The Coast Guard is establishing a temporary safety zone for navigable waters within a 560-foot radius of the fireworks launch site located in position: 42°54′31.8″ N, 87°19′01.1″ W.

This notice is required by 33 U.S.C. 5106(f) and 33 CFR 165.13. It is being provided to allow interested parties an opportunity to comment on security measures being implemented prior to the start of the events.

Safety Zone; Canalside 4th of July, Lake Erie, Buffalo, NY

AGENCY: Coast Guard, DHS.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing a temporary safety zone for navigable waters within a 560-foot radius of the launch site located near the Buffalo Outer Harbor, Buffalo, NY. This safety zone is intended to restrict vessels from portions of the Buffalo

TABLE 1—Continued

<table>
<thead>
<tr>
<th>Event</th>
<th>Location</th>
<th>Event Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>(3) Bay Harbor Yacht Club Fourth of July Celebration Fireworks; Petoskey, MI</td>
<td>All U.S. navigable waters of Lake Michigan and Bay Harbor Lake within the arc of a circle with an approximate 840-foot radius from the fireworks launch site located on a barge in position 45°21′50″ N, 85°01′37″ W.</td>
<td>July 3, 2019 from 10 p.m. to 11:30 p.m.</td>
</tr>
<tr>
<td>(4) Marquette Fourth of July Celebration Fireworks; Marquette, MI</td>
<td>All U.S. navigable waters of Marquette Harbor within an approximate 840-foot radius of the fireworks launch site, centered in position 46°32′23.0″ N, 87°23′13.1″ W.</td>
<td>July 4, 2019 from 9 p.m. to 11 p.m.</td>
</tr>
<tr>
<td>(5) Munising Fourth of July Celebration Fireworks; Munising, MI</td>
<td>All U.S. navigable waters of South Bay within an approximate 800-foot radius from the fireworks launch site at the end of the Munising City Dock, centered in position: 46°24′50.08″ N, 86°39′08.52″ W.</td>
<td>July 4, 2019 from 10 p.m. to 11 p.m.</td>
</tr>
<tr>
<td>(6) Sault Sainte Marie Fourth of July Celebration Fireworks; Sault Sainte Marie, MI</td>
<td>All U.S. navigable waters of the St. Marys River within an approximate 700-foot radius around the eastern portion of the U.S. Army Corps of Engineers Soo Locks North East Pier, centered in position: 46°30′19.66″ N, 84°20′31.61″ W.</td>
<td>July 4, 2019 from 9:30 p.m. to 11:30 p.m.</td>
</tr>
<tr>
<td>(7) Mackinac Island Fourth of July Celebration Fireworks; Mackinac Island, MI</td>
<td>All U.S. navigable waters of Lake Huron within an approximate 420-foot radius of the fireworks launch site, centered approximately 1000 yards west of Round Island Passage Light, at position 45°50′34.92″ N, 84°37′38.16″ W.</td>
<td>July 4, 2019 from 9:30 p.m. to 11:30 p.m.</td>
</tr>
<tr>
<td>(8) Harbor Springs Fourth of July Celebration Fireworks; Harbor Springs, MI</td>
<td>All U.S. navigable waters of Lake Michigan and Harbor Springs Harbor within the arc of a circle with an approximate 700-foot radius from the fireworks launch site located on a barge in position 45°25′30″ N, 84°59′06″ W.</td>
<td>July 4, 2019 from 9 p.m. to 11 p.m.</td>
</tr>
<tr>
<td>(9) Petoskey Fourth of July Celebration Fireworks; Petoskey, MI</td>
<td>All U.S. navigable waters of Lake Michigan and Petoskey Harbor, in the vicinity of Bay Front Park, within the arc of a circle with an approximate 720-foot radius from the fireworks launch site located in position 45°22′40″ N, 84°57′30″ W.</td>
<td>July 4, 2019 from 9:30 p.m. to 11:30 p.m.</td>
</tr>
<tr>
<td>(10) Boyne City Fourth of July Celebration Fireworks; Boyne City, MI</td>
<td>All U.S. navigable waters of Lake Charlevoix, in the vicinity of Veterans Park, within the arc of a circle with an approximate 1400-foot radius from the fireworks launch site located in position 45°13′30″ N, 84°01′40″ W.</td>
<td>July 4, 2019 from 10 p.m. to 11:30 p.m.</td>
</tr>
<tr>
<td>(11) Alpena Fourth of July Celebration Fireworks; Alpena, MI</td>
<td>All U.S. navigable waters of Lake Huron within an approximate 1000-foot radius of the fireworks launch site located near the end of Mason Street, South of State Avenue, at position 45°02′42″ N, 83°26′48″ W.</td>
<td>July 4, 2019 from 10 p.m. to 11:30 p.m.</td>
</tr>
<tr>
<td>(12) Traverse City Fourth of July Celebration Fireworks; Traverse City, MI</td>
<td>All U.S. navigable waters of the West Arm of Grand Traverse Bay within the arc of a circle with an approximate 840-foot radius from the fireworks launch site located on a barge in position 44°46′12″ N, 85°37′06″ W.</td>
<td>July 4, 2019 from 9 p.m. to 11 p.m.</td>
</tr>
<tr>
<td>(13) National Cherry Festival Finale Fireworks; Traverse City, MI</td>
<td>All U.S. navigable waters of the West Arm of Grand Traverse Bay within the arc of a circle with an approximate 840-foot radius from the fireworks launch site located on a barge in position 44°46′12″ N, 85°37′06″ W.</td>
<td>July 6, 2019 from 9:30 p.m. to 11 p.m.</td>
</tr>
</tbody>
</table>
I. Table of Abbreviations

<table>
<thead>
<tr>
<th>Code</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>CFR</td>
<td>Code of Federal Regulations</td>
</tr>
<tr>
<td>DHS</td>
<td>Department of Homeland Security</td>
</tr>
<tr>
<td>FR</td>
<td>Federal Register</td>
</tr>
<tr>
<td>NPRM</td>
<td>Notice of proposed rulemaking</td>
</tr>
</tbody>
</table>

II. Background Information and Regulatory History

The Coast Guard is issuing this temporary rule without prior notice and opportunity to comment pursuant to authority under section 4(a)(1) of the Administrative Procedure Act (APA) (5 U.S.C. 553(b)). This provision authorizes an agency to issue a rule without prior notice and opportunity to comment when the agency for good cause finds that those procedures are “impracticable, unnecessary, or contrary to the public interest.” Under 5 U.S.C. 553(b)(B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule because the event sponsor did not submit notice to the Coast Guard with sufficient time remaining before the event to publish an NPRM. Delaying the effective date of this rule to wait for a comment period to run would be impracticable and contrary to the public interest by inhibiting the Coast Guard’s ability to protect spectators and vessels from the hazards associated with a fireworks display.

Under 5 U.S.C. 553(d)(3), the Coast Guard finds that good cause exists for making this rule effective less than 30 days after publication in the Federal Register. For the same reasons discussed in the preceding paragraph, waiting for a 30-day notice period to run would be impracticable and contrary to the public interest.

III. Legal Authority and Need for Rule

The legal basis for the rule is the Coast Guard’s authority to establish safety zones under 46 U.S.C. 70034 (previously 33 U.S.C. 1231), 70051; 33 CFR 1.05–1, 6.04–1, 6.04–6 and 160.5; Department of Homeland Security Delegation No. 0170.1. The Captain of the Port Buffalo (COTP) has determined that a fireworks display presents significant risks to the public safety and property. Such hazards include premature and accidental detonations, dangerous projectiles, and falling or burning debris. This rule is needed to protect personnel, vessels, and the marine environment in the navigable waters within the safety zone prior to, during, and immediately after the fireworks display.

IV. Discussion of the Rule

This rule establishes a safety zone from 10 p.m. through 10:30 p.m. on July 4, 2019. In the case of inclement weather on July 4, the safety zone will be enforced at the same times on July 5, 2019. The safety zone will cover all navigable waters of Lake Erie at the Buffalo Outer Harbor, Buffalo, NY contained within a 560-foot radius of: 42°52’07.93” N, 078°53’01.86” W.

The duration of the zone is intended to protect personnel, vessels, and the marine environment in these navigable waters while the fireworks event takes place. Entry into, transiting, or anchoring within the safety zone is prohibited unless authorized by the COTP or a designated representative.

V. Regulatory Analyses

We developed this rule after considering numerous statutes and Executive orders related to rulemaking. Below we summarize our analyses based on a number of these statutes and Executive orders, and we discuss First Amendment rights of protestors.

A. Regulatory Planning and Review

Executive Orders 12866 and 13563 direct agencies to assess the costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits. Executive Order 13771 directs agencies to control regulatory costs through a budgeting process. This rule has not been designated a “significant regulatory action,” under Executive Order 12866. Accordingly, this rule has not been reviewed by the Office of Management and Budget (OMB), and pursuant to OMB guidance it is exempt from the requirements of Executive Order 13771.

This regulatory action determination is based on the conclusion that this rule is not a significant regulatory action. We anticipate that it will have minimal impact on the economy, will not interfere with other agencies, will not adversely alter the budget of any grant or loan recipients, and will not raise any novel legal or policy issues. The safety zone created by this rule will be relatively small and enforced for a relatively short time. Also, the safety zone has been designed to allow vessels to transit around it. Thus, restrictions on vessel movement within that particular area are expected to be minimal. Under certain conditions, moreover, vessels may still transit through the safety zone when permitted by the COTP.

B. Impact on Small Entities

The Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, as amended, requires Federal agencies to consider the potential impact of regulations on small entities during rulemaking. The term “small entities” comprises small businesses, not-for-profit organizations that are independently owned and operated and are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000. The Coast Guard certifies under 5 U.S.C. 605(b) that this rule will not have a significant economic impact on a substantial number of small entities.

While some owners or operators of vessels intending to transit the safety zone may be small entities, for the reasons stated in section V.A above, this rule will not have a significant economic impact on any vessel owner or operator.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Pub. L. 104–121), we want to assist small entities in understanding this rule. If the rule would affect your small business, organization, or governmental jurisdiction and you have questions concerning its provisions or options for compliance, please contact the person listed in the FOR FURTHER INFORMATION CONTACT section.

Small businesses may send comments on the actions of Federal employees who enforce, or otherwise determine compliance with, Federal regulations to the Small Business and Agriculture Regulatory Enforcement Ombudsman.
and the Regional Small Business Regulatory Fairness Boards. The Ombudsman evaluates these actions annually and rates each agency’s responsiveness to small business. If you wish to comment on actions by employees of the Coast Guard, call 1–888–REG–FAIR (1–888–734–3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

C. Collection of Information

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

D. Federalism and Indian Tribal Governments

A rule has implications for federalism under Executive Order 13132, Federalism, if it has a substantial direct effect on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government. We have analyzed this rule under that Order and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in Executive Order 13132.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes. If you believe this rule has implications for federalism or Indian tribes, please contact the person listed in the FURTHER INFORMATION CONTACT section above.

E. Unfunded Mandates Reform Act

The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538) requires Federal agencies to assess the effects of their discretionary regulatory actions. In particular, the Act addresses actions that may result in the expenditure by a State, local, or tribal government, in the aggregate, or by the private sector of $100,000,000 (adjusted for inflation) or more in any one year. Though this rule will not result in such an expenditure, we do discuss the effects of this rule elsewhere in this preamble.

F. Environment

We have analyzed this rule under Department of Homeland Security Directive 023–01 and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321–4370f), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment. This rule establishes a temporary safety zone lasting only a half hour that will prohibit entry within the established safety zone for the fireworks display. It is categorically excluded from further review under paragraph L(60)(a) in Table 3–1 of U.S. Coast Guard Environmental Planning Implementing Procedures 5090.1. A Record of Environmental Consideration supporting this determination is available in the docket where indicated under ADDRESSES.

G. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to contact the person listed in the FOR FURTHER INFORMATION CONTACT section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places, or vessels.

List of Subjects in 33 CFR Part 165

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 165 as follows:

PART 165—REGULATED NAVIGATION AREAS AND LIMITED ACCESS AREAS

■ 1. The authority citation for part 165 continues to read as follows:

Authority: 46 U.S.C. 70034, 70051; 33 CFR 1.05–1, 6.04–1, 6.04–6, and 160.5; Department of Homeland Security Delegation No. 0170.1.

■ 2. Add §165.T09–0465 to read as follows:

§165.T09–0465 Safety Zone; Canalside 4th of July, Lake Erie, Buffalo, NY.

(a) Location. The safety zone will encompass all waters of Lake Erie at the Buffalo Outer Harbor; Buffalo, NY contained within a 560-foot radius of: 42°32′07.93″ N, 078°53′01.86″ W.

(b) Enforcement period. The regulation in this section will be enforced from 10 p.m. through 10:30 p.m. on July 4, 2019. In the case of inclement weather on July 4, the safety zone will be enforced at the same times on July 5, 2019.

(c) Regulations. (1) In accordance with the general regulations in §165.23, entry into, transiting, or anchoring within this safety zone is prohibited unless authorized by the Captain of the Port Buffalo or a designated on-scene representative.

(2) This safety zone is closed to all vessel traffic, except as may be permitted by the Captain of the Port Buffalo or his or her designated on-scene representative.

(3) The “on-scene representative” of the Captain of the Port Buffalo is any Coast Guard commissioned, warrant or petty officer who has been designated by the Captain of the Port Buffalo to act on his or her behalf.

(4) Vessel operators desiring to enter or operate within the safety zone must contact the Captain of the Port Buffalo or his or her on-scene representative to obtain permission to do so. The Captain of the Port Buffalo or his or her on-scene representative may be contacted via VHF Channel 16 or alternatively they may contact the Captain of the Port Buffalo via landline at 716–843–9525. Vessel operators given permission to enter or operate in the safety zone must comply with all directions given to them by the Captain of the Port Buffalo, or his or her on-scene representative.

Dated: June 25, 2019.

Joseph S. DuFresne,
Captain, U.S. Coast Guard, Captain of the Port Buffalo.

[FR Doc. 2019–13949 Filed 6–28–19; 8:45 am]
BILLING CODE 9110–04–P

DEPARTMENT OF HOMELAND SECURITY

Coast Guard

33 CFR Part 165

[Docket Number USCG–2019–0513]

RIN 1625–AA00

Safety Zone; Upper Mississippi River, Miles 483 to 484, Rock Island, IL

AGENCY: Coast Guard, DHS.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing a temporary safety zone for all navigable waters of the Upper Mississippi River between Mile Marker (MM) 483 and MM 484. The safety zone is needed to protect personnel, vessels, and the marine environment from potential hazards created by a fireworks display. Entry of vessels or persons into this zone is prohibited unless...