

## ANNEX A.—OFAC RISK MATRICES—Continued

[The following matrices can be used by banking institutions to evaluate their compliance programs. Matrix A is from the FFIEC *Bank Secrecy Act Anti-Money Laundering Examination Manual* published in 2005, Appendix M ("Quantity of Risk Matrix—OFAC Procedures")]

Low	Moderate	High
Training is appropriate and effective based on the bank's risk profile, covers applicable personnel, and provides necessary up-to-date information and resources to ensure compliance.	Training is conducted and management provides adequate resources given the risk profile of the organization; however, some areas are not covered within the training program.	Training is sporadic and does not cover important regulatory and risk areas.
The institution employs strong quality control methods.	The institution employs limited quality control methods.	The institution does not employ quality control quality control methods.

### Annex B—Sound Banking Institution OFAC Compliance Programs

A. *Identification of High Risk Business Areas.* A fundamental element of a sound OFAC compliance program rests on a banking institution's assessment of its specific product lines and identification of the high-risk areas for OFAC transactions. As OFAC sanctions reach into virtually all types of commercial and banking transactions, no single area will likely pass review without consideration of some type of OFAC compliance measure. Relevant areas to consider in a risk assessment include, but are not limited to, the following: retail operations, loans and other extensions of credit (open and closed-ended; on and off-balance sheet, including letters of credit), funds transfers, trust, private and correspondent banking, international, foreign offices, over-the-counter derivatives, internet banking, safe deposit, payable through accounts, money service businesses, and merchant credit card processing.

B. *Internal Controls.* An effective OFAC compliance program should include internal controls for identifying suspect accounts and transactions and reporting to OFAC. Internal controls should include the following elements:

1. *Flagging and Review of Suspect Transactions and Accounts.* A banking institution's policies and procedures should address how it will flag and review transactions and accounts for possible OFAC violations, whether conducted manually, through interdiction software, or a combination of both methods. For screening purposes, a banking institution should clearly define procedures for comparing names provided on the OFAC list with the names in its files or on the transaction and for flagging transactions or accounts involving sanctioned countries. In high-risk and high-volume areas in particular, a banking institution's interdiction filter should be able to flag close name derivations for review. New accounts should be compared with the OFAC lists prior to allowing transactions. Established accounts, once scanned, should be compared regularly against OFAC updates.

2. *Updating the Compliance Program.* A banking institution's compliance program should also include procedures for maintaining current lists of blocked countries, entities, and individuals and for disseminating such information throughout the institution's domestic operations and its offshore offices, branches and, for purposes

of the sanctions programs under the Trading with the Enemy Act, foreign subsidiaries.

3. *Reporting.* A compliance program should also include procedures for handling transactions that are validly blocked or rejected under the various sanctions programs. These procedures should cover the reporting of blocked and rejected items to OFAC as provided in § 501.603 of this Part and the annual report of blocked property required by § 501.604 of this Part.

4. *Management of blocked accounts.* An audit trail should be maintained in order to reconcile all blocked funds. A banking institution is responsible for tracking the amount of blocked funds, the ownership of those funds, interest paid on those funds, and the release of blocked funds pursuant to license.

5. *Maintaining License Information.* Sound compliance procedures dictate that a banking institution maintain copies of customers' OFAC specific licenses on file. This will allow a banking institution to verify whether a customer is initiating a legal transaction. If it is unclear whether a particular transaction is authorized by a license, a banking institution should confirm this with OFAC. Maintaining copies of licenses will also be useful if another banking institution in the payment chain requests verification of a license's validity. In the case of a transaction performed under general license (or, in some cases, a specific license), it is sound compliance for a banking institution to obtain a statement from the licensee that the transaction is in accordance with the terms of the license, assuming the banking institution does not know or have reason to know that the statement is false.

C. *Testing.* Except for a banking institution with a very low OFAC risk profile, a banking institution should have a periodic test of its OFAC program performed by its internal audit department or by outside auditors, consultants, or other qualified independent parties. The frequency of the independent test should be consistent with the institution's OFAC risk profile; however, an in-depth audit of each department in the banking institution might reasonably be conducted at least once a year. The person(s) responsible for testing should conduct an objective, comprehensive evaluation of OFAC policies and procedures. The audit scope should be comprehensive and sufficient to assess OFAC compliance risks across the spectrum of all the institution's activities. If violations are discovered, they should be promptly reported to both OFAC

and the banking institution's banking regulator.

D. *Responsible Individuals.* It is sound compliance procedure for an institution to designate a qualified individual or individuals to be responsible for the day-to-day compliance of its OFAC program, including at least one individual responsible for the oversight of blocked funds. This individual or these individuals should be fully knowledgeable about OFAC statutes, regulations, and relevant Executive orders.

E. *Training.* A banking institution should provide adequate training for all appropriate employees. The scope and frequency of the training should be consistent with the OFAC risk profile and the particular employee's responsibilities.

Dated: December 22, 2005.

**Robert W. Werner,**

*Director, Office of Foreign Assets Control.*

Approved: December 23, 2005.

**Stuart A. Levey,**

*Under Secretary of the Treasury, Office of Terrorism and Financial Intelligence.*

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**BILLING CODE 4810-35-P**

## POSTAL SERVICE

### 39 CFR Part 111

#### Sack Preparation Changes for Periodicals Mail

**AGENCY:** Postal Service.

**ACTION:** Final rule.

**SUMMARY:** This final rule adopts new mailing standards for Periodicals mail prepared in sacks. The standards include two new types of sacks—a 3-digit carrier routes sack and a merged 3-digit sack—and a new minimum of 24 pieces for most other sacks.

**DATES:** *Effective Date:* May 11, 2006.

**FOR FURTHER INFORMATION CONTACT:** Joel Walker, 202-268-7266.

#### SUPPLEMENTARY INFORMATION:

#### Background

The Postal Service published a proposal in the **Federal Register** on August 15, 2005 (70 FR 47754), to

require most sacks of Periodicals mail to contain a minimum of 24 pieces. This change encourages more efficient mail preparation, helping us reduce the costs of transporting and processing mail in sacks and, as a result, helping keep Periodicals rates reasonable.

**Summary of Comments**

We received 65 comments on the proposal. Fifty-six comments came from representatives or publishers of community newspapers; 45 of these were similar comments submitted on their association's preprinted form. Three comments came from individual subscribers to community newspapers, three from community newspaper associations, one from a magazine publishers' association, one from a commercial mailer, and one from a software vendor.

Two commenters, the magazine publishers' association and the commercial mailer, expressed support for the proposal, agreeing that it will significantly reduce the number of sacks. One commenter noted that the proposal would yield substantial cost savings while still preserving carrier route eligibility.

The 56 comments from representatives and publishers of community newspapers, the three comments from community newspaper associations, and three comments from individual subscribers to community newspapers objected to the proposal. They expressed concerns about a potential negative impact on service, especially for the out-of-town subscriber; a potential for increased resources needed to prepare mail under the new standards; and a potential increase in postage for nonautomation pieces.

We believe that two new options we introduced on October 27, 2005, will help to address concerns commenters expressed about service. The first option allows a significant portion of Periodicals mail prepared in mixed area distribution center (ADC) sacks to be processed with First-Class Mail and travel on the surface transportation network. The second preparation option allows mailers to place Automated Flat Sorting Machine (AFSM) 100-compatible mailpieces in ADC and mixed ADC flat trays instead of sacks and will help us move mail quickly to the appropriate flat-sorting equipment instead of handling it manually. Both options should improve service for Periodicals mail.

Some commenters expressed concern that the new standards might increase their postage and mail preparation costs. Mailers of nonautomation pieces may

experience some increase in the rates they pay. This rule, however, introduces two new sacks that will mitigate the overall rate impact by preserving carrier route rate eligibility whenever six or more pieces are sorted to a carrier route. Furthermore, we believe that handling and labeling fewer sacks in a mailing is more efficient and therefore less costly for mailers.

One commenter proposed allowing 5-digit sacks of fewer than 24 pieces for ZIP Codes within the service area of the entry sectional center facility (SCF) and allowing these sacks to be drop shipped to delivery units. The new 24-piece requirement for most sacks, including 5-digit sacks, reduces handling of sacks at both the processing plant and the delivery unit because fewer sacks are prepared by mailers. Furthermore, when bundles are combined at the processing plant, fewer and fuller 5-digit sacks or containers are created for the delivery units to handle.

One commenter suggested that the standards should address circumstances for heavy-weight Periodicals where 24 pieces would result in heavy sacks that are, for example, over 35 pounds. We currently allow mailers to balance bundles for a presort destination within sacks to avoid preparation of very heavy sacks without losing rate eligibility, provided the mail would have met the minimum quantity for the rate claimed before balancing the bundles. The new standards do not change this practice.

One commenter suggested the new standards would have a negative impact on publishers' use of exceptional dispatch. The new standards do not change exceptional dispatch.

**Summary of Changes**

*New 3-Digit Carrier Routes Sack for Carrier Route Mailings*

This sack contains pieces sorted to multiple carrier routes in a 3-digit area, consolidating the bundles formerly prepared in 5-digit carrier routes sacks containing fewer than 24 pieces.

- This new sack must contain a minimum of one six-piece carrier route bundle.
- This sack may contain additional carrier route bundles of fewer than six pieces when those pieces are paid at the basic rate.

*New Merged 3-Digit Sack for Merged Mailings*

This sack consolidates carrier route, automation, and presorted bundles formerly prepared in merged 5-digit sacks containing fewer than 24 pieces.

- Mailers must prepare this sack if they have one or more carrier route

bundles for the 3-digit area once they have prepared all carrier route and merged 5-digit sacks containing 24 or more pieces.

- If a mailing does not include at least one carrier route bundle for the 3-digit area, the merged 3-digit sack must contain a minimum of 24 pieces prepared in 5-digit, 5-digit scheme, 3-digit, and 3-digit scheme bundles.

*New 24-Piece Minimum*

The following sacks must contain a minimum of 24 pieces:

- Carrier route sacks;
- 5-digit carrier routes sacks;
- 5-digit scheme carrier routes sacks;
- 5-digit sacks;
- 5-digit scheme sacks;
- Merged 5-digit sacks;
- Merged 5-digit scheme sacks;
- 3-digit sacks;
- 3-digit scheme sacks;
- SCF sacks; and
- ADC sacks.

We provide below the new standards, and how they are applied for different mail preparation options for Periodicals. The effective date of these changes is May 11, 2006.

■ We adopt the following amendments to *Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)*, incorporated by reference in the Code of Federal Regulations. See 39 CFR 111.1.

**List of Subjects in 39 CFR Part 111**

Administrative practice and procedure, Postal Service.

**PART 111—[AMENDED]**

■ 1. The authority citation for 39 CFR part 111 continues to read as follows:

**Authority:** 5 U.S.C. 552(a); 39 U.S.C. 101, 401, 403, 404, 414, 3001–3011, 3201–3219, 3403–3406, 3621, 3626, 5001.

■ 2. Revise the following sections of *Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)*, as follows.

**700 Special Standards**

\* \* \* \* \*

**705 Advanced Preparation and Special Postage Payment Systems**

\* \* \* \* \*

*9.0 Preparation for Cotraying and Cosacking Bundles of Automation and Presorted Flats*

\* \* \* \* \*

*9.2 Periodicals*

\* \* \* \* \*

[Revise the title of 9.2.4 as follows.]

9.2.4 Bundles With Fewer Than Six Pieces

[Revise 9.2.4 by adding a reference to 24 pieces as follows.]

5-digit and 3-digit bundles prepared under 707.22.0 and 707.25.0 or under 9.2.3 may contain fewer than six pieces when the publisher determines that such preparation improves service. These low-volume bundles may be placed in 5-digit, 3-digit, and SCF sacks that contain at least 24 pieces or on 5-digit, 3-digit, or SCF pallets. Pieces in low-volume bundles must claim the applicable basic Presorted or automation rate, except for firm bundles at Presorted rates under 707.22.3.

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10.0 Preparation for Merged Containerization of Bundles of Flats Using City State Product

10.1 Periodicals

\* \* \* \* \*

[Revise the title of 10.1.3 as follows.]

10.1.3 Bundles With Fewer Than Six Pieces

[Revise 10.1.3 by restructuring the section for clarity and adding references to 24 pieces and merged 3-digit sacks as follows.]

Carrier route, 5-digit scheme, 5-digit, 3-digit scheme, and 3-digit bundles may contain fewer than six pieces when the publisher determines that such preparation improves service. Pieces in these low-volume bundles must be claimed at the basic rate. Low-volume bundles are permitted only when they are sacked or prepared on pallets as follows:

a. Place low-volume carrier route, 5-digit, 3-digit scheme, and 3-digit bundles in only the following containers:

1. Carrier route, merged 5-digit scheme, 5-digit scheme carrier routes, merged 5-digit, 5-digit carrier routes, 5-digit, 3-digit, and SCF sacks that contain at least 24 pieces;
2. Merged 3-digit sacks that contain at least one six-piece carrier route bundle;
3. Origin/entry SCF sacks; or
4. On merged 5-digit scheme, 5-digit scheme carrier routes, 5-digit scheme, merged 5-digit, 5-digit carrier routes, 5-digit, 5-digit metro, 3-digit, or SCF pallets, as appropriate.

b. Place low-volume 5-digit scheme bundles in only 5-digit scheme, 3-digit, and SCF sacks that contain at least 24 pieces, or in origin/entry SCF sacks, or on 3-digit or SCF pallets, as appropriate.

\* \* \* \* \*

10.1.4 Sack Preparation and Labeling

[Revise 10.1.4 by adding a reference to 10.1.4h in the introductory paragraph, revising items b through g, adding new item h for merged 3-digit sacks, and revising and renumbering current item h as new item i, as follows.]

Mailers must prepare sacks containing the individual carrier route and 5-digit bundles from the carrier route, automation, and Presorted rate mailings in the mailing job in the following manner and sequence. All carrier route bundles must be placed in sacks under 10.1.4a through 10.1.4e and 10.1.4h as described below. \* \* \*

\* \* \* \* \*

b. Merged 5-digit scheme, required at 24 pieces, fewer pieces not permitted. Must contain at least one 5-digit ZIP Code in the scheme with an "A" or "C" indicator in the City State Product. May contain carrier route bundles for any 5-digit ZIP Code(s) in a single scheme listed in L001 as well as automation rate 5-digit bundles and Presorted rate 5-digit bundles for those 5-digit ZIP Codes in the schemes that have an "A" or "C" indicator in the City State Product. For 5-digit ZIP Code(s) in a scheme that has a "B" or "D" indicator in the City State Product, prepare sack(s) of automation rate and Presorted rate bundles under 10.1.4g and 10.1.4h. For 5-digit ZIP Codes not included in a scheme, prepare sacks under 10.1.4d through 10.1.4h.

1. Line 1: use L001, Column B.
2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS" or "IRREG" as applicable, followed by "CR/5D SCH."

c. 5-digit scheme carrier routes, required at 24 pieces, fewer pieces not permitted. May contain only carrier route bundles for 5-digit ZIP Code(s) in a single scheme listed in L001 when all the 5-digits in the scheme have a "B" or "D" indicator in the City State Product. Mailers must prepare this sack if there are any carrier route bundle(s) for such a scheme.

1. Line 1: use L001, Column B.
2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS" or "IRREG" as applicable, followed by "CR-RTS SCH."

d. Merged 5-digit, required at 24 pieces, fewer pieces not permitted. Must be prepared only for those 5-digit ZIP Codes that are not part of a scheme and that have an "A" or "C" indicator in the City State Product. May contain carrier route bundles, automation rate 5-digit bundles, and Presorted rate 5-digit bundles.

1. Line 1: use city, state, and 5-digit ZIP Code destination (see 707.21.1.2 for military mail).

2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS" or "IRREG" as applicable, followed by "CR/5D."

e. 5-digit carrier routes, required at 24 pieces, fewer pieces not permitted. Include only carrier route bundles for a 5-digit ZIP Code remaining after preparing sacks under 10.1.4a through 10.1.4d. May contain only carrier route bundles for any 5-digit ZIP Code that is not part of a scheme listed in L001 and that has a "B" or "D" indicator in the City State Product.

1. Line 1: use city, state, and 5-digit ZIP Code destination (see 707.21.1.2 for military mail).

2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS" or "IRREG" as applicable, followed by "CR-RTS."

f. 5-digit scheme, required at 24 pieces, fewer pieces not permitted. May contain only automation rate and cobundled automation and Presorted rate 5-digit scheme bundles for the same 5-digit scheme destination.

1. Line 1: L007, Column B.
2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS 5D SCH BC."

g. 5-digit, required at 24 pieces, fewer pieces not permitted. May contain only automation rate 5-digit bundles and Presorted rate 5-digit bundles for the same 5-digit ZIP Code for any 5-digit ZIP Code that has a "B" or "D" indicator in the City State Product.

1. Line 1: use city, state, and 5-digit ZIP Code destination (see 707.21.1.2 for military mail).

2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS 5D BC/NBC," except if there are no automation rate bundles in the mailing job, label under 707.22.6.

h. Merged 3-digit. May contain carrier route bundles, any 5-digit and 5-digit scheme bundles remaining after preparing sacks under 10.1.4a through 10.1.4g, and any 3-digit and 3-digit scheme bundles. When preparation of this sack level is permitted, mailers must prepare a sack if there are any remaining carrier route bundles for the 3-digit area. Required with at least one six-piece carrier route bundle. Must contain at least one carrier route bundle for the 3-digit area, or a minimum of 24 pieces.

1. Line 1: use L002, Column A.
2. Line 2: "PER" or "NEWS" as applicable, followed by "FLTS" or "IRREG" as applicable, followed by "BC/NBC," except if there are no

automation rate bundles in the mailing job, label under 707.22.6.

i. SCF through mixed ADC. Any 5-digit scheme and 5-digit bundles remaining after preparing sacks under 10.1.4a through 10.1.4h and all 3-digit, 3-digit scheme, ADC, and mixed ADC bundles must be sacked and labeled under 9.2 for cosacking of automation rate and Presorted rate bundles, except if there are no automation rate bundles in the mailing job, sack and label under 707.22.6, or if there are no Presorted rate bundles in the mailing job, sack and label under 707.25.3.

\* \* \* \* \*

**11.0 Preparation of Cobundled Automation Rate and Presorted Rate Flats**

\* \* \* \* \*

**11.2 Periodicals**

\* \* \* \* \*

[Revise the title of 11.2.3 and add a reference to 24 pieces as follows.]

**11.2.3 Bundles With Fewer Than Six Pieces**

5-digit scheme, 5-digit, 3-digit scheme, and 3-digit bundles may contain fewer than six pieces when the publisher determines that such preparation improves service. Pieces in these low-volume bundles must be claimed at the basic rate. Low-volume bundles are permitted only when they are sacked or prepared on pallets as follows:

a. Place low-volume 5-digit and 3-digit bundles in only 5-digit scheme, 5-digit, 3-digit, and SCF sacks that contain at least 24 pieces; or in origin/entry SCF sacks; or on merged 5-digit scheme, 5-digit scheme, merged 5-digit, 5-digit, 5-digit metro, 3-digit, or SCF pallets, as appropriate.

b. Place low-volume 5-digit scheme and 3-digit scheme bundles in only 5-digit scheme, 3-digit, and SCF sacks that contain at least 24 pieces, or in origin/entry SCF sacks, or on 3-digit or SCF pallets, as appropriate.

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**707 Periodicals**

\* \* \* \* \*

**13.0 Carrier Route Rate Eligibility**

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**13.2 Sortation**

**13.2.1 Sequencing**

\* \* \* \* \*

[Revise item b2 by adding “3-digit carrier routes sacks” as follows.]

2. Bundles in carrier route, 5-digit scheme carrier routes, 5-digit carrier

routes sacks, or 3-digit carrier routes sacks under 23.0. Sacks may be palletized under 705.8.0.

\* \* \* \* \*

**20.0 Sacks and Trays**

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**22.0 Preparation of Presorted Periodicals**

\* \* \* \* \*

[Revise the title of 22.4 as follows.]

**22.4 Bundles With Fewer Than Six Pieces**

[Revise 22.4 for clarity and to add reference to 24 pieces as follows.]

Nonletter-size Periodicals may be prepared in 5-digit and 3-digit bundles containing fewer than six pieces when the publisher determines that such preparation improves service. Pieces in these low-volume bundles must be claimed at the basic rate. Low-volume bundles are permitted only when they are sacked or prepared on pallets as follows:

a. Place bundles in only 5-digit, 3-digit, and SCF sacks that contain at least 24 pieces, or in origin/entry SCF sacks, as appropriate.

b. Place bundles on only merged 5-digit scheme, 5-digit scheme, merged 5-digit, 5-digit, 5-digit metro, 3-digit, and SCF pallets.

\* \* \* \* \*

**22.6 Sack Preparation—Flat-Size Pieces and Irregular Parcels**

\* \* \* \* \*

[Revise items a, b, c, and e to amend sack minimum requirements as follows.]

a. 5-digit, required at 24 pieces, fewer pieces not permitted. \* \* \*

b. 3-digit, required at 24 pieces, fewer pieces not permitted. \* \* \*

c. SCF, required at 24 pieces, fewer pieces not permitted. \* \* \*

\* \* \* \* \*

e. ADC, required at 24 pieces, fewer pieces not permitted. \* \* \*

\* \* \* \* \*

**23.0 Preparation of Carrier Route Periodicals**

\* \* \* \* \*

**23.4 Preparation—Flat-Size Pieces and Irregular Parcels**

**23.4.1 Sacking and Labeling**

[Revise 23.4.1 by adding new item d for 3-digit carrier routes sacks and adding 24-piece minimums to all other sack levels as follows.]

Preparation sequence, sack size, and labeling:

a. Carrier route, required at 24 pieces, fewer pieces not permitted. \* \* \*

b. 5-digit scheme carrier routes, required at 24 pieces, fewer pieces not permitted. \* \* \*

c. 5-digit carrier routes, required at 24 pieces, fewer pieces not permitted. \* \* \*

d. 3-digit carrier routes, optional with one six-piece bundle.

1. Line 1: use the city, state, and ZIP Code shown in L002, Column A, that corresponds to the 3-digit ZIP Code prefix of bundles.

2. Line 2: “PER” or “NEWS” as applicable, followed by “FLTS 3D” or “IRREG 3D” as applicable, followed by “CR-RTS.”

\* \* \* \* \*

[Revise 23.6 by revising the title, restructuring the text for clarity, deleting “merged 5-digit scheme” and “merged 5-digit” in item a, and adding a reference to 24 pieces, as follows.]

**23.6 Bundles With Fewer Than Six Pieces**

Nonletter-size Periodicals may be prepared in carrier route bundles containing fewer than six pieces when the publisher determines that such preparation improves service. Pieces in these low-volume bundles must be claimed at the basic rate. Low-volume carrier route bundles are permitted only when they are sacked or prepared on pallets as follows:

a. Place bundles in only 5-digit scheme carrier routes and 5-digit carrier routes sacks that contain at least 24 pieces, or 3-digit carrier routes or merged 3-digit sacks that contain at least one six-piece carrier route bundle.

b. Place bundles on only merged 5-digit scheme, 5-digit scheme carrier routes, merged 5 digit, 5-digit carrier routes, 5-digit metro, 3-digit, and SCF pallets.

\* \* \* \* \*

**25.0 Preparation of Flat-Size Automation Periodicals**

**25.1 Basic Standards**

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[Revise title of 25.1.9 as follows.]

**25.1.9 Bundles With Fewer Than Six Pieces**

[Revise 25.1.9 for clarity and to add references to 24 pieces, as follows.]

5-digit scheme, 5-digit, 3-digit scheme, and 3-digit bundles may contain fewer than six pieces when the publisher determines that such preparation improves service. Pieces in bundles containing fewer than six pieces must be claimed at the basic rate. These low-volume bundles are permitted only when they are sacked or prepared on pallets under these conditions:

a. Place 5-digit and 3-digit bundles in only 5-digit scheme, 5-digit, 3-digit, and SCF sacks, as appropriate, that contain at least 24 pieces, or in merged 3-digit sacks that contain at least one six-piece carrier route bundle, or in origin/entry SCF sacks.

b. Place 5-digit and 3-digit bundles on only merged 5-digit scheme, 5-digit scheme, merged 5-digit, 5-digit, 5-digit metro, 3-digit, and SCF pallets, as appropriate.

c. Place 5-digit scheme and 3-digit scheme bundles in only 5-digit scheme, 3-digit, and SCF sacks, as appropriate, that contain at least 24 pieces, or in merged 3-digit sacks that contain at least one six-piece carrier route bundle, or in origin/entry SCF sacks.

d. Place 5-digit scheme and 3-digit scheme bundles on only 3-digit and SCF pallets, as appropriate.

\* \* \* \* \*

25.3 Sacking and Labeling

\* \* \* \* \*

[Revise items a through d and item f by amending sack minimum requirements as follows.]

a. 5-digit scheme, required at 24 pieces, fewer pieces not permitted; may contain 5-digit scheme bundles only; labeling: \* \* \*

b. 5-digit, required at 24 pieces, fewer pieces not permitted; labeling: \* \* \*

c. 3-digit, required at 24 pieces, fewer pieces not permitted; labeling: \* \* \*

d. SCF, required at 24 pieces, fewer pieces not permitted; labeling: \* \* \*

\* \* \* \* \*

f. ADC, required at 24 pieces, fewer pieces not permitted; labeling: \* \* \*

\* \* \* \* \*

708 Technical Specifications

\* \* \* \* \*

6.1.4 3-Digit Content Identifier Numbers

[Revise Exhibit 6.1.4 by changing the following 5-digit carrier route content identifiers and adding the following new 3-digit content identifier numbers.]

\* \* \* \* \*

PER Flats—Carrier Route

5-digit carrier routes sacks 386—PER FLTS 5D CR—RTS

3-digit carrier routes sacks 351—PER FLTS 3D CR—RTS

\* \* \* \* \*

PER Flats—Merged Carrier Route, Automation, and Presorted

merged 3-digit sacks 352—PER FLTS CR/5D/3D

\* \* \* \* \*

PER Irregular Parcels—Merged Carrier Route and Presorted

merged 3-digit sacks 354—PER IRREG CR/5D/3D

\* \* \* \* \*

PER Irregular Parcels—Carrier Route

5-digit carrier routes sacks 396—PER IRREG 5D CR—RTS

3-digit carrier routes sacks 355—PER IRREG 3D CR—RTS

\* \* \* \* \*

NEWS Flats—Carrier Route

5-digit carrier routes sacks 486—NEWS FLTS 5D CR—RTS

3-digit carrier routes sacks 451—NEWS FLTS 3D CR—RTS

\* \* \* \* \*

NEWS Flats—Merged Carrier Route, Automation, and Presorted

merged 3-digit sacks 452—NEWS FLTS CR/5D/3D

\* \* \* \* \*

NEWS Irregular Parcels—Merged Carrier Route and Presorted

merged 3-digit sacks 454—NEWS IRREG CR/5D/3D

\* \* \* \* \*

NEWS Irregular Parcels—Carrier Route

5-digit carrier routes sacks 496—NEWS IRREG 5D CR—RTS

3-digit carrier routes sacks 455—NEWS IRREG 3D CR—RTS

\* \* \* \* \*

Neva R. Watson,

Attorney, Legislative.

[FR Doc. 06-326 Filed 1-11-06; 8:45 am]

BILLING CODE 7710-12-P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 229

[Docket No. 030221039-6003-24; I.D. 010406C]

Taking of Marine Mammals Incidental to Commercial Fishing Operations; Atlantic Large Whale Take Reduction Plan (ALWTRP)

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Temporary rule.

SUMMARY: The Assistant Administrator for Fisheries (AA), NOAA, announces temporary restrictions consistent with

the requirements of the ALWTRP's implementing regulations. These regulations apply to lobster trap/pot and anchored gillnet fishermen in an area totaling approximately 2,404 nm<sup>2</sup> (4,452 km<sup>2</sup>), southeast of Portland, ME, for 15 days. The purpose of this action is to provide protection to an aggregation of northern right whales (right whales).

DATES: Effective beginning at 0001 hours January 14, 2006, through 2400 hours January 28, 2006.

ADDRESSES: Copies of the proposed and final Dynamic Area Management (DAM) rules, Environmental Assessments (EAs), Atlantic Large Whale Take Reduction Team (ALWTRT) meeting summaries, and progress reports on implementation of the ALWTRP may also be obtained by writing Diane Borggaard, NMFS/Northeast Region, One Blackburn Drive, Gloucester, MA 01930.

FOR FURTHER INFORMATION CONTACT: Diane Borggaard, NMFS/Northeast Region, 978-281-9300 x6503; or Kristy Long, NMFS, Office of Protected Resources, 301-713-2322.

SUPPLEMENTARY INFORMATION:

Electronic Access

Several of the background documents for the ALWTRP and the take reduction planning process can be downloaded from the ALWTRP web site at <http://www.nero.noaa.gov/whaletrp/>.

Background

The ALWTRP was developed pursuant to section 118 of the Marine Mammal Protection Act (MMPA) to reduce the incidental mortality and serious injury of three endangered species of whales (right, fin, and humpback) due to incidental interaction with commercial fishing activities. In addition, the measures identified in the ALWTRP would provide conservation benefits to a fourth species (minke), which are neither listed as endangered nor threatened under the Endangered Species Act (ESA). The ALWTRP, implemented through regulations codified at 50 CFR 229.32, relies on a combination of fishing gear modifications and time/area closures to reduce the risk of whales becoming entangled in commercial fishing gear (and potentially suffering serious injury or mortality as a result).

On January 9, 2002, NMFS published the final rule to implement the ALWTRP's DAM program (67 FR 1133). On August 26, 2003, NMFS amended the regulations by publishing a final rule, which specifically identified gear modifications that may be allowed in a DAM zone (68 FR 51195). The DAM