arbitration panel was convened on December 8 and December 9, 2009.

Synopsis of the Arbitration Panel Decision

After reviewing all of the testimony and evidence, the panel found that most of the grievances were time barred, either by operation of the 15-day time limit set forth in the New Jersey Administrative Code, the doctrine of latches, or both. The panel further determined that Complainant did not show that the SLA had violated the Act or the Federal and State implementing regulations. Accordingly, the panel majority concluded that Complainant was not entitled to any remedy with the exception of Complainant’s claim for the costs, including reasonable attorney’s fees, he incurred in the State evidentiary hearing.

However, with respect to the State fair hearing, the panel majority concluded that the SLA knew, or had reason to know, prior to the commencement of the ALJ hearing, that Complainant’s case would require the ALJ to interpret two potentially conflicting Federal statutes and, as a result, that the ALJ might lack subject matter jurisdiction. Yet, the SLA allowed the ALJ hearing to take place and asked the ALJ to return the case after Complainant had submitted his post-hearing brief requiring significant time and resources to no avail. Thus, the panel majority ruled that fundamental principles of fairness require that the SLA reimburse Complainant for the costs expended by Complainant in the State fair hearing, including reasonable attorney’s fees.

The panel also retained jurisdiction of this matter for the sole purpose of resolving any disputes regarding the amount the SLA must pay Complainant for those costs.

One panel member dissented in part and concurred in part. This panel member dissented from the panel’s determination that the commission payment was neither timely protested by Complainant nor a violation of the Act but concurred with the panel majority regarding the SLA’s reimbursement to Complainant for costs incurred in the State fair hearing, including reasonable attorney’s fees.

On January 11, 2011, the SLA sought reconsideration of the portion of the panel’s award granting Complainant the costs he incurred in the State fair hearing, including reasonable attorney’s fees.

The panel agreed to consider the SLA’s motion and granted Complainant the opportunity to reply, which he did on or about March 2, 2011.

On March 25, 2011, the panel conferred via conference call. After reviewing the parties’ motions including the legal authority cited, the panel unanimously denied the SLA’s motion for reconsideration on the merits and affirmed its initial decision of September 18, 2010, to award Complainant his costs for the State fair hearing, including reasonable attorney’s fees.

The views and opinions expressed by the panel do not necessarily represent the views and opinions of the Department.

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Alexa Posny,
Assistant Secretary for Special Education and Rehabilitative Services.
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BILLING CODE 4000–01–P

DEPARTMENT OF EDUCATION

Request for Information To Gather Technical Expertise Pertaining to Testing Integrity

AGENCY: Office of Elementary and Secondary Education, Department of Education.

ACTION: Request for information.

SUMMARY: In light of recent, high-profile reports of misconduct by school officials in the test administration process, the U.S. Department of Education (the “Department” or “we”) is seeking to collect and share information about best practices that have been used to prevent, detect, and respond to irregularities in academic testing. To that end, the Department is taking several steps, described below, to collect information and gather suggestions to assist State educational agencies (SEAs), local educational agencies (LEAs), and the testing-integrity-focused organizations that service them. The Department anticipates making use of this information to facilitate further dialogue and to help SEAs and LEAs identify, share, and implement best practices for preventing, detecting, and investigating irregularities in academic testing.

First, the Department is issuing this request for information (RFI) to collect information about the integrity of academic testing. We pose a series of questions to which we invite interested members of the public to respond.

Second, the Department will host a symposium where external experts can engage in further discussion and probe these issues in greater depth.

Third, the Department will publish a document that contains a summary of the recommendations that were developed as a result of the RFI and the symposium, as well as other resources identified by external experts participating in the symposium.

DATES: Written submissions must be received by the Department on or before February 16, 2012.

ADDRESSES: Submit your comments through the Federal eRulemaking Portal or via postal mail, commercial delivery, or hand delivery. We will not accept comments by fax or by email. To ensure that we do not receive duplicate copies, please submit your comments only one time. In addition, please include the Docket ID and the term “Testing Integrity response” at the top of your comments.

• Federal eRulemaking Portal: Go to http://www.regulations.gov to submit your comments electronically. Information on using Regulations.gov, including instructions for accessing agency documents, submitting comments, and viewing the docket, is available on the site under “How To Use This Site.”

• Postal Mail, Commercial Delivery, or Hand Delivery: If you mail or deliver your comments, address them to Carlos Martinez, Office of Elementary and Secondary Education, Attention: Testing Integrity RFI, U.S. Department of Education, 400 Maryland Avenue SW., room 3W104, Washington, DC 20202–6132.

• Privacy Note: The Department’s policy for comments received from members of the public (including comments submitted by mail, commercial delivery, or hand delivery)
is to make these submissions available for public viewing in their entirety on the Federal eRulemaking Portal at http://www.regulations.gov. Therefore, commenters should be careful to include in their comments only information that they wish to make publicly available on the Internet.

Given the subject matter, some comments may include proprietary information as it relates to confidential commercial information. The Freedom of Information Act defines “confidential commercial information” as information the disclosure of which could reasonably be expected to cause substantial competitive harm. You may wish to request that we not disclose what you regard as confidential commercial information.

To assist us in making a determination on your request, we encourage you to identify any specific information in your comments that you consider confidential commercial information. Please list the information by page and paragraph numbers.

FOR FURTHER INFORMATION CONTACT:

If you use a telecommunications device for the deaf (TDD), call the Federal Relay Service (FRS), toll free, at 1–(800) 877–8339.

SUPPLEMENTARY INFORMATION:

1. Introduction

The Department is seeking information about testing integrity that may help SEAs and LEAs ensure the integrity of the data used to measure student achievement and to ensure meaningful educational accountability in SEAs and LEAs. This is a request for information only. This RFI is specifically inquiring into best practices regarding: (1) Preventing and reducing testing irregularities in State academic assessments; (2) detecting and analyzing testing irregularities; (3) reviewing and investigating alleged testing irregularities; and (4) for assessments that are increasingly delivered online and by computer, how responses to the first three issues described above might be different from those that apply to assessments administered through more traditional means.

For the purposes of this RFI, a testing irregularity includes any occurrence that may inappropriately influence a student’s performance on a State academic assessment, provide the appearance of impropriety, or otherwise constitute a breach in test security or improper administration of State academic testing.

This RFI is issued solely for information and planning purposes and is not a request for proposals (RFP) or a promise to issue an RFP or a notice inviting applications (NIA). This RFI does not commit the Department to contract for any supply or service whatsoever. Further, the Department is not now seeking proposals and will not accept unsolicited proposals. The Department will not pay for any information or administrative costs that you may incur in responding to this RFI. If you do not respond to this RFI, you may still apply for future contracts and grants.

The Department posts RFPs on the Federal Business Opportunities Web site (http://www.fbo.gov). The Department also announces grant competitions in the Federal Register (http://www.gpo.gov/fdsys). It is your responsibility to monitor these sites to determine whether the Department issues an RFP or NIA after considering the information received in response to this RFI.

The documents and information submitted in response to this RFI become the property of the U.S. Government and will not be returned.

2. Background

Educators, parents, and the public in general rely on accurate, reliable, and timely information on student academic performance to improve instruction and help all students reach and maintain high levels of achievement. Indeed, the availability of valid, reliable, and timely data on student performance is essential in informing instruction, identifying professional development needs, and ensuring meaningful accountability, and implementing effective education reforms.

Accordingly, SEAs and LEAs must ensure the integrity of the data they use to measure student achievement and ensure meaningful educational accountability. Under section 1111(b)(3)(C)(iii) of the Elementary and Secondary Education Act of 1965, as amended, (ESEA) and 34 CFR 200.1–200.24, States must establish and maintain assessment systems that are valid, reliable, and consistent with nationally recognized professional and technical standards. Even the slightest appearance of impropriety in the test administration process can undermine State accountability systems—painstakingly built over the past decade—and damage the credibility of reform efforts underway across the country.

Accordingly, State and local officials have an interest in, and share responsibility for defending against, security breaches and threats to educational data integrity. States have a long history of stewardship of academic assessments, and many States have made great efforts to ensure that their assessments and other data collection instruments are properly administered and that data security requirements are clearly specified and followed.

The Department also has a role in this area. Under Title I of the ESEA, the Department is required to review and approve each State’s assessment system. Accordingly, the Department examines evidence compiled and submitted by each State about its process for monitoring and improving the technical quality of its system. During the review of State assessment systems, the Department specifically examines procedures and policies for test security and data quality, including the training and monitoring of staff.

For these reasons, this RFI seeks solutions; advice; technical information; legal, regulatory, and policy approaches; and other input from the public regarding best practices for the prevention, detection, and investigation of alleged or actual testing irregularities. Through this RFI, the Department also seeks to gather information and suggestions for SEAs and LEAs on how they can address these issues.

In addition, as noted earlier, the Department will host a symposium where external experts can engage in further discussion and probe these issues in greater depth. Responses to the RFI will be shared with the external experts, to inform their planning for the symposium. A summary of the recommendations that are developed as a result of the RFI and the symposium, as well as other resources identified by external experts participating in the symposium, will be published shortly thereafter to help inform the field.

3. Context for Responses

The primary goal of this RFI is to gather information that will help SEAs and LEAs better understand existing best practices for preventing, detecting, and investigating testing irregularities. To that end, the Department welcomes responses that address SEA and LEA policies and practices related to these areas and to State laws and regulations. To help focus our consideration of the responses provided, we have developed several questions. Because the questions are only guides to helping us better understand the issues surrounding testing integrity, respondents do not have to respond to any specific question, and many respondents in a format that is convenient to them. Commenters may also provide relevant
information that is not responsive to a particular question but may, nevertheless, be helpful.

3.2 Questions Regarding the Prevention of Testing Irregularities.

3.2.1 Best Practices and Policies. Describe the best practices and policies that SEAs and LEAs have implemented to prevent testing irregularities. What evidence exists that these are best practices? Where have these best practices been adopted? What are the general lessons learned from those adoptions? How might such best practices be effectively used in the future? Are there barriers to the adoption of these best practices at the SEA or LEA level? What controls are most effective in preventing testing irregularities?

3.2.2 School Culture. What role does school culture play in test security? For example, how has professional development been used to train school officials to help prepare students and parents for academic testing? What are the best practices that SEAs and LEAs have included in their quality assurance contracts to help analyze risks?

3.2.3 Contractual Provisions. For those States that have assessment contracts, what provisions are included in these contracts to help prevent testing irregularities? What contractual provisions have been effective in preventing testing irregularities? What evidence exists that these provisions are effective? What provisions have States included in their quality assurance contracts to help analyze risks?

3.2.4 Federal, State, and Local Roles. What are the most appropriate roles for the Department, SEAs, and LEAs in preventing testing irregularities?

Questions Regarding the Detection of Testing Irregularities

3.2.5 Detection Analyses. How are testing irregularities generally detected? What are the different types of analyses that can be used to detect testing irregularities? What are the best practices and policies that SEAs and LEAs have used to detect testing irregularities? What is each type of analysis used for? How should the results of these analyses be interpreted? Can different types of analyses be used in conjunction with one another or to complement one another? What evidence exists that these are best practices? What is the appropriate sequence of events when seeking to determine whether testing irregularities have occurred? Specifically, what steps should be taken and in what order?

3.2.6 Contractual Provisions. What provisions have States included in their assessment contracts to help detect testing irregularities (e.g., provisions related to the use of high-quality control plans)? What contractual provisions have been most effective in detecting testing irregularities?

3.2.7 Federal, State, and Local Roles. What are the appropriate roles for the Department, SEAs, and LEAs in responding to allegations of testing irregularities? Who are the parties involved in an investigation at the SEA and LEA levels?

3.2.8 Responses to Alleged Testing Irregularities. If testing irregularities are detected, what are the best practices for investigating them? What forensic analysis should be used? What cooperative practices between SEAs and LEAs have yielded positive outcomes? What are barriers to investigating testing irregularities?

3.2.9 Managing Wrongdoing. If alleged testing irregularities are a result of wrongdoing, under what circumstances is it appropriate to impose strict and meaningful sanctions against wrongdoers? Are educators subject to standards of professional conduct, laws, or regulations that dictate the type of sanctions that might be imposed on an individual who violates the law or compromises professional standards? How should intent of wrongdoing be determined, and by what entity? What can be done to restore the credibility of a school system that has been tarnished by alleged actual wrongdoing?

Questions Regarding Online and Computer-Based Assessments

3.2.10 Changes in Technology. In a world where academic assessments are increasingly delivered online and by computer, how do responses to the questions listed above change when applied to online and computer-based assessments?

3.2.11 Computer-based Assessment Protection. What mechanisms or processes exist to ensure that the results of computer-based assessments are accurate and free from tampering? What are the best practices and policies that SEAs and LEAs have implemented in this area? What evidence exists that these are best practices? What are the potential threats to, and weak points in, computer-based assessment systems?

Where are there likely opportunities for tampering and testing irregularities within the context of computer-based assessments?

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Michael Yudin,
Acting Assistant Secretary for Elementary and Secondary Education.

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