§ 1987.115 Special circumstances; waiver of rules.

In special circumstances not contemplated by the provisions of the rules in this part, or for good cause shown, the ALJ or the ARB may, upon application, after three days notice to all parties, waive any rule or issue such orders that justice or the administration of FSMA requires.

(b) At the request of either party, the action shall be tried by the court with a jury.

c) A proceeding under paragraph (a) of this section shall be governed by the same legal burdens of proof specified in § 1987.109. The court shall have jurisdiction to grant all relief necessary to make the employee whole, including injunctive relief and compensatory damages, including:

1. Reinstatement with the same seniority status that the employee would have had, but for the discharge or discrimination;
2. The amount of back pay, with interest;
3. Compensation for any special damages sustained as a result of the discharge or discrimination; and
4. Litigation costs, expert witness fees, and reasonable attorney fees.

d) Within seven days after filing a complaint in federal court, a complainant must file with OSHA, the ALJ, or the ARB, depending on where the proceeding is pending, a copy of the file-stamped complaint. A copy of the complaint also must be served on the OSHA official who issued the findings and/or preliminary order, the Assistant Secretary, and the Associate Solicitor, Division of Fair Labor Standards, U.S. Department of Labor.

§ 1987.115 Special circumstances; waiver of rules.

In special circumstances not contemplated by the provisions of the rules in this part, or for good cause shown, the ALJ or the ARB may, upon application, after three days notice to all parties, waive any rule or issue such orders that justice or the administration of FSMA requires.

(b) At the request of either party, the action shall be tried by the court with a jury.

c) A proceeding under paragraph (a) of this section shall be governed by the same legal burdens of proof specified in § 1987.109. The court shall have jurisdiction to grant all relief necessary to make the employee whole, including injunctive relief and compensatory damages, including:

1. Reinstatement with the same seniority status that the employee would have had, but for the discharge or discrimination;
2. The amount of back pay, with interest;
3. Compensation for any special damages sustained as a result of the discharge or discrimination; and
4. Litigation costs, expert witness fees, and reasonable attorney fees.

d) Within seven days after filing a complaint in federal court, a complainant must file with OSHA, the ALJ, or the ARB, depending on where the proceeding is pending, a copy of the file-stamped complaint. A copy of the complaint also must be served on the OSHA official who issued the findings and/or preliminary order, the Assistant Secretary, and the Associate Solicitor, Division of Fair Labor Standards, U.S. Department of Labor.

(i) The words or initials Act or CAA mean or refer to the Clean Air Act, unless the context indicates otherwise.
(ii) The words or initials APEN mean or refer to Air Pollution Emission Notice.
(iii) The words EPA, we, us or our mean or refer to the United States Environmental Protection Agency.
(iv) The initials SIP mean or refer to State Implementation Plan.
(v) The words State or Colorado mean the State of Colorado, unless the context indicates otherwise.
(vi) The initials NAAQS mean or refer to national ambient air quality standards.
(vii) The initials NSR mean or refer or New Source Review.
(viii) The initials PM mean or refer to particulate matter.
(ix) The initials PM for any special PM or refer to particulate matter with an aerodynamic diameter of less than 2.5 micrometers (fine particulate matter).
(x) The initials PSD mean or refer to Prevention of Significant Deterioration.
(xi) The initials SIP mean or refer to State Implementation Plan.
(xii) The initials tpy mean or refer to tons per year.

I. Background Information

On September 6, 2013, 78 FR 76781, EPA published a notice of proposed rulemaking (NPR) for action on certain SIP submittals by the State of Colorado. The NPR proposed approval of revisions to Regulation 3, Part A, Section VI.D.1., to the extent the revisions reflect changes to construction permit processing fees as set forth in Colorado Revised Statute Section 27–7–114.7. In addition, the NPR proposed to approve revisions to Parts A and B of Regulation 3 to add PM2.5 to the definitions of “air pollutant” and “criteria pollutant,” and to approve revisions to Part B of Regulation 3 to regulate PM2.5 in the State’s construction permit program, including PM2.5 thresholds. We also proposed to approve Colorado’s reinstatement of volatile organic compound (VOC) sources to reasonably available control technology (RACT) requirements in Part B. Finally, minor editorial changes made throughout Regulation 3, Parts A, B, and D were proposed for approval.

The formal SIP revisions were submitted by the State of Colorado on June 11, 2008, June 18, 2009 and May 25, 2011. The State’s June 11, 2008 and June 18, 2009 submittals contained permitting fee increases in Part A, Section VI.D.1. of Regulation 3. The State increased its fee from the 2008 submittal to $17.97 per ton for regulated pollutants and $119.96 per ton for...
hazardous air pollutants. In the State’s 2009 submittal, these fees were increased to $22.90 and $152.10, respectively. Section VLD.1 also requires permit processing fees to be collected. The 2009 submittal was adopted by the State on September 18, 2008 and became effective on October 30, 2008.

EPA determined that both submittals contain increased emission fees that appear to be for the purpose of implementing and enforcing the State’s Title V operating permit program. These emission fee increases are non-SIP regulatory fees and therefore any increases are outside the scope of the SIP revision process. Conversely, the permit processing fees, with respect to the processing of construction permits, are appropriate for approval into the SIP. (see, CAA Section 110(a)(2)(L)(i)). Therefore, we are approving the submitted provisions only to the extent that they impose fees on processing of construction permits.

The May 25, 2011 submittal revised the definition of “air pollutant” in Part A of Regulation Number 3 to add PM2.5. Consistent with EPA’s 2008 PM2.5 New Source Review (NSR) Implementation Rule (73 FR 28321), the submittal revised the definition of “criteria pollutant” in Part A to include PM2.5 and to recognize sulfur dioxide and nitrogen oxides as precursors to PM2.5.

With these changes, PM2.5 and its precursors are regulated under Colorado’s construction permit program in Part B of Regulation Number 3. In areas which are nonattainment for any criteria pollutant, facilities with total annual uncontrolled emissions of PM2.5 less than one ton per year (tpy) are exempt; in areas that are in attainment for all criteria pollutants, facilities with total annual uncontrolled emissions of PM2.5 less than five tpy are exempt. These levels are identical to the existing PM10 permit thresholds. The State also retained the existing thresholds for the pollutants identified as PM2.5 precursors, sulfur dioxide and nitrogen oxides: five tpy in areas which are nonattainment for any criteria pollutants, and ten tpy in areas that are in attainment for all criteria pollutants. The State adopted the revisions on February 21, 2008 and became effective on April 30, 2008. EPA proposed to approve these revisions to Parts A and B.

In addition, in paragraph III.D.2 of Part B, which contains RACT requirements for certain new or modified minor sources, Colorado added sources of VOCs. This responded to Colorado’s previous removal of these sources, which would have relaxed the stringency of the SIP. As Colorado’s reinstatement of VOC sources restores this provision to its previous state, we proposed to approve the change.

The cover letter to Colorado’s May 25, 2011 submittal identified the specific regulations the State requested that EPA approve into the SIP, including minor editorial changes in Parts A, B, and D of Regulation 3. These parts of Colorado's Regulation 3 address the State’s permitting and Prevention of Significant Deterioration (PSD) program. However, editorial changes were also made to Part C of the regulation. Part C is the State’s Title V permitting program and is not part of the SIP. EPA takes no action on these non-SIP regulatory changes in Part C.

II. Response to Comments

EPA received no comments regarding our proposed approval of Colorado’s revisions to its Regulation 3.

III. EPA’s Evaluation of Part D Revisions to Regulation Number 3

The May 25, 2011 submittal contains revisions to the Part D portion of the State's Regulation 3 for major stationary sources subject to NSR and PSD. As discussed in earlier notices regarding revisions to Part D of Colorado's Regulation 3, for example 77 FR 1027 (Jan. 9, 2012), Colorado reorganized Regulation No. 3 in previous SIP submissions by moving much of the previously approved language from other sections of Regulation 3 into newly created Part D. The submittals then incorporated EPA's December 31, 2002 NSR Reform rule (67 FR 60186) into Part D, applying the reforms to both the State's PSD and nonattainment NSR permit programs. In its submittals, Colorado distinguished the revised language that incorporated NSR Reform from the language for the existing PSD and NSR programs (as reorganized into Part D) by italicizing language that was to be added to the existing programs and by underlining language that was to be removed from the existing programs. Colorado’s submittals indicated that the addition of the italicized language and removal of the underlined language was to become effective only after EPA approved those changes into Colorado’s SIP. The same convention regarding italicized and underlined language applies to the May 25, 2011 submittal.

EPA completed its approval of Colorado’s NSR Reform revisions on April 10, 2012, 77 FR 21453. EPA also has also completed approval of subsequent revisions to Part D that renumbered Part D to reflect the removal of provisions that had been vacated or remanded by the U.S. Court of Appeals for the District of Columbia. 78 FR 5140 (Jan. 24, 2013). As a result, the italicized language in Part D is effective and the underlined language is removed. Our approval of editorial changes to Part D reflects this. In addition, on September 23, 2013, EPA approved more recent revisions to certain provisions in Part D. See 78 FR 58186 (Sept. 23, 2013). These provisions, addressing PM2.5 precursors and increments, were submitted by Colorado on May 11, 2012 and May 13, 2013, respectively. As those two submittals were made after the May 25, 2011 submittal we are approving today, the provisions we approved on September 23, 2013 already reflect and supersede the editorial changes made to the corresponding provisions in the State’s May 25, 2011 submittal. We are therefore not reapproving those provisions already approved in our September 23, 2013 action.

In addition, in a previous final rule regarding Regulation Number 3, 76 FR 61054 (Oct. 3, 2011), we partially disapproved Colorado’s SIP revisions for air pollutant emission notice (APEN) requirements and exemptions. In a subsequent submittal, dated May 11, 2012, Colorado repealed certain APEN provisions that we disapproved on October 3, 2011. As a result, we consider those provisions effectively withdrawn from the May 25, 2011 submittal.

IV. Final Action

We are approving revisions to Regulation 3 as submitted on June 18, 2009, and May 25, 2011. EPA is approving permitting fee revisions in the June 18, 2009 submittal to Part A, Section VLD.1 of Regulation 3, to the extent that the revisions apply to construction permits. The June 18, 2009 submittal supersedes the June 11, 2008 submittal, which also revised fee provisions.

The May 25, 2011 submittal revised the definition of “air pollutant” in Part A of Regulation Number 3 to add PM2.5 and the definition of “criteria pollutant” in Part A to include PM2.5 precursors and to recognize sulfur dioxide and nitrogen oxides as precursors to PM2.5. The submittal also added PM2.5 emission thresholds for exemptions from the construction permit requirements in Part B. In areas which are...
nonattainment for any criteria pollutant, facilities with total annual uncontrolled emissions of PM2.5 less than one tpy are exempt; in areas that are in attainment for all criteria pollutants, facilities with total annual uncontrolled emissions of PM2.5 less than five tpy are exempt. The State also retained the existing thresholds for the pollutants identified as PM2.5 precursors, sulfur dioxide and nitrogen oxides: Five tpy in areas which are nonattainment for any criteria pollutants, and ten tpy in areas that are in attainment for all criteria pollutants.

In addition, in paragraph III.D.2 of Part B, which contains RACT requirements for certain new or modified minor sources, Colorado added sources of VOCs. EPA approves these revisions to Parts A and B.

The May 25, 2011 submittal included minor editorial changes in Parts A, B, and D of Regulation 3. We are approving these changes. For reasons discussed in the NPR, 78 FR 76871, EPA will not act on editorial changes made to Part C of the regulation. Part C is the State’s Title V operating permit program and is not part of the SIP.

V. Statutory and Executive Orders Review

Under the Clean Air Act, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable Federal regulations. 42 USC 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA’s role is to approve state choices, provided that they meet the criteria of the Clean Air Act. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a “significant regulatory action” subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 USC 3501 et seq.);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 USC 601 et seq.);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Public Law 104–4);
- Does not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 USC 272 note) because application of those requirements would be inconsistent with the Clean Air Act; and
- Does not provide EPA with the discretion to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, this rule does not have tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), because the SIP is not approved to apply in Indian country located in the state, and EPA notes that it will not impose substantial direct costs on tribal governments or preempt tribal law.

The Congressional Review Act, 5 U.S.C. 801 et seq., as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the Federal Register. A major rule cannot take effect until 60 days after it is published in the Federal Register. This action is a “major rule” as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by April 14, 2014. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2).)

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Carbon monoxide, Incorporation by reference, Intergovernmental relations, Lead, Nitrogen dioxide, Ozone, Particulate matter, Reporting and recordkeeping requirements, Sulfur oxides, Volatile organic compounds.

Dated: November 8, 2013.

Howard M. Cantor,
Deputy Regional Administrator, Region 8.

40 CFR part 52 is amended as follows:

PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

1. The authority citation for part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 et seq.

Subpart G—Colorado

2. Section 52.320 is amended by adding paragraph (c)(127) to read as follows:

§ 52.320 Identification of plan.

(c) * * * * * * (127) On June 11, 2008, June 18, 2009, and May 25, 2011 the State of Colorado submitted revisions to 5 CCR 1001–5, Regulation 3, Parts A, B, and D. The June 11, 2008 and June 18, 2009 submittals incorporated changes to fee amounts which the State charges for the processing and annual renewal of air emission permits. These fees support Colorado’s construction and operating permit programs. EPA is approving fees submitted by the State on June 18, 2009, which superseded changes submitted on June 11, 2008, to the extent that the fees support the construction permit program. EPA is also approving revisions made to 5 CCR 1001–5, Regulation 3, Parts A, B, and D submitted by the State on May 25, 2011 for Parts A, B and D.

(i) Incorporation by reference.


(B) 5 CCR 1001–5, Regulation Number 3, Stationary Source Permitting and Air Pollutant Emission Notice Requirements, Part A, Concerning General Provisions Applicable to Reporting and Permitting, except Section II., Air Pollutant Emission
DEPARTMENT OF COMMERCE
National Oceanic and Atmospheric Administration

50 CFR Part 622
[Docket No. 120919470–3513–02]
RIN 0648–XD122

Fisheries of the Caribbean, Gulf of Mexico, and South Atlantic: Shrimp Fishery Off the Southern Atlantic States; Closure of the Peneaide Shrimp Fishery Off South Carolina

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Temporary rule; closure.

SUMMARY: NMFS closes the peneaide shrimp commercial sector to trawling, i.e., brown, pink, and white shrimp, in the exclusive economic zone (EEZ) off South Carolina in the South Atlantic. This closure is necessary to protect the spawning stock of white shrimp that has been subject to unusually cold weather conditions where state water temperatures have been 9 °C (48 °F), or less, for at least 7 consecutive days.

DATES: The closure is effective 12:01 a.m., local time, February 13, 2014, until the effective date of a notification of opening which NOAA will publish in the Federal Register.

FOR FURTHER INFORMATION CONTACT: Kate Michie, 727–570–5305; email: Kate.Michie@noaa.gov.

SUPPLEMENTARY INFORMATION: The peneaide shrimp fishery of the South Atlantic is managed under the Fishery Management Plan for the Shrimp Fishery of the South Atlantic Region (FMP). The FMP was prepared by the South Atlantic Fishery Management Council (Council) and is implemented under the authority of the Magnuson-Stevens Fishery Conservation and Management Act (Magnuson-Stevens Act) by regulations at 50 CFR part 622.

Amendment 9 to the FMP revised the criteria and procedures by which a South Atlantic state may request a concurrent closure of the EEZ to the harvest of peneaide shrimp when state waters close as a result of severe winter weather (78 FR 35571, June 13, 2013). Under 50 CFR 622.206(a), NMFS may close the EEZ adjacent to South Atlantic states that have closed their waters to harvest of brown, pink, and white shrimp to protect the white shrimp spawning stock that has been severely depleted by cold weather or when applicable state water temperatures are 9 °C (48 °F), or less, for at least 7 consecutive days. Consistent with those procedures and criteria, the state of South Carolina has determined, based on the information from standardized assessments, that unusually cold temperatures have occurred and that state water temperatures have been 9 °C (48 °F), or less, for at least 7 consecutive days and that these cold weather conditions pose a risk to the condition and vulnerability of overwintering white shrimp populations in its state waters. South Carolina closed its waters on January 13, 2014, to the harvest of brown, pink, and white shrimp, and has requested that the Council and NMFS implement a concurrent closure of the EEZ off South Carolina. In accordance with the procedures described in the FMP, the state of South Carolina submitted a letter to the NMFS Regional Administrator (RA) on February 5, 2014, requesting that NMFS close the EEZ adjacent to South Carolina to peneaide shrimp harvest as a result of severe cold weather conditions.

NMFS has determined that the recommended Federal closure conforms with the procedures and criteria specified in the FMP and the Magnuson-Stevens Act, and, therefore, implements the Federal closure effective 12:01 a.m., local time, February 13, 2014. The closure will be effective until the ending date of the closure in South Carolina state waters, but may be ended earlier based on a request from the state. In no case will the Federal closure remain effective after May 31, 2014. NMFS will terminate the closure of the EEZ by filing a notification to that effect with the Office of the Federal Register.

During the closure, as specified in 50 CFR 622.206(a)(2), no person may: (1) Trawl for brown, pink, or white shrimp in the EEZ off South Carolina; (2) possess on board a fishing vessel brown, pink, or white shrimp in or from the EEZ off South Carolina unless the vessel is in transit through the area and all nets with a mesh size of less than 4 inches (10.2 cm), as measured between the centers of opposite knots when pulled taut, are stowed below deck; or (3) for a vessel trawling within 25 nautical miles of the baseline from which the territorial sea is measured, use or have on board a trawl net with a mesh size less than 4 inches (10.2 cm), as measured between the centers of opposite knots when pulled taut.

Classification
The RA, Southeast Region, NMFS, has determined this temporary rule is necessary for the conservation and management of the spawning stock of white shrimp off South Carolina and is