

position limits for 28 exempt and agricultural commodity futures and option contracts, and physical commodity swaps that are “economically equivalent” to such contracts (as such term is used in CEA section 4a(a)(5)).<sup>6</sup> The Aggregation Proposal generally sets out proposed changes to the third component of the position limits regime.<sup>7</sup>

In order to provide interested parties with an opportunity to comment on the Aggregation Proposal during the comment period on the Position Limits Proposal, the Commission extended the comment period for the Aggregation Proposal to February 10, 2014, the same end date as the comment period for the Position Limits Proposal.<sup>8</sup>

Comment letters received on the Position Limits Proposal are available at <http://comments.cftc.gov/PublicComments/CommentList.aspx?id=1436>. Comment letters received on the Aggregation Proposal are available at <http://comments.cftc.gov/PublicComments/CommentList.aspx?id=1427>.

## II. Reopening of Comment Period

Subsequent to publication of the Position Limits Proposal and the Aggregation Proposal, the Commission directed staff to schedule a June 19, 2014, public roundtable to consider certain issues regarding position limits for physical commodity derivatives. The roundtable will focus on hedges of a physical commodity by a commercial enterprise, including gross hedging, cross-commodity hedging, anticipatory hedging, and the process for obtaining a non-enumerated exemption. Discussion will include the setting of spot month limits in physical-delivery and cash-settled contracts and a conditional spot-month limit exemption. Further, the roundtable will include discussion of: the aggregation exemption for certain ownership interests of greater than 50 percent in an owned entity; and aggregation based on substantially identical trading strategies. As well, the Commission invites comment on whether to provide parity for wheat contracts in non-spot month limits.

In light of the roundtable, the Commission is reopening the comment periods for the Position Limit Proposal and the Aggregation Proposal. Thus, both comment periods will reopen on June 12, 2014, and end on July 3, 2014.

Issued in Washington, DC, on May 22, 2014, by the Commission.

**Christopher J. Kirkpatrick,**  
*Deputy Secretary of the Commission.*

**Note:** The following appendix will not appear in the Code of Federal Regulations.

### Appendix to Position Limits for Derivatives and Aggregation of Positions Reopening of Comment Periods—Commission Voting Summary

On this matter, Acting Chairman Wetjen and Commissioner O'Malia voted in the affirmative. No Commissioner voted in the negative.

[FR Doc. 2014-12427 Filed 5-28-14; 8:45 am]

**BILLING CODE 6351-01-P**

## DEPARTMENT OF HEALTH AND HUMAN SERVICES

### Food and Drug Administration

#### 21 CFR Part 101

**[Docket Nos. FDA-2012-N-1210 and FDA-2004-N-0258]**

#### **Proposed Rules on Food Labeling: Revision of the Nutrition and Supplement Facts Labels and Serving Sizes of Foods That Can Reasonably Be Consumed at One-Eating Occasion; Dual-Column Labeling; Updating, Modifying, and Establishing Certain Reference Amounts Customarily Consumed; Serving Size for Breath Mints; and Technical Amendments; Public Meeting**

**AGENCY:** Food and Drug Administration, HHS.

**ACTION:** Notification of public meeting.

**SUMMARY:** The Food and Drug Administration (FDA or we) is announcing a public meeting to discuss two proposed rules aimed at updating nutrition information and serving size requirements on the nutrition facts labels to provide consumers with information that could be used to maintain healthy dietary practices. The purpose of the public meeting is to inform the public of the provisions of the proposed rules and the rulemaking process (including how to submit comments, data, and other information to both dockets) as well as solicit oral stakeholder and public comments on the proposed rules and to respond to questions about the proposed rules.

**DATES:** See “How to Participate in the Public Meeting” in the **SUPPLEMENTARY INFORMATION** section of this document for dates and times of the public meeting, closing dates for advance registration, requesting special

accommodations due to disability, and information on deadlines for submitting either electronic or written comments to FDA's Division of Dockets Management.

**ADDRESSES:** See “How to Participate in the Public Meeting” in the **SUPPLEMENTARY INFORMATION** section of this document.

#### **FOR FURTHER INFORMATION CONTACT:**

*For questions about registering for this meeting, registering to make oral comments, to register by phone, or to submit a notice of participation by mail, fax, or email:* Cindy de Sales, The Event Planning Group, LLC, 7910 Woodmont Ave., Suite 310, Bethesda, MD 20814, 240-316-3207, FAX: 240-316-3201, email: [cindy@tepevents.com](mailto:cindy@tepevents.com).

*For general questions about this meeting or for special accommodations due to disability, contact:* Juanita Yates, Center for Food Safety and Applied Nutrition (HFS-005), Food and Drug Administration, 5100 Paint Branch Pkwy., College Park, MD 20740, 240-402-1731, email: [Juanita.yates@fda.hhs.gov](mailto:Juanita.yates@fda.hhs.gov).

#### **SUPPLEMENTARY INFORMATION:**

##### **I. Background**

###### *A. Nutrition Facts Label Proposed Rule*

After the passage of the Nutrition Labeling and Education Act of 1990 (NLEA) (Pub. L. 101-535), which added section 403(q) of the Federal Food, Drug, and Cosmetic Act (the FD&C Act) (21 U.S.C. 343(q)), we issued various regulations related to nutrition information on food labels, including regulations requiring the declaration of certain nutrients, regulations specifying the format for nutrition labeling, regulations setting reference values for use in declaring nutrient content for certain nutrients, and regulations exempting certain products from nutrition labeling (see 21 CFR 101.9). In addition, after the passage of the Dietary Supplement Health and Education Act of 1994 (Pub. L. 103-417), we amended our food labeling regulations to establish requirements for the nutrition labeling of dietary supplements (§ 101.9(j)(6) and 21 CFR 101.36). Section 403(q) of the FD&C Act specifies certain nutrients to be declared in nutrition labeling, and authorizes the Secretary of Health and Human Services to require other nutrients to be declared if the Secretary determines that a nutrient will provide information regarding the nutritional value of such food that will assist consumers in maintaining healthy dietary practices. The Secretary also has discretion under section 403(q) of the FD&C Act to remove, by regulation and under certain

<sup>6</sup> See Position Limits for Derivatives, 78 FR 75680 (Dec. 12, 2013).

<sup>7</sup> See Aggregation of Positions, 78 FR 68946 (Nov. 15, 2013).

<sup>8</sup> See 79 FR 2394 (Jan. 14, 2014).

circumstances, nutrient information that is otherwise explicitly required in food labeling under this section.

In the **Federal Register** of March 3, 2014 (79 FR 11879), we published a proposed rule entitled “Food Labeling: Revision of the Nutrition and Supplement Facts Labels” (the Nutrition Facts label proposed rule). In the Nutrition Facts label proposed rule, we proposed to revise our regulations to update, among other things, the nutrients that are required and/or permitted to be declared and the daily values, as applicable, for required and permitted nutrients; amend requirements for foods represented or purported to be specifically for children under the age of 4 years and pregnant and lactating women and establish nutrient reference values specifically for these population subgroups; and update the format of the Nutrition Facts label. We based the proposed rule on the latest science and public health information, dietary recommendations of the most recent consensus reports, and public comments received in response to advance notices of proposed rulemaking.

*B. Serving Size Proposed Rule*

After the passage of the NLEA, we issued various regulations related to serving size requirements (see § 101.9 and 21 CFR 101.12). Since we established those regulations, developments have compelled us to re-evaluate our regulations on serving sizes and determine whether and what, if any, revisions are needed to ensure that the Nutrition Facts label meets its intended goal of helping consumers maintain healthy dietary practices. Specifically, such developments include the availability of newer consumption data, research showing that amounts of food consumed by the American public have changed, and recent consumer research on the use and understanding of the Nutrition Facts label.

Therefore, in the **Federal Register** of March 3, 2014 (79 FR 11989), we published a proposed rule entitled “Food Labeling: Serving Sizes of Foods That Can Reasonably Be Consumed at

One-Eating Occasion; Dual-Column Labeling; Updating, Modifying, and Establishing Certain Reference Amounts Customarily Consumed; Serving Size for Breath Mints; and Technical Amendments” (the serving size proposed rule). In the serving size proposed rule, we proposed to amend the definition of a single-serving container; require dual-column labeling for certain packages; update and modify certain reference amounts customarily consumed (RACCs); add several food products and food product categories to the RACCs for the general food supply; amend the label serving size for breath mints; and make technical amendments to various aspects of the serving size regulations.

**II. Purpose and Format of the Public Meeting**

FDA is holding the public meeting on the Nutrition Facts label and serving size proposed rules to inform the public of the provisions of the proposed rules and the rulemaking process (including how to submit comments, data, and other information to both dockets) as well as solicit oral stakeholder and public comments on the proposed rules and to respond to questions about the proposed rules. In general, the meeting format will include introductory presentations by FDA with time to hear stakeholder perspectives, questions and public comments.

**III. How To Participate in the Public Meeting**

The meeting will be held on June 26, 2014, from 8:30 a.m. to 5 p.m. Eastern Standard Time (EST) at the Jefferson Auditorium, U.S. Department of Agriculture (USDA), Wing 5 Entrance, 14th and Independence Ave. SW., Washington, DC 20024. FDA encourages all persons who wish to attend the meeting to register in advance of the meeting. There is no fee to register for the public meeting, and registration will be on a first-come, first-served basis. Early registration is recommended because seating is limited.

If you preregister and would like to make an oral presentation at the

meeting, please submit a request when you preregister. Due to the anticipated high level of interest in presenting public comment and limited time available, FDA will allocate time (typically 3 to 4 minutes) to each speaker to make an oral presentation. Speakers will be limited to making oral remarks; there will not be an opportunity to display materials such as slide shows, videos, or other media during the meeting. We would like to maximize the number of individuals who make a presentation at the meeting and will do our best to accommodate all persons who wish to make a presentation or express their opinions at the meeting.

FDA encourages persons and groups who have similar interests to consolidate their information for presentation by a single representative. After reviewing the oral presentation requests, FDA will notify each participant before the meeting if their presentation request is granted, and, if so, the approximate time their presentation is scheduled to begin and remind them of the presentation format (e.g., 3-minute oral presentation without visual media).

While oral presentations from specific individuals and organizations will be limited to a certain length of time due to time constraints during the public meeting, stakeholders may submit electronic or written comments discussing any issues of concern to the dockets for the proposed rules. All relevant data and documentation should be submitted with the comments to the relevant docket, i.e., Nutrition Facts label proposed rule, Docket No. FDA-2012-N-1210 <http://www.regulations.gov/#!documentDetail;D=FDA-2012-N-1210-0002>, or serving size proposed rule, Docket No. FDA-2004-N-0258 <http://www.regulations.gov/#!documentDetail;D=FDA-2004-N-0258-0006>.

Table 1 of this document provides information on participation in the public meeting.

TABLE 1—INFORMATION ON PARTICIPATION IN THE MEETING AND ON SUBMITTING COMMENTS TO DOCKETS FOR THE PROPOSED RULES

	Date	Electronic address	Address	Other information
Attend public meeting .....	June 26, 2014, from 8:30 a.m. to 5 p.m. EST.	Please preregister at <a href="http://www.fda.gov/Food/NewsEvents/WorkshopsMeetings/Conferences/default.htm">http://www.fda.gov/Food/NewsEvents/WorkshopsMeetings/Conferences/default.htm</a> .	Jefferson Auditorium, U.S. Department of Agriculture (USDA), Wing 5 Entrance, 14th and Independence Ave. SW., Washington, DC 20024. <i>Photo ID Required.</i>	Registration check-in begins at 8 a.m.

TABLE 1—INFORMATION ON PARTICIPATION IN THE MEETING AND ON SUBMITTING COMMENTS TO DOCKETS FOR THE PROPOSED RULES—Continued

	Date	Electronic address	Address	Other information
View Web cast .....	June 26, 2014, from 8:30 a.m. to 5 p.m. EST.	Please preregister at <a href="http://www.fda.gov/Food/NewsEvents/WorkshopsMeetingsConferences/default.htm">http://www.fda.gov/Food/NewsEvents/WorkshopsMeetingsConferences/default.htm</a> .	.....	The Web cast will have closed captioning.
Preregister .....	Register by June 20, 2014.	Individuals who wish to participate in person or via Web Cast are asked to preregister at <a href="http://www.fda.gov/Food/NewsEvents/WorkshopsMeetingsConferences/default.htm">http://www.fda.gov/Food/NewsEvents/WorkshopsMeetingsConferences/default.htm</a> .	We encourage the use of electronic registration, if possible. <sup>1</sup>	There is no registration fee for the public meeting.
Request special accommodations due to disability.	Request by June 12, 2014.	Juanita Yates, email: <a href="mailto:Juanita.yates@fda.hhs.gov">Juanita.yates@fda.hhs.gov</a> .	See <b>For Further Information Contact</b> .	
Request to make oral presentation.	Register by June 12, 2014.	<a href="http://www.fda.gov/Food/NewsEvents/WorkshopsMeetingsConferences/default.htm">http://www.fda.gov/Food/NewsEvents/WorkshopsMeetingsConferences/default.htm</a> . <sup>2</sup>	.....	We will grant requests made on the day of the meeting to make an oral presentation as time permits. Information on requests to make an oral presentation may be posted without change to <a href="http://www.regulations.gov">http://www.regulations.gov</a> , including any personal information.
Submit electronic or written comments.	Submit comments by August 1, 2014.	Federal eRulemaking Portal: <a href="http://www.regulations.gov">http://www.regulations.gov</a> . Follow the instructions for submitting comments.	Mail/Hand delivery/Courier (for paper submissions): Division of Dockets Management (HFA-305), Food and Drug Administration, 5360 Fishers Lane, rm. 1061, Rockville, MD 20852.	Identify your comments with the appropriate docket number (Docket No. FDA-012-N-1210 <a href="http://www.regulations.gov/#!documentDetail;D=FDA-2012-N-1210-0002">http://www.regulations.gov/#!documentDetail;D=FDA-2012-N-1210-0002</a> for Nutrition Facts label proposed rule or Docket No. FDA-2004-N-0258 <a href="http://www.regulations.gov/#!documentDetail;D=FDA-2004-N-0258-0006">http://www.regulations.gov/#!documentDetail;D=FDA-2004-N-0258-0006</a> for serving size proposed rule). We encourage you to submit electronic comments by using the Federal eRulemaking Portal.

<sup>1</sup> You may also register via email, mail, or fax. Please include your name, title, firm name, address, and phone and fax numbers in your registration information and send to: Cindy de Sales, The Event Planning Group, LLC, 7910 Woodmont Avenue, suite 310, Bethesda, MD 20814, 240-316-3207, FAX: 240-316-3201, email: [cindy@tepgevents.com](mailto:cindy@tepgevents.com).

<sup>2</sup> You may also request to make an oral presentation at the public meeting via email. Please include your name, title, firm name, address, and phone and fax numbers, and send to Cindy de Sales (see **FOR FURTHER INFORMATION CONTACT**).

#### IV. Comments, Transcripts, and Recorded Video

Information and data, including any personal information, submitted to FDA during the public meeting and the comment period for the proposed rules will become part of the administrative record for the relevant rulemaking. This information and data will be accessible to the public at <http://www.regulations.gov> and between 9 a.m. and 4 p.m., Monday through Friday, at the Division of Dockets Management (see Addresses in table 1).

Regardless of attendance at the public meeting, interested persons may submit to FDA's Division of Dockets

Management (see Addresses in table 1) either electronic or written comments. You only need to send one set of comments. Identify the comments with the appropriate docket number (Docket No. FDA-2012-N-1210 for the Nutrition Facts label proposed rule or Docket No. FDA-2004-N-0258 for the serving size proposed rule). If you have comments pertaining to both proposed rules, submit them separately for each rule to ensure consideration.

The transcript of the proceedings from the public meeting will become part of the administrative record for each of the rulemakings. As soon as the transcript is ready, we will make it available at

<http://www.regulations.gov> and at <http://www.fda.gov/Food/>. It may also be viewed between 9 a.m. and 4 p.m., Monday through Friday, at the Division of Dockets Management (see Addresses in table 1). The transcript will also be available in either hardcopy or on CD-ROM after submission of a Freedom of Information request. Send written requests to the Division of Freedom of Information (ELEM-1029), Food and Drug Administration, 12420 Parklawn Dr., Element Bldg., Rockville, MD 20857.

Additionally, FDA will be video recording the public meeting. Once the

recorded video is available, you can access it at <http://www.fda.gov/Food/>.

Dated: May 22, 2014.

**Leslie Kux,**

*Assistant Commissioner for Policy.*

[FR Doc. 2014-12362 Filed 5-28-14; 8:45 am]

BILLING CODE 4160-01-P

## DEPARTMENT OF THE INTERIOR

### Bureau of Indian Affairs

#### 25 CFR Part 83

[K00103 12/13 A3A10; 134D0102DR-DS5A30000-DR.5A311.IA000113; Docket ID: BIA-2013-0007]

RIN 1076-AF18

### Federal Acknowledgment of American Indian Tribes

**AGENCY:** Bureau of Indian Affairs, Interior.

**ACTION:** Proposed rule.

**SUMMARY:** This proposed rule would revise regulations governing the process and criteria by which the Secretary acknowledges an Indian tribe. The revisions seek to make the process and criteria more transparent, promote consistent implementation, and increase timeliness and efficiency, while maintaining the integrity of the process. The current process has been criticized as “broken” or in need of reform. Specifically, the process has been criticized as too slow (a petition can take decades to be decided), expensive, burdensome, inefficient, intrusive, less than transparent and unpredictable. The proposed rule would reform the process by, among other things, institutionalizing a phased review that allows for faster decisions; reducing the documentary burden; allowing for a hearing on the proposed finding to promote transparency and process integrity; establishing the Assistant Secretary’s final determination as final for the Department to promote efficiency; and establishing objective standards, where appropriate, to ensure transparency and predictability. This publication also announces the dates and locations for tribal consultation sessions and public meetings on this proposed rule.

**DATES:** Comments on this rule must be received by August 1, 2014. *Comments on the information collections contained in this proposed regulation are separate from those on the substance of the rule.* Comments on the information collection burden should be received by June 30, 2014 to ensure

consideration, but must be received no later than August 1, 2014. Please see the **SUPPLEMENTARY INFORMATION** section of this notice for details of tribal consultation sessions and public meetings.

**ADDRESSES:** You may submit comments by any of the following methods:

- Federal rulemaking portal:* <http://www.regulations.gov>. The rule is listed under the agency name “Bureau of Indian Affairs.” The rule has been assigned Docket ID: BIA-2013-0007.
- Email:* [consultation@bia.gov](mailto:consultation@bia.gov). Include the number 1076-AF18 in the subject line.
- Mail or hand delivery:* Elizabeth Appel, Office of Regulatory Affairs & Collaborative Action, U.S. Department of the Interior, 1849 C Street NW., MS 4141, Washington, DC 20240. Include the number 1076-AF18 on the envelope.

Please note that none of the following will be considered or included in the docket for this rulemaking: comments received after the close of the comment period (see **DATES**); comments sent to an address other than those listed above; or anonymous comments.

Comments on the information collections contained in this proposed regulation are separate from those on the substance of the rule. Send comments on the information collection burden to OMB by facsimile to (202) 395-5806 or email to the OMB Desk Officer for the Department of the Interior at [OIRA\\_Submission@omb.eop.gov](mailto:OIRA_Submission@omb.eop.gov). Please send a copy of your comments to the person listed in the **FOR FURTHER INFORMATION CONTACT** section of this notice.

Please see the **SUPPLEMENTARY INFORMATION** section of this notice for locations of tribal consultation sessions and public meetings.

**FOR FURTHER INFORMATION CONTACT:** Elizabeth Appel, Director, Office of Regulatory Affairs & Collaborative Action, (202) 273-4680; [elizabeth.appel@bia.gov](mailto:elizabeth.appel@bia.gov). You may review the information collection request online at <http://www.reginfo.gov>. Follow the instructions to review Department of the Interior collections under review by OMB.

#### **SUPPLEMENTARY INFORMATION:**

##### **I. Executive Summary**

This proposed rule would comprehensively revise part 83 to comply with plain language standards, using a question-and-answer format. The proposed rule would update the Part 83 criteria to include objective

standards and improve the processing of petitions for Federal acknowledgment of Indian tribes. The proposed rule is limited to Part 83 and does not affect federal acknowledgment under any other statutory or administrative authorities. Primary revisions to the process would:

- Provide for a series of reviews that may result in the issuance of proposed findings and final determinations earlier in the process;
- Separate the Departmental review into three main steps whereby:
  - The Office of Federal Acknowledgment (OFA) first reviews the petition and issues a proposed finding;

- If the proposed finding is negative and the petitioner elects to have a hearing before a judge with the Office of Hearings and Appeals (OHA), the OHA judge issues a recommended decision to the Assistant Secretary-Indian Affairs;
- The Assistant Secretary reviews the record, including (if applicable) an OHA judge’s recommended decision, and issues a final determination. The final determination is final for the Department and any challenges to the final determination would be pursued in United States District Court.

- Remove the Interior Board of Indian Appeals (IBIA) process by which a final determination can be reconsidered on certain grounds.

- Allow, in limited circumstances, a petitioner previously denied under the regulations to re-petition under the revised rules.

Revisions to the criteria for acknowledgement would eliminate the need for a petitioner to demonstrate that third parties identified the petitioner as a tribe (although this evidence may be submitted in support of other criteria, including (b) (Community) and (c) (Political authority)). The proposed rule would require petitioners to provide a brief narrative with evidence of the group’s existence at some point during historical times. The revisions would also define “historical” to be prior to, but as late as, 1900, and require evidence of criteria (b) (Community) and (c) (Political Authority) from 1934 to the present.

The Department is defining historical as 1900 or earlier based in part on the Department’s experience over its nearly 40 years in implementing the regulations that any group that has proven its existence in 1900 has proven its existence prior to that time. Accordingly, the Department seeks comment on easing the documentary and administrative burdens and providing flexibility by defining historical as 1900 or earlier rather than