

**SUMMARY:** The Federal Emergency Management Agency (FEMA) is accepting comments on the draft supporting documents to the National Response Framework (NRF). Composed of the Emergency Support Functions Annexes, Support Annexes, and Incident Annexes, these supplemental documents provide additional guidance that may be used in implementing the NRF. Combined with the NRF, these documents incorporate lessons-learned from recent disasters, and articulate more clearly the roles of the States, tribal, and local jurisdictions and the private sector to guide a successful response to natural disasters or terrorist attacks.

**DATES:** Comments must be received by November 10, 2007.

**ADDRESSES:** The NRF and supporting documents are available online in the NRF Resource Center located at <http://www.fema.gov/NRF>, as well as in the docket for this notice at [www.regulations.gov](http://www.regulations.gov). You may also view hard copies at the Office of Chief Counsel, Federal Emergency Management Agency, Room 835, 500 C Street, SW., Washington, DC 20472. You may submit comments on the supporting documents, identified by Docket ID FEMA-2007-0007, by one of the following methods:

Federal eRulemaking Portal: <http://www.regulations.gov>. Follow the instructions for submitting comments.

E-mail: [FEMA-POLICY@dhs.gov](mailto:FEMA-POLICY@dhs.gov). Include Docket ID FEMA-2007-0007 in the subject line of the message.

Fax: 866-466-5370.

Mail/Hand Delivery/Courier: Regulation & Policy Team, Office of Chief Counsel, Federal Emergency Management Agency, Room 835, 500 C Street, SW., Washington, DC 20472.

**Instructions:** All Submissions received must include the agency name and docket ID. Regardless of the method used for submitting comments or material, all submissions will be posted, without change, to the Federal eRulemaking Portal at <http://www.regulations.gov>, and will include any personal information you provide. Therefore, submitting this information makes it public. You may wish to read the Privacy Act notice that is available on the Privacy and Use Notice link on the Administration Navigation Bar of [www.regulations.gov](http://www.regulations.gov).

FEMA has also provided a form, available in the docket at [www.regulations.gov](http://www.regulations.gov) and in NRF Resource Center at <http://www.fema.gov/NRF> or <http://www.fema.gov/emergency/NRF>. Due to the large number of comments that are

expected, FEMA asks that comments be submitted using this form.

**Docket:** For access to the docket to read background documents or comments received, go to the Federal eRulemaking Portal at <http://www.regulations.gov> and search for docket number FEMA-2007-0007. Submitted comments may also be inspected at FEMA, Office of Chief Counsel, Room 835, 500 C Street, SW., Washington, DC 20472.

**FOR FURTHER INFORMATION CONTACT:** Andrew Slaten, Acting National Response Framework Branch Chief, Federal Emergency Management Agency, 999 E Street, NW., Washington, DC 20463, 202-646-8152.

**SUPPLEMENTARY INFORMATION:** The National Response Framework (NRF) builds on the current National Response Plan and, using the comprehensive framework of the National Incident Management System (NIMS), serves as a guide to how the nation conducts all-hazards incident management. The annexes, consisting of the Emergency Support Functions Annexes, Support Annexes and Incident Annexes, add to the NRF to provide additional guidance to support Federal departments and agencies, States, tribes, local entities, the private sector, volunteer and other organizations in catastrophic incidents.

The Emergency Support Function Annexes provide the structure for coordinating Federal interagency support for a Federal response to an incident. They are mechanisms for grouping functions used to provide Federal support to States and Federal-to-Federal support, both for declared disasters and emergencies under the Stafford Act and for non-Stafford Act incidents.

The Support Annexes describe how Federal departments and agencies, States, tribes, local entities, the private sector, volunteer and other organizations coordinate and execute the common functional processes and administrative requirements necessary to ensure efficient and effective incident management. The actions described in the Support Annexes are not limited to particular types of events but are overarching in nature and applicable to nearly every type of incident. In addition, they may support several Emergency Support Functions. The Incident Annexes, on the other hand, outline the actions, roles and responsibilities associated with a response to a particular type of catastrophic incident.

The NRF and its supplemental materials are written especially for government executives, private-sector

leaders and emergency management practitioners. At the same time, they inform emergency management practitioners, explaining the operating structures and tools used routinely by first responders and emergency managers at all levels of government.

The Department is providing the current draft of the NRF supplemental documents for public comment; these draft documents do not necessarily reflect the final policy of the Administration. The NRF support documents are available online in the NRF Resource Center located at <http://www.fema.gov/NRF>, and the docket for this notice at [www.regulations.gov](http://www.regulations.gov).

**Authority:** Homeland Security Act of 2002, as amended, 6 U.S.C. 101, *et seq.*, Homeland Security Presidential Directive-5, Management of Domestic Incidents.

Dated: September 30, 2007.

**R. David Paulson,**

*Administrator, Federal Emergency Management Agency.*

[FR Doc. E7-19849 Filed 10-5-07; 8:45 am]

**BILLING CODE 9110-21-P**

## DEPARTMENT OF HOMELAND SECURITY

### Transportation Security Administration

[Docket Nos. TSA-2006-24191; Coast Guard-2006-24196]

### Transportation Worker Identification Credential (TWIC); Enrollment Date for Port of Wilmington, Wilmington, DE

**AGENCY:** Transportation Security Administration; United States Coast Guard; DHS.

**ACTION:** Notice.

**SUMMARY:** The Department of Homeland Security (DHS) through the Transportation Security Administration (TSA) issues this notice of the dates for the beginning of the initial enrollment for the Transportation Worker Identification Credential (TWIC) for the Port of Wilmington, in Wilmington, DE.

**DATES:** TWIC enrollment in Wilmington, DE will begin on October 16, 2007.

**ADDRESSES:** You may view published documents and comments concerning the TWIC Final Rule, identified by the docket numbers of this notice, using any one of the following methods.

- Searching the Federal Docket Management System (FDMS) Web page at <http://www.regulations.gov>;
- Accessing the Government Printing Office's Web page at <http://www.gpoaccess.gov/fr/index.html>; or
- Visiting TSA's Security Regulations Web page at <http://www.tsa.gov> and

accessing the link for "Research Center" at the top of the page.

**FOR FURTHER INFORMATION CONTACT:**

James Orgill, TSA-19, Transportation Security Administration, 601 South 12th Street, Arlington, VA 22202-4220. Transportation Threat Assessment and Credentialing (TTAC), TWIC Program, (571) 227-3245 e-mail: [james.orgill@dhs.gov](mailto:james.orgill@dhs.gov).

**Background**

The Department of Homeland Security (DHS), through the United States Coast Guard and the Transportation Security Administration (TSA), issued a joint final rule (72 FR 3492; January 25, 2007) pursuant to the Maritime Transportation Security Act (MTSA), Pub. L. 107-295, 116 Stat. 2064 (November 25, 2002), and the Security and Accountability for Every Port Act of 2006 (SAFE Port Act), Pub. L. 109-347 (October 13, 2006). This rule requires all credentialed merchant mariners and individuals with unescorted access to secure areas of a regulated facility or vessel to obtain a TWIC. In this final rule, on page 3510, TSA and Coast Guard stated that a phased enrollment approach based upon risk assessment and cost/benefit would be used to implement the program nationwide, and that TSA would publish a notice in the **Federal Register** indicating when enrollment at a specific location will begin and when it is expected to terminate.

This notice provides the start date for TWIC initial enrollment at the Port of Wilmington, DE only. Enrollment in this port will begin on October 16, 2007. The Coast Guard will publish a separate notice in the **Federal Register** indicating when facilities within the Captain of the Port Zone Delaware Bay, including those in the Port of Wilmington, DE, must comply with the portions of the final rule requiring TWIC to be used as an access control measure. That notice will be published at least 90 days before compliance is required.

To obtain information on the pre-enrollment and enrollment process, and enrollment locations, visit TSA's TWIC Web site at <http://www.tsa.gov/twic>.

Issued in Arlington, Virginia, on October 4, 2007.

**Kip Hawley,**

*Assistant Secretary, Transportation Security Administration.*

[FR Doc. 07-4994 Filed 10-4-07; 2:14 pm]

**BILLING CODE 9110-05-P**

**DEPARTMENT OF THE INTERIOR**

**Fish and Wildlife Service**

**Koyukuk, Nowitna and the Northern Unit (Kaiyuh Flats) of Innoko National Wildlife Refuges, AK**

**AGENCY:** U.S. Fish and Wildlife Service, Interior.

**ACTION:** Notice of intent to revise the comprehensive conservation plan and prepare an environmental assessment; request for comments.

**SUMMARY:** We, the U.S. Fish and Wildlife Service (Service), intend to prepare a revised comprehensive conservation plan (CCP) and environmental assessment (EA) for Koyukuk, Nowitna and the Northern Unit (Kaiyuh Flats) of Innoko National Wildlife Refuges (Refuges). We furnish this notice in compliance with our CCP policy to advise other agencies, Tribes, and the public of our intentions, and to obtain suggestions and information on the scope of issues to consider in the planning process. We will use local announcements, special mailings, newspaper articles, the internet, and other media announcements to inform people of opportunities to provide input throughout the planning process. We will hold public meetings in communities near the refuges during preparation of the revised plan.

**DATES:** Please provide written comments on the scope of the CCP revision by December 15, 2007.

**ADDRESSES:** Address comments, questions, and requests for further information to: Robert Lambrecht, Planning Team Leader, Koyukuk Nowitna National Wildlife Refuge, P.O. Box 287, Galena, AK 99741-0287. Comments may be faxed to (907) 656-1708, or sent via electronic mail to [Koyukuk/Nowitna\\_planning@fws.gov](mailto:Koyukuk/Nowitna_planning@fws.gov). Additional information about the Refuge is available on the internet at: <http://alaska.fws.gov/nwr/planning/knpol.htm>.

**FOR FURTHER INFORMATION CONTACT:** Robert Lambrecht, Planning Team Leader, phone (907) 656-1231.

**SUPPLEMENTARY INFORMATION:**

**Introduction**

With this notice, we initiate our process for developing a CCP for the Koyukuk and Nowitna and the Northern Unit (Kaiyuh Flats) of Innoko National Wildlife Refuges, Alaska. We furnish this notice in compliance with our policy to (1) advise other Federal and State agencies, Tribes, and the public of our intention to conduct detailed planning on this refuge and (2) obtain

suggestions and information on the scope of issues to be considered in the environmental document and during the development of the CCP.

*The CCP Process*

The Alaska National Interest Lands Conservation Act (94 Stat. 2371) and the National Wildlife Refuge System Improvement Act of 1997 (16 U.S.C. 668dd-668ee), which amended the National Wildlife Refuge System Administration Act of 1966; require us to develop a CCP for each national wildlife refuge in Alaska. The purpose of developing a CCP is to provide refuge managers with a 15-year plan for achieving refuge purposes and contributing to the mission of the National Wildlife Refuge System, consistent with sound principles of fish and wildlife management, conservation, legal mandates, and our policies. In addition to outlining broad management direction on conserving wildlife and their habitats, CCPs identify wildlife-dependent recreational opportunities available to the public, including opportunities for hunting, fishing, wildlife observation and photography, and environmental education and interpretation. We will review and update the CCP at least every 15 years in accordance with the Refuge Improvement Act and the National Environmental Policy Act (NEPA) (42 U.S.C. 4321 *et seq.*).

Each unit of the National Wildlife Refuge System was established for specific purposes. We use these purposes as the bases to develop and prioritize management goals and objectives within the National Wildlife Refuge System mission, and to guide which public uses will occur on these Refuges. The planning process is a way for us and the public to evaluate management goals and objectives for the best possible conservation approach to this important wildlife habitat, while providing for wildlife-dependent recreation opportunities that are compatible with the Refuges' establishing purposes and the mission of the National Wildlife Refuge System.

We will conduct a comprehensive conservation planning process that will provide opportunity for Tribal, State, and local government agencies; organizations; and the public to participate in issue scoping and public comment. We request input in the form of issues, concerns, ideas, and suggestions for the future management of the Koyukuk and Nowitna and the Northern Unit (Kaiyuh Flats) of Innoko National Wildlife Refuges.

We will conduct the environmental review of this project through an