Robert C. Lauby,
Deputy Associate Administrator for Regulatory and Legislative Operations.

DEPARTMENT OF TRANSPORTATION

Maritime Administration

[Docket Number MARAD 2011 0153]

Requested Administrative Waiver of the Coastwise Trade Laws: Vessel OCEAN VUE; Invitation for Public Comments

AGENCY: Maritime Administration, Department of Transportation.

ACTION: Notice.

SUMMARY: As authorized by 46 U.S.C. 12121, the Secretary of Transportation, as represented by the Maritime Administration (MARAD), is authorized to grant waivers of the U.S.-build requirement of the coastwise laws under certain circumstances. A request for such a waiver has been received by MARAD. The vessel, and a brief description of the proposed service, is listed below.

DATES: Submit comments on or before December 29, 2011.

ADDRESSES: Comments should refer to docket number MARAD–2011–0153. Written comments may be submitted by hand or by mail to the Docket Clerk, U.S. Department of Transportation, Docket Operations, M–30, West Building Ground Floor, Room W12–140, 1200 New Jersey Avenue SE, Washington, DC 20590. You may also send comments electronically via the Internet at http://www.regulations.gov. All comments will become part of this docket and will be available for inspection and copying at the above address between 10 a.m. and 5 p.m., E.T., Monday through Friday, except federal holidays. An electronic version of this document and all documents entered into this docket is available on the World Wide Web at http://www.regulations.gov.


SUPPLEMENTARY INFORMATION: As described by the applicant the intended service of the vessel OCEAN VUE is:

Intended Commercial Use of Vessel: “conduct water tour for vacationers & tourists.”

Geographic Region: “Florida.”

The complete application is given in DOT docket MARAD–2011–0153 at http://www.regulations.gov. Interested parties may comment on the effect this action may have on U.S. vessel builders or businesses in the U.S. that use U.S.-flag vessels. If MARAD determines, in accordance with 46 U.S.C. 12121 and MARAD’s regulations at 46 CFR part 388, that the issuance of the waiver will have an unduly adverse effect on a U.S.-flag vessel or a business that uses U.S.-flag vessels in that business, a waiver will not be granted. Comments should refer to the docket number of this notice and the vessel name in order for MARAD to properly consider the comments. Comments should also state the commenter’s interest in the waiver application, and address the waiver criteria given in § 388.4 of MARAD’s regulations at 46 CFR Part 388.

Privacy Act

Anyone is able to search the electronic form of all comments received into any of our dockets by the name of the individual submitting the comment (or signing the comment, if submitted on behalf of an association, business, labor union, etc.). You may review DOT’s complete Privacy Act Statement in the Federal Register published on April 11, 2000 (Volume 65, Number 70; Pages 19477–78).

By Order of the Maritime Administrator.

Dated: November 17, 2011.

Julie P. Agarwal,
Secretary, Maritime Administration.

DEPARTMENT OF TRANSPORTATION

National Highway Traffic Safety Administration

Denial of Motor Vehicle Defect Petition, DP10–002


ACTION: Denial of Petition for a Defect Investigation.

SUMMARY: This notice describes the reasons for denying a petition (DP10–002) submitted to NHTSA under 49 U.S.C. Subtitle B, Chapter V, Part 552, Subpart A, requesting that the agency conduct an investigation of defective products manufactured by Dayton Wheel Concepts, Inc. (‘Dayton Wheel’ and American Wire Wheel, LLC (‘American Wheel.’) The petition listed the allegedly defective products and the alleged defect (which varied by allegedly defective product).


SUPPLEMENTARY INFORMATION: By a letter dated December 31, 2009, Mr. Thomas M. Gisslen; 707 Miamisburg-Centerville Rd. #158; Dayton, OH 45459, through his lawyer John R. Folkerth, JR; 109 North Main Street; 500 Performance Place; Dayton, OH 45402; petitioned the NHTSA requesting that it investigate “defective products manufactured by Dayton Wheel Concepts, Inc. (‘Dayton Wheel’ and American Wire Wheel, LLC (‘American Wheel’))” and that the Agency “order * * * Dayton Wheel to [o]rder the indicated design defects and [o]rder the indicated design defects and to cease and desist from the manufacture of the defective products until such time as the indicated design defects have been corrected, that all inventory of such defective product be impounded and destroyed, that all defective products be recalled, and that [Dayton Wheel] provide the notice specified in 49 U.S.C. 30118 and 30119” [basically that Dayton conduct a safety recall of the allegedly defective product(s) and so notify the NHTSA]. NHTSA has reviewed the material provided by the petitioner and other pertinent data. The results of this review and our analysis of the petition’s merit is set forth in the DP10–002 Petition Analysis Report, published in its entirety as an appendix to this notice.

For the reasons presented in the petition analysis report, there is no reasonable possibility that an order concerning the notification and remedy of a safety-related defect would be issued as a result of granting Mr. Gisslen’s petition. Therefore, in view of the need to allocitetite and prioritize NHTSA’s limited resources to best accomplish the agency’s safety mission, the petition is denied.

Authority: 49 U.S.C. 30162(d); delegations of authority at CFR 1.50 and 501.8.

Issued on: November 22, 2011.

Nancy Lumen Lewis,
Associate Administrator for Enforcement.

APPENDIX

Petition ANALYSIS—DP10–002

1.0 Introduction

On January 27, 2010, the National Highway Traffic Safety Administration (NHTSA) received a December 31, 2009, letter from attorney John R. Folkerth, Jr.
on behalf of his client, Thomas M. Gisslen, petitioning the agency to conduct an “investigation” of certain products manufactured by Dayton Wheel Concepts, Inc. (including those branded “Dayton” and “American Wire Wheel”) for a range of alleged defects. Mr. Gisslen (the “petitioner”) is “seeking an order requiring Dayton Wheel to remedy the [allegedly] indicated design defects and to cease and desist from the manufacture of the defective products until such time as the [allegedly] indicated design defects have been corrected, that all inventory of such [allegedly] defective product be impounded and destroyed, that all [allegedly] defective product be recalled, and that the manufacturer provide the [recall] notice specified in 49 U.S.C. 30118 and 30119.” In support of his petition, Mr. Gisslen cites: a previous NHTSA investigation (PE02–073) and subsequent safety-related recall (03E–011) of the subject motorcycle wheels; a web-forum discussion concerning the alleged separation of three spokes in a Dayton model D452 60-spoke laced wheel installed on a 1958 MGA, photographs of purportedly defective Dayton wheel components, photographs of rim cracking in the nipple dimple area on a customer’s Dayton “BA” radially-laced motorcycle wheel taken proximate to June 6, 2007, a web-forum discussion concerning quality concerns with a “21 inch, forty spoke cross-laced American Wire Wheel installed on a Harley FXDB “Street Bob”; internal Dayton email concerning wheel component material, design, and specification, and material related to alleged test failures of certain Dayton products. According to the petitioner, “Dayton Wheel’s [allegedly] defective products constitute a substantial risk of catastrophic personal injury.”3

On March 9, 2010, NHTSA wrote to Dayton requesting certain information. The company’s response was received by us on May 17, 2010. Included was a petition, filed pursuant to 49 CFR part 512, that certain information provided not be released to the public. On July 26, 2010 the petitioner, through attorney Folkerth, submitted a letter to Ron Medford, NHTSA’s Senior Associate Administrator for Vehicle Safety, covering additional exhibits primarily concerning alleged product failures both in the field and during various laboratory tests. Many of the exhibits simply duplicated what was in NHTSA’s public file for this petition (DP10–002).

On June 24, 2011, the petitioner (no longer represented by Mr. Folkerth) submitted additional information by Email to NHTSA. The thrust of the email (and a duplicate sent on June 28, 2011) was his opinion that Dayton had not thoroughly and completely responded to our March 9th inquiry. For purposes of this analysis, “Dayton” refers to Dayton Wire Wheel, Inc. including all of its divisions, subsidiaries (whether or not incorporated, including American Wire Wheel and Dayton Wheel Concepts).

In analyzing the petitioner’s allegations and preparing a response, we:

✓ Reviewed the petitioner’s June 24, 2011, email and attachments.
✓ Reviewed the petitioner’s June 28, 2011, email and attachments.
✓ Reviewed data provided by Dayton in response to our March 9, 2010, information request.
✓ Reviewed a previous NHTSA defect investigation (PE02–073) concerning the alleged sudden and unforeseen catastrophic failure of certain motorcycle wheels produced by Dayton under the brand name “American Wire Wheel” (AWW).
✓ Reviewed information related to Dayton’s safety recall (03E–011) of the PE02–073 subject AWW wheels.
✓ Reviewed our consumer complaint database for any reports concerning products manufactured by Dayton.

2.0 Dayton Wire Wheel History

Founded in 1916, today Dayton Wire Wheel manufactures laced wheels for sale, predominantly, in the automotive and motorcycle aftermarket. Dayton wheels were used by the Wright Brothers and Charles Lindbergh. As an original equipment supplier in the 1930’s, Auburn, Cord and Duesenberg automobiles were built with Daytons. All Dayton wheels are produced in Dayton, Ohio.

3.0 The Petitioner’s Allegations

The petitioner provided a listing of the Dayton products he alleges are defective. While discussing his claims regarding the “radial spoke” (i.e., the spokes do not cross another between the hub and rim) motorcycle wheels in his letter, the petitioner references an earlier NHTSA defect investigation (PE02–073) and its related safety recall (03E–011) concerning certain motorcycle wheels assembled by Dayton.

3.1 The defective products alleged by the Petitioner

Mr. Gisslen alleges that the following Dayton products have the following "defects:"4

<table>
<thead>
<tr>
<th>Product</th>
<th>Alleged &quot;Defect&quot;</th>
</tr>
</thead>
<tbody>
<tr>
<td>2003–6 BA 40 Radial Spoke Motorcycle Wheel</td>
<td>Hub cracking at spoke flange.</td>
</tr>
<tr>
<td>19&quot; &amp; 21&quot; Diameter Front Wheel; 40, 80 &amp; 100 Radial Spoke Wheel</td>
<td>Rim (rolled edge) cracking (splitting) between dimples (spoke holes).</td>
</tr>
<tr>
<td>40 Radial Spoke M/C wheel</td>
<td>Rim (rolled edge) cracking (splitting) between dimples (spoke holes).</td>
</tr>
<tr>
<td>40 Radial Spoke M/C wheel</td>
<td>Incorporating non-conforming spokes and nips [nipples] increasing risk of cracking and nip-spoke thread engagement failure.</td>
</tr>
</tbody>
</table>

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1 Hired on September 6, 2006, Dayton Wheel (“Dayton”) terminated Mr. Gisslen’s employment on September 11, 2007. Gisslen v. Dayton Wheel Concepts, Inc., et. al. was filed October 6, 2009 on behalf of Mr. Gisslen alleging he was wrongfully terminated (Montgomery County Ohio, 2009 CV 08163). Subsequently, Mr. Gisslen petitioned the Agency.


3 Dayton Wire Wheel History.

4 Folkerth, pages 1–2

3.2 NHTSA’s Earlier Investigation and Recall

Unlike random spoke breakages and/or other infrequent laced wheel issues, sudden, unforeseen wheel collapse is of particular concern to NHTSA, especially when involving motorcycle wheels. On October 10, 2002, NHTSA opened Preliminary Evaluation (PE) 02–073 after receiving one owner’s complaint alleging the sudden, unforeseen collapse of a “High Performance Super Spoke” aftermarket rear motorcycle wheel. This wheel had been produced by American Wire Wheel, Inc. (AWW), a division of Hulcher Enterprises in Denton, Texas. While preparing its inquiry to AWW, NHTSA found the company had sold its assets to Dayton Wheel Concepts of Dayton, Ohio (Dayton) on September 3, 2002. Included in the purchase were all materials related to AWW’s production of “Super Spoke” model wheels. NHTSA’s Office of Chief Counsel (NCC) reviewed materials related to that sale confirming that it involved only a transfer of AWW’s assets. Subsequently, NCC requested information from Dunn & Bradstreet concerning AWW’s current status and was told the company was no longer in business.

On October 31, 2002, Dayton received ODI’s request for information concerning the Super Spoke wheels. Allegedly, prior to receiving the inquiry, only one alleged failure had been disclosed to Dayton by AWW. However, in reviewing AWW’s files while preparing its response to our inquiry, Dayton found documentation of nine other Super Spoke spoke-related failures, occurring between February 2000 and September 2002. Of the nine found (for a total of 10 reports), 2 involved injury crashes and all concerned rear wheels manufactured by AWW of Denton, TX. Here is a representative owner statement concerning his August 4, 2002, incident:

“I was riding with a group of people. The rider next to me saw the wheel hopping. I felt it and tried to look down. [It] felt like I hit a bump, that’s when the bike dropped and all hell broke loose.”

Photos included with the owner’s documentation show the wheel collapsed when all 40 spokes pulled away from the hub. On August 24, 2001, AWW paid the owner $4,177.62 to settle his claim.

During the time it was gathering and reviewing material responsive to ODI’s October 31 information request, Dayton assembled 32 Super Spoke wheels using components produced by AWW prior to Dayton’s asset purchase. Of these, 24 were rear wheels. On January 21, 2003, Dayton shipped the rear wheels to both Custom Chrome and Drag Specialties, wholesale distributors specializing in aftermarket motorcycle parts.

On February 12, 2003, Dayton recalled all of the wheels it produced (32). In its “Part 573 Defect and Noncompliance Report” filed with the agency for recall 03E–011, it said it was taking this action after determining the wheels “have the potential for complete failure while in use due to steel spokes pulling out of the machined aluminum hub” with a “potential for vehicle crash and resultant serious injuries to riders and passengers.” In its remedy, Dayton provided, without cost, a wheel of different design to each affected customer.

4.0 Consumer Complaints

In analyzing this petition’s merit, NHTSA was interested in any verifiable real world failure allegations indicating: (a) the sudden, unforeseen collapse of any Dayton product including those cited by the Petitioner and, (b) if such incidents existed, did their frequency indicate a defect trend existed?

4.1 Real World Failures Cited by the Petitioner

With his December 31, 2010, letter and June 24, 2011, email the petitioner alleged there were seven real-world incidents involving Dayton wheels. Of these, four involved automotive wheels and three concerned motorcycle wheels. He also provided information concerning one alleged failure of a motorcycle drive pulley produced by Dayton.

4.1.1 British-Cars.net—Automotive Wheels

The petitioner included a report he found on a web-based forum at British-Cars.net which he characterized as: “A recent wheel failure report surfaced at british-cars.net. Fortunately no one was injured. The failure event was three spokes pulling out of the hub on a single wheel.” Subsequently, we found the subject wheel (a Dayton model D452) was installed on a 1958 MGA owned by a British car enthusiast in West Chester, PA.

The owner posted three different threads, the first on or about February 4, 2008, detailing his experience with the Dayton wheels. His primary concern was his impression that Dayton was not willing to honor the wheels’ warranty. Subsequently, the issue was resolved to the owner’s satisfaction. At no time did the wheel collapse nor was vehicle controllability compromised by the separation of three spokes on one wheel.

4.1.2 Scott’s Classic Imports—Automobile Wheels

The petitioner’s December 31 letter included six photographs of a Dayton model D450 15x4 wheel intended for use on Austin Healey, Lotus, MG and Triumph automobiles. According to Dayton, this September 2005 warranty submission for broken spokes came from a now defunct used car dealer in Plympton, MA. No wheel collapse, or loss of vehicle control, was reported.

4.1.3 The BA Motorcycle Wheel

The Petitioner included information concerning a 40 spoke, radially laced, rear motorcycle wheel installed on a 1998 Harley FLHRCI “Road King Classic.” Known internally as the “BA” wheel, it was a redesign of the “Super Spoke” wheel produced by American Wire Wheel of Denton, Texas and later recalled by Dayton. In February 2006, the owner contacted Dayton to report that the wheel rim had cracked and would not hold air. After receiving the

73773
wheel. Dayton found that, as a result of overloading, the rim was cracked 270 degrees circumferentially. At no time did the wheel collapse.

4.1.4 V-Twin Forum.com—Motorcycle Front Wheels

The petitioner also included two forum threads from V-Twin Forum.com, both concerning a front wheel installed on a Harley-Davidson motorcycle, one radially-laced of an unspecified make or size and the other cross-laced.

The first posting, by “TacomaWA12” on February 9, 2006, alleges a crash occurred while riding his Harley FLSTC when the front “rim metal between the spokes failed and literally split the rim in two.” He claims the bike sustained an estimated $4,400 in damage. The thrust of his post was “how can I find out who made the wheel?” because, as the “3rd or 4th owner,” the wheel manufacturer was unknown to him. There have been no entries on this thread since February 22, 2006, and the identity of the wheel manufacturer is unknown. Dayton has no record of this alleged failure and NHTSA has been unable to locate the owner to ascertain whether Dayton produced the wheel which allegedly failed.

The second thread concerned a 21” forty spoke, cross-laced front motorcycle wheel produced under the brand name “American Wire Wheel” by Dayton and installed on Harley FXDB “Street Bob.” Beginning on September 20, 2008, the customer (aka “Sponk”) provides a laundry list of complaints: slow delivery, poor bearing quality, fitment problems, and slow air loss. At no time was a wheel collapse indicated or alleged.

4.1.5 Motorcycle Drive Pulleys

Appendix K of the petitioner’s December 31 letter purports to document manufacturing defects with Dayton-produced motorcycle belt-drive pulleys for Harley-Davidson fitment. Appendix L is a photo of an alleged customer pulley with a complete hub separation occurring in the summer of 2007. Dayton confirms that this is a customer’s pulley but states it was improperly installed. Witness marks on the hub indicate improper fasteners and the alleged defect was defined as: Alleged defect: For Subject Products Nos. 1 through 7: any rim and or hub cracking and/or spoke/nipple thread failure resulting in wheel collapse [emphasis added]. For Subject Product Nos. 8 and 9: any fracturing of the pulley or rotor [emphasis added]. For Subject Product Nos. 10 and 11: Any failure resulting in clamping force reduction and wheel separation [emphasis added].

According to Dayton, the company “has never had a report or instance where any problem or issue with Subject Products Nos. 1–7 resulting in a wheel collapse. Similarly, Dayton has never had any report or instance where a problem or issue with Subject Products Nos. 10 and 11 resulted in wheel separation. Dayton has never had any report or instance where any problem or issue with Subject Product No. 12 resulted in wheel collapse. With respect to Subject Products Nos. 8 and 9, Dayton has had one instance where a pulley failed * * * as a direct result of improper mounting.”

4.3 Real-World Dayton Product Failure Reports in NHTSA’s Consumer Complaint Database

Using the broadest possible search criteria we found five complaints involving Dayton products. Of these, four concerned the “Super Spoke” motorcycle wheels recalled by the company on February 12, 2003, (03E–011). The fifth documented this petition.

4.4 Real-World Dayton Product Failure Allegations on the Web

Using the broadest possible web search criteria, we found no reports of Dayton product collapse and/or separation.

4.5 Real-World Dayton Product Experience

In an effort to gather additional information about consumer experience with Dayton products, particularly as it relates to wheel collapse/separation or motorcycle drive pulley collapse, we attended three local British car shows and the same number of custom motorcycle shows. While there, we found some owners displaying vehicles

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*Email from Thomas Gisslen to Robert Young, June 24, 2011, page 2.
*Folkerth, page 2.
*Our searches included those where the manufacturer was identified as “Dayton” and/or “American Wire Wheel” (including wild cards). In the event the wheel manufacturer was not specifically identified, we searched for those complaints where “wheel” or “sprocket” appeared in the complaint summary and then manually reviewed each for any involving a Dayton product.
*We searched the web using readily available search engines including Google, Bing, and Yahoo for any information related to Dayton product failures. We then looked for those involving collapse and/or separation.
equipped with Dayton wheels and/or (in the case of motorcycles) drive sprockets. No problems with the Dayton products, of any sort, were claimed by any of those we queried.

5.0 Dayton Product Evaluations

5.1 Petitioner Documentation

In support of his claim that the subject products are “defective” thus constituting “a substantial risk of catastrophic personal injury,” the petitioner cites a number of tests and analyses conducted on behalf of Dayton ** the last of these dated February 22, 2006.12 The Petitioner has characterized these as documented test failures.

5.2 Dayton Documentation

In responding to both the petitioner’s allegations and item numbers 6 and 9 of our March 9, 2010, inquiry, Dayton provided additional information and context. Two items are relevant here: First, the Finite Element Analysis conducted by RHAMM Technologies, LLC of Dayton, Ohio on behalf of Dayton in January 2006 was later found flawed because the analysis parameters did not account for work-hardening of the spoke material. Additionally, RHAMM could not define a real-world failure point within the reasonably expected load limits.13 The second relevant item concerns the allegation that testing conducted by Standard Test Labs (STL) on Dayton’s behalf, was invalid. According to Dayton, when this allegation was first made, sometime in 2006, it retained the services of Rexnord Technical Services of Milwaukee, WI to assess STL’s testing and results. Rexnord’s analysis validated STL’s tests and results.14

6.0 NHTSA Analysis

In assessing the petitioner’s claim that the subject Dayton products are defective, NHTSA reviewed all reasonably available information to determine whether the products were failing in real-world use and, if so, how frequently? After conducting a comprehensive effort to uncover reports of Dayton wheel separation and/or collapse or motorcycle drive pulley failure, we found no such reports concerning Dayton wheels and one (from 2007) involving a drive pulley, the latter apparently resulting from improper installation. If, as the petitioner alleges, the testing results (from 2003–2006) indicated Dayton was producing and selling sub-standard wheels and pulleys, it would follow that real-world failures would have occurred, certainly in the last five years. NHTSA found no such evidence.

7.0 Conclusion

Based on the foregoing analysis, there is no reasonable possibility that an order concerning the notification and remedy of a safety-related defect would be issued as a result of granting Mr. Gisslen’s petition. Therefore, in view of the need to allocate and prioritize NHTSA’s limited resources to best accomplish the agency’s safety mission, the petition is denied.

[FR Doc. 2011–30612 Filed 11–28–11; 8:45 am]
BILLING CODE 4910–59–P

DEPARTMENT OF TRANSPORTATION
Pipeline and Hazardous Materials Safety Administration

[Notice No. 11–12]

Information Collection Activities

AGENCY: Pipeline and Hazardous Materials Safety Administration (PHMSA), DOT.

ACTION: Notice and request for comments.

SUMMARY: In compliance with the Paperwork Reduction Act of 1995, this notice announces that the Information Collection Requests (ICR) abstracted below will be forwarded to the Office of Management and Budget (OMB) for review and comments. The ICRs describe the nature of the information collections and their expected burden. A Federal Register Notice with a 60-day comment period soliciting comments on these collections of information was published in the Federal Register on September 14, 2011 [76 FR 56872] under Docket No. PHMSA–2011–0223 (Notice No. 11–12).

DATES: Interested persons are invited to submit comments on or before December 29, 2011.

ADDRESSES: Send comments regarding the burden estimate, including suggestions for reducing the burden, to the Office of Management and Budget (OMB), Attention: Desk Officer for PHMSA, 725 17th Street NW., Washington, DC 20503. Comments are invited on: whether the proposed collection of information is necessary for the proper performance of the functions of the Department, including whether the information will have practical utility; the accuracy of the Department’s estimate of the burden of the proposed information collection; ways to enhance the quality, utility and clarity of the information to be collected; and ways to minimize the burden of the collection of information on respondents, including the use of automated collection techniques or other forms of information technology. A comment to OMB is most effective if OMB receives it within 30 days of publication.

FOR FURTHER INFORMATION CONTACT:

SUPPLEMENTARY INFORMATION:
Section 1320.8(d), Title 5, Code of Federal Regulations requires Federal agencies to provide interested members of the public and affected agencies an opportunity to comment on information collection and recordkeeping requests. This notice identifies information collection requests that PHMSA will be submitting to OMB for renewal and extension. These information collections are contained in 49 CFR Parts 172 and 173 of the Hazardous Materials Regulations (HMR; 49 CFR Parts 171–180). PHMSA has revised burden estimates, where appropriate, to reflect current reporting levels or adjustments based on changes in proposed or final rules published since the information collections were last approved. The following information is provided for each information collection: (1) Title of the information collection, including former title if a change is being made; (2) OMB control number; (3) abstract of the information collection activity; (4) description of affected persons; (5) estimate of total annual reporting and recordkeeping burden; and (6) frequency of collection. PHMSA will request a three-year term of approval for each information collection activity and, when approved by OMB, publish notice of the approvals in the Federal Register.

PHMSA requests comments on the following information collections:

Title: Testing, Inspection, and Marking Requirements for Cylinders. OMB Control Number: 2137–0022.

Summary: Requirements set forth in § 173.301 for qualification, maintenance and use of cylinders require that cylinders be periodically inspected and retested to ensure continuing compliance with packaging standards. Information

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14 Ibid.