

discretionary Semipostal Stamp Program, and clarifying how many discretionary semipostal stamps may be on sale at any one time, and other matters (81 FR 23162).

### Proposed Changes

The Postal Service has encountered continued interest in the sale of a previously offered discretionary semipostal stamp for which the Postal Service possesses unsold inventory. The current version of the regulations limits sales of discretionary semipostal stamps to one at a time and a two-year sales period. In administering this program, it has become clear that there is interest in and demand for a lengthier period of sale for individual offerings from customers, stakeholders and congressional policymakers. The current regulations also contemplated issuing five stamps over ten years, which has proven impracticable. Upon further consideration, it was determined that further revision of the rules concerning the discretionary Semipostal Stamp Program could facilitate continued interest in previously offered stamps, especially when unsold inventory remains, and provide the Postal Service greater flexibility to manage the 10-year program.

In accordance with 39 U.S.C. 416(e)(2), the Postal Service invites public comment on the following proposed amendments to the Code of Federal Regulations.

### List of Subjects in 39 CFR Part 551

Administrative practice and procedure.

For the reasons stated in the preamble, the Postal Service proposes to revise 39 CFR part 551 as follows:

### PART 551—SEMIPOSTAL STAMP PROGRAM

■ 1. The authority citation for part 551 continues to read as follows:

**Authority:** 39 U.S.C. 101, 201, 203, 401, 403, 404, 410, 414, 416.

■ 2. Amend § 551.3, by revising paragraph (a) to read as follows:

#### § 551.3 Procedure for selection of causes and recipient executive agencies.

\* \* \* \* \*

(a) The Office of Stamp Services will accept proposals from interested persons for future semipostal stamps beginning on May 20, 2016. The Office of Stamp Services will begin considering proposals on July 5, 2016. This section should not be read to reflect the intention of the Postal Service to issue any particular number of semipostal stamps during the 10-year

period of these regulations. Proposals may be submitted and will be considered on a rolling basis until seven years after May 20, 2016. The Office of Stamp Services may publicize this request for proposals in the **Federal Register** or through other means, as it determines in its discretion. Proposals for semipostal stamps made prior to May 20, 2016 will not be given further consideration. Nothing in these regulations should be construed as barring the resubmission of previously submitted causes and recipient executive agencies.

\* \* \* \* \*

#### § 551.5 [Amended]

■ 3. In § 551.5, remove and reserve paragraphs (b) and (c).

**Ruth Stevenson,**

*Attorney, Federal Compliance.*

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### FEDERAL COMMUNICATIONS COMMISSION

#### 47 CFR Parts 1, 2, and 18

[ET Docket No. 19–226; FCC 19–126; DA 20–521; FRS 16783]

#### Human Exposure to Radiofrequency Electromagnetic Fields, Reopening of Comment Period

**AGENCY:** Federal Communications Commission.

**ACTION:** Proposed rule, reopening of comment period.

**SUMMARY:** The Federal Communications Commission (Commission) is reopening the comment and reply comment date that appeared in the **Federal Register** on April 6, 2020. In this document, the Commission seeks comment on expanding the range of frequencies for which its radiofrequency (RF) exposure limits apply; on applying localized exposure limits above 6 GHz in parallel to the localized exposure limits already established below 6 GHz; on specifying the conditions and methods for averaging the RF exposure, in both time and area, during evaluation for compliance with the RF exposure limits in the rules; on addressing new RF exposure issues raised by wireless power transfer (WPT) devices; and on the definition of a WPT device.

**DATES:** Comments are reopened for the proposed rule published April 6, 2020 (85 FR 19117), and are now due on or before [June 17, 2020], and reply comments are due on or before [July 20, 2020].

**ADDRESSES:** Interested parties may submit comments and replies, identified by ET Docket No. 19–226, by any of the following methods:

- **Electronic Filers:** Comments may be filed electronically using the internet by accessing the ECFS: <http://apps.fcc.gov/ecfs/>.

- **Paper Filers:** Parties who choose to file by paper must file an original and one copy of each filing.

- Filings can be sent by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission.

- Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.U.S.

- Postal Service first-class, Express, and Priority mail must be addressed to 445 12th Street SW, Washington, DC 20554.

- Effective March 19, 2020, and until further notice, the Commission no longer accepts any hand or messenger delivered filings. This is a temporary measure taken to help protect the health and safety of individuals, and to mitigate the transmission of COVID–19. See *FCC Announces Closure of FCC Headquarters Open Window and Change in Hand-Delivery Policy*, Public Notice, DA 20–304 (March 19, 2020). <https://www.fcc.gov/document/fcc-closes-headquarters-open-window-and-changes-hand-delivery-policy>.

- During the time the Commission's building is closed to the general public and until further notice, if more than one docket or rulemaking number appears in the caption of a proceeding, paper filers need not submit two additional copies for each additional docket or rulemaking number; an original and one copy are sufficient.

- **People with Disabilities:** Contact the Commission to request reasonable accommodations (accessible format documents, sign language interpreters, CART, etc.) by email: [FCC504@fcc.gov](mailto:FCC504@fcc.gov) or phone: 202–418–0530 or TTY: 202–418–0432.

#### FOR FURTHER INFORMATION CONTACT:

Martin Doczkat, email: [martin.doczkat@fcc.gov](mailto:martin.doczkat@fcc.gov) of the Office of Engineering and Technology Electromagnetic Compatibility Division; the Commission's RF Safety Program, [rfsafety@fcc.gov](mailto:rfsafety@fcc.gov); or call the Office of Engineering and Technology at (202) 418–2470.

For information regarding the Paperwork Reduction Act (PRA)

information collection requirements contained in this document, contact Nicole Ongele, Office of Managing Director, at (202) 418-2991 or [Nicole.Ongele@fcc.gov](mailto:Nicole.Ongele@fcc.gov).

Federal Communications Commission.

**Ronald T. Repasi,**

*Acting Chief, Office of Engineering and Technology.*

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## FEDERAL COMMUNICATIONS COMMISSION

### 47 CFR Part 64

[EB Docket No. 20-22; FCC 20-34]

#### Implementing the Pallone-Thune Telephone Robocall Abuse Criminal Enforcement and Deterrence Act

**AGENCY:** Federal Communications Commission.

**ACTION:** Proposed rule.

**SUMMARY:** In this document, the Commission invites comment on what action the Commission should take, pursuant to the Pallone-Thune Telephone Robocall Abuse Criminal Enforcement and Deterrence (TRACED) Act, if the registered consortium contemplated by the TRACED Act identifies a provider of voice service subject to a delay of compliance with the STIR/SHAKEN implementation mandate as repeatedly originating large-scale unlawful robocall campaigns.

**DATES:** Comments are due on or before July 10, 2020 and reply comments are due on or before July 27, 2020.

**ADDRESSES:** You may submit comments, identified by EB Docket No. 20-22, by any of the following methods:

- *Electronic Filers:* Comments may be filed electronically using the internet by accessing the ECFS: <http://apps.fcc.gov/ecfs2/>.

- *Paper Filers:* Parties who choose to file by paper must file an original and one copy of each filing. If more than one docket or rulemaking number appears in the caption of this proceeding, filers must submit two additional copies for each additional docket or rulemaking number.

Filings can be sent by hand or messenger delivery, by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission's Secretary, Office of the Secretary, Federal Communications Commission.

- If FCC Headquarters is open to the public, all hand-delivered or messenger-

delivered paper filings for the Commission's Secretary must be delivered to FCC Headquarters at 445 12th St. SW, Room TW-A325, Washington, DC 20554. The filing hours are 8:00 a.m. to 7:00 p.m. All hand deliveries must be held together with rubber bands or fasteners. Any envelopes and boxes must be disposed of before entering the building.

- Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail) must be sent to 9050 Junction Drive, Annapolis Junction, MD 20701.

- U.S. Postal Service first class, Express, and Priority mail must be addressed to 445 12th Street SW, Washington, DC 20554.

*People with Disabilities:* Contact the FCC to request reasonable accommodations (accessible format documents, sign language interpreters, CART, etc.) by email: [FCC504@fcc.gov](mailto:FCC504@fcc.gov) or phone: 202-418-0530 or TTY: 202-418-0432.

**FOR FURTHER INFORMATION CONTACT:** For additional information on this proceeding, contact Mason Shefa of the Competition Policy Division, Wireline Competition Bureau, at [Mason.Shefa@fcc.gov](mailto:Mason.Shefa@fcc.gov) or (202) 418-2962.

**SUPPLEMENTARY INFORMATION:** This is a summary of the Commission's Further Notice of Proposed Rulemaking, FCC 20-34, EB Docket No. 20-22, adopted on March 27, 2020 and released on March 27, 2020. The full text of this document is available for public inspection during regular business hours in the FCC Reference Center, 445 12th Street SW, Room CY-A257, Washington, DC 20554, or online at <https://docs.fcc.gov/public/attachments/FCC-20-34A1.pdf>. To request this document in accessible formats for people with disabilities (e.g., Braille, large print, electronic files, audio format, etc.) or to request reasonable accommodations (e.g., accessible format documents, sign language interpreters, CART, etc.), send an email to [fcc504@fcc.gov](mailto:fcc504@fcc.gov) or call the FCC's Consumer and Governmental Affairs Bureau at (202) 418-0530 (voice), (202) 418-0432 (TTY).

## Synopsis

### I. Notice of Proposed Rulemaking

1. In this Further Notice of Proposed Rulemaking (Further Notice), the Federal Communications Commission (Commission) invites comment on the interpretation and implementation of section 4(b)(5)(C)(ii) and (iii) of the Pallone-Thune Telephone Robocall Abuse Criminal Enforcement Act (TRACED Act). The TRACED Act

mandates the widespread implementation of STIR/SHAKEN, a technology that enables voice service providers to verify that the caller ID information transmitted with a particular call matches the caller's number, but also contemplates that some voice service providers facing barriers to implementation may be granted a delay of compliance. To keep such providers from becoming new sources of unlawful robocalls, the TRACED Act requires the Commission to take action if the registered consortium identifies a provider of voice service that is subject to a delay of compliance as repeatedly originating large-scale unlawful robocall campaigns.

2. By what standard should the consortium identify voice service providers that are originating unlawful robocall campaigns, and how should the consortium assess whether a campaign is "large-scale"? What does "unlawful robocall campaigns" mean? The TRACED Act defines "suspected unlawful robocall" as calls that the Commission or a voice service provider reasonably believes to violate sections 227(b) or (e) of the Communications Act. Is the term "unlawful robocall" in section 4(b)(5)(C) of the TRACED Act narrower than "suspected unlawful robocall," in section 13 of the TRACED Act, and if so, what level of certainty does it require? At what point would a series of unlawful calls become a "campaign"? Does "campaign" suggest a pattern of calls that appear to be coordinated? How should the consortium assess whether a campaign is "large-scale"? Should "large-scale" refer only to call volume, or does it account for other factors such as burden on networks?

3. Once a provider has been identified by the registered consortium, the Commission must require the provider to take action to ensure that such provider does not continue to originate such calls and make reasonable efforts to minimize the burden of any such robocall mitigation, which may include prescribing certain specific robocall mitigation practices for providers of voice service that have repeatedly originated large-scale unlawful robocall campaigns.

4. What action or actions should we require of identified providers to ensure they do not continue to originate unlawful robocalls? Should we prescribe specific robocall mitigation practices, and if so, what practices should we prescribe? Should we require an identified provider to submit to close monitoring of its practices? Should we, the registered consortium, or some