

Dated: December 17, 2007.

**Joseph T. Rannazzisi,**

*Deputy Assistant Administrator, Office of  
Diversion Control, Drug Enforcement  
Administration.*

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## DEPARTMENT OF JUSTICE

### Drug Enforcement Administration

[Docket No. DEA-307E]

#### Controlled Substances: Established Initial Aggregate Production Quotas for 2008

**AGENCY:** Drug Enforcement  
Administration (DEA), Justice.

**ACTION:** Notice of aggregate production  
quotas for 2008.

**SUMMARY:** This notice establishes initial  
2008 aggregate production quotas for  
controlled substances in schedules I and  
II of the Controlled Substances Act  
(CSA).

**EFFECTIVE DATE:** December 27, 2007.

**FOR FURTHER INFORMATION CONTACT:**  
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**SUPPLEMENTARY INFORMATION:** Section  
306 of the CSA (21 U.S.C. 826) requires  
that the Attorney General establish  
aggregate production quotas for each  
basic class of controlled substance listed  
in schedules I and II. This responsibility  
has been delegated to the Administrator  
of the DEA by 28 CFR 0.100. The  
Administrator, in turn, has redelegated  
this function to the Deputy  
Administrator, pursuant to 28 CFR  
0.104.

The 2008 aggregate production quotas  
represent those quantities of controlled  
substances that may be produced in the  
United States in 2008 to provide  
adequate supplies of each substance for:  
the estimated medical, scientific,  
research and industrial needs of the  
United States; lawful export  
requirements; and the establishment  
and maintenance of reserve stocks (21  
U.S.C. 826(a) and 21 CFR 1303.11).  
These quotas do not include imports of  
controlled substances for use in  
industrial processes.

On August 24, 2007, a notice of the  
proposed initial 2008 aggregate  
production quotas for certain controlled  
substances in schedules I and II was  
published in the **Federal Register** (72  
FR 48683). All interested persons were  
invited to comment on or object to these

proposed aggregate production quotas  
on or before September 14, 2007.

Seven responses were received  
resulting in comments on a total of 17  
schedule I and II controlled substances  
within the published comment period.  
The commenters stated that the  
proposed aggregate production quotas  
for 14-hydroxymorphinone, alfentanil,  
amphetamine (for conversion), codeine  
(for sale), fentanyl, gamma  
hydroxybutyric acid, hydromorphone,  
lisdexamfetamine, marihuana,  
methadone, methylphenidate,  
noroxymorphone (for conversion),  
oxycodone, oxymorphone, sufentanil,  
tetrahydrocannabinols and thebaine  
were insufficient to provide for the  
estimated medical, scientific, research  
and industrial needs of the United  
States for lawful export requirements  
and for the establishment and  
maintenance of reserve stocks. The DEA  
has determined that 14-  
hydroxymorphinone is considered a  
morphine derivative controlled under  
the morphine basic drug class code and  
therefore the comment received for 14-  
hydroxymorphinone was treated as a  
comment for morphine.

One commenter stated that, "one or  
more manufacturers are preparing to  
receive Food and Drug Administration  
(FDA) approvals for generic version of  
Marinol. Generic versions of the drug,  
however, will not be approved for all of  
the indications for which FDA has  
found Marinol safe and effective. As a  
consequence, those newly approved  
generic versions should not be  
prescribed and distributed for all of the  
same indications as Marinol." The  
commenter further stated that if one of  
the generic Marinol manufacturers seeks  
an "upwardly adjusted quota" beyond  
that which is necessary for the medical  
requirements of the United States, then  
this would be contrary to the DEA's  
obligations under the Controlled  
Substances Act. For these reasons, the  
commenter requested a hearing  
regarding the aggregate production  
quota for tetrahydrocannabinols. The  
commenter believes that the approval of  
generic versions of Marinol will lead to  
an inappropriate increase in the  
"medical use" estimate for  
tetrahydrocannabinols in the United  
States. This is only one of the factors  
that DEA must consider when  
establishing the aggregate production  
quota. DEA must also consider the  
industrial and research requirements of  
the United States, lawful export  
requirements, and reserve stock  
requirements.

DEA notes it first established a  
312,500 gram aggregate production  
quota for tetrahydrocannabinols in 2005

(70 FR 120, January 3, 2005). At that  
time, the increase from the proposed  
value of 211,000 grams was primarily  
due to an increase in the research and  
development efforts of DEA registered  
manufacturers, which included generic  
drug development efforts, increased  
drug requirements necessary to develop  
new indications of currently marketed  
drug products, and the development of  
novel drug delivery systems containing  
tetrahydrocannabinols. These research  
efforts continue today. Additionally, the  
FDA, which provides DEA with  
estimates of medical use of controlled  
substances each year, advised DEA that  
the medical use of Marinol is expected  
to grow by approximately 8.8 percent  
from 2006 to 2009. Export and  
industrial requirements are minimal and  
thus inconsequential to DEA's final  
analysis.

Pursuant to 21 CFR 1303.11(c), the  
DEA has determined that a hearing is  
not required in this matter. DEA has  
fully considered the comments received  
in connection with the hearing request  
within the context of the applications  
for manufacturing and procurement  
quotas received from DEA registered  
manufacturers and information  
provided by the FDA, and concludes  
that the amount proposed is sufficient to  
provide for the estimated medical,  
scientific, research and industrial needs  
of the United States, for lawful export  
requirements and for the establishment  
and maintenance of reserve stocks.  
Therefore, DEA is establishing the 2008  
aggregate production quota for  
tetrahydrocannabinols at the proposed  
value of 312,500 grams.

DEA has taken into consideration the  
above comments along with the relevant  
2007 manufacturing quotas, current  
2007 sales and inventories, 2008 export  
requirements, additional applications  
received, and research and product  
development requirements. Based on  
this information, the DEA has adjusted  
the initial aggregate production quotas  
for alfentanil, levorphanol,  
noroxymorphone (for sale), oxycodone  
(for conversion), and oxymorphone to  
meet the legitimate needs of the United  
States. The DEA also adjusted the initial  
aggregate production quota for  
hydrocodone due to known sales of  
hydrocodone products to companies  
that sell hydrocodone illegally through  
the Internet.

Regarding amphetamine (for  
conversion), codeine (for sale), fentanyl,  
gamma hydroxybutyric acid,  
hydromorphone, lisdexamfetamine,  
marihuana, methadone,  
methylphenidate, morphine,  
noroxymorphone (for conversion),  
oxycodone, sufentanil,

tetrahydrocannabinols and thebaine, the DEA has determined that the proposed initial 2008 aggregate production quotas are sufficient to meet the current 2008 estimated medical, scientific, research and industrial needs of the United States.

Pursuant to 21 CFR 1303, the Deputy Administrator of the DEA will, in 2008, adjust aggregate production quotas and

individual manufacturing quotas allocated for the year based upon 2007 year-end inventory and actual 2007 disposition data supplied by quota recipients for each basic class of schedule I or II controlled substance.

Therefore, under the authority vested in the Attorney General by Section 306 of the CSA (21 U.S.C. 826), and delegated to the Administrator of the

DEA by 28 CFR 0.100, and redelegated to the Deputy Administrator pursuant to 28 CFR 0.104, the Deputy Administrator hereby orders that the 2008 initial aggregate production quotas for the following controlled substances, expressed in grams of anhydrous acid or base, be established as follows:

Basic class—Schedule I	Established initial 2008 quotas
2,5-Dimethoxyamphetamine	2 g
2,5-Dimethoxy-4-ethylamphetamine (DOET)	2 g
2,5-Dimethoxy-4-(n)-propylthiophenethylamine (2C-T-7)	10 g
3-Methylfentanyl	2 g
3-Methylthiofentanyl	2 g
3,4-Methylenedioxyamphetamine (MDA)	20 g
3,4-Methylenedioxy-N-ethylamphetamine (MDEA)	10 g
3,4-Methylenedioxymethamphetamine (MDMA)	22 g
3,4,5-Trimethoxyamphetamine	2 g
4-Bromo-2,5-dimethoxyamphetamine (DOB)	2 g
4-Bromo-2,5-dimethoxyphenethylamine (2-CB)	7 g
4-Methoxyamphetamine	77 g
4-Methylaminorex	2 g
4-Methyl-2,5-dimethoxyamphetamine (DOM)	12 g
5-Methoxy-3,4-methylenedioxyamphetamine	2 g
5-Methoxy-N,N-diisopropyltryptamine	5 g
Acetyl-alpha-methylfentanyl	2 g
Acetyldihydrocodeine	2 g
Acetylmethadol	2 g
Allylprodine	2 g
Alphacetylmethadol	2 g
Alpha-ethyltryptamine	2 g
Alphameprodine	2 g
Alphamethadol	3 g
Alpha-methylfentanyl	2 g
Alpha-methylthiofentanyl	2 g
Alpha-methyltryptamine	5 g
Aminorex	8 g
Benzylmorphine	2 g
Betacetylmethadol	2 g
Beta-hydroxy-3-methylfentanyl	2 g
Beta-hydroxyfentanyl	2 g
Betameprodine	2 g
Betamethadol	2 g
Betaprodine	2 g
Bufotenine	8 g
Cathinone	3 g
Codeine-N-oxide	302 g
Diethyltryptamine	2 g
Difenoxin	50 g
Dihydromorphine	2,549,000 g
Dimethyltryptamine	3 g
Gamma-hydroxybutyric acid	23,600,000 g
Heroin	5 g
Hydromorphenol	3,000 g
Hydroxypethidine	2 g
Ibogaine	1 g
Lysergic acid diethylamide (LSD)	61 g
Marihuana	4,500,000 g
Mescaline	2 g
Methaqualone	10 g
Methcathinone	4 g
Methyldihydromorphine	2 g
Morphine-N-oxide	310 g
N,N-Dimethylamphetamine	7 g
N-Ethylamphetamine	2 g
N-Hydroxy-3,4-methylenedioxyamphetamine	2 g
Noracymethadol	2 g
Norlevorphanol	52 g
Normethadone	2 g
Normorphine	16 g

Basic class—Schedule I	Established initial 2008 quotas
Para-fluorofentanyl .....	2 g
Phenomorphan .....	2 g
Pholcodine .....	2 g
Psilocybin .....	7 g
Psilocyn .....	7 g
Tetrahydrocannabinols .....	312,500 g
Thiofentanyl .....	2 g
Trimeperidine .....	2 g

Basic class—Schedule II	Established initial 2008 quotas
1-Phenylcyclohexylamine .....	2 g
Alfentanil .....	8,000 g
Alphaprodine .....	2 g
Amobarbital .....	3 g
Amphetamine (for sale) .....	17,000,000 g
Amphetamine (for conversion).	5,000,000 g
Cocaine .....	286,000 g
Codeine (for sale) .....	39,605,000 g
Codeine (for conversion) .....	59,000,000 g
Dextropropoxyphene .....	106,000,000 g
Dihydrocodeine .....	1,200,000 g
Diphenoxylate .....	828,000 g
Ecgonine .....	83,000 g
Ethylmorphine .....	2 g
Fentanyl .....	1,428,000 g
Glutethimide .....	2 g
Hydrocodone (for sale) .....	45,200,000 g
Hydrocodone (for conversion) .....	1,500,000 g
Hydromorphone .....	3,300,000 g
Isomethadone .....	2 g
Levo-alphaacetylmethadol (LAAM).	3 g
Levomethorphan .....	5 g
Levorphanol .....	10,000 g
Lisdexamfetamine .....	6,200,000 g
Meperidine .....	9,753,000 g
Metazocine .....	1 g
Methadone (for sale) .....	25,000,000 g
Methadone Intermediate .....	26,000,000 g
Methamphetamine .....	3,130,000 g

**[680,000 grams of levo-desoxyephedrine for use in a non-controlled, non-prescription product; 2,405,000 grams for methamphetamine mostly for conversion to a schedule III product; and 45,000 grams for methamphetamine (for sale)]**

Methylphenidate .....	50,000,000 g
Morphine (for sale) .....	35,000,000 g
Morphine (for conversion) .....	100,000,000 g
Nabilone .....	3,002 g
Noroxymorphone (for sale) .....	10,000 g
Noroxymorphone (for conversion).	8,000,000 g
Opium .....	1,400,000 g
Oxycodone (for sale) .....	70,000,000 g
Oxycodone (for conversion) .....	4,820,000 g
Oxymorphone .....	2,400,000 g
Oxymorphone (for conversion).	11,000,000 g
Pentobarbital .....	35,200,000 g
Phencyclidine .....	2,021 g
Phenmetrazine .....	2 g
Racemethorphan .....	2 g
Remifentanyl .....	3,000 g
Secobarbital .....	2 g

Basic class—Schedule II	Established initial 2008 quotas
Sufentanil .....	10,300 g
Thebaine .....	126,000,000 g

The Deputy Administrator further orders that aggregate production quotas for all other schedules I and II controlled substances included in 21 CFR 1308.11 and 1308.12 be established at zero.

The Office of Management and Budget has determined that notices of aggregate production quotas are not subject to centralized review under Executive Order 12866.

This action does not preempt or modify any provision of state law; nor does it impose enforcement responsibilities on any state; nor does it diminish the power of any state to enforce its own laws. Accordingly, this action does not have federalism implications warranting the application of Executive Order 13132.

The Deputy Administrator hereby certifies that this action will have no significant impact upon small entities whose interests must be considered under the Regulatory Flexibility Act, 5 U.S.C. 601, *et seq.* The establishment of aggregate production quotas for schedules I and II controlled substances is mandated by law and by international treaty obligations. The quotas are necessary to provide for the estimated medical, scientific, research and industrial needs of the United States, for export requirements and the establishment and maintenance of reserve stocks. While aggregate production quotas are of primary importance to large manufacturers, their impact upon small entities is neither negative nor beneficial. Accordingly, the Deputy Administrator has determined that this action does not require a regulatory flexibility analysis.

This action meets the applicable standards set forth in Sections 3(a) and 3(b)(2) of Executive Order 12988 Civil Justice Reform.

This action will not result in the expenditure by State, local, and tribal governments, in the aggregate, or by the

private sector, of \$120,000,000 or more in any one year, and will not significantly or uniquely affect small governments. Therefore, no actions were deemed necessary under the provisions of the Unfunded Mandates Reform Act of 1995.

This action is not a major rule as defined by Section 804 of the Small Business Regulatory Enforcement Fairness Act of 1996. This action will not result in an annual effect on the economy of \$100,000,000 or more; a major increase in costs or prices; or significant adverse effects on competition, employment, investment, productivity, innovation, or on the ability of United States-based companies to compete with foreign-based companies in domestic and export markets.

Dated: December 18, 2007.

**Michele M. Leonhart,**

*Deputy Administrator.*

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**DEPARTMENT OF LABOR**

**Office of the Secretary**

**Submission for OMB Review: Comment Request**

December 19, 2007.

The Department of Labor (DOL) hereby announces the submission of the following public information collection request (ICR) to the Office of Management and Budget (OMB) for review and approval in accordance with the Paperwork Reduction Act of 1995 (Pub. L. 104-13, 44 U.S.C. chapter 35). A copy of the ICR, with applicable supporting documentation; including among other things a description of the likely respondents, proposed frequency of response, and estimated total burden may be obtained from the RegInfo.gov Web site at <http://www.reginfo.gov/public/do/PRAMain> or by contacting Darrin King on 202-693-4129 (this is