§ 71.1 [Amended]

2. The incorporation by reference in 14 CFR 71.1 of FAA Order 7400.9V, Airspace Designations and Reporting Points, dated August 9, 2011 and effective September 15, 2011, is amended as follows:

Paragraph 6010  VOR Federal Airways
  * * * * *

V–130 (Amended)

From Norwich, CT; INT Norwich 114° and Martha’s Vineyard, MA, 267° radial; to Martha’s Vineyard.

### T–212 WEARD, NY to Putnam, CT (PUT) [New]

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### T–255 NELIE, CT to Martha’s Vineyard, MA (MVY) [New]

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<td>Martha’s Vineyard, MA (MVY)</td>
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### T–300 Albany, NY (ALB) to Martha’s Vineyard, MA (MVY) [New]

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<td>TAMES, MA</td>
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<td>WIPOR, CT</td>
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<td>Martha’s Vineyard, MA (MVY)</td>
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Issued in Washington, DC, on January 17, 2012.

Gary A. Norek,

Acting Manager, Airspace, Regulations and ATC Procedures Group.

[FR Doc. 2012–1395 Filed 1–23–12; 8:45 am]

BILLING CODE 4910–13–P

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**ENVIRONMENTAL PROTECTION AGENCY**

40 CFR Part 52


Approval and Promulgation of Air Quality Implementation Plans; Massachusetts; Determination of Attainment of the One-Hour Ozone Standard for the Springfield (Western Massachusetts) Nonattainment Area

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Proposed rule.

**SUMMARY:** The EPA is proposing to determine that the Springfield (Western Massachusetts), serious one-hour ozone nonattainment area did not meet the applicable deadline of December 31, 2003 for attaining the one-hour National Ambient Air Quality Standard (NAAQS) for ozone. This proposed determination is based upon complete, certified, quality-assured ambient air quality monitoring data for the 2001–2003 monitoring period showing that the area had an expected ozone exceedance rate above the level of the now revoked one-hour ozone NAAQS during that period. Separate from and independent of this proposed determination, EPA is also proposing to determine that the Springfield (Western Massachusetts) serious one-hour ozone nonattainment area currently attains the now revoked one-hour NAAQS for ozone, based upon complete, quality-assured, certified ambient air monitoring data for the 2007–2009 and 2008–2010 monitoring period.
I. What is EPA proposing?

EPA is proposing to determine that the Western Massachusetts area did not attain the one-hour ozone NAAQS by the applicable attainment date, December 31, 2003. This proposed determination is based upon complete, quality-assured and certified air quality monitoring data for the 2001–2003 monitoring period.

B. Proposed Determination of Current Attainment

In addition, EPA is proposing to determine that the Western Massachusetts area is currently attaining the one-hour ozone NAAQS based upon complete, quality-assured and certified ambient air monitoring data for the 2007–2009 and 2008–2010 monitoring periods. If this proposed determination is finalized, any obligations related to one-hour ozone contingency measures in the Western Massachusetts area shall be suspended.

II. What is the background for these proposed actions?

A. Statutory and Regulatory Background

The Western Massachusetts one-hour ozone nonattainment area consists of Berkshire, Franklin, Hampden and Hampshire Counties. EPA designated this area as nonattainment for one-hour ozone following the enactment of the Clean Air Act (CAA) Amendments of 1990. Most areas of the country that EPA designated nonattainment for the one-hour ozone NAAQS were classified by operation of law as marginal, moderate, serious, severe, or extreme depending on the severity of the area’s air quality problem. See CAA sections 107(d)(1)(C) and 181(a). The Western Massachusetts area was classified as serious. The one-hour ozone attainment deadline for the Western Massachusetts serious area was initially set for November 15, 1999, and later was extended to December 31, 2003. See 66 FR 666 (January 3, 2001).

B. Proposed Determination of Failure To Attain by Applicable Attainment Date

EPA is proposing to determine that the Western Massachusetts area did not attain the one-hour ozone NAAQS by the applicable attainment date, December 31, 2003. This proposed determination is based upon complete, quality-assured and certified air quality monitoring data for the 2001–2003 monitoring period.

B. Proposed Determination of Current Attainment

In addition, EPA is proposing to determine that the Western Massachusetts area is currently attaining the one-hour ozone NAAQS based upon complete, quality-assured and certified ambient air monitoring data for the 2007–2009 and 2008–2010 monitoring periods. If this proposed determination is finalized, any obligations related to one-hour ozone contingency measures in the Western Massachusetts area shall be suspended.

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On July 18, 1997 (62 FR 38856), EPA promulgated a new standard for ozone based on an 8-hour average concentration (the “1997 8-hour ozone NAAQS”). EPA designated and classified most areas of the country under the 8-hour ozone NAAQS in an April 30, 2004 final rule. See 69 FR 23858. EPA designated Western Massachusetts as nonattainment for the 1997 8-hour ozone NAAQS, and at the time of designation the area did not meet the one-hour ozone standard.

On April 30, 2004, EPA issued a final rule (69 FR 23951) entitled “Final Rule To Implement the 8-Hour Ozone National Ambient Air Quality Standard—Phase 1,” referred to as the Phase 1 Rule. Among other matters, this rule revoked the one-hour ozone NAAQS in most areas of the country, effective June 15, 2005. See 40 CFR 50.9(b); 69 FR at 23996; and 70 FR 44470. The Phase 1 Rule also set forth how anti-backsliding principles will ensure continued progress toward attainment of the eight-hour ozone NAAQS, exv identifying which one-hour requirements remain applicable in an area after revocation of the one-hour ozone NAAQS. Although, EPA revoked the one-hour ozone standard, eight-hour ozone nonattainment areas remain subject to certain one-hour, anti-backsliding requirements based on their one-hour ozone classification. Initially, in our rules to address the transition from the one-hour to the eight-hour ozone standard, EPA did not include one-hour contingency measures among the measures retained as one-hour ozone anti-backsliding requirements.1 However, on December 23, 2006, the United States Court of Appeals for the District of Columbia Circuit determined that EPA should not have excluded these requirements (and certain others not relevant here) from its anti-backsliding requirements. See South Coast Air Quality Management District v. EPA, 472 F.3d 882 (DC Cir. 2006), rehearing denied 489 F.3d 1245 (clarifying that the vacatur was limited to the issues on which the court granted the petitions for review). Thus, the Court vacated the provisions that excluded these requirements. As a result, States must continue to meet the obligations for one-hour ozone NAAQS contingency measures and EPA has issued a proposed rule that would remove the vacated provisions of 40 CFR 51.905(e), and that addresses contingency measures for the one-hour standard. See 74 FR 2936 (January 16, 2009) (proposed rule); and 74 FR 7027 (February 12, 2009) (notice of public hearing and extension of comment period).

B. Basis and Effect of Proposed Determinations

After revocation of the one-hour ozone standard, EPA must continue to provide a mechanism to give effect to the one-hour ozone anti-backsliding requirements. See SCAQMD v. EPA, 47 F.3d 882, at 181-182; also, with this responsibility with respect to specific one-hour anti-backsliding measures, such as contingency measures, EPA proposes to determine that Western Massachusetts failed to attain the one-hour ozone standard by its applicable attainment date. (CAA sections 301(a) and 181(b)(2)). Consistent with 40 CFR 51.905(e)(2) and the South Coast decision, upon revocation of the one-hour ozone NAAQS for an area, EPA is no longer obligated to determine whether an area has attained the one-hour NAAQS, except insofar as it relates to effectuating the anti-backsliding requirements that are specifically retained. EPA’s determination here is linked solely to required one-hour anti-backsliding contingency measures. A final determination of failure to attain will not result in reclassification of the area under the revoked one-hour standard, nor is EPA identifying or determining any new one-hour reclassification for the area. EPA is no longer required to reclassify an area to a higher classification for the one-hour ozone NAAQS based upon a determination that the area failed to attain that NAAQS by its attainment date. See 40 CFR 51.905(e)(2)[i][B]. Thus, even if we finalize our proposed determination that the area failed to attain the one-hour ozone NAAQS by its attainment deadline, the area will not be reclassified to a higher classification. Moreover, EPA has previously approved the attainment demonstration and Reasonable Further Progress (RFP) plans for this area, and in doing so noted that although there were no approved state implementation plan contingency measures applicable to the Western Massachusetts area for failure to attain, there were federal measures which the state had not accounted for in its attainment demonstration, and which provided more reductions than necessary to serve the purpose of contingency measures for this area. See 66 FR 666, January 3, 2001. In addition, as explained elsewhere in this notice, EPA is proposing to determine that the Western Massachusetts area is currently attaining the one-hour ozone standard. The area has been in attainment of the revoked standard since 2009. In this context, even if EPA’s proposed determination that the area did not attain the standard by the 2003 deadline is finalized, it will not trigger any additional obligations for the area under the one-hour ozone standard. Under EPA’s “Clean Data Policy” interpretation, which was first articulated for the one-hour standard and then codified for the 8-hour ozone standard (40 CFR 51.918),2 a determination of attainment suspends obligations for attainment-related requirements for that standard, including contingency measures. See, for example, determination of one-hour attainment for Baton Rouge, 75 FR 6570 (February 10, 2010).

III. What are EPA’s analyses of data for purposes of determining attainment of the one-hour ozone standard?

A. How does EPA compute whether an area meets the one-hour ozone standard?

Although the one-hour ozone NAAQS as promulgated in 40 CFR 50.9 does not address specific data handling conventions, EPA’s publicly articulated position and the approach long since universally adopted by the air quality management community is that the interpretation of the one-hour ozone standard requires rounding ambient air quality data consistent with the stated level of the standard, which is 0.12 parts per million (ppm). 40 CFR 50.9(a) states that: “The level of the national one-hour primary and secondary ambient air quality standards for ozone * * * is 0.12 parts per million. * * * The standard is attained when the expected number of days per calendar year with maximum hourly average concentrations of 0.12 parts per million * * * is equal to or less than 1, as determined by appendix H to this part.” Thus, compliance with the NAAQS is based on comparison of air quality concentrations with the standard and on how many days that standard has been exceeded, adjusted for the number of missing days.

For comparison with the NAAQS, EPA has clearly communicated the data handling conventions for the one-hour ozone NAAQS in guidance documents.

---

1 Final Rule to Implement the 8-Hour Ozone National Ambient Air Quality Standard—Phase 1, 69 FR 23951 (April 30, 2004).

2 The U.S. Court of Appeals for the District of Columbia Circuit upheld the provisions of 40 CFR 51.918, which codified the Clean Data Policy. Previously Courts of Appeals for several other Circuits upheld the Clean Data Policy under the one-hour standard. See NRDC v. EPA, 571 F.3d 1245 (DC Cir. 2009); Sierra Club v. EPA, 99 F.3d 1551 (10th Cir.1996); Sierra Club v. EPA, 375 F.3d 537 (7th Cir. 2004) and Our Children’s EarthFoundation v. EPA, No. 04–73032 (9th Cir. June 26, 2005) (memorandum opinion).
As early as 1979, EPA’s guidance stated that the level of our NAAQS dictates the number of significant figures to be used in determining whether the standard was exceeded. The stated level of the standard defines the number of significant figures to be used in comparisons with the standard. For example, a standard level of 0.12 ppm means that measurements are to be rounded to two decimal places (0.005 rounds up), and, therefore, 0.125 ppm is the smallest concentration value in excess of the level of the standard. See “Guideline for the Interpretation of Ozone Air Quality Standards,” EPA–450/4–79–003, OAQPS No. 1.2–108, January 1979. EPA has consistently applied the rounding convention in this 1979 guideline. See 68 FR 19111, April 17, 2003; 68 FR 62043, October 31, 2003; and 69 FR 21719, April 22, 2004. EPA determines attainment status under the one-hour ozone NAAQS on the basis of the annual average number of expected exceedances of the NAAQS over a three-year period. See 60 FR 3349, January 17, 1995 and also the “General Preamble for the Implementation of Title I of the Clean Air Act Amendments of 1990,” at 57 FR 13506, April 16, 1992 (“General Preamble”). EPA’s determination is based upon data that have been collected and quality-assured in accordance with 40 CFR 58, and recorded in EPA’s Air Quality System (AQS) database. To account for missing data, the procedures found in appendix H to 40 CFR 50 are used to adjust the actual number of monitored exceedances of the standard to yield the annual number of expected exceedances (“expected exceedance days”) at an air quality monitoring site. We determine if an area meets the one-hour ozone NAAQS by calculating, at each monitor, the average expected number of days over the standard per year (i.e., “average number of expected exceedance days”) during the applicable 3-year period. See the General Preamble, 57 FR 13498, April 16, 1992. The term “exceedance” is used throughout this document to describe a daily maximum ozone measurement that is equal to or exceeds 0.125 ppm which is the level of the one-hour standard after rounding. An area violates the ozone standard if, over a consecutive 3-year period, more than 3 days of expected exceedances occur at the same monitor. For more information please refer to 40 CFR 50.9, “National one-hour primary and secondary ambient air quality standards for ozone” and “Interpretation of the one-hour Primary and Secondary National Ambient Air Quality Standards for Ozone” (40 CFR part 50, appendix H).

### Table 1—One-Hour Ozone Data for the Western Massachusetts Area  [2001–2003]

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<thead>
<tr>
<th>EPA AQS ID</th>
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<th>Actual exceedance days over 0.124 ppm</th>
<th>Expected exceedance days</th>
<th>3-Year average expected exceedance rate</th>
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### Table 2—One-Hour Ozone Data for the Western Massachusetts Area  [2007–2009]

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<th>Expected exceedance days</th>
<th>3-Year average expected exceedance rate</th>
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<td>Adams</td>
<td>2007</td>
<td>0</td>
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EPA has reviewed and evaluated these data in order to make two separate proposed determinations. First, EPA addresses whether the Western Massachusetts area attained the one-hour ozone standard by the applicable attainment date. As shown in Table 1, the Western Massachusetts one-hour ozone nonattainment area did not meet its attainment deadline of December 31, 2003, since two ozone monitors in the area had expected exceedance rates above 1.0. However, as Table 2 shows, the area subsequently attained the one-hour ozone standard based on 2007–2009 ozone data, and the area continues to meet the one-hour standard based on complete, quality-assured and certified data for 2008–2010 (Table 3).

Preliminary ozone data available for 2011 show that the area continues in attainment of the one-hour ozone standard. Thus, EPA is also proposing to determine that based on complete, quality-assured and certified ozone monitoring data, the Western Massachusetts area has attained and continues to attain the one-hour ozone NAAQS.

### IV. Proposed Determinations

For the reasons set forth in this notice, EPA is proposing to determine that the Western Massachusetts one-hour ozone nonattainment area did not meet its applicable one-hour ozone attainment date of December 31, 2003, based on complete, quality-assured and certified ozone monitoring data for 2001–2003. Separate from and independent of this proposed determination, EPA is also proposing to determine that the Western Massachusetts one-hour ozone nonattainment area is currently attaining the one-hour ozone standard, based on, complete, quality-assured and certified ozone monitoring data for the 2007–2009 and 2008–2010 monitoring periods. Preliminary data available for 2011 indicate that the area continues to attain the one-hour NAAQS. If EPA finalizes its proposed determination that the Western Massachusetts area is currently attaining the one-hour ozone standard, any obligation to submit contingency measures for the one-hour ozone standard shall be suspended.

EPA is soliciting public comments on the issues discussed in this notice or on other relevant matters. These comments will be considered before taking final action. Interested parties may participate in the Federal rulemaking process by submitting written comments to the EPA New England Regional Office listed in the ADDRESSES section of this Federal Register.

### V. Statutory and Executive Order Reviews

These actions propose to make determinations of attainment or nonattainment based on monitored air quality data and do not impose additional requirements beyond those imposed by statute or regulation. For that reason, these proposed actions:

- Are not “significant regulatory actions” subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Do not impose an information collection burden under the provisions...
Robert J. Liberatore, Acting Administrator.

AGENCY: Environmental Protection Agency.

ACTION: Proposed rule.

SUMMARY: EPA proposes to approve a revision to the West Virginia hospital/medical/infectious waste incinerator (HMIWI) Section 111(d)/129 plan (the "plan"). The revision contains a modified state rule for solid waste combustion that was updated as a result of the October 6, 2009 amendments to federal Emission Guidelines (EG) and New Source Performance Standards (NSPS), 40 CFR part 60, subparts Cc and Ec respectively. This revision and approval action relate only to HMIWI units. In the Final Rules section of this Federal Register, EPA is approving the State of West Virginia's HMIWI plan revision submittal as a direct final rule without prior proposal because the Agency views this as a noncontroversial action and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no adverse comments are received in response to this action, no further activity is contemplated. If EPA receives adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. EPA will not institute a second comment period. Any parties interested in commenting on this action should do so at this time.

DATES: Comments must be received in writing by February 23, 2012.

ADDRESSES: Submit your comments, identified by Docket ID Number EPA–R03–OAR–2011–0848 by one of the following methods:

A. www.regulations.gov. Follow the on-line instructions for submitting comments.

B. Email: cox.kathleen@epa.gov.


D. Hand Delivery: At the previously-listed EPA Region III address. Such deliveries are only accepted during the Docket’s normal hours of operation, and special arrangements should be made for deliveries of boxed information.

Instructions: Direct your comments to Docket ID No. EPA–R03–OAR–2011–0848. EPA’s policy is that all comments received will be included in the public docket without change, and may be available on-line at www.regulations.gov, including any personal information provided, unless the comment includes information claimed to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Do not submit information that you consider to be CBI or otherwise protected through www.regulations.gov or email. The www.regulations.gov Web site is an “anonymous access” system, which means EPA will not know your identity or contact information unless you provide it in the body of your comment. If you send an email comment directly to EPA without going through www.regulations.gov, your email address will be automatically captured and included as part of the comment that is placed in the public docket and made available on the Internet. If you submit an electronic comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment, EPA recommends that you include your name and other contact information in the body of your comment.

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