

Division 91, off-site teleworker,  
Armonk, New York.

Signed in Washington, DC, on this 23rd  
day of May, 2011.

**Del Min Amy Chen,**

*Certifying Officer, Office of Trade Adjustment  
Assistance.*

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**BILLING CODE 4510-FN-P**

## DEPARTMENT OF LABOR

### Employment and Training Administration

#### Employment and Training Administration Program Year (PY) 2011 Workforce Investment Act (WIA) Allotments to Outlying Areas

**AGENCY:** Employment and Training  
Administration, Labor.

**ACTION:** Notice.

**SUMMARY:** This Notice announces PY 2011 WIA Title I Youth, Adult and Dislocated Worker Activities program allotments for outlying areas. The WIA allotments for the outlying areas are based on a formula determined by the Secretary. As required by WIA section 182(d), on February 17, 2000, a Notice of the discretionary formula for allocating PY 2000 funds for the outlying areas (American Samoa, Guam, Marshall Islands, Micronesia, Northern Marianas, Palau, and the Virgin Islands) was published in the **Federal Register** at 65 FR 8236 (February 17, 2000). The rationale for the formula and methodology was fully explained in the February 17, 2000, **Federal Register** Notice. The formula for PY 2011 is the same as used for PY 2000 and is described in the section on Youth Activities program allotments.

Comments are invited on the formula used to allot funds to the outlying areas.

**DATES:** Comments on the formula used to allot funds to the outlying areas must be received by July 5, 2011.

**ADDRESSES:** Submit written comments to the Employment and Training Administration, Office of Financial and Administrative Management, 200 Constitution Ave., NW., Room N-4702, Washington, DC 20210, Attention: Mr. Kenneth Leung, Telephone: (202) 693-3471 (this is not a toll-free number). Fax: (202) 693-2859. E-mail: [Leung.Kenneth@dol.gov](mailto:Leung.Kenneth@dol.gov).

**FOR FURTHER INFORMATION CONTACT:** WIA Youth Activities allotments—Evan Rosenberg at (202) 693-3593 or LaSharn Youngblood at (202) 693-3606; WIA Adult and Dislocated Worker Activities allotments—Mike Qualter at (202) 693-

3014; Workforce Information Grant allotments—Anthony Dais at (202) 693-2784.

**SUPPLEMENTARY INFORMATION:** The Department of Labor (DOL or Department) is announcing PY 2011 WIA Youth, Adult and Dislocated Worker program allotments to outlying areas. The allotments are based on the funds appropriated in the Full-Year Continuing Appropriations Act, 2011, Public Law 112-10, signed April 15, 2011. This appropriation requires an across-the-board rescission of 0.2 percent to all Federal Fiscal Year (FY) 2011 discretionary program funding. Included in this Notice are tables listing the PY 2011 allotments (including the 0.2 percent rescission) for programs under WIA Title I Youth Activities (Table A), Adult Activities (Table B) and Dislocated Worker Employment and Training Activities (Table C).

On December 17, 2003, Public Law 108-188, the Compact of Free Association Amendments Act of 2003 (“the Compact”), was signed. The Compact provided for consolidation of WIA Title I funding for the Marshall Islands and Micronesia into supplemental education grants provided from the Department of Education’s appropriation. See 48 USC 1921d(f)(1)(B)(iii). The Compact also specified that the Republic of Palau remained eligible for WIA Title I funding. See 48 USC 1921d(f)(1)(B)(ix). The Consolidated Appropriations Act, 2010 (Pub. L. 111-117) (in the Department Of Education’s General Provisions at Section 309, Title III, Division D) amended the Compact to extend the availability of WIA Title I funding to Palau through FY 2010. Section 1104 of the Full-Year Continuing Appropriations Act, 2011, further extended the same funding to Palau through FY 2011.

**Youth Activities Allotments.** PY 2011 Youth Activities funds for outlying areas total \$2,064,785 (including the 0.2 percent rescission). Table A includes a breakdown of the Youth Activities program allotments for States (as previously shared) and each of the five outlying areas. Before determining the amount available for States, the total funding available for the outlying areas was reserved at 0.25 percent of the full amount appropriated for Youth Activities (after the 0.2 percent rescission).

The methodology for distributing funds to all outlying areas is not specified by WIA, but is at the Secretary’s discretion. The methodology used is the same as used since PY 2000, i.e., funds are distributed among the

remaining outlying areas by formula based on relative share of number of unemployed, a 90 percent hold-harmless of the prior year share, a \$75,000 minimum, and a 130 percent stop-gain of the prior year share. As in PY 2010, data for the relative share calculation in the PY 2011 formula were from 2000 Census data for all outlying areas, obtained from the Bureau of the Census (Bureau) and are based on 2000 Census surveys for those areas conducted either by the Bureau or the outlying areas under the guidance of the Bureau.

**Adult Employment and Training Activities Allotments.** The total appropriated funds for PY 2011 for Adult Activities are \$770,921,920 of which \$1,927,305 is for outlying areas (including the 0.2 percent rescission). Table B includes a breakdown of the Adult Activities program allotments for States (as previously shared) and each of the five areas. Table B shows the PY 2011 Adult Employment and Training Activities allotments and comparison to PY 2010 allotments by State. Like the Youth Activities program, the total available for the outlying areas was reserved at 0.25 percent of the full amount appropriated for Adult Activities (after the 0.2 percent rescission). As discussed in the Youth Activities paragraph, beginning in PY 2005, WIA funding for the Marshall Islands and Micronesia is no longer provided; instead, funding is provided in the Department of Education’s appropriation. The Adult Activities funds for grants to the remaining outlying areas, for which the distribution methodology is at the Secretary’s discretion, were distributed among the areas by the same principles, formula and data as used for outlying areas for Youth Activities.

**Dislocated Worker Employment and Training Activities Allotments.** Appropriated funds for PY 2011 for the Dislocated Worker Activities program total \$1,287,544,000, with \$3,218,860 for outlying areas (including the 0.2 percent rescission). Table C includes a breakdown of the Dislocated Worker program allotments for States (as previously shared) and each of the five outlying areas. The total appropriation includes formula funds for the States, National Reserve funds for the distribution of National Emergency Grants, technical assistance and training, demonstration projects, and the outlying areas’ Dislocated Worker allotments. Like the Youth and Adult Activities programs, the total available for the outlying areas was reserved at 0.25 percent of the full amount appropriated for Dislocated Worker

Activities (after the 0.2 percent rescission). WIA funding for the Marshall Islands and Micronesia is no longer provided, as discussed above. The Dislocated Worker Activities funds for grants to outlying areas, for which the distribution methodology is at the

Secretary's discretion, were distributed among the remaining areas by the same pro rata share as the areas received for the PY 2011 WIA Adult Activities program, the same methodology used in PY 2010.

Signed: At Washington, DC on this 27th day of May, 2011.

**Jane Oates,**

*Assistant Secretary, Employment and Training Administration.*

**U.S. Department of Labor, Employment and Training Administration**

**TABLE A—WIA YOUTH ACTIVITIES STATE ALLOTMENTS**

[Comparison of PY 2011 vs PY 2010]

| State                      | PY 2010       | PY 2011       | Difference     | Percent difference |
|----------------------------|---------------|---------------|----------------|--------------------|
| Total .....                | \$924,069,000 | \$825,913,862 | (\$98,155,138) | - 10.62            |
| Alabama .....              | 11,777,698    | 12,455,574    | 677,876        | 5.76               |
| Alaska .....               | 2,755,418     | 2,216,462     | (538,956)      | - 19.56            |
| Arizona .....              | 15,982,731    | 15,326,190    | (656,541)      | - 4.11             |
| Arkansas .....             | 8,446,520     | 6,794,393     | (1,652,127)    | - 19.56            |
| California .....           | 136,875,948   | 117,952,080   | (18,923,868)   | - 13.83            |
| Colorado .....             | 11,132,070    | 9,788,025     | (1,344,045)    | - 12.07            |
| Connecticut .....          | 8,869,254     | 8,060,872     | (808,382)      | - 9.11             |
| Delaware .....             | 2,269,744     | 2,028,651     | (241,093)      | - 10.62            |
| District of Columbia ..... | 2,779,082     | 2,402,872     | (376,210)      | - 13.54            |
| Florida .....              | 43,352,872    | 50,372,277    | 7,019,405      | 16.19              |
| Georgia .....              | 28,251,785    | 24,305,197    | (3,946,588)    | - 13.97            |
| Hawaii .....               | 2,690,193     | 2,272,811     | (417,382)      | - 15.51            |
| Idaho .....                | 2,950,667     | 3,428,419     | 477,752        | 16.19              |
| Illinois .....             | 43,545,632    | 36,086,031    | (7,459,601)    | - 17.13            |
| Indiana .....              | 19,697,136    | 16,043,006    | (3,654,130)    | - 18.55            |
| Iowa .....                 | 4,750,212     | 5,519,334     | 769,122        | 16.19              |
| Kansas .....               | 5,930,458     | 5,248,975     | (681,483)      | - 11.49            |
| Kentucky .....             | 14,303,105    | 12,514,937    | (1,788,168)    | - 12.50            |
| Louisiana .....            | 14,009,636    | 11,269,372    | (2,740,264)    | - 19.56            |
| Maine .....                | 3,476,520     | 2,887,584     | (588,936)      | - 16.94            |
| Maryland .....             | 11,311,383    | 10,073,999    | (1,237,384)    | - 10.94            |
| Massachusetts .....        | 17,387,925    | 15,988,686    | (1,399,239)    | - 8.05             |
| Michigan .....             | 51,768,509    | 41,642,666    | (10,125,843)   | - 19.56            |
| Minnesota .....            | 14,264,509    | 11,474,392    | (2,790,117)    | - 19.56            |
| Mississippi .....          | 13,081,892    | 10,523,093    | (2,558,799)    | - 19.56            |
| Missouri .....             | 17,781,382    | 14,549,044    | (3,232,338)    | - 18.18            |
| Montana .....              | 2,344,418     | 2,174,750     | (169,668)      | - 7.24             |
| Nebraska .....             | 2,518,508     | 2,288,141     | (230,367)      | - 9.15             |
| Nevada .....               | 7,654,897     | 8,303,837     | 648,940        | 8.48               |
| New Hampshire .....        | 2,269,744     | 2,253,475     | (16,269)       | - 0.72             |
| New Jersey .....           | 20,938,294    | 20,362,826    | (575,468)      | - 2.75             |
| New Mexico .....           | 4,365,301     | 4,775,669     | 410,368        | 9.40               |
| New York .....             | 51,835,670    | 46,253,787    | (5,581,883)    | - 10.77            |
| North Carolina .....       | 25,351,154    | 24,598,968    | (752,186)      | - 2.97             |
| North Dakota .....         | 2,269,744     | 2,028,651     | (241,093)      | - 10.62            |
| Ohio .....                 | 39,313,893    | 31,915,350    | (7,398,543)    | - 18.82            |
| Oklahoma .....             | 6,970,582     | 6,877,913     | (92,669)       | - 1.33             |
| Oregon .....               | 13,707,810    | 11,026,583    | (2,681,227)    | - 19.56            |
| Pennsylvania .....         | 31,871,328    | 29,506,561    | (2,364,767)    | - 7.42             |
| Puerto Rico .....          | 29,722,110    | 23,908,509    | (5,813,601)    | - 19.56            |
| Rhode Island .....         | 4,531,698     | 3,767,218     | (764,480)      | - 16.87            |
| South Carolina .....       | 17,299,897    | 13,916,063    | (3,383,834)    | - 19.56            |
| South Dakota .....         | 2,269,744     | 2,028,651     | (241,093)      | - 10.62            |
| Tennessee .....            | 18,716,506    | 16,288,215    | (2,428,291)    | - 12.97            |
| Texas .....                | 57,404,782    | 52,833,195    | (4,571,587)    | - 7.96             |
| Utah .....                 | 3,547,273     | 4,121,624     | 574,351        | 16.19              |
| Vermont .....              | 2,269,744     | 2,028,651     | (241,093)      | - 10.62            |
| Virginia .....             | 13,127,843    | 13,540,444    | 412,601        | 3.14               |
| Washington .....           | 17,997,280    | 15,992,583    | (2,004,697)    | - 11.14            |
| West Virginia .....        | 3,924,261     | 4,315,932     | 391,671        | 9.98               |
| Wisconsin .....            | 13,963,286    | 13,099,180    | (864,106)      | - 6.19             |
| Wyoming .....              | 2,269,744     | 2,028,651     | (241,093)      | - 10.62            |
| State Total .....          | 907,897,792   | 811,460,369   | (96,437,423)   | - 10.62            |
| American Samoa .....       | 131,813       | 117,342       | (14,471)       | - 10.98            |
| Guam .....                 | 1,072,924     | 955,133       | (117,791)      | - 10.98            |
| Northern Marianas .....    | 397,035       | 353,447       | (43,588)       | - 10.98            |
| Palau .....                | 75,000        | 75,000        | 0              | 0.00               |
| Virgin Islands .....       | 633,401       | 563,863       | (69,538)       | - 10.98            |

TABLE A—WIA YOUTH ACTIVITIES STATE ALLOTMENTS—Continued  
 [Comparison of PY 2011 vs PY 2010]

| State                      | PY 2010    | PY 2011    | Difference  | Percent difference |
|----------------------------|------------|------------|-------------|--------------------|
| Outlying Areas Total ..... | 2,310,173  | 2,064,785  | (245,388)   | - 10.62            |
| Native Americans .....     | 13,861,035 | 12,388,708 | (1,472,327) | - 10.62            |

U.S. Department of Labor, Employment  
and Training Administration

TABLE B—WIA ADULT ACTIVITIES STATE ALLOTMENTS  
 [Comparison of PY 2011 vs PY 2010]

| State                      | PY 2010<br>(Pre-FY 2011<br>0.2% Rescission) | PY 2011       | Difference     | Percent difference |
|----------------------------|---|---------------|----------------|--------------------|
| Total .....                | \$861,540,000                               | \$770,921,920 | (\$90,618,080) | - 10.52            |
| Alabama .....              | 11,546,269                                  | 12,090,307    | 544,038        | 4.71               |
| Alaska .....               | 2,630,761                                   | 2,118,648     | (512,113)      | - 19.47            |
| Arizona .....              | 15,227,363                                  | 14,638,503    | (588,860)      | - 3.87             |
| Arkansas .....             | 7,946,421                                   | 6,399,544     | (1,546,877)    | - 19.47            |
| California .....           | 131,676,574                                 | 113,937,862   | (17,738,712)   | - 13.47            |
| Colorado .....             | 10,028,610                                  | 8,838,405     | (1,190,205)    | - 11.87            |
| Connecticut .....          | 7,899,746                                   | 7,208,528     | (691,218)      | - 8.75             |
| Delaware .....             | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| District of Columbia ..... | 2,416,917                                   | 2,040,921     | (375,996)      | - 15.56            |
| Florida .....              | 44,003,639                                  | 50,666,671    | 6,663,032      | 15.14              |
| Georgia .....              | 26,468,737                                  | 22,840,137    | (3,628,600)    | - 13.71            |
| Hawaii .....               | 2,786,714                                   | 2,375,218     | (411,496)      | - 14.77            |
| Idaho .....                | 2,793,005                                   | 3,112,389     | 319,384        | 11.44              |
| Illinois .....             | 40,399,352                                  | 33,485,477    | (6,913,875)    | - 17.11            |
| Indiana .....              | 17,396,927                                  | 14,120,139    | (3,276,788)    | - 18.84            |
| Iowa .....                 | 3,329,069                                   | 3,872,586     | 543,517        | 16.33              |
| Kansas .....               | 4,907,309                                   | 4,349,496     | (557,813)      | - 11.37            |
| Kentucky .....             | 14,765,556                                  | 12,990,026    | (1,775,530)    | - 12.02            |
| Louisiana .....            | 13,633,150                                  | 10,979,275    | (2,653,875)    | - 19.47            |
| Maine .....                | 3,276,134                                   | 2,730,113     | (546,021)      | - 16.67            |
| Maryland .....             | 10,691,615                                  | 9,553,233     | (1,138,382)    | - 10.65            |
| Massachusetts .....        | 15,779,759                                  | 14,398,404    | (1,381,355)    | - 8.75             |
| Michigan .....             | 48,336,592                                  | 38,927,229    | (9,409,363)    | - 19.47            |
| Minnesota .....            | 12,498,015                                  | 10,065,109    | (2,432,906)    | - 19.47            |
| Mississippi .....          | 12,175,592                                  | 9,805,450     | (2,370,142)    | - 19.47            |
| Missouri .....             | 16,419,448                                  | 13,419,717    | (2,999,731)    | - 18.27            |
| Montana .....              | 2,281,343                                   | 2,120,862     | (160,481)      | - 7.03             |
| Nebraska .....             | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| Nevada .....               | 7,675,248                                   | 8,185,256     | 510,008        | 6.64               |
| New Hampshire .....        | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| New Jersey .....           | 20,803,661                                  | 20,215,513    | (588,148)      | - 2.83             |
| New Mexico .....           | 4,166,386                                   | 4,573,434     | 407,048        | 9.77               |
| New York .....             | 51,297,403                                  | 45,933,685    | (5,363,718)    | - 10.46            |
| North Carolina .....       | 23,389,183                                  | 22,906,147    | (483,036)      | - 2.07             |
| North Dakota .....         | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| Ohio .....                 | 36,633,264                                  | 29,608,861    | (7,024,403)    | - 19.17            |
| Oklahoma .....             | 6,516,603                                   | 6,455,261     | (61,342)       | - 0.94             |
| Oregon .....               | 12,848,682                                  | 10,347,514    | (2,501,168)    | - 19.47            |
| Pennsylvania .....         | 29,034,229                                  | 26,995,920    | (2,038,309)    | - 7.02             |
| Puerto Rico .....          | 31,530,340                                  | 25,392,538    | (6,137,802)    | - 19.47            |
| Rhode Island .....         | 3,919,536                                   | 3,245,983     | (673,553)      | - 17.18            |
| South Carolina .....       | 16,317,914                                  | 13,141,414    | (3,176,500)    | - 19.47            |
| South Dakota .....         | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| Tennessee .....            | 18,105,616                                  | 15,820,576    | (2,285,040)    | - 12.62            |
| Texas .....                | 53,798,899                                  | 49,503,599    | (4,295,300)    | - 7.98             |
| Utah .....                 | 2,816,695                                   | 3,276,560     | 459,865        | 16.33              |
| Vermont .....              | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| Virginia .....             | 11,828,202                                  | 12,422,005    | 593,803        | 5.02               |
| Washington .....           | 16,563,114                                  | 14,762,815    | (1,800,299)    | - 10.87            |
| West Virginia .....        | 4,058,158                                   | 4,403,989     | 345,831        | 8.52               |
| Wisconsin .....            | 11,729,145                                  | 11,261,887    | (467,258)      | - 3.98             |
| Wyoming .....              | 2,148,465                                   | 1,922,487     | (225,978)      | - 10.52            |
| State Total .....          | 859,386,150                                 | 768,994,615   | (90,391,535)   | - 10.52            |

TABLE B—WIA ADULT ACTIVITIES STATE ALLOTMENTS—Continued  
[Comparison of PY 2011 vs PY 2010]

| State                      | PY 2010<br>(Pre-FY 2011<br>0.2% Rescission) | PY 2011   | Difference | Percent difference |
|----------------------------|---|-----------|------------|--------------------|
| American Samoa .....       | 122,595                                     | 109,235   | (13,360)   | -10.90             |
| Guam .....                 | 997,885                                     | 889,140   | (108,745)  | -10.90             |
| Northern Marianas .....    | 369,268                                     | 329,026   | (40,242)   | -10.90             |
| Palau .....                | 75,000                                      | 75,000    | 0          | 0.00               |
| Virgin Islands .....       | 589,102                                     | 524,904   | (64,198)   | -10.90             |
| Outlying Areas Total ..... | 2,153,850                                   | 1,927,305 | (226,545)  | -10.52             |

TABLE C—U.S. DEPARTMENT OF LABOR, EMPLOYMENT AND TRAINING ADMINISTRATION WIA DISLOCATED WORKER  
ACTIVITIES STATE ALLOTMENTS  
[Comparison of PY 2011 vs PY 2010]

| State                      | PY 2010<br>(Pre-FY 2011 0.2%<br>Rescission) | PY 2011         | Difference      | Percent difference |
|----------------------------|---|-----------------|-----------------|--------------------|
| Total .....                | \$1,413,000,000                             | \$1,287,544,000 | (\$125,456,000) | -8.88              |
| Alabama .....              | 17,669,335                                  | 16,128,630      | (1,540,705)     | -8.72              |
| Alaska .....               | 2,187,095                                   | 1,804,590       | (382,505)       | -17.49             |
| Arizona .....              | 22,788,184                                  | 21,992,101      | (796,083)       | -3.49              |
| Arkansas .....             | 6,867,051                                   | 6,535,066       | (331,985)       | -4.83              |
| California .....           | 192,413,016                                 | 170,303,818     | (22,109,198)    | -11.49             |
| Colorado .....             | 14,509,305                                  | 13,969,269      | (540,036)       | -3.72              |
| Connecticut .....          | 11,850,579                                  | 12,117,862      | 267,283         | 2.26               |
| Delaware .....             | 2,778,921                                   | 2,526,887       | (252,034)       | -9.07              |
| District of Columbia ..... | 2,990,511                                   | 2,592,780       | (397,731)       | -13.30             |
| Florida .....              | 83,019,633                                  | 81,270,552      | (1,749,081)     | -2.11              |
| Georgia .....              | 40,912,792                                  | 35,502,366      | (5,410,426)     | -13.22             |
| Hawaii .....               | 3,268,124                                   | 2,539,205       | (728,919)       | -22.30             |
| Idaho .....                | 4,536,856                                   | 4,240,518       | (296,338)       | -6.53              |
| Illinois .....             | 54,673,396                                  | 52,391,500      | (2,281,896)     | -4.17              |
| Indiana .....              | 27,257,656                                  | 22,971,198      | (4,286,458)     | -15.73             |
| Iowa .....                 | 5,888,367                                   | 6,222,410       | 334,043         | 5.67               |
| Kansas .....               | 6,855,442                                   | 5,780,312       | (1,075,130)     | -15.68             |
| Kentucky .....             | 18,089,024                                  | 14,985,351      | (3,103,673)     | -17.16             |
| Louisiana .....            | 9,812,674                                   | 8,768,499       | (1,044,175)     | -10.64             |
| Maine .....                | 4,578,544                                   | 3,599,239       | (979,305)       | -21.39             |
| Maryland .....             | 15,543,289                                  | 14,302,198      | (1,241,091)     | -7.98              |
| Massachusetts .....        | 22,706,846                                  | 21,065,395      | (1,641,451)     | -7.23              |
| Michigan .....             | 64,544,036                                  | 51,285,260      | (13,258,776)    | -20.54             |
| Minnesota .....            | 18,020,939                                  | 12,889,304      | (5,131,635)     | -28.48             |
| Mississippi .....          | 9,867,047                                   | 10,150,118      | 283,071         | 2.87               |
| Missouri .....             | 22,223,344                                  | 19,187,040      | (3,036,304)     | -13.66             |
| Montana .....              | 2,174,950                                   | 2,047,301       | (127,649)       | -5.87              |
| Nebraska .....             | 2,428,300                                   | 2,059,689       | (368,611)       | -15.18             |
| Nevada .....               | 14,124,712                                  | 14,332,064      | 207,352         | 1.47               |
| New Hampshire .....        | 3,181,956                                   | 2,764,686       | (417,270)       | -13.11             |
| New Jersey .....           | 33,365,324                                  | 32,250,359      | (1,114,965)     | -3.34              |
| New Mexico .....           | 4,093,214                                   | 5,179,814       | 1,086,600       | 26.55              |
| New York .....             | 65,534,311                                  | 55,889,913      | (9,644,398)     | -14.72             |
| North Carolina .....       | 44,039,515                                  | 35,096,512      | (8,943,003)     | -20.31             |
| North Dakota .....         | 690,086                                     | 499,920         | (190,166)       | -27.56             |
| Ohio .....                 | 51,610,221                                  | 44,079,882      | (7,530,339)     | -14.59             |
| Oklahoma .....             | 6,905,534                                   | 6,917,377       | 11,843          | 0.17               |
| Oregon .....               | 20,167,658                                  | 15,077,317      | (5,090,341)     | -25.24             |
| Pennsylvania .....         | 39,561,993                                  | 37,972,551      | (1,589,442)     | -4.02              |
| Puerto Rico .....          | 17,054,847                                  | 13,696,022      | (3,358,825)     | -19.69             |
| Rhode Island .....         | 6,227,600                                   | 5,104,108       | (1,123,492)     | -18.04             |
| South Carolina .....       | 23,089,893                                  | 19,186,456      | (3,903,437)     | -16.91             |
| South Dakota .....         | 1,000,388                                   | 840,914         | (159,474)       | -15.94             |
| Tennessee .....            | 26,930,077                                  | 22,128,000      | (4,802,077)     | -17.83             |
| Texas .....                | 61,378,563                                  | 62,020,936      | 642,373         | 1.05               |
| Utah .....                 | 4,625,970                                   | 6,063,094       | 1,437,124       | 31.07              |
| Vermont .....              | 1,787,950                                   | 1,243,942       | (544,008)       | -30.43             |
| Virginia .....             | 18,472,220                                  | 18,481,552      | 9,332           | 0.05               |
| Washington .....           | 24,271,171                                  | 22,272,901      | (1,998,270)     | -8.23              |
| West Virginia .....        | 4,551,211                                   | 4,558,971       | 7,760           | 0.17               |

TABLE C—U.S. DEPARTMENT OF LABOR, EMPLOYMENT AND TRAINING ADMINISTRATION WIA DISLOCATED WORKER  
ACTIVITIES STATE ALLOTMENTS—Continued  
[Comparison of PY 2011 vs PY 2010]

| State                      | PY 2010<br>(Pre-FY 2011 0.2%<br>Rescission) | PY 2011       | Difference    | Percent difference |
|----------------------------|---|---------------|---------------|--------------------|
| Wisconsin .....            | 19,934,322                                  | 17,345,523    | (2,588,799)   | - 12.99            |
| Wyoming .....              | 786,008                                     | 1,201,048     | 415,040       | 52.80              |
| State Total .....          | 1,183,840,000                               | 1,063,432,320 | (120,407,680) | - 10.17            |
| American Samoa .....       | 201,066                                     | 182,437       | (18,629)      | - 9.27             |
| Guam .....                 | 1,636,618                                   | 1,484,984     | (151,634)     | - 9.27             |
| Northern Marianas .....    | 605,632                                     | 549,518       | (56,114)      | - 9.27             |
| Palau .....                | 123,006                                     | 125,260       | 2,254         | 1.83               |
| Virgin Islands .....       | 966,178                                     | 876,661       | (89,517)      | - 9.27             |
| Outlying Areas Total ..... | 3,532,500                                   | 3,218,860     | (313,640)     | - 8.88             |
| National Reserve .....     | 225,627,500                                 | 220,892,820   | (4,734,680)   | - 2.10             |

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## MERIT SYSTEMS PROTECTION BOARD

[MSPB Docket Numbers SF-3330-09-0570-B-1 and SF-3330-09-0725-B-1.]

### Merit Systems Protection Board (MSPB or Board) Provides Notice of Opportunity To File Amicus Briefs in the Matter of Michael B. Graves v. Department of Veterans Affairs

**AGENCY:** Merit Systems Protection Board.

**ACTION:** Notice.

**SUMMARY:** In *Graves v. Department of Veterans Affairs*, 114 M.S.P.R. 245 (2010), and *Graves v. Department of Veterans Affairs*, 114 M.S.P.R. 209 (2010), which involved appeals filed under the Veterans Employment Opportunities Act of 1998 (VEOA), the Board held that the agency's use of veterans' preference status as a "tie-breaker" in making selections for excepted service "hybrid" positions under 38 U.S.C. 7401(3), which includes the Medical Records Technician (MRT) positions at issue in these cases, was inadequate, and that the agency must comply with the competitive service veterans' preference requirements set forth in title 5 of the United States Code. The Board reasoned that although title 5 provisions such as those relating to veterans' preference rights do not apply to appointments listed under 38 U.S.C. 7401(1) (physicians, dentists, etc.) because those appointments are made "without regard to civil-service requirements," "hybrid" employees retain many title 5 rights, including the adverse action and reduction in force (RIF) rights mentioned in 38 U.S.C.

7403(f)(3). The Board noted that section 7403(f)(2) provides that "[i]n using such authority to appoint individuals to such positions, the Secretary shall apply the principles of preference for the hiring of veterans and other persons established in subchapter I of chapter 33 of title 5," and that section 7403(f)(3) provides that "the applicability of the principles of preference referred to in paragraph (2) \* \* \* shall be resolved under the provisions of title 5 as though such individuals had been appointed under that title." Based on its reading of these two provisions, the Board concluded that title 5 competitive service veterans' preference requirements apply to appointments made to 38 U.S.C. 7401(3) positions such as MRTs. The Board also suggested in *Graves*, 114 M.S.P.R. 209, ¶¶ 12-15, that the agency violated veterans' preference requirements set forth in the Office of Personnel Management's Delegated Examining Operations Handbook and VetGuide, and that corrective action was therefore warranted.

The *Graves* cases are now before the Board on petition for review after remand. The agency has raised several arguments regarding the above findings. The agency asserts that 38 U.S.C. 7403(f)(3) does not address the appointment of individuals because its plain language refers multiple times to individuals who have already been appointed. Thus, the agency contends that the Board's decisions do not give effect to the word "appointed" in section 7403(f)(3), and under the statutory construction maxim *noscitur a sociis* (a word is defined by the company it keeps), the reference in section 7403(f)(3) to "matters relating to \* \* \* the applicability of the principles of preference referred to in paragraph (2)" should mean matters relating to veterans' preference principles that

apply to individuals who have already been appointed, like "matters relating to" adverse actions, RIFs, part-time employees, disciplinary actions, and grievance procedures. The agency also contends that the legislative history for 5 U.S.C. 7403(f)(2)-(3) indicates that a Senate committee specifically intended for the agency to apply a tie-breaker principle to "hybrid" applicants, and that Congress did not intend to require the agency to apply title 5 rights to applicants for employment. The agency further asserts that in 1984 it provided notice in the **Federal Register** that it would be implementing the "principles of preference" requirement in the statute through an internal circular that called for the use of the "tie-breaker" principle that has been in effect from 1984 through the Board's decisions in *Graves*.

We also note that while section 7403(f)(2) calls for applying "the principles of preference for the hiring of veterans and other persons established in subchapter I of chapter 33 of title 5," such application appears to relate to the use of "such authority," *i.e.*, the "authority" mentioned in 38 U.S.C. 7403(a), which in turn calls for appointments to be made "without regard to civil-service requirements." See *Scarnati v. Department of Veterans Affairs*, 344 F.3d 1246, 1248 (Fed. Cir. 2003) (under 38 U.S.C. 7403(a), title 5 provisions, including those regarding veterans' preference rights, do not apply to appointments made "without regard to civil service requirements"). Further, deference is generally given to an agency's consistent, long-standing regulatory interpretation of an ambiguous statute as long as it is reasonable. *Rosete v. Office of Personnel Management*, 48 F.3d 514, 518-19 (Fed. Cir. 1995), and Congress is presumed to be aware of an administrative or judicial interpretation of a statute and to adopt