

exemption is provided by 10 CFR 73.6, in part, from Sections 73.45 and 73.46 for the categories of material defined therein, which include conventional LEU fuel (enriched to less than 20 percent in U-235). Accordingly, the licensee is not subject to the requirements of 10 CFR 11.11 for the use of LEU fuel. However, since there is no comparable exclusion in Section 73.6 for fuel initially containing a small concentration of plutonium, the requirements of 10 CFR 11.11 become applicable to the licensee for the use of MOX, unless an exemption is granted pursuant to 10 CFR 11.9.

The NRC staff has found that the MOX material, while technically meeting the criteria of a formula quantity, is not attractive to potential adversaries from a proliferation standpoint due to its low Pu concentration, composition, and form (size and weight). The MOX fuel consists of Pu oxide particles dispersed in a ceramic matrix of depleted uranium oxide with a Pu concentration of less than six weight percent. The MOX LTAs will consist of conventional fuel assemblies designed for a commercial light-water power reactor that are over 12 feet long and weigh approximately 1500 pounds. On these bases, the NRC staff finds that the complete application of 10 CFR 11.11 is not necessary, and the exemption is authorized by law and will not constitute an undue risk to the common defense and security. Accordingly, pursuant to 10 CFR 11.9, based upon the physical characteristics of the MOX LTAs and the proposed additional protective measures, the NRC staff concludes that it is acceptable to grant an exemption from the requirements of 10 CFR 11.11(a)(1)–(a)(2), and 11.11(b).

The underlying purpose of 10 CFR part 73 is to prescribe requirements for the establishment and maintenance of a physical protection system that will have capabilities for the protection of SSNM at fixed sites and in transit. As noted above, an exemption is provided by Section 73.6 for the licensee in its use of conventional LEU fuel enriched to less than 20 percent U-235, but not for fresh MOX fuel containing Pu. The NRC staff found that the MOX material, while technically meeting the criteria of a formula quantity, is not attractive to potential adversaries from a proliferation standpoint due to its low Pu concentration, composition, and form (size and weight). The MOX fuel consists of Pu oxide particles dispersed in a ceramic matrix of depleted uranium oxide with a Pu concentration of less than six weight percent. The MOX LTAs will consist of conventional fuel

assemblies designed for a commercial light-water power reactor that are over 12 feet long and weigh approximately 1500 pounds. A large quantity of MOX fuel and an elaborate extraction process would be required to yield enough material for use in an improvised nuclear device or weapon. On these bases, the NRC staff finds that the complete application of 10 CFR 73.45(d)(1)(iv), 73.46(c)(1), 73.46(h)(3), 73.46(b)(3)–(b)(12), 73.46(d)(9), and 73.46(e)(3) for MOX fuel is not necessary and that the exemptions are authorized by law and will not endanger life or property or the common defense and security and are otherwise in the public interest.

Accordingly, based on the physical characteristics of the MOX LTAs and the proposed additional protective measures, the NRC staff, pursuant to 10 CFR 73.5, concludes that it is acceptable to grant an exemption from these portions of 10 CFR part 73.

#### **6.0 Conclusion for Part 11 and Part 73 Exemptions**

For the reasons set forth above, the Commission has determined that, pursuant to 10 CFR 11.9, the requested exemptions are authorized by law and will not constitute an undue risk to the common defense and security. In addition, pursuant to 10 CFR 73.5, the exemptions are authorized by law, will not endanger life or property or the common defense and security, and are otherwise in the public interest. Therefore, the Commission hereby grants Duke Energy Corporation the requested exemptions from the requirements of 10 CFR 11.11(a)(1)–(a)(2), 10 CFR 11.11(b), and 10 CFR 73.45(d)(1)(iv), 73.46(c)(1), 73.46(h)(3), 73.46(b)(3)–(b)(12), 73.46(d)(9), and 73.46(e)(3).

#### **7.0 Environmental Evaluation**

Pursuant to 10 CFR 51.32, the Commission has determined that the granting of this exemption will not have a significant effect on the quality of the human environment (69 FR 51112 and 70 FR 8849).

This exemption is effective upon issuance.

Dated at Rockville, Maryland, this 3rd day of March 2005.

For the Nuclear Regulatory Commission.

**Ledyard B. Marsh,**

*Director, Division of Licensing Project Management, Office of Nuclear Reactor Regulation.*

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## **NUCLEAR REGULATORY COMMISSION**

[Docket No. 72–25]

### **Foster Wheeler Environmental Corporation, Idaho Spent Fuel Facility; Issuance of Environmental Assessment and Finding of No Significant Impact Regarding a Proposed Exemption**

**AGENCY:** Nuclear Regulatory Commission.

**ACTION:** Environmental assessment.

#### **FOR FURTHER INFORMATION CONTACT:**

James R. Hall, Senior Project Manager, Spent Fuel Project Office, Office of Nuclear Material Safety and Safeguards, U.S. Nuclear Regulatory Commission, Washington, DC 20555. Telephone: (301) 415–8500; fax number: (301) 425–8555; e-mail: [jrh@nrc.gov](mailto:jrh@nrc.gov).

**SUPPLEMENTARY INFORMATION:** The U.S. Nuclear Regulatory Commission (NRC or the Commission) is considering issuance of an exemption, pursuant to 10 CFR 72.7, from the provisions of 10 CFR 72.70(a)(1) to the Foster Wheeler Environmental Corporation (FWENC or licensee). This regulation requires that each specific licensee under 10 CFR part 72 submit an original Final Safety Analysis Report (FSAR) to the Commission within 90 days after issuance of the license. The NRC granted a license for the Idaho Spent Fuel (ISF) Facility, an independent spent fuel storage installation (ISFSI) to be located at the Idaho National Engineering and Environmental Laboratory (INEEL), to FWENC on November 30, 2004. The requested exemption would allow FWENC to submit an original FSAR for the ISF Facility no later than August 28, 2005, or no later than 30 days prior to the commencement of construction, whichever comes first. FWENC submitted the exemption request on February 2, 2005.

#### **Environmental Assessment (EA)**

*Identification of Proposed Action:* The licensee requested an exemption from the requirement in 10 CFR 72.70(a)(1), which states that each licensee shall submit an original FSAR to the Commission, in accordance with 10 CFR 72.4, within 90 days after issuance of the license. The requested exemption would allow the licensee to delay the submittal of the original FSAR for the ISF Facility by up to 6 months (no later than August 28, 2005, or 30 days prior to commencement of construction, whichever comes first).

The proposed action before the Commission is whether to grant this exemption pursuant to 10 CFR 72.7.

*Need for the Proposed Action:* The NRC granted a license to construct and operate the ISF Facility to FWENC on November 30, 2004. FWENC will build and operate the facility under a contract with the U. S. Department of Energy (DOE). The ISF Facility represents an additional milestone in the 1995 settlement agreement among DOE, the U.S. Navy, and the State of Idaho regarding the disposition of spent nuclear fuel at INEEL.

The exemption would allow the licensee additional time to submit an original FSAR beyond February 28, 2005, which is 90 days from the date the facility license was issued. As part of its justification for the exemption request, FWENC indicated that it has held recent discussions with DOE to determine whether the FSAR and related documents contain sensitive information that should be withheld from public disclosure. These discussions were prompted in part by recent NRC actions to reassess its policy and practices on release of sensitive information; however, the NRC has not yet provided any new direction to licensees on this subject. FWENC has not yet made its determination, but it may need to expend more resources and/or time to prepare the FSAR and associated justifications if it elects to request that parts of the document be withheld. In order to allow it more time to identify what parts of the FSAR, if any, are to be withheld, to prepare the necessary justifications, and to revise the document accordingly, the licensee has requested the subject exemption.

*Environmental Impacts of the Proposed Action:* The NRC staff previously evaluated the environmental impacts resulting from the construction, operation and decommissioning of the ISF Facility, and determined that such impacts would be acceptably small. The staff's conclusions are documented in the "Environmental Impact Statement (EIS) for the Proposed Idaho Spent Fuel Facility at the Idaho National Engineering and Environmental Laboratory in Butte County, Idaho (Final Report), NUREG-1773," issued in January 2004. The proposed action under consideration would not change the staff's previous conclusions in the EIS regarding environmental impacts, because the proposed exemption is an administrative action that will not affect the physical design or operation of the ISF Facility. Therefore, there are no radiological or non-radiological impacts from a delay in submitting the FSAR, and the staff finds that the proposed

exemption will not have any significant environmental impact.

*Alternative to the Proposed Action:* As an alternative to the proposed action, the staff considered denial of the proposed action (*i.e.*, the "no-action" alternative). Approval or denial of the exemption request would result in no change in the environmental impacts described in the staff's final EIS. Therefore, the environmental impacts of the proposed action and the alternative action are similar.

*Agencies and Persons Consulted:* On February 17, 2005, Mr. Doug Walker, Senior Health Physicist with the State of Idaho INEEL Oversight Program, was contacted regarding the environmental assessment for the proposed exemption and had no comments. The NRC staff previously evaluated the environmental impacts of the ISF Facility in the final EIS issued in January 2004, and has determined that additional consultation under Section 7 of the Endangered Species Act is not required for this specific exemption which involves administrative reporting requirements and will not affect listed species or critical habitat. The NRC staff has similarly determined that the proposed exemption is not a type of activity having the potential to cause effects on historic properties. Therefore, no further consultation is required under Section 106 of the National Historic Preservation Act.

*Conclusion:* The staff has reviewed the exemption request submitted by FWENC and has determined that allowing the licensee to delay the submittal of the original Final Safety Analysis Report for the ISF Facility up to an additional 6 months beyond the date required by 10 CFR 72.70(a)(1) is an administrative change, and would have no significant impact on the environment.

#### **Finding of No Significant Impact**

The environmental impacts of the proposed action have been reviewed in accordance with the requirements set forth in 10 CFR part 51. Based upon the foregoing EA, the Commission finds that the proposed action of granting the exemption from 10 CFR 72.70(a)(1), so that FWENC may delay the submittal of the original FSAR for the ISF Facility, will not significantly impact the quality of the human environment. Accordingly, the Commission has determined that a Finding of No Significant Impact is appropriate, and that an environmental impact statement for the proposed exemption is not necessary.

For further details with respect to this action, see the FWENC request for

exemption, dated February 2, 2005, which was docketed under 10 CFR part 72, Docket No. 72-25. This document is available for public inspection at the Commission's Public Document Room, One White Flint North Building, 11555 Rockville Pike, Rockville, MD, or from the publicly available records component of NRC's Agencywide Documents Access and Management System (ADAMS). This document may be accessed through the NRC's Public Electronic Reading Room on the Internet at <http://www.nrc.gov/reading-rm/adams.html>. If there are problems in accessing the documents located in ADAMS, contact the NRC Public Document Room (PDR) Reference staff at 1-800-397-4209, (301) 415-4737 or by e-mail at [pdr@nrc.gov](mailto:pdr@nrc.gov).

Dated at Rockville, Maryland, this 1st day of March, 2005.

For the Nuclear Regulatory Commission.

**James R. Hall,**

*Senior Project Manager, Spent Fuel Project Office, Office of Nuclear Material Safety and Safeguards.*

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## **OFFICE OF MANAGEMENT AND BUDGET**

### **Acquisition Advisory Panel**

**AGENCY:** Office of Management and Budget, Executive Office of the President.

**ACTION:** Notice of Federal Advisory Committee meeting.

**SUMMARY:** Pursuant to the provisions of the Federal Advisory Committee Act (Pub. L. 92-463, as amended), notice is hereby given that the Acquisition Advisory Panel established in accordance with the Services Acquisition Reform Act of 2003 will meet on March 30, 2005 and again on April 19, 2005 at 9 a.m., eastern time. Location for the March 30, 2005 meeting will be the General Services Administration (GSA) Auditorium at 1800 F. Street, NW., Washington, DC 20405. While the meeting is open to the public, building security requires you to provide your name to the Designated Federal Officer (DFO) (contact information listed below) by March 28, 2005. You will need photo identification to enter the building. Location for the April 19, 2005 meeting is expected to be the Federal Deposit Insurance Corporation (FDIC) basement auditorium, 801 17th Street NW., Washington DC 20434. While this meeting is open to the public, building security requires that you provide your