(2) Create serious inconsistency or otherwise interfere with an action taken or planned by another agency;
(3) Materially alter the budgetary impacts of entitlement grants, user fees, or loan programs or the rights and obligations of recipients thereof; or
(4) Raise novel legal or policy issues arising out of legal mandates, the President’s priorities, or the principles stated in the Executive order.

This final regulatory action is not a significant regulatory action subject to review by OMB under section 3(f) of Executive Order 12866.

We have also reviewed this final regulatory action under Executive Order 13563, which supplements and explicitly reaffirms the principles, structures, and definitions governing regulatory review established in Executive Order 12866. To the extent permitted by law, Executive Order 13563 requires that an agency—

(1) Propose or adopt regulations only upon a reasoned determination that their benefits outweigh their costs (recognizing that some benefits and costs are difficult to quantify);
(2) Tailor its regulations to impose the least burden on society, consistent with obtaining regulatory objectives and taking into account—among other things and to the extent practicable—the costs of cumulative regulations;
(3) In choosing among alternative regulatory approaches, select those approaches that maximize net benefits (including potential economic, environmental, public health and safety, and other advantages; distributive impacts; and equity); and
(4) To the extent feasible, specify performance objectives, rather than the behavior or manner of compliance a regulated entity must adopt; and
(5) Identify and assess available alternatives to direct regulation, including economic incentives—such as user fees or marketable permits—to encourage the desired behavior, or provide information that enables the public to make choices.

Executive Order 13563 also requires an agency “to use the best available techniques to quantify anticipated present and future benefits and costs as accurately as possible.” The Office of Information and Regulatory Affairs of OMB has emphasized that these techniques may include “identifying changing future compliance costs that might result from technological innovation or anticipated behavioral changes.”

We are issuing this final priority only on a reasoned determination that its benefits justify its costs. In choosing among alternative regulatory approaches, we selected those approaches that maximize net benefits. Based on the analysis that follows, the Department believes that this regulatory action is consistent with the principles in Executive Order 13563.

We have also determined that this regulatory action does not unduly interfere with State, local, and tribal governments in the exercise of their governmental functions.

In accordance with both Executive orders, the Department has assessed the potential costs and benefits, both quantitative and qualitative, of this regulatory action. The potential costs are those resulting from statutory requirements and those we have determined as necessary for administering the Department’s programs and activities.

An IDEA Data Management Center funded under the priority established by this regulatory action will assist States in complying with Federal laws and regulations. Without this regulatory action, their burden of improving State capacity to collect, report, and analyze IDEA data would fall solely on the responsible State and local entities.

Intergovernmental Review: This program is subject to Executive Order 12372 and the regulations in 34 CFR part 79. One of the objectives of the Executive order is to foster an intergovernmental partnership and a strengthened federalism. The Executive order relies on processes developed by State and local governments for coordination and review of proposed Federal financial assistance.

This program provides early notification of our specific plans and actions for this program.

Accessible Format: Individuals with disabilities can obtain this document in an accessible format (e.g., braille, large print, audiotape, or compact disc) on request to the contact person listed under FOR FURTHER INFORMATION CONTACT.

Electronic Access to This Document: The official version of this document is the document published in the Federal Register. Free Internet access to the official edition of the Federal Register and the Code of Federal Regulations is available via the Federal Digital System at: www.gpo.gov/fdsys. At this site you can view this document, as well as all other documents of this Department published in the Federal Register, in text or Adobe Portable Document Format (PDF). To use PDF you must have Adobe Acrobat Reader, which is available free at the site.

You may access documents of the Department published in the Federal Register by using the article search feature at: www.federalregister.gov. Specifically, through the advanced search feature at this site, you can limit your search to documents published by the Department.

Dated: July 31, 2014.

Michael K. Yudin,
Acting Assistant Secretary for Special Education and Rehabilitative Services.

[FR Doc. 2014–18481 Filed 8–4–14; 8:45 am]
BILLING CODE 4000–01–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Parts 52 and 81


AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency (EPA) is approving the State of Delaware’s requests to redesignate to attainment the Delaware portion of the Philadelphia-Wilmington, PA–NJ–DE nonattainment area (hereafter “the Philadelphia Area” or “the Area”) for both the 1997 annual and the 2006 24-hour fine particulate matter (PM$_{2.5}$) National Ambient Air Quality Standards (NAAQS or standards). EPA is also approving as revisions to the Delaware State Implementation Plan (SIP), the associated maintenance plans to show maintenance of the 1997 annual and the 2006 24-hour fine PM$_{2.5}$ NAAQS through 2025 for the Delaware portion of the Area. EPA is also proposing to approve the motor vehicle emissions budgets (MVEBs) included in Delaware’s maintenance plans for the Delaware portion of the Area for both the 1997 annual and 2006 24-hour PM$_{2.5}$ standards. EPA is also determining that the Delaware portion of the Philadelphia Area continues to attain both the 1997 annual and the 2006 24-hour PM$_{2.5}$ NAAQS. In addition, EPA is approving the 2007 emissions inventory for the Delaware portion of the Area for
the 2006 24-hour PM$_{2.5}$ NAAQS. These actions are being taken under the Clean Air Act (CAA).

**DATES:** This final rule is effective on September 4, 2014.

**ADDRESSES:** EPA has established a docket for this action under Docket ID Number EPA–R03–OAR–2014–0022. All documents in the docket are listed in the www.regulations.gov Web site. Although listed in the electronic docket, some information is not publicly available, i.e., confidential business information (CBI) or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the Internet and will be publicly available only in hard copy form. Publicly available docket materials are available either electronically through www.regulations.gov or in hard copy for public inspection during normal business hours at the Air Protection Division, U.S. Environmental Protection Agency, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103.

Copies of the State submittal are available at the Delaware Department of Natural Resources and Environmental Control, 89 Kings Highway, P.O. Box 1401, Dover, Delaware 19903.

**FOR FURTHER INFORMATION CONTACT:** Maria A. Pino, (215) 814–2181, or by email at pino.maria@epa.gov.

**SUPPLEMENTARY INFORMATION:**

I. Background

On December 12, 2012, the Delaware Department of Natural Resources and Environmental Control (DNREC) formally submitted two separate requests to redesignate the Delaware portion of the Philadelphia Area from nonattainment to attainment for the 1997 annual and the 2006 24-hour PM$_{2.5}$ NAAQS, respectively. With the redesignation requests, DNREC submitted maintenance plans as SIP revisions to ensure continued attainment of the standards throughout the Delaware portion of the Area over the next 10 years. Each maintenance plan contains MVEBs for the Delaware portion of the Area for transportation conformity purposes. The December 12, 2012 submittal for the 2006 24-hour PM$_{2.5}$ NAAQS also includes a 2007 comprehensive emissions inventory to meet the requirement of section 172(c)(3) of the CAA for the 2006 24-hour PM$_{2.5}$ NAAQS.

On April 11, 2014 (79 FR 20139), EPA published a notice of proposed rulemaking (NPR) for the State of Delaware. The NPR proposes approval of Delaware’s redesignation requests for the Delaware portion of the Philadelphia Area for the 1997 annual and 2006 24-hour PM$_{2.5}$ NAAQS. EPA also proposed approval of the associated maintenance plans as SIP revisions for the 1997 annual and 2006 24-hour PM$_{2.5}$ standards, and the MVEBs included in Delaware’s maintenance plans for the Delaware portion of the Area for both the 1997 annual and 2006 24-hour PM$_{2.5}$ standards. In addition, EPA proposed approval of the 2007 emissions inventory for the Delaware portion of the Area for the 2006 24-hour PM$_{2.5}$ NAAQS. Finally, EPA proposed that the Philadelphia Area continues to attain both the 1997 annual and the 2006 24-hour PM$_{2.5}$ NAAQS.

In the April 11, 2014 NPR, EPA addressed the effects of two decisions of the United States Court of Appeals for the District of Columbia Circuit (D.C. Circuit Court): The D.C. Circuit Court’s January 4, 2013 decision to remand to EPA two final rules implementing the 1997 annual PM$_{2.5}$ standard and the D.C. Circuit Court’s August 21, 2012 decision to vacate and remand to EPA the Cross-State Air Pollution Control Rule (CSAPR). However, subsequent to publication of the NPR, United States Supreme Court reversed the D.C. Circuit decision vacating and remanding CSAPR in EPA v. EME Homer City Generation, L.P., 734 S.Ct. 1584 (2014).

EPA has considered the recent decision from the U.S. Supreme Court regarding CSAPR, and has concluded that the decision does not alter the Agency’s decision to redesignate the Delaware portion of the Philadelphia Area to attainment for the 1997 annual and 2006 24-hour PM$_{2.5}$ NAAQS. EPA promulgated CSAPR (76 FR 48208, August 8, 2011) to replace the Clean Air Interstate Rule (CAIR), which has been in place since 2005. See 76 FR 59517. The rules require significant reductions in emissions of sulfur dioxide (SO$_2$) and oxides of nitrogen (NO$_x$) from electric generating units (EGUs) to limit the interstate transport of these pollutants and the ozone and fine particulate matter they form in the atmosphere. The D.C. Circuit Court initially vacated CAIR, North Carolina v. EPA, 531 F.3d 896 (D.C. Cir. 2008), but ultimately remanded the rule to EPA without vacatur to preserve the environmental benefits provided by CAIR, North Carolina v. EPA, 550 F.3d 1176, 1178 (D.C. Cir. 2008). After staying implementation of CSAPR on December 20, 2011 and instructing EPA to continue to implement CAIR in the interim, on August 21, 2012, the D.C. Circuit Court issued a decision to vacate CSAPR, with further instruction to continue administering CAIR “pending the promulgation of a valid replacement.”

As stated in the April 11, 2014 NPR, Delaware does not rely on either CAIR or CSAPR for emission reductions that contributed to the Delaware portion of the Philadelphia Area’s attainment of the 1997 and 2006 PM$_{2.5}$ NAAQS, nor does the State rely on either of the rules in its maintenance plans. However, because CAIR was promulgated in 2005 and incentivized sources and states to begin achieving early emission reductions, the air quality data examined by EPA in issuing the final determinations of attainment for the Philadelphia Area for the 1997 and 2006 PM$_{2.5}$ NAAQS (77 FR 28782, May 16, 2012 and 78 FR 882, January 7, 2013) and the air quality data from the area since 2005 necessarily reflect reductions in emissions from upwind sources as a result of CAIR.

Nonetheless, in this case, EPA believes that it is appropriate to redesignate the Delaware portion of the Philadelphia Area. As stated in the April 11, 2014 NPR, modeling conducted by EPA during the CSAPR rulemaking process, which used a baseline emissions scenario that “backed out” the effects of CAIR, see 76 FR at 48223, projected that the counties in the Philadelphia Area would have PM$_{2.5}$ levels below the 1997 annual and 2006 24-hour PM$_{2.5}$ NAAQS in both 2012 and 2014 without taking into account emissions reductions from CAIR or CSAPR. See “Air Quality Modeling Final Rule Technical Support Document,” Appendix B, pages B–57, B–51, B–57, B–58, B–66, B–80, B–86. This modeling is available in the docket for this rulemaking action. In addition, the 2010–2012 quality-assured, quality-controlled, and certified monitoring data for the Philadelphia Area confirms that 2012 PM$_{2.5}$ annual design values for each monitoring site in the Area remained well below the 1997 annual and 2006 24-hour PM$_{2.5}$ NAAQS, and thus the entire Area continued to attain the standard in 2012. As stated in the NPR, 2010–2012 annual and 24-hour design values for the Philadelphia Area are 13.1 micrograms per cubic meter (µg/m$^3$) and 31 µg/m$^3$, respectively and preliminary 2011–2013 annual and 24-hour design values of 12.3 µg/m$^3$ and 28 µg/m$^3$, respectively. In addition, as stated in the April 11, 2014 NPR, emissions of SO$_2$ and NO$_x$, the two pollutants targeted by CAIR and CSAPR, have decreased greatly since the Philadelphia Area was designated as nonattainment for the 1997 and 2006 PM$_{2.5}$ NAAQS, and reductions are projected to continue throughout the maintenance period. Between 2002 and
proposing to approve the associated maintenance plans for the Delaware portion of the Area as a revision to the Delaware SIP for the 1997 annual and 2006 24-hour PM_{2.5} standards because they meet the requirements of CAA section 175A for both standards. For transportation conformity purposes, EPA is also proposing to approve MVEBs for both the 1997 annual and 2006 24-hour PM_{2.5} standards. Final approval of the redesignation requests would change the official designations of the Delaware portion of the Philadelphia Area for the 1997 annual and the 2006 24-hour PM_{2.5} NAAQS, respectively, found at 40 CFR part 81, from nonattainment to attainment, and would incorporate into the Delaware SIP the associated maintenance plans ensuring continued attainment of the 1997 annual and 2006 24-hour PM_{2.5} NAAQS in the Delaware portion of the Area for the next 10 years, until 2025.

III. Statutory and Executive Order Reviews

A. General Requirements

Under the CAA, redesignation of an area to attainment and the accompanying approval of the maintenance plan under CAA section 107(d)(3)(E) are actions that affect the status of geographical area and do not impose any additional regulatory requirements on sources beyond those required by state law. A redesignation to attainment does not in and of itself impose any new requirements, but rather results in the application of requirements contained in the CAA for areas that have been redesignated to attainment. Moreover, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA’s role is to approve state choices, provided that they meet the criteria of the CAA. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

• Is not a “significant regulatory action” subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
• does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 et seq.);
• is not a “significant regulatory action” subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
• does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
• does not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
• is not an economically significant regulatory action based on health and safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
• is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
• is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA; and
• does not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, this rule does not have tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), because the SIP is not approved to apply in Indian country located in the state, and EPA notes that it will not impose substantial direct costs on tribal governments or preempt tribal law.

B. Submission to Congress and the Comptroller General

The Congressional Review Act, 5 U.S.C. 801 et seq., as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the Federal Register. A major rule cannot take effect until 60 days after it is published in the Federal Register. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

C. Petitions for Judicial Review

Under section 307(b)(1) of the CAA, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate jurisdiction.
circuit by October 6, 2014. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action, in which EPA is approving of the redesignation requests and maintenance plans for the Delaware portion of the Philadelphia Area for the 1997 annual and 2006 24-hour PM$_{2.5}$, NAAQS, MVEBs included in Delaware’s maintenance plans for the Delaware portion of the Area for both the 1997 annual and 2006 24-hour PM$_{2.5}$, NAAQS, and the 2007 comprehensive emissions inventory for the 2006 24-hour PM$_{2.5}$, NAAQS, may not be challenged later in proceedings to enforce its requirements. [See section 307(b)(2).]

**List of Subjects**

40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Nitrogen oxides, Particulate matter, Reporting and recordkeeping requirements, Sulfur oxides, Volatile organic compounds.

40 CFR Part 81

Air pollution control, National parks, Wilderness areas.

Dated: July 11, 2014.

W.C. Early,

Acting Regional Administrator, Region III.

PROMULGATION OF IMPLEMENTATION PLANS

1. The authority citation for part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 et seq.

**Subpart I—Delaware**

2. In §52.420, the table in paragraph (e) is amended by adding entries for the 1997 Annual and the 2006 24-Hour PM$_{2.5}$ Maintenance Plans for the Delaware Portion of the Philadelphia-Wilmington, PA–NJ–DE Area (New Castle County) at the end of the table to read as follows:

<table>
<thead>
<tr>
<th>Name of non-regulatory SIP revision</th>
<th>Applicable geographic area</th>
<th>State submittal date</th>
<th>EPA approval date</th>
<th>Additional explanation</th>
</tr>
</thead>
</table>

3. Section 52.423 is amended by revising the section heading and by adding paragraph (d) to read as follows:

**§52.423 Base year emissions inventory.**

* * * * *

(d) EPA approves as a revision to the Delaware State Implementation Plan the comprehensive emissions inventory for the Delaware portion of the Philadelphia-Wilmington, PA–NJ–DE 2006 24-hour fine particulate matter (PM$_{2.5}$) nonattainment area submitted by the Delaware Department of Natural Resources and Environmental Control on December 12, 2012. The 2007 year emissions inventory includes emissions estimates that cover the general source categories of point sources, non-road mobile sources, area sources, on-road mobile sources, and biogenic sources for New Castle County, Delaware. The pollutants that comprise the inventory are nitrogen oxides (NO$_x$), volatile organic compounds (VOCs), PM$_{2.5}$, ammonia (NH$_3$), and sulfur dioxide (SO$_2$).

4. Section 52.427 is amended by adding paragraphs (d) and (e) to read as follows:

**§52.427 Control strategy: Particular matter.**

* * * * *

(d) EPA approves the maintenance plan for the Delaware portion of the Philadelphia-Wilmington, PA–NJ–DE PM$_{2.5}$ Nonattainment Area (New Castle County) for the 1997 annual fine particulate matter (PM$_{2.5}$) national ambient air quality standard (NAAQS) submitted by the Secretary of the Delaware Department of Natural Resources and Environmental Control on December 12, 2012. The maintenance plans include motor vehicle emission budgets in tons per year (tpy) used for transportation conformity purposes for New Castle County, Delaware.

**NEW CASTLE COUNTY MOTOR VEHICLE EMISSIONS BUDGETS FOR THE 1997 ANNUAL PM$_{2.5}$ NAAQS**

<table>
<thead>
<tr>
<th>Type of control strategy SIP</th>
<th>Year</th>
<th>NO$_x$</th>
<th>PM$_{2.5}$</th>
<th>Effective date of SIP approval</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>2025 Final Budget</td>
<td>6,273</td>
<td>199</td>
<td></td>
</tr>
</tbody>
</table>
(e) EPA approves the maintenance plan for the Delaware portion of the Philadelphia-Wilmington, PA–NJ–DE PM$_{2.5}$ Nonattainment Area (New Castle County) for the 2006 24-hour fine particulate matter (PM$_{2.5}$) national ambient air quality standard (NAAQS) submitted by the Secretary of the Delaware Department of Natural Resources and Environmental Control on December 12, 2012. The maintenance plans include motor vehicle emission budgets in tons per year (tpy) used for transportation conformity purposes for New Castle County, Delaware.

**NEW CASTLE COUNTY MOTOR VEHICLE EMISSIONS BUDGETS FOR THE 2006 24-HOUR PM$_{2.5}$ NAAQS**

<table>
<thead>
<tr>
<th>Type of control strategy SIP</th>
<th>Year</th>
<th>NO$_X$</th>
<th>PM$_{2.5}$</th>
<th>Effective date of SIP approval</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>2025 Final Budget</td>
<td>6,273</td>
<td>199</td>
<td></td>
</tr>
</tbody>
</table>

**PART 81—DESIGNATION OF AREAS FOR AIR QUALITY PLANNING PURPOSES**

5. The authority citation for Part 81 continues to read as follows:

**Authority:** 42 U.S.C. 7401 et seq.

6. In §81.308, the tables for Delaware—1997 Annual PM$_{2.5}$ NAAQS [Primary and secondary] and Delaware—2006 24-Hour PM$_{2.5}$ NAAQS [Primary and secondary] are amended by removing footnote number 2 in each table and revising the entries for the Philadelphia-Wilmington, PA–NJ–DE Area to read as follows:

**DELAWARE—1997 ANNUAL PM$_{2.5}$ NAAQS**

<table>
<thead>
<tr>
<th>Designated area</th>
<th>Designation$^{a}$</th>
<th>Classification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Philadelphia-Wilmington, PA–NJ–DE: New Castle County</td>
<td>8/5/2014</td>
<td>Attainment ...</td>
</tr>
</tbody>
</table>

$^{a}$Includes Indian Country located in each county or area, except as otherwise specified.

† This date is 90 days after January 5, 2005, unless otherwise noted.

**DELAWARE—2006 24-HOUR PM$_{2.5}$ NAAQS**

<table>
<thead>
<tr>
<th>Designated area</th>
<th>Designation$^{a}$</th>
<th>Classification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Philadelphia-Wilmington, PA–NJ–DE: New Castle County</td>
<td>8/5/2014</td>
<td>Attainment ...</td>
</tr>
</tbody>
</table>

$^{a}$Includes Indian Country located in each county or area, except as otherwise specified.

† This date is 30 days after November 13, 2009, unless otherwise noted.

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**FEDERAL COMMUNICATIONS COMMISSION**

47 CFR Part 79

[MB Docket No. 11–154; FCC 14–97]

Closed Captioning of Internet Protocol-Delivered Video Programming: Implementation of the Twenty-First Century Communications and Video Accessibility Act of 2010 (“CVAA”), it concludes that clips of video programming covered by the statute must be captioned when delivered using Internet protocol (“IP”). The Commission adopts rules governing such captioning and sets out a schedule of deadlines. These requirements will apply where a video programming distributor or provider posts on its Web

**ACTION:** Final rule.

**SUMMARY:** In this document, as part of the Commission’s continued implementation of the Twenty-First Century Communications and Video Accessibility Act of 2010 (“CVAA”), it concludes that clips of video programming covered by the statute must be captioned when delivered using Internet protocol (“IP”). The Commission adopts rules governing such captioning and sets out a schedule of deadlines. These requirements will apply where a video programming distributor or provider posts on its Web