

FEDERAL REGISTER

Vol. 83 Wednesday,

No. 246 December 26, 2018

Pages 66077-66554

OFFICE OF THE FEDERAL REGISTER



The **FEDERAL REGISTER** (ISSN 0097–6326) is published daily, Monday through Friday, except official holidays, by the Office of the Federal Register, National Archives and Records Administration, under the Federal Register Act (44 U.S.C. Ch. 15) and the regulations of the Administrative Committee of the Federal Register (1 CFR Ch. I). The Superintendent of Documents, U.S. Government Publishing Office, is the exclusive distributor of the official edition. Periodicals postage is paid at Washington, DC.

The FEDERAL REGISTER provides a uniform system for making available to the public regulations and legal notices issued by Federal agencies. These include Presidential proclamations and Executive Orders, Federal agency documents having general applicability and legal effect, documents required to be published by act of Congress, and other Federal agency documents of public interest.

Documents are on file for public inspection in the Office of the Federal Register the day before they are published, unless the issuing agency requests earlier filing. For a list of documents currently on file for public inspection, see www.federalregister.gov.

The seal of the National Archives and Records Administration authenticates the Federal Register as the official serial publication established under the Federal Register Act. Under 44 U.S.C. 1507, the contents of the Federal Register shall be judicially noticed.

The **Federal Register** is published in paper and on 24x microfiche. It is also available online at no charge at *www.govinfo.gov*, a service of the U.S. Government Publishing Office.

The online edition of the **Federal Register** is issued under the authority of the Administrative Committee of the Federal Register as the official legal equivalent of the paper and microfiche editions (44 U.S.C. 4101 and 1 CFR 5.10). It is updated by 6:00 a.m. each day the **Federal Register** is published and includes both text and graphics from Volume 1, 1 (March 14, 1936) forward. For more information, contact the GPO Customer Contact Center, U.S. Government Publishing Office. Phone 202-512-1800 or 866-512-1800 (toll free). E-mail, *gpocusthelp.com*.

The annual subscription price for the Federal Register paper edition is \$860 plus postage, or \$929, for a combined Federal Register, Federal Register Index and List of CFR Sections Affected (LSA) subscription; the microfiche edition of the Federal Register including the Federal Register Index and LSA is \$330, plus postage. Six month subscriptions are available for one-half the annual rate. The prevailing postal rates will be applied to orders according to the delivery method requested. The price of a single copy of the daily Federal Register, including postage, is based on the number of pages: \$11 for an issue containing less than 200 pages; \$22 for an issue containing 200 to 400 pages; and \$33 for an issue containing more than 400 pages. Single issues of the microfiche edition may be purchased for \$3 per copy, including postage. Remit check or money order, made payable to the Superintendent of Documents, or charge to your GPO Deposit Account, VISA, MasterCard, American Express, or Discover. Mail to: U.S. Government Publishing Office—New Orders, P.O. Box 979050, St. Louis, MO 63197-9000; or call toll free 1-866-512-1800, DC area 202-512-1800; or go to the U.S. Government Online Bookstore site, see bookstore.gpo.gov.

There are no restrictions on the republication of material appearing in the $\bf Federal\ Register.$

How To Cite This Publication: Use the volume number and the page number. Example: 83 FR 12345.

Postmaster: Send address changes to the Superintendent of Documents, Federal Register, U.S. Government Publishing Office, Washington, DC 20402, along with the entire mailing label from the last issue received.

SUBSCRIPTIONS AND COPIES

PUBLIC

Subscriptions:

Paper or fiche 202–512–1800
Assistance with public subscriptions 202–512–1806

General online information 202–512–1530; 1–888–293–6498

Single copies/back copies:

Paper or fiche
Assistance with public single copies
202–512–1800
1–866–512–1800
(Toll-Free)

FEDERAL AGENCIES

Subscriptions:

Assistance with Federal agency subscriptions:

Email FRSubscriptions@nara.gov Phone 202-741-6000

The Federal Register Printing Savings Act of 2017 (Pub. L. 115-120) placed restrictions on distribution of official printed copies of the daily **Federal Register** to members of Congress and Federal offices. Under this Act, the Director of the Government Publishing Office may not provide printed copies of the daily **Federal Register** unless a Member or other Federal office requests a specific issue or a subscription to the print edition. For more information on how to subscribe use the following website link: https://www.gpo.gov/frsubs.



Contents

Federal Register

Vol. 83, No. 246

Wednesday, December 26, 2018

Agency for Toxic Substances and Disease Registry NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66265–66266

Agricultural Marketing Service

RULES

Decreased Assessment Rates: Kiwifruit Grown in California, 66077–66079

Agriculture Department

See Agricultural Marketing Service See Animal and Plant Health Inspection Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66237–66238

Alcohol, Tobacco, Firearms, and Explosives Bureau RULES

Bump-Stock-Type Devices, 66514–66554

Animal and Plant Health Inspection Service NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66240–66241

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Importation of Tomatoes From Certain Central American Countries, 66238–66239

Volunteer Service Agreements and Volunteer Service Time and Attendance Record, 66239–66240 Intent To Reestablish a Committee:

National Wildlife Services Advisory Committee, 66239

Army Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66253

Centers for Disease Control and Prevention NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66267–66271 Meetings:

Disease, Disability, and Injury Prevention and Control Special Emphasis Panel, 66266–66267, 66270

Centers for Medicare & Medicaid Services NOTICES

Medicare Program:

Request for Renewal of Deeming Authority of the Utilization Review Accreditation Commission for Health Maintenance Organizations and Preferred Provider Organizations, 66271–66273

Meetings:

Medicare and Medicaid Programs, and Other Program Initiatives, and Priorities; Advisory Panel on Outreach and Education, 66273–66275

Civil Rights Commission

NOTICES

Meetings:

Arkansas Advisory Committee, 66242

Indiana Advisory Committee, 66241 Minnesota Advisory Committee, 66242–66243 Mississippi Advisory Committee, 66241–66242

Coast Guard

RULES

Drawbridge Operations:

Duwamish Waterway, Seattle, WA, 66131

Safety Zones:

Mathai Fireworks, Detroit River, Detroit, MI, 66131–66133

Special Local Regulations:

Marine Events in the Coast Guard Sector Detroit Captain of the Port Zone, 66128–66131

NOTICES

Recreational Boating Safety Projects, Programs, and Activities Funded Under Provisions of the Fixing America's Surface Transportation Act; Fiscal Year 2018, 66291–66292

Commerce Department

See International Trade Administration See National Oceanic and Atmospheric Administration

Community Living Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Centers for Independent Living Program Performance Report, 66278–66279

Independent Living Services Program Performance Report, 66275–66276

Inventory of Adult Protective Services Practices and Service Innovations, 66276–66277

Comptroller of the Currency

PROPOSED RULES

Regulatory Capital Treatment for High Volatility Commercial Real Estate Exposures; Correction, 66166– 66167

Copyright Office, Library of Congress

PROPOSED RULES

Simplifying Copyright Registration for Architectural Works, 66182–66184

Copyright Royalty Board

NOTICES

Distribution of the 2007, 2008, 2009, 2010, and 2011 Digital Audio Recording Technology Royalty Funds for the Sound Recordings Funds, 66312–66313

Defense Department

See Army Department See Navy Department PROPOSED RULES

Federal Acquisition Regulations:

Whistleblower Protection for Contractor Employees, 66223–66228

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66254–66255 Meetings:

Vietnam War Commemoration Advisory Committee, 66254

Education Department

PROPOSED RULES

Negotiated Rulemaking Committee; Location of Negotiations and Subcommittee Meetings— Accreditation and Innovation, 66181–66182

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

FSA Payment Vehicle Account Program Pilot Institutions, 66257

National Advisory Committee on Institutional Quality and Integrity Membership, 66256–66257

Employment and Training Administration NOTICES

Labor Certification Process for the Temporary Employment of Aliens in Agriculture in the United States:

2019 Adverse Effect Wage Rates for Non-Range Occupations, 66306–66307

Adverse Effect Wage Rate for Range Occupations in 2019, 66307

Energy Department

See Western Area Power Administration RULES

Inflation Adjustment of Civil Monetary Penalties, 66080–66084

Environmental Protection Agency

RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

California; Feather River Air Quality Management District, 66136–66138

North Carolina: NO_X Rule Revisions, 66133–66136 Authorization of State Hazardous Waste Management Program Revision:

Louisiana, 66143-66145

Pesticide Tolerance Exemptions:

Chlorate, 66138-66143

PROPOSED RULES

Air Quality State Implementation Plans; Approvals and Promulgations:

Maine; Infrastructure State Implementation Plan Requirements for the 2010 Sulfur Dioxide National Ambient Air Quality Standards, 66184–66196

Ohio; Open Burning Rules, 66197–66200

Ohio; Redesignation of the Cleveland Area to Attainment of the 2012 Annual Standard for Fine Particulate Matter, 66200–66209

Ohio; Removal of Obsolete Gasoline Volatility Regulations, 66196–66197

Approval of State Plans for Designated Facilities and Pollutants; Kansas; Sewage Sludge Incineration Units, 66209–66210

Criteria for Municipal Solid Waste Landfills To Address Advances in Liquids Management, 66210–66223

Pesticide Experimental Use Permits; Applications, 66258–66259

Pesticide Product Registrations:

Applications for New Active Ingredients, 66259–66260 Applications for New Uses, 66260–66261

Pesticides:

Petition Seeking Rulemaking or a Formal Agency Interpretation for Planted Seeds Treated With Systemic Insecticides, 66260

Federal Aviation Administration

RULES

Airworthiness Directives:

Airbus Helicopters (Previously Eurocopter France) Helicopters, 66093–66095

CFM International S.A. Turbofan Engines, 66090–66093 Zodiac Aero Evacuation Systems (also known as Air Cruisers Company) Airplanes, 66088–66090

Establishment of Class E Airspace:

Glen Ullin, ND; Correction, 66095–66096 Special Conditions:

Airbus Model A330–200, A330–200F, A330–300 and A330–900 Series Airplanes; Electronic System Security Protection From Unauthorized External Access, 66084–66088

Standard Instrument Approach Procedures, and Takeoff Minimums and Obstacle Departure Procedures, 66096– 66100

PROPOSED RULES

Airworthiness Directives:

Pilatus Aircraft Ltd. Airplanes, 66175–66178 Sikorsky Aircraft Corporation Helicopters, 66167–66172 The Boeing Company Airplanes, 66172–66175, 66178–66181

Federal Communications Commission RULES

Accelerating Wireline Broadband Deployment by Removing Barriers to Infrastructure Investment, 66146–66148

Cellular Service, Including Changes in Licensing of Unserved Area, 66145–66146

Electronic Delivery of MVPD Communications; Modernization of Media Regulation Initiative, 66149–66158

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66261–66262

Federal Highway Administration NOTICES

Final Federal Agency Actions on Proposed Highway in California, 66337

Federal Reserve System

NOTICES

Change in Bank Control Notices:

Acquisitions of Shares of a Bank or Bank Holding Company, 66262

Fish and Wildlife Service

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Control and Management of Resident Canada Geese, 66294–66296

Endangered and Threatened Species:

Capitol Boulevard Infrastructure Improvements Habitat Conservation Plan and Environmental Assessment for the Olympia Subspecies of the Mazama Pocket Gopher, Thurston County, Washington, 66292–66294

Draft Recovery Plan for Franciscan Manzanita, 66297–66298

Proposed Crestmont Farm Safe Harbor Agreement for the Taylor's Checkerspot Butterfly in Benton County, Oregon, 66296–66297

Food and Drug Administration

RULES

Neurological Devices; Reclassification of Electroconvulsive Therapy Devices; Effective Date of Requirement for Premarket Approval for Electroconvulsive Therapy Devices for Certain Specified Intended Uses, 66103– 66124

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Medicated Feed Mill License Application, 66280–66282 Determination of Regulatory Review Period for Purposes of Patent Extension:

ADLYXIN, 66279-66280

Modified Risk Tobacco Product Applications for IQOS System With Marlboro Heatsticks, IQOS System With Marlboro Smooth Menthol Heatsticks, and IQOS System With Marlboro Fresh Menthol Heatsticks Submitted by Philip Morris Products S.A.; Closing of Comment Period, 66282–66283

General Services Administration

PROPOSED RULES

Federal Acquisition Regulations:

Whistleblower Protection for Contractor Employees, 66223–66228

NOTICES

2019 Privately Owned Vehicle Mileage Reimbursement Rates; 2019 Standard Mileage Rate for Moving Purposes, 66263–66264

Agency Information Collection Activities; Proposals, Submissions, and Approvals

Mentor Protege Program and Subcontracting Plans, 66262–66263

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Construction Contract Administration, 66264–66265 Mentor Protege Program and Preparation, Submission, and Negotiation of Subcontracting Plans, 66263

Health and Human Services Department

See Agency for Toxic Substances and Disease Registry

See Centers for Disease Control and Prevention

See Centers for Medicare & Medicaid Services

See Community Living Administration

See Food and Drug Administration

See Indian Health Service

NOTICES

Findings of Research Misconduct, 66283-66284

Homeland Security Department

See Coast Guard

See U.S. Customs and Border Protection

Indian Health Service

NOTICES

Organizations, Functions, and Delegations of Authority, 66284–66291

Institute of Museum and Library Services PROPOSED RULES

Freedom of Information Act Regulations and Additional Incidental Technical Amendments to Other IMLS Regulations, 66163–66166

Interior Department

See Fish and Wildlife Service See Land Management Bureau See Ocean Energy Management Bureau

International Trade Administration

NOTICES

Antidumping or Countervailing Duty Investigations, Orders, or Reviews:

Advance Notification of Sunset Review; Correction, 66244–66245

Certain Frozen Warmwater Shrimp From India, 66244 Certain New Pneumatic Off-the-Road Tires From the People's Republic of China, 66243

International Trade Commission

RULES

Rules Relating to the Submission and Consideration of Petitions for Duty Suspensions and Reductions, 66102– 66103

NOTICES

Investigations; Determinations, Modifications, and Rulings, etc.:

Certain Dental Ceramics, Products Thereof, and Methods of Making the Same, 66303–66304

Justice Department

See Alcohol, Tobacco, Firearms, and Explosives Bureau

Paroling, Recommitting, and Supervising Federal Prisoners: Prisoners Serving Sentences Under the United States and District of Columbia Codes, 66124–66125

Privacy Act; Implementation, 66125–66128 NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

National Standards to Prevent, Detect, and Respond to Prison Rape, 66304–66305

Public Safety Officer Medal of Valor, 66305-66306

Labor Department

See Employment and Training Administration See Labor Statistics Bureau

See Occupational Safety and Health Administration NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Implementation Evaluation of the National Health Emergency Demonstration Grants To Address the Opioid Crisis, New Collection, 66308–66309

National Database of Childcare Costs Submission for Review: National Database of Childcare Costs, 66309–66310

Labor Statistics Bureau

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66310–66311

Land Management Bureau

NOTICES

Decision Approving Lands for Conveyance: Alaska Native Claims Selection, 66298–66300

Library of Congress

See Copyright Office, Library of Congress See Copyright Royalty Board

National Aeronautics and Space Administration PROPOSED RULES

Federal Acquisition Regulations:

Whistleblower Protection for Contractor Employees, 66223–66228

National Endowment for the Arts

NOTICES

Meetings:

Arts Advisory Panel, 66313-66314

National Foundation on the Arts and the Humanities

See Institute of Museum and Library Services See National Endowment for the Arts

National Highway Traffic Safety Administration RULES

Temporary Exemption From Motor Vehicle Safety and Bumper Standards, 66158–66160

PROPOSED RULES

Federal Motor Vehicle Safety Standards; Motor Vehicle Brake Fluids, 66228–66229

National Oceanic and Atmospheric Administration RULES

Fisheries of the Northeastern United States:

Atlantic Deep-Sea Red Crab Fishery; 2019 Atlantic Deep-Sea Red Crab Specifications, 66161–66162

Atlantic Herring Fishery; 2018 River Herring and Shad Catch Cap Reached for Midwater Trawl Vessels in the Cape Cod Catch Cap Area, 66160

PROPOSED RULES

Fisheries of the Northeastern United States:

Atlantic Bluefish Fishery; 2019 Bluefish Specifications, 66234–66236

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66249–66250

Fisheries Off West Coast States:

Pacific Coast Groundfish Fishery; Trawl Rationalization Program; 2019 Cost Recovery, 66251–66253 Meetings:

Gulf of Mexico Fishery Management Council, 66248–66249

New England Fishery Management Council, 66247–66248 Pacific Fishery Management Council, 66247–66248, 66251

South Atlantic Fishery Management Council, 66250 Permit Applications:

Marine Mammals; File No. 22187, 66250–66251 Taking and Importing Marine Mammals:

Navy Training and Testing Activities in the Atlantic Fleet Training and Testing Study Area, 66245–66246

Navy Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66255

Record of Decision:

Hawaiian Islands and Southern California Training and Testing Final Environmental Impact Statement/ Overseas Environmental Impact Statement, 66255– 66256

Nuclear Regulatory Commission

List of Approved Spent Fuel Storage Casks:

TN Americas LLC, Standardized NUHOMS System, Certificate of Compliance No. 1004, Renewed Amendment No. 15, 66079–66080

NOTICES

Guidance:

Spent Fuel Heat Generation in an Independent Spent Fuel Storage Installation, 66317–66318

License Amendments; Applications:

Florida Power and Light Co., Turkey Point Nuclear Generating Unit Nos. 3 and 4, 66318–66323

License Renewal Applications:

Pacific Gas and Electric Co.; Humboldt Bay Independent Spent Fuel Storage Installation; Renewal of Special Nuclear Materials License, 66314–66316

Meetings:

Advisory Committee on Reactor Safeguards, 66316-66317

Occupational Safety and Health Administration NOTICES

Applications:

Expansion of Recognition; Curtis-Straus LLC, 66311–66312

Ocean Energy Management Bureau NOTICES

Call for Information and Nominations:

Outer Continental Shelf, Western, Central, and Eastern Gulf of Mexico, Oil and Gas Lease Sales for Years 2019–2024, 66300–66302

Environmental Impact Statements; Availability, etc.: Outer Continental Shelf, Gulf of Mexico, Oil and Gas Lease Sales for 2020, 66302–66303

Railroad Retirement Board

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66323–66325

Securities and Exchange Commission

Adoption of Updated EDGAR Filer Manual, 66100–66101 Modernization of Property Disclosures for Mining Registrants, 66344–66461

NOTICES

Joint Industry Plans:

National Market System Plan To Address Extraordinary Market Volatility by Cboe BYX Exchange, Inc., Cboe BZX Exchange, Inc., Cboe EDGA Exchange, Inc., et al., 66464–66511

Self-Regulatory Organizations; Proposed Rule Changes:

Cboe BYX Exchange, Inc., 66329-66330

Cboe BZX Exchange, Inc., 66328–66329

Nasdaq BX, Inc., 66325–66328

Social Security Administration

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals, 66330–66334

State Department

NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Request To Change End User, End Use and/or Destination of Hardware, 66334

Surface Transportation Board

PROPOSED RULES

Water Carrier Tariff Filing Procedures, 66229–66234 NOTICES

Abandonment Exemption:

CSX Transportation, Inc.; Alachua County, FL, 66334–66335

Lease Exemptions With Interchange Commitments:

Progressive Rail Inc.; Soo Line Railroad Co, and Dakota, Minnesota and Eastern Railroad Corp., 66335–66336 Railroad Revenue Adequacy—2017 Determination, 66336

Susquehanna River Basin Commission NOTICES

Projects Approved for Consumptive Uses of Water, 66336–66337

Transportation Department

See Federal Aviation Administration
See Federal Highway Administration
See National Highway Traffic Safety Administration
NOTICES

Requests for Comments:

V2X Communications, 66338–66340

Treasury Department

See Comptroller of the Currency NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Application for Extension of Time for Payment of Tax Due to Undue Hardship, 66340

Labeling and Advertising Requirements Under the Federal Alcohol Administration Act, 66340–66341

U.S. Customs and Border Protection NOTICES

Agency Information Collection Activities; Proposals, Submissions, and Approvals:

Entry and Manifest of Merchandise Free of Duty, Carrier's Certificate and Release, 66292

Veterans Affairs Department

NOTICES

Meetings:

Veterans and Community Oversight and Engagement Board, 66341

Western Area Power Administration

NOTICES

Falcon and Amistad Projects' Rate, 66257-66258

Separate Parts In This Issue

Part II

Securities and Exchange Commission, 66344–66461

Part III

Securities and Exchange Commission, 66464-66511

Part IV

Justice Department, Alcohol, Tobacco, Firearms, and Explosives Bureau, 66514–66554

Reader Aids

Consult the Reader Aids section at the end of this issue for phone numbers, online resources, finding aids, and notice of recently enacted public laws.

To subscribe to the Federal Register Table of Contents electronic mailing list, go to https://public.govdelivery.com/accounts/USGPOOFR/subscriber/new, enter your e-mail address, then follow the instructions to join, leave, or manage your subscription.

CFR PARTS AFFECTED IN THIS ISSUE

A cumulative list of the parts affected this month can be found in the Reader Aids section at the end of this issue.

2 CFR	
Proposed Rules: 3187	66162
7 CFR	
920 10 CFR	66077
72	66079
207	
218 429	
431	66080
490 501	
601	
820 824	
851	
1013	
1017 1050	
12 CFR	
Proposed Rules:	
3	66166
14 CFR 25 (2 documents)	66084
,	66086
39 (3 documents)	.66088,
66090, 71	66093
97 (2 documents)	.66096,
	66097
Proposed Rules: 39 (4 documents)	66167
66172, 66175,	
17 CFR	
229	
230 232	
239	66344
249	66344
19 CFR 220	66102
21 CFR	
882	66103
27 CFR 447	66514
478	
479	66514
28 CFR 2	66124
16	
33 CFR	
100 117	
165	
34 CFR	
Proposed Rules:	00404
Ch. VI	66181
37 CFR Proposed Rules:	
202	.66182
40 CFR	
52 (2 documents)	
180	66166 66138
271	66143
Proposed Rules:	66104
52 (4 documents) 66196, 66197,	.00184,
20100, 00107,	30200

62 81 258.	66200
45 CFR	
Proposed Rules:	
1181	66163
1182	
1184	66163
47 CFR	
22	
51	
63	
76	66149
48 CFR	
Proposed Rules:	
3	66223
31	
52	66223
49 CFR	
555	66158
Proposed Rules:	
571	66228
1002	
1312	66229
50 CFR	
648 (2 documents)	.66160,
,	66161
Proposed Rules:	
648	66234