areas), fixed navigation obstructions, underwater cable hazards, and economic impacts. Analyzing the various impacts will require a thorough understanding of the interrelationships of shipping, other commercial and recreational uses, and port operations.

IV. This PARS: Timeline, Study Area, and Process

The Coast Guard’s Atlantic Area Command will conduct this PARS. The study will begin upon publication of this notice and should take approximately 12 months to complete.

The study area will encompass the entire EEZ of the Atlantic Coast from Maine to Florida and will encompass coastwise routes and the approaches to all Atlantic coastal ports.

As part of this study, we will analyze vessel traffic density, fishing vessel information, and agency and stakeholder experience in vessel traffic management, navigation, ship handling, and effects of weather. We encourage you to participate in the study process by submitting comments in response to this notice.

We will publish the results of the PARS in the Federal Register. It is possible that the study may validate existing vessel routing measures and conclude that no changes are necessary. It is also possible that the study may recommend one or more changes to enhance navigational safety and the efficiency of vessel traffic. The recommendations may lead to future rulemakings or appropriate international agreements.

Possible Scope of the Recommendations

We are attempting to determine the scope of any safety problems associated with vessel transits in the study area. We expect that information gathered during the study will help us identify any problems and appropriate solutions. The study may recommend that we—

- Maintain the current vessel routing measures;
- Modify the existing traffic separation schemes;
- Create one or more precautionary areas;
- Create one or more inshore traffic zones;
- Establish area(s) to be avoided;
- Create deep-draft routes;
- Establish Regulated Navigation Areas (RNA) with specific vessel operating requirements to ensure safe navigation near shallow water; and
- Identify any other appropriate ships’ routing measures.

- Use this study for future decisions on routing measures or other maritime traffic considerations.
- Use this study to inform other agencies concerning the impacts of their future endeavors.

Questions

To help us conduct the port access route study, we request information that will help answer the following questions, although comments on other issues addressed in this notice are also welcome. In responding to a question, please explain your reasons for each answer and follow the instructions under “Public Participation and Request for Comments” above.

1. What navigational hazards do vessels operating in the study area face? Please describe.
2. Are there strains on the current vessel routing systems, such as increasing traffic density associated with future growth, e.g., impact of the Panama Canal expansion project? Please describe.
3. Are modifications to existing vessel routing measures needed to address hazards and improve traffic efficiency in the study area? If so, please describe.
4. What costs and benefits are associated with the measures listed as potential study recommendations? What measures do you think are most cost-effective?
5. What impacts, both positive and negative, would changes to existing routing measures or new routing measures have on the study area?
6. Where do you transit? Where are your transit routes? What criteria are used in determining your transit routes?

This notice is issued under authority of 33 U.S.C. 1223(c) and 5 U.S.C. 552.


Robert C. Parker, Vice Admiral, U.S. Coast Guard, Commander, Atlantic Area.

[F.R. Doc. 2011–11483 Filed 5–10–11; 8:45 am]
with EPA’s PM$_{2.5}$ Implementation Rule of April 25, 2007 (72 FR 20664), that the Huntington-Ashland Area has attained the 1997 annual PM$_{2.5}$ NAAQS by its applicable attainment date of April 5, 2010.

II. What is the background for these actions?

On July 18, 1997 (62 FR 36852), EPA established an annual PM$_{2.5}$ NAAQS at 15.0 micrograms per cubic meter (μg/m$^3$) based on a 3-year average of annual mean PM$_{2.5}$ concentrations (hereafter referred to as “the annual PM$_{2.5}$ NAAQS” or “the annual standard”). At that time, EPA also established a 24-hour standard of 65 μg/m$^3$ (“the 1997 24-hour standard”). See 40 CFR 50.7. On January 5, 2005 (70 FR 944), EPA published its air quality designations and classifications for the 1997 PM$_{2.5}$ NAAQS based upon air quality monitoring data from those monitors for calendar years 2001–2003. These designations became effective on April 5, 2005. The Huntington-Carbondale Area was designated nonattainment for the 1997 PM$_{2.5}$ NAAQS during this designations process. See 40 CFR 81.349 (West Virginia), 40 CFR 81.318 (Kentucky), and 40 CFR 81.336 (Ohio). The Huntington-Ashland Area is composed of Cabell and Wayne Counties in their entirety and a portion of Mason County (Graham Tax District) in West Virginia; Boyd County in its entirety and a portion of Lawrence County in Kentucky; and a portion of Adams, a portion of Gallia, Lawrence, and Scioto Counties in Ohio.

On October 17, 2006 (71 FR 61144), EPA retained the 1997 annual PM$_{2.5}$ NAAQS at 15.0 μg/m$^3$ based on a 3-year average of annual mean PM$_{2.5}$ concentrations, and promulgated a 24-hour standard of 35 μg/m$^3$ based on a 3-year average of the 98th percentile of 24-hour concentrations (the “2006 24-hour standard”). On November 13, 2009, EPA designated the Huntington-Ashland Area as attainment for the 2006 24-hour standard (74 FR 58688). In that action, EPA also clarified the designations for the NAAQS promulgated in 1997, stating that the Huntington-Ashland Area was designated as nonattainment for the annual standard but attainment for the 1997 24-hour standard. Thus, today’s action does not address attainment of either the 1997 or the 2006 24-hour standard.

In response to legal challenges of the annual standard promulgated in 2006, the U.S. Court of Appeals for the District of Columbia Circuit remanded this standard to EPA for further consideration. See American
Farm Bureau Federation and National Park Producers Council, et al. v. EPA, 559 F.3d 512 (DC Cir. 2009). However, given that the 1997 and 2006 annual standards are essentially identical, attainment of the 1997 annual standard would also indicate attainment of the remanded 2006 annual standard.

On April 25, 2007 (72 FR 20664), EPA promulgated its PM\(_{2.5}\) Implementation Rule, codified at 40 CFR part 51, subpart \(Z\), in which the Agency provided guidance for state and Tribal plans to implement the 1997 PM\(_{2.5}\) standard. This rule, at 40 CFR 51.1004(c), specifies some of the regulatory consequences of attaining the standard, as discussed below.

III. Has the Huntington-Ashland area attained the 1997 annual PM\(_{2.5}\) standard?

A. Criteria

Today’s proposed rulemaking assesses whether (1) the Huntington-Ashland Area has attained the 1997 annual PM\(_{2.5}\) NAAQS, based on the most recent three years of quality-assured data, and (2) whether the Area attained that NAAQS by its applicable attainment date of April 5, 2010.

Under EPA regulations at 40 CFR 50.7, the 1997 annual primary and secondary PM\(_{2.5}\) standards are met when the annual arithmetic mean concentration, as determined in accordance with 40 CFR part 50, Appendix N, is less than or equal to 15.0 g/m\(^3\) at all relevant monitoring sites in the subject area.

B. Huntington-Ashland Area Air Quality

EPA has determined that the PM\(_{2.5}\) monitoring network for the Huntington-Ashland Area is adequate based on the following reasons. First, the number of monitors in the Area meets the minimum regulatory requirements given in 40 CFR 58 Appendix D. Second, the monitoring is in accordance with state monitoring plans that have been reviewed and approved by the respective EPA regional offices.

Table 1 shows the design values (i.e., the 3-year average of annual mean PM\(_{2.5}\) concentrations) for the 1997 annual PM\(_{2.5}\) NAAQS for the Huntington-Ashland Area monitors for the years 2007–2009. All data considered have been quality-assured, certified, and recorded in AQS. The highest 3-year average annual concentration for 2007–2009 on this table was recorded in Cabell County, West Virginia at the Huntington site—54–011–0006, recording a 3-year average annual concentration of 14.3 g/m\(^3\).

EPA’s review of these data indicates that the Huntington-Ashland Area has met the 1997 annual PM\(_{2.5}\) NAAQS. Table 1 and the related discussion below and in the technical support document (TSD) show that, based on EPA’s analysis of data for 2007–2009, the area attained the 1997 annual PM\(_{2.5}\) standard by its attainment date of April 5, 2010. In addition, Table 2 and the related discussion below and in the TSD show that the Area continues to attain the standard based on data available to date for 2010. EPA is soliciting public comments on the issues discussed in this document. These comments will be considered before taking final action.

### Table 1—2007–2009 Annual Average Concentrations in the Huntington-Ashland Area

<table>
<thead>
<tr>
<th>Site name</th>
<th>County</th>
<th>Site No.</th>
<th>Annual average concentration (g/m(^3))</th>
</tr>
</thead>
<tbody>
<tr>
<td>Huntington</td>
<td>Cabell</td>
<td>54–011–0006</td>
<td>14.3</td>
</tr>
<tr>
<td>Ashland Primary (FIVCO)</td>
<td>Boyd</td>
<td>21–019–0017</td>
<td>12.4</td>
</tr>
<tr>
<td>Lawrence County Hospital (LCH)</td>
<td>Lawrence</td>
<td>39–087–0010</td>
<td>2 13.3</td>
</tr>
<tr>
<td>Ironton Department of Transportation (DOT)(^3)</td>
<td>Lawrence</td>
<td>39–087–0012</td>
<td>12.2</td>
</tr>
</tbody>
</table>

C. How did EPA address the air quality in Lawrence County?

Monitoring Network

The LCH site was demolished on February 12, 2008, and a new site in the Lawrence County, Ohio portion of the Huntington-Ashland Area, known as the Ironton DOT site, began operation on the same day. As a consequence of the shutdown of the LCH site, the site was not able to meet the data completeness requirements for 2007–2009 because it was not operating for the entire 2007–2009 monitoring period. A year during which monitoring data is collected

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1. West Virginia has a collocated monitor in place at the same site for quality assurance purposes. The primary monitor, and not the collocated monitor, is used to determine compliance with the PM\(_{2.5}\) NAAQS. Since the collocated monitor takes fewer readings than the primary monitor, its average annual values may be unrepresentatively high. See 40 CFR part 50, Appendix N, section 4.1(d).

2. The Lawrence County Hospital Site was shut down in February 2008. The Ironton DOT site began operation on the same day the Lawrence County Hospital Site ceased monitoring.

3. The Ironton DOT site did not begin operation until February 2008.

Table 1 shows the design values (i.e., the 3-year average of annual mean PM\(_{2.5}\) concentrations) for the 1997 annual PM\(_{2.5}\) NAAQS for the Huntington-Ashland Area monitors for the years 2007–2009. All data considered have been quality-assured, certified, and recorded in AQS. The highest 3-year average annual concentration for 2007–2009 on this table was recorded in Cabell County, West Virginia at the Huntington site—54–011–0006, recording a 3-year average annual concentration of 14.3 g/m\(^3\).

EPA’s review of these data indicates that the Huntington-Ashland Area has met the 1997 annual PM\(_{2.5}\) NAAQS. Table 1 and the related discussion below and in the technical support document (TSD) show that, based on EPA’s analysis of data for 2007–2009, the area attained the 1997 annual PM\(_{2.5}\) standard by its attainment date of April 5, 2010. In addition, Table 2 and the related discussion below and in the TSD show that the Area continues to attain the standard based on data available to date for 2010. EPA is soliciting public comments on the issues discussed in this document. These comments will be considered before taking final action.
design value for the LCH site was estimated to be 13.3 μg/m³. This estimated design value was then analyzed using a statistical method that involved the use of regression residuals, referred to as the bootstrap method. In this analysis, EPA repeated the regression analysis 1,000 times with different values within the probability distribution of LCH concentrations that could be associated with given concentrations at the Ashland Primary site. From this analysis, as described in detail in the TSD, EPA determined that the upper end of the range of potential 2007–2009 design values obtained did not exceed the NAAQS. No exceedances of the NAAQS resulted from application of the statistical analysis. Therefore, EPA concluded that for 2007–2009, the annual average concentrations of all of the monitors in the Huntington-Ashland Area are below the NAAQS.

Although the LCH monitor does not have complete data for the 2007–2009 monitoring period, the historical certified data recorded at the monitor provide additional support for EPA’s proposed determination that the Huntington-Ashland Area has attained the 1997 annual PM2.5 NAAQS. The annual average design values for the two years preceding the demolition of the site (2006 and 2007) were below the NAAQS and the monitor met data completeness requirements. EPA is also approving the use of these data for consideration in this determination because it finds that West Virginia and Kentucky have exercised diligence in monitoring in the Huntington-Ashland Area.

Determinations of attainment are based on three years of complete, quality-assured data. Nevertheless, any such assessment should consider additional quality-assured data, to the extent that quality-assured data exist. In accordance with Appendix N and standard EPA practice, this review of data is based on the three most recent years of complete data, generally 2007–2009. Quality-assured data are now available for 2010, which EPA used to compute preliminary design values. The Huntington site has a preliminary 2008–2010 design value of 13.1 μg/m³, the Ashland site has a preliminary 2008–2010 design value of 11.4 μg/m³, and the Ironton DOT site has a preliminary 2008–2010 design value of 12.2 μg/m³. On the basis of this review, EPA is proposing to determine that the Huntington-Ashland Area has attained the 1997 annual PM2.5 NAAQS, and is soliciting public comments on its proposed determination.

### IV. What is the effect of these actions?

If EPA’s proposed determination of attainment, based on the most recent three years of quality-assured data, is made final, the requirements for the Huntington-Ashland Area to submit attainment demonstrations and associated RACM, a RFP plan, contingency measures, and any other planning SIPs related to attainment of the 1997 annual PM2.5 NAAQS would be suspended for so long as the Huntington-Ashland Area continues to attain the 1997 annual PM2.5 NAAQS. See 40 CFR 51.1004(c). Notably, as described below, any such determination would not be equivalent to the redesignation of the Huntington-Ashland Area to attainment for the 1997 annual PM2.5 NAAQS.

If this proposed determination of attainment is finalized and EPA subsequently determines, after notice-and-comment rulemaking in the Federal Register, that the Area has violated the 1997 annual PM2.5 NAAQS, the basis for the suspension of the specific requirements would no longer exist for the Huntington-Ashland Area, and the Area would thereafter have to address the applicable requirements. See 40 CFR 51.1004(c).

Finalizing this proposed action would not constitute a redesignation of the Area to attainment of the 1997 annual PM2.5 NAAQS under section 107(d)(3) of the CAA. Further, finalizing this proposed action does not involve approving maintenance plans for the Area as required under section 175A of the CAA, nor would it find that the Area has met all other requirements for redesignation. Even if EPA finalizes the proposed action, the designation status of the Huntington-Ashland Area would remain nonattainment for the 1997 annual PM2.5 NAAQS until such time as EPA determines that the Area meets the CAA requirements for redesignation to attainment and takes action to redesignate the Huntington-Ashland Area.

In addition, if EPA’s separate and independent proposed determination that the Area has attained the 1997 annual PM2.5 standard by its applicable attainment date (April 5, 2010) is finalized, EPA will have met its requirement pursuant to section 179(c)(1) of the CAA to make a determination based on the Area’s air quality data as of the attainment date whether the Area attained the standard by that date.

These two actions described above are proposed determinations regarding the Huntington-Ashland Area’s attainment only with respect to the 1997 annual

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</tr>
</tbody>
</table>

4 The Ironton DOT site began operation in February 2008 and thus did collect 75 percent for the first quarter of 2008. However, this was a new site and monitoring data did meet 75 percent completeness for the remainder of the quarter and for the subsequent quarters. As such, EPA does not consider the first quarter data to be incomplete.
PM$_{2.5}$ NAAQS. Today’s actions do not address the 24-hour PM$_{2.5}$ NAAQS.

V. Statutory and Executive Order Reviews

These actions propose to make determinations of attainment based on air quality, and would, if finalized, result in the suspension of certain Federal requirements, and it would not impose additional requirements beyond those imposed by state law. For that reason, these proposed actions:

- Are not “significant regulatory actions” subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Do not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 et seq.);
- Are certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.);
- Do not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Do not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);
- Are not economically significant regulatory actions based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);
- Are not significant regulatory actions subject to Executive Order 13211 (66 FR 28355, May 22, 2001);
- Are not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA; and
- Do not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994). In addition, these proposed 1997 annual PM$_{2.5}$ NAAQS determinations for the Huntington-Ashland Area do not have Tribal implications as specified by Executive Order 13175 (65 FR 67249, November 9, 2000), because the SIP is not approved to apply in Indian country located in the state, and EPA notes that it will not impose substantial direct costs on Tribal governments or preempt Tribal law.

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Intergovernmental relations, Particulate matter, Reporting and recordkeeping requirements.

Dated: April 13, 2011.

Gwendolyn Keyes Fleming,
Regional Administrator, Region 4.
Dated: April 26, 2011.

Susan Hedman,
Regional Administrator, Region 5.
Dated: April 6, 2011.

W.C. Early,
Acting Regional Administrator, Region III.

[FR Doc. 2011–11355 Filed 5–10–11; 8:45 am]

BILLING CODE 6560–50–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 721

RIN 2070–AB27

Proposed Revocation of the Significant New Use Rule on a Certain Chemical Substance

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: EPA is proposing to revoke a significant new use rule (SNUR) promulgated under section 5(a)(2) of the Toxic Substances Control Act (TSCA) for a chemical substance identified generically as substituted ethoxyethylamine phosphonate, which was the subject of a premanufacture notice (PMN) P–95–1950. EPA issued a “non-5(e)” SNUR (i.e. SNUR on a substance that is not subject to a TSCA section 5(e) consent order), designating certain activities as significant new uses based on the concern criteria. EPA has received and reviewed new information and test data for the chemical substance and proposes to revoke the SNUR.

DATES: Comments must be received on or before June 10, 2011.

ADDRESSES: Submit your comments, identified by docket identification (ID) number EPA–HQ–OPPT–2011–0109, by one of the following methods:

- Hand Delivery: OPPT Document Control Office (DCO), EPA East Bldg., Rm. 6428, 1201 Constitution Ave., NW., Washington, DC.

The DCO is open from 8 a.m. to 4 p.m., Monday through Friday, excluding legal holidays. The telephone number for the DCO is (202) 564–8930. Such deliveries are only accepted during the DCO’s normal hours of operation, and special arrangements should be made for deliveries of boxed information.

Instructions: Direct your comments to docket ID number EPA–HQ–OPPT–2011–0109. EPA’s policy is that all comments received will be included in the docket without change and may be made available on-line at http://www.regulations.gov, including any personal information provided, unless the comment includes information claimed to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Do not submit information that you consider to be CBI or otherwise protected through regulations.gov or e-mail. The regulations.gov Web site is an “anonymous access” system, which means EPA will not know your identity or contact information unless you provide it in the body of your comment. If you send an e-mail comment directly to EPA without going through regulations.gov, your e-mail address will be automatically captured and included as part of the comment that is placed in the docket and made available on the Internet. If you submit an electronic comment, EPA recommends that you include your name and other contact information in the body of your comment and with any disk or CD–ROM you submit. If EPA cannot read your comment due to technical difficulties and cannot contact you for clarification, EPA may not be able to consider your comment. Electronic files should avoid the use of special characters, any form of encryption, and be free of any defects or viruses.

Docket: All documents in the docket are listed in the docket index available at http://www.regulations.gov. Although listed in the index, some information is not publicly available, e.g., CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, will be publicly available only in hard copy. Publicly available docket materials are available electronically at http://www.regulations.gov, or, if only available in hard copy, at the OPPT Docket. The OPPT Docket is located in the EPA Docket Center (EPA/DC) at Rm. 3334, EPA West Bldg., 1301 Constitution Ave., NW., Washington, DC. The EPA/DC Public Reading Room hours of operation are 8:30 a.m. to