

The Commission's position of record on this issue has been developed since the late 1970s, when the former Rate Commission first addressed the definition of post office in Docket No. A78-1. *In re Gresham, SC*, Order No. 208 (August 16, 1978). Since that time, the Commission has consistently put forward the position that stations and branches were "post offices" within the meaning of section 404(d).

Comments from the mailing community and general public in this docket are encouraged.

In addition, it would be helpful for commenters to review whether precedent based on these cases, decided by the former Rate Commission, should be controlling in the new regulatory environment established by the Postal Accountability and Enhancement Act.

It is ordered:

1. The Postal Service shall file the administrative record in this appeal, or otherwise file a responsive pleading to the appeal, by March 9, 2010.

2. The procedural schedule listed below is hereby adopted.

3. Pursuant to 39 U.S.C. 505, Richard A. Oliver is designated officer of the Commission (Public Representative) to represent the interests of the general public.

4. The Secretary shall arrange for publication of this notice and order and procedural schedule in the **Federal Register**.

By the Commission.

Shoshana M. Grove,
Secretary.

PROCEDURAL SCHEDULE

February 22, 2009	Filing of Appeal.
March 9, 2010	Deadline for Postal Service to file administrative record in this appeal or responsive pleading.
March 29, 2010	Deadline for petitions to intervene (<i>see</i> 39 CFR 3001.111(b)).
March 29, 2010	Deadline for petitioner's form 61 or initial brief in support of petition (<i>see</i> 39 CFR 3001.115(a) and (b)).
April 19, 2010	Deadline for answering brief in support of Postal Service (<i>see</i> 39 CFR 3001.115(c)).
May 4, 2010	Deadline for reply briefs in response to answering briefs (<i>see</i> 39 CFR 3001.115(d)).
May 11, 2010	Deadline for motions by any party requesting oral argument; the Commission will schedule oral argument only when it is a necessary addition to the written filings (<i>see</i> 39 CFR 3001.116).
June 22, 2010	Expiration of the Commission's 120-day decisional schedule (<i>see</i> 39 U.S.C. 404(d)(5)).

[FR Doc. 2010-4921 Filed 3-8-10; 8:45 am]

BILLING CODE 7710-FW-S

POSTAL REGULATORY COMMISSION

[Docket No. R2010-3; Order No. 416]

Special Summer Postal Rate Program

AGENCY: Postal Regulatory Commission.

ACTION: Notice.

SUMMARY: The Postal Service plans to offer a special volume pricing incentive for certain Standard Mail this summer. This document announces establishment of a docket to consider the plan, provides certain information about the plan, and provides additional information about related procedures, including an opportunity for public comment.

DATES: Comments are due: March 18, 2010.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>. Commenters who cannot submit their views electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on alternatives to electronic filing.

FOR FURTHER INFORMATION CONTACT: Stephen L. Sharfman, General Counsel, 202-789-6820 or stephen.sharfman@prc.gov.

SUPPLEMENTARY INFORMATION:

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I. Overview

On February 26, 2010, the Postal Service filed with the Commission a notice announcing its intention to adjust prices for Standard Mail letters and flats pursuant to 39 U.S.C. 3622 and 39 CFR part 3010.¹ The proposed adjustment is another Standard Mail Volume Incentive Pricing Program (Standard Mail Incentive Program) similar to the one introduced in May 2009,² and subsequently approved by the Commission.³ The planned implementation date of the Standard Mail Incentive Program is July 1, 2010, and the planned expiration date is September 30, 2010.

II. Postal Service Filing

Standard Mail Incentive Program. The Standard Mail Incentive Program, like that introduced in Docket No. R2009-3, will give eligible companies a 30 percent postage rebate on qualifying Standard Mail letters and flats above a predetermined threshold agreed upon by both the mailer and the Postal Service. Notice at 4. The threshold is the amount of Standard Mail for each

participating company sent through the Permit(s) or Ghost Permit(s) or through its Mail Service Provider (MSP) from July 1 to September 30, 2010 plus 5 percent of the volume for the same period last year (SPLY + 5 percent). *Id.* Based on the Postal Service's quarter 2 forecast of less than 1 percent volume growth from July 1 through September 30, 2010, a participant's volumes must grow significantly more than average before qualifying for any rebate. *Id.*

To ensure against mailers shifting June volume to July, or October volume to September, an additional volume threshold will be established for June through October 2010, using the same SPLY + 5 percent formula. If the actual volumes for that period do not meet the respective month's threshold (SPLY + 5 percent), the difference will be deducted from the Standard Mail Incentive Program qualifying volume. *Id.*

Eligibility for the Standard Mail Incentive Program requires qualifying mailers to have mailed 350,000 or more Standard Mail letters and flats between July 1 and September 30, 2009 through one or more permit imprint advance deposit account(s) owned by the company or through permits set up on behalf of the company by a MSP. *Id.* at 3. Approximately 3,525 customers will be eligible to participate in the sale, representing 67 percent of Standard Mail volume. *Id.* To participate, documentation specifying that the applicant is the owner of the mail is required. *Id.* MSPs are not eligible, and participating mailers are not eligible for any other concurrent postal incentive

¹ United States Postal Service Notice of Market-Dominant Price Adjustment, February 26, 2010 (Notice).

² Docket No. R2009-3, United States Postal Service Notice of Market-Dominant Price Adjustment, May 1, 2009.

³ Docket No. R2009-3, Order Approving Standard Mail Volume Incentive Pricing Program, Order No. 219, June 4, 2009.

program that would result in multiple discounts. *Id.* at 3–4.

The objective of the Standard Mail Incentive Program is to generate incremental Standard Mail volume and revenue. Volume is estimated to increase between 311 million and 1.1 billion new pieces. *Id.* at 2. The Standard Mail Incentive Program is designed to increase mail volume during a typically low-volume summer period. The program is intended to benefit customers, who will have the opportunity to foster relationships with existing and new patrons with limited investment, and the Postal Service, which can utilize current excess capacity to deliver the additional low-cost volumes during the summer months, improve its data systems, and enhance relationships with customers. *Id.* at 3.

The Postal Service notes that the volume threshold is lower than last year and will result in about 400 more customers being eligible to participate. *Id.* at 9. It asserts that additional costs for increased labor or technology solutions to administer the program prohibit accepting every mailer of Standard Mail. In addition, it contends that extending eligibility to small businesses might result in rebates on mail that would be sent anyway. *Id.*

Conformance with 39 CFR part 3010. The Postal Service represents, in conformance with the notice requirements of 39 CFR 3010.14(a)(3), that it will issue public notice of the price changes at least 45 days before the planned implementation date via several additional means, including a press release, notice on its Web site (<http://www.usps.com>) and its Postal Explorer Web site, and in future issues of *MailPro*, the *Postal Bulletin*, and the **Federal Register**. The Postal Service identifies Greg Dawson, Manager, Pricing Strategy, as the official available to provide prompt responses to requests for clarification from the Commission. *Id.* at 2.

Rule 3010.14(b)(9) requires that the Postal Service's notice include every change to the product descriptions within the Mail Classification Schedule (MCS) necessitated by the planned price adjustments. The Postal Service presented proposed changes for the previous Standard Mail Incentive Program in Appendix A to its notice in Docket No. R2009–3 based on draft MCS language being developed by the Commission in cooperation with the Postal Service. The Postal Service states that the Notice is covered by the current MCS; thus, its Notice does not include a new schedule of proposed MCS language. *Id.* at 1, n.1.

Program administration. A Postal Service letter to all eligible Standard Mail customers will provide instructions for mailers who wish to apply for the program and how to verify their threshold volumes through an enrollment process. Mailers not receiving a letter who wish to apply may contact summersale@usps.gov. After the Postal Service and the mailer agree on threshold volumes, a Certification Letter must be signed for full enrollment. Certified volumes will be used to calculate the rebates due at the end of the Standard Mail Incentive Program with data from Postal One! and CBCIS. Rebates, after adjustments, will be added to the company's Trust Account. Each mailer is to certify, similar to the certification required by PS Form 3600, Postage Statement, the data used to calculate the volume thresholds and rebates. *Id.* at 5.

Financial impact. The Standard Mail Incentive Program is expected to provide incremental revenue of about \$34 million to \$157 million from new volume. Customers whose mail would increase without the Incentive Program will benefit through a postage discount on volume above their certified threshold. Based on the previous Standard Mail Incentive Program, the Postal Service does not expect a significant buy down from First-Class Mail. *Id.* at 6.

The Postal Service believes there is excess capacity to process and deliver additional volume so that, in the short run, additional volume will incur reduced additional attributable costs that may be below the standard estimate of long-run attributable cost. Appendix A to the Notice includes an explanation of the Postal Service's assessment of excess capacity and attributable costs. *Id.* at 7. Unlike the previous Standard Mail Incentive Program, the Postal Service presumes that the increased volumes may incur some additional carrier costs to deliver the incremental volumes, but the Postal Service does not expect short-run cost increases in buildings, new equipment, and vehicles. *Id.*

The Postal Service notes that the Standard Mail Incentive Program includes Standard Flats and Non-Profit products which did not make a positive contribution in Docket No. R2009–3. *Id.* In support, the Postal Service says this initiative must be viewed as a whole, citing Appendix A to the Notice. It says that excluding Standard flats from the Standard Mail Incentive Program would change the dynamics of the sale for a large portion of catalog mailers. These mailers view Standard Flats and Carrier Route Flats as essentially the same

product providing about 40 percent of their volume in Standard Flats (the other 60 percent is Carrier Route Flats). Where Standard Mail Flats are residual pieces after all possible Carrier Route volumes are qualified, their exclusion will reduce customers' incentives and potentially result in unintended consequences. *Id.* The Postal Service further states that long-term competitive benefits of including Standard Flats in the Standard Mail Incentive Program can result in more catalogs being mailed as evidenced by their large incremental growth above the baseline during the previous Incentive Program. Mailers also claim that mailing more catalogs converts prospects to new customers, which increase the use and efficiency of the mail. *Id.* at 8. The expected net contribution of the Standard Mail Incentive Program is between -\$3.5 million to + \$25.4 million with administrative costs estimated at \$930,000. *Id.*

Risks. The Postal Service cites several inherent risks that may affect the financial outcome of the Standard Mail Incentive Program. These include overestimating the volumes generated by the incentive, underestimating the administrative costs, and the risk that a large portion of rebates would be paid on volumes that would have been mailed anyway. *Id.* at 8–9.

Price cap compliance. The Postal Service intends to treat the program in a manner mathematically analogous to the procedure in rule 3010.24 consistent with the previous Standard Mail Incentive Program. It will ignore the effect of the price decrease on the price cap for both future and current prices and therefore has not made a calculation of cap or price changes described in rule 3010.14(b)(1)–(4). *Id.* at 10.

Objectives and factors, workshare discounts, and preferred rates. The Postal Service states that the Standard Mail Incentive Program does not substantially alter the degree Standard Mail prices already address the objectives and many of the factors in 39 U.S.C. 3622(b) of title 39. *Id.* at 10–14. The Postal Service further states that to the extent the program affects Standard Mail workshare discounts, it will shrink them, keeping discounts with a passthrough of 100 percent or less in compliance, and bringing passthroughs over 100 percent closer to compliance. Nonprofit Standard Mail letters and flats will be eligible for the Standard Mail Incentive Program and the rates will change proportionately, thus maintaining the 60 percent ratio between prices.

III. Commission Action

The Commission establishes Docket No. R2010-3 to consider all matters related to the Notice as required by 39 U.S.C. 3622. Interested persons may express views and offer comments on whether the planned changes are consistent with the policies of 39 U.S.C. 3622 and the Commission's applicable regulations. Comments are due no later than March 18, 2010.

The Commission appoints Emmett Rand Costich, Kenneth R. Moeller and John Klingenberg to represent the interests of the general public in this proceeding. See 39 U.S.C. 505.

IV. Ordering Paragraphs

It is ordered:

1. The Commission establishes Docket No. R2010-3 to consider matters raised by the Postal Service's February 26, 2010 filing.

2. Interested persons may submit comments on the planned price adjustments. Comments are due March 18, 2010.

3. Pursuant to 39 U.S.C. 505, the Commission appoints Emmett Rand Costich, Kenneth R. Moeller and John Klingenberg to represent the interests of the general public in this proceeding.

4. The Commission directs the Secretary of the Commission to arrange for prompt publication of this Notice in the **Federal Register**.

By the Commission.

Shoshana M. Grove,
Secretary.

[FR Doc. 2010-4915 Filed 3-8-10; 8:45 am]

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SMALL BUSINESS ADMINISTRATION

[Disaster Declaration # 12057 and # 12058]

North Dakota Disaster # ND-00019

AGENCY: U.S. Small Business Administration.

ACTION: Notice.

SUMMARY: This is a Notice of the Presidential declaration of a major disaster for Public Assistance Only for the State of North Dakota (FEMA-1879-DR), dated 02/26/2010.

Incident: Severe Winter Storm.

Incident Period: 01/20/2010 through 01/25/2010.

Effective Date: 02/26/2010.

Physical Loan Application Deadline Date: 04/27/2010.

Economic Injury (EIDL) Loan Application Deadline Date: 11/26/2010.

ADDRESSES: Submit completed loan applications to: U.S. Small Business

Administration, Processing and Disbursement Center, 14925 Kingsport Road, Fort Worth, TX 76155.

FOR FURTHER INFORMATION CONTACT: A. Escobar, Office of Disaster Assistance, U.S. Small Business Administration, 409 3rd Street, SW., Suite 6050, Washington, DC 20416.

SUPPLEMENTARY INFORMATION: Notice is hereby given that as a result of the President's major disaster declaration on 02/26/2010, Private Non-Profit organizations that provide essential services of governmental nature may file disaster loan applications at the address listed above or other locally announced locations.

The following areas have been determined to be adversely affected by the disaster:

Primary Counties:

Adams, Barnes, Billings, Bowman, Burke, Dickey, Dunn, Emmons, Golden Valley, Grant, Hettinger, Logan, McIntosh, McKenzie, Mercer, Morton, Mountrail, Oliver, Ransom, Renville, Sioux, Slope, Stark, Steele, Walsh, and the Standing Rock Indian Reservation.

The Interest Rates are:

	Percent
For Physical Damage: Non-Profit Organizations With Credit Available Elsewhere	3.625
Non-Profit Organizations Without Credit Available Elsewhere	3.000
For Economic Injury: Non-Profit Organizations Without Credit Available Elsewhere	3.000

The number assigned to this disaster for physical damage is 12057B and for economic injury is 12058B.

(Catalog of Federal Domestic Assistance Numbers 59002 and 59008)

James E. Rivera,
Associate Administrator for Disaster Assistance.

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SMALL BUSINESS ADMINISTRATION

[Disaster Declaration # 12034 and # 12035]

Arkansas Disaster Number AR-00042

AGENCY: U.S. Small Business Administration.

ACTION: Amendment 1.

SUMMARY: This is an amendment of the Presidential declaration of a major disaster for Public Assistance Only for

the State of Arkansas (FEMA-1872-DR), dated 02/04/2010.

Incident: Severe Storms and Flooding.
Incident Period: 12/23/2009 through 01/02/2010.

EFFECTIVE DATE: 02/26/2010.

Physical Loan Application Deadline Date: 04/05/2010.

Economic Injury (EIDL) Loan Application Deadline Date: 11/04/2010.

ADDRESSES: Submit completed loan applications to: U.S. Small Business Administration, Processing and Disbursement Center, 14925 Kingsport Road, Fort Worth, TX 76155.

FOR FURTHER INFORMATION CONTACT: A. Escobar, Office of Disaster Assistance, U.S. Small Business Administration, 409 3rd Street, SW., Suite 6050, Washington, DC 20416.

SUPPLEMENTARY INFORMATION: The notice of the President's major disaster declaration for Private Non-Profit organizations in the State of Arkansas, dated 02/04/2010, is hereby amended to include the following areas as adversely affected by the disaster.

Primary Counties: Pulaski

All other information in the original declaration remains unchanged.

(Catalog of Federal Domestic Assistance Numbers 59002 and 59008)

James E. Rivera,
Associate Administrator for Disaster Assistance.

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BILLING CODE 8025-01-P

OFFICE OF SCIENCE AND TECHNOLOGY POLICY

Subcommittee on Forensic Science; Committee on Science; National Science and Technology Council

ACTION: General Notice. Nominations for Interagency Working Group participants.

SUMMARY: The Subcommittee on Forensic Science of the National Science and Technology Council's (NSTC's) Committee on Science is now accepting nominations for Interagency Working Group participants. Nominees must be a State, local, or tribal government elected officer (or their designated employee with authority to act on their behalf).

DATES AND ADDRESSES: The Subcommittee must receive all nominations for Interagency Working Group participants by 5 p.m. EDT March 12, 2010. Nominations should be submitted via electronic mail (e-mail) to