### TABLE 165.918—Continued

<table>
<thead>
<tr>
<th>Event</th>
<th>Location</th>
<th>Event date</th>
</tr>
</thead>
<tbody>
<tr>
<td>(13) Bay Harbor Yacht Club Fourth of July Celebration Fireworks; Petoskey, Mi.</td>
<td>All U.S. navigable waters of Lake Michigan and Bay Harbor Lake within the arc of a circle with an approximate 750-foot radius from the fireworks launch site located on a barge in position 45°21'50&quot; N, 085°01'37&quot; W.</td>
<td>On or around July 4th.</td>
</tr>
<tr>
<td>(14) Petoskey Fourth of July Celebration Fireworks; Petoskey, Mi.</td>
<td>All U.S. navigable waters of Lake Michigan and Petoskey Harbor, in the vicinity of Bay Front Park, within the arc of a circle with an approximate 1200-foot radius from the fireworks launch site located in position 45°22'40&quot; N, 084°57'30&quot; W.</td>
<td>On or around July 4th.</td>
</tr>
<tr>
<td>(15) Boyne City Fourth of July Celebration Fireworks; Boyne City, Mi.</td>
<td>All U.S. navigable waters of Lake Charlevoix, in the vicinity of Veterans Park, within the arc of a circle with an approximate 1400-foot radius from the fireworks launch site located in position 45°13'30&quot; N, 085°01'40&quot; W.</td>
<td>On or around July 4th.</td>
</tr>
<tr>
<td>(16) Alpena Fourth of July Celebration Fireworks; Alpena, Mi.</td>
<td>All U.S. navigable waters of Lake Huron within an approximate 1000-foot radius of the fireworks launch site located near the end of Mason Street, South of State Avenue, at position 45°02'42&quot; N, 083°26'48&quot; W.</td>
<td>On or around July 4th.</td>
</tr>
<tr>
<td>(17) Traverse City Fourth of July Celebration Fireworks; Traverse City, Mi.</td>
<td>All U.S. navigable waters of the West Arm of Grand Traverse Bay within the arc of a circle with an approximate 1200-foot radius from the fireworks launch site located on a barge in position 44°46'12&quot; N, 085°37'06&quot; W.</td>
<td>On or around July 4th.</td>
</tr>
<tr>
<td>(18) Charlevoix Venetian Festival Friday Night Fireworks; Charlevoix, Mi.</td>
<td>All U.S. navigable waters of Lake Charlevoix, in the vicinity of Depot Beach, within the arc of a circle with an approximate 1200-foot radius from the fireworks launch site located on a barge in position 45°19'08&quot; N, 085°14'18&quot; W.</td>
<td>This event historically occurs in late July.</td>
</tr>
<tr>
<td>(19) Charlevoix Venetian Saturday Night Fireworks; Charlevoix, Mi.</td>
<td>All U.S. navigable waters of Round Lake within the arc of a circle with an approximate 500-foot radius from the fireworks launch site located on a barge in position 45°19'03&quot; N, 085°15'18&quot; W.</td>
<td>This event historically occurs in late July.</td>
</tr>
<tr>
<td>(20) Elk Rapids Harbor Days Fireworks; Elk Rapids, Mi.</td>
<td>All U.S. navigable waters within the arc of a circle with an approximate 750-foot radius from the fireworks launch site located in position 44°54'56.95&quot; N, 85°25'3.11&quot; W.</td>
<td>This event historically occurs in early August.</td>
</tr>
<tr>
<td>(21) Nautical City Fireworks; Rogers City.</td>
<td>All U.S. navigable waters within the vicinity of Bay Front Park, within the arc of a circle with an approximate 1200-foot radius from the fireworks launch site located near Harbor View Road in position 45°25'04.72&quot; N, 83°47'51.21&quot; W.</td>
<td>Early August.</td>
</tr>
</tbody>
</table>

**DEPARTMENT OF EDUCATION**

**34 CFR Parts 75 and 77**

**RIN 1855-AA13**

**Definitions and Selection Criteria That Apply to Direct Grant Programs**

**AGENCY:** Department of Education.

**ACTION:** Final rule.

**SUMMARY:** On July 31, 2017, the Department published in the Federal Register a final rule (82 FR 35445) (2017 Rule) revising 34 CFR parts 75 and 77 to better align the regulations with the definition of “evidence-based” in the ESEA. In that rule, we inadvertently removed a selection factor and maintained an outdated definition. Therefore, the purpose of this document is to amend §§ 75.210(b) and 77.1(c) in order to correct those errors.

**DATES:** Effective date: These regulations are effective April 27, 2018.

**FOR FURTHER INFORMATION CONTACT:** Kelly Terpak, U.S. Department of Education, 400 Maryland Avenue SW, Room 4W312, Washington, DC 20202–5900. Telephone: (202) 205–5231 or by email: kelly.terpak@ed.gov.

If you use a telecommunications device for the deaf (TDD) or text telephone (TTY), call the Federal Relay Service (FRS), toll free, at 1–800–877–5900. Telephone: (202) 205–5231 or by email: kelly.terpak@ed.gov.

**SUPPLEMENTARY INFORMATION:**

### Final Regulatory Changes

**Background:** On July 31, 2017, the Department published in the Federal Register a final rule (82 FR 35445) (2017 Rule) revising 34 CFR parts 75 and 77 to better align the regulations with the definition of “evidence-based” in the ESEA. In that rule, we inadvertently removed a selection factor and maintained an outdated definition. Therefore, the purpose of this document is to amend §§ 75.210(b) and 77.1(c) in order to correct those errors.
current regulations: section 77.1(c) establishes definitions that, unless a statute or regulation provides otherwise, apply to the regulations in title 34 of the Code of Federal Regulations and can be used in Department grant competitions.

final regulations and reasons: we are removing the term “randomized controlled trial” from §77.1(c). We are removing this definition because, as noted in the 2017 rule, it was our intent to replace it with the term “experimental study,” to align with the definition of “evidence-based,” in section 8101(21), specifically with regard to “strong evidence.” In the new definition of “strong evidence,” we clarified the types of studies that can qualify as experimental studies—including, but not limited to, randomized controlled trials—as provided in the applicable What Works Clearinghouse (WWC) Handbook.

waiver of proposed rulemaking and delayed effective date

under the Administrative Procedure Act (APA) (5 U.S.C. 553), the Department generally offers interested parties the opportunity to comment on proposed regulations. However, these regulations make technical changes only and do not establish substantive policy. The regulations are, therefore, exempt from notice and comment rulemaking under 5 U.S.C. 553(b)(3)(B).

the APA generally requires that regulations be published at least 30 days before their effective date, unless the agency has good cause to implement its regulations sooner (5 U.S.C. 553(d)(3)). Again, because these final regulations are merely technical, there is good cause to make them effective on the day they are published.

executive orders 12866, 13563, and 13771 regulatory impact analysis

under Executive Order 12866, the Secretary must determine whether this regulatory action is “significant” and, therefore, subject to the requirements of the Executive order and subject to review by the Office of Management and Budget (OMB). Section 3(f) of Executive Order 12866 defines a “significant regulatory action” as an action likely to result in a rule that may—

1. have an annual effect on the economy of $100 million or more, or adversely affect a sector of the economy, productivity, competition, jobs, the environment, public health or safety, or State, local, or Tribal governments or communities in a material way (also referred to as an “economically significant” rule);
2. create serious inconsistency or otherwise interferes with an action taken or planned by another agency;
3. materially alter the budgetary impacts of entitlement grants, user fees, or loan programs or the rights and obligations of recipients thereof; or
4. raise novel legal or policy issues arising out of legal mandates, the President’s priorities, or the principles stated in the Executive order.

this final regulatory action is not a significant regulatory action subject to review by OMB under section 3(f) of Executive Order 12866.

under Executive Order 13771, for each new regulation that the Department proposes for notice and comment or otherwise promulgates that is a significant regulatory action under Executive Order 12866 and that imposes total costs greater than zero, it must identify two deregulatory actions. For Fiscal Year 2018, any new incremental costs associated with a new regulation must be fully offset by the elimination of existing costs through deregulatory actions. However, Executive Order 13771 does not apply to “transfer rules” that cause only income transfers between taxpayers and program beneficiaries, such as those regarding discretionary grant programs. The final regulations pertain to the Department’s discretionary grant programs and, therefore, Executive Order 13771 is not applicable.

we have also reviewed these regulations under Executive Order 13563, which supplements and explicitly reaffirms the principles, structures, and definitions governing regulatory review established in Executive Order 12866. To the extent permitted by law, Executive Order 13563 requires that an agency—

1. propose or adopt regulations only on a reasoned determination that their benefits justify their costs (recognizing that some benefits and costs are difficult to quantify);
2. tailor its regulations to impose the least burden on society, consistent with obtaining regulatory objectives and taking into account—among other things and to the extent practicable—the costs of cumulative regulations;
3. in choosing among alternative regulatory approaches, select those approaches that maximize net benefits (including potential economic, environmental, public health and safety, and other advantages; distributive impacts; and equity);
4. to the extent feasible, specify performance objectives, rather than the behavior or manner of compliance a regulated entity must adopt; and
5. identify and assess available alternatives to direct regulation, including economic incentives—such as user fees or marketable permits—to encourage the desired behavior, or provide information that enables the public to make choices.

Executive Order 13563 also requires an agency “to use the best available techniques to quantify anticipated present and future benefits and costs as accurately as possible.” The Office of Information and Regulatory Affairs of OMB has emphasized that these techniques may include “identifying changing future compliance costs that might result from technological innovation or anticipated behavioral changes.”

we are issuing these final regulations only on a reasoned determination that their benefits justify their costs. In choosing among alternative regulatory approaches, we selected those approaches that maximize net benefits. Based on an analysis of anticipated costs and benefits, the Department believes that these final regulations are consistent with the principles in Executive Order 13563.

We also have determined that this regulatory action does not unduly interfere with State, local, and Tribal governments in the exercise of their governmental functions.

potential costs and benefits

under Executive Order 12866, we have assessed the potential costs and benefits of this regulatory action and have determined that these regulations would not impose additional costs. We believe any additional costs imposed by these final regulations will be negligible, primarily because they reflect technical changes that do not impose additional burden. Moreover, we believe any costs will be significantly outweighed by the potential benefits of making necessary clarifications and ensuring consistency among the Education Department General Administrative Regulations and section 8101(21) of ESEA, as amended by the ESSA.

regulatory flexibility act certification

the Secretary certifies that these regulations do not have a significant economic impact on a substantial number of small entities.

accessible format: individuals with disabilities can obtain this document in an accessible format (e.g., Braille, large print, audiotape, or compact disc) on request to the program contact person listed under FOR FURTHER INFORMATION CONTACT.
PART 77—DEFINITIONS THAT APPLY TO DEPARTMENT REGULATIONS

3. The authority citation for part 77 continues to read as follows:

Authority: 20 U.S.C. 1221e–3 and 3474, unless otherwise noted.

§ 77.1 [Amended]

4. Section 77.1(c) is amended by removing the definition of “randomized controlled trial.”

[FR Doc. 2018–08965 Filed 4–26–18; 8:45 am]

BILLING CODE 4000–01–P

DEPARTMENT OF VETERANS AFFAIRS

38 CFR Part 8
RIN 2900–AQ03

Eligibility for Supplemental Service-Disabled Veterans’ Insurance

AGENCY: Department of Veterans Affairs.

ACTION: Final rule.

SUMMARY: The Department of Veterans Affairs (VA), in this final rule, amends its regulations governing the Service-Disabled Veterans’ Insurance (S–DVI) program in order to explain that a person who was granted S–DVI as of the date of death is not eligible for supplemental S–DVI because the insured’s total disability did not begin after the date of the insured’s application for insurance and while the insurance was in force under premium-paying conditions.

DATES: This rule is effective May 29, 2018.

FOR FURTHER INFORMATION CONTACT: Paul Weaver, Department of Veterans Affairs Insurance Center (310/290B), 5000 Wissahickon Avenue, Philadelphia, PA 19144, (215) 842–2000, ext. 4263 (this is not a toll-free number).

SUPPLEMENTARY INFORMATION: On August 23, 2017, VA published a proposed rule in the Federal Register (82 FR 39974). VA provided a 60-day comment period on the proposed rule, which ended on October 23, 2017. VA received comments from five individuals. The commenters stated that they believed the proposed rule would unnecessarily restrict eligibility for supplemental S–DVI; eliminate insurance coverage for veterans; and is contrary to the congressional intent of the supplemental S–DVI legislation. We address their contentions below.

A. Insurance Coverage

One commenter stated that the rule would eliminate insurance coverage for many veterans. The regulation does not eliminate insurance coverage for insured veterans or those eligible to be insured under supplemental S–DVI. Rather, the rule clarifies VA’s longstanding practice, which is dictated by 38 U.S.C. 1912(a) and 1922A(a), by explaining which veterans are ineligible for supplemental S–DVI consistent with the governing statutes. See Martin v. Shinseki, 26 Vet. App. 451 (2014). Therefore, VA will not make any changes based on this comment.

B. Eligibility for Supplemental S–DVI

Four commenters stated that the rule would restrict eligibility for supplemental S–DVI. Two of the commenters stated that the rule makes a blanket assessment that a mentally incompetent veteran is ineligible for supplemental S–DVI based on the assumption that the veteran would not have applied for the coverage. Another commenter stated that the rule discriminates against veterans who are incapable of applying for supplemental S–DVI prior to their date of death.

The rule is not based upon any assumption nor does it discriminate against certain veterans. As VA explained in the proposed rule, under 38 U.S.C. 1922A(a), a S–DVI insured is not entitled to supplemental S–DVI unless the insured qualifies for waiver of premiums under 38 U.S.C. 1912(a), and a veteran granted insurance under 38 U.S.C. 1922(b) cannot qualify for a waiver of premiums under § 1912(a) because the insured’s total disability does not begin after the date of the insured’s application for insurance and while the insurance is in force under premium-paying conditions. See 82 FR 39975. While section 1922(b) grants S–DVI posthumously, Congress did not include provisions in section 1922A to grant supplemental S–DVI to the survivors of veterans who were unable to apply for the insurance prior to death. See Martin, 26 Vet. App. at 458–49. VA will not make any changes based on these comments.

Two commenters stated that VA should revise the rule to prevent abuses rather than to eliminate eligibility for Supplemental S–DVI for all veterans granted S–DVI under section 1922(b).

Both commenters stated that the point of the Martin decision was to prevent abuse of the system. We see no reference in the court’s decision for prevention of abuse. Rather, the court’s holdings are based on the plain language of the statutes. See 26 Vet. App. 458–49. Any VA rule that is inconsistent with the statutes would be invalid. We therefore decline to make any changes to the rule on this basis.