

extending 1000 yards from Sail Rock (37°29'34" N, 122°30'02" W) excluding the waters within Pillar Point Harbor. All coordinates are North American Datum 1983. Within the Regulated Area, at least two zones will be established and marked by buoys on the day of the competition. Due to the dynamic and changing nature of the surf, the exact size and location of the zones will not be made public until the competition day. The zones will be prominently marked by at least 8 buoys, placed by the event sponsor in a pattern approved by PATCOM. In addition, the USCG will notify the public of the zone locations via broadcast notice to mariners on the day of the event.

(3) *Zone 1*. As used in this section, "Zone 1" means the competition area within the Regulated Area. Zone 1 will generally be located to the northwest of a line drawn between Sail Rock (37°29'34" N, 122°30'02" W) and Pillar Point Entrance Lighted Gong Buoy 1 (37°29'10.410" N, 122°30'21.904" W).

(4) *Zone 2*. As used in this section, "Zone 2" means the area within the Regulated Area where the Coast Guard may direct the movement of all vessels, including restricting vessels from this area. Due to weather and sea conditions, the Captain of the Port may deny access to Zone 2 and the remainder of the regulated area to all vessels other than competitors and support vessels on the day of the event. Zone 2 will generally be located to the southeast of a line drawn between Sail Rock (37°29'34" N, 122°30'02" W) and Pillar Point Entrance Lighted Gong Buoy 1 (37°29'10.410" N, 122°30'21.904" W).

(5) *Competitor*. As used in this section "competitor" means a surfer, enrolled in the Maverick's Invitational Surf Competition.

(6) *Support Vessel*. As used in this section "support vessel" means a vessel which is designated and conspicuously marked by the sponsor to provide direct support to the competitors.

(7) *Spectator Vessel*. As used in this section "spectator vessel" means any vessel or person which is not designated by the sponsor as a support vessel.

(d) *Special Local Regulations*. The following regulations apply between the hours of 6am and 6pm on the competition day.

(1) Regulated Area Restrictions:

(i) Only support vessels may be authorized by the Patrol Commander (PATCOM) to enter Zone 1 during the competition.

(ii) Entering the water in Zone 1 by any person other than the competitors is prohibited. Competitors shall enter the water in Zone 1 from authorized support vessels only.

(iii) Vessels within Zone 2 shall maneuver as directed by PATCOM. Given the changing nature of the surf in the vicinity of the competition, PATCOM may close Zone 2 to all vessels due to hazardous conditions.

(iv) Entering the water in Zone 2 by any person is prohibited.

(v) Rafting and anchoring of vessels are prohibited within the Regulated Area.

(vi) Only vessels authorized by PATCOM shall be permitted to tow other watercraft within the regulated area.

(vii) Spectator and support vessels in Zones 1 and 2 shall operate at speeds which will create minimum wake, in general, seven (7) miles per hour or less.

(viii) When hailed or signaled by PATCOM by a succession of sharp, short signals by whistle or horn, the hailed vessel must come to an immediate stop and comply with the lawful directions issued. Failure to comply with a lawful direction may result in additional operating restrictions, citation for failure to comply, or both.

(ix) During the events, vessel operators may contact the PATCOM on VHF-FM channel 16.

(2) [Reserved]

Dated: September 18, 2014.

**Michael H. Day,**

*Captain, U.S. Coast Guard. Captain of the Port San Francisco, Acting.*

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**BILLING CODE 4910-15-P**

## DEPARTMENT OF HOMELAND SECURITY

### Federal Emergency Management Agency

#### 44 CFR Part 64

[Docket ID FEMA-2014-0002; Internal Agency Docket No. FEMA-8355]

#### Suspension of Community Eligibility

**AGENCY:** Federal Emergency Management Agency, DHS.

**ACTION:** Final rule.

**SUMMARY:** This rule identifies communities where the sale of flood insurance has been authorized under the National Flood Insurance Program (NFIP) that are scheduled for suspension on the effective dates listed within this rule because of noncompliance with the floodplain management requirements of the program. If the Federal Emergency Management Agency (FEMA) receives documentation that the community has

adopted the required floodplain management measures prior to the effective suspension date given in this rule, the suspension will not occur and a notice of this will be provided by publication in the **Federal Register** on a subsequent date. Also, information identifying the current participation status of a community can be obtained from FEMA's Community Status Book (CSB). The CSB is available at <http://www.fema.gov/fema/csb.shtm>.

**DATES: Effective Dates:** The effective date of each community's scheduled suspension is the third date ("Susp.") listed in the third column of the following tables.

**FOR FURTHER INFORMATION CONTACT:** If you want to determine whether a particular community was suspended on the suspension date or for further information, contact David Stearrett, Federal Insurance and Mitigation Administration, Federal Emergency Management Agency, 500 C Street SW., Washington, DC 20472, (202) 646-2953.

**SUPPLEMENTARY INFORMATION:** The NFIP enables property owners to purchase Federal flood insurance that is not otherwise generally available from private insurers. In return, communities agree to adopt and administer local floodplain management measures aimed at protecting lives and new construction from future flooding. Section 1315 of the National Flood Insurance Act of 1968, as amended, 42 U.S.C. 4022, prohibits the sale of NFIP flood insurance unless an appropriate public body adopts adequate floodplain management measures with effective enforcement measures. The communities listed in this document no longer meet that statutory requirement for compliance with program regulations, 44 CFR Part 59. Accordingly, the communities will be suspended on the effective date in the third column. As of that date, flood insurance will no longer be available in the community. We recognize that some of these communities may adopt and submit the required documentation of legally enforceable floodplain management measures after this rule is published but prior to the actual suspension date. These communities will not be suspended and will continue to be eligible for the sale of NFIP flood insurance. A notice withdrawing the suspension of such communities will be published in the **Federal Register**.

In addition, FEMA publishes a Flood Insurance Rate Map (FIRM) that identifies the Special Flood Hazard Areas (SFHAs) in these communities. The date of the FIRM, if one has been published, is indicated in the fourth

column of the table. No direct Federal financial assistance (except assistance pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act not in connection with a flood) may be provided for construction or acquisition of buildings in identified SFHAs for communities not participating in the NFIP and identified for more than a year on FEMA's initial FIRM for the community as having flood-prone areas (section 202(a) of the Flood Disaster Protection Act of 1973, 42 U.S.C. 4106(a), as amended). This prohibition against certain types of Federal assistance becomes effective for the communities listed on the date shown in the last column. The Administrator finds that notice and public comment procedures under 5 U.S.C. 553(b), are impracticable and unnecessary because communities listed in this final rule have been adequately notified.

Each community receives 6-month, 90-day, and 30-day notification letters addressed to the Chief Executive Officer stating that the community will be suspended unless the required floodplain management measures are met prior to the effective suspension

date. Since these notifications were made, this final rule may take effect within less than 30 days.

*National Environmental Policy Act.* This rule is categorically excluded from the requirements of 44 CFR Part 10, Environmental Considerations. No environmental impact assessment has been prepared.

*Regulatory Flexibility Act.* The Administrator has determined that this rule is exempt from the requirements of the Regulatory Flexibility Act because the National Flood Insurance Act of 1968, as amended, Section 1315, 42 U.S.C. 4022, prohibits flood insurance coverage unless an appropriate public body adopts adequate floodplain management measures with effective enforcement measures. The communities listed no longer comply with the statutory requirements, and after the effective date, flood insurance will no longer be available in the communities unless remedial action takes place.

*Regulatory Classification.* This final rule is not a significant regulatory action under the criteria of section 3(f) of Executive Order 12866 of September 30, 1993, Regulatory Planning and Review, 58 FR 51735.

*Executive Order 13132, Federalism.* This rule involves no policies that have federalism implications under Executive Order 13132.

*Executive Order 12988, Civil Justice Reform.* This rule meets the applicable standards of Executive Order 12988.

*Paperwork Reduction Act.* This rule does not involve any collection of information for purposes of the Paperwork Reduction Act, 44 U.S.C. 3501 *et seq.*

**List of Subjects in 44 CFR Part 64**

Flood insurance, Floodplains.

Accordingly, 44 CFR part 64 is amended as follows:

**PART 64—[AMENDED]**

■ 1. The authority citation for part 64 continues to read as follows:

**Authority:** 42 U.S.C. 4001 *et seq.*; Reorganization Plan No. 3 of 1978, 3 CFR, 1978 Comp.; p. 329; E.O. 12127, 44 FR 19367, 3 CFR, 1979 Comp.; p. 376.

**§ 64.6 [Amended]**

■ 2. The tables published under the authority of § 64.6 are amended as follows:

State and location	Community No.	Effective date authorization/cancellation of sale of flood insurance in community	Current effective map date	Date certain Federal assistance no longer available in SFHAs
<b>Region III</b>				
Maryland:				
Calvert County, Unincorporated Areas	240011	July 5, 1973, Emerg; September 28, 1984, Reg; November 19, 2014, Susp.	November 19, 2014.	November 19, 2014
Chesapeake Beach, Town of, Calvert County.	240100	September 15, 1975, Emerg; November 1, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
Leonardtown, Town of, Saint Mary's County.	240065	April 14, 1975, Emerg; September 28, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
North Beach, Town of, Calvert County	240012	August 30, 1974, Emerg; September 28, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
Saint Mary's County, Unincorporated Areas.	240064	April 28, 1975, Emerg; February 19, 1987, Reg; November 19, 2014, Susp.	.....do .....	Do.
Pennsylvania:				
Ashland, Borough of, Schuylkill County	420765	August 20, 1974, Emerg; August 1, 1990, Reg; November 19, 2014, Susp.	.....do .....	Do.
Auburn, Borough of, Schuylkill County	420766	July 29, 1975, Emerg; May 17, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Barry, Township of, Schuylkill County ...	421997	August 5, 1975, Emerg; May 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Blythe, Township of, Schuylkill County	420767	March 30, 1973, Emerg; June 15, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
Branch, Township of, Schuylkill County	421998	December 2, 1975, Emerg; June 4, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.
Butler, Township of, Schuylkill County ..	421999	September 15, 1975, Emerg; November 16, 1990, Reg; November 19, 2014, Susp.	.....do .....	Do.
Cass, Township of, Schuylkill County ...	422000	December 8, 1975, Emerg; May 17, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Cressona, Borough of, Schuylkill County.	420769	May 23, 1973, Emerg; August 1, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
Deer Lake, Borough of, Schuylkill County.	422640	January 22, 1976, Emerg; February 2, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Delano, Township of, Schuylkill County	422001	April 30, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.

State and location	Community No.	Effective date authorization/cancellation of sale of flood insurance in community	Current effective map date	Date certain Federal assistance no longer available in SFHAs
East Brunswick, Township of, Schuylkill County.	422002	April 9, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
East Norwegian, Township of, Schuylkill County.	422003	August 7, 1975, Emerg; August 3, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
East Union, Township of, Schuylkill County.	422004	April 21, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	Do. ....	Do.
Eldred, Township of, Schuylkill County	422005	August 5, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Foster, Township of, Schuylkill County	422006	April 21, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Frackville, Borough of, Schuylkill County.	420771	July 9, 1975, Emerg; May 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Gilberton, Borough of, Schuylkill County	421007	August 18, 1972, Emerg; May 2, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
Girardville, Borough of, Schuylkill County.	420772	April 29, 1975, Emerg; February 2, 1990, Reg; November 19, 2014, Susp.	.....do .....	Do.
Gordon, Borough of, Schuylkill County	420773	September 6, 1974, Emerg; November 15, 1978, Reg; November 19, 2014, Susp.	.....do .....	Do.
Hegins, Township of, Schuylkill County	422008	July 15, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Hubley, Township of, Schuylkill County	422009	October 15, 1975, Emerg; May 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Kline, Township of, Schuylkill County ...	422010	December 26, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Landingville, Borough of, Schuylkill County.	420774	June 28, 1973, Emerg; August 15, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
Mahanoy, Township of, Schuylkill County.	422011	August 20, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
McAdoo, Borough of, Schuylkill County	420776	June 6, 1973, Emerg; April 17, 1978, Reg; November 19, 2014, Susp.	.....do .....	Do.
Mechanicsville, Borough of, Schuylkill County.	421994	May 12, 1975, Emerg; May 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Middleport, Borough of, Schuylkill County.	420777	September 27, 1974, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Minersville, Borough of, Schuylkill County.	420778	April 4, 1974, Emerg; March 2, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Mount Carbon, Borough of, Schuylkill County.	421995	August 28, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
New Castle, Township of, Schuylkill County.	422012	December 3, 1979, Emerg; August 13, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.
New Philadelphia, Borough of, Schuylkill County.	420779	May 25, 1973, Emerg; August 15, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
New Ringgold, Borough of, Schuylkill County.	421996	August 22, 1975, Emerg; November 15, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
North Manheim, Township of, Schuylkill County.	422013	September 29, 1975, Emerg; November 15, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
North Union, Township of, Schuylkill County.	422014	July 11, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Norwegian, Township of, Schuylkill County.	422015	April 21, 1975, Emerg; July 9, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.
Orwigsburg, Borough of, Schuylkill County.	421204	May 15, 1974, Emerg; March 2, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Palo Alto, Borough of, Schuylkill County	420780	December 13, 1974, Emerg; August 3, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
Pine Grove, Borough of, Schuylkill County.	420781	April 17, 1973, Emerg; December 4, 1979, Reg; November 19, 2014, Susp.	.....do .....	Do.
Pine Grove, Township of, Schuylkill County.	420782	June 14, 1973, Emerg; April 16, 1990, Reg; November 19, 2014, Susp.	.....do .....	Do.
Port Carbon, Borough of, Schuylkill County.	420783	September 15, 1972, Emerg; January 19, 1978, Reg; November 19, 2014, Susp.	.....do .....	Do.
Port Clinton, Borough of, Schuylkill County.	420784	December 15, 1972, Emerg; February 1, 1980, Reg; November 19, 2014, Susp.	.....do .....	Do.
Porter, Township of, Schuylkill County	422016	August 18, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Pottsville, City of, Schuylkill County .....	420785	June 28, 1973, Emerg; July 5, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
Reilly, Township of, Schuylkill County ..	422017	April 7, 1975, Emerg; May 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Ringtown, Borough of, Schuylkill County.	422505	May 27, 1975, Emerg; June 25, 1976, Reg; November 19, 2014, Susp.	.....do .....	Do.

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Rush, Township of, Schuylkill County ...	422018	April 21, 1975, Emerg; January 7, 1983, Reg; November 19, 2014, Susp.	.....do .....	Do.
Ryan, Township of, Schuylkill County ...	422019	April 7, 1975, Emerg; April 1, 1983, Reg; November 19, 2014, Susp.	.....do .....	Do.
Schuylkill, Township of, Schuylkill County.	422020	May 27, 1975, Emerg; March 11, 1983, Reg; November 19, 2014, Susp.	.....do .....	Do.
Shenandoah, Borough of, Schuylkill County.	420788	May 16, 1973, Emerg; May 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
South Manheim, Township of, Schuylkill County.	422022	August 6, 1975, Emerg; May 4, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Saint Clair, Borough of, Schuylkill County.	420786	November 24, 1972, Emerg; March 15, 1977, Reg; November 19, 2014, Susp.	.....do .....	Do.
Tamaqua, Borough of, Schuylkill County.	425389	January 29, 1971, Emerg; December 3, 1971, Reg; November 19, 2014, Susp.	.....do .....	Do.
Tower City, Borough of, Schuylkill County.	420790	April 29, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Tremont, Township of, Schuylkill County.	422023	March 19, 1975, Emerg; September 5, 1979, Reg; November 19, 2014, Susp.	.....do .....	Do.
Union, Township of, Schuylkill County ..	422024	July 24, 1975, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
Walker, Township of, Schuylkill County	422026	March 19, 1975, Emerg; December 5, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
Washington, Township of, Schuylkill County.	422506	April 4, 1979, Emerg; February 2, 1990, Reg; November 19, 2014, Susp.	.....do .....	Do.
Wayne, Township of, Schuylkill County	422027	November 13, 1979, Emerg; September 1, 1986, Reg; November 19, 2014, Susp.	.....do .....	Do.
West Brunswick, Township of, Schuylkill County.	422028	August 1, 1979, Emerg; July 17, 1989, Reg; November 19, 2014, Susp.	.....do .....	Do.
West Mahanoy, Township of, Schuylkill County.	420792	May 16, 1973, Emerg; April 1, 1983, Reg; November 19, 2014, Susp.	.....do .....	Do.
West Penn, Township of, Schuylkill County.	422029	April 3, 1979, Emerg; February 2, 1990, Reg; November 19, 2014, Susp.	.....do .....	Do.
Virginia:				
Gloucester County, Unincorporated Areas.	510071	March 25, 1974, Emerg; August 4, 1987, Reg; November 19, 2014, Susp.	.....do .....	Do.
<b>Region V</b>				
Indiana:				
Brownstown, Town of, Jackson County	180317	January 29, 1976, Emerg; January 3, 1985, Reg; November 19, 2014, Susp.	.....do .....	Do.
Carmel, City of, Hamilton County .....	180081	August 7, 1975, Emerg; May 19, 1981, Reg; November 19, 2014, Susp.	.....do .....	Do.
Cicero, Town of, Hamilton County .....	180320	March 24, 1975, Emerg; January 2, 1980, Reg; November 19, 2014, Susp.	.....do .....	Do.
Crothersville, Town of, Jackson County	180378	September 23, 1976, Emerg; January 3, 1985, Reg; November 19, 2014, Susp.	.....do .....	Do.
Hamilton County, Unincorporated Areas	180080	December 15, 1988, Emerg; December 16, 1988, Reg; November 19, 2014, Susp.	.....do .....	Do.
Jackson County, Unincorporated Areas	180405	December 13, 1974, Emerg; January 5, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
Medora, Town of, Jackson County .....	180098	May 11, 1976, Emerg; January 5, 1984, Reg; November 19, 2014, Susp.	.....do .....	Do.
Noblesville, City of, Hamilton County ....	180082	June 12, 1975, Emerg; March 2, 1981, Reg; November 19, 2014, Susp.	.....do .....	Do.
Seymour, City of, Jackson County .....	180099	April 3, 1975, Emerg; November 2, 1983, Reg; November 19, 2014, Susp.	.....do .....	Do.
Sheridan, Town of, Hamilton County ....	180516	N/A, Emerg; June 1, 2004, Reg; November 19, 2014, Susp.	.....do .....	Do.
Westfield, City of, Hamilton County .....	180083	August 15, 1975, Emerg; March 16, 1981, Reg; November 19, 2014, Susp.	.....do .....	Do.
Minnesota:				
Albert Lea, City of, Freeborn County .....	270135	October 17, 1974, Emerg; May 3, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.
Emmons, City of, Freeborn County .....	270657	March 25, 1977, Emerg; May 3, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.
Freeborn County, Unincorporated Areas	270134	April 16, 1974, Emerg; May 3, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.
Glenville, City of, Freeborn County .....	270137	May 2, 1974, Emerg; May 3, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.

State and location	Community No.	Effective date authorization/cancellation of sale of flood insurance in community	Current effective map date	Date certain Federal assistance no longer available in SFHAs
Twin Lakes, City of, Freeborn County ..	270139	September 22, 1977, Emerg; May 3, 1982, Reg; November 19, 2014, Susp.	.....do .....	Do.

\* do = Ditto.  
Code for reading third column: Emerg.—Emergency; Reg.—Regular; Susp.—Suspension.

Dated: September 29, 2014.

**David L. Miller,**

Associate Administrator, Federal Insurance and Mitigation Administration, Department of Homeland Security, Federal Emergency Management Agency.

[FR Doc. 2014-24417 Filed 10-14-14; 8:45 am]

**BILLING CODE 9110-12-P**

**LEGAL SERVICES CORPORATION**

**45 CFR Part 1614**

**Private Attorney Involvement**

**AGENCY:** Legal Services Corporation.

**ACTION:** Final rule.

**SUMMARY:** This final rule updates the Legal Services Corporation (LSC or Corporation) regulation on private attorney involvement (PAI) in the delivery of legal services to eligible clients.

**DATES:** The rule will be effective November 14, 2014.

**FOR FURTHER INFORMATION CONTACT:** Stefanie K. Davis, Assistant General Counsel, Legal Services Corporation, 3333 K Street NW., Washington, DC 20007, (202) 295-1563 (phone), (202) 337-6519 (fax), [sdavis@lsc.gov](mailto:sdavis@lsc.gov).

**SUPPLEMENTARY INFORMATION:**

**I. Private Attorney Involvement**

In 1981, LSC issued the first instruction (“Instruction”) implementing the Corporation’s policy that LSC funding recipients dedicate a percentage of their basic field grants to involving private attorneys in the delivery of legal services to eligible clients. 46 FR 61017, 61018, Dec. 14, 1981. The goal of the policy was to ensure that recipients would provide private attorneys with opportunities to give legal assistance to eligible clients “in the most effective and economical manner and consistent with the purposes and requirements of the Legal Services Corporation Act.” *Id.* at 61017. The Instruction gave recipients guidance on the types of opportunities that they could consider, such as engaging private attorneys in the direct representation of eligible clients or in providing community legal education.

*Id.* at 61018. Recipients were directed to consider a number of factors in deciding which activities to pursue, including the legal needs of eligible clients, the recipient’s priorities, the most effective and economical means of providing legal assistance, linguistic and cultural barriers to effective advocacy, conflicts of interest between private attorneys and eligible clients, and the substantive expertise of the private attorneys participating in the recipients’ projects. *Id.*

LSC published the first PAI rule in 1984. 49 FR 21328, May 21, 1984. The new regulation adopted the policy and procedures established by the Instruction in large part. The rule adopted an amount equivalent to 12.5% of a recipient’s basic field grant as the amount recipients were to spend on PAI activities. *Id.* The rule also adopted the factors that recipients were to consider in determining which activities to pursue and the procedures by which recipients were to establish their PAI plans. *Id.* at 21328–29. Finally, the rule incorporated the Instruction’s prohibition on using revolving litigation funds as a method of engaging private attorneys. *Id.* at 21329.

Over the course of the next two years, LSC amended the PAI rule in several material respects. In recognition of LSC’s belief that “the essence of PAI is the direct delivery of legal services to the poor by private attorneys,” LSC introduced a provision requiring recipients to meet at least part of their PAI requirement by engaging private attorneys to provide legal assistance directly to eligible clients. 50 FR 48586, 48588, Nov. 26, 1985. At the same time, LSC introduced rules governing joint ventures, waivers, and sanctions for failure to comply with the PAI requirement, in addition to establishing simplified audit rules. *Id.* at 48587–89. The following year, LSC made two substantive changes to the rule. First, LSC included a definition for the term *private attorney*, which the Corporation defined as “an attorney who is not a staff attorney as defined in § 1600.1 of these regulations.” 51 FR 21558, June 13, 1986. Second, LSC promulgated the “blackout provision,” which prohibited

recipients from counting toward their PAI requirement payments made to individuals who had been staff attorneys within the preceding two years. *Id.* at 21558–59.

LSC last amended part 1614 in 2013 as part of the final rule revising LSC’s enforcement procedures. 79 FR 10085, Feb. 13, 2013. The only effect of the 2013 amendments was to harmonize part 1614 with the enforcement rules by eliminating references to obsolete rules and replacing them with references to the new rules. *Id.* at 10092.

**II. The Pro Bono Task Force**

On March 31, 2011, the LSC Board of Directors (Board) approved a resolution establishing the Pro Bono Task Force. Resolution 2011–009, “Establishing a Pro Bono Task Force and Conferring Upon the Chairman of the Board Authority to Appoint Its Members,” Mar. 31, 2011, <http://www.lsc.gov/board-directors/resolutions/resolutions-2011>. The purpose of the Task Force was to “identify and recommend to the Board new and innovative ways in which to promote and enhance pro bono initiatives throughout the country[.]” *Id.* The Chairman of the Board appointed to the Task Force individuals representing legal services providers, organized pro bono programs, the judiciary, law firms, government attorneys, law schools, bar leadership, corporate general counsels, and technology providers.

The Task Force focused its efforts on identifying ways to increase the supply of lawyers available to provide pro bono legal services while also engaging attorneys to reduce the demand for legal services. Legal Services Corporation, *Report of the Pro Bono Task Force* at 2, October 2012, available at <http://lri.lsc.gov/legal-representation/private-attorney-involvement/resources>. Members considered strategies for expanding outreach to private attorneys and opportunities for private attorneys to represent individual clients in areas of interest to the attorneys. In addition, the Task Force explored strategies, such as appellate advocacy projects or collaborations with special interest groups, to help private attorneys address systemic problems as a way to decrease the need for legal services on a larger