the name of the applicant and the project number of the application to which the filing responds; (3) furnish the name, address, and telephone number of the person commenting, protesting or intervening; and (4) otherwise comply with the requirements of 18 CFR 385.2001 through 385.2005. All comments, motions to intervene, or protests must set forth their evidentiary basis. Any filing made by an intervenor must be accompanied by proof of service on all persons listed in the service list prepared by the Commission in this proceeding, in accordance with 18 CFR 385.2010.

Dated: January 12, 2021.

Kimberly D. Bose,
Secretary.

[FR Doc. 2021–01034 Filed 1–15–21; 8:45 am]

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[Project No. 13–039]

Green Island Power Authority and Albany Engineering Corporation; Notice of Availability of Environmental Assessment

In accordance with the National Environmental Policy Act of 1969 and the Federal Energy Regulatory Commission’s (Commission) regulations, 18 CFR part 380, the Office of Energy Projects has reviewed an application submitted by Green Island Power Authority and Albany Engineering Corporation to amend its Green Island Hydroelectric Project license (FERC No. 13) and has prepared an environmental assessment (EA) for the project. The Green Island Project is located at the U.S. Army Corps of Engineers (Corps) Green Island-Troy Lock and Dam on the Hudson River in Albany County, New York. The project occupies federal land under the jurisdiction of the Corps.

The EA contains staff’s analysis of the potential environmental effects of the proposed action and concludes that approval of the amendment application, with appropriate environmental measures, would not constitute a major federal action significantly affecting the quality of the human environment.

The EA may be viewed on the Commission’s website at http://www.ferc.gov using the “eLibrary” link. Enter the docket number excluding the last three digits in the docket number field to access the document. For assistance, contact FERC Online Support at FERCONlineSupport@ferc.gov, (866) 208–3676 (toll free), or (202) 502–8659 (TTY). At this time, the Commission has suspended access to the Commission’s Public Reference Room, due to the proclamation declaring a National Emergency concerning the Novel Coronavirus Disease (COVID–19), issued by the President on March 13, 2020.

You may also register online at http://www.ferc.gov/docs-filing/esubscription.asp to be notified via email of new filings and issuances related to this or other pending projects. For assistance, contact FERC Online Support.

Any comments should be filed within 30 days from the date of this notice.

The Commission strongly encourages electronic filing. Please file comments using the Commission’s eFiling system at http://www.ferc.gov/docs-filing/efiling.asp. Commenters can submit brief comments up to 6,000 characters, without prior registration, using the eComment system at http://www.ferc.gov/docs-filing/ecoment.asp. You must include your name and contact information at the end of your comments. For assistance, please contact FERC Online Support. In lieu of electronic filing, you may submit a paper copy. Submissions sent via the U.S. Postal Service must be addressed to: Kimberly D. Bose, Secretary, Federal Energy Regulatory Commission, 888 First Street NE, Room 1A, Washington, DC 20426. Submissions sent via any other carrier must be addressed to: Kimberly D. Bose, Secretary, Federal Energy Regulatory Commission, 12225 Wilkins Avenue, Rockville, Maryland 20852. The first page of any filing should include docket number P–13–039.

For further information, contact Joseph Enrico at (212) 273–5917 or by email at joseph.enrico@ferc.gov.

Dated: January 12, 2021.

Kimberly D. Bose,
Secretary.

[FR Doc. 2021–01034 Filed 1–15–21; 8:45 am]

ENVIRONMENTAL PROTECTION AGENCY


Notice of Receipt of Petitions for a Waiver of the 2019 and 2020 Renewable Fuel Standards

AGENCY: Environmental Protection Agency (EPA).

ACTION: Request for comment on petitions received.

SUMMARY: EPA has received a number of petitions last year for a waiver of the Renewable Fuel Standard (RFS) obligations that apply in 2019 and 2020. These petitions argue that recent events warrant EPA exercising its general waiver authority on the basis of severe economic harm. In late March, a group of small refineries requested a waiver of the 2019 and 2020 obligations of their individual small refineries. In April and May, the Governors of several states submitted three separate petitions for waivers of the nationwide volumes. The Clean Air Act grants EPA the discretion to waive the requirements of the RFS program in whole or in part if the Administrator determines, after notice and comment, that implementation of the applicable annual volume requirements would severely harm the economy or environment of a State,
region, or the United States. EPA is inviting comment on the petitions we have received.

DATES: Comments: Comments must be received on or before February 18, 2021.

ADDRESSES: You may send your comments, identified by Docket ID No. EPA–HQ–OAR–2020–0322, by any of the following methods:

- Federal eRulemaking Portal: http://www.regulations.gov (our preferred method) Follow the online instructions for submitting comments.
- Email: a-and-r-Docket@epa.gov. Include Docket ID No. EPA–HQ–OAR–2020–0322 in the subject line of the message.

Instructions: All submissions received must include the Docket ID No. for this rulemaking. Comments received may be posted without change to https://www.regulations.gov, including any personal information provided. For the full EPA public comment policy, information about CBI or multimedia submissions, and general guidance on making effective comments, please visit http://www.epa.gov/dockets/commenting-epa-dockets.

Out of an abundance of caution for members of the public and our staff, the EPA Docket Center and Reading Room will be closed to public visitors beginning at the close of business on March 31, 2020 (4:30 p.m.) to reduce the risk of transmitting COVID–19. Our Docket Center staff will continue to provide remote customer service via email, phone, and webform. We encourage the public to submit comments via https://www.regulations.gov or email, as there will be a delay in process mail and no hand deliveries will be accepted. For further information on EPA Docket Center services, please visit us online at https://www.epa.gov/dockets.

FOR FURTHER INFORMATION CONTACT: Lauren Michaels, Office of Transportation and Air Quality, Assessment and Standards Division, Environmental Protection Agency, 2000 Traverwood Drive, Ann Arbor, MI 48105; telephone number: (734) 214–4640; email address: michaels.lauren@epa.gov.

SUPPLEMENTARY INFORMATION:

I. Background

The Renewable Fuel Standard (RFS) program began in 2006 pursuant to the requirements in Clean Air Act (CAA) section 211(o) that were added through the Energy Policy Act of 2005 (EPAct). The statutory requirements for the RFS program were subsequently modified through the Energy Independence and Security Act of 2007 (EISA), leading to the publication of major revisions to the regulatory requirements on March 29, 2010.¹ EISA’s stated goals include moving the United States (U.S.) toward “greater energy independence and security [and] increase[ing] the production of clean renewable fuels.”² The statute includes annual volume targets and requires EPA to translate those volume targets (or alternative volume requirements established by EPA in accordance with statutory waiver authorities) into compliance obligations that obligated parties must meet every year. EPA promulgated a rulemaking establishing the RFS volume obligations for 2019 that was published in the Federal Register on December 11, 2018.³ EPA promulgated a rulemaking establishing the RFS volume obligations for 2020 that was published in the Federal Register on February 6, 2020.⁴ In those rulemakings, EPA waived the statutory volumes for cellulosic biofuel, advanced biofuel, and total renewable fuel utilizing EPA’s cellulosic waiver authority; determined the biomass-based diesel volume for the subsequent year; and established annual percentage standards for obligated parties. Under the RFS program, obligated parties, typically gasoline or diesel refiners or importers, are required to meet annual percentage standards to be in compliance.

Section 211(o)(7)(A) of the CAA provides the Administrator the discretion to waive the national quantity of renewable fuel required under the RFS program, in whole or in part, upon petition by parties subject to the requirements of the RFS program. The Administrator may also waive the volume requirements on his own motion. The Administrator may do so only after consultation with the Secretary of Agriculture and the Secretary of Energy, and after public notice and opportunity for comment. A waiver may be issued if the Administrator determines that implementation of the RFS volume requirement would severely harm the economy or environment of a State, region, or the United States, or that there is an inadequate domestic supply. EPA has previously interpreted this waiver authority in prior denials of requests for a waiver of the RFS volume requirements ⁵ and in annual rulemakings.⁶

II. Petitions Before the Agency

Last year EPA received several petitions from a group of small refineries and several states seeking a waiver under CAA section 211(o)(7)(A) on the basis of severe economic harm. These petitions are described below.

A group of small refineries submitted a petition to the Administrator, dated March 30, 2020, requesting a waiver of the 2019 and 2020 RFS obligations. These parties seek a waiver of their individual renewable volume obligations (RVOs). They argue that EPA must grant the waiver under CAA section 211(o)(7)(A) to avoid severe economic harm to the States and regions in which they operate. The petition argues that the harm to their individual small refineries is caused by the coronavirus pandemic and the ensuing drop in transportation fuel demand; the court decision in Renewable Fuels Association v. EPA, 948 F.3d 1206, (10th Cir. 2020) (RFA), if the decision is implemented nationwide; and a rise in RIN prices. The petition also puts forth a new legal interpretation allowing EPA to waive individual obligations under the general waiver authority; EPA’s prior interpretations of the general waiver authority only allowed a reduction in the nationwide volume requirements. EPA also received a petition from a single small refiner, dated December 30, 2020, requesting a waiver of its 2019 and 2020 RFS obligations. This petition provided similar justifications as the above described petition.

Subsequently, several Governors submitted three separate petitions under CAA section 211(o)(7)(A) on the basis of severe economic harm. These petitions ask EPA to lower the nationwide renewable volume obligations. They argue that reduced gasoline and diesel demand due to the coronavirus pandemic has harmed refiners, and that the 2020 RFS volume requirements are and will continue to inflict further harm on these parties. Specifically, the Governor of Louisiana submitted a petition to the Administrator, dated April 7, 2020, seeking a waiver of the RFS obligations by an amount commensurate with the current projected shortfall in national gasoline and diesel consumption. The Governors of Oklahoma, Texas, Utah, and Wyoming submitted a single similar petition, dated April 15, 2020; unlike

the Louisiana petition, this petition does not specify the volume that should be waived.

Finally, the Governor of Pennsylvania submitted a similar petition on May 11, 2020, seeking a waiver of the RFS volume requirements. The Pennsylvania petition alleges that increasing annual RFS volume obligations severely harmed Pennsylvania and the East Coast region, and that such harm was compounded both by the Tenth Circuit’s RFS decision, and the coronavirus pandemic and ensuing fall in gasoline and diesel demand.

Several organizations and individuals, including the environmental group National Wildlife Federation (NWF), and Members of Congress, have submitted letters expressing support for the granting of a waiver. Other organizations and individuals, including the Renewable Fuels Association and various mayors, have submitted letters expressing opposition to the granting of a waiver. These petitions and related letters are available in the docket for this action. Should we receive additional petitions and letters, we will also add those petitions and letters to the docket and consider them together with requests already received. We encourage commenters to carefully review both the petitions and the letters in the docket in formulating their comments.

EPA is seeking comment on the above-described petitions and the discrete issues the petitions raise, including:

- Whether, as requested by the petition from the group of small refineries, EPA may target relief to certain refineries under the general waiver authority; and
- Ultimately, whether EPA should exercise the general waiver authority in response to any of the petitions. If the commenter believes EPA should waive volumes, we ask that the commenter identify the specific obligation that should be waived (e.g., the 2019 or 2020 RFS volume obligations), the amount of the waiver, and any other details of the remedy desired.

We strongly encourage commenters to include data, specific supporting examples, and technical analysis, to the extent feasible.

EPA also received a letter from the National Wildlife Federation suggesting that relief could be granted on the basis of severe environmental harm. The NWF letter suggests there is evidence of environmental harm due to land conversion to cropland resulting in habitat loss and climate change, agricultural runoff and resulting water quality impacts, an increase in water use to irrigate crop fields, and increasing smog and corresponding impacts on air quality due to increasing ethanol content in gasoline. We also solicit comment on the discrete issues raised by this letter and whether the evidence presented in the letter would support a waiver on the basis of severe environmental harm.

EPA is publishing and seeking comment on these petitions to foster public dialogue on these issues and to inform our future decision-making. At this time, we are not reconsidering or otherwise reexamining the 2019 or 2020 RFS rulemakings or any other prior action, or soliciting comment on any issues beyond those specifically raised by the petitions and the NWF letter in support. We are also not proposing to either grant or to deny any of the petitions.

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8 See Nat’l Mining Ass’n v. United States Dep’t of the Interior, 70 F.3d 1345, 1351 (D.C. Cir. 1995) (“The decision to publish a petition for rulemaking . . . is not evidence of a reexamination of the policy at issue in the petition.”); P & V Enterprises v. U.S. Army Corps of Engineers, 536 F.3d 1021, 1026 (D.C. Cir. 2008) (“an agency must be able to initiate a public dialogue without inadvertently reopening established precedent, or its communications with the public would be unnecessarily stifled”).

9 For example, we are not soliciting comment on EPA’s small refinery exemption policy, the point of obligation, the generation of RINs for exported fuel, or any other issue beyond those discrete issues raised by the petitions and the NWF letter.